



THE COMMONWEALTH OF MASSACHUSETTS
Commonwealth Transportation Fund Revenue Bonds
(Rail Enhancement & Accelerated Bridge Programs)

ANNUAL FINANCIAL INFORMATION

March 25, 2024

The following annual financial information is provided by The Commonwealth of Massachusetts (the “Commonwealth”) pursuant to certain continuing disclosure undertakings entered into by the Commonwealth in connection with the Commonwealth’s Transportation Fund Revenue Bonds (Accelerated Bridge Programs) and the Commonwealth’s Transportation Fund Revenue Bonds (Rail Enhancement & Accelerated Bridge Programs). Set forth below is certain financial information and operating data relating to the Commonwealth for the fiscal year ended June 30, 2023, updating the financial information presented in the Commonwealth’s statement of annual financial information for transportation fund revenue bonds dated March 27, 2023 with respect to the fiscal year ended June 30, 2022. Capitalized terms not otherwise defined herein shall have the meanings ascribed to such terms in the Official Statements related to the above-mentioned bonds, copies of which are available on the Municipal Securities Rulemaking Board’s Electronic Municipal Market Access system (“EMMA”).

This statement is of limited scope. It contains only an updating of certain financial information and operating data described below. The information set forth herein does not contain all material information concerning the Commonwealth’s transportation fund revenue bonds necessary to make an informed investment decision. This statement does not constitute an offer to sell or the solicitation of an offer to buy Commonwealth transportation fund revenue bonds. This statement is submitted pursuant to various continuing disclosure undertakings relating to bonds that are subject to Rule 15c2-12 promulgated by the Securities and Exchange Commission and is intended to provide only the information necessary to conform to the requirements of said Rule 15c2-12.

The Commonwealth’s Annual Comprehensive Financial Report for the fiscal year ended June 30, 2022 (the “2022 ACFR”) has been posted to EMMA and is available at <https://emma.msrb.org/P11669475-P11285210-P11714375.pdf>. The Combining Balance Sheet and Combining Statement of Revenues, Expenditures and Changes in Fund Balances for the Commonwealth Transportation Fund for fiscal 2022 are available on pages 190 and 198, respectively, of the 2022 ACFR. The Commonwealth’s Annual Comprehensive Financial Report for the fiscal year ended June 30, 2023 is not yet available and will be posted on EMMA when available.

The Commonwealth’s Statutory Basis Financial Report for the fiscal year ended June 30, 2023 (SBFR) has also been posted to EMMA and is available at <https://emma.msrb.org/P21777204-P21364371-P21802241.pdf>. The Balance Sheet – Statutory Basis for the Commonwealth Transportation Fund is available on page 78 of the SBFR and the Statement of Revenues, Expenditures and Changes in Fund Balances – Statutory Basis for the Commonwealth Transportation Fund is available on page 79 of the SBFR.

SPECIAL DISCLOSURE REGARDING COVID-19 MATTERS

In response to the outbreak of COVID-19, a respiratory disease caused by a new strain of coronavirus, and the declaration by the World Health Organization on March 11, 2020 of a COVID-19 pandemic, in March 2020 Governor Baker declared a state of emergency in the Commonwealth due to COVID-19. International, federal, state and local governments, as well as private businesses and organizations, implemented numerous measures intended to mitigate the spread and effects of COVID-19. The spread of COVID-19, the mitigation measures implemented, and the responses of individuals, businesses, and organizations to the disease and the mitigation measures implemented caused severe disruptions in global, national, and local economies, as well as to global financial markets and the U.S. stock and bond markets. Specifically, COVID-19 and the efforts to mitigate its effects adversely impacted certain revenues of the Commonwealth, including Motor Fuels Tax revenues and Registry Fees, commencing with fiscal 2020. While the Commonwealth's state of emergency ended on June 15, 2021 and the state public health emergency ended on May 11, 2023, the continued impact on the Pledged Funds will depend on many factors and future developments, including continuing impacts on travel and tourism activity and the extent to which modifications in operations implemented by businesses and organizations during the pandemic, including allowing employees to work remotely, will continue.

For additional information regarding the impact of COVID-19 on the Commonwealth and measures taken by the Commonwealth, see the most recent Official Statement with respect to the Commonwealth's Transportation Fund Revenue Bonds (Rail Enhancement & Accelerated Bridge Programs) available at <https://emma.msrb.org/P11737979.pdf> and the most recent Commonwealth Information Statement dated December 18, 2023, as supplemented by the Information Statement Supplement dated January 8, 2024 available at <https://emma.msrb.org/P11755475.pdf>.

SPECIAL DISCLOSURE REGARDING SPECIAL OBLIGATION BONDS

This annual continuing disclosure filing includes information through the end of the Commonwealth's fiscal 2023. The Department of Revenue provides monthly reports regarding the collection of motor fuels taxes which can be found at <https://www.mass.gov/lists/blue-book-reports-department-of-revenue>.

Questions regarding information contained in this statement may be directed to Sue Perez, Deputy Treasurer, Office of the Treasurer and Receiver-General, One Center Plaza, Suite 430, Boston, Massachusetts 02108, telephone (617) 367-9333, or to Kaitlyn Connors, Assistant Secretary, Executive Office for Administration and Finance, State House, Room 373, Boston, Massachusetts 02133, telephone (857) 338-0234.

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1. Summary presentation of actual gasoline sales on a ten-year comparative basis, concluding with the prior fiscal year.

HISTORICAL GASOLINE SALES

Fiscal Year	Average Price of Gasoline ⁽¹⁾	Gasoline Consumed (millions of gallons) ⁽²⁾	Percentage Change in Gasoline Consumed	Non-Farm Employment (thousands) ⁽³⁾	Percentage Change in Non-Farm Employment
2023	\$3.756	\$2,508	(2.90)%	\$3,730	3.11%
2022	3.731	2,582	9.49	3,617	5.48
2021	2.465	2,359	(7.32)	3,429	(4.04)
2020	2.486	2,545	(9.37)	3,574	(2.94)
2019	2.753	2,808	0.75	3,682	1.22
2018	2.708	2,787	(0.33)	3,638	1.22
2017	2.347	2,796	0.53	3,594	1.69
2016	2.282	2,781	1.54	3,535	1.95
2015	2.925	2,739	0.24	3,467	2.13
2014	3.613	2,733	0.45	3,395	1.72

SOURCES: "Average Price of Gasoline": U. S. Department of Energy, Energy Information Administration; "Non-Farm Employment": U. S. Bureau of Labor Statistics; "Gasoline Consumed": Department of Revenue.

- (1) Reflects the Average Price of Gasoline (\$/gallon) in all of Massachusetts.
- (2) Based on Historical Gasoline Tax Collections pursuant to Chapter 64A, *except* Aviation Fuel. See the Official Statements under *Commonwealth Motor Fuels Tax - Refunds and Abatements from Gasoline Tax*.
- (3) Seasonally adjusted. Calculated as fiscal year average of monthly employment.

2. Summary presentation of actual Pledged Motor Fuels Tax receipts on a ten-year comparative basis, concluding with the prior fiscal year.

HISTORICAL ANNUAL COLLECTION OF PLEDGED MOTOR FUELS TAX

Fiscal Year	Gasoline and Special Fuels Tax Rate	Pledged Motor Fuels Tax Receipts ⁽¹⁾	Percentage Change in Motor Fuels Tax Receipts
2023	\$0.24	\$700,081	(2.92)%
2022	0.24	721,155	9.02
2021	0.24	661,492	(6.34)
2020	0.24	706,295	(8.72)
2019	0.24	773,790	0.82
2018	0.24	767,519	(0.04)
2017	0.24	767,855	0.39
2016	0.24	764,848	1.39
2015	0.24	754,392	3.25
2014	0.24	730,640	12.44

Sources: "Gasoline and Special Fuels Tax Rate", Department of Revenue; "Pledged Motor Fuels Tax Receipts," Fiscal Years 2014-2023, Office of the Comptroller.

- (1) In thousands. Includes all Pledged Motor Fuels Tax collected by the Commonwealth pursuant to Chapters 64A, 64E and 64F of the Massachusetts General Laws and credited to various budgeted funds, *except* Aviation Fuel. See the Official Statements under *Commonwealth Motor Fuels Tax – Crediting of Receipts*. Net of refunds and abatements from Gasoline Tax. See the Official Statements under *Commonwealth Motor Fuels Tax – Refunds and Abatements from Gasoline Tax*. The table above reflects tax rates of 24¢ per gallon on special fuel (other than liquefied gas), 19.1% of the average price per gallon on liquefied gas and 23.964¢ of the 24¢ per gallon Gasoline Tax in effect after July 31, 2013.

3. Summary presentation of actual monthly Motor Fuels Tax receipts for the two most recently completed fiscal years.

**HISTORICAL MONTHLY COLLECTION OF MOTOR FUELS TAXES
MOST RECENT 24 MONTHS ENDING JUNE 2023
(in thousands)**

Month	Gasoline Tax Receipts under Chapter 64A⁽¹⁾⁽²⁾	Special Fuels Tax Receipts under Chapter 64E⁽¹⁾	Motor Carrier Fuels Tax Receipts under Chapter 64F⁽¹⁾	Total⁽³⁾
July, 2021	\$53,874	\$8,308	\$451	\$62,634
August, 2021	53,638	7,908	324	61,871
September, 2021	52,613	8,220	783	61,616
October, 2021	54,244	8,183	368	62,795
November, 2021	53,843	8,454	294	62,590
December, 2021	50,872	8,186	802	59,860
January, 2022	52,167	7,750	520	60,437
February, 2022	45,257	7,399	198	52,854
March, 2022	45,093	8,091	816	54,000
April, 2022	50,352	8,007	383	58,742
May, 2022	48,530	7,654	311	56,495
June, 2022	58,372	8,160	730	67,262
July, 2022	51,664	8,261	539	60,463
August, 2022	53,005	7,466	340	60,811
September, 2022	48,498	8,186	1,030	57,714
October, 2022	50,123	7,661	440	58,225
November, 2022	51,511	7,927	432	59,870
December, 2022	50,288	7,845	1,065	59,198
January, 2023	51,234	7,620	566	59,420
February, 2023	47,412	7,008	293	54,713
March, 2023	44,478	6,366	951	51,795
April, 2023	50,131	7,629	443	58,203
May, 2023	49,230	7,429	231	56,891
June, 2023	53,348	8,258	1,173	62,779

SOURCE: Department of Revenue.

- (1) Net of applicable refunds, abatements and adjustments, if any. See the Official Statements under *Commonwealth Motor Fuels Tax – Refunds and Abatements from Gasoline Tax*.
- (2) Excludes Aviation Fuel tax receipts and Gasoline Tax deposited in the Inland Fisheries Fund.
- (3) Totals may not sum due to rounding.

4. Summary presentation of actual RMV transactions on a ten-year comparative basis, concluding with the prior fiscal year.

The following table shows the number of RMV transactions since fiscal 2014⁽¹⁾.

Fiscal Year	Vehicle Registration Renewals or Modifications	License Duplicates/Amendments	License Renewal	New License	New Vehicle Registrations	Total
2023	2,985,236	224,356	1,106,130	214,104	665,887	5,195,713
2022	3,171,702	223,170	930,387	221,628	782,551	5,329,438
2021	3,457,195	203,847	902,968	229,256	1,149,735	5,943,001
2020	3,210,530	259,625	821,201	167,564	952,171	5,411,091
2019	3,265,072	226,764	992,905	217,269	1,298,783	6,000,793
2018	3,267,124	216,538	948,738	160,191	1,299,835	5,892,426
2017	3,021,320	233,338	790,989	152,968	1,302,777	5,501,392
2016	3,206,242	210,267	602,081	158,807	1,315,621	5,493,018
2015	3,208,001	194,490	918,640	207,191	1,250,330	5,778,652
2014	3,097,268	186,499	987,767	231,807	1,204,382	5,707,723

SOURCE: Massachusetts Department of Transportation ("MassDOT")

(1) Amounts are unaudited. Does not include all RMV transactions, such as certificate of title transactions.

5. Summary presentation of Registry Fee receipts on a ten-year comparative basis, concluding with the prior fiscal year.

The following table shows the historical collection of Registry Fees since fiscal 2014.

HISTORICAL ANNUAL COLLECTION OF REGISTRY FEES

Fiscal Year	Pledged Registry Fee Receipts (in thousands) ⁽¹⁾	Percentage Change in Registry Fee Receipts
2023	\$601,343	0.39%
2022	598,987	(3.82)
2021	622,770	10.84
2020	561,867	(8.91)
2019	616,830	0.66
2018	612,779	2.35
2017	598,691	3.15
2016	580,426	(0.22)
2015	581,686	9.09
2014	533,194	2.11

SOURCES: Fiscal Years 2014-2023, Office of the Comptroller.

- (1) Certain prior years have been adjusted to reflect a reclassification of certain revenues as Pledged Registry Fees. Does not include amounts allocable to the cost of production of license plates, which in fiscal 2023 was approximately \$4.8 million.

6. Summary presentation of actual Commonwealth Transportation Fund revenues on a ten-year comparative basis, concluding with the prior fiscal year.

**HISTORIC PRO FORMA COMMONWEALTH TRANSPORTATION FUND PLEDGED FUNDS
(in thousands)**

Pledged Motor Fuels Tax ⁽¹⁾

Fiscal Year Ending June 30	Chapter 64A Receipts ⁽²⁾	Chapter 64E and 64F Receipts	Registry Fees ⁽³⁾	Total
2023	\$600,922	\$99,159	\$601,343	\$1,301,424
2022	618,856	102,299	598,987	1,320,142
2021	565,194	96,298	622,770	1,284,262
2020	609,818	96,477	561,867	1,268,162
2019	672,866	100,923	616,830	1,390,619
2018	667,866	99,654	612,779	1,380,299
2017	670,093	97,762	598,691	1,366,546
2016	666,539	98,309	580,426	1,345,274
2015	656,445	97,947	581,686	1,336,078
2014	640,702	89,938	533,194	1,263,834

SOURCES: Fiscal Years 2004-2023, Office of the Comptroller.

- (1) Includes all Pledged Motor Fuels Tax collected by the Commonwealth pursuant to Chapters 64A, 64E and 64F of the Massachusetts General Laws and credited to various budgeted funds, *except* Aviation Fuel. See the Official Statements under *Commonwealth Motor Fuels Tax – Crediting of Receipts*. Does not include prior Pledged Funds used to pay 1994 Trust Agreement Bonds.
- (2) Equal to 23.964¢ per gallon of the 24¢ per gallon Gasoline Tax imposed under Chapter 64A after July 31, 2013; prior to the Transportation Reform Act and the establishment of the Commonwealth Transportation Fund effective fiscal 2010, the Gasoline Tax imposed under Chapter 64A was credited to the Highway Fund (84.85%), the General Fund (15.0%) and to the Inland Fisheries and Game Fund (0.15%).
- (3) Certain prior years have been adjusted to reflect reclassification of RMV revenues. Does not include amounts allocable to the cost of production of license plates, which in fiscal 2023 was approximately \$4.8 million.