**NEW ISSUE - Book-Entry Only** 

Rating: S&P: "AA" See "RATING" herein

In the opinion of Wilentz, Goldman & Spitzer, P.A., Woodbridge, New Jersey ("Bond Counsel"), under existing statutes, regulations, rulings and court decisions, and assuming continuing compliance with certain covenants described herein, interest on the Bonds (as herein defined) (i) is not includable in gross income for Federal income tax purposes pursuant to section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), and (ii) is not treated as a preference item under Section 57 of the Code for purposes of computing the Federal alternative minimum tax. Bond Counsel is further of the opinion that, under existing laws of the State of New Jersey, interest on the Bonds and any gain on the sale thereof are not includable in gross income under the New Jersey Gross Income Tax Act, as amended. See "TAX EXEMPTION" herein.

\$42,063,000
SCHOOL BONDS, SERIES 2019
THE BOARD OF EDUCATION OF THE
FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT
IN THE COUNTY OF HUNTERDON, NEW JERSEY
(New Jersey School Bond Reserve Act, 1980 N.J. Laws c. 72, as amended)

#### **CALLABLE**

Dated: Date of Delivery

Due: September 1, as shown on inside cover

The \$42,063,000 aggregate principal amount of School Bonds, Series 2019 (the "Bonds") of The Board of Education of the Flemington-Raritan Regional School District in the County of Hunterdon, New Jersey (the "Board" when referring to the governing body and the "School District" when referring to the territorial boundaries governed by the Board) are valid and legally binding general obligations of the Board, and unless paid from other sources, are payable from *ad valorem* taxes levied upon all the taxable real property within the School District for the payment of the Bonds and the interest thereon without limitation as to rate or amount. Payment of the principal of and interest on the Bonds is also secured under the provisions of the New Jersey School Bond Reserve Act, 1980 N.J. Laws c. 72, as amended.

The Bonds will be issued as fully registered bonds in book-entry only form (without certificates) in the form of one certificate for the aggregate principal amount of the Bonds maturing in each year and when issued will be registered in the name of and held by Cede & Co., as nominee of The Depository Trust Company, New York, New York ("DTC"). Individual purchases may be made in the principal amount of \$1,000 each or any integral multiple thereof with a minimum purchase of \$5,000 required, through book-entries made on the books and records of DTC and its participants. See "BOOK-ENTRY ONLY SYSTEM" herein.

The Bonds shall bear interest from their date of delivery, which interest shall be payable semi-annually on the first day of March and September in each year, commencing September 1, 2020, until maturity or prior redemption. Interest on the Bonds will be credited to the participants of DTC as listed on the records of DTC as of each immediately preceding February 15 and August 15 (the "Record Dates" for the payment of interest on the Bonds).

The Bonds are subject to redemption prior to their stated maturities as set forth herein. See "DESCRIPTION OF THE BONDS – Redemption" herein.

The Bonds are offered when, as and if issued and delivered to the Underwriter, subject to prior sale, to withdrawal or modification of the offer without notice and to approval of legality by the law firm of Wilentz, Goldman & Spitzer, P.A., Woodbridge, New Jersey, Bond Counsel to the Board, and certain other conditions described herein. Certain legal matters will be passed upon for the Board by Comegno Law Group, P.C., Moorestown, New Jersey, General Counsel to the Board. Phoenix Advisors, LLC, Bordentown, New Jersey, served as Municipal Advisor in connection with the Bonds. Delivery of the Bonds in definitive form to DTC in Jersey City, New Jersey, is anticipated to occur on or about December 19, 2019.

FIDELITY CAPITAL MARKETS, A DIVISION OF NATIONAL FINANCIAL SERVICES LLC

# \$42,063,000 THE BOARD OF EDUCATION OF THE FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT IN THE COUNTY OF HUNTERDON, NEW JERSEY SCHOOL BONDS, SERIES 2019

## (New Jersey School Bond Reserve Act, 1980 N.J. Laws c. 72, as amended) CALLABLE

# MATURITIES, PRINCIPAL AMOUNTS, INTEREST RATES, YIELDS AND CUSIP NUMBERS

Maturity	Principal	Interest		CUSIP
(September 1)	<u>Amounts</u>	<u>Rates</u>	<u>Yields</u>	Numbers*
2020	\$1,353,000	2.250%	1.150%	339297NJ8
2021	1,615,000	2.250	1.170	339297NK5
2022	1,665,000	2.250	1.260	339297NL3
2023	1,715,000	2.250	1.300	339297NM1
2024	1,770,000	2.250	1.370	339297NN9
2025	1,825,000	2.250	1.520	339297NP4
2026	1,885,000	2.250	1.650	339297NQ2
2027	1,935,000	2.250	1.750**	339297NR0
2028	1,995,000	2.250	1.850**	339297NS8
2029	2,055,000	2.250	2.000**	339297NT6
2030	2,120,000	2.250	2.080**	339297NU3
2031	2,180,000	2.250	2.250	339297NV1
2032	2,245,000	2.250	2.320	339297NW9
2033	2,315,000	2.375	2.375	339297NX7
2034	2,385,000	2.375	2.400	339297NY5
2035	2,460,000	2.375	2.500	339297NZ2
2036	2,535,000	2.500	2.580	339297PA5
2037	2,615,000	2.500	2.630	339297PB3
2038	2,695,000	2.625	2.680	339297PC1
2039	2,700,000	3.000	2.720**	339297PD9

<sup>\*</sup> A registered trademark of the American Bankers Association. CUSIP data herein is provided by CUSIP Global Services, which is managed on behalf of the American Bankers Association by S&P Global Market Intelligence. The CUSIP numbers listed above are being provided solely for the convenience of Bondholders only at the time of issuance of the Bonds and the Board does not make any representation with respect to such numbers or undertake any responsibility for their accuracy now or at any time in the future. The CUSIP number for a specific maturity is subject to being changed after the issuance of the Bonds as a result of procurement of secondary market portfolio insurance or other similar enhancement by investors that is applicable to all or a portion of certain maturities of the Bonds.

Priced at stated yield to the first optional redemption date of September 1, 2026 at the redemption price of 100%.

# THE BOARD OF EDUCATION OF THE FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT IN THE COUNTY OF HUNTERDON, NEW JERSEY

#### **BOARD MEMBERS**

President – Timothy Bart Vice President – Jessica Abbott

> Valerie Bart Sandra Borucki Dr. Dennis Copeland Dr. Marianne Kenny Laurie Markowski Susan Mitcheltree Christopher Walker

#### **SUPERINTENDENT**

Kari McGann

#### **BUSINESS ADMINISTRATOR/BOARD SECRETARY**

Stephanie Voorhees

#### **BOARD ATTORNEY**

Comegno Law Group, P.C. Moorestown, New Jersey

#### **BOARD AUDITOR**

Suplee, Clooney & Company Westfield, New Jersey

#### **MUNICIPAL ADVISOR**

Phoenix Advisors, LLC Bordentown, New Jersey

#### **BOND COUNSEL**

Wilentz, Goldman & Spitzer, P.A. Woodbridge, New Jersey



No broker, dealer, salesperson or other person has been authorized by the Board to give any information or to make any representations with respect to the Bonds, other than those contained in this Official Statement, and, if given or made, such information or representations must not be relied upon as having been authorized by the Board. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds in any jurisdiction in which it is unlawful for any person to make such an offer, solicitation or sale.

The information contained herein has been provided by the Board, DTC and other sources deemed reliable by the Board; however, such information is not guaranteed as to its accuracy or completeness and such information is not to be construed as a representation or warranty by the Board, as to information from sources other than itself. The Board has not confirmed the accuracy or completeness of information relating to DTC, which information has been provided by DTC.

This Official Statement is not to be construed as a contract or agreement among the Board, the Underwriter and the owners of any of the Bonds. The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in any of the information herein since the date hereof, or the date as of which such information is given, if earlier.

References in this Official Statement to the Constitution of the State of New Jersey, laws, rules, regulations, resolutions, agreements, reports and documents do not purport to be comprehensive or definitive. All references to such documents or laws are qualified in their entirety by reference to the particular source, the full text of which may contain qualifications of and exceptions to statements made herein, and copies of which may be inspected at the offices of the Board during normal business hours.

The order and placement of materials in this Official Statement, including the Appendices, are not to be deemed to be a determination of relevance, materiality or importance, and this Official Statement, including the Appendices, must be considered in its entirety.

In order to facilitate the distribution of the Bonds, the Underwriter may engage in transactions intended to stabilize the price of the Bonds at a level above that which might otherwise prevail in the open market. Such stabilizing, if commenced, may be discontinued at any time.

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#### **OFFICIAL STATEMENT**

OF

# THE BOARD OF EDUCATION OF THE FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT IN THE COUNTY OF HUNTERDON, NEW JERSEY

\$42,063,000 SCHOOL BONDS, SERIES 2019 (NEW JERSEY SCHOOL BOND RESERVE ACT, 1980 N.J. Laws c. 72, as amended)

#### **CALLABLE**

#### INTRODUCTION

This Official Statement, which includes the cover page and the appendices attached hereto, has been prepared by The Board of Education of the Flemington-Raritan Regional School District in the County of Hunterdon, New Jersey (the "Board" when referring to the governing body and the "School District" when referring to the territorial boundaries governed by the Board) in connection with the offering, sale and issuance of its \$42,063,000 aggregate principal amount of School Bonds, Series 2019 (the "Bonds"). This Official Statement has been executed by and on behalf of the Board by the Business Administrator/Board Secretary and its distribution and use in connection with the offering and sale of the Bonds have been authorized by the Board.

This Official Statement contains specific information relating to the Bonds including their general description, certain matters affecting the financing, certain legal matters, historical financial information and other information pertinent to this issue. This Official Statement should be read in its entirety.

All financial and other information presented herein has been provided by the Board from its records, except for information expressly attributed to other sources. The presentation of information is intended to show recent historic information and, but only to the extent specifically provided herein, certain projections into the immediate future, and is not necessarily indicative of future or continuing trends in the financial position of the Board.

#### **DESCRIPTION OF THE BONDS**

The following is a summary of certain provisions of the Bonds. Reference is made to the Bonds themselves for the complete text thereof, and the discussion herein is qualified in its entirety by such reference.

#### **Terms and Interest Payment Dates**

The Bonds shall be dated their date of delivery and shall mature on September 1 in each of the years and in the amounts set forth on the inside cover page hereof. The Bonds shall bear interest from their date of delivery which interest shall be payable semi-annually on the first of March and September (each an "Interest Payment Date"), commencing on September 1, 2020, in each of the years and at the interest rates set forth on the inside cover page hereof until maturity or prior redemption by check mailed by the Board or a duly appointed paying agent to the registered owners of the Bonds as of each August 15 and February 15 immediately preceding the respective Interest Payment Date (the "Record Dates"). So long as The Depository Trust Company, New York, New York ("DTC"), or its nominee is the registered owner of the Bonds, payments of the principal of and interest on the Bonds will be made by the Board or a designated paying agent directly to DTC or its nominee, Cede & Co., which will in turn remit such payments to DTC participants, which will in turn remit such payments to the beneficial owners of the Bonds. See "BOOK-ENTRY ONLY SYSTEM" herein.

The Bonds will be issued in fully registered book-entry only form, without certificates. One certificate shall be issued for the aggregate principal amount of the Bonds maturing in each year, and when issued, will be registered in the name of and held by Cede & Co., as nominee of DTC. DTC will act as Securities Depository for the Bonds (the "Securities Depository"). The certificates will be on deposit with DTC. DTC will be responsible for maintaining a book-entry system for recording the interests of its participants and transfers of the interests among its participants. The participants will be responsible for maintaining records regarding the beneficial ownership interests in the Bonds on behalf of the individual purchasers. Individual purchases may be made in the principal amount of \$1,000 each, or any integral multiple thereof with a minimum purchase of \$5,000 required, through book-entries made on the books and records of DTC and its participants. Individual purchasers of the Bonds will not receive certificates representing their beneficial ownership interests in the Bonds, but each book-entry owner will receive a credit balance on the books of its nominee, and this credit balance will be confirmed by an initial transaction statement stating the details of the Bonds purchased. See "BOOK-ENTRY ONLY SYSTEM" herein.

#### Redemption

The Bonds of this issue maturing prior to September 1, 2027 are not subject to redemption prior to their stated maturities. The Bonds of this issue maturing on or after September 1, 2027 are redeemable at the option of the Board in whole or in part on any date on or after September 1, 2026 upon notice as required herein at one hundred percent (100%) of the principal amount being redeemed (the "Redemption Price"), plus accrued interest to the date fixed for redemption.

#### **Notice of Redemption**

Notice of redemption ("Notice of Redemption") shall be given by mailing such notice at least thirty (30) days but not more than sixty (60) days before the date fixed for redemption by first class mail in a sealed envelope with postage prepaid to the registered owners of such Bonds at their respective addresses as they last appear on the registration books kept for that purpose by the Board or a duly appointed Bond Registrar. So long as DTC (or any successor thereto) acts as Securities Depository for the Bonds, Notice of Redemption shall be sent to such Securities Depository and shall not be sent to the beneficial owners of the Bonds. Any failure of the Securities Depository to advise any of its participants or any failure of any participant to notify any beneficial owner of any Notice of Redemption shall not affect the validity of the redemption proceedings. If the Board determines to redeem a portion of the Bonds prior to maturity, such Bonds shall be selected by the Board; the Bonds to be redeemed having the same maturity shall be selected by the Securities Depository in accordance with its regulations.

If Notice of Redemption has been given as provided herein, the Bonds or the portion thereof called for redemption shall be due and payable on the date fixed for redemption at the Redemption Price, together with accrued interest to the date fixed for redemption. Interest shall cease to accrue on the Bonds after the date fixed for redemption.

#### **Security for the Bonds**

The Bonds are valid and legally binding general obligations of the Board, and the Board has irrevocably pledged its full faith and credit for the payment of the principal of and interest on the Bonds. Unless paid from other sources, the principal of and interest on the Bonds are payable from *ad valorem* taxes levied upon all the taxable real property within the School District without limitation as to rate or amount. The Bonds are additionally secured by the New Jersey School Bond Reserve Act, 1980 N.J. Laws c. 72, as amended.

#### School Bond Reserve Act (1980 N.J. Laws c. 72)

All school bonds are secured by the School Bond Reserve (the "School Bond Reserve") established in the Fund for the Support of Free Public Schools of the State of New Jersey (the "Fund") in accordance with the New Jersey School Bond Reserve Act, N.J.S.A. 18A:56-17 et seq. (P.L. 1980, c. 72, approved July 16, 1980, as amended by P.L. 2003, c. 118, approved July 1, 2003 (the "Act")). The 2003

amendments to the Act provide that the Fund will be divided into two School Bond Reserve accounts. All bonds issued prior to July 1, 2003 shall be benefited by a School Bond Reserve account funded in an amount equal to 1-1/2% of the aggregate issued and outstanding bonded indebtedness of counties, municipalities or school districts for school purposes (the "Old School Bond Reserve Account") and all bonds, including the Bonds, issued on or after July 1, 2003 shall be benefited by a School Bond Reserve account funded in an amount equal to 1% of the aggregate issued and outstanding bonded indebtedness of counties, municipalities or school districts for school purposes (the "New School Bond Reserve Account"), provided such amounts do not exceed the moneys available in the Fund. If a municipality, county or school district is unable to make payment of principal of or interest on any of its bonds issued for school purposes, the trustees of the Fund will purchase such bonds at par value and will pay to the bondholders the interest due or to become due within the limits of funds available in the applicable School Bond Reserve account in accordance with the provisions of the Act.

The Act provides that the School Bond Reserve shall be composed entirely of direct obligations of the United States government or obligations guaranteed by the full faith and credit of the United States government. Securities representing at least one-third of the minimal market value to be held in the School Bond Reserve shall be due to mature within one year of issuance or purchase. Beginning with the fiscal year ending on June 30, 2003 and continuing on each June 30 thereafter, the State Treasurer shall calculate the amount necessary to fully fund the Old School Bond Reserve Account and the New School Bond Reserve Account as required pursuant to the Act. To the extent moneys are insufficient to maintain each account in the School Bond Reserve at the required levels, the State agrees that the Treasurer of the State of New Jersey (the "State") shall, no later than September 15 of the fiscal year following the June 30 calculation date, pay to the trustees for deposit in the School Bond Reserve such amounts as may be necessary to maintain the Old School Bond Reserve Account and the New School Bond Reserve Account at the levels required by the Act. No moneys may be borrowed from the Fund to provide liquidity to the State unless the Old School Bond Reserve Account and the New School Bond Reserve Account each are at the levels certified as full funding on the most recent June 30 calculation date. The amount of the School Bond Reserve in each account is pledged as security for the prompt payment to holders of bonds benefited by such account of the principal of and the interest on such bonds in the event of the inability of the issuer to make such payments. In the event the amounts in either the Old School Bond Reserve Account or the New School Bond Reserve Account fall below the amount required to make payments on bonds, the amounts in both accounts are available to make payments for bonds secured by the School Bond Reserve.

The Act further provides that the amount of any payment of interest or purchase price of school bonds paid pursuant to the Act shall be deducted from the appropriation or apportionment of State aid, other than certain State aid which may be otherwise restricted pursuant to law, payable to the school district, county or municipality and shall not obligate the State to make, nor entitle the school district, county or municipality to receive, any additional appropriation or apportionment. Any amount so deducted shall be applied by the State Treasurer to satisfy the obligation of the school district, county or municipality arising as a result of the payment of interest or purchase price of bonds pursuant to the Act.

#### **Authorization and Purpose**

The Bonds have been authorized and are issued pursuant to (i) Title 18A, Chapter 24 of the New Jersey Statutes, Chapter 271 of the Laws of 1967, as amended and supplemented, (ii) a proposal adopted by the Board pursuant to a resolution adopted on August 26, 2019, and (iii) a resolution duly adopted by the Board on November 25, 2019 (the "Resolution").

The proceeds of the Bonds will be used to finance various capital improvements in and for the School District (the "Project") and to pay the costs of issuance associated with the issuance of the Bonds. The State has awarded the School District aid for the Project in the amount of 40% of the eligible costs of such Project. As such, the State has agreed to pay 40% of the annual debt service on the eligible costs financed by the Bonds each year.

#### **BOOK-ENTRY ONLY SYSTEM**

The description which follows of the procedures and record keeping with respect to beneficial ownership interests in the Bonds, payment of principal and interest, and other payments on the Bonds to DTC Participants or Beneficial Owners (as such terms are defined or used herein), confirmation and transfer of beneficial ownership interests in the Bonds and other related transactions by and between DTC, DTC Participants and Beneficial Owners, is based on certain information furnished by DTC to the Board. Accordingly, the Board does not make any representations concerning these matters.

DTC will act as Securities Depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered bond certificate will be issued for each maturity of the Bonds, as set forth on the inside cover hereof, in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 100 countries that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Direct and Indirect Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

Purchases of the Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co. or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of the Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. For example, Beneficial Owners of the Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners, or in the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Notices of Redemption shall be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds, unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Board as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the Record Date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds, distributions, and dividend payments on the Bonds will be made to Cede & Co. or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Board or Paying Agent, on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Direct and Indirect Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name", and will be the responsibility of such Direct and Indirect Participant and not of DTC, nor its nominee, Paying Agent or the Board, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Board or Paying Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as Securities Depository with respect to the Bonds at any time by giving reasonable notice to the Board or Paying Agent. Under such circumstances, in the event that a successor Securities Depository is not obtained, Bond certificates are required to be printed and delivered.

The Paying Agent, upon direction of the Board, may decide to discontinue use of the system of book-entry transfers through DTC (or a successor Securities Depository). In that event, Bond certificates will be printed and delivered.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the Board believes to be reliable, but the Board takes no responsibility for the accuracy thereof.

#### **Discontinuance of Book-Entry Only System**

In the event that the book-entry-only system is discontinued and the Beneficial Owners become registered owners of the Bonds, the following provisions apply: (i) the Bonds may be exchanged for an equal aggregate principal amount of Bonds in other authorized denominations and of the same maturity, upon surrender thereof at the office of the Board or its paying agent; (ii) the transfer of any Bonds may be registered on the books maintained by the registrar for such purposes only upon the surrender thereof to the Board or its paying agent together with the duly executed assignment in form satisfactory to the Board

or its paying agent; and (iii) for every exchange or registration of transfer of Bonds, the Board or its paying agent may make a charge sufficient to reimburse for any tax or other governmental charge required to be paid with respect to such exchange or registration of transfer of the Bonds. Interest on the Bonds will be payable by check or draft mailed on each Interest Payment Date to the registered owners thereof as of the close of business on the Record Dates.

#### THE SCHOOL DISTRICT AND THE BOARD

The Board is a nine (9) member board with members from the Borough of Flemington (the "Borough") and the Township of Raritan (the "Township" and together with the Borough, the "Constituent Municipalities") elected for staggered three (3) year terms. The Superintendent of Schools is the chief administrative officer of the School District. The Business Administrator/Board Secretary is the chief financial officer of the School District and oversees the Board's business functions. The Business Administrator/Board Secretary reports to the Superintendent of Schools.

The School District is a Type II school district with a board of school estimate and provides a full range of educational services appropriate to Kindergarten (K) through grade eight (8), including regular and special education programs for the Constituent Municipalities. The School District operates four (4) elementary schools, one (1) intermediate school and one (1) middle school. See "APPENDIX A – Certain Economic and Demographic Information Relating to the School District and the Constituent Municipalities."

#### THE STATE'S ROLE IN PUBLIC EDUCATION

The Constitution of the State of New Jersey provides that the State shall provide for the maintenance and support of a thorough and efficient ("T&E") system of free public schools for the instruction of all children between the ages of 5 and 18 years. Case law has expanded the responsibility to include children between the ages of 3 and 21.

The responsibilities of the State with respect to the general supervision and control of public education have been delegated to the New Jersey Department of Education (the "Department"), which is a part of the executive branch of the State government and was created by the State Legislature. The Department is governed and guided by the policies set forth by the New Jersey State Board of Education (the "State Board"). The State Board is responsible for the general supervision and control of public education and is obligated to formulate plans and to make recommendations for the unified, continuous and efficient development of public education of all people of all ages within the State. To fulfill these responsibilities, the State Board has the power, *inter alia*, to adopt rules and regulations that have the effect of law and that are binding upon school districts, to acquire land and other property.

The Commissioner of Education (the "Commissioner") is the chief executive and administrative officer of the Department. The Commissioner is appointed by the Governor of the State with the advice and consent of the State Senate, and serves at the pleasure of the Governor during the Governor's term of office. The Commissioner is Secretary and Chief Executive Officer of the State Board and is responsible for the supervision of all school districts in the State and is obligated to enforce the rules and regulations of the State Board. The Commissioner has the authority to recommend the withholding of State financial aid and the Commissioner's consent is required for authorization to sell school bonds that exceed the debt limit of the municipality in which the school district is located and may also set the amount to be raised by taxation for a board of education if a school budget has not been approved by a board of school estimate or by the voters.

An Executive County Superintendent of Schools (the "County Superintendent") is appointed for each county in the State by the Governor, upon the recommendation of the Commissioner with the advice and consent of the State Senate. The County Superintendent is the local representative of the Commissioner. The County Superintendent is responsible for the daily supervision of the school districts in the county and is charged with the enforcement of rules pertaining to the certification of teachers, pupil registers and financial reports and the review of budgets. Under the Uniform Shared Services and Consolidation Act, P.L. 2007, c. 63, effective April 3, 2007, the role of the County Superintendent was

changed to create the post of the Executive County Superintendent with expanded powers for the operation and management of school districts to, among other things, promote administrative and operational efficiencies, eliminate non-operating school districts and recommend a school district consolidation plan to eliminate districts through the establishment or enlargement of regional school districts, subject to voter approval.

#### STRUCTURE OF SCHOOL DISTRICTS IN NEW JERSEY

#### **Categories of School Districts**

State school districts are characterized by the manner in which the board of education or the governing body takes office. School districts are principally classified in the following categories:

- (1) Type I, in which the mayor or chief executive officer ("CEO") of a municipality appoints the members of a board of education and a board of school estimate. The board of school estimate consists of two (2) members of the board of education, two (2) members of the governing body of the municipality and the mayor or CEO of the municipality comprising the school district, and approves all fiscal matters;
- (2) Type II, in which the registered voters within a school district elect the members of a board of education and either (a) the registered voters also vote upon all fiscal matters with the exception set forth in the new Budget Election Law (as hereinafter defined in "School Budgetary Process"), or (b) a board of school estimate, consisting of two (2) members of the governing body of and the CEO of each municipality within the school district and the president of and one member of the board of education, and approves all fiscal matters;
- (3) Regional and consolidated school districts comprising the territorial boundaries of more than one municipality in which the registered voters within the school district elect members of the board of education and vote upon all fiscal matters with certain exceptions. Regional school districts may be "All Purpose Regional School Districts" or "Limited Purpose Regional School Districts";
- (4) State-operated school districts created by the State Board, pursuant to State law, when a local board of education cannot or will not correct severe educational deficiencies;
- (5) County vocational school districts have boards of education consisting of the County Superintendent and four (4) members unless it is a county of the first class, which adopted an ordinance, in which case it can have a board consisting of seven (7) appointed members which the board of chosen freeholders of the county appoints. Such vocational school districts shall also have a board of school estimate, consisting of two (2) members appointed by the board of education of the school district, two (2) members appointed by the board of chosen freeholders and a fifth member being the county executive or the director of the board of chosen freeholders of the county, which approves all fiscal matters; and
- (6) County special services school districts have boards of education consisting of the County Superintendent and six (6) persons appointed by the board of chosen freeholders of the county. Such special services school districts shall also have a board of school estimate, consisting of two (2) members appointed by the board of education of the school, two (2) members appointed by the board of chosen freeholders and a fifth member being the freeholder-director of the board of chosen freeholders, which approves all fiscal matters.

There is a procedure whereby a Type I school district or a Type II school district may change from one type to the other after an approving public referendum. Such a public referendum must be held whenever directed by the municipal governing body or board of education in a Type I district, or the board of education in a Type II district, or when petitioned for by fifteen percent (15%) of the voters of any school district. The School District is a Type II school district without a board of school estimate.

#### School Budgetary Process (N.J.S.A. 18A:22-1 et seq.)

In a Type I school district and a Type II school district with a board of school estimate, a separate body from the school district, known as the board of school estimate, examines the budget requests and fixes the appropriation amounts for the next year's operating budget at or after a public hearing. This board, whose composition is fixed by statute, certifies the budget to the municipal governing body or board of education. If the board of education disagrees with the certified budget of the board of school estimate, then it can appeal to the Commissioner to request changes.

In a Type II school district, the elected board of education develops the budget proposal and, at or after a public hearing, submits it for voter approval unless the Board has moved its annual election to November, as discussed below. Debt service provisions are not subject to public referendum. If approved, the budget goes into effect. If defeated, the governing bodies of the constituent municipalities must develop the school budget by May 19 of each year. Should the governing bodies be unable to do so, the Commissioner establishes the local school budget.

The Budget Election Law, P.L. 2011, c. 202, effective January 17, 2012 (the "Budget Election Law") establishes procedures that allow the date of the annual school election of a Type II school district, without a board of school estimate, to be moved from April to the first Tuesday after the first Monday in November, to be held simultaneously with the general election. Such change in the annual school election date must be authorized by resolution of either the board of education or the governing body of the municipality, or by an affirmative vote of a majority of the voters whenever a petition, signed by at least fifteen percent (15%) of the legally qualified voters, is filed with the board of education. Once the annual school election is moved to November, such election may not be changed back to an April annual school election for four (4) years.

School districts that opt to move the annual school election to November are no longer required to submit the budget to the voters for approval if the budget is at or below the two percent (2%) property tax levy cap as provided in the Tax Levy Cap Law (as hereinafter defined).

The Board conducts its annual election in November.

### SUMMARY OF CERTAIN PROVISIONS FOR THE PROTECTION OF SCHOOL DEBT

#### **Levy and Collection of Taxes**

School districts in the State do not levy or collect taxes to pay those budgeted amounts which are not provided by the State. The municipality within which a school district is situated levies or collects the required taxes and must remit them in full to the school district.

#### **Budgets and Appropriations**

School districts in the State must operate on an annual cash basis budget. Each school district must adopt an annual budget in such detail and upon forms as prescribed by the Commissioner, to which must be attached an itemized statement showing revenues, including State and Federal aid, and expenditures. The Commissioner must approve a budget prior to its final adoption and has the power to increase or decrease individual line items in a budget. Any amendments to a school district's budget must be approved by the board of education or the board of school estimate, as the case may be. Every budget submitted must provide no less than the minimum permissible amount deemed necessary under State law to provide for a thorough and efficient education as mandated by the State Constitution. The Commissioner may not approve any budget unless the Commissioner is satisfied that the school district has adequately implemented within the budget the Core Curriculum Content Standards (as defined herein) required by State law. If necessary, the Commissioner is authorized to order changes in the local school district's budget. The Commissioner will also ensure that other provisions of law are met including the limitations on taxes and spending explained below.

#### **Tax and Spending Limitations**

The Public School Education Act of 1975, N.J.S.A. 18A:7A-1 et seq., P.L. 1975, c. 212 (as amended and partially repealed), first limited the amount of funds that could be raised by a local school district. It limited the annual increase of any school district's net current expense budget. The budgetary limitations were known as a "CAP" on expenditures. The "CAP" was intended to control the growth in local property taxes. Subsequently there have been numerous legislative changes as to how the spending limitations would be applied.

The Quality Education Act of 1990, N.J.S.A. 18A:7D-1 et seq., P.L. 1990, c. 52 (the "QEA") (now repealed), also limited the annual increase in the school district's current expense and capital outlay budgets by a statutory formula linked to the annual percentage increase in per capita income. The QEA was amended and revised by chapter 62 of the Laws of New Jersey of 1991, and further amended by chapter 7 of the Laws of New Jersey of 1993.

The Comprehensive Educational Improvement and Financing Act of 1996, N.J.S.A. 18A:7F-1 et seq., P.L. 1996, c. 138 (the "CEIFA"), as amended by P.L. 2004, c. 732, effective July 1, 2004, also limited the annual increase in a school district's net budget by a spending growth limitation. The CEIFA limited the amount school districts can increase their annual current expense and capital outlay budgets (the "Spending Growth Limitations"). Generally, budgets could increase either by two and one-half percent (2.5%) or the consumer price index, whichever is greater. Amendments to the CEIFA decreased the budget cap to two and one-half percent (2.5%) from three percent (3%). Budgets could also increase because of certain adjustments for enrollment increases, certain capital outlay expenditures, pupil transportation costs, and special education costs that exceeded \$40,000 per pupil. Waivers were available from the Commissioner based on increasing enrollments and other fairly narrow grounds and increases higher than the cap could be approved by a vote of sixty (60%) at the annual school election.

P.L. 2007, c. 62, effective April 3, 2007, provided additional limitations on school district spending by limiting the amount a school district could raise for school district purposes through the property tax levy by four percent (4%) over the prior budget year's tax levy. P.L. 2007, c. 62 provided for adjustments to the cap for increases in enrollment, reductions in State aid and increased health care costs and for certain other extraordinary cost increases that required approval by the Commissioner. The bill granted discretion to the Commissioner to grant other waivers from the cap for increases in special education costs, capital outlay, and tuition charges. The Commissioner also had the ability to grant extraordinary waivers to the tax levy cap for certain other cost increases beginning in fiscal year 2009 through 2012.

P.L. 2007, c. 62 was deemed to supersede the prior limitations on the amount school districts could increase their annual current expense and capital outlay budgets created by CEIFA (as amended by P.L. 2004, c. 73, effective July 1, 2004). However, chapter 62 was in effect only through fiscal year 2012. Without an extension of chapter 62 by the legislature, the Spending Growth Limitations on the general fund and capital outlay budget would be in effect.

Debt service was not limited either by the Spending Growth Limitations or the cap on the tax levy increase imposed by chapter 62.

The previous legislation was amended by P.L. 2010, c. 44, effective July 13, 2010 and became applicable to the next local budget year following enactment. This law limits the school district tax levy for the general fund budget to increases of two percent (2%) over the prior budget year with exceptions only for enrollment increases, increases for certain normal and accrued liability for pension contributions in excess of two percent (2%), certain healthcare increases, and amounts approved by a simple majority of voters voting at a special election (the "Tax Levy Cap Law"). Additionally, also becoming effective in the 2011-2012 fiscal year, a school district that has not been granted approval to exceed the tax levy cap by a separate proposal can bank the unused tax levy for use in any of the next three (3) succeeding budget years. A school district can request a use of "banked cap" only after it has fully exhausted all eligible statute spending authority in the budget year. The process for obtaining waivers from the Commissioner for additional increases over the tax levy cap or Spending Growth Limitations was eliminated under chapter 44. Notwithstanding the foregoing, under P.L. 2018, c. 67, effective July 24, 2018, which

increases State school aid to underfunded school districts and decreases state school aid to overfunded school districts, during the 2018-2019 through 2024-2025 fiscal years, SDA Districts, which are certain urban districts formerly referred to as Abbott Districts referred to herein under "SUMMARY OF STATE AID TO SCHOOL DISTRICTS", are permitted increases in the tax levy over the two percent (2%) limit to raise a general fund tax levy to an amount that does not exceed its local share of the adequacy budget.

The restrictions are solely on the tax levy for the general fund and are not applicable to the debt service fund. There are no restrictions on a local school district's ability to raise funds for debt service, and nothing would limit the obligation of a school district to levy *ad valorem* taxes upon all taxable real property within the school district to pay debt service on its bonds or notes with one exception. School districts are subject to GAAP accounting, and under GAAP interest on obligations maturing within one (1) year must be treated as operating expenses. Accordingly, under the Department of Education's Chart of Accounts, interest on notes is raised in the General Fund of a school district and therefore is counted within its two percent (2%) tax levy cap on spending.

#### Issuance of Debt

Among the provisions for the issuance of school debt are the following requirements: (i) bonds must mature in serial installments within the statutory period of usefulness of the projects being financed but not exceeding forty (40) years, (ii) debt must be authorized by a resolution of a board of education (and approved by a board of school estimate in a Type I school district and a Type II school district with a board of school estimate), and (iii) there must be filed with the State by each municipality comprising a school district a Supplemental Debt Statement and a school debt statement setting forth the amount of bonds and notes authorized but unissued and outstanding for such school district.

#### Annual Audit (N.J.S.A. 18A:23-1 et seq.)

Every board of education is required to provide an annual audit of the school district's accounts and financial transactions. The audit must be performed by a licensed public school accountant no later than five (5) months after the end of the school fiscal year. The audit, in conformity with statutory requirements, must be filed with the board of education and the Commissioner. Additionally, the audit must be summarized and discussed at a regular public meeting of the local board of education within thirty (30) days following receipt of the annual audit by such board of education.

#### Temporary Financing (N.J.S.A. 18A:24-3)

Temporary notes may be issued in anticipation of the issuance of permanent bonds for a capital improvement or capital project. Such temporary notes may not exceed in the aggregate the amount of bonds authorized for such improvement or project. A school district's temporary notes may be issued for one (1) year periods, with the final maturity not exceeding five (5) years from the date of original issuance; provided, however, that no such notes shall be renewed beyond the third anniversary date of the original notes unless an amount of such notes, at least equal to the first legally payable installment of the bonds in anticipation of which said notes are issued, is paid and retired subsequent to such third anniversary date from funds other than the proceeds of obligations. School districts must include in each annual budget the amount of interest due and payable in each fiscal year on all outstanding temporary notes.

#### **Capital Lease Financing**

School districts are permitted to enter into lease purchase agreements for the acquisition of equipment or for the improvement of school buildings. Generally, lease purchase agreements cannot exceed five (5) years except for certain energy-saving equipment which may be leased for up to fifteen (15) years if paid from energy savings. Lease purchase agreements for a term of five (5) years or less must be approved by the Commissioner. The Educational Facilities Construction and Financing Act, P.L. 2000, c. 72 (the "EFCFA"), repealed the authorization to enter into facilities leases in excess of five (5) years. The payment of rent on an equipment lease and on a five (5) year and under facilities lease is treated as a current expense and within the cap on the school district's budget. Under the CEIFA, lease purchase payments on leases in excess of five (5) years issued under prior law are treated as debt

service payments and, therefore, will receive debt service aid if the school district is entitled and are outside the school district's tax levy cap.

#### Debt Limitation (N.J.S.A. 18A:24-19)

Except as provided below, no additional debt shall be authorized if the principal amount, when added to the net debt previously authorized, exceeds a statutory percentage of the average equalized valuation of taxable property in a school district. As a Kindergarten (K) through grade eight (8) school district, the School District can borrow up to three percent (3%) of the average equalized valuation of taxable property in the School District. The School District has not exceeded its three percent (3%) debt limit. See "APPENDIX A — Certain Economic and Demographic Information Relating to the School District and the Constituent Municipalities."

#### **Exceptions to Debt Limitation**

A Type II school district (other than a regional district) may also utilize its constituent municipality's remaining statutory borrowing power (i.e. the excess of 3.5% of the average equalized valuation of taxable property within the constituent municipality over the constituent municipality's net debt). A school district may also authorize debt in excess of this limit with the consent of the Commissioner and the Local Finance Board.

#### **Energy Saving Obligations**

Under P.L. 2009, c. 4, approved January 21, 2009 and effective 60 days thereafter, school districts may issue "energy savings obligations" without voter approval to fund certain improvements that result in reduced energy use, facilities for production of renewable energy or water conservation improvements provided that the amount of the savings will cover the cost of the improvements.

#### SUMMARY OF STATE AID TO SCHOOL DISTRICTS

In 1973, the Supreme Court of the State of New Jersey (the "Court") ruled in Robinson v. Cahill that the method then used to finance public education principally through property taxation was unconstitutional. Pursuant to the Court's ruling, the Legislature enacted the Public School Education Act of 1975, N.J.S.A. 18A:7A-1 et seq., P.L. 1975, c. 212 (the "Public School Education Act") (as amended and partially repealed), which required funding of the State's school aid through the New Jersey Gross Income Tax Act, P.L. 1976, c. 47, as amended and supplemented, enacted for the purpose of providing property tax relief.

On June 5, 1990, the Court ruled in Abbott v. Burke that the school aid formula enacted under the Public School Education Act was unconstitutional as applied. The Court found that poorer urban school districts (previously called "Abbott Districts", now referred to as "SDA Districts") were significantly disadvantaged under that school funding formula because school revenues were derived primarily from property taxes. The Court found that wealthy school districts were able to spend more, yet tax less for educational purposes.

Since that time there has been much litigation and many cases affecting the State's responsibilities to fund public education and many legislative attempts to distribute State aid in accordance with the court cases and the constitutional requirement. The cases addressed not only current operating fund aid but also addressed the requirement to provide facilities aid as well. The legislation has included QEA, CEIFA and EFCFA. For many years aid has simply been determined in the State Budget, which itself is an act of the legislature, based upon amounts provided in prior years. The school funding formula, provided in the School Funding Reform Act of 2008, P.L. 2007, c. 260, effective January 1, 2008, attempts to remove the special status given to certain school districts known as Abbott Districts after the school funding cases and instead has funding follow students with certain needs and provides aid in a way that takes into account the ability of the local school district to raise local funds to support the budget in amounts deemed adequate to provide for a thorough and efficient education as required by the State constitution. This legislation was challenged in the Court, and the Court held that

the State's then current plan for school aid was a "constitutionally adequate scheme." However, the State continued to underfund certain school districts and to overfund other school districts in its budgets based on the statutory scheme. In its budget process for fiscal year 2019 and with the enactment of P.L. 2018, c. 67, effective July 24, 2018, the State is moving the school districts toward the intent of the statutory scheme by increasing funding for underfunded school districts and decreasing funding for overfunded school districts over the next seven (7) years and providing cap relief for overfunded school districts to enable them to pick up more of the local share.

Notwithstanding over thirty-five (35) years of litigation, the State provides State aid to school districts of the State in amounts provided in the State budget each year. These now include equalization aid, special education categorical aid, transportation aid, preschool education aid, instructional supplement aid, supplemental core curriculum standards aid, distance learning network aid, bilingual aid, security aid, adjustment aid and other aid determined in the discretion of the Commissioner.

State law requires that the State will provide aid for the construction of school facilities in an amount equal to the greater of the district aid percentage or forty percent (40%) times the eligible costs determined by the Commissioner either in the form of a grant or debt service aid as determined under the EFCFA. The amount of aid to which a school district is entitled is established prior to the authorization of the project. Grant funding is provided by the State upfront and debt service aid must be appropriated annually by the State.

Beginning in 2011, the State reduced debt service aid by fifteen percent (15%). As a result of the debt service aid reduction for those fiscal years, school districts received eighty-five percent (85%) of the debt service aid that they would have otherwise received. In addition, school districts which received grants under the EFCFA, which grants were financed through the New Jersey Economic Development Authority (the "EDA"), were assessed an amount in their fiscal years 2011 through 2018 budgets representing fifteen percent (15%) of the school district's proportionate share of the principal and interest payments on the outstanding EDA bonds issued to fund such grants.

Pursuant to P.L. 2018, c. 67, effective July 24, 2018, the School Funding Reform Act has been modified to adjust the distribution of State aid to school districts in the State ("SFRA Modification Law"). In particular, the SFRA Modification Law revises the School Funding Reform Act so that, after calculating the amount of State aid available per pupil, State aid will be distributed to each school district based on student enrollment. The SFRA Modification Law also eliminates the application of the State aid growth limit and adjustment aid, but includes a transition period for school districts that will receive less State aid. Under the SFRA Modification Law, most school districts that will receive reduced State aid resulting from the revised funding formula will be provided a seven (7) year transition period during which funding will be reduced. For those school districts where State aid will increase under the SFRA Modification Law, the transition period to increase funding will be one year.

#### SUMMARY OF FEDERAL AID TO SCHOOL DISTRICTS

Federal funds are available for certain programs approved by the Federal government with allocation decided by the State, which assigns a proportion to each local school district. The Every Student Succeeds Act of 2015, enacted December 10, 2015, is a Federal assistance program for which a school district qualifies to receive aid. A remedial enrichment program for children of low income families is available under Chapter 1 Aid. Such Federal aid is generally received in the form of block grants. Aid is also provided under the Individuals with Disabilities Education Act although never in the amounts federal law required.

### MUNICIPAL FINANCE FINANCIAL REGULATION OF COUNTIES AND MUNICIPALITIES

#### Local Bond Law (N.J.S.A. 40A:2-1 et seq.)

The Local Bond Law, N.J.S.A. 40A:2-1 et seq. (the "Local Bond Law"), governs the issuance of bonds and notes to finance certain municipal and utility capital expenditures. Among its provisions are requirements that bonds must mature within the statutory period of usefulness of the projects financed and that bonds be retired in serial installments. A five percent (5%) cash down payment is generally required toward the financing of expenditures for municipal purposes. All bonds and notes issued by the Constituent Municipalities are general full faith and credit obligations.

The authorized bonded indebtedness of each of the Constituent Municipalities is limited by statute, subject to certain exceptions noted below, to an amount equal to 3.5% of its average equalized valuation basis. The average for the last three (3) years of the equalized value of all taxable real property and improvements and certain Class II railroad property within each of the Constituent Municipalities as annually determined by the New Jersey Board of Taxation are set forth in APPENDIX A.

Certain categories of debt are permitted by statute to be deducted for purposes of computing the statutory debt limit.

A municipality may exceed its debt limit with the approval of the Local Finance Board, and as permitted by other statutory exceptions. If all or any part of a proposed debt authorization would exceed its debt limit, a municipality may apply to the Local Finance Board for an extension of credit. If the Local Finance Board determines that a proposed debt authorization would not materially impair the credit of the municipality or substantially reduce the ability of the municipality to meet its obligations or to provide essential public improvements and services, or makes certain other statutory determinations, approval is granted. In addition, debt in excess of the statutory limit may be issued by the municipality to fund certain notes, to provide for self-liquidating purposes, and, in each fiscal year, in an amount not exceeding 2/3 of the amount budgeted in such fiscal year for the retirement of outstanding obligations (exclusive of utility and assessment obligations).

A municipality may sell "bond anticipation notes" to temporarily finance a capital improvement or project in anticipation of the issuance of bonds, if the bond ordinance or subsequent resolution so provides. Bond anticipation notes for capital improvements may be issued in an aggregate amount not exceeding the amount specified in the bond ordinance, as it may be amended and supplemented, creating such capital expenditure. A local unit's bond anticipation notes may be issued for periods not exceeding one (1) year. Generally, bond anticipation notes may not be outstanding for longer than ten (10) years. An additional period may be available following the tenth anniversary date equal to the period from the notes' maturity to the end of the tenth fiscal year in which the notes mature plus four (4) months in the next following fiscal year from the date of original issuance. Beginning in the third year, the amount of notes that may be issued is decreased by the minimum amount required for the first year's principal payment for a bond issue.

#### Local Budget Law (N.J.S.A. 40A:4-1 et seq.)

The foundation of the State local finance system is the annual cash basis budget. Every local unit must adopt an annual operating budget in the form required by the Division of Local Government Services, New Jersey Department of Community Affairs (the "Division"). Certain items of revenue and appropriation are regulated by law and the proposed budget cannot be finally adopted until it has been certified by the Director of the Division (the "Director"), or in the case of a local unit's examination of its own budget, such budget cannot be finally adopted until a local examination certificate has been approved by the Chief Financial Officer and governing body of the local unit. The Local Budget Law, N.J.S.A. 40A:4-1 et seq. (the "Local Budget Law") requires each local unit to appropriate sufficient funds for the payment of current debt service, and the Director or, in the case of local examination, the local unit, may review the adequacy of such appropriations.

Tax anticipation notes are limited in amount by law and must be paid off in full within 120 days of the close of the fiscal year in which they were issued.

The Director has no authority over individual operating appropriations, unless a specific amount is required by law, but the budgetary review functions focusing on anticipated revenues serve to protect the solvency of all local units.

The cash basis budgets of local units must be in balance, <u>i.e.</u>, the total of anticipated revenues must equal the total of appropriations. N.J.S.A. 40A:4-22. If in any year a local unit's expenditures exceed its realized revenues for that year, then such excess must be raised in the succeeding year's budget.

A provision in the Local Budget Law, N.J.S.A. 40A:4-26, provides that: "[n]o miscellaneous revenues from any source shall be included as an anticipated revenue in the budget in an amount in excess of the amount actually realized in cash from the same source during the next preceding fiscal year, unless the director shall determine upon application by the governing body that the facts clearly warrant the expectation that such excess amount will actually be realized in cash during the fiscal year and shall certify such determination, in writing, to the local unit."

No budget or amendment thereof shall be adopted unless the Director shall have previously certified his approval of such anticipated revenues, except that categorical grants-in-aid contracts may be included for their face amount with an offsetting appropriation. The fiscal years for such grants rarely coincide with a municipality's calendar fiscal year. However, grant revenue is generally not realized until received in cash.

The same general principle that revenue cannot be anticipated in a budget in excess of that realized in the preceding year applies to property taxes. The maximum amount of delinquent taxes that may be anticipated is limited by a statutory formula, which allows the local unit to anticipate collection at the same rate realized for the collection of delinquent taxes in the previous year. Also the local unit is required to make an appropriation for a "reserve for uncollected taxes" in accordance with a statutory formula to provide for a tax collection in an amount that does not exceed the percentage of taxes levied and payable in the preceding fiscal year that was received in cash by December 31 of that year. The budget also must provide for any cash deficits of the prior year.

Emergency appropriations (those made after the adoption of the budget and the determination of the tax rate) may be authorized by the governing body. However, with minor exceptions, such appropriations must be included in full in the following year's budget. When such appropriations exceed three percent (3%) of the adopted operating budget, consent of the Director must be obtained.

The exceptions are certain enumerated quasi-capital projects ("special emergencies") such as (i) the repair and reconstruction of streets, roads or bridges damaged by snow, ice, frost, or floods, which may be amortized over three (3) years, and (ii) the repair and reconstruction of streets, roads, bridges or other public property damaged by flood or hurricane, where such expense was unforeseen at the time of budget adoption, the repair and reconstruction of private property damaged by flood or hurricane, tax map preparation, re-evaluation programs, revision and codification of ordinances, master plan preparations, drainage map preparation for flood control purposes, studies and planning associated with the construction and installation of sanitary sewers, authorized expenses of a consolidated commission, contractually required severance liabilities resulting from the layoff or retirement of employees and the preparation of sanitary and storm system maps, all of which projects set forth in this section (ii) may be amortized over five (5) years. N.J.S.A. 40A:4-53, -54, -55, -55.1. Emergency appropriations for capital projects may be financed through the adoption of a bond ordinance and amortized over the useful life of the project as described above.

Budget transfers provide a degree of flexibility and afford a control mechanism. Pursuant to N.J.S.A. 40A:4-58, transfers between appropriation accounts are prohibited until the last two (2) months of the year. Appropriation reserves may be transferred during the first three (3) months of the year, to the previous year's budget. N.J.S.A. 40A:4-59. Both types of transfers require a 2/3 vote of the full

membership of the governing body. Although sub-accounts within an appropriation are not subject to the same year-end transfer restriction, they are subject to internal review and approval. Certain types of appropriations are excluded from the provisions permitting transfers. Generally, transfers cannot be made from the down payment account, interest or debt redemption charges or the capital improvement fund or for contingent expenses.

Municipal public utilities are supported by the revenues generated by the respective operations of the utilities, in addition to the general taxing power upon taxable property. For each utility, there is established a separate budget. The anticipated revenues and appropriations for each utility are set forth in the separate budget. The budget is required to be balanced and to provide fully for debt service. The regulations regarding anticipation of revenues and deferral of charges apply equally to the budgets of the utilities. Deficits or anticipated deficits in utility operations which cannot be provided for from utility surplus, if any, are required to be raised in the "Current" or operating budget.

In accordance with the Local Budget Law, each local unit must adopt and may from time to time amend rules and regulations for capital budgets, which rules and regulations must require a statement of capital undertakings underway or projected for a period not greater than over the next ensuing six (6) years as a general improvement program. The capital budget, when adopted, does not constitute the approval or appropriation of funds, but sets forth a plan of the possible capital expenditures which the local unit may contemplate over the next six (6) years. Expenditures for capital purposes may be made either by ordinances adopted by the governing body setting forth the items and the method of financing or from the annual operating budget if the terms were detailed.

#### Fiscal Year Adjustment Law (1991 N.J. Laws c. 75)

Chapter 75 of the Laws of New Jersey of 1991, requires certain municipalities and permits all other municipalities to adopt the State fiscal year in place of the existing calendar fiscal year. Municipalities that change fiscal years must adopt a six (6) month transition budget for January 1 through June 30. Since expenditures would be expected to exceed revenues primarily because State aid for the calendar year would not be received by the municipality until after the end of the transition year budget, the act authorizes the issuance of Fiscal Year Adjustment Bonds to fund the one time deficit for the six (6) month transition budget. The law provides that the deficit in the six (6) month transition budget may be funded initially with bond anticipation notes based on the estimated deficit in the six (6) month transition budget. Notes issued in anticipation of Fiscal Year Adjustment Bonds, including renewals, can only be issued for up to one (1) year unless the Local Finance Board permits the municipality to renew them for a longer period of time. The Local Finance Board must confirm the actual deficit experienced by the municipality. The municipality then may issue Fiscal Year Adjustment Bonds to finance the deficit on a permanent basis. The purpose of the act is to assist municipalities that are heavily dependent on State aid and that have had to issue tax anticipation notes to fund operating cash flow deficits each year. While the law does not authorize counties to change their fiscal years, it does provide that counties with cash flow deficits may issue Fiscal Year Adjustment Bonds as well.

#### **State Supervision**

State law authorizes State officials to supervise fiscal administration in any municipality which is in default on its obligations; which experiences severe tax collection problems for two (2) successive years; which has a deficit greater than four percent (4%) of its tax levy for two (2) successive years; which has failed to make payments due and owing to the State, county, school district or special district for two (2) consecutive years; which has an appropriation in its annual budget for the liquidation of debt which exceeds twenty-five percent (25%) of its total operating appropriations (except dedicated revenue appropriations) for the previous budget year; or which has been subject to a judicial determination of gross failure to comply with the Local Bond Law, the Local Budget Law, or the Local Fiscal Affairs Law, N.J.S.A. 40A:5-1 et seq., which substantially jeopardizes its fiscal integrity. State officials are authorized to continue such supervision for as long as any of the conditions exist and until the municipality operates for a fiscal year without incurring a cash deficit.

#### Appropriations "Cap"

The New Jersey "Cap Law" (the "Cap Law") (N.J.S.A. 40A:4-45.1 et seq.) places limits on municipal tax levies and expenditures. The Cap Law provides that a local unit shall limit any increase in its budget to two and one-half percent (2.5%) or the Cost-Of-Living Adjustment (as defined in the Cap Law), whichever is less, of the previous year's final appropriations, subject to certain exceptions. The Cost-Of-Living Adjustment is defined as the rate of annual percentage increase, rounded to the nearest half percent, in the Implicit Price Deflator for State and Local Government Purchases of Goods and Services produced by the United States Department of Commerce for the year preceding the current year as announced by the Director. However, in each year in which the Cost-Of-Living Adjustment is equal to or less than two and one-half percent (2.5%), a local unit may, by ordinance, approved by a majority vote of the full membership of the governing body, provide that the final appropriations of the local unit for such year be increased by a percentage rate that is greater than the Cost-Of-Living Adjustment, but not more than three and one-half percent (3.5%) over the previous year's final appropriations. In addition, N.J.S.A. 40A:4-45.15a restored "cap" banking to the Local Budget Law. Municipalities are permitted to appropriate available "cap bank" in either of the next two (2) succeeding years' final appropriations. Along with the permitted increases for total general appropriations there are certain items that are allowed to increase outside the "cap".

Additionally, P.L. 2010, c. 44, effective July 13, 2010, imposes a two percent (2%) cap on the tax levy of a municipality, county, fire district or solid waste collection district, with certain exceptions and subject to a number of adjustments. The exclusions from the limit include increases required to be raised for capital expenditures, including debt service, increases in pension contributions in excess of 2%, certain increases in health care over two percent (2%), and extraordinary costs incurred by a local unit directly related to a declared emergency. The governing body of a local unit may request approval, through a public question submitted to the legal voters residing in its territory, to increase the amount to be raised by taxation, and voters may approve increases above two percent (2%) not otherwise permitted under the law by an affirmative vote of fifty (50%).

The Division has advised that counties and municipalities must comply with both the budget "cap" and the tax levy limitation. Neither the tax levy limitation nor the Cap" Law, however, limits the obligation of the county or municipality to levy *ad valorem* taxes upon all taxable property within its boundaries to pay debt service on it bonds and notes.

#### **Tax Assessment and Collection Procedure**

Property valuations (assessments) are determined on true values as arrived at by a cost approach, market data approach and capitalization of net income (where appropriate). Current assessments are the result of new assessments on a like basis with established comparable properties for newly assessed or purchased properties. This method assures equitable treatment to like property owners. However, a divergence of the assessment ratio to true value is typically due to changes in market value over time.

Upon the filing of certified adopted budgets by the local unit, the local school district and the county, the tax rate is struck by the county Board of Taxation based on the certified amounts in each of the taxing districts for collection to fund the budgets. The statutory provisions for the assessment of property, the levying of taxes and the collection thereof are set forth in N.J.S.A. 54:4-1 et seq. Special taxing districts are permitted in the State for various special services rendered to the properties located within the special districts.

Generally, tax bills are mailed annually in June of the current fiscal year. The taxes are payable in four quarterly installments on February 1, May 1, August 1 and November 1. The August and November tax bills are determined as the full tax levied for municipal, county and school purposes for the current municipal fiscal year, less the amount charged for the February and May installments for municipal, county and school purposes in the current fiscal year. The amounts due for the February and May installments are determined by the municipal governing body as either one-quarter or one-half of the full tax levied for municipal, county and school purposes for the preceding fiscal year.

Tax installments not paid on or before the due date are subject to interest penalties of eight percent (8%) per annum on the first \$1,500.00 of the delinquency and eighteen percent (18%) per annum on any amount in excess of \$1,500.00. Pursuant to 1991 N.J. Laws c. 75, the governing body may also fix a penalty to be charged to a taxpayer with a delinquency in excess of \$10,000.00 who fails to pay that delinquency prior to the end of the calendar year. The penalty so fixed shall not exceed six percent (6%) of the amount of the delinquency. These penalties and interest rates are the highest permitted under State statutes. Delinquent taxes open for one (1) year or more are annually included in a tax sale in accordance with State statutes.

#### Tax Appeals

State statutes provide a taxpayer with remedial procedures for appealing an assessment deemed excessive. The taxpayer has a right to petition the county Board of Taxation on or before April 1 of the current year for review. The county Board of Taxation has the authority after a hearing to decrease or reject the appeal petition. These adjustments are usually concluded within the current tax year and reductions are shown as canceled or remitted taxes for that year. If the taxpayer feels his petition was unsatisfactorily reviewed by the county Board of Taxation, appeal may be made to the Tax Court of the State of New Jersey (the "State Tax Court") for further hearing. Some State Tax Court appeals may take several years prior to settlement and any losses in tax collections from prior years are charged directly to operations.

#### Local Fiscal Affairs Law (N.J.S.A. 40A:5-1 et seq.)

This law regulates the nonbudgetary financial activities of local governments. The chief financial officer of every local unit must file annually with the Director a verified statement of the financial condition of the local unit and all constituent boards, agencies or commissions.

An independent examination of each local unit's accounts must be performed annually by a licensed registered municipal accountant. The audit, conforming to the Division's "Requirements of Audit," includes recommendations for improvement of the local unit's financial procedures. The audit report must be filed with the Director. A synopsis of the report, together with all recommendations made, must be published in a local newspaper within thirty (30) days of the local unit's receipt of the audit report.

#### FINANCIAL STATEMENTS

The audited financial statements of the Board as of and for the year ended June 30, 2019 together with the notes to the financial statements have been provided by Suplee, Clooney & Company, Westfield, New Jersey (the "Auditor"), and are presented in <u>APPENDIX B</u> to this Official Statement (the "Financial Statements"). See "<u>APPENDIX B</u> – Financial Statements of The Board of Education of the Flemington-Raritan Regional School District in the County of Hunterdon, New Jersey."

#### **MUNICIPAL ADVISOR**

Phoenix Advisors, LLC, Bordentown, New Jersey, has served as Municipal Advisor to the Board with respect to the issuance of the Bonds (the "Municipal Advisor"). The Municipal Advisor is not obligated to undertake, and has not undertaken, either to make an independent verification of, or to assume responsibility for the accuracy, completeness or fairness of the information contained in this Official Statement and the Appendices hereto. The Municipal Advisor is an independent firm and is not engaged in the business of underwriting, trading or distributing municipal securities or other public securities.

#### LITIGATION

To the knowledge of the Board Attorney, Comegno Law Group, P.C., Moorestown, New Jersey (the "Board Attorney"), there is no litigation of any nature now pending or threatened against the Board, restraining or enjoining the issuance or the delivery of the Bonds, or the levy or the collection of any taxes to pay the principal of or the interest on the Bonds, or in any manner questioning the authority or the

proceedings for the issuance of the Bonds or for the levy or the collection of taxes, or contesting the corporate existence or the boundaries of the Board or the School District or the title of any of the present officers. To the knowledge of the Board Attorney, no litigation is presently pending or threatened that, in the opinion of the Board Attorney, would have a materially adverse impact on the financial condition of the Board if adversely decided. A certificate to such effect will be executed by the Board Attorney and delivered to the Underwriter (as hereinafter defined) of the Bonds at the closing.

#### TAX EXEMPTION

#### **Federal Income Tax Treatment**

The Internal Revenue Code of 1986, as amended (the "Code"), establishes certain requirements which must be met at the time of, and on a continuing basis subsequent to, the issuance of the Bonds in order for the interest thereon to be and remain excluded from gross income for Federal income tax purposes under Section 103 of the Code. Noncompliance with such requirements could cause such interest to be included in gross income for Federal income tax purposes retroactive to the date of issuance of the Bonds. The Board has covenanted to comply with the provisions of the Code applicable to the Bonds, and has covenanted not to take any action or fail to take any action that would cause interest on the Bonds to lose the exclusion from gross income under Section 103 of the Code.

In the opinion of Wilentz, Goldman & Spitzer, P.A., Bond Counsel, under existing statutes, regulations, rulings and court decisions, and assuming continuing compliance by the Board with the requirements of the Code described above, interest on the Bonds is not includable in gross income for Federal income tax purposes pursuant to Section 103 of the Code and is not treated as a preference item under Section 57 of the Code for purposes of computing the Federal alternative minimum tax.

#### **Premium Bonds**

The Bonds maturing on September 1 in the years 2020 through 2030, inclusive and 2039 (collectively, the "Premium Bonds"), have been sold to the public at a premium. Section 171 of the Code provides rules under which a bond premium may be amortized and a deduction allowed for the amount of the amortizable bond premium for a taxable year. Under Section 171(a)(2) of the Code, however, no deduction is allowable for the amortizable bond premium in the case of bonds, like the [Premium] Bonds, the interest on which is excludable from gross income. Under Section 1016(a)(5) of the Code, the purchaser's basis in a Premium Bond will be reduced by the amount of the amortizable bond premium disallowable as a deduction under Section 171(2) of the Code. Proceeds received from the sale, exchange, redemption or payment of a Premium Bond in excess of the owner's adjusted basis (as reduced pursuant to Section 1016(a)(5) of the Code), will be treated as a gain from the sale or exchange of such Premium Bonds and not as interest.

#### **Discount Bonds**

Bond Counsel is also of the opinion that the difference between the stated principal amount of the Bonds maturing on September 1 in the years 2032 and 2034 through 2038, inclusive (collectively, the "Discount Bonds") and their respective initial public offering prices to the public (excluding bond houses, brokers or similar persons or organizations acting in the capacity of underwriters or wholesalers) at which prices a substantial amount of the Discount Bonds of the same maturity and interest rate were sold, constitutes original issue discount which is excluded from gross income for federal income tax purposes to the same extent as interest on the Bonds. In the case of any holder of the Discount Bonds, the amount of such original issue discount which is treated as having accrued with respect to the Discount Bonds is added to the cost basis of the holder in determining, for federal income tax purposes, gain or loss upon disposition (including sale, redemption or payment at maturity). Holders of the Discount Bonds should consult their tax advisors for an explanation of the original issue discount rules.

#### Additional Federal Income Tax Consequences Relating to Bonds

Prospective purchasers of the Bonds should be aware that ownership of, accrual or receipt of interest on or disposition of tax-exempt obligations, such as the Bonds, may have additional Federal income tax consequences for certain taxpayers, including, without limitation, taxpayers eligible for the earned income credit, recipients of certain Social Security and Railroad Retirement benefits, taxpayers that may be deemed to have incurred or continued indebtedness to purchase or carry tax-exempt obligations, financial institutions, property and casualty insurance companies, foreign corporations and certain S corporations. Prospective purchasers of the Bonds should also consult with their tax advisors with respect to the need to furnish certain taxpayer information in order to avoid backup withholding.

#### **State Taxation**

Bond Counsel is also of the opinion that interest on the Bonds, and any gain on the sale of the Bonds, are not includable in gross income under the existing New Jersey Gross Income Tax Act, 1976 N.J. Laws c. 47, as amended. Except as provided above, no opinion is expressed with respect to other State and local tax consequences of owning the Bonds. See "APPENDIX C – Form of Approving Legal Opinion" for the complete text of the proposed form of Bond Counsel's approving legal opinion.

#### **Prospective Tax Law Changes**

Federal, state or local legislation, administrative pronouncements or court decisions may affect the Federal and State tax-exempt status of interest on the Bonds and the State tax-exempt status of interest on the Bonds, gain from the sale or other disposition of the Bonds, the market value of the Bonds or the marketability of the Bonds. The effect of any legislation, administrative pronouncements or court decisions cannot be predicted. Prospective purchasers of the Bonds should consult their own tax advisors regarding such matters.

#### **Other Tax Consequences**

Except as described above, Bond Counsel expresses no opinion with respect to any Federal, State, local or foreign tax consequences of ownership of the Bonds. Bond Counsel renders its opinion under existing statutes, regulations, rulings and court decisions as of the date of issuance of the Bonds and assumes no obligation to update its opinion after such date of issuance to reflect any future action, fact, circumstance, change in law or interpretation, or otherwise. Bond Counsel expresses no opinion as to the effect, if any, on the tax status of the interest on the Bonds paid or to be paid as a result of any action hereafter taken or not taken in reliance upon an opinion of other counsel.

See <u>APPENDIX C</u> for the complete text of the proposed form of Bond Counsel's legal opinion with respect to the Bonds.

PROSPECTIVE PURCHASERS OF THE BONDS SHOULD CONSULT THEIR TAX ADVISORS WITH RESPECT TO ALL TAX CONSEQUENCES (INCLUDING BUT NOT LIMITED TO THOSE LISTED ABOVE) OF HOLDING THE BONDS.

#### **RISK TO HOLDERS OF BONDS**

It is understood that the rights of the holders of the Bonds, and the enforceability thereof, may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable and that their enforcement may also be subject to the exercise of judicial discretion in appropriate cases.

#### **Municipal Bankruptcy**

THE BOARD HAS NOT AUTHORIZED THE FILING OF A BANKRUPTCY PETITION. THIS REFERENCE TO THE BANKRUPTCY CODE OR THE STATE STATUTE SHOULD NOT CREATE ANY IMPLICATION THAT THE BOARD EXPECTS TO UTILIZE THE BENEFITS OF ITS PROVISIONS, OR

THAT IF UTILIZED, SUCH ACTION WOULD BE APPROVED BY THE LOCAL FINANCE BOARD, OR THAT ANY PROPOSED PLAN WOULD INCLUDE A DILUTION OF THE SOURCE OF PAYMENT OF AND SECURITY FOR THE BONDS, OR THAT THE BANKRUPTCY CODE COULD NOT BE AMENDED AFTER THE DATE HEREOF.

The undertakings of the Board should be considered with reference to 11 U.S.C. §101 et seq., as amended and supplemented (the "Bankruptcy Code"), and other bankruptcy laws affecting creditors' rights and municipalities in general. The Bankruptcy Code permits the State or any political subdivision, public agency, or instrumentality that is insolvent or unable to meet its debts to commence a voluntary bankruptcy case by filing a petition with a bankruptcy court for the purpose of effecting a plan to adjust its debts; directs such a petitioner to file with the court a list of petitioner's creditors; provides that a petition filed under this chapter shall operate as a stay of the commencement or continuation of any judicial or other proceeding against the petitioner; grants priority to certain debts owed, and provides that the plan must be accepted in writing by or on behalf of creditors holding at least two-thirds in amount and more than one-half in number of the allowed claims of at least one (1) impaired class. The Bankruptcy Code specifically does not limit or impair the power of a state to control, by legislation or otherwise, the procedures that a political subdivision must follow in order to take advantage of the provisions of the Bankruptcy Code.

The Bankruptcy Code provides that special revenue acquired by the debtor after the commencement of the case shall remain subject to any lien resulting from any security agreement entered into by such debtor before the commencement of such bankruptcy case. However, special revenues acquired by the debtor after commencement of the case shall continue to be available to pay debt service secured by those revenues. Furthermore, the Bankruptcy Code provides that a transfer of property of a debtor to or for the benefit of any holder of a bond or note, on account of such bond or note, may be avoided pursuant to certain preferential transfer provisions set forth in such act.

Reference should also be made to N.J.S.A. 52:27-40 et seq. which provides that a political subdivision, including the Board, has the power to file a petition in bankruptcy with any United States Court or court in bankruptcy under the provisions of the Bankruptcy Code, for the purpose of effecting a plan of readjustment of its debts or for the composition of its debts; provided, however, the approval of the Local Finance Board, as successor to the Municipal Finance Commission, must be obtained.

#### **APPROVAL OF LEGAL PROCEEDINGS**

All legal matters incident to the authorization, the issuance, the sale and the delivery of the Bonds are subject to the approval of Bond Counsel to the Board, whose approving legal opinion will be delivered with the Bonds substantially in the form set forth as <u>APPENDIX C</u>. Certain legal matters will be passed upon for the Board by its Board Attorney.

#### PREPARATION OF OFFICIAL STATEMENT

The Board hereby states that the descriptions and statements herein, including the Financial Statements, are true and correct in all material respects, and it will confirm same to the Underwriter by a certificate signed by the Board President and Business Administrator/Board Secretary. *See* "CERTIFICATE WITH RESPECT TO THE OFFICIAL STATEMENT" herein.

Bond Counsel has participated in the preparation and review of this Official Statement but has not participated in the collection of financial, statistical or demographic information contained in this Official Statement nor verified the accuracy, completeness or fairness thereof, and, accordingly, expresses no opinion or other assurance with respect thereto.

The Municipal Advisor has participated in the review of this Official Statement but has not participated in the preparation of this Official Statement or in the collection of financial, statistical or demographic information contained in this Official Statement nor verified the accuracy, completeness or fairness thereof, and, accordingly, takes no responsibility and expresses no opinion with respect thereto.

The Auditor has participated in the preparation of the information contained in <u>APPENDIX A</u> hereto and also takes responsibility for the Financial Statements to the extent specified in the Independent Auditors' Report appearing in <u>APPENDIX B</u> hereto.

The Board Attorney has not participated in the preparation of the information contained in this Official Statement, nor has he verified the accuracy, completeness or fairness thereof, and, accordingly, expresses no opinion or other assurance with respect thereto, but has reviewed the section under the caption entitled "LITIGATION" and expresses no opinion or assurance other than that which is specifically set forth therein with respect thereto.

All other information has been obtained from sources which the Board considers to be reliable, but it makes no warranty, guarantee or other representation with respect to the accuracy and completeness of such information.

#### RATING

S&P Global Ratings, acting through Standard & Poor's Financial Services LLC (the "Rating Agency"), has assigned an underlying rating of "AA" to the Bonds based upon the creditworthiness of the School District. The Bonds are additionally secured by the New Jersey School Bond Reserve Act.

The rating reflects only the view of the Rating Agency and an explanation of the significance of such rating may only be obtained from the Rating Agency. The Board forwarded to the Rating Agency certain information and materials concerning the Bonds and the School District. There can be no assurance that the rating will be maintained for any given period of time or that the rating will not be raised, lowered or withdrawn entirely if, in the Rating Agency's judgment, circumstances so warrant. Any downward change in or withdrawal of such rating may have an adverse effect on the marketability or market price of the Bonds.

#### **UNDERWRITING**

The Bonds are being purchased from the Board by Fidelity Capital Markets, a Division of National Financial Services LLC (the "Underwriter"), at a price of \$42,063,000.00. The purchase price of the Bonds reflects the par amount of Bonds equal to \$42,063,000.00, minus an Underwriter's discount of \$406,110.99 plus a net original issue premium of \$406,110.99. The Underwriter is obligated to purchase all of the Bonds if any Bonds are so purchased.

The Underwriter intends to offer the Bonds to the public initially at the offering yields set forth on the inside cover page of this Official Statement, which may subsequently change without any requirement of prior notice. The Underwriter reserves the right to join with dealers and other underwriters in offering the Bonds to the public. The Underwriter may offer and sell the Bonds to certain dealers (including dealers depositing the Bonds into investment trusts) at yields higher than the public offering yields set forth on the inside cover page, and such public offering yields may be changed, from time to time, by the Underwriter without prior notice.

#### SECONDARY MARKET DISCLOSURE

The Board has covenanted for the benefit of the holders and beneficial owners of the Bonds to provide certain financial information and operating data relating to the Board by no later than each January 31 after the end of each fiscal year, commencing with the fiscal year ending June 30, 2019 (the "Annual Report"), and to provide notices of the occurrence of certain enumerated events, if material. The Annual Report will be filed by the Board with the Municipal Securities Rulemaking Board (the "MSRB") or any other entity designated by the MSRB. The notices of material events will be filed by the Board with the MSRB through its Electronic Municipal Market Access ("EMMA") system and with any other entity designated by the MSRB, as applicable. The nature of the information to be contained in the Annual Report or the notices of material events is set forth in "APPENDIX D – Form of Continuing Disclosure Certificate." These covenants have been made in order to assist the underwriter in complying with Securities and Exchange Commission Rule 15c2-12(b)(5) (the "SEC Rule").

Within the five (5) years immediately preceding the date of this Official Statement, the Board previously failed to file, in accordance with the SEC Rule, in a timely manner, under previous filing requirements: (i) audited financial information for the fiscal year ending June 30, 2018; and (ii) operating data for the fiscal year ending June 30, 2018. While the Board has filed its financial information and operating data in each of the past five (5) years, as required by the SEC Rule, certain information, specifically "Labor Relations," required in one of the Board's continuing disclosure agreements was not included in the operating data for the years ended December 31, 2014, 2015, 2016, 2017 and 2018. Additionally, the Board previously failed to file late filing notices in connection with its untimely filings of (i) audited financial information; and (ii) operating data, all as described above. Such notices of events and late filings have since been filed with the MSRB's EMMA. The Board appointed Phoenix Advisors, LLC in May of 2015 to serve as continuing disclosure agent.

#### **ADDITIONAL INFORMATION**

Inquiries regarding this Official Statement, including information additional to that contained herein, may be directed to the Business Administrator/Board Secretary, Stephanie Voorhees, (908) 284-7570, or to Lisa A. Gorab, Esq., Wilentz, Goldman & Spitzer, P.A., Bond Counsel to the Board, (732) 855-6459.

#### CERTIFICATE WITH RESPECT TO THE OFFICIAL STATEMENT

At the time of the original delivery of the Bonds, the Board will deliver a certificate of one or more of its authorized officials to the effect that he/she has examined this Official Statement (including the Appendices) and the financial and other data concerning the School District contained herein and that, to the best of his knowledge and belief, (i) this Official Statement, both as of its date and as of the date of delivery of the Bonds, does not contain any untrue statement of a material fact necessary to make the statements herein, in the light of the circumstances under which they were made, not misleading and (ii) between the date of this Official Statement and the date of delivery of the Bonds, there has been no material adverse change in the affairs (financial or otherwise), financial condition or results or operations of the Board except as set forth in or contemplated by this Official Statement.

#### **MISCELLANEOUS**

This Official Statement is not to be construed as a contract or agreement among the Board, the Underwriter and the holders of any of the Bonds. Any statements made in this Official Statement involving matters of opinion, whether or not expressly so stated, are intended merely as opinions and not as representations of fact. The information and expressions of opinion contained herein are subject to change without notice and neither the delivery of this Official Statement nor any sale of the Bonds made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs (financial or otherwise) of the Board since the date hereof.

The Board has authorized the preparation of this final Official Statement containing pertinent information relative to the Bonds, and this Official Statement is deemed to be the final Official Statement as required by Rule 15c2-12, promulgated by the Securities and Exchange Commission pursuant to the Securities Exchange Act of 1934, as amended and supplemented. By awarding the Bonds to the Underwriter, the Board agrees that, within the earlier of seven (7) business days following the date of such award or to accompany the purchasers' confirmations requesting payment for the Bonds, it shall provide without cost to the Underwriter, for distribution purposes, copies of this final Official Statement. The underwriter agrees that (i) it shall accept such designation, and (ii) it shall assure the distribution of the final Official Statement.

THE BOARD OF EDUCATION OF THE FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT IN THE COUNTY OF HUNTERDON, NEW JERSEY

/s/ Stephanie Voorhees
STEPHANIE VOORHEES,
Business Administrator/Board Secretary

DATED: December 10, 2019



#### APPENDIX A

Certain Economic and Demographic Information Relating to the School District and the Constituent Municipalities



#### INFORMATION REGARDING THE SCHOOL DISTRICT<sup>1</sup>

#### **Type**

The Flemington-Raritan Regional School District (the "School District") is comprised of four (4) regional elementary schools providing a full-range of educational services appropriate to grade levels kindergarten (K) through four (4) and two (2) regional middle schools providing a full-range of educational services appropriate to grade levels five (5) through eight (8).

The School District is a Type II limited purpose regional school district that serves the Borough of Flemington (the "Borough") and the Township of Raritan (the "Township") (collectively, the "Constituent Municipalities"). The School District was formed pursuant to Chapter 13 of Title 18A of New Jersey Statutes, which authorizes two or more municipalities to create a regional school district upon the approval of the voters of each of said municipalities. The School District is one of "limited purpose" in that it does not operate a high school; instead, high school students living in the Constituent Municipalities attend Hunterdon Central Regional High School, a separate school district consisting of three (3) other municipalities in addition to the Constituent Municipalities.

The School District is located in the Borough and the Community of Ringoes, in the County of Hunterdon (the "County"), in the western part of the State of New Jersey (the "State").

#### **Description of Facilities**

The Board presently operates the following school facilities:

	Construction	Grade	Student Enrollment
<b>Facility</b>	Date	Level	(As of 6/30/19)
Barley Sheaf School	1967	K-4	345
Copper Hill School	1996	PreK-4	436
Francis A. Desmares School	1991	K-4	462
Robert Hunter School	1961	K-4	399
Reading-Fleming Intermediate School	1964	5-6	657
J.P. Case Middle School	2006	7-8	775

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Source: Comprehensive Annual Financial Report of the School District

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<sup>&</sup>lt;sup>1</sup> Source: The Board, unless otherwise indicated.

#### **Staff**

The Superintendent is the chief executive officer of the Board and is in charge of carrying out Board policies. The Board Secretary/Business Administrator is the chief financial officer of the Board and must submit monthly financial reports to the Board and annual reports to the New Jersey Department of Education.

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Teaching Professionals	324	327	344	322	353
Support Staff	<u>150</u>	<u>146</u>	<u>137</u>	<u>157</u>	<u>139</u>
Total Full & Part Time Employees	<u>474</u>	<u>473</u>	<u>481</u>	<u>479</u>	<u>492</u>

Source: Comprehensive Annual Financial Report of the School District

#### **Pupil Enrollments**

The following table presents the historical average daily pupil enrollments for the past five (5) school years.

#### **Pupil Enrollments**

School Year	Enrollment
2018-2019	3,080
2017-2018	3,065
2016-2017	3,084
2015-2016	3,163
2014-2015	3,354

Source: School District and Comprehensive Annual Financial Report of the School District

#### **Labor Relations**

Labor Contract	<b>Date of Contract</b>		
Representing	<b>Expiration</b>		
Education Association	6/30/2021		
Administrators	6/30/2022		

Source: School District

#### **Pensions**

Those employees of the School District who are eligible for pension coverage are enrolled in one of the two State-administered multi-employer pension systems (the "Pension System"). The Pension System was established by an act of the State Legislature. The Board of Trustees for the Pension System is responsible for the organization and administration of the

Pension System. The two State-administered pension funds are: (1) the Teacher's Pension and Annuity Fund ("TPAF") and (2) the Public Employee's Retirement System ("PERS"). The Division of Pensions and Benefits, within the State of New Jersey Department of the Treasury (the "Division"), charges the participating school districts annually for their respective contributions. The School District raises its contributions through taxation and the State contributes the employer's share of the annual Social Security and Pension contribution for employees enrolled in the TPAF. The Pension System is a cost sharing multiple employer contributory defined benefit plan. The Pension System's designated purpose is to provide retirement and medical benefits for qualified retirees and other benefits to its members. Membership in the Pension System is mandatory for substantially all full-time employees of the State or any county, municipality, school district or public agency provided the employee is not required to be a member of another State administered retirement system or other state or local jurisdiction.

#### Fiscal 2019-20 Budget

Prior to the passage of P.L. 2011, c. 202 the Board was required to submit its budget for voter approval on an annual basis. Under the Election Law (P.L. 2011, c. 202, effective January 17, 2012) if the school has opted to move it annual election to November, it is no longer required to submit the budget to voters for approval if the budget is at or below the two-percent (2%) property tax levy cap as provided for under New Cap Law (P.L. 2010, c. 44). If the Board proposes to spend above the two-percent (2%) property tax levy cap, it is then required to submit its budget to voters at the annual school election in November. The Board has chosen under the Election Law to move its annual school election to November.

The General Fund budget is the sum of all state aid (exclusive of pension aid and social security aid) and the local tax levy (exclusive of debt service). The Board's General Fund Budget for the 2019-2020 fiscal year is \$60,406,103. The major sources of revenue are \$52,612,649 from the local tax levy and \$6,096,901 from state aid.

Source: Annual User-Friendly Budget of the School District

#### **Budget History**

As noted, prior to the Board's budget for its 2012-2013 fiscal year, the Board must submit its budget for voter approval. The results of the last five budget elections of the Board are as follows:

Budget	<b>Amount Raised</b>	Budget
<u>Year</u>	<u>in Taxes</u>	<b>Amount</b>
2019-2020	\$52,612,649	\$60,406,103
2018-2019	51,581,028	59,813,409
2017-2018	50,162,125	58,984,860
2016-2017	49,178,554	56,733,140
2015-2016	48,158,053	56,276,185

Source: Annual User-Friendly Budget of the School District and NJ State DOE Website – School Election Results

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## **Financial Operations**

The following table summarizes information on the changes in general fund revenues and expenditures for the school years ending June 30, 2015 through June 30, 2019 for the general fund. Beginning with the 1993-94 fiscal year, school districts in the State of New Jersey have begun to prepare their financial statements in accordance with Generally Accepted Accounting Principles in the United States.

# GENERAL FUND REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES FOR THE YEARS ENDED JUNE 30:

	2019	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
REVENUES					
Local Sources:					
Local Tax Levy	\$51,581,028	\$50,162,125	\$49,178,554	\$48,158,053	\$46,307,968
Other Local Revenue	<u>759,742</u>	883,647	<u>971,886</u>	1,032,429	<u>785,035</u>
Total revenues-local sources	52,340,770	51,045,772	50,150,440	49,190,482	47,093,003
State Sources	15,594,523	15,023,082	13,546,534	12,733,710	11,493,758
Federal Sources	89,523	86,819	93,128	72,730	<u>0</u>
Total Revenues	\$68,024,816	\$66,155,672	\$63,790,103	\$61,996,923	\$58,586,762
EXPENDITURES					
General Fund:					
Instruction	\$28,655,351	\$28,373,104	\$27,367,599	\$26,354,447	\$26,019,349
Undistributed Expenditures	40,640,790	37,124,940	35,292,753	33,695,974	33,166,221
Capital Outlay	1,314,966	1,095,749	2,248,249	846,331	<u>795,978</u>
Total Expenditures	\$70,611,107	\$66,593,793	\$64,908,601	\$60,896,753	\$59,981,548
Excess (Deficiency) of Revenues					
Over/(Under) Expenditures	(2,586,291)	(438,121)	(1,118,499)	1,100,170	(1,394,786)
Other Financing Sources (Uses):					
Proceeds of Capital Lease	0	0	1,232,576	561,559	0
Transfers in	0	0	0	0	6,825
Transfers out	<u>0</u>	(184,560)	<u>0</u>	<u>0</u>	(1,069,120)
Total other financing sources (uses)	0	(184,560)	1,232,576	561,559	(1,062,295)
Net Change in Fund Balance	(2,586,291)	(622,681)	114,078	1,661,729	(2,457,081)
Fund Balance, July 1	<u>5,629,785</u>	6,252,466	6,138,388	4,476,659	<u>6,933,741</u>
Fund Balance, June 30	<u>\$3,043,494</u>	<u>\$5,629,785</u>	<u>\$6,252,466</u>	<u>\$6,138,388</u>	<u>\$4,476,659</u>

Source: Comprehensive Annual Financial Report of the School District. Statement of Revenues, Expenditures Governmental Funds and Changes In Fund Balances on a GAAP basis

## **Capital Leases**

As of June 30, 2019, the Board has one (1) capital lease outstanding with payments due through year ending June 30, 2028, totaling \$3,723,457.67.

Source: Comprehensive Annual Financial Report of the School District

## **Operating Leases**

As of June 30, 2019, the Board has no operating leases outstanding.

Source: Comprehensive Annual Financial Report of the School District

## **Short-Term Debt**

As of June 30, 2019, the Board has no short-term debt outstanding.

Source: Comprehensive Annual Financial Report of the School District

## **Long-Term Debt**

The following table outlines the outstanding long-term debt of the Board as of June 30, 2019.

Fiscal Year Ending	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$2,250,000	\$970,478	\$3,220,478
2021	2,345,000	901,393	3,246,393
2022	2,455,000	808,063	3,263,063
2023	2,570,000	710,333	3,280,333
2024	2,680,000	608,003	3,288,003
2025	2,805,000	501,155	3,306,155
2026	2,960,000	361,408	3,321,408
2027	3,125,000	213,910	3,338,910
2028	3,525,000	58,163	3,583,163
<b>TOTALS</b>	\$24,715,000	<u>\$5,132,903</u>	<u>\$29,847,903</u>

Source: Comprehensive Annual Financial Report of the School District

#### **Debt Limit of the Board**

The debt limitation of the Board is established by the statute (N.J.S.A. 18A:24-19). The Board is permitted to incur debt up to 3% of the average equalized valuation for the past three years. (See "SUMMARY OF CERTAIN PROVISIONS FOR THE PROTECTION OF SCHOOL DEBT- Exceptions to School Debt Limitations"). The following is a summation of the Board's debt limitations as of June 30, 2019:

Average Equalized Real Property Valuation (2017, 2018, and 2019)	\$4,643,861,562
School District Debt Analysis	
Permitted Debt Limitation (3% of AEVP)	\$139,315,847
Less: Bonds and Notes Authorized and Outstanding	24,715,000
Remaining Limitation of Indebtedness	\$114,600,847
Percentage of Net School Debt to Average Equalized Valuation	0.53%

Source: Comprehensive Annual Financial Report of the School District

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#### INFORMATION REGARDING THE BOROUGH<sup>1</sup>

The following material presents certain economic and demographic information of the Borough of Flemington (the "Borough"), in the County of Hunterdon (the "County"), State of New Jersey (the "State").

#### **General Information**

The Borough is located in the northwestern portion of the State and is west of the New York-Northern New Jersey metropolitan area. The Borough comprises approximately one (1) square mile and is situated in the central eastern portion of the County, approximately fifty-five (55) miles west of New York City and thirty (30) miles north of Trenton. The land that comprises the Borough was originally the territory of the Lenni-Lenape Indians, as was the entire County. The Borough's acreage was originally acquired by William Penn and Daniel Coxe. It is surrounded by the Township of Raritan and is located in its geographic center.

"Fleming's Town" was born in 1756 when Samuel Fleming, a tavern owner, purchased part of the land which is now the Borough. Fertile farmland provided abundant opportunities for agricultural work but as time passed, poultry and dairy farms superseded crops in agricultural importance. The Borough was chosen as the County Seat in 1785 and was incorporated in 1910.

By 1980, 65% of the Borough had been included on the State Register of Historic Places and is now on the National Register of Historic Places. The beautiful historic landmarks consisting of both Greek Revival and Victorian architecture lend a sense of elegance and character to the Borough. One of the more famous historic landmarks is the Hunterdon County Courthouse. It was here that in 1935, the "Trial of the Century" took place, the trial and conviction of Bruno Hauptmann for the kidnapping of the infant son of the famous aviator, Charles Lindbergh.

#### **Form of Government**

The Borough operates under the Borough form of government as provided by N.J.S.A. 40A:60-1 et seq., as amended and supplemented. The Borough is governed by a six (6) member Common Council, whose members are elected at large for three-year terms by the legally registered voters in the Borough. The Common Council comprises the legislative body which formulates policy, appropriates funds and adopts ordinances and resolutions for the conduct of Borough business. The legally registered voters in the Borough also elect a Mayor at large for a four (4) year term. The Mayor operates as the chief executive officer of the Borough and presides at Common Council.

#### **Pension and Retirement Systems**

Substantially all eligible employees participate in the Public Employees' Retirement System, the Police and Firemen's Retirement System or the Defined Contribution Retirement Program, which have been established by State statute and are administered by the New Jersey Division of Pensions and Benefits (the "Division"). Benefits, contributions, means of funding and

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<sup>&</sup>lt;sup>1</sup> Source: The Borough, unless otherwise indicated.

the manner of administration are established pursuant to State statute. The Division annually charges municipalities and other participating governmental units for their respective contributions to the plans based upon actuarial calculations and the employees contribute a portion of the cost. Each Plan has a Board of Trustees that is primarily responsible for its administration. The Division issues a publicly available financial report that includes the financial statements and required supplementary information. This report may be obtained by writing to the Division of Pensions and Benefits, P.O. Box 295, Trenton, New Jersey, 08625 or is available online at www.nj.gov/treasury/pensions/financial-reports.shtml.

The Public Employees' Retirement System ("PERS") is a cost-sharing multiple-employer defined benefit pension plan which was established as of January 1, 1955, under the provisions of N.J.S.A. 43:15A, to provide retirement, death, disability and medical benefits to certain qualified members. Membership is mandatory for substantially all full-time employees of the State or any county, municipality, school district or public agency, provided the employee is not required to be a member of another State-administered retirement system or other State pension fund or local jurisdiction's pension fund.

The Police and Firemen's Retirement System ("PFRS") is a cost-sharing multiple-employer defined benefit pension plan which was established as of July 1, 1944, under the provisions of N.J.S.A. 43:16A, to provide retirement, death, disability and medical benefits to certain qualified members. Membership is mandatory for substantially all full-time county and municipal police and firemen or officer employees with police powers appointed after June 30, 1944.

The Defined Contribution Retirement Program ("DCRP") is a multiple-employer defined contribution pension fund which was established July 1, 2007, under the provisions of Chapter 92, P.L. 2007 and Chapter 103, P.L 2007, and was expanded under the provisions of Chapter 89, P.L. 2009. The DCRP provides eligible employees and their beneficiaries with a tax-sheltered, defined contribution retirement benefit, along with life insurance coverage and disability coverage.

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## **Employment and Unemployment Comparisons**

For the following years, the New Jersey Department of Labor reported the following annual average employment information for the Borough, the County, and the State:

	Total Labor <u>Force</u>	Employed Labor Force	Total <u>Unemployed</u>	Unemployment <u>Rate</u>
<b>Borough</b>				
2018	2,337	2,256	81	3.5%
2017	2,357	2,265	92	3.9%
2016	2,385	2,293	92	3.9%
2015	2,403	2,300	103	4.3%
2014	2,430	2,312	118	4.9%
<u>County</u>				
2018	63,020	60,971	2,049	3.3%
2017	63,474	61,229	2,245	3.5%
2016	64,215	61,793	2,422	3.8%
2015	64,834	62,076	2,758	4.3%
2014	65,322	62,135	3,187	4.9%
<u>State</u>				
2018	4,422,900	4,239,600	183,400	4.1%
2017	4,518,838	4,309,708	209,123	4.6%
2016	4,530,800	4,305,515	225,262	5.0%
2015	4,537,231	4,274,685	262,531	5.8%
2014	4,527,177	4,221,277	305,900	6.8%

Source: New Jersey Department of Labor, Office of Research and Planning, Division of Labor Market and Demographic Research, Bureau of Labor Force Statistics, Local Area Unemployment Statistics

## Income (as of 2017)

	<u>Borough</u>	<u>County</u>	<u>State</u>
Median Household Income	\$60,869	\$110,969	\$76,475
Median Family Income	71,597	136,895	94,337
Per Capita Income	29,846	54,200	39,069

Source: US Bureau of the Census, 2017 American Community Survey 5-Year Estimates

## **Population**

The following tables summarize population increases and the decreases for the Borough, the County, and the State.

	<b>Borough</b>		<b>County</b>		<u>State</u>	
<u>Year</u>	<b>Population</b>	% Change	<b>Population</b>	% Change	<b>Population</b>	% Change
2018 Estimate	4,589	0.17%	124,714	-2.83%	8,908,520	1.33%
2010	4,581	9.07	128,349	5.21	8,791,894	4.49
2000	4,200	3.78	121,989	13.19	8,414,350	8.85
1990	4,047	-2.06	107,776	23.37	7,730,188	4.96
1980	4,132	5.49	87,361	25.31	7,365,001	2.75

Source: United States Department of Commerce, Bureau of the Census

## **Largest Taxpayers**

The ten largest taxpayers in the Borough and their assessed valuations are listed below:

	2018	% of Total
<u>Taxpayers</u>	<b>Assessed Valuation</b>	<b>Assessed Valuation</b>
Flemington South	\$17,706,000	3.90%
Flemington Apts. LLC	17,186,600	3.79%
Biltmore Realty Co.	13,230,000	2.91%
Liberty Village	11,062,100	2.44%
Flemington Fidelco	8,232,000	1.81%
Hunterdon Shopping Center	7,800,000	1.72%
Roho LLC	7,050,000	1.55%
Main Street Associates LLC	5,079,000	1.12%
Hunterdon Mews	4,320,000	0.95%
John M Saums and Sons Inc	4,180,000	<u>0.92%</u>
Total	<u>\$95,845,700</u>	<u>21.12%</u>

Source: Comprehensive Annual Financial Report of the School District and Municipal Tax Assessor

## **Comparison of Tax Levies and Collections**

		Current Year	Current Year
<b>Year</b>	Tax Levy	<b>Collection</b>	% of Collection
2018	\$14,276,789	\$14,016,147	98.17%
2017	14,285,140	13,976,339	97.84%
2016	14,400,529	14,074,718	97.74%
2015	13,972,093	13,605,192	97.37%
2014	13,439,219	12,927,822	96.19%

Source: Annual Audit Reports of the Borough

## **Delinquent Taxes and Tax Title Liens**

	Amount of Tax	Amount of	Total	% of
<b>Year</b>	<b>Title Liens</b>	<b>Delinquent Tax</b>	<b>Delinquent</b>	Tax Levy
2018	\$11,107	\$253,512	\$264,619	1.85%
2017	20,838	278,425	299,263	2.09%
2016	8,255	306,026	314,281	2.18%
2015	6,798	358,817	365,615	2.62%
2014	157,769	484,300	642,069	4.78%

Source: Annual Audit Reports of the Borough

# **Property Acquired by Tax Lien Liquidation**

<u>Year</u>	<u>Amount</u>
2018	\$380,000
2017	380,000
2016	380,000
2015	380,000
2014	0

Source: Annual Audit Reports of the Borough

## Tax Rates per \$100 of Net Valuations Taxable and Allocations

The table below lists the tax rates for Borough residents for the past five (5) years.

		Local	Regional		
<b>Year</b>	<b>Municipal</b>	<b>School</b>	<b>School</b>	<b>County</b>	<u>Total</u>
2019	\$0.997	\$1.279	\$0.489	\$0.345	\$3.110
2018	0.961	1.309	0.444	0.347	3.061
2017	0.957	1.351	0.435	0.343	3.086
2016	0.942	1.382	0.456	0.360	3.140
2015	0.908	1.329	0.457	0.360	3.054

Source: Abstract of Ratables and State of New Jersey – Property Taxes

## **Valuation of Property**

	<b>Aggregate Assessed</b>	Aggregate True	Ratio of	Assessed	
	Valuation of	Value of	Assessed to	Value of	<b>Equalized</b>
<b>Year</b>	<b>Real Property</b>	<b>Real Property</b>	True Value	<b>Personal Property</b>	<b>Valuation</b>
2019	\$457,550,500	\$463,248,456	98.77%	\$0	\$463,248,456
2018	453,914,600	451,971,124	100.43	0	451,971,124
2017	450,771,400	445,955,085	101.08	0	445,955,085
2016	446,898,300	452,509,417	98.76	0	452,509,417
2015	445,112,200	469,874,591	94.73	0	469,874,591

Source: Abstract of Ratables and State of New Jersey – Table of Equalized Valuations

# **Classification of Ratables**

The table below lists the comparative assessed valuation for each classification of real property within the Borough for the past five (5) years.

<b>Year</b>	<b>Vacant Land</b>	Residential	<u>Farm</u>	<b>Commercial</b>	<u>Industrial</u>	<b>Apartments</b>	<b>Total</b>
2019	\$2,336,600	\$228,716,600	\$0	\$172,222,500	\$1,845,000	\$52,429,800	\$457,550,500
2018	3,309,600	226,032,500	0	173,638,400	1,833,500	49,100,600	453,914,600
2017	2,839,400	220,991,100	0	179,626,200	1,871,200	45,443,500	450,771,400
2016	2,743,600	217,771,700	0	181,895,900	1,871,200	42,615,900	446,898,300
2015	2,670,400	213,974,000	0	186,465,500	1,871,200	40,131,100	445,112,200

Source: Abstract of Ratables and State of New Jersey – Property Value Classification

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#### **Financial Operations**

The following table summarizes the Borough's Current Fund budget for the past five (5) fiscal years ending December 31. The following summary should be used in conjunction with the tables in the sourced documents from which it is derived.

## **Summary of Current Fund Budget**

Anticipated Revenues	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>
Fund Balance Utilized	\$0	\$62,682	\$85,000	\$85,000	\$189,139
Miscellaneous Revenues	827,154	844,267	825,374	897,687	902,276
Receipts from Delinquent Taxes	374,500	350,000	300,000	270,000	250,000
Amount to be Raised by Taxation	4,042,507	4,211,472	4,316,962	4,381,813	4,559,675
Total Revenue:	<u>\$5,244,161</u>	<u>\$5,468,421</u>	<u>\$5,527,336</u>	<u>\$5,634,500</u>	<u>\$5,901,090</u>
<b>Appropriations</b>					
General Appropriations	\$3,310,816	\$3,528,558	\$3,577,020	\$4,393,331	\$4,581,704
Operations (Excluded from CAPS)	381,540	379,286	353,000	387,713	415,802
Deferred Charges and Statutory Expenditures	633,594	553,857	545,535	0	0
Judgments	0	0	0	0	0
Capital Improvement Fund	90,000	130,000	133,000	98,000	83,000
Municipal Debt Service	497,110	531,720	573,781	410,456	420,584
Reserve for Uncollected Taxes	331,100	345,000	<u>345,000</u>	345,000	400,000
Total Appropriations:	<u>\$5,244,161</u>	<u>\$5,468,421</u>	<u>\$5,527,336</u>	<u>\$5,634,500</u>	<u>\$5,901,090</u>

Source: Annual Adopted Budgets of the Borough

## **Fund Balance**

## **Current Fund**

The following table lists the Borough's fund balance and the amount utilized in the succeeding year's budget for the Current Fund for the past five (5) fiscal years ending December 31.

	<u>Fund Balanc</u>	Fund Balance - Current Fund			
	Balance	<b>Utilized in Budget</b>			
<b>Year</b>	<u>12/31</u>	of Succeeding Year			
2018	\$625,643	\$189,139			
2017	580,782	85,000			
2016	452,459	85,000			
2015	163,205	62,682			
2014	30,957	0			

Source: Annual Audit Reports of the Borough

## Water Utility Operating Fund

The following table lists the Borough's fund balance and the amount utilized in the succeeding year's budget for the Water Utility Operating Fund for the past five (5) fiscal years ending December 31.

**Fund Balance - Water Utility Operating Fund** 

	Balance	<b>Utilized in Budget</b>
<b>Year</b>	<u>12/31</u>	of Succeeding Year
2018	\$206,264	\$210,000
2017	360,250	291,000
2016	335,746	159,700
2015	278,046	144,300
2014	167,359	115,000

Source: Annual Audit Reports of the Borough

## Sewer Utility Operating Fund

The following table lists the Borough's fund balance and the amount utilized in the succeeding year's budget for the Sewer Utility Operating Fund for the past five (5) fiscal years ending December 31.

**Fund Balance - Sewer Utility Operating Fund** 

	Balance	<b>Utilized in Budget</b>
<b>Year</b>	<u>12/31</u>	of Succeeding Year
2018	\$1,089,965	\$879,300
2017	1,279,633	839,750
2016	1,028,219	771,000
2015	1,001,938	692,000
2014	847,336	715,000

Source: Annual Audit Reports of the Borough

# **Borough Indebtedness as of December 31, 2018**

General Purpose Debt	
Serial Bonds	\$2,805,000
Bond Anticipation Notes	2,531,228
Bonds and Notes Authorized but Not Issued	1,844,469
Other Bonds, Notes and Loans	<u>0</u>
Total:	\$7,180,697
Local School District Debt	
Serial Bonds	\$0
Temporary Notes Issued	0
Bonds and Notes Authorized but Not Issued	<u>0</u>
Total:	$\$\overline{0}$
Regional School District Debt	
Serial Bonds	\$2,922,814
Temporary Notes Issued	0
Bonds and Notes Authorized but Not Issued	<u>0</u>
Total:	\$2,922,814
Self-Liquidating Debt	
Serial Bonds	\$245,000
Bond Anticipation Notes	4,662,256
Bonds and Notes Authorized but Not Issued	5,096,312
Other Bonds, Notes and Loans	<u>8,361,070</u>
Total:	\$18,364,638
TOTAL GROSS DEBT	<u>\$28,468,148</u>
Less: Statutory Deductions	
General Purpose Debt	\$35,500
Local School District Debt	0
Regional School District Debt	2,922,814
Self-Liquidating Debt	18,364,638
Total:	\$21,322,952
TOTAL NET DEBT	<u>\$7,145,196</u>

Source: Annual Debt Statement of the Borough

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# Overlapping Debt (as of December 31, 2018)<sup>2</sup>

	<b>Related Entity</b>	Borough	Borough
Name of Related Entity	<b>Debt Outstanding</b>	<b>Percentage</b>	<b>Share</b>
Regional School District	\$26,885,000	9.78%	\$2,630,561
Regional School District (HS)	6,110,000	4.78%	292,252
County	83,452,933	2.09%	<u>1,743,392</u>
Net Indirect Debt			\$4,666,206
Net Direct Debt			<u>7,145,196</u>
Total Net Direct and Indirect Debt			<u>\$11,811,402</u>

## **Debt Limit**

Average Equalized Valuation Basis (2016, 2017, 2018)	\$450,145,209
Permitted Debt Limitation (3 1/2%)	15,755,082
Less: Net Debt	<u>7,145,196</u>
Remaining Borrowing Power	<u>\$8,609,886</u>
Percentage of Net Debt to Average Equalized Valuation	1.587%
Gross Debt Per Capita based on 2010 population of 4,581	\$6,214
Net Debt Per Capita based on 2010 population of 4,581	\$1,560

Source: Annual Debt Statement of the Borough

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 $<sup>^2</sup>$  Borough percentage of County debt is based on the Borough's share of total equalized valuation in the County.

## INFORMATION REGARDING THE TOWNSHIP OF RARITAN<sup>1</sup>

The following material presents certain economic and demographic information of the Township of Raritan (the "Township"), in the County of Hunterdon (the "County"), State of New Jersey (the "State").

#### **General Information**

The Township was formed in 1838 when Raritan, Delaware, East Amwell and West Amwell were separated from the Township of Amwell. The Borough of Flemington was part of Raritan Township until 1910 when it was incorporated as a separate municipality.

The Township is located in the heart of the County in the western part of the State. The land area is approximately 38.5 square miles of gently rolling land surrounding the Borough of Flemington, the County seat of government. The Township is approximately 50 miles from Philadelphia and 55 miles from New York City. The area is served by good roads which converge in the Flemington-Raritan area from other parts of the State, Route 31 from Trenton to Clinton goes through the Township from North to South while Route 202 from the New Hope/Lambertville area to Somerville travels Northeast through the Township.

#### **Form of Government**

Raritan Township has a Township Committee form of government, comprised of five (5) elected representatives. The committeemen choose the Mayor from among their own ranks. A full-time Administrator is in charge of day-to-day government operations. Regular meetings are held in the modern Municipal Building located at One Municipal Drive.

#### **Pension and Retirement Systems**

Substantially all eligible employees participate in the Public Employees' Retirement System, the Police and Firemen's Retirement System or the Defined Contribution Retirement Program, which have been established by State statute and are administered by the New Jersey Division of Pensions and Benefits (the "Division"). Benefits, contributions, means of funding and the manner of administration are established pursuant to State statute. The Division annually charges municipalities and other participating governmental units for their respective contributions to the plans based upon actuarial calculations and the employees contribute a portion of the cost. Each Plan has a Board of Trustees that is primarily responsible for its administration. The Division issues a publicly available financial report that includes the financial statements and required supplementary information. This report may be obtained by writing to the Division of Pensions and Benefits, P.O. Box 295, Trenton, New Jersey, 08625 or is available online at www.nj.gov/treasury/pensions/financial-reports.shtml.

The Public Employees' Retirement System ("PERS") is a cost-sharing multiple-employer defined benefit pension plan which was established as of January 1, 1955, under the provisions of N.J.S.A. 43:15A, to provide retirement, death, disability and medical benefits to certain

<sup>&</sup>lt;sup>1</sup> Source: The Township, unless otherwise indicated.

qualified members. Membership is mandatory for substantially all full-time employees of the State or any county, municipality, school district or public agency, provided the employee is not required to be a member of another State-administered retirement system or other State pension fund or local jurisdiction's pension fund.

The Police and Firemen's Retirement System ("PFRS") is a cost-sharing multiple-employer defined benefit pension plan which was established as of July 1, 1944, under the provisions of N.J.S.A. 43:16A, to provide retirement, death, disability and medical benefits to certain qualified members. Membership is mandatory for substantially all full-time county and municipal police and firemen or officer employees with police powers appointed after June 30, 1944.

The Defined Contribution Retirement Program ("DCRP") is a multiple-employer defined contribution pension fund which was established July 1, 2007, under the provisions of Chapter 92, P.L. 2007 and Chapter 103, P.L 2007, and was expanded under the provisions of Chapter 89, P.L. 2009. The DCRP provides eligible employees and their beneficiaries with a tax-sheltered, defined contribution retirement benefit, along with life insurance coverage and disability coverage.

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## **Employment and Unemployment Comparisons**

For the following years, the New Jersey Department of Labor reported the following annual average employment information for the Township, the County, and the State:

	<b>Total Labor</b>	<b>Employed</b>	Total	Unemployment
	<b>Force</b>	<b>Labor Force</b>	Unemployed	Rate
<b>Township</b>				
2018	11,254	10,919	335	3.0%
2017	11,360	10,966	394	3.5%
2016	11,444	11,027	417	3.6%
2015	11,519	11,053	466	4.0%
2014	11,583	11,027	556	4.8%
<b>County</b>				
2018	63,020	60,971	2,049	3.3%
2017	63,474	61,229	2,245	3.5%
2016	64,215	61,793	2,422	3.8%
2015	64,834	62,076	2,758	4.3%
2014	65,322	62,135	3,187	4.9%
<u>State</u>				
2018	4,422,900	4,239,600	183,400	4.1%
2017	4,518,838	4,309,708	209,123	4.6%
2016	4,530,800	4,305,515	225,262	5.0%
2015	4,537,231	4,274,685	262,531	5.8%
2014	4,527,177	4,221,277	305,900	6.8%

Source: New Jersey Department of Labor, Office of Research and Planning, Division of Labor Market and Demographic Research, Bureau of Labor Force Statistics, Local Area Unemployment Statistics

## Income (as of 2017)

	<u>Township</u>	<u>County</u>	<u>State</u>
Median Household Income	\$120,644	\$110,969	\$76,475
Median Family Income	144,688	136,895	94,337
Per Capita Income	53,738	54,200	39,069

Source: US Bureau of the Census, 2017 American Community Survey 5-Year Estimates

# **Population**

The following tables summarize population increases and the decreases for the Township, the County, and the State.

	Town	<u>ns hip</u>	Cou	<u>ınty</u>	Sta	<u>ate</u>
<u>Year</u>	<b>Population</b>	% Change	<b>Population</b>	% Change	<b>Population</b>	% Change
2017 Estimate	22,103	-0.37%	124,628	-2.90%	8,888,543	1.10%
2010	22,185	11.99	128,349	5.21	8,791,894	4.49
2000	19,809	26.85	121,989	13.19	8,414,350	8.85
1990	15,616	88.33	107,776	23.37	7,730,188	4.96
1980	8,292	19.58	87,361	25.31	7,365,001	2.75

Source: United States Department of Commerce, Bureau of the Census

## **Largest Taxpayers**

The ten largest taxpayers in the Township and their assessed valuations are listed below:

	2018	% of Total
<b>Taxpayers</b>	<b>Assessed Valuation</b>	<b>Assessed Valuation</b>
Flemington Fair Associates	\$50,942,800	1.26%
Bedford Falls Land Co.	35,347,900	0.87%
Hunterdon Medical Center	31,708,400	0.78%
REEP - RTL Flemington NJ LLC	26,000,000	0.64%
Johanna Foods Inc.	19,891,600	0.49%
Clojo Circle, LLC.	19,486,900	0.48%
Raritan Village Shopping Ctr. LLC	17,105,500	0.42%
1200 Route 523 LLC	16,850,000	0.42%
M R Development Corp.	15,615,000	0.39%
Foremost Realty LP	15,181,000	0.38%
Total	<u>\$248,129,100</u>	<u>6.14%</u>

Source: Comprehensive Annual Financial Report of the School District & Municipal Tax Assessor

# **Comparison of Tax Levies and Collections**

		Current Year	Current Year
<b>Year</b>	Tax Levy	<b>Collection</b>	% of Collection
2018	\$101,741,566	\$101,113,178	99.38%
2017	99,170,991	98,580,020	99.40%
2016	97,017,955	96,366,632	99.33%
2015	94,274,701	93,444,937	99.12%
2014	92,413,832	91,492,345	99.00%

Source: Annual Audit Reports of the Township

## **Delinquent Taxes and Tax Title Liens**

	Amount of Tax	Amount of	Total	% of
<u>Year</u>	<b>Title Liens</b>	<b>Delinquent Tax</b>	<b>Delinquent</b>	Tax Levy
2018	\$11,211	\$524,547	\$535,758	0.53%
2017	9,171	510,491	519,661	0.52%
2016	7,162	601,804	608,966	0.63%
2015	5,085	764,581	769,666	0.82%
2014	231,576	844,264	1,075,840	1.16%

Source: Annual Audit Reports of the Township

# **Property Acquired by Tax Lien Liquidation**

<u>Year</u>	<u>Amount</u>
2018	\$0
2017	0
2016	0
2015	0
2014	0

Source: Annual Audit Reports of the Township

## Tax Rates per \$100 of Net Valuations Taxable and Allocations

The table below lists the tax rates for the past five (5) years.

		Local	Regional		
<b>Year</b>	<b>Municipal</b>	<b>School</b>	<b>School</b>	<b>County</b>	<b>Total</b>
2019	\$0.313	\$1.202	\$0.611	\$0.393	\$2.519
2018	0.313	1.188	0.600	0.387	2.488
2017	0.317	1.159	0.591	0.383	2.450
2016	0.316	1.141	0.574	0.375	2.406
2015	0.310	1.117	0.553	0.365	2.345

Source: Abstract of Ratables and State of New Jersey - Property Taxes

# **Valuation of Property**

	Aggregate Assessed	Aggregate True	Ratio of	Assessed	
	Valuation of	Value of	Assessed to	Value of	<b>Equalized</b>
<u>Year</u>	Real Property	<b>Real Property</b>	True Value	Personal Property	<b>Valuation</b>
2019	\$4,104,116,900	\$4,252,970,881	96.50%	\$0	\$4,252,970,881
2018	4,042,854,122	4,199,059,121	96.28	0	4,199,059,121
2017	4,023,245,440	4,118,380,018	97.69	0	4,118,380,018
2016	4,002,044,996	4,133,916,947	96.81	0	4,133,916,947
2015	3,987,470,536	4,025,308,435	99.06	0	4,025,308,435

Source: Abstract of Ratables and State of New Jersey – Table of Equalized Valuations

## **Classification of Ratables**

The table below lists the comparative assessed valuation for each classification of real property within the Township for the past five (5) years.

<u>Year</u>	Vacant Land	Residential	<u>Farm</u>	Commercial	<b>Industrial</b>	<b>Apartments</b>	<b>Total</b>
2019	\$73,780,700	\$3,231,535,200	\$67,303,300	\$614,566,500	\$104,218,000	\$12,713,200	\$4,104,116,900
2018	55,928,400	3,189,821,800	67,574,022	615,661,800	101,154,900	12,713,200	4,042,854,122
2017	51,373,300	3,171,053,600	67,914,840	620,335,100	99,855,400	12,713,200	4,023,245,440
2016	63,634,700	3,148,815,000	66,147,400	610,793,500	99,941,196	12,713,200	4,002,044,996
2015	68,935,700	3,124,946,400	68,282,300	612,089,040	100,503,896	12,713,200	3,987,470,536

Source: Abstract of Ratables and State of New Jersey - Property Value Classification

## **Financial Operations**

The following table summarizes budgeted information on changes in financial resources and fund balance for the last five (5) fiscal years for the Current Fund. This summary should be used in conjunction with the tables from which it is derived.

# Budgeted Information of Operations and Changes in Fund Balances for the Years Ended December 31

<b>Anticipated Revenues</b>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>
Fund Balance Utilized	\$870,000	\$875,000	\$1,424,050	\$1,424,050	\$1,424,050
Miscellaneous Revenues	3,852,466	4,205,436	4,369,731	4,952,751	4,788,585
Receipts from Delinquent Taxes	800,000	750,000	600,000	500,000	505,000
Amount to be Raised by Taxation	11,768,358	12,064,730	12,135,184	12,254,992	12,524,248
Total Revenue:	\$17,290,823	\$17,895,165	\$18,528,965	\$19,131,792	\$19,241,883
<b>Appropriations</b>					
General Appropriations	\$12,116,942	\$12,547,455	\$14,922,303	\$15,756,386	\$15,692,006
Operations (Excluded from CAPS)	180,159	350,236	281,106	197,150	261,644
Deferred Charges and Statutory Expenditures	1,885,243	1,977,003		0	0
Judgments	0	0	0	0	0
Capital Improvement Fund	320,595	251,800	128,368	145,252	218,965
Municipal Debt Service	1,772,884	1,753,672	2,182,188	2,018,005	2,054,267
Cash Deficit	0	0	0	0	0
Reserve for Uncollected Taxes	1,015,000	1,015,000	1,015,000	1,015,000	1,015,000
Total Appropriations:	<u>\$17,290,823</u>	<u>\$17,895,165</u>	<u>\$18,528,965</u>	<u>\$19,131,792</u>	<u>\$19,241,883</u>

Source: Annual Adopted Budgets of the Township

## **Fund Balance**

# Current Fund

The following table lists the Township's fund balance and the amount utilized in the succeeding year's budget for the Current Fund for the past five (5) fiscal years ending December 31.

	<b>Fund Balance - Current Fund</b>			
	Balance	<b>Utilized in Budget</b>		
<b>Year</b>	12/31	of Succeeding Year		
2018	\$4,161,868	\$1,424,050		
2017	3,260,604	1,424,050		
2016	2,982,608	1,424,050		
2015	1,972,065	875,000		
2014	1,465,007	870,000		

Source: Annual Audit Reports of the Township

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# Township Indebtedness as of December 31, 2018

General Purpose Debt	
Serial Bonds	\$11,856,000
Bond Anticipation Notes	2,284,000
Bonds and Notes Authorized but Not Issued	204,521
Other Bonds, Notes and Loans	272,129
Total:	\$14,616,651
Regional School District Debt	
Serial Bonds	\$24,254,439
Temporary Notes Issued	0
Bonds and Notes Authorized but Not Issued	0
Total:	\$24,254,43 <del>9</del>
Regional School District Debt (HS)	
Serial Bonds	\$2,694,638
Temporary Notes Issued	0
Bonds and Notes Authorized but Not Issued	0
Total:	\$2,694,638
Self-Liquidating Debt	
Serial Bonds	\$0
Bond Anticipation Notes	0
Bonds and Notes Authorized but Not Issued	0
Other Bonds, Notes and Loans	0
Total:	<u>0</u> \$0
TOTAL GROSS DEBT	<u>\$41,565,727</u>
Less: Statutory Deductions	
General Purpose Debt	\$0
Regional School Debt #1	24,254,439
Regional School District Debt #2	2,694,638
Self-Liquidating Debt	0
Total:	\$26,949,076
TOTAL NET DEBT	<u>\$14,616,651</u>

Source: Annual Debt Statement of the Township

# Overlapping Debt (as of December 31, 2018)<sup>2</sup>

	<b>Related Entity</b>	Township	Township
Name of Related Entity	<b>Debt Outstanding</b>	<b>Percentage</b>	<b>Share</b>
Regional School District	\$26,885,000	90.22%	\$24,254,439
Regional School District (HS)	6,110,000	44.10%	2,694,638
County	83,452,933	19.41%	<u>16,197,068</u>
Net Indirect Debt			\$43,146,144
Net Direct Debt			14,616,651
Total Net Direct and Indirect Debt			<u>\$57,762,795</u>

## **Debt Limit**

Average Equalized Valuation Basis (2016, 2017, 2018)	\$4,150,452,029
Permitted Debt Limitation (3 1/2%)	145,265,821
Less: Net Debt	14,616,651
Remaining Borrowing Power	\$130,649,170
Percentage of Net Debt to Average Equalized Valuation	0.352%
Gross Debt Per Capita based on 2010 population of 22,185	\$1,874
Net Debt Per Capita based on 2010 population of 22,185	\$659

Source: Annual Debt Statement of the Township

<sup>&</sup>lt;sup>2</sup> Township percentage of County debt is based on the Township's share of total equalized valuation in the County



#### **APPENDIX B**

Financial Statements of The Board of Education of the Flemington-Raritan Regional School District in the County of Hunterdon, New Jersey



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Telephone 908-789-9300 Fax 908-789-8535
E-mail info@scnco.com

#### **INDEPENDENT AUDITOR REPORT**

Honorable President and Members of the Board of Education Flemington-Raritan Regional School District County of Hunterdon Flemington, New Jersey 08822

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Flemington-Raritan Regional School District, in the County of Hunterdon, State of New Jersey (the "District") as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, audit requirements prescribed by the Division of Finance, Department of Education, State of New Jersey, and the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) and State of New Jersey *OMB Circular 15-08* "Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid." Those standards and provisions require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

## SUPLEE, CLOONEY & COMPANY

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Flemington-Raritan Regional School District, in the County of Hunterdon, New Jersey as of June 30, 2019, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, budgetary comparison information in Exhibit C-1 through C-3, the schedules related to accounting and reporting for pensions in Exhibit L-1 through L-4 and the schedules related to accounting and reporting for postretirement benefits other than pensions (OPEB) in Exhibit M-1 and M-2 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## SUPLEE, CLOONEY & COMPANY

#### Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Flemington-Raritan Regional School District's basic financial statements. The accompanying supplementary schedules such as the combining and individual fund financial statements, long-term debt schedules and the Schedules of Expenditures of Federal Awards and State Financial Assistance, as listed in the table of contents, as required by the Uniform Guidance, New Jersey's OMB Circular 15-08, "Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid," and the State of New Jersey, Department of Education, Division of Finance, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The accompanying supplementary information schedules such as the combining and individual fund financial statements, long-term debt schedules and the Schedules of Expenditures of Federal Awards and State Financial Assistance, as listed in the table of contents, as required by the Uniform Guidance, New Jersey's OMB Circular 15-08, "Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid," and the State of New Jersey, Department of Education, Division of Finance is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements, and the schedule of expenditures of federal awards and state financial assistance are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The other information, such as the introductory and statistical sections, has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express on opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated November 12, 2019 on our consideration of the Flemington-Raritan Regional School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Flemington-Raritan Regional School District's internal control over financial reporting and compliance.

CERTIFIED PUBLIC ACCOUNTANTS

PUBLIC SCHOOL ACCOUNTANT NO. 948

November 12, 2019

**REQUIRED SUPPLEMENTARY INFORMATION – PART I** 



#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2019 UNAUDITED

The Management's Discussion and Analysis of the Flemington-Raritan Regional School District (the "District") offers readers of the District's financial statements a narrative overview of the financial activities for the fiscal year ended June 30, 2019. The intent of this discussion is to look at the District's financial performance as a whole; therefore readers should also review the transmittal letter at the front of this report, along with the District's financial statements and notes to the financial statements to enhance their understanding of the District's financial performance.

The Management's Discussion and Analysis (MD&A) is an element of the Required Supplementary Information (RSI) specified in the Governmental Accounting Standards Board's (GASB) Statement Number 34, Basic Financial Statements and Management's Discussion and Analysis of State and Local Governments. Certain comparative information between the current fiscal year (2018-2019) and the prior fiscal year (2017-2018) is required to be presented in the MD&A.

#### **Financial Highlights**

In the District-wide Financial Statements:

- Net position of Governmental Activities decreased \$1,077,724.39.
- Net position of the Business-type Activities decreased by \$76,208.40.

In the Major Fund Financial Statements:

- Governmental fund expenditures exceed revenues by \$2,579,030.00.
- Among governmental funds, the General Fund's fund balance decreased \$2,586,290.86.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2019 UNAUDITED

#### **Overview of the Financial Statements**

This Comprehensive Annual Financial Report ("CAFR") consists of three parts: Management's Discussion and Analysis (this section), The Basic Financial Statements, and Required Supplementary Information. The Basic Financial Statements include two kinds of statements that present different views of the District, District—wide Financial Statements and Fund Financial Statements.

- District-wide Financial Statements provide both short-term and long-term information about the District's overall financial status.
- Major Fund Financial Statements report the District's operations in more detail than the District-wide statements on individual parts of the District, the Governmental Funds, Proprietary Funds and Fiduciary Funds.
- Governmental Funds Statements tell how basic services such as regular and special education were financed in the short-term as well as what remains for future spending.
- Proprietary Funds Statements offer short and long-term financial information about the activities the District operates like a business, which include food services.
- Fiduciary Funds Statements provide information about the financial relationships in which the District acts solely as a trustee or agent for the benefit of others.

The notes to financial statements are also included, which are an integral part of the financial statements. The information in the notes provides detailed data on the District's financial operations.

Required supplementary information further explains and supports the financial statements with a comparison of the District's budget for the year.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2019 UNAUDITED

#### **District-wide Financial Statements**

The District-wide Financial Statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the District's assets and liabilities. All current year's revenue and expenses are accounted for in the statement of activities regardless of when cash is received or disbursed.

The District-wide Financial Statements report the District's net position and how it has changed. Net position, the difference between the District's assets and liabilities, is one way to measure the District's financial health or position. Over time, increases or decreases in the District's net position is an indicator of whether its financial position has improved or diminished. The causes of this change may be a result of many factors, some financial and some not. Non-financial factors include the District's property tax base, current laws in New Jersey restricting revenue growth, facility condition, required educational programs and other factors.

In the District-wide Financial Statements, the District's activities are divided into two categories, governmental and business-type activities.

- Governmental activities All of the District's programs and services are reported here
  including, but not limited to regular and special education instruction, support services,
  operation and maintenance of plant facilities, pupil transportation and extracurricular
  activities. Property taxes and state formula aid finance most of these activities.
- Business-type activities These services are provided on a charge for goods or services basis to recover all the expenses of the goods or services provided. The District charges fees to help it cover the costs of certain services it provided. The food service account is reported as business activities.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the District's funds, focusing on major funds. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. Some funds are required by State law and by bond covenants. The District establishes other funds to control and manage money for particular purposes (i.e. long-term debt) or to show that it is properly using certain restricted revenues (i.e. entitlement grants).

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2019 UNAUDITED

#### **Fund Financial Statements (Continued)**

The District maintains three financial funds:

- Governmental Funds: The District's activities reported in governmental funds focus on how money flows into and out of those funds and the balances left at year-end available for spending in the future years. These funds are reported using an accounting method called modified accrual accounting that measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the government-wide Statement of Net Position and Statement of Activities) and governmental funds statements is reconciled in the financial statements.
- Proprietary Funds: Services for which the District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the District-wide financial statements. The District's enterprise funds (one type of proprietary fund) are the same as its business-type activities but provide more detail and additional information, such as cash flow.
- Fiduciary Funds: The District is the trustee, or fiduciary, for assets that belong to others, such as scholarship funds and the student activities funds. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the position belong. The District excludes these activities from the District-wide financial statements because it cannot use these assets to finance its operations.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2019 UNAUDITED

## Financial Analysis of the District as a Whole

Table 1 below reflects the District's net position as a whole for the Fiscal years 2019 and 2018.

# TABLE 1 NET POSITION

400570	FY2019	FY2018
ASSETS	<b>***</b>	<b>^- ^- ^-</b>
Current & Other Assets	\$3,382,584.53	\$5,968,365.73
Capital Assets	50,956,044.59	51,766,138.55
TOTAL ASSETS	54,338,629.12	57,734,504.28
DEFERRED OUTFLOWS		
Loss on Refunding of Long-Term Del	120,001.00	133,334.00
Related to pensions	2,474,078.00	3,386,702.00
TOTAL DEFERRED OUTFLOWS	2,594,079.00	3,520,036.00
LIABILITIES		
Other Liabilities	615,075.84	572,512.15
Long-Term Liabilities	37,615,185.75	41,576,243.96
TOTAL LIABILITIES	38,230,261.59	42,148,756.11
DEFERRED INFLOWS		
Gain on Refunding of Long-Term Del	647,683.45	718,381.30
Related to pensions	2,807,037.00	1,985,744.00
TOTAL DEFERRED INFLOWS	3,454,720.45	2,704,125.30
NET POSITION		
Net investment in capital assets	22,349,635.48	20,648,214.54
Resticted	1,951,548.12	3,220,780.59
Unrestricted ( Deficit)	(9,053,457.52)	(7,467,336.26)
TOTAL NET POSITION	\$15,247,726.08	\$16,401,658.87

The District's combined net positon was \$15,247,726.08 on June 30, 2019. The District's investment in capital assets is shown net of any related debt used to acquire those assets.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2019 UNAUDITED

Table 2 shows changes in net position for Fiscal Years 2019 and 2018.

#### TABLE 2 CHANGES IN NET POSITION

REVENUES           Program Revenues:         \$594,967.37         \$590,798.25           Operating Grants & Contributions         19,876,854.58         25,610,481.11           General Revenues:         Property Taxes         54,659,144.00         53,235,660.00           Grants & Entitlements         3,672,157.50         3,764,426.35           Other         775,394.34         801,463.71           Total Revenue         79,578,517.79         84,002,829.42           EXPENSES         Instruction         49,015,774.84         52,590,655.33           Pupils and Instructional Staff         10,264,655.23         10,311,976.74           General & School Administation,         Central Services & Technology         8,034,344.18         8,396,189.62           Maintenance         6,366,718.64         5,698,753.45         5,698,753.45           Transportation         4,970,242.97         4,527,616.87           Interest on Long-Term Debt         1,022,562.64         1,090,526.48           Business Type         1,053,052.10         1,010,002.30           Total Expense         80,727,350.59         83,625,720.79           Disposal of Capital Assests (Net)         (5,100.00)           Change in Net Position         (1,153,932.79)         377,108.63		FY2019	FY2018
Charges for Services         \$594,967.37         \$590,798.25           Operating Grants & Contributions         19,876,854.58         25,610,481.11           General Revenues:         Property Taxes         54,659,144.00         53,235,660.00           Grants & Entitlements         3,672,157.50         3,764,426.35           Other         775,394.34         801,463.71           Total Revenue         79,578,517.79         84,002,829.42           EXPENSES         Instruction         49,015,774.84         52,590,655.33           Pupils and Instructional Staff         10,264,655.23         10,311,976.74           General & School Administation,         Central Services & Technology         8,034,344.18         8,396,189.62           Maintenance         6,366,718.64         5,698,753.45           Transportation         4,970,242.97         4,527,616.87           Interest on Long-Term Debt         1,022,562.64         1,090,526.48           Business Type         1,053,052.10         1,010,002.30           Total Expense         80,727,350.59         83,625,720.79           Disposal of Capital Assests (Net)         (5,100.00)           Change in Net Position         (1,153,932.79)         377,108.63           Net Position - July 1,         \$16,401,658.87         16,024,5	REVENUES		
Operating Grants & Contributions         19,876,854.58         25,610,481.11           General Revenues:         Property Taxes         54,659,144.00         53,235,660.00           Grants & Entitlements         3,672,157.50         3,764,426.35           Other         775,394.34         801,463.71           Total Revenue         79,578,517.79         84,002,829.42           EXPENSES         Instruction         49,015,774.84         52,590,655.33           Pupils and Instructional Staff         10,264,655.23         10,311,976.74           General & School Administation,         Central Services & Technology         8,034,344.18         8,396,189.62           Maintenance         6,366,718.64         5,698,753.45         773.45           Transportation         4,970,242.97         4,527,616.87         1,090,526.48           Business Type         1,053,052.10         1,010,002.30           Total Expense         80,727,350.59         83,625,720.79           Disposal of Capital Assests (Net)         (5,100.00)           Change in Net Position         (1,153,932.79)         377,108.63           Net Position - July 1,         \$16,401,658.87         16,024,550.24	Program Revenues:		
General Revenues:           Property Taxes         54,659,144.00         53,235,660.00           Grants & Entitlements         3,672,157.50         3,764,426.35           Other         775,394.34         801,463.71           Total Revenue         79,578,517.79         84,002,829.42           EXPENSES         Instruction         49,015,774.84         52,590,655.33           Pupils and Instructional Staff         10,264,655.23         10,311,976.74           General & School Administation, Central Services & Technology         8,034,344.18         8,396,189.62           Maintenance         6,366,718.64         5,698,753.45           Transportation         4,970,242.97         4,527,616.87           Interest on Long-Term Debt         1,022,562.64         1,090,526.48           Business Type         1,053,052.10         1,010,002.30           Total Expense         80,727,350.59         83,625,720.79           Disposal of Capital Assests (Net)         (5,100.00)           Change in Net Position         (1,153,932.79)         377,108.63           Net Position - July 1,         \$16,401,658.87         16,024,550.24	Charges for Services	\$594,967.37	\$590,798.25
Property Taxes         54,659,144.00         53,235,660.00           Grants & Entitlements         3,672,157.50         3,764,426.35           Other         775,394.34         801,463.71           Total Revenue         79,578,517.79         84,002,829.42           EXPENSES         Instruction         49,015,774.84         52,590,655.33           Pupils and Instructional Staff         10,264,655.23         10,311,976.74           General & School Administation, Central Services & Technology         8,034,344.18         8,396,189.62           Maintenance         6,366,718.64         5,698,753.45           Transportation         4,970,242.97         4,527,616.87           Interest on Long-Term Debt         1,022,562.64         1,090,526.48           Business Type         1,053,052.10         1,010,002.30           Total Expense         80,727,350.59         83,625,720.79           Disposal of Capital Assests (Net)         (5,100.00)           Change in Net Position         (1,153,932.79)         377,108.63           Net Position - July 1,         \$16,401,658.87         16,024,550.24	Operating Grants & Contributions	19,876,854.58	25,610,481.11
Grants & Entitlements         3,672,157.50         3,764,426.35           Other         775,394.34         801,463.71           Total Revenue         79,578,517.79         84,002,829.42           EXPENSES         Instruction         49,015,774.84         52,590,655.33           Pupils and Instructional Staff         10,264,655.23         10,311,976.74           General & School Administation,         Central Services & Technology         8,034,344.18         8,396,189.62           Maintenance         6,366,718.64         5,698,753.45         5,698,753.45           Transportation         4,970,242.97         4,527,616.87           Interest on Long-Term Debt         1,022,562.64         1,090,526.48           Business Type         1,053,052.10         1,010,002.30           Total Expense         80,727,350.59         83,625,720.79           Disposal of Capital Assests (Net)         (5,100.00)           Change in Net Position         (1,153,932.79)         377,108.63           Net Position - July 1,         \$16,401,658.87         16,024,550.24	General Revenues:		
Other         775,394.34         801,463.71           Total Revenue         79,578,517.79         84,002,829.42           EXPENSES         Instruction         49,015,774.84         52,590,655.33           Pupils and Instructional Staff         10,264,655.23         10,311,976.74           General & School Administation,         8,034,344.18         8,396,189.62           Maintenance         6,366,718.64         5,698,753.45           Transportation         4,970,242.97         4,527,616.87           Interest on Long-Term Debt         1,022,562.64         1,090,526.48           Business Type         1,053,052.10         1,010,002.30           Total Expense         80,727,350.59         83,625,720.79           Disposal of Capital Assests (Net)         (5,100.00)           Change in Net Position         (1,153,932.79)         377,108.63           Net Position - July 1,         \$16,401,658.87         16,024,550.24	Property Taxes	54,659,144.00	53,235,660.00
Total Revenue         79,578,517.79         84,002,829.42           EXPENSES         Instruction         49,015,774.84         52,590,655.33           Pupils and Instructional Staff         10,264,655.23         10,311,976.74           General & School Administation, Central Services & Technology         8,034,344.18         8,396,189.62           Maintenance         6,366,718.64         5,698,753.45           Transportation         4,970,242.97         4,527,616.87           Interest on Long-Term Debt         1,022,562.64         1,090,526.48           Business Type         1,053,052.10         1,010,002.30           Total Expense         80,727,350.59         83,625,720.79           Disposal of Capital Assests (Net)         (5,100.00)           Change in Net Position         (1,153,932.79)         377,108.63           Net Position - July 1,         \$16,401,658.87         16,024,550.24	Grants & Entitlements	3,672,157.50	3,764,426.35
EXPENSES Instruction	Other	775,394.34	801,463.71
Instruction         49,015,774.84         52,590,655.33           Pupils and Instructional Staff         10,264,655.23         10,311,976.74           General & School Administation, Central Services & Technology         8,034,344.18         8,396,189.62           Maintenance         6,366,718.64         5,698,753.45           Transportation         4,970,242.97         4,527,616.87           Interest on Long-Term Debt         1,022,562.64         1,090,526.48           Business Type         1,053,052.10         1,010,002.30           Total Expense         80,727,350.59         83,625,720.79           Disposal of Capital Assests (Net)         (5,100.00)           Change in Net Position         (1,153,932.79)         377,108.63           Net Position - July 1,         \$16,401,658.87         16,024,550.24	Total Revenue	79,578,517.79	84,002,829.42
Instruction         49,015,774.84         52,590,655.33           Pupils and Instructional Staff         10,264,655.23         10,311,976.74           General & School Administation, Central Services & Technology         8,034,344.18         8,396,189.62           Maintenance         6,366,718.64         5,698,753.45           Transportation         4,970,242.97         4,527,616.87           Interest on Long-Term Debt         1,022,562.64         1,090,526.48           Business Type         1,053,052.10         1,010,002.30           Total Expense         80,727,350.59         83,625,720.79           Disposal of Capital Assests (Net)         (5,100.00)           Change in Net Position         (1,153,932.79)         377,108.63           Net Position - July 1,         \$16,401,658.87         16,024,550.24			
Pupils and Instructional Staff       10,264,655.23       10,311,976.74         General & School Administation,       8,034,344.18       8,396,189.62         Maintenance       6,366,718.64       5,698,753.45         Transportation       4,970,242.97       4,527,616.87         Interest on Long-Term Debt       1,022,562.64       1,090,526.48         Business Type       1,053,052.10       1,010,002.30         Total Expense       80,727,350.59       83,625,720.79         Disposal of Capital Assests (Net)       (5,100.00)         Change in Net Position       (1,153,932.79)       377,108.63         Net Position - July 1,       \$16,401,658.87       16,024,550.24	EXPENSES		
General & School Administation,       8,034,344.18       8,396,189.62         Maintenance       6,366,718.64       5,698,753.45         Transportation       4,970,242.97       4,527,616.87         Interest on Long-Term Debt       1,022,562.64       1,090,526.48         Business Type       1,053,052.10       1,010,002.30         Total Expense       80,727,350.59       83,625,720.79         Disposal of Capital Assests (Net)       (5,100.00)         Change in Net Position       (1,153,932.79)       377,108.63         Net Position - July 1,       \$16,401,658.87       16,024,550.24	Instruction	49,015,774.84	52,590,655.33
Central Services & Technology         8,034,344.18         8,396,189.62           Maintenance         6,366,718.64         5,698,753.45           Transportation         4,970,242.97         4,527,616.87           Interest on Long-Term Debt         1,022,562.64         1,090,526.48           Business Type         1,053,052.10         1,010,002.30           Total Expense         80,727,350.59         83,625,720.79           Disposal of Capital Assests (Net)         (5,100.00)           Change in Net Position         (1,153,932.79)         377,108.63           Net Position - July 1,         \$16,401,658.87         16,024,550.24	•	10,264,655.23	10,311,976.74
Maintenance       6,366,718.64       5,698,753.45         Transportation       4,970,242.97       4,527,616.87         Interest on Long-Term Debt       1,022,562.64       1,090,526.48         Business Type       1,053,052.10       1,010,002.30         Total Expense       80,727,350.59       83,625,720.79         Disposal of Capital Assests (Net)       (5,100.00)         Change in Net Position       (1,153,932.79)       377,108.63         Net Position - July 1,       \$16,401,658.87       16,024,550.24	•		
Transportation         4,970,242.97         4,527,616.87           Interest on Long-Term Debt         1,022,562.64         1,090,526.48           Business Type         1,053,052.10         1,010,002.30           Total Expense         80,727,350.59         83,625,720.79           Disposal of Capital Assests (Net)         (5,100.00)           Change in Net Position         (1,153,932.79)         377,108.63           Net Position - July 1,         \$16,401,658.87         16,024,550.24	Central Services & Technology		
Interest on Long-Term Debt         1,022,562.64         1,090,526.48           Business Type         1,053,052.10         1,010,002.30           Total Expense         80,727,350.59         83,625,720.79           Disposal of Capital Assests (Net)         (5,100.00)           Change in Net Position         (1,153,932.79)         377,108.63           Net Position - July 1,         \$16,401,658.87         16,024,550.24	Maintenance		
Business Type         1,053,052.10         1,010,002.30           Total Expense         80,727,350.59         83,625,720.79           Disposal of Capital Assests (Net)         (5,100.00)           Change in Net Position         (1,153,932.79)         377,108.63           Net Position - July 1,         \$16,401,658.87         16,024,550.24	•		
Total Expense         80,727,350.59         83,625,720.79           Disposal of Capital Assests (Net)         (5,100.00)           Change in Net Position Net Position - July 1,         (1,153,932.79)         377,108.63           16,024,550.24	<u> </u>		
Disposal of Capital Assests (Net) (5,100.00)  Change in Net Position (1,153,932.79) 377,108.63  Net Position - July 1, \$16,401,658.87 16,024,550.24	· · · · · · · · · · · · · · · · · · ·		
Change in Net Position (1,153,932.79) 377,108.63 Net Position - July 1, \$16,401,658.87 16,024,550.24	Total Expense	80,727,350.59	83,625,720.79
Change in Net Position (1,153,932.79) 377,108.63 Net Position - July 1, \$16,401,658.87 16,024,550.24	Disposal of Capital Assests (Not)	(F 100 00)	
Net Position - July 1, \$16,401,658.87 16,024,550.24	Disposal of Capital Assests (Net)	(5,100.00)	
<u> </u>	Change in Net Position	(1,153,932.79)	377,108.63
Net Position - June 30, \$15,247,726.08 16,401,658.87	Net Position - July 1,	\$16,401,658.87	16,024,550.24
Net Position - June 30, \$15,247,726.08 16,401,658.87			
	Net Position - June 30,	\$15,247,726.08	16,401,658.87

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Both revenues and expenses decreased mainly as a result of the district recognizing a smaller actuarial post-retirement benefit cost as a revenue and as an expense based upon the State's Actuarial report.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2019 UNAUDITED

#### Sources of Revenue for Fiscal Year 2019

In the District-wide Financial Statements, the District's total revenue for the 2018-2019 school year was \$79,578,517.79 as reflected in Table 3 below. Property taxes accounted for 68.69 percent of the total revenue with the other 31.31 percent consisting of federal & state aid, charges for service, operating grants & contributions, and miscellaneous sources. Table 3 below summarizes these revenues for Fiscal Years 2019 and 2018.

TABLE 3
DISTRICT-WIDE REVENUES

	<u>FY2019</u>		<u>FY2018</u>	
	<u>Amount</u>	<u>Percentage</u>	<u>Amount</u>	<u>Percentage</u>
Property Taxes	\$54,659,144.00	68.69%	\$53,235,660.00	63.37%
Federal & State Grants not Restricted	3,672,157.50	4.61%	3,764,426.35	4.48%
Miscellaneous Income	775,394.34	0.97%	801,463.71	0.95%
Charges for Services	594,967.37	0.75%	590,798.25	0.70%
Operating Grants & Contributions	19,876,854.58	24.98%	25,610,481.11	30.49%
_	\$79,578,517.79	100.00%	\$84,002,829.42	100.00%

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2019 UNAUDITED

#### **Expenses for the Fiscal Year 2019**

The total expenditures for the 2018-2019 fiscal year for all programs and services were \$80,727,350.59. Table 4 below summarizes these program costs.

TABLE 4
DISTRICT-WIDE EXPENSES

	<u>FY2019</u>		FY20	<u>)18</u>
	<u>Amount</u>	<u>Percentage</u>	<u>Amount</u>	<u>Percentage</u>
Instruction	\$49,015,774.84	60.72%	\$52,590,655.33	62.89%
Pupils and Instructional Staff General & School Administation,	10,264,655.23	12.72%	10,311,976.74	12.33%
Central Services & Technology	8,034,344.18	9.95%	8,396,189.62	10.04%
Maintenance	6,366,718.64	7.89%	5,698,753.45	6.81%
Transportation	4,970,242.97	6.16%	4,527,616.87	5.41%
Interest on Long-Term Debt	1,022,562.64	1.27%	1,090,526.48	1.30%
Business Type	1,053,052.10	1.30%	1,010,002.30	1.21%
	\$80,727,350.59	100.00%	\$83,625,720.79	100.00%

The District's expenses are predominantly related to instructing, providing services and transporting students, grades kindergarten through eight, which accounts for approximately 79 percent of the total District costs. Administrative and business expenses account for the costs of the Office of the Superintendent of Schools, the Business Office, and the Principal's Offices in all six school buildings. Maintenance and Operations account for the costs of keeping the school buildings and grounds safe, clean and in good operating condition, and includes all the utility costs related to the school facilities. Other costs include interest on long-term debt, unallocated depreciation expense and the costs of the business-type activities of the proprietary funds. It is important to note that depreciation expense on capital assets is included in expenses for the year under the GASB entity-wide reporting model; expenses therefore include \$2,073,065.29 for depreciation.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2019 UNAUDITED

#### **Governmental Activities**

Table 5 presents the net cost (total cost less fees generated by the activities and intergovernmental aid provided for specific programs) of District activities. The net cost shows the financial burden placed on the District's taxpayers and the state by each of these functions.

### TABLE 5 NET COST OF SERVICE

Total Cost of Services <u>FY2019</u>	Total Cost of Services <u>FY2018</u>	Net Cost of Services FY2019	Net Cost of Services <u>FY2018</u>
\$49,015,774.84	\$52,590,655.33	\$33,845,346.86	\$32,997,621.13
10,264,655.23	10,311,976.74	7,782,968.66	7,033,419.53
8,034,344.18	8,396,189.62	6,626,017.02	6,498,504.28
6,366,718.64	5,698,753.45	6,366,718.64	5,698,753.45
4,970,242.97	4,527,616.87	4,656,030.49	4,192,108.29
1,022,562.64	1,090,526.48	901,670.64	970,121.48
1,053,052.10	1,010,002.30	76,776.32	33,913.27
\$80,727,350.59	\$83,625,720.79	\$60,255,528.63	\$57,424,441.43
	Services FY2019 \$49,015,774.84 10,264,655.23 8,034,344.18 6,366,718.64 4,970,242.97 1,022,562.64 1,053,052.10	Services         Services           FY2019         FY2018           \$49,015,774.84         \$52,590,655.33           10,264,655.23         10,311,976.74           8,034,344.18         8,396,189.62           6,366,718.64         5,698,753.45           4,970,242.97         4,527,616.87           1,022,562.64         1,090,526.48           1,053,052.10         1,010,002.30	Services         Services         Services           FY2019         FY2018         FY2019           \$49,015,774.84         \$52,590,655.33         \$33,845,346.86           10,264,655.23         10,311,976.74         7,782,968.66           8,034,344.18         8,396,189.62         6,626,017.02           6,366,718.64         5,698,753.45         6,366,718.64           4,970,242.97         4,527,616.87         4,656,030.49           1,022,562.64         1,090,526.48         901,670.64           1,053,052.10         1,010,002.30         76,776.32

#### **General Fund Budgeting Highlights**

The District's budget is prepared according to New Jersey Statutes and is based on accounting for certain transactions on a basis of modified accrual and encumbrance accounting.

Over the course of the year, revisions were made by the District to the annual operating budget. Revisions in the budget were made to recognize revenues that were not anticipated and to prevent over expenditures in specific line item accounts. In addition, the following revision is noteworthy:

• Budget amendments during the year ended June 30, 2019 totaled \$1,054,653.00, representing the appropriation of prior year Extraordinary Aid of \$738,212.00 and a withdrawal from the Capital Reserve of \$316,441.00.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2019 UNAUDITED

#### **Capital Assets**

During the fiscal year 2018-2019 the District's depreciation expense exceeded capital acquisitions, therefore capital assets net of depreciation decreased by \$810,093.96. Table 6 reflects the comparative balances of capital assets net of depreciation. The detail of the changes in capital assets is reflected in Note 3 to the financial statements.

TABLE 6
CAPITAL ASSETS (NET OF DEPRECIATION) AT JUNE 30,

	FY2019	FY2018
Land	\$2,399,641.19	\$2,399,641.19
Construction in Progress	100 1== 00	699,161.95
Site Improvements	433,455.90	510,278.97
Building Improvements	46,052,684.42	46,098,708.18
Machinery Equipment	2,070,263.08	2,058,348.26
	\$50,956,044.59	\$51,766,138.55

#### **Debt Administration**

At June 30, 2019, the District had \$37,615,185.75 of outstanding long-term debt, consisting of bonds payable, compensated absences, capital leases and net pension liability. The District will continue to pay down its debt, as the obligations are due. Table 7 reflects the comparison of outstanding debt for the past two fiscal years. More information of the District's long-term debt is presented in Note 4 to the financial statements.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2019 UNAUDITED

TABLE 7 LONG-TERM DEBT AT JUNE 30,

	FY2019	FY2018
Bonds Payable	\$24,715,000.00	\$26,885,000.00
Capital Leases Payable	3,363,726.66	3,647,876.71
Compensated Absences	1,139,276.09	1,150,602.25
Net Pension Liability	8,397,183.00	9,892,765.00
	\$37,615,185.75	\$41,576,243.96

#### **Contacting the School District's Financial Management Office**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional information contact Mrs. Stephanie Voorhees, Business Administrator/Board Secretary, Flemington-Raritan Regional School District, 50 Court Street, Flemington, NJ 08822.

#### **BASIC FINANCIAL STATEMENTS**

The basic financial statements provide a financial overview of the District's operations. These financial statements present the financial position and operating results of all funds as of June 30, 2019.

### FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT STATEMENT OF NET POSITION JUNE 30, 2019

	GOVERNMENTAL <u>ACTIVITIES</u>	BUSINESS-TYPE <u>ACTIVITIES</u>	<u>TOTAL</u>
ASSETS:			
Cash and cash equivalents	\$1,682,713.05	\$180,884.93	\$1,863,597.98
Receivables, net	1,199,240.63	25,882.25	1,225,122.88
Inventory	, ,	17,695.81	17,695.81
Interfund receivable	16,080.01	,	16,080.01
Restricted assets:	-,		-,
Restricted cash and cash equivalents	260,087.85		260,087.85
Capital assets:	200,001.100		200,001.00
Land/construction in progress	2,399,641.19		2,399,641.19
Other capital assets, net of depreciation	48,420,439.81	135,963.59	48,556,403.40
Total Assets	53,978,202.54	360,426.58	54,338,629.12
	, ,	,	, ,
DEFERRED OUTFLOW OF RESOURCES:			
Loss on Refunding of Long-Term Debt	120,001.00		120,001.00
Pension related	2,474,078.00		2,474,078.00
Total deferred outflow of resources	2,594,079.00		2,594,079.00
LIABILITIES:			
Accounts payable	498,692.09		498,692.09
Payable to state government	1,385.00		1,385.00
Unearned revenue	9,485.68	37,016.19	46,501.87
Accrued interest on bonds	68,496.88		68,496.88
Noncurrent liabilities:			
Due within one year:	0.550.000.00		0.550.000.00
Bonds and capital leases payable	2,556,039.00		2,556,039.00
Due beyond one year:  Compensated absences payable	1,139,276.09		1,139,276.09
Net pension liability	8,397,183.00		8,397,183.00
Bonds and capital leases payable	25,522,687.66		25,522,687.66
Total liabilities	38,193,245.40	37,016.19	38,230,261.59
DEFENDED INFLOW OF DECOLIDATE.			
DEFERRED INFLOW OF RESOURCES: Pension related	2,807,037.00		2,807,037.00
Gain on Refunding of Long-Term Debt	647,683.45		647,683.45
Total deferred inflow of resources	3,454,720.45		3,454,720.45
NET POSITION:			
Net investment in capital assets	22,213,671.89	135,963.59	22,349,635.48
Restricted for:	, -,	,	,,
Capital projects	260,087.85		260,087.85
Debt service (deficit)	(44,696.30)		(44,696.30)
Other purposes	1,736,156.57		1,736,156.57
Unrestricted (deficit)	(9,240,904.32)	187,446.80	(9,053,457.52)
Total net position	\$14,924,315.69	\$323,410.39	\$15,247,726.08

The accompanying Notes to the Financial Statements are an integral part of this statement.

FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2019

		Indirect		Programs Revenues	Net (Expense)	Net (Expense) Revenue and Changes in Net Position	t Position
Functions/Programs	Expenses	Expense Allocation	Charges for <u>Services</u>	Operating Grants and Contributions	Governmental <u>Activities</u>	Business-type <u>Activities</u>	Total
Governmental Activities: Instruction:							
Regular \$	18,578,270.61	\$ 14,000,497.21 \$		\$ 8,680,215.73	\$ (23,898,552.09) \$	₩	(23,898,552.09)
Special	8,502,858.50	4,213,676.15		5,484,038.98	(7,232,495.66)		(7,232,495.66)
Other Instruction	2,099,452.01	1,621,020.36		1,006,173.26	(2,714,299.11)		(2,714,299.11)
Support services:							
Tuition	1,289,330.70				(1,289,330.70)		(1,289,330.70)
Student and instruction related services	5,571,005.47	3,404,319.06		2,481,686.57	(6,493,637.96)		(6,493,637.96)
General administrative services	806,861.21	321,619.30			(1,128,480.51)		(1,128,480.51)
School administrative services	3,092,604.44	2,299,212.40		1,408,327.15	(3,983,489.68)		(3,983,489.68)
Central services	584,226.95	379,781.13			(964,008.08)		(964,008.08)
Administration information technology	476,142.60	73,896.15			(550,038.75)		(550,038.75)
Plant operations and maintenance	5,493,283.33	873,435.31			(6,366,718.64)		(6,366,718.64)
Pupil transportation	4,731,505.77	238,737.20		314,212.48	(4,656,030.49)		(4,656,030.49)
Unallocated benefits	25,390,038.85	(25,390,038.85)					
Unterest on Long-Term Debt	1,022,562.64			120,892.00	(901,670.64)		(901,670.64)
Unallocated depreciation	2,036,155.41	(2,036,155.41)					
<ul><li>D Total governmental activities</li></ul>	79,674,298.49	0.00		19,495,546.17	(60,178,752.31)		(60,178,752.31)
Business-type activities							
Food Service	1,053,052.10		594,967.37	381,308.41		(76,776.32)	(76,776.32)
Total business-type activities	1,053,052.10		594,967.37	381,308.41		(76,776.32)	(76,776.32)
Total primary government	80,727,350.59	\$ 00.00 \$	594,967.37	\$ 19,876,854.58	\$ (60,178,752.31) \$	(76,776.32) \$	(60,255,528.63)
			General Revenues: Taxes: Property taxes, levied for general purposes, net Taxes theid for debt service	or general purposes, net	\$ 51,581,028.00 \$	ь	51,581,028.00 3,078,116.00
			Miscellaneous income	iesii cied	774,826.42	567.92	775,394.34
			Uisposal of capital asset (net) Total general revenues and special items Change in net position	(net) nd special items	(5,100.00) 59,101,027.92 (1,077,724.39)	567.92 (76,208.40)	(5,100.00) 59,101,595.84 (1,153,932.79)
			- n				

The accompanying Notes to the Financial Statements are an integral part of this statement.

Net Position - beginning Net Position ending

16,401,658.87 15,247,726.08

399,618.79 323,410.39 \$

16,002,040.08 14,924,315.69

#### **DISTRICT-WIDE FINANCIAL STATEMENTS**

The Statement of Net Position and the Statement of Activities display information about the District. These statements include the financial activities of the overall District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. These statements distinguish between the governmental and business-type activities of the District.

MAJOR FUND FINANCIAL STATEMENTS
The individual fund financial statements and schedules present more detailed information for the individual fund in a format that segregates information by the fund type.

## FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2019

	GENERAL <u>FUND</u>	SPECIAL REVENUE <u>FUND</u>	CAPITAL PROJECTS <u>FUND</u>	DEBT SERVICE <u>FUND</u>	TOTAL GOVERNMENTAL <u>FUNDS</u>
ASSETS:					
Cash and cash equivalents Cash, Capital Reserve Other receivables Due from other funds Receivables from other governments	\$ 1,447,130.33 \$ 260,087.85 30,674.47 1,012,739.39 344,436.22	371,743.28	211,782.14 \$ 452,386.66	23,800.58 \$	1,682,713.05 260,087.85 30,674.47 1,012,739.39 1,168,566.16
Total assets	\$ 3,095,068.26 \$	371,743.28 \$	664,168.80 \$	23,800.58 \$	4,154,780.92
LIABILITIES AND FUND BALANCES:					
Liabilities: Accounts payable Interfund payables Payable to state government	\$ 43,274.07 \$	36,682.02 \$ 332,490.58 1,385.00	\$ 664,168.80	\$	79,956.09 996,659.38 1,385.00
Unearned revenue	8,300.00	1,185.68			9,485.68
Total liabilities	51,574.07	371,743.28	664,168.80		1,087,486.15
Fund balances: Restricted for: Excess surplus	563,298.57				563,298.57
Excess surplus - designated for subsequent years expenditures Capital reserve account Debt service	1,172,858.00 260,087.85			15,085.58	1,172,858.00 260,087.85 15,085.58
Committed to:  Designated for subsequent years expenditures				8,715.00	8,715.00
Assigned to: Other purpose- encumbrances Unassigned:	174,838.55				174,838.55
General fund	872,411.22				872,411.22
Total fund balances	3,043,494.19			23,800.58	3,067,294.77
Total liabilities and fund balances	\$ 3,095,068.26 \$	371,743.28 \$	664,168.80 \$	23,800.58 \$	4,154,780.92

# FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2019

Total Fund Balances (Brought Forward)		\$3,067,294.77
Amounts Reported for Governmental Activities in the Statement		
of Net Position (A-1) are different because:		
Capital assets used in governmental activities are not financial		
resources and therefore are not reported in the funds.		
Cost of Assets	\$89,801,306.30	
Accumulated Depreciation	(38,981,225.30)	
Long term liabilities, including bonds payable, and other related		50,820,081.00
amounts that are not due and payable in the current period		
and therefore are not reported as liabilities in the funds.		
Compensated Absences	(1,139,276.09)	
Bonds Payable	(24,715,000.00)	
Net Pension Liability	(8,397,183.00)	
Capital Leases (Net of Unexpended Proceeds)	(3,363,726.66)	
Capital Leases (Net of Offexperided 1 100eeds)	(3,303,720.00)	(27.045.405.75)
Deformed Outflows and Inflows of recourses are applicable		(37,615,185.75)
Deferred Outflows and Inflows of resources are applicable		
to future periods and therefore are not reported in the funds.		
Pensions:		
Deferred Outflows:		0.474.070.00
Pension related		2,474,078.00
Deferred Inflows:		
Pension related		(2,807,037.00)
Refunding Bonds:		
Deferred Outflows:		
Gain on Refunding Bonds		(647,683.45)
Deferred Inflows:		
Loss on Refunding Bonds		120,001.00
2033 Off Norumaing Borids		120,001.00
Certain liabilities are not due and payable in the current period		
and therefore, are not reported in the governmental funds.		
Accounts Payable - Pension Related	(418,736.00)	
Accrued Interest Payable	(68,496.88)	
		(487,232.88)
Net Position of Governmental Activities		\$14,924,315.69
	:	•

### FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

	GENERAL FUND	SPECIAL REVENUE FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL GOVERNMENTAL FUNDS
REVENUES:					
Local sources:					
Local tax levy	\$51,581,028.00			\$3,078,116.00	\$54,659,144.00
Miscellaneous	759,741.66			15,084.76	774,826.42
Total revenues - local sources	52,340,769.66			3,093,200.76	55,433,970.42
State sources	15,594,522.78	\$97.00		120,892.00	15,715,511.78
Federal sources	89,523.37	880,923.53			970,446.90
Total revenues	68,024,815.81	881,020.53		3,214,092.76	72,119,929.10
EXPENDITURES:					
Current expense:					
Regular instruction	18,578,270.61				18,578,270.61
Special instruction	7,977,628.68	525,229.82			8,502,858.50
Other Instruction	2,099,452.01				2,099,452.01
Support services:					
Tuition	1,289,330.70				1,289,330.70
Student and instruction related services	5,215,214.76	355,790.71			5,571,005.47
General administrative services	806,861.21				806,861.21
School administrative services	3,092,604.44				3,092,604.44
Central services	584,226.95				584,226.95
Administration information technology	476,142.60				476,142.60
Plant operations and maintenance	5,777,433.38				5,777,433.38
Pupil transportation	4,731,505.77				4,731,505.77
Unallocated benefits	18,667,470.01				18,667,470.01
Debt Service:					
Principal				2,170,000.00	2,170,000.00
Interest				1,036,831.90	1,036,831.90
Capital outlay	1,314,965.55		<del>-</del>	·	1,314,965.55
Total expenditures	70,611,106.67	881,020.53		3,206,831.90	74,698,959.10
Excess (deficiency) of revenues					
over (under) expenditures	(2,586,290.86)			7,260.86	(2,579,030.00)
	(				/·
Net change in fund balances	(2,586,290.86)			7,260.86	(2,579,030.00)
Fund balances, July 1, 2018	5,629,785.05	-0-		16,539.72	5,646,324.77
Fund balances, June 30, 2019	\$3,043,494.19	\$-0-	\$-0-	\$23,800.58	\$3,067,294.77

The accompanying Notes to the Financial Statements are an integral part of this statement.

# FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2019

Total net change in fund balances - governmental funds (from B-2)

(\$2,579,030.00)

Amounts reported for governmental activities in the statement of activities (A-2) are different because:

Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the period

Depreciation expense (2,036,155.41)

Disposition of capital assets, net of accumulated depreciation (\$5,100.00)
Capital outlays 1,314,965.55
Capital outlays not capitalized (51,243.50)

1,258,622.05

Repayment of long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net positions and is not reported in the statement of activities.

Payment of bonds payable 2,170,000.00
Payment of capital lease payable 284,150.05

Proceeds from debt issues are a financing source in governmental funds. They are not revenue in the statement of activities; issuing debt increases long-term liabilities in the statement of net positions.

Deferred amortization on issuance of refunding bonds 57,364.85

In the statement of activities, interest on long-term debt is accrued, regardless of when due In governmental funds, interest is reported when due. The accrued interest is an addition in the reconciliation.

8,147.91

District pension contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the reported net pension liability is measured a year before the District's report date. Pension expense, which is the change in the net pension liability adjusted for changes in deferred outflows and inflows of resources related to pensions, is reported in the Statement of Activities.

District pension contributions 424,210.00
Less: Pension expense (676,360.00)

(252,150.00)

In the statement of activities, certain expenses, e.g., compensated absences (vacations) are measured by the amounts earned during the year. In governmental funds, however, expenditures for these items are reported in the amount of financial resources used (paid). When the earned amount exceeds the paid amount, the difference is a reduction in the reconciliation (-). When the paid amount exceeds the earned amount, the difference is an addition to the reconciliation (+).

Decrease in Compensated Absences

11,326.16

Change in net positions of governmental activities

(\$1,077,724.39)

OTHER FUNDS

# FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT STATEMENT OF NET POSITION PROPRIETARY FUNDS JUNE 30, 2019

BUSINESS-TYPE ACTIVITIES

ENTERPRISE FUND

FOOD SERVICE

FUND

	FUND
ASSETS:	
Current assets: Cash and cash equivalents	\$180,884.93
Intergovernmental Receivables: State	854.25
Federal Inventories	25,028.00
inventories	17,695.81
Total current assets	224,462.99
Noncurrent assets:	040,000,54
Furniture, machinery and equipment Less accumulated depreciation	849,820.54 (713,856.95)
Total noncurrent assets	135,963.59
Total assets	360,426.58
LIABILITIES:	
Current liabilities:	
Unearned revenue	37,016.19
Total current liabilities	37,016.19
Total liabilities	37,016.19
NET POSITION:	
Net investment in capital assets Unrestricted	135,963.59 187,446.80
Total net position	\$323,410.39

The accompanying Notes to the Financial Statements are an integral part of this statement.

#### FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

**BUSINESS-TYPE ACTIVITIES ENTERPRISE FUND** 

	ENTERPRISE FUND
	FOOD SERVICE
ODEDATING DEVENIUE	<u>FUND</u>
OPERATING REVENUES:	
Charges for services:	Ф07.4.40.4.07
Daily sales - reimbursable programs	\$374,181.37
Daily sales - non-reimbursable programs	220,786.00
Total operating revenues	594,967.37
OPERATING EXPENSES:	
Salaries	301,864.24
Employee Benefits	76,862.34
Other Purchase Service (Administrative Expenses)	33,705.00
General Supplies	17,220.97
Miscellaneous Expenditures	111,029.66
Depreciation	36,909.88
Cost of sales - reimbursable programs	370,335.80
Cost of sales - non-reimbursable programs	105,124.21
Total operating expenses	1,053,052.10
Operating income (loss)	(458,084.73)
NONOPERATING REVENUES (EXPENSES):	
State Sources:	
State School Lunch Program	10,132.69
Federal Sources:	,
National School Lunch Program	277,999.82
National School Breakfast Program	17,094.61
National food distribution commodities	76,081.29
Interest on Investments	567.92
Total nonoperating revenues	381,876.33
Income/(loss) before contributions and transfers	(76,208.40)
Total net position - beginning of the year	399,618.79
Total net position - end of the year	\$323,410.39

The accompanying Notes to the Financial Statements are an integral part of this statement.

# FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

	BUSINESS-TYPE ACTIVITIES <u>ENTERPRISE FUND</u> FOOD SERVICE <u>FUND</u>
Cash flows from operating activities:	<b>#</b> =00.000.44
Receipts from customers	\$598,939.44
Payments to employees Payments to employee benefits	(301,864.24) (76,862.34)
Payments to suppliers	(553,446.92)
2) 2 22 22 23 11 2 2	(332)
Net cash provided by (used for) operating activities	(333,234.06)
Cash flows from noncapital financing activities: State Sources	10.162.08
Federal Sources	10,163.08 295,742.84
i ederal doutres	230,142.04
Net cash provided by noncapital financing activities:	305,905.92
Cash flows from capital and related financing activities:	
Purchases of capital assets	(4,349.28)
Net cash provided by (used for) capital and related financing activities	(4,349.28)
······································	(1,21212)
Cash flows from investing activities:	
Interest	567.92
Net cash provided by (used for) investing activities	567.92
Net increase (decrease) in cash and cash equivalents	(31,109.50)
Cash and cash equivalents, July 1, 2018	211,994.43
Cash and cash equivalents, June 30, 2019	\$180,884.93
Reconciliation of operating income (loss) to net cash	
provided (used) by operating activities:	
Operating income (loss)	(\$458,084.73)
Adjustments to reconciling operating income (loss) to	
net cash provided by (used for) operating activities:  Depreciation	36,909.88
Federal commodities	76,081.29
Change in assets and liabilities:	. 5,5525
(Increase) Decrease in inventories	10,442.59
Increase (Decrease) in accounts payable	
Increase (Decrease) in unearned revenue	1,416.91
	124,850.67
Net cash provided by (used for) operating activities	(\$333,234.06)

# FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

	UNEMPLOYMENT COMPENSATION FUND	AGENCY FUNDS
ASSETS:		
Cash and cash equivalents	\$328,932.84	\$258,810.90
Intrafunds receivable	87,648.29	
Total assets	416,581.13	258,810.90
LIABILITIES:		
Interfunds Payable		16,080.01
Intrafunds Payable		87,648.29
Payroll deductions and withholdings		17,708.72
Payable to student groups		137,373.88
Total liabilities		258,810.90
NET POSITION:		
Held in trust for unemployment		
claims	416,581.13	
Total net position	\$416,581.13	\$-0-

The accompanying Notes to the Financial Statements are an integral part of this statement.

#### FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

	UNEMPLOYMENT <u>COMPENSATION FUND</u>
ADDITIONS:	
Contributions:	
Plan Members	\$89,077.75
Total contributions	89,077.75
Investment earnings:	
Interest	3,941.89
Net investment earnings	3,941.89
Total additions	93,019.64
DEDUCTIONS:	
Unemployment claims	64,488.81
Total deductions	64,488.81
Change in net position	28,530.83
Net position - beginning of the year	388,050.30
Net position - end of the year	\$416,581.13

The accompanying Notes to the Financial Statements are an integral part of this statement.

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Flemington-Raritan Regional School District (the District) have been prepared in conformity with U.S. Generally Accepted Accounting Principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

#### **Reporting Entity**

The Flemington-Raritan Regional School District is a Type II District located in Hunterdon County, New Jersey. The School District is an instrumentality of the State of New Jersey, established to function as an educational institution. The Board consists of elected officials and is responsible for the fiscal control of the District. A Superintendent is appointed by the Board and is responsible for the administrative control of the District.

The primary criterion for including activities within the District's reporting entity, are set forth in Statement No. 39 of the Governmental Accounting Standards Board entitled "Determining Whether Certain Organizations are Component Units" (GASB 39) as codified in Section 2100 of the GASB Codification of Governmental Accounting and Financial Reporting Standards.

Organizations that are legally separate, tax-exempt entities and that meet *all* of the following criteria should be discretely presented as component units. These criteria are:

- 1. The economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government.
- The primary government, or its component units, is entitled to, or has the ability to otherwise access, a majority of the economic resources of the organization.
- The economic resources received or held by an *individual organization* that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government.

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Reporting Entity (Continued)**

The operations of the District include four elementary schools, an intermediate school (Grades 5-6) and a middle school (Grades 7-8). There were no additional entities required to be included in the reporting entity under the criteria as described above, in the current fiscal year. Furthermore, the District is not includable in any other reporting entity on the basis of such criteria.

#### **Basis of Presentation**

The District's basic financial statements consist of District-wide statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements which provide a more detailed level of financial information.

District-Wide Statements: The Statement of Net Position and the Statement of Activities display information about the District as a whole. These statements include the financial activities of the overall District, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. These statements distinguish generally between the governmental and business-type activity of the District. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The Statement of Net Position presents the financial condition of the governmental and business-type activity of the District at fiscal year end. The Statement of Activities presents a comparison between direct expenses and program revenues for the business-type activity of the District and for each function of the District's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirement of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as generally revenues. The comparison of direct expenses with program revenues identifies the extent to which each governmental function or business segment is self-financing or draws from the general revenues of the District.

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Basis of Presentation (Continued)**

Fund Financial Statements: During the fiscal year, the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. The fund financial statements provide information about the District's funds, including its fiduciary funds. Separate statements are presented for each fund category governmental, proprietary, and fiduciary. The New Jersey Department of Education (NJDOE) has elected to require New Jersey districts to treat each governmental fund as a major fund in accordance with the option noted in GASB No. 34, paragraph 76. The NJDOE as the oversight entity believes that the presentation of all funds as major is important for the public interest and to promote consistency among District financial reporting models.

#### **Governmental Fund Types**

<u>General Fund</u> - The general fund is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund. Included are certain expenditures for vehicles and movable instructional or noninstructional equipment which are classified in the capital outlay subfund.

As required by the New Jersey State Department of Education, the District includes budgeted capital outlay in this fund. Generally accepted accounting principles as they pertain to governmental entities state that general fund resources may be used to directly finance capital outlays for long-lived improvements as long as the resources in such cases are derived exclusively from unrestricted revenues. Resources for budgeted capital outlay purposes are normally derived from State of New Jersey Aid, district taxes and appropriated fund balance. Expenditures are those that result in the acquisition of or additions to fixed assets for land, existing buildings, improvements of grounds, construction of buildings, additions to or remodeling of buildings and the purchase of built-in equipment. These resources can be transferred from and to current expense by Board resolution; in certain instances approval by the County Superintendent of Schools may also be required.

<u>Special Revenue Fund</u> - The special revenue fund is used to account for the proceeds of specific revenue sources from State and Federal Government (other than those for major capital projects, debt service or proprietary funds) and local appropriations that are restricted or committed to expenditures for specified purposes.

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Governmental Fund Types (Continued)**

<u>Capital Projects Fund</u> - The capital projects fund is used to account for all financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds). The financial resources are derived from temporary notes or serial bonds that are specifically authorized by the voters as a separate question on the ballot either during the annual election or at a special election.

<u>Debt Service Fund</u> - The debt service fund is used to account for the accumulation of resources for, and the payment of principal and interest on debt issued to finance major property acquisition, construction and improvement programs.

#### **Proprietary Fund**

**Enterprise Fund** - The enterprise fund accounts for all revenues and expenses pertaining to cafeteria operations. The food service fund is utilized to account for operations that are financed and operated in a manner similar to private business enterprises. The stated intent is that the cost (i.e. expenses including depreciation and indirect costs) of providing goods or services to the students on a continuing basis are financed or recovered primarily through user charges.

Depreciation of all exhaustive fixed assets used by proprietary funds is charged as an expense against their operations. Accumulated depreciation is reported on proprietary fund balance sheets. Depreciation has been provided over the estimated useful lives using the straight-line method. The estimated useful lives are as follows:

#### **Food Service Fund:**

Equipment 12 Years
Light Trucks and Vehicles 4 Years
Heavy Trucks and Vehicles 6 Years

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Fiduciary Fund Types**

<u>Agency Funds</u> – The agency funds are used to account for assets held by the district on behalf of others and are custodial in nature. The agency funds included in this category are as follows:

<u>Unemployment Compensation Insurance Trust Fund</u> - A trust fund used to account for assets to finance the costs of unemployment benefits. Since the Board has adopted the direct reimbursement method, the District is under obligation to appropriate sufficient funds out of its general fund and hold them in trust for this purpose.

<u>Payroll and Student Activities Funds (Agency)</u> - These are agency funds used to account for the assets that the District holds on behalf of others as their agent. Agency funds are custodial in nature and do not involve measurement of results of operations.

#### **Basis of Accounting – Measurement Focus**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements.

#### Districtwide, Proprietary, and Fiduciary Fund Financial Statements

The Districtwide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures. Ad Val Orem (Property) Taxes are susceptible to accrual as under New Jersey State Statute a municipality is required to remit to its school district the entire balance of taxes in the amount voted upon or certified, prior to the end of the school year. The District records the entire approved tax levy as revenue (accrued) at the start of the fiscal year, since the revenue is both measurable and available.

The District is entitled to receive monies under the established payment schedule and the unpaid amount is considered to be an "accounts receivable". Revenue from grants, entitlements, and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied.

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Basis of Accounting – Measurement Focus (Continued)**

#### **Governmental Fund Financial Statements**

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. "Measurable" means the amount of the transactions can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

All governmental and business type activities and enterprise funds of the District follow FASB Statements and Interpretations issued on or before November 30, 1989, Accounting Research Bulletins, unless those pronouncements conflict with GASB pronouncements.

#### **Budgets/Budgetary Control**

Annual appropriated budgets are prepared in the spring of each year for the general, special revenue, and debt service funds. The budgets are submitted to the county office. In accordance with P.L. 2011, c. 202, which became effective January 17, 2012, the District elected to move the School Board election to the date of the November general election thereby eliminating the vote on the annual base budget unless required by the mandated State budget CAP. The legal level of budgetary control is established at line item accounts within each fund. Line item accounts are defined as the lowest (most specific) level of detail as established pursuant to the minimum chart of accounts referenced in N.J.A.C. 6A:23-2.2(f)1. Expenditures may not legally exceed budgeted appropriations at the line item level. All budget amendments and transfers must be approved by Budget amendments during the year ended June 30, School Board resolution. 2019 totaled \$1,054,653.00, representing the appropriation of prior year Extraordinary Aid of \$738,212.00 and a withdrawal from the Capital Reserve of \$316,441.00

All budget amounts presented in the accompanying supplementary information reflect the original budget and the amended budget (which have been adjusted for legally authorized revisions of the annual budgets during the year).

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Budgets/Budgetary Control (Continued)**

Appropriations, except remaining project appropriations, encumbrances, and unexpended grant appropriations, lapse at the end of each fiscal year. The capital projects fund presents the remaining project appropriations compared to current year expenditures.

Formal budgetary integration into the accounting system is employed as a management control device during the fiscal year. For governmental funds, there are no substantial differences between the budgetary basis of accounting and generally accepted accounting principles (GAAP) with the exception of the legally mandated (NJSA 18A:22-44.2) revenue recognition of deferred State Aid payments for budgetary purposes only and the accounting treatment of encumbrances in the special revenue fund as described below. Encumbrance accounting is also employed as an extension of formal budgetary integration in the governmental fund types. Unencumbered appropriations lapse at fiscal year end.

The accounting records of the special revenue fund are maintained on the grant accounting budgetary basis. The grant accounting budgetary basis differs from GAAP in that the grant accounting budgetary basis recognizes encumbrances as expenditures and also recognizes the related revenues, whereas the GAAP basis does not. Sufficient supplemental records are maintained to allow for the presentation of GAAP basis financial records.

#### **Encumbrance Accounting**

Under encumbrance accounting, purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve a portion of the applicable appropriation. Open encumbrances in governmental funds other than the special revenue fund are reported as assigned fund balances at fiscal year end as they do not constitute expenditures or liabilities but rather commitments related to unperformed contracts for goods and services.

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Encumbrance Accounting (Continued)**

Open encumbrances in the special revenue fund and capital projects fund for which the District has received advances are reflected in the balance sheet as unearned revenues at fiscal year end.

The encumbered appropriation authority carries over into the next fiscal year. An entry will be made at the beginning of the next fiscal year to increase the appropriation reflected in the certified budget by the outstanding encumbrance amount as of the current fiscal year end.

#### <u>Interfunds</u>

Interfund receivables and payables arise from transactions between particular funds and are considered short term in duration. The interfund transactions are recorded by all funds affected in the period in which the transactions are executed and are part of the district's available spendable resources.

#### **Inventories and Prepaid Expenses**

Inventories of materials and supplies held for consumption in the governmental funds are recorded as expenditures at the time of purchase and year end balances are not reported in the financial statements.

Inventories of food and/or supplies in the food service fund are recorded at cost on a first-in, first-out basis or, in the case of Food Distribution Commodities, at stated value which approximates market.

Prepaid expenses, which benefit future period other than those recorded in the enterprise fund, are recorded as an expenditure in the year of purchase.

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Capital Assets**

The District has an established formal system of accounting for its capital assets. Capital Assets used for governmental purposes, which include land, buildings and improvements and furniture and equipment, are only reported in the district-wide financial statements. The District generally defines capital assets as assets with an initial cost of \$2,000.00 or more and an estimated useful life in excess of one year. Purchased or constructed capital assets are reported at cost. Donated capital assets are valued at their estimated fair market value on the date received. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Capital assets are depreciated in the district-wide statements using the straightline method over the following estimated useful lives:

Asset Class	Estimated <u>Useful Lives</u>
School Buildings	50
Building Improvements	20
Electrical/Plumbing	30
Vehicles	8
Office & Computer Equipment	5-10
Instructional Equipment	10
Grounds Equipment	15

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Compensated Absences**

The District accounts for compensated absences (e.g., unused vacation, sick leave) as directed by Governmental Accounting Standards Board Statement No. 16 (GASB 16), "Accounting for Compensated Absences." A liability for compensated absences attributable to services already rendered and not contingent on a specific event that is outside the control of the employer and employee is accrued as employees earn the rights to the benefits.

District employees are granted varying amounts of vacation and sick leave in accordance with the District's personnel policy. Upon termination, employees are paid for accrued vacation. The District's policy permits employees to accumulate unused sick leave and carry forward the full amount to subsequent years. Upon retirement employees shall be paid by the District for the unused sick leave in accordance with the District's agreements with the various employee unions.

The liability for compensated absences was accrued using the termination payment method, whereby the liability is calculated based on the amount of sick leave and vacation days that are expected to become eligible for payment upon termination. The District estimates its accrued compensated absences liability based on the accumulated sick and vacation days at the balance sheet date by those employees who are currently eligible to receive termination payments.

For the district-wide statements, the current portion is the amount estimated to be used in the following year. For the governmental funds in the fund financial statements, a liability is reported only for to the extent of the amount actually due at year end as a result of employee resignations/retirements. Compensated absences are a reconciling item between the fund level and district-wide presentations.

#### **Unearned Revenue**

Unearned revenue in the special revenue and capital projects funds represents funds which have been received but not yet earned. A corresponding accounts receivable has also been established for any open encumbrances at year end which is an allowable practice under generally accepted accounting principles.

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities, and long-term obligations are reported on the District-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, contractually required pension contributions and compensated absences that are paid from governmental funds are reported as liabilities on the fund financial statements only to the extent that they are due for payment during the current year. Long term debt is recognized as a liability on the fund financial statements when due.

#### **Net Position**

GASB 63 provides guidance for reporting net position in the statement of financial position and related disclosures. Net Position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any borrowing used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The District's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net positions are available.

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Fund Balance Restrictions**

Under GASB 54, in the fund financial statements, governmental funds report the following classifications of fund balance:

Nonspendable – includes amounts that cannot be spent because they are either not spendable in form or are legally or contractually required to be maintained intact.

<u>Restricted</u> – includes amounts restricted by external sources (creditors, laws of other governments, etc.) or by constitutional provision or enabling legislation. The District reports the Capital Reserve, Emergency Reserve, Maintenance Reserve and Excess Surplus as Restricted Fund Balance.

<u>Committed</u> – includes amounts that can only be used for specific purposes. Committed fund balance is reported pursuant to resolutions passed by the Board of Education, the District's highest level of decision making authority. Commitments may be modified or rescinded only through resolutions approved by the Board of Education. The District reports amounts Designated for Subsequent Year's Expenditures as Committed Fund Balance.

<u>Assigned</u> – includes amounts that the District intends to use for a specific purpose, but do not meet the definition of restricted or committed fund balance. Under the District's policy, amounts may be assigned by the Business Administrator. The District reports Year End Encumbrances as Assigned Fund Balance.

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Fund Balance Restrictions (Continued)**

<u>Unassigned</u> – includes amounts that have not been assigned to other funds or restricted, committed or assigned to a specific purpose within the General Fund. The District reports all amounts that meet the unrestricted General Fund Balance Policy described below as unassigned:

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balance are available, the District considers amounts to have been spent first out of committed funds then assigned funds and finally unassigned funds, as needed. The general fund is the only fund that will report a negative unassigned fund balance. For all other governmental funds the amount of a residual deficit would be classified as unassigned.

#### **Revenues - Exchange and Non-Exchange Transactions**

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means within sixty days of the fiscal year end.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements, and donations. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the District must provide local resources to be used for a specific purpose; and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered both measurable and available at fiscal year end: property taxes available as an advance, interest, and tuition.

### <u>Notes to the Financial Statements</u> For the Fiscal Year Ending June 30, 2019

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Operating Revenues and Expenses**

Operating revenues are those revenues that are generated directly from the primary activity of the enterprise fund. For the District, these revenues are sales in the Enterprise Funds. Operating expenses are necessary costs incurred to provide the service that is the primary activity of the enterprise fund.

#### **Allocation of Indirect Expenses**

The District reports all direct expenses by function in the Statement of Activities. Direct expenses are those that are clearly identifiable with a function. Indirect expenses are allocated to functions but are reported separately in the Statement of Activities. Employee benefits, including the employer's share of social security, workers compensation, and medical and dental benefits, were allocated based on salaries of the program. Depreciation expense, where practicable, is specifically identified by function and is included in the indirect expense column of the Statement of Activities. Depreciation expense that could not be attributed to a specific function is considered an indirect expense and is reported separately on the Statement of Activities.

#### **Extraordinary and Special Items**

Extraordinary items are transactions or events that are unusual in nature and infrequent of occurrence. Special items are transactions or events that are within control of management and are either unusual in nature or infrequent in occurrence. Neither of these types of transactions occurred during the fiscal year.

#### **Management Estimates**

The preparation of financial statements in conformity with GAAP requires management to make assumptions that affect the amounts reported as revenue and expenditures/expenses during the reporting period. These estimates may differ from actual results.

### <u>Notes to the Financial Statements</u> For the Fiscal Year Ending June 30, 2019

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Accounting and Financial Reporting for Pensions**

In the District-Wide Financial Statements for purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the District's proportionate share of the New Jersey Public Employees Retirement System ("PERS") and the Teachers' Pension and Annuity Fund ("TPAF") and the additions to/deductions from these retirement systems' fiduciary net position have been determined on the same basis as they were reported by PERS and TPAF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

In the Governmental Fund Financial Statements, the year end net pension liability is not required to be reflected. Pension related revenues and expenditures are reflected based on amounts that are normally expected to be liquidated with available financial resources for required pension contributions. Expenditures for PERS are recognized based upon billings made by the State of New Jersey due April 1<sup>st</sup> of each fiscal year. TPAF contributions are paid on the District's behalf by the State of New Jersey. The governmental fund financial statements reflect both a revenue and expenses for this pension contribution.

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. Currently, the District has two items that qualify for reporting in this category, deferred amounts from a loss on refunding debt and deferred amounts related to pensions.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Currently, the District has two items that qualify for reporting in this category, deferred amounts from a gain on refunding debt and deferred amounts related to pensions.

### NOTE 2: CASH AND CASH EQUIVALENTS AND INVESTMENTS

The District considers petty cash, change funds, cash in banks, deposits in the New Jersey Cash Management Fund, and short-term investments with original maturities of three months or less as cash and cash equivalents. Investments are stated at cost, which approximates market.

### **Deposits**

New Jersey statutes permit the deposit of public funds in public depositories which are located in New Jersey and which meet the requirements of the Governmental Unit Deposit Protection Act (GUDPA). GUDPA requires a bank that accepts public funds to be a public depository. A public depository is defined as a state bank, a national bank, or a savings bank, which is located in the State of New Jersey, the deposits of which are insured by the Federal Deposit Insurance Corporation. The statutes also require public depositories to maintain collateral for deposits of public funds that exceed certain insurance limits. Each depository participating in the GUDPA system must pledge collateral equal to 5% of the average amount of its public deposits and 100% of the average amount of its public funds in excess of 75% of its capital funds. No collateral is required for amounts covered by FDIC insurance. The collateral which may be pledged to support these deposits includes obligations of the State and federal governments, insured securities and other collateral approved by the Department. When the capital position of the depository deteriorates or the depository takes an unusually large amount of public deposits, the Department of Banking and Insurance requires additional collateral to be pledged. Under (GUDPA), if a public depository fails, the collateral it has pledged, plus the collateral of all other public depositories, is available to pay the full amount of the deposits to the governmental unit.

As of June 30, 2019, cash and cash equivalents of the District consisted of the following:

	Bank	NJ Cash	Recond	iling Items	Reconciled
Fund Type	<u>Balance</u>	<u>Management</u>	<u>Additions</u>	Reductions	<u>Balance</u>
Governmental	\$3,600,340.85	\$685,674.09		\$2,343,214.04	\$1,942,800.90
Proprietary	180,884.93				180,884.93
Fiduciary	688,437.91			100,694.17	587,743.74
	\$4,469,663.69	\$685,674.09		\$2,443,908.21	\$2,711,429.57
	φ4,409,003.09	φ000,074.09		⊅∠, <del>44</del> 3,906.∠1	φ∠,111,429.51

### NOTE 2: CASH AND CASH EQUIVALENTS AND INVESTMENTS (CONTINUED)

#### **Deposits (Continued)**

<u>Custodial Credit Risk – Deposits</u> – Custodial credit risk is the risk that in the event of a bank failure, the deposits may not be returned. The District does not have a specific deposit policy for custodial credit risk other than those policies that adhere to the requirements of statute. As of June 30, 2019, based upon the coverage provided by FDIC and NJ GUDPA, no amount of the bank balance was exposed to custodial credit risk. Of the cash on balance in the bank \$250,000.00 was covered by Federal Depository Insurance and \$4,219,663.69 was covered by NJ GUDPA. The New Jersey Cash Management Fund is an investment pool and is not insured by either FDIC or GUDPA.

#### <u>Investments</u>

The types of investments which may be purchased by the District are strictly limited by the express authority of the N.J.S.A. 18A:20-37 Education, Administration of School Districts. Permitted investments include any of the following type of securities:

- 1. Bonds or other obligations of the United States of America or obligations guaranteed by the United States of America;
- 2. Government money market mutual funds which are purchased from an investment company or investment trust which is registered with the Securities and Exchange Commission under the "Investment Company Act of 1940," 15 U.S.C. 80a-1 et seq., and operated in accordance with 17 C.F.R. § 270.2a-7 and which portfolio is limited to U.S. Government securities that meet the definition of an eligible security pursuant to 17 C.F.R. § 270.2a-7 and repurchase agreements that are collateralized by such U.S. Government securities in which direct investment may be made pursuant to paragraphs (1) and (3) of N.J.S.A. 18A:20-37. These funds are also required to be rated by a nationally recognized statistical rating organization.
- 3. Any obligation that a federal agency or a federal instrumentality has issued in accordance with an act of Congress, which security has a maturity date not greater than 397 days from the date of purchase, provided that such obligation bears a fixed rate of interest not dependent on any index or other external factor.
- 4. Bonds or other obligations of the Local Unit or bonds or other obligations of school districts of which the Local Unit is a part or within which the school district is located.

### NOTE 2: CASH AND CASH EQUIVALENTS AND INVESTMENTS (CONTINUED)

#### **Investments (Continued)**

- 5. Bonds or other obligations, having a maturity date not more than 397 days from date of purchase, approved by the Division of Investment of the Department of Treasury for investment by School Districts.
- 6. Local government investment pools that are fully invested in U.S. Government securities that meet the definition of eligible security pursuant to 17 C.F.R. § 270a-7 and repurchase agreements that are collateralized by such U.S. Government securities in which direct investment may be made pursuant to paragraphs (1) and (3) of N.J.S.A. 18A:20-37. This type of investment is also required to be rated in the highest category by a nationally recognized statistical rating organization.
- 7. Deposits with the State of New Jersey Cash Management Fund established pursuant to section 1 of P.L. 1977, c.281 (C. 52:18A-90.4); or
- 8. Agreements for the repurchase of fully collateralized securities if:
  - a. the underlying securities are permitted investments pursuant to paragraphs (1) and (3) of this subsection;
  - b. the custody of collateral is transferred to a third party;
  - c. the maturity of the agreement is not more than 30 days;
  - d. the underlying securities are purchased through a public depository as defined in section 1 of P.L. 1970, c.236 (C. 17:19-41); and;
  - e. a master repurchase agreement providing for the custody and security of collateral is executed.

As of June 30, 2019, the District has \$685,674.09 on deposit with the New Jersey Cash Management Fund. Based upon the limitations set forth by New Jersey Statutes 40A:5-15.1 and existing investment practices of the Investment Council of the New Jersey Cash Management Fund, the District is generally not exposed to credit risks and interest rate risks for its investments, nor is it exposed to foreign currency risk for its deposits and investments.

### NOTE 3: CHANGE IN CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2019 was as follows:

Governmental Activities		Beginning <u>Balance</u>	<u>Transfers</u>		Additions	Retirements		Ending <u>Balance</u>
Capital assets not being depreciated: Land Construction in Progress	\$_	2,399,641.19 699,161.95	\$ (699,161.95)	\$_		\$	\$_	2,399,641.19
Total Capital assets not being depreciated	_	3,098,803.14	 (699,161.95)	. <u>-</u>			_	2,399,641.19
Land Improvements Building and Building Improvements Furniture and Equipment	_	3,472,818.82 73,213,698.47 9,023,864.82	 699,161.95		783,819.81 479,902.24	 271,601.00	_	3,472,818.82 74,696,680.23 9,232,166.06
Totals as historical cost	_	85,710,382.11	 699,161.95		1,263,722.05	 271,601.00	_	87,401,665.11
Total Gross assets (Memo only)	\$_	88,809,185.25	\$	\$	1,263,722.05	\$ 271,601.00	\$_	89,801,306.30
Less: Accumulated Depreciation for: Land Improvements Building and Building Improvements Furniture and Equipment	\$	(2,962,539.85) (27,114,990.29) (7,134,040.75)		\$	(76,823.07) (1,529,005.52) (430,326.82)	\$ (266,501.00)	\$	(3,039,362.92) (28,643,995.81) (7,297,866.57)
Total depreciation Total Capital assets being depreciated net of accumulated depreciation	-	(37,211,570.89)	 699,161.95	· -	(2,036,155.41)	 (266,501.00) 5,100.00	-	(38,981,225.30) 47,721,277.86
Governmental activities capital assets, net	\$_	51,597,614.36	\$	\$	(772,433.36)	\$ 5,100.00	\$_	50,820,081.00
Business-type activities: Equipment	\$	845,471.26	\$	\$	4,349.28	\$	\$	849,820.54
Less: Accumulated Depreciation	_	(676,947.07)		_	(36,909.88)		_	(713,856.95)
Proprietary fund capital assets, net	\$_	168,524.19	\$ 	\$_	(32,560.60)	\$ 	\$_	135,963.59
Total Capital Assets - All Funds, net	\$_	51,766,138.55	\$	\$_	(804,993.96)	\$ 5,100.00	\$_	50,956,044.59

### NOTE 3: CHANGE IN CAPITAL ASSETS (CONTINUED)

Depreciation Expense was charged to governmental expenses as follows:

Instruction: Regular Specials Other	\$ 766,695.41 329,223.93 86,641.02
Support Services:	
Student and Instruction Related Services	215,223.54
General Administrative Services	33,297.87
School Administrative Services	127,626.82
Central Service	24,110.11
Information and Technology	19,649.64
Plant Operations and Maintenance	238,425.41
Pupil Transportation	 195,261.66
	\$ 2,036,155.41

#### NOTE 4: LONG-TERM LIABILITIES

Bonds are issued by the District pursuant to the provisions of Title 18A, Education, of the New Jersey Statutes and are required to be approved by the voters of the municipality through referendum. The proceeds of bonds are recorded in the Capital Projects Fund and are restricted to the use for which they were approved in the bond referendum. All bonds are retired in annual installments within the statutory period of usefulness.

School Bonds issued by the District are entitled to and benefit from the provision of the New Jersey School Board Reserve Act P.L. 1980 c.72. Basically, funds are held by the State of New Jersey within its State Fund for the Support of Free Public Schools as a school bond reserve pledged by law to secure payment of principal and interest due on such bonds in the event of the inability of the issuer to make payments.

### NOTE 4: LONG-TERM LIABILITIES (CONTINUED)

Under New Jersey Statutes the District may incur debt in an amount not to exceed 4% of the averaged equalized valuation basis of real property. For the fiscal year ended June 30, 2019, the District borrowing capacity under N.J.S. 18A:24-19 is as follows:

	<b>Equalized Valuation</b>
<u>Year</u>	of Real Property
2018	\$4,651,030,245.00
2017	4,564,335,103.00
2016	4,586,426,364.00
	13,801,791,712.00
Average equalized valuation of property	4,600,597,237.33
School borrowing margin (2.5% of average equalized valuation of property)	115,014,930.93
Net bonded school debt as of December 31, 2018	24,715,000.00
School borrowing power available	\$90,299,930.93

The following is a summary of changes in liabilities that effect other long-term obligations for the year ended June 30, 2019:

		Bonds <u>Payable</u>	Net Pension <u>Liability</u>		Leases <u>Payable</u>	Compensated Absences <u>Payable</u>	<u>Total</u>
Balance June 30, 2018	\$	26,885,000.00 \$	9,892,765.00	\$	3,647,876.71 \$	1,150,602.25 \$	41,576,243.96
Additions	_					43,261.35	43,261.35
<b></b>		26,885,000.00	9,892,765.00		3,647,876.71	1,193,863.60	41,619,505.31
Deletions	-	2,170,000.00	1,495,582.00		284,150.05	54,587.51	4,004,319.56
Balance June 30, 2019	\$	24,715,000.00 \$	8,397,183.00	\$	3,363,726.66 \$	1,139,276.09 \$	37,615,185.75
Amounts due within one year	\$_	2,250,000.00 \$		\$_	306,039.00	\$_	2,556,039.00

### NOTE 4: LONG-TERM LIABILITIES (CONTINUED)

#### **Bonds Payable**

The annual requirements to amortize all debt outstanding as of June 30, 2019, with interest payments on issued debt, are as follows:

Fiscal Year Ended						
<u>June 30,</u>		<u>Principal</u>		<u>Interest</u>		<u>Total</u>
0000	Φ	0.050.000.00	Φ	070 477 50	Φ	0.000 477 50
2020	\$	2,250,000.00	\$	970,477.50	\$	3,220,477.50
2021		2,345,000.00		901,392.50		3,246,392.50
2022		2,455,000.00		808,062.50		3,263,062.50
2023		2,570,000.00		710,332.50		3,280,332.50
2024		2,680,000.00		608,002.50		3,288,002.50
2025		2,805,000.00		501,155.00		3,306,155.00
2026		2,960,000.00		361,407.50		3,321,407.50
2027		3,125,000.00		213,910.00		3,338,910.00
2028		3,525,000.00	_	58,162.50	_	3,583,162.50
	\$_	24,715,000.00	\$	5,132,902.50	\$_	29,847,902.50

### 2014 Refunding

The District issued \$24,175,000.00 in refunding school bonds to advance refund \$25,760,000.00 of the districts previously issued and outstanding refunding school bonds. As a result, the \$25,760,000.00 of the refunded obligations are considered to be defeased and the liability for those bonds has been removed from the financial statements.

#### 2016 Refunding

The District issued \$6,355,000.00 in refunding school bonds to advance refund \$6,195,000.00 of the districts previously issued and outstanding refunding school bonds. As a result, the \$6,195,000.00 of the refunded obligations are considered to be defeased and the liability for those bonds has been removed from the financial statements.

### NOTE 4: LONG-TERM LIABILITIES (CONTINUED)

### **Capital Leases Payable**

The District has entered into a lease agreement for energy savings equipment in the amount of \$4,955,000.00. The capital lease is for a term of 15 years at an interest rate of 2.213%. The following is a schedule of the future minimum lease payments under the capital lease and the present value of the net minimum lease payments at June 30, 2019:

<u>Year</u>	<u>Amount</u>
2020	\$ 377,420.34
2021	385,942.57
2022	394,657.34
2023	403,570.81
2024	414,689.00
2025-2028	1,747,177.61
Total minimum lease payments	3,723,457.67
Less: Amounts representing interest	359,731.01
Present value of net minimum lease payment	\$ 3,363,726.66

### NOTE 5: PENSION PLANS

<u>Description of Plans</u> - All required employees of the District are covered by either the Public Employees' Retirement System or the Teachers' Pension and Annuity Fund which have been established by state statute and are administered by the New Jersey Division of Pension and Benefits (Division). According to the State of New Jersey Administrative Code, all obligations of both Systems will be assumed by the State of New Jersey should the Systems terminate. The Division issues a publicly available financial report that includes the financial statements and required supplementary information for the Public Employees Retirement System and the Teachers' Pension and Annuity Fund. These reports may be obtained by writing to the Division of Pensions and Benefits, PO Box 295, Trenton, N.J., 08625 or on line at www.state.nj.us/treasury/pensions.

Teachers' Pension and Annuity Fund (TPAF) - The Teachers' Pension and Annuity Fund was established as of January 1, 1955, under the provisions of N.J.S.A. 18A:66 to provide retirement benefits, death, disability and medical benefits to certain qualified members. The Teachers' Pension and Annuity Fund is considered a cost-sharing multiple-employer plan with a special funding situation, as under current statute, all employer contributions are made by the State of New Jersey on behalf of the District and the system's other related non-contributing employers. Membership is mandatory for substantially all teachers or members of the professional staff certified by the State Board of Examiners, and employees of the Department of Education who have titles that are unclassified, professional and certified.

Public Employees' Retirement System (PERS) - The Public Employees' Retirement System (PERS) was established as of January 1, 1955 under the provision of N.J.S.A. 43:15A to provide retirement, death, disability and medical benefits to certain qualified members. The Public Employees' Retirement System is a cost-sharing multiple-employer plan. Membership is mandatory for substantially all full-time employees of the State of New Jersey or any county, municipality, school district, or public agency, provided the employee is not required to be a member of another state-administered retirement system or other state or local jurisdiction.

**Defined Contribution Retirement Program (DCRP)** - The Defined Contribution Retirement Program (DCRP) was established under the provision of Chapter 92, P.L. 2007 and Chapter 103, P.L. 2007 to provide coverage to elected and certain appointed officials, effective July 1, 2007. Membership is mandatory for such individuals with vesting occurring after one year of membership.

### NOTE 5: PENSION PLANS (CONTINUED)

#### **Significant Legislation**

Effective June 28, 2011, P.L. 2011, c. 78 enacted certain changes in the operations and benefit provisions of the TPAF and the PERS systems.

#### Pension Plan Design Changes

Effective June 28, 2011, P.L. 2011, c. 78, new members of TPAF and PERS, hired on or after June 28, 2011, will need 30 years of creditable service and have attained the age of 65 for receipt of the early retirement benefit without a reduction of 1/4 of 1% for each month that the member is under age 65. New members will be eligible for a service retirement benefit at age 65.

### **Funding Changes**

Under the new legislation, the methodology for calculating the unfunded accrued liability payment portion of the employer's annual pension contribution to the PERS, and TPAF. The unfunded actuarial accrued liability (UAAL) will be amortized for each plan over an open-ended 30 year period and paid in level dollars. Beginning with the July 1, 2019 actuarial valuation (July 1, 2018 for PFRS), the UAAL will be amortized over a closed 30 year period until the remaining period reaches 20, when the amortization period will revert to an open-ended 20 year period.

#### COLA Suspension

The payment of automatic cost-of-living adjustment to current and future retirees and beneficiaries are suspended until reactivated as permitted by this law.

<u>Vesting and Benefit Provisions</u> - The vesting and benefit provisions of PERS are set by N.J.S.A. 43:15A and 43.3B and N.J.S.A. 18A:6C for TPAF. All benefits vest after ten years of service, except for post-retirement healthcare benefits that vest after 25 years of service.

Members are always fully vested for their own contributions and, after three years of service credit, become vested for 2% of related interest earned on the contributions. In the case of death before retirement, members' beneficiaries are entitled to full interest credited to the members' accounts.

### NOTE 5: PENSION PLANS (CONTINUED)

<u>Contribution Requirements</u> - The contribution policy is set by N.J.S.A. 43:15A and N.J.S.A. 18:66, and requires contributions by active members and contributing employers. Plan member and employer contributions may be amended by State of New Jersey legislation.

Effective June 28, 2011, P.L. 2011, c. 78 provides for increases in the employee contribution rates: from 5.5% to 6.5% plus an additional 1% phased-in over 7 years beginning in the first year, meaning after 12 months, after the law's effective date for TPAF and PERS.

Employers are required to contribute at an actuarially determined rate in both TPAF and PERS. The actuarially determined contribution includes funding for cost-of-living adjustments, noncontributory death benefits, and post-retirement medical premiums. Under current statute the District is a non-contributing employer of TPAF (*i.e.* the State of New Jersey makes the employer contribution on behalf of public school districts.

	Three-Year Trend	<u>d Information for PER</u>	<u>8S</u>
Year	<b>Annual Pension</b>	Percentage of	Net Pension
<u>June 30,</u>	Cost (APC)	APC Contributed	<b>Obligation</b>
	•		•
2019	\$425,857.00	100.00%	\$425,857.00
2018	\$398,171.00	100.00%	\$398,171.00
2017	\$361,644.00	100.00%	\$361,644.00

Three-Year	Trend Information fo	<u>r TPAF (Paid On-Beh</u>	alf of the District)
Year	<b>Annual Pension</b>	Percentage of	Net Pension
<u>June 30,</u>	Cost (APC)	<b>APC Contributed</b>	<b>Obligation</b>
			<del></del>
2019	\$4,894,240.00	100.00%	\$4,894,240.00
2018	\$3,663,356.00	100.00%	\$3,663,356.00
2017	\$2,735,290.00	100.00%	\$2,735,290.00

Also, in accordance with N.J.S.A. 18A:66-66 during the years ended June 30, 2018, 2017 and 2016, the State of New Jersey reimbursed the District \$2,020,902.78, \$1,921,375.07 and \$1,889,486.85 respectively for the employer's share of social security contributions for TPAF members, as calculated on their base salaries.

### NOTE 6: ACCOUNTING AND FINANCIAL REPORTING FOR PENSION - GASB 68

### **Public Employees Retirement System (PERS)**

At June 30, 2019, the District reported a liability of \$8,397,183.00 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2017 which was rolled forward to June 30, 2018. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined. At June 30, 2018, the District's proportion was 0.0426480200 percent, which was an increase of 0.0001504067 percent from its proportion measured as of June 30, 2017.

For the year ended June 30, 2019, the District recognized pension expense of \$676,360.00 in the government-wide financial statements. This pension expense was based on the pension plans June 30, 2018 measurement date.

At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to PERS from the following sources:

	Deferred	Deferred
	Outflow of	Inflow of
	<u>Resources</u>	<u>Resources</u>
Differences between expected and actual experience	\$160,136.00	\$43,299.00
Changes of assumptions	1,383,717.00	2,684,972.00
Net difference between projected and actual earnings		
on pension plan investments		78,766.00
Changes in proportion and differences between District		
contributions and proportionate share of contributions	511,489.00	
District contributions subsequent to the measurement date	418,736.00	
	\$2,474,078.00	\$2,807,037.00

## NOTE 6: <u>ACCOUNTING AND FINANCIAL REPORTING FOR PENSION - GASB 68</u> (CONTINUED)

### **Public Employees Retirement System (PERS) (Continued)**

The \$418,736.00 reported as deferred outflows of resources related to pensions resulting from school district contributions subsequent to the measurement date (i.e. for the school year ending June 30, 2019, the plan measurement date is June 30, 2018) will be recognized as a reduction of the net pension liability in the year ended June 30, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended	
<u>June 30</u>	<u>Amount</u>
2019	\$160,579.00
2020	21,607.00
2021	(476,319.00)
2022	(399,256.00)
2023	(58,306.00)
	(\$751,695.00)

### **Actuarial Assumptions**

The total pension liability for the June 30, 2018 measurement date was determined by an actuarial valuation as of July 1, 2017, which rolled forward to June 30, 2018. These actuarial valuations used the following assumptions:

Inflation	2.25 Percent
Salary Increases (based on age)	
Though 2026	1.65-4.15 Percent
Thereafter	2.65-5.15 Percent
Investment Rate of Return	7.00 Percent

## NOTE 6: <u>ACCOUNTING AND FINANCIAL REPORTING FOR PENSION - GASB 68</u> (CONTINUED)

### **Public Employees Retirement System (PERS) (Continued)**

#### **Actuarial Assumptions (Continued)**

Preretirement mortality rates were based on the RP-2000 Employee Preretirement Mortality Table for male and female active participants. For State employees, mortality tables are set back 4 years for males and females. For local employees, mortality tables are set back 2 years for males and 7 years for females. In addition, the tables provide for future improvements in mortality from the base year of 2013 using a generational approach based on the Conduent modified 2014 projection scale. Postretirement mortality rates were based on the RP-2000 Combined Healthy Male and Female Mortality Tables (set back 1 year for males and females) for service retirements and beneficiaries of former members. In addition, the tables for service retirements and beneficiaries of former members provide for future improvements in mortality from 2012 to 2013 using Projection Scale AA and using a generational approach based on the Conduent 2014 projection scale thereafter. Disability retirement rates used to value disabled retirees were based on the RP-2000 Disabled Mortality Table (set back 3 years for males and set forward 1 year for females).

The actuarial assumptions used in the July 1, 2017 valuation were based on the results of an actuarial experience study for the period July 1, 2011 to June 30, 2014. It is likely that future experience will not exactly conform to these assumptions. To the extent that actual experience deviates from these assumptions, the emerging liabilities may be higher or lower than anticipated. The more the experience deviates, the larger the impact on future financial statements.

#### **Long-Term Rate of Return**

In accordance with State statute, the long-term expected rate of return on plan investments (7.00% at June 30, 2018 and 7.00 at June 30, 2017) is determined by the State Treasurer, after consultation with the Directors of the Division of Investment and Division of Pensions and Benefits, the board of trustees and the actuaries. The long-term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

### NOTE 6: <u>ACCOUNTING AND FINANCIAL REPORTING FOR PENSION - GASB 68</u> (CONTINUED)

### **Public Employees Retirement System (PERS) (Continued)**

### **Actuarial Assumptions (Continued)**

### **Long-Term Rate of Return (Continued)**

Best estimates of arithmetic rates of return for each major asset class included in PERS's target asset allocation as of June 30, 2018 are summarized in the following table:

		Long-Term
	Target	Expected Real
Assets Class	<u>Allocation</u>	Rate of Return
Risk Mitigation Strategies	5.00%	5.51%
Cash Equivalents	5.50%	1.00%
U.S. Treasuries	3.00%	1.87%
Investment Grade Credit	10.00%	3.78%
High Yield	2.50%	6.82%
Global Diversified Credit	5.00%	7.10%
Credit Oriented Hedge Fund	1.00%	6.60%
Debt Related Private Equity	2.00%	10.63%
Debt Related Real Estate	1.00%	6.61%
Private Real Asset	2.50%	11.83%
Equity Related Real Estate	6.25%	9.23%
U.S. Equity	30.00%	8.19%
Non-U.S. Developed Market Equity	11.50%	9.00%
Emerging Market Equity	6.50%	11.64%
Buyouts/Venture Capital	8.25%	13.08%

#### **Discount Rate**

The discount rate used to measure the total pension liability was 5.66% and 5.00% as of June 30, 2018 and June 30, 2017 respectively. This single blended discount rate was based on the long-term expected rate of return on pension plan investments of 7.00% for both June 30 2018 and June 30, 2017 and a municipal bond rate of 3.87% and 3.58% for June 30, 2018 and June 30, 2017 respectively based on the Bond Buyer Go 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made based on the contribution rate in the most recent fiscal year. The State employer contributed 50% of the actuarially determined contributions and the local employers contributed 100% of their actuarially determined contributions.

### NOTE 6: <u>ACCOUNTING AND FINANCIAL REPORTING FOR PENSION - GASB 68</u> (CONTINUED)

### Public Employees Retirement System (PERS) (Continued)

### **Actuarial Assumptions (Continued)**

### **Discount Rate (Continued)**

Based on those assumptions, the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through June 30, 2046. Therefore, the long-term expected rate of return on plan investments was applied to projected benefit payments through June 30, 2046 and the municipal bond rate was applied to projected benefit payments after that date in determining the total pension liability.

### <u>Sensitivity of the Collective Net Pension Liability to Changes in the Discount Rate</u>

The following presents the District's proportionate share of the net pension liability as of June 30, 2018, calculated using the discount rate as disclosed above as well as what the collective net pension liability would be if it was calculated using a discount rate that is 1-percentage point lower or 1-percentage-point higher than the current rate:

	1%	At Current	1%
	Decrease	Discount Rate	Increase
	<u>4.00%</u>	<u>5.00%</u>	<u>6.00%</u>
District's proportionate share			
of the net pension liability	\$10,558,490.00	\$8,397,183.00	\$6,583,984.00

#### **Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued Financial Report for the State of New Jersey Public Employees Retirement System (PERS). The report may be obtained at State of New Jersey Division of Pensions and Benefits P.O. Box 295 Trenton, New Jersey 08625-0295 <a href="http://www.state.nj.us/treasury/pensions">http://www.state.nj.us/treasury/pensions</a>.

## NOTE 6: <u>ACCOUNTING AND FINANCIAL REPORTING FOR PENSION - GASB 68</u> (CONTINUED)

#### **Teachers Pensions and Annuity Fund (TPAF)**

The employer contributions for local participating employers are legally required to be funded by the State in accordance with N.J.S.A 18:66-33. Therefore, these local participating employers are considered to be in a special funding situation as defined by GASB Statement No. 68 and the State is treated as a nonemployer contributing entity. Since the local participating employers do not contribute directly to the plan (except for employer specific financed amounts), there is no net pension liability or deferred outflows or inflows to report in the financial statements of the local participating employers. However, the notes to the financial statements of the local participating employers must disclose the portion of the nonemployer contributing entities' total proportionate share of the net pension liability that is associated with the local participating employer.

The portion of the TPAF Net Pension Liability that was associated with the District recognized at June 30, 2019 was as follows:

Net Pension Liability:

Districts proportionate share State's proportionate share associated with the District -0-

\$158,255,736

\$158,255,736

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2017 which was rolled forward to June 30, 2018. The net pension liability associated with the District was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating school districts and the State, actuarially determined. At June 30, 2018, the proportion of the TPAF net pension liability associated with the District was .2487599487% which was a decrease of .0032304170 percent from its proportion measured as of June 30, 2017.

For the year ended June 30, 2019, the District recognized on-behalf pension expense and revenue of \$9,225,756.00 in the government-wide financial statements for contributions provided by the State. This pension expense and revenue was based on the pension plans June 30, 2018 measurement date.

## NOTE 6: <u>ACCOUNTING AND FINANCIAL REPORTING FOR PENSION - GASB 68</u> (CONTINUED)

### **Teachers Pensions and Annuity Fund (TPAF) (Continued)**

#### **Actuarial Assumptions**

The total pension liability for the June 30, 2018 measurement date was determined by an actuarial valuation as of July 1, 2017, which was rolled forward to June 30, 2018. This actuarial valuation used the following actuarial assumptions, applied to all periods in the measurement:

Inflation rate 2.25%

Salary increases:

2011-2026 1.55 - 4.55% Thereafter 2.00 - 5.45%

Investment rate of return 7.00%

#### **Mortality Rate**

Pre-retirement mortality rates were based on the RP-2006 Employee White Collar Mortality Tables, set back 3 years for males and 5 years for females, projected on a generational basis from a base year of 2006 using a 60-year average of improvement rates based on Social Security data from 1953 to 2013. Post-retirement mortality rates were based on the RP-2006 Healthy Annuitant White Collar Mortality Tables, with adjustments as described in the latest experience study, projected on a generational basis from a base year of 2006 using a 60-year average of improvement rates based on Social Security data from 1953 to 2013. Disability mortality rates were based on the RP-2006 Disabled Retiree Mortality Tables with rates adjusted by 90%. No mortality improvement is assumed for disabled retiree mortality.

The actuarial assumptions used in the July 1, 2017 valuation were based on the results of an actuarial experience study for the period July 1, 2012 to June 30, 2015.

#### **Long-Term Expected Rate of Return**

In accordance with State statute, the long-term expected rate of return on plan investments (7.00% and 7.00% at June 30, 2018 and June 30, 2017 respectively) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. The long-term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

## NOTE 6: ACCOUNTING AND FINANCIAL REPORTING FOR PENSION - GASB 68 (CONTINUED)

### **Teachers Pensions and Annuity Fund (TPAF) (Continued)**

### **Actuarial Assumptions (Continued)**

### **Long-Term Expected Rate of Return (Continued)**

These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in TPAF's target asset allocation as of June 30, 2018 are summarized in the following table:

		Long-Term
	Target	Expected Real
Assets Class	<u>Allocation</u>	Rate of Return
Risk Mitigation Strategies	5.00%	5.51%
Cash Equivalents	5.50%	1.00%
U.S. Treasuries	3.00%	1.87%
Investment Grade Credit	10.00%	3.78%
High Yield	2.50%	6.82%
Global Diversified Credit	5.00%	7.10%
Credit Oriented Hedge Fund	1.00%	6.60%
Debt Related Private Equity	2.00%	10.63%
Debt Related Real Estate	1.00%	6.61%
Private Real Asset	2.50%	11.83%
Equity Related Real Estate	6.25%	9.23%
U.S. Equity	30.00%	8.19%
Non-U.S. Developed Market Equity	11.50%	9.00%
Emerging Market Equity	6.50%	11.64%
Buyouts/Venture Capital	8.25%	13.08%

## NOTE 6: <u>ACCOUNTING AND FINANCIAL REPORTING FOR PENSION - GASB 68</u> (CONTINUED)

#### **Teachers Pensions and Annuity Fund (TPAF) (Continued)**

### **Actuarial Assumptions (Continued)**

#### **Discount Rate**

The discount rate used to measure the total pension liability was 4.86% and 4.25% as of June 30, 2018 and 2017, respectively. This single blended discount rate was based on the long-term expected rate of return on pension plan investments of 7.00% and 7.00, and a municipal bond rate of 3.87% and 3.58% as of June 30, 2018 and 2017, respectively, based on the Bond Buyer Go 20-Bond Municipal Bond Index which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made based on the contribution rate in the most recent fiscal year. The State contributed 50% of the actuarially determined contributions. Based on those assumptions, the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through 2040. Therefore, the long-term expected rate of return on plan investments was applied to projected benefit payments through 2040, and the municipal bond rate was applied to projected benefit payments after that date in determining the total pension liability.

### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

Because the District's proportionate share of the net pension liability is zero, consideration of potential changes in the discount rate is not applicable to the District.

#### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued Financial Report for the State of New Jersey Teachers Public and Annuity Fund (TPAF). The report may be obtained at State of New Jersey Division of Pensions and Benefits P.O. Box 295 Trenton, New Jersey 08625-0295 http://www.state.nj.us/treasury/pensions.

### NOTE 7: <u>ACCOUNTING AND FINANCIAL REPORTING FOR POST-RETIREMENT BENEFITS OTHER THAN PENSIONS - GASB 75</u>

#### Plan Description and Benefits Provided

The State Health Benefit Local Education Retired Employees Plan is a multiple-employer defined benefit OPEB plan, which is administered on a pay-as-you-go basis. Accordingly, no assets are accumulated in a qualifying trust that meets the criteria in paragraph 4 of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. The State Health Benefit Local Education Retired Employees Plan provides medical, prescription drug, and Medicare Part B reimbursement to retirees and their covered dependents of local education employers.

The employer contributions for the participating local education employers are legally required to be funded by the State of New Jersey in accordance with N.J.S.A 52:14-17.32f. Therefore, these local participating employers are considered to be in a special funding situation as defined by GASB Statement No. 75 and the State is treated as a nonemployer contributing entity. According to N.J.S.A 52:14-17.32f, the State provides employer-paid coverage to employees who retire from a board of education or county college with 25 years or more of service credit in, or retires on a disability pension from, one or more of the following plans: the Teachers' Pension and Annuity Fund (TPAF), the Public Employees' Retirement System (PERS), the Police and Firemen Retirement System (PFRS), or the Alternate Benefit Program (ABP). Pursuant to Chapter 78, P.L., 2011, future retirees eligible for postretirement medical coverage who have less than 20 years of creditable service on June 28, 2011 will be required to pay a percentage of the cost of their health care coverage in retirement provided they retire with 25 or more years of pension service credit. The percentage of the premium for which the retiree will be responsible will be determined based on the retiree's annual retirement benefit and level of coverage.

#### **Employees Covered by Benefit Terms**

The State Health Benefit Local Education Retired Employees Plan Membership covered by the benefit terms consisted of the following:

Active Plan Members	217,131
Inactive Plan Members or Beneficiaries	
Currently Receiving Benefits	145,050
Inactive Plan Members or Beneficiaries	
Not Yet Receiving Benefits	<u>- 0 -</u>
Total Plan Members	362,181

### NOTE 7: <u>ACCOUNTING AND FINANCIAL REPORTING FOR POST-RETIREMENT BENEFITS OTHER THAN PENSIONS - GASB 75 (CONTINUED)</u>

#### **Total Non-Employer OPEB Liability**

The portion of the total Non-Employer OPEB Liability that was associated with the District at June 30, 2019 was as follows:

Total OPEB Liability:

District's Proportionate Share State's Proportionate Share associated with the District \$-0-

96,656,034.00

\$96,656,034.00

The total Non-Employer OPEB liability as of June 30, 2018 was determined by an actuarial valuation as of June 30, 2017, which was rolled forward to June 30, 2018.

The total Non-Employer OPEB Liability was determined separately based on actual data of the District.

For the year ended June 30, 2019, the District recognized on-behalf postemployment expense and revenue of \$4,524,082.00 in the government-wide financial statements for contributions provided by the State. This expense and revenue was based on the plans June 30, 2018 measurement date.

At June 30, 2018, the District's proportion was 0.2096167598 percent, which was a decrease of .0002829176 from its proportion measured as of June 30, 2017.

The State, a nonemployer contributing entity, is the only entity that has a legal obligation to make employer contributions to OPEB for qualified retired PERS. TPAF/ABP and PFRS participants. The District's proportionate share percentage determined under paragraphs 193 and 203 through 205 of GASBS No. 75 is zero percent. Consequently, the District did not recognize any portion of the collective Non-Employer OPEB liability on the Statement of Net Position.

### NOTE 7: <u>ACCOUNTING AND FINANCIAL REPORTING FOR POST-RETIREMENT</u> BENEFITS OTHER THAN PENSIONS - GASB 75 (CONTINUED)

### **Actuarial Assumptions and Other Imputes**

The total Non-Employer OPEB liability as of June 30, 2018 was determined by an actuarial valuation as of June 30, 2017, which was rolled forward to June 30, 2018. The actuarial assumptions vary for each plan member depending on the pension plan the member is enrolled in. This actuarial valuation used the following actuarial assumptions, applied to all periods in the measurement:

	Infl	ation	2.5	percent
--	------	-------	-----	---------

Calamylmanasas	TPAF/ABP	<u>PERS</u>	<u>PFRS</u>
Salary Increases Through 2026	1.55-4.55%	2.15-4.15% Based on Age	2.10-8.98% Based of Age
Thereafter	2.00-5.45%	3.15-5.15% Based on Age	3.10-9.98 Based of Age

Preretirement mortality rates were based on the RP-2006 Headcount-Weighted Healthy Employee Male/Female fully generational mortality projections from the central year using the MP-2017 scale. Post-Retirement mortality rates were based on the RP-2006 Headcount- Weighted Healthy Annuitant Male/Female mortality table with fully generational improvement projections from the central year using the MP-2017 scale. Disability mortality was based on the RP-2006 Headcount-Weighted Disabled Male/Female mortality table with fully generational improvement projections from the central year using the MP-2017 scale.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of actuarial experience studies for the periods July 1, 2012 - June 30, 2015, July 1, 2011 - June 30, 2014, and July 1, 2010 - June 30, 2013 for TPAF, PFRS and PERS, respectively.

100% of all retirees who currently have healthcare coverage are assumed to continue with that coverage. 100% of active members are considered to participant in the Plan upon retirement, having a coverage blend of 85% and 15% in PPO and HMO, respectively.

### NOTE 7: <u>ACCOUNTING AND FINANCIAL REPORTING FOR POST-RETIREMENT</u> BENEFITS OTHER THAN PENSIONS - GASB 75 (CONTINUED)

#### **Health Care Trend Assumptions**

For pre-Medicare preferred provider organization (PPO) medical benefits, this amount initially is 5.8% and decreases to a 5.0% long-term trend rate after nine years. For self-insured post-65 PPO medical benefits, the trend rate is 4.5%. For health maintenance organization (HMO) medical benefits, the trend rate is initially 5.9% and decreases to a 5.0% long-term trend rate after nine years. For prescription drug benefits, the initial trend rate is 8.0% decreasing to a 5.0% long-term trend rate after eight years. For the Medicare Pan B reimbursement, the trend rate is 5.0%. The Medicare Advantage trend rate is 4.5% and will continue in all future years.

#### **Discount Rate**

The discount rate for June 30, 2018 and 2017 was 3.87% and 3.58%, respectively. This represents the municipal bond return rate as chosen by the Division. The source is the Bond Buyer Go 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

#### **Changes in the Total Non-Employer OPEB Liability**

Shown below are details regarding The Total OPEB non-employer Liability associated with the District for the measurement period from June 30, 2017 to June 30, 2018.

Balance at 6/30/17 \$112,589,855

Changes for the year:

Service cost \$ 4,254,265.00 Interest \$ 4,138,748.00

Differences between expected

and actual experience (10,739,848.00)

Changes in assumptions or

other inputs (11,091,764.00)
Membership Contributions 89,326.00
Benefit payments - Net (2,584,548.00)

Net changes (15,933,821)

Balance at 6/30/18 \$96,656,034

### NOTE 7: <u>ACCOUNTING AND FINANCIAL REPORTING FOR POST-RETIREMENT BENEFITS OTHER THAN PENSIONS - GASB 75 (CONTINUED)</u>

### <u>Sensitivity of the Total Non-Employer OPEB Liability to Changes in the Discount Rate</u>

The following presents the total Non-Employer OPEB liability associated with the District as of June 30, 2018, calculated using the discount rate as disclosed above as well as what the total Non-Employer OPEB liability would be if it was calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	June 30, 2018						
	1.00%	At Discount	1.00%				
	Decrease (2.87%)	Rate (3.87)	Increase (4.87%)				
State of New Jersey's							
Proportionate Share of							
the total Non-Employer							
OPEB Liability associated							
with the District	\$114,267,108	\$96,656,034	\$82,657,049				

### <u>Sensitivity of the Total Non-Employer OPEB Liability to Changes in</u> Healthcare Trends

The following presents the total Non-Employer OPEB liability associated with the District as of June 30, 2018, calculated using the healthcare trend rate as disclosed above as well as what the total Non-Employer OPEB liability would be if it was calculated using a healthcare trend rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	June 30, 2018						
_	1.00%	Healthcare Cost	1.00%				
	<u>Decrease</u>	Trend Rate	<u>Increase</u>				
State of New Jersey's							
Proportionate Share of	of						
the total Non-Employe	er						
OPEB Liability associa	ated						
with the District	\$79,891,842	\$96,656,034	\$118,827,320				

## NOTE 7: <u>ACCOUNTING AND FINANCIAL REPORTING FOR POST-RETIREMENT BENEFITS OTHER THAN PENSIONS - GASB 75 (CONTINUED)</u>

### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Non-Employer OPEB Liability

At June 30, 2018, the State reported deferred outflows of resources and deferred inflows of resources related to retired school employee's Non-Employer OPEB Liability associated with the District from the following sources:

	Deferred	Deferred
	Outflow of	Inflow of
	Resources	Resources
Differences between expected and actual experience	\$ -	\$ 9,382,627
Changes of assumptions	-	21,665,944
Net difference between projected and actual earnings on OPEB plan investments	-	-
Changes in proportion	 	 274,913
	\$ <u>-</u>	\$ 31,323,484.00

Amounts reported as deferred outflows of resources and deferred inflows of resources related to retired school employee's Non-Employer OPEB associated with the District will be recognized in OPEB expense as follows:

Year Ended	
<u>June 30,</u>	<u>Amount</u>
2019	(\$3,880,947)
2020	(\$3,880,947)
2021	(\$3,880,947)
2022	(\$3,880,947)
2023	(\$3,880,947)
<b>Total Thereafter</b>	(\$11,918,751)
	(\$31,323,484)

## NOTE 7: <u>ACCOUNTING AND FINANCIAL REPORTING FOR POST-RETIREMENT BENEFITS OTHER THAN PENSIONS - GASB 75 (CONTINUED)</u>

### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Non-Employer OPEB Liability (Continued)

In accordance with GASBS No. 75, the District's proportionate share of school retirees OPEB is zero. There is no recognition of the allocation of proportionate share of deferred outflows of resources and deferred inflows of resources in the financial statements.

### State Health Benefit Local Education Retired Employee Plan Information

The New Jersey Division of Pension and Benefits issues publicly available reports on the OPEB plan. Those reports may be obtained by writing to the Division of Pension and Benefits, PO Box 295, Trenton, NJ 08625-0295 or on their website at <a href="http://www.state.nj.us/treasury/pensions/gasb-notices-opeb.shtml">http://www.state.nj.us/treasury/pensions/gasb-notices-opeb.shtml</a>

### NOTE 8: LITIGATION

The District's counsel advises that there is no litigation, pending litigation, claims, contingent liabilities, unasserted claims or assessments or statutory violations which involve the School District and which might materially affect the District's financial position.

#### NOTE 9: CONTINGENCIES

The District receives financial assistance from the State of New Jersey and the U.S. Government in the form of grants. Entitlement to the funds is generally conditional upon compliance with terms and conditions of the grant agreements and applicable regulations, including the expenditure of the funds for eligible purposes. The State and Federal grants received and expended in the 2018-2019 fiscal year were subject to the U.S. OMB Uniform Guidance and New Jersey OMB Circular 15-08 which mandates that grant revenues and expenditures be audited in conjunction with the District's annual audit if expenditures for federal or state programs exceed \$750,000. Findings and questioned costs, if any, relative to federal and state financial assistance programs are discussed in the Single Audit Section, Schedule of Findings and Questioned Costs. In addition, all grants and cost reimbursements are subject to financial and compliance audits by the grantors. The District's management does not believe any such audit would result in material amounts of disallowed costs.

### NOTE 10: RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

<u>Property and Liability Insurance</u> - The District maintains insurance coverage covering each of those risks of loss. The administration believes such coverage is sufficient to preclude any significant uninsured losses to the District. Settled claims have not exceeded the insurance coverage in any of the past three fiscal years.

New Jersey Unemployment Compensation Insurance - The District has elected to fund its New Jersey Unemployment Compensation Insurance under the "Benefit Reimbursement Method". Under this plan, the District is required to reimburse the New Jersey Unemployment Trust Fund for benefits paid to its former employees and charged to its account with the State. The District is billed quarterly for amounts due to the State. The following is a summary of District contributions, employee contributions, reimbursements to the State for benefits paid and the ending balance of the District's expendable trust fund for the current and previous two years:

Fiscal <u>Year</u>	Interest <u>Earnings</u>	Contributions	Amount Reimbursed	Ending <u>Balance</u>
2018-19	\$ 3,941.89	\$ 89,077.75	\$ 64,488.81	\$ 416,581.13
2017-18	2,788.32	85,854.47	68,977.86	388,050.30
2016-17	1,267.09	85,595.12	38,598.19	368,385.37

### NOTE 11: COMPENSATED ABSENCES

The District accounts for compensated absences (e.g. unused vacation and sick leave) as directed by Governmental Accounting Standards Board Statement No. 16 (GASB 16), "Accounting for Compensated Absences". A liability for compensated absences attributable to services already rendered and not contingent on a specific event that is outside the control of the employer and employee is accrued as employees earn the rights to the benefits.

District employees are granted varying amounts of vacation and sick leave in accordance with the District's personnel policy. Upon termination, employees are paid for accrued vacation. The District's policy permits employees to accumulate unused sick leave and carry forward the amount to subsequent years. Upon retirement, employees shall be paid by the District for the unused sick leave in accordance with the Districts agreements with the various employee unions.

The liability for vested compensated absences of the governmental fund types are recorded in the district - wide statement of net position. As of June 30, 2019, a liability existed for compensated absences for governmental fund-types in the district-wide Statement of Net Position of \$1,139,276.09.

The liability for vested compensated absences of the proprietary fund types is recorded within those funds as the benefits accrue to employees. As of June 30, 2019 no liability existed for compensated absences in the proprietary fund.

For additional descriptive information see Note 1, Summary of Significant Accounting Policies.

### NOTE 12: FUND BALANCE APPROPRIATED

<u>General Fund</u> – The table below reflects the District's Fund Balance at June 30, 2019 on both a GAAP (Exhibit B-1) and Budgetary (Exhibit C-1) basis including the required adjustment related to the last state aid payment which under GAAP is not recognized:

	Budgetary			GAAP
	<u>Basis</u>		<u>Adjustment</u>	<u>Basis</u>
Restricted for:				
Excess surplus:				
Designated for subsequent				
years expenditures	\$ 1,172,858.00	\$	\$	1,172,858.00
Current year excess	563,298.57			563,298.57
Capital reserve	260,087.85			260,087.85
Assigned to:				
Encumbrances	174,838.55			174,838.55
Unassigned	1,470,740.22	_	(598,329.00)	872,411.22
	\$ 3,641,823.19	\$	(598,329.00) \$	3,043,494.19
		_		

<u>Debt Service Fund</u> – Of the \$23,800.58 in Debt Service Fund fund balance at June 30, 2019, \$8,715.00 has been appropriated and included as anticipated revenue in the 2019-2020 Budget and \$15,085.58 is committed to debt service.

### NOTE 13: CALCULATION OF EXCESS SURPLUS – BUDGETARY BASIS

The Restricted Fund Balance - Excess Surplus is a required calculation pursuant to *N.J.S.A.* 18A:7F-7, as amended. New Jersey school districts are required to reserve General Fund fund balance at the fiscal year end of June 30 if they did not appropriate a required minimum amount as budgeted fund balance in their subsequent years' budget.

General Fund Expenditures Fiscal Year Ended June 30, 2019	\$70,611,106.67
Less: On-behalf TPAF Pension and Social Security Reimbursement	9,288,995.78
Adjusted General Fund Expenditures	\$61,322,110.89
Excess Surplus Percentage 2% of Adjusted 2018-19 General Fund Expenditures	2.00% 1,226,442.22
Add: Allowable Adjustments	244,298.00
Maximum Unassigned Fund Balance	1,470,740.22
Actual Unassigned Fund Balance	2,034,038.79
Excess Surplus - current year	\$563,298.57
Recapitulation of Excess Surplus, June 30, 2019: Current Year Prior Year - Designated for Subsequent Year's Expenditures	\$563,298.57 1,172,858.00
	\$1,736,156.57

Based on the above calculation, as of June 30, 2019, \$1,172,858.00 is reported as Reserved Fund Balance - Excess Surplus Designated for Subsequent Year's Expenditure and was required to be appropriated for property tax relief in the 2019-20 budget. \$563,298.57 is reported as Restricted Fund Balance - Excess Surplus and is required to be appropriated for property tax relief in the 2020-21 budget.

### NOTE 14: INTERFUND RECEIVABLES AND PAYABLES

<u>FUND</u>		INTERFUND RECEIVABLE	INTERFUND <u>PAYABLE</u>
General Fund Special Revenue Fund Capital Projects Fund Payroll Agency Fund	\$	1,012,739.39 \$	332,490.58 664,168.80 16,080.01
	\$ _	1,012,739.39 \$	1,012,739.39

The interfund balance resulted from interest earned in the payroll agency fund that has not been turned over to the General Fund and a cash deficit in the Special Revenue Fund and Capital Projects Fund.

#### NOTE 15: CAPITAL RESERVE ACCOUNT

A capital reserve account was established by the District by the inclusion of \$1.00 in the 2000-2001 school year for the accumulation of funds for use as capital outlay expenditures in subsequent fiscal years. The capital reserve account is maintained in the general fund and its activity is included in the general fund annual budget.

Funds placed in the capital reserve account are restricted to capital projects in the district's approved Long Range Facilities Plan (LRFP). Upon submission of the LRFP to the Department of Education, a district may increase the balance in the capital reserve by appropriating funds in the annual general fund budget certified for taxes or by transfer by Board resolution at year end (June 1 to June 30) of any unanticipated revenue or unexpended line item appropriations, or both. A district may also appropriate additional amounts when the express approval of the voters has been obtained by either a separate proposal at budget time or by a special question at one of the four special election dates authorized by N.J.S.A. 19:60-2. Pursuant to N.J.A.C. 6A:23A-14.1(g), the balance in the account cannot at any time exceed the local support costs of uncompleted capital projects in its approved LRFP.

### NOTE 15: <u>CAPITAL RESERVE ACCOUNT (CONTINUED)</u>

#### **Capital Reserve Account**

Beginning balance, July 1, 2018 \$576,528.85

Withdrawals

Transfer to Capital Outlay 316,441.00

Total withdrawals 316,441.00

Ending balance, June 30, 2019 \$260,087.85

### NOTE 16: <u>DEFERRED COMPENSATION</u>

The District offers its employees a choice of the deferred compensation plans created in accordance with Internal Revenue Code Section 403(b). The plans permit participants to defer a portion of their salary until future years. Amounts deferred under the plans are not available to employees until termination, retirement, death, or unforeseeable emergency. Since the Board does not have any property or rights to the plan assets and no fiduciary relationship exists between the District and the deferred compensation plan, the plan assets are not included in the District's financial statements as of June 30, 2019.

### NOTE 17: <u>INVENTORY</u>

Inventory in the Food Service Fund at June 30, 2019 consisted of the following:

Food and Supplies \$17,695.81

The value of Federal donated commodities as reflected on Schedule A (required by the Single Audit Act amendments of 1996) is the difference between market value and cost of the commodities at the date of purchase and has been included as an item of non-operating revenue in the financial statements.

### NOTE 18: SUBSEQUENT EVENTS

The District has evaluated material subsequent events occurring after the financial statement date through November 12, 2019 which is the date the financial statements were available to be issued. On November 5, 2019 voters in the District approved two bond proposals. Proposal #1 which provides for safety, security and structure upgrades to various schools in the District was approved at a cost not to exceed \$21,755,617.00. Proposal #2 provides for air quality upgrades including air conditioning and humidity control at District schools at a cost not to exceed. \$20,308,019.



### **APPENDIX C**

Form of Bond Counsel's Approving Legal Opinion





90 Woodbridge Center Drive Suite 900 Box 10 Woodbridge, NJ 07095-0958 732.636.8000

, 2019

The Board of Education of the Flemington-Raritan Regional School District Flemington, New Jersey

Ladies and Gentlemen:

We have served as bond counsel in connection with the authorization, sale and issuance of \$42,063,000 aggregate principal amount of School Bonds, Series 2019 (the "Bonds") of The Board of Education of the Flemington-Raritan Regional School District in the County of Hunterdon, New Jersey (the "Board" when referring to the governing body and the "School District" when referring to the territorial boundaries governed by the Board).

The Bonds are issued pursuant to: (i) Title 18A, Chapter 24 of the New Jersey Statutes, as amended and supplemented (the "Education Law"); (ii) a proposal adopted by the Board on August 26, 2019 (the "Proposal") and approved by the affirmative vote of a majority of the legal voters present and voting at the annual School District election held on November 5, 2019 and (iii) a resolution adopted by the Board on November 25, 2019 (the "Resolution").

The Bonds are issued in fully registered book-entry only form, without coupons, initially registered in the name of and held by Cede & Co., as nominee for The Depository Trust Company, New York, New York ("DTC"), an automated depository for securities and clearing house for securities transactions. Purchases of the Bonds will be made in bookentry only form in principal amounts of \$1,000 each or any integral multiple thereof with a minimum purchase of \$5,000 required, through book entries made on the books and records of DTC and its participants. So long as DTC or its nominee is the registered owner of the Bonds, payments of the principal of and interest on the Bonds will be made by the Board directly to Cede & Co., as nominee for DTC. Disbursement of such payments to DTC participants is the responsibility of DTC and disbursement of such payments to the beneficial owners of the Bonds is the responsibility of DTC participants.

The Bonds are dated their date of delivery and shall bear interest from such date, which interest shall be payable commencing September 1, 2020 and semi-annually thereafter on the first day of March and September in each year until maturity or prior redemption, and shall mature on September 1 of the years and in the principal amounts as follows:



The Board of Education of the Flemington-Raritan Regional School District
\_\_\_\_\_\_\_\_, 2019
Page 2

	Principal	Interest		Principal	Interest
<u>Year</u>	<u>Amount</u>	<u>Rate</u>	<u>Year</u>	<u>Amount</u>	<u>Rate</u>
2020	\$1,353,000	2.250%	2030	\$2,120,000	2.250%
2021	1,615,000	2.250	2031	2,180,000	2.250
2022	1,665,000	2.250	2032	2,245,000	2.250
2023	1,715,000	2.250	2033	2,315,000	2.375
2024	1,770,000	2.250	2034	2,385,000	2.375
2025	1,825,000	2.250	2035	2,460,000	2.375
2026	1,885,000	2.250	2036	2,535,000	2.500
2027	1,935,000	2.250	2037	2,615,000	2.500
2028	1,995,000	2.250	2038	2,695,000	2.625
2029	2,055,000	2.250	2039	2,700,000	3.000

The Bonds of this issue are subject to optional redemption prior to their stated maturities.

We have examined such matters of law, certified copies of the proceedings, including the bond referendum proceedings, and other documents and proofs relative to the issuance and sale of the Bonds as we have deemed necessary or appropriate for the purposes of the opinion rendered below. In such examination, we have assumed the genuineness of all signatures, the authenticity of all documents submitted to us as originals and the conformity to the original documents of all documents submitted to us as copies. As to any facts material to our opinion we have, when relevant facts were not independently established, relied upon the aforesaid instruments, certificates and documents.

We are of the opinion that: (i) such proceedings and proofs show lawful authority for the sale and issuance of the Bonds pursuant to the Education Law, the Proposal and the Resolution; (ii) the Bonds are valid and legally binding obligations of the Board; and (iii) all the taxable real property within the School District is subject to the levy of *ad valorem* taxes, without limitation as to rate or amount, for the payment of principal of and interest on the Bonds.

The Internal Revenue Code of 1986, as amended (the "Code"), sets forth certain requirements which must be met subsequent to the issuance and delivery of the Bonds for the interest thereon to be and remain excludable from gross income for Federal income tax purposes. Noncompliance with such requirements could cause interest on the Bonds to be included in gross income for Federal income tax purposes retroactive to the date of the issuance of the Bonds. The Board has covenanted to maintain the exclusion of the interest on the Bonds from gross income for Federal income tax purposes pursuant to Section 103(a) of the Code.



The Board of Education of the Flemington-Raritan Regional School District \_\_\_\_\_, 2019 Page 3

In our opinion, under existing law, and assuming continuing compliance by the Board with the aforementioned covenant, under existing statutes, regulations, rulings and court decisions, interest on the Bonds is not includable for Federal income tax purposes in the gross income of the owners of the Bonds pursuant to Section 103 of the Code. The Bonds are not "specified private activity bonds" within the meaning of Section 57 of the Code and, therefore, the interest on the Bonds will not be treated as a preference item for purposes of computing the Federal alternative minimum tax.

We are also of the opinion that, under existing laws of the State of New Jersey, interest on the Bonds and any gain on the sale thereof is not includable in gross income under the New Jersey Gross Income Tax Act, 1976 N.J. Laws c. 47, as amended and supplemented.

The Bonds maturing on September 1 in the years 2020 through 2030, inclusive and 2039 (the "Premium Bonds"), have been sold to the public at a premium. Section 171 of the Code provides rules under which a bond premium may be amortized and a deduction allowed for the amount of the amortizable bond premium for a taxable year. Under Section 171(a)(2) of the Code, however, no deduction is allowable for the amortizable bond premium in the case of bonds, like the Premium Bonds, the interest on which is excludable from gross income. Under Section 1016(a)(5) of the Code, the purchaser's basis in a Premium Bond will be reduced by the amount of the amortizable bond premium disallowable as a deduction under Section 171(2) of the Code. Proceeds received from the sale, exchange, redemption or payment of a Premium Bond in excess of the owner's adjusted basis (as reduced pursuant to Section 1016(a)(5) of the Code), will be treated as a gain from the sale or exchange of such Premium Bonds and not as interest.

We are also of the opinion that the difference between the stated principal amount of the Bonds maturing on September 1 in the years 2032 and 2034 through 2038, inclusive (the "Discount Bonds") and their respective initial offering prices to the public (excluding bond houses, brokers or similar persons or organizations acting in the capacity of underwriters or wholesalers), at which price a substantial amount of the Discount Bonds of the same maturity and interest rate were sold, constitutes original issue discount which is excluded from gross income for Federal income tax purposes to the same extent as interest on the Discount Bonds. Further, such original issue discount accrues actuarially on a constant interest rate basis over the term of each Discount Bond and the basis of each Discount Bond acquired at such initial offering price by an initial purchaser thereof will be increased by the amount of such accrued original issue discount.

Except as stated in the preceding four (4) paragraphs, we express no opinion as to any Federal, state or local tax consequences of the ownership or disposition of the Bonds. Furthermore, we express no opinion as to any Federal, state or local tax law consequences with respect to the Bonds, or the interest thereon, if any action is taken with respect to the Bonds or the proceeds thereof upon the advice or approval of other bond counsel.



The Board of	f Education of the
Flemington	-Raritan Regional
	School District
_	, 2019
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This opinion is qualified to the extent that the enforceability of the rights or remedies with respect to the Bonds may be limited by bankruptcy, insolvency, debt adjustment, moratorium, reorganization or other similar laws affecting creditors' rights or remedies heretofore or hereafter enacted to the extent constitutionally applicable and their enforcement may also be subject to the exercise of judicial discretion in appropriate cases.

We have examined one of the executed Bonds and, in our opinion, its form and execution are regular and proper.

Very truly yours,

WILENTZ, GOLDMAN & SPITZER, P.A.

## **APPENDIX D**

Form of Continuing Disclosure Certificate



## CONTINUING DISCLOSURE CERTIFICATE

This Continuing Disclosure Certificate dated as of December 19, 2019 (the "Disclosure Certificate") is executed and delivered by The Board of Education of the Flemington-Raritan Regional School District in the County of Hunterdon, New Jersey (the "Board" when referring to the governing body and the "School District" when referring to the territorial boundaries governed by the Board) in connection with the issuance of its \$42,063,000 aggregate principal amount of School Bonds, Series 2019 dated their date of delivery (the "Bonds"). The Bonds are being issued by virtue of a proposal adopted by the Board on August 26, 2019 and approved by the affirmative vote of a majority of the legal voters present and voting at the annual School District election held on November 5, 2019 and pursuant to a resolution entitled, "RESOLUTION DETERMINING THE FORM AND OTHER DETAILS OF \$42.063.000 AGGREGATE PRINCIPAL AMOUNT OF SCHOOL BONDS, SERIES 2019 OF THE BOARD OF EDUCATION OF THE FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT IN THE COUNTY OF HUNTERDON, NEW JERSEY, PROVIDING FOR THEIR SALE AND DETERMINING OTHER MATTERS IN CONNECTION THEREWITH", duly adopted by the Board on November 25, 2019 (the "Bond Resolution"). The Board covenants and agrees as follows:

**SECTION 1.** Purpose of the Disclosure Certificate. This Disclosure Certificate is being executed and delivered by the Board for the benefit of the Bondholders and Beneficial Owners of the Bonds and in order to assist the Participating Underwriter(s) in complying with the Rule (as defined below). The Board acknowledges it is an "Obligated Person" under the Rule (as defined below).

**SECTION 2.** <u>Definitions</u>. In addition to the definitions set forth in the Bond Resolution which apply to any capitalized term used in this Disclosure Certificate unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

"Annual Report" shall mean any Annual Report provided by the Board pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate.

"Beneficial Owner" shall mean any person which (a) has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of any Bonds, as applicable (including persons holding Bonds, as applicable through nominees, depositories or other intermediaries), or (b) is treated as the owner of any Bonds, as applicable, for Federal income tax purposes.

"Continuing Disclosure Information" shall mean, collectively, (i) each Annual Report, (ii) any notice required to be filed by the Board with the EMMA (as defined herein) pursuant to Section 3 of this Disclosure Agreement, and (iii) any notice of a Listed Event required to be filed by the Authority with EMMA pursuant to Section 5 of this Disclosure Agreement.

"Disclosure Representative" shall mean the Business Administrator/Board Secretary of the Board or his/her designee, or such other person as the Board shall designate in writing from time to time for the purposes of this Disclosure Certificate.

"Dissemination Agent" shall mean, initially, the Board or any Dissemination Agent subsequently designated in writing by the Board which has filed with the Board a written acceptance of such designation.

"EMMA" shall mean the Electronic Municipal Market Access system, a website created by the MSRB (as defined herein) and approved by the SEC (as defined herein) to provide a central location where investors can obtain municipal bond information including disclosure documents. The Board or the Dissemination Agent shall submit disclosure documents to EMMA as a PDF file to www.emma.msrb.org.

"Financial Obligation" shall mean a: (a) debt obligation; (b) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (c) guarantee of (a) or (b) listed hereinabove. The term "Financial Obligation" shall not include municipal securities as to which a final official statement has been provided to the MSRB (as defined below) consistent with the Rule (as defined below).

"Listed Events" shall mean any of the events listed in Section 5(a) of this Disclosure Certificate.

"MSRB" shall mean the Municipal Securities Rulemaking Board.

"Rule" shall mean Rule 15c2-12(b)(5) adopted by the Securities and Exchange Commission ("SEC") under the Securities Exchange Act of 1934, as the same may be amended from time to time.

"SEC" shall mean the United States Securities and Exchange Commission.

"SEC Release No. 34-59062" shall mean Release No. 34-59062 of the SEC dated December 5, 2008.

"State" shall mean the State of New Jersey.

"Underwriters" shall mean any of the original underwriters of the Bonds required to comply with the Rule in connection with the purchase of the Bonds.

**SECTION 3.** Provision of Annual Reports. (a) The Board shall provide or cause to be provided to the Dissemination Agent not later than December 31 of each year, commencing December 31, 2019 (for the fiscal year ending June 30, 2019), an Annual Report which is consistent with the requirements of Section 4 of this Disclosure Certificate. Each Annual Report may be submitted as a single document or as separate documents comprising a package, and may cross-reference other information as provided in Section 4 of this Disclosure Certificate; provided that the audited financial

statements of the Board may be submitted separately from the balance of the Annual Report; and <u>provided</u>, <u>further</u>, that if the audited financial statements of the Board are not available by December 31, the Board shall include unaudited financial statements with its Annual Report and when such audited financial statements become available to the Board, the same shall be submitted to the Dissemination Agent no later than thirty (30) days after the receipt of the same by the Board.

- (b) Not later than January 31 of each year (commencing January 31, 2020) the Dissemination Agent shall provide to EMMA a copy of the Annual Report received by the Dissemination Agent pursuant to subsection (a) hereof.
- (c) If the Board does not provide or is unable to provide an Annual Report by the applicable date required in subsection (a) above, such that the Dissemination Agent cannot file the Annual Report with EMMA in accordance with subsection (b) above, the Dissemination Agent shall, in a timely manner, send a notice of such event to EMMA in substantially the form attached hereto as Exhibit A, with copies to the Board (if the Dissemination Agent is not the Board).
- (d) Each year the Dissemination Agent shall file a report with the Board (if the Dissemination Agent is not the Board), certifying that the Annual Report has been provided to EMMA pursuant to this Disclosure Certificate, stating the date it was provided.
- (e) If the fiscal year of the Board changes, the Board shall give written notice of such change to the Dissemination Agent and the Dissemination Agent shall, within five (5) business days after the receipt thereof from the Board, forward a notice of such change to EMMA in the manner provided in Section 5(e) hereof.
- **SECTION 4.** <u>Content of Annual Reports</u>. The Board's Annual Report shall contain or incorporate by reference the following:
  - (1) The audited financial statements of the Board (or unaudited financial statements if audited financial statements are not then available, which audited financial statements will be delivered when and if available).

The audited financial statements are to be prepared in accordance with generally accepted accounting principles (GAAP).

(2) The general financial information and operating data of the Board consistent with the information set forth in the Official Statement dated December 10, 2019, prepared in connection with the sale of the Bonds (the "Official Statement") in <u>Appendix A</u> under the sections relating to (1) Board indebtedness; (2) property valuation information; and (3) tax rate, levy and collection data.

Any or all of the items listed above may be incorporated by reference from other documents, including official statements of debt issues with respect to which the Board is an "Obligated Person" (as defined by the Rule), which have been filed with

EMMA or the Securities and Exchange Commission. If the document incorporated by reference is a final official statement, it must be available from the MSRB. The Board shall clearly identify each such other document so incorporated by reference.

**SECTION 5.** Reporting of Significant Events. (a) This Section 5 shall govern the giving of notices of the occurrence of any of the following events with respect to the Bonds:

- (3) Principal and interest payment delinquencies;
- (4) Nonpayment related defaults, if material;
- (5) Unscheduled draws on debt service reserves reflecting financial difficulties;
- (6) Unscheduled draws on credit enhancements reflecting financial difficulties;
- (7) Substitution of credit or liquidity providers, or their failure to perform;
- (8) Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds;
- (9) Modifications to rights of Bondholders, if material;
- (10) Bond calls, if material, and tender offers;
- (11) Defeasances of the Bonds;
- (12) Release, substitution or sale of property securing repayment of the Bonds. if material:
- (13) Ratings changes rating to the Bonds;
- (12) Bankruptcy, insolvency, receivership or similar event of the Board;
- (13) The consummation of a merger, consolidation, or acquisition involving the Board or the sale of all or substantially all of the assets of the Board, other than in the ordinary course of business, the entry into a definitive agreement to undertake such

- an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
- (14) Appointment of a successor or additional trustee for the Bonds or the change of name of a trustee for the Bonds, if material;
- (15) Incurrence of a financial obligation, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation, any of which affect Bondholders, if material; and
- (16) Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation, any of which reflect financial difficulties.

The Board shall, in a timely manner not in excess of ten (10) business days after the occurrence of any Listed Event, file a notice of the occurrence of such Listed Event with the MSRB in accordance with the provisions of Section 5 of this Disclosure Certificate. In determining the materiality of any of the Listed Events specified in this subsection (a) of this Section 5, the Board may, but shall not be required to, rely conclusively on an opinion of counsel.

- (b) Whenever the Board has or obtains knowledge of the occurrence of any of the Listed Events, the Board shall, as soon as possible, determine if such event would constitute information material to the Beneficial Owners of the Bonds.
- (c) If the Board determines that the occurrence of a Listed Event would be material to the Beneficial Owners of the Bonds, the Board shall promptly notify the Dissemination Agent in writing (if the Board is not the Dissemination Agent) and the Board shall instruct the Dissemination Agent to report such Listed Event and the Dissemination Agent shall report the occurrence of such Listed Event pursuant to subsection (e) hereof.
- (d) If the Board determines that the occurrence of a Listed Event would not be material to the Beneficial Owners of the Bonds, the Board shall promptly notify the Dissemination Agent in writing (if the Dissemination Agent is not the Board) and the Dissemination Agent (if the Dissemination Agent is not the Board) shall be instructed by the Board not to report the occurrence.
- (e) If the Dissemination Agent has been instructed in writing by the Board to report the occurrence of a Listed Event, the Dissemination Agent shall file a notice of such occurrence with EMMA, with a copy to the Board (if the Dissemination Agent is not the Board). Notwithstanding the foregoing, notice of Listed Events described in subsections (a)(4) and (5) hereof need not be given under this subsection any earlier than the notice (if any) of the underlying event is given to the Beneficial Owner of the affected Bonds pursuant to the Bond Resolution.

**SECTION 6.** <u>Termination of Reporting Obligation</u>. The Board's obligations under this Disclosure Certificate shall terminate upon the defeasance, prior redemption or payment in full of all of the Bonds or when the Board is no longer an "Obligated Person" (as defined in the Rule). The Board shall file a notice of the termination of its reporting obligations pursuant to the provisions hereof with the Dissemination Agent, which notice shall be filed with EMMA in accordance with the provisions of Section 5(e) hereof.

**SECTION 7.** <u>Dissemination Agent; Compensation</u>. The Board may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Certificate, and may discharge any such Dissemination Agent, with or without appointing a successor Dissemination Agent. The initial Dissemination Agent shall be the Board. The Board shall compensate the Dissemination Agent (which shall be appointed) for the performance of its obligations hereunder in accordance with an agreed upon fee structure.

SECTION 8. Amendment; Waiver. Notwithstanding any other provision of this Disclosure Certificate, the Board may amend this Disclosure Certificate and any provision of this Disclosure Certificate may be waived, if such amendment or waiver (supported by an opinion of counsel expert in Federal securities laws acceptable to the Board to the effect that such amendment or waiver would not, in and of itself, cause the undertakings herein to violate the Rule if such amendment or waiver had been effective on the date hereof) is (a) made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature, or status of the obligated person, or type of business conducted; (b) the undertaking, as amended or waived, would have complied with the requirements of the Rule at the time of the primary offering of the Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and (c) the amendment or waiver does not materially impair the interests of holders, as determined either by parties unaffiliated with the Board or "Obligated Person," or by approving vote of the Beneficial Owners of the Bonds, as applicable pursuant to the terms of the Bond Resolution at the time of the amendment. The Board shall give notice of such amendment or waiver to this Disclosure Certificate to the Dissemination Agent, which notice shall be filed in accordance with the provisions of Section 5 hereof. Notwithstanding the above, the addition of or change in the Dissemination Agent shall not be construed to be an amendment under the provisions hereof.

In the event of any amendment or waiver of a provision of this Disclosure Certificate, the Board shall describe such amendment in the next Annual Report, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the Board. In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements (i) notice of such change shall be given in the same manner as a Listed Event under Section 5 hereof, and (ii) the Annual Report for the year in which the change is made should present a comparison (in narrative form and also, if feasible, in quantitative form) between the financial statements as prepared on the basis

of the new accounting principles and those prepared on the basis of the former accounting principles.

**SECTION 9.** Additional Information. Nothing in this Disclosure Certificate shall be deemed to prevent the Board from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Certificate. If the Board chooses to include any information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is specifically required by this Disclosure Certificate, the Board shall have no obligation under this Disclosure Certificate to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

**SECTION 10.** <u>Default</u>. In the event of a failure of the Board to comply with any provision of this Disclosure Certificate, the Holders of at least 25% aggregate principal amount of Outstanding Bonds or any Beneficial Owner of the Bonds may take such actions as may be necessary and appropriate, including seeking mandamus or specific performance by court order, to cause the Board to comply with its obligations under this Disclosure Certificate. A default under this Disclosure Certificate shall not be deemed an Event of Default on the Bonds and the sole remedy under this Disclosure Certificate in the event of any failure of the Board to comply with this Disclosure Certificate shall be an action to compel performance.

SECTION 11. Duties, Immunities and Liabilities of the Dissemination Agent. The Dissemination Agent shall have only such duties as are specifically set forth in this Disclosure Certificate, and, to the extent permitted by law, the Board agrees to indemnify and hold the Dissemination Agent (if the Dissemination Agent is not the Board) and its respective officers, directors, employees and agents, harmless against any loss, expense and liabilities which it may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorneys' fees) of defending against any claim of liability, but excluding liabilities due to the Dissemination Agent's gross negligence or willful misconduct. To the extent permitted by law, the Board further releases the Dissemination Agent from any liability for the disclosure of any information required by the Rule and this Disclosure Certificate. The obligations of the Board under this Section shall survive resignation or removal of the Dissemination Agent and payment of the Bonds.

**SECTION 12.** <u>Beneficiaries</u>. This Disclosure Certificate shall inure solely to the benefit of the Board, the Dissemination Agent, the Underwriters, and the Beneficial Owners of the Bonds, including Bondholders, and shall create no rights in any other person or entity.

**SECTION 13.** <u>Notices</u>. All notices and submissions required hereunder shall be given to the following, or their successors, by facsimile transmission (with written confirmation of receipt), followed by hard copy sent by certified or registered mail, personal delivery or recognized overnight delivery:

(a) If to the Board of Education:

The Board of Education of the Flemington-Raritan Regional School District 50 Court Street Flemington, New Jersey 08822 Attention: Business Administrator/Board Secretary

(b) Copies of all notices to the Dissemination Agent from time to time with respect to the Bonds, initially:

The Board of Education of the Flemington-Raritan Regional 50 Court Street Flemington, New Jersey 08822 Attention: Business Administrator/Board Secretary

Each party shall give notice from time to time to the other parties, in the manner specified herein, of any change of the identity or address of anyone listed herein.

**SECTION 14.** Counterparts. This Disclosure Certificate may be executed in any number of counterparts which shall be executed by authorized signatories of the Board and the Dissemination Agent, as applicable, and all of which together shall be regarded for all purposes as one original and shall constitute and be but one and the same.

**SECTION 15.** Severability. If any one or more of the covenants or agreements in this Disclosure Certificate to be performed on the part of the Board and the Dissemination Agent should be contrary to law, then such covenant or covenants, agreement or agreements, shall be deemed severable from the remaining covenants and agreements and shall in no way affect the validity of the other provisions of this Disclosure Certificate.

**SECTION 16.** Governing Law. This Disclosure Certificate shall be construed in accordance with and governed by the Laws of the United States of America and the State of New Jersey as applicable.

THE BOARD OF EDUCATION OF THE FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT

Ву:	
	STEPHANIE VOORHEES,
	Business Administrator/
	Board Secretary

## **EXHIBIT A**

## NOTICE TO EMMA OF FAILURE TO FILE ANNUAL REPORT

Name of Issuer:	The Board of Education of the Flemington-Raritan Regional School District in the County of Hunterdon, New Jersey
Name of Issue:	\$42,063,000 School Bonds, Series 2019 Dated: December 19, 2019 (CUSIP Number: 339297NT6)
Date of Issuance:	December 19, 2019
Annual Report with re	GIVEN that the above designated Board has not provided an spect to the above-named Bonds as required by the Bond using Disclosure Certificate for the Bonds dated as of December e Board.
DATED:	
	DISSEMINATION AGENT (on behalf of the Board)

cc: The Board

