

**NEW ISSUE**

**Rating:** Moody’s “Aa1” (State of Idaho Guaranty; “Aa3” underlying)  
See “STATE OF IDAHO GUARANTY” and “MISCELLANEOUS—Bond Ratings” herein.

*In the opinion of Hawley Troxell Ennis & Hawley LLP, Bond Counsel, assuming continuous compliance with certain covenants described herein, interest on the 2019 Bonds is excluded from gross income pursuant to Section 103 of the Internal Revenue Code of 1986, as amended to the date of delivery of the 2019 Bonds (the “Code”), and interest on the 2019 Bonds is excluded from alternative minimum taxable income, as defined in Section 55(b)(2) of the Code. Interest on the 2019 Bonds is excluded from Idaho taxable income under present Idaho income tax laws. See “LEGAL MATTERS—Tax Exemption” herein.*

**\$13,480,000**

**Joint School District No. 251  
Jefferson and Madison Counties, State of Idaho**

**General Obligation Refunding Bonds, Series 2019  
(Sales Tax Guaranty Program)**

The \$13,480,000 General Obligation Bonds, Series 2019 (Sales Tax Guaranty Program) (the “2019 Bonds”), dated the date of original issuance, are issuable by Joint School District No. 251, Jefferson and Madison Counties, State of Idaho (the “District”), as fully-registered bonds and, when initially issued, will be in book-entry only form, registered in the name of Cede & Co., as nominee for The Depository Trust Company, New York, New York (the “DTC”). DTC will act as securities depository for the 2019 Bonds.

Principal of and interest on the 2019 Bonds (interest payable March 15 and September 15 of each year, commencing March 15, 2020) are payable by Zions Bancorporation, National Association, Boise Idaho, as Paying Agent (the “Paying Agent”), to the registered owners thereof, initially DTC. See “THE 2019 BONDS—Book-Entry System” herein.

The 2019 Bonds are not subject to redemption prior to maturity. See “THE 2019 BONDS—No Redemption Provisions” herein.

*The 2019 Bonds will be general obligations of the District payable from the proceeds of ad valorem taxes to be levied without limitation as to rate or amount on all the taxable property in the District, fully sufficient to pay the 2019 Bonds as to both principal and interest.*

Payment of the principal of and interest on the 2019 Bonds when due is further secured by the

**State of Idaho**

pursuant to the Sales Tax Guaranty under the Idaho School Bond Guaranty Act. See “STATE OF IDAHO GUARANTY” herein.

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Dated: Date of Delivery<sup>1</sup>

Due: September 15, as shown on inside cover

**See the inside front cover for the maturity schedule of the 2019 Bonds.**

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**The 2019 Bonds will be awarded pursuant to competitive bidding received by means of the *PARITY*<sup>®</sup> electronic bid submission system on November 5, 2019 as set forth in the OFFICIAL NOTICE OF BOND SALE (dated as of the date of this OFFICIAL STATEMENT) to the successful bidder at a “true interest rate” of 1.4257%.**

**Zions Public Finance, Inc., Boise, Idaho, acted as Municipal Advisor.**

*This cover page contains certain information for quick reference only. It is not a summary of this issue. Investors must read the entire OFFICIAL STATEMENT to obtain information essential to the making of an informed investment decision.*

This OFFICIAL STATEMENT is dated November 5, 2019, and the information contained herein speaks only as of that date.

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<sup>1</sup> The anticipated date of delivery is Tuesday, November 19, 2019.

**\$13,480,000**

**General Obligation Refunding Bonds, Series 2019**  
**(Sales Tax Guaranty Program)**

**Dated: Date of Delivery<sup>1</sup>**

**Due: September 15, as shown below**

<u>Due September 15</u>	<u>CUSIP® 474178</u>	<u>Principal Amount</u>	<u>Interest Rate</u>	<u>Yield</u>
2020.....	FL9	\$2,045,000	5.00%	1.25%
2021.....	FM7	1,745,000	5.00	1.25
2022.....	FN5	1,320,000	5.00	1.26
2023.....	FP0	1,385,000	5.00	1.27
2024.....	FQ8	1,460,000	5.00	1.32
2025.....	FR6	1,535,000	5.00	1.37
2026.....	FS4	1,950,000	5.00	1.46
2027.....	FT2	2,040,000	5.00	1.52

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<sup>1</sup> The anticipated date of delivery is Tuesday, November 19, 2019.

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(This page has been intentionally left blank.)

This OFFICIAL STATEMENT does not constitute an offer to sell, or the solicitation of an offer to buy, nor shall there be any sale of the principal amount of the 2019 Bonds (as defined herein) by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. No dealer, broker, salesman or other person has been authorized to give any information or to make any representations other than those contained herein, and if given or made, such other informational representations must not be relied upon as having been authorized by any of: Joint School District No. 251, Jefferson and Madison Counties, State of Idaho; Zions Public Finance, Inc., Boise, Idaho, as Municipal Advisor; Zions Bancorporation, National Association, Boise, Idaho, as Paying Agent; the successful bidder; or any other entity. All other information contained herein has been obtained from the District, The Depository Trust Company, New York, New York, and from other sources which are believed to be reliable. The information and expressions of opinion herein are subject to change without notice and neither the delivery of this OFFICIAL STATEMENT nor the issuance, sale, delivery or exchange of the 2019 Bonds, shall under any circumstance create any implication that there has been no change in the affairs of the District, since the date hereof.

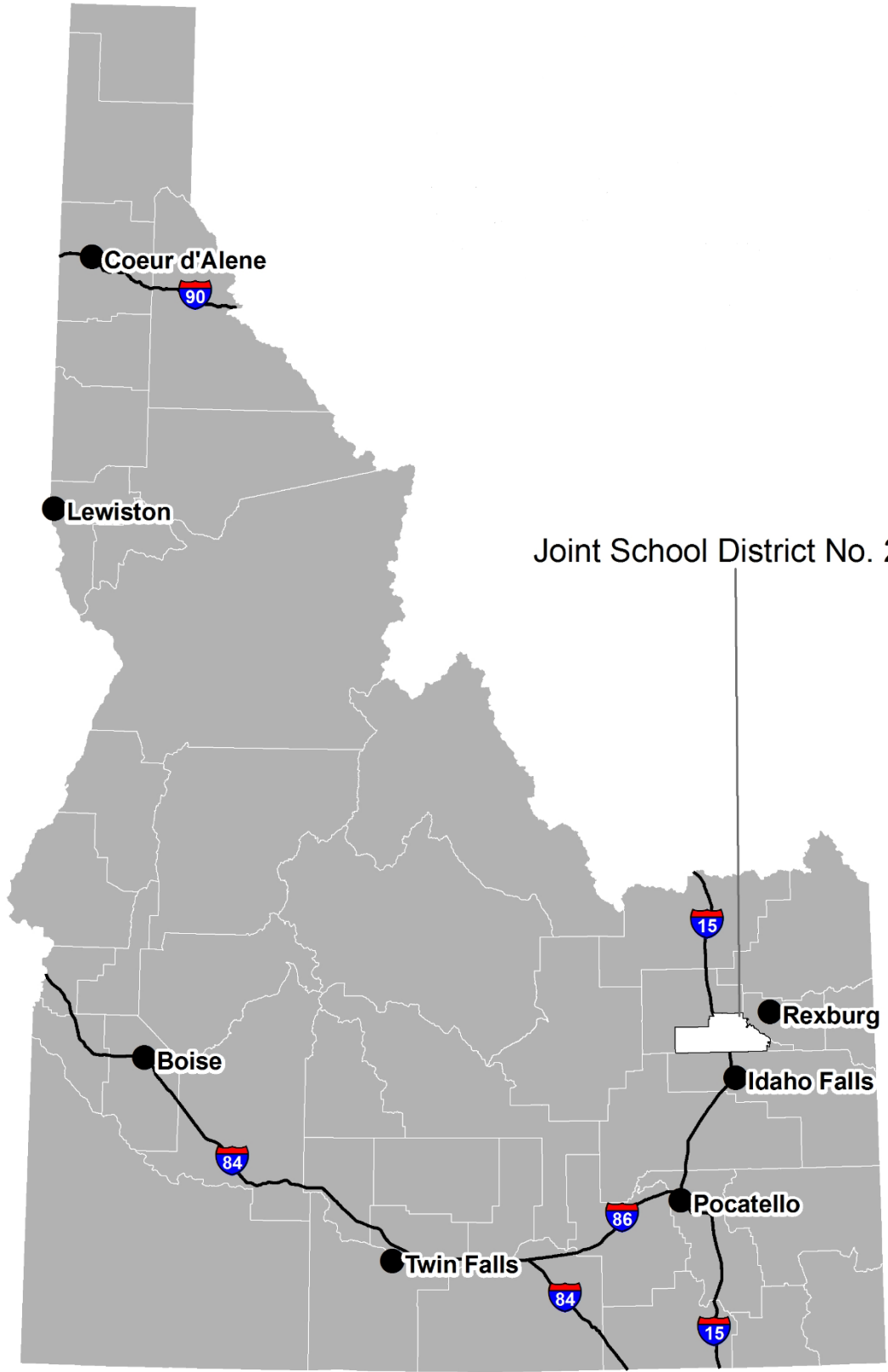
The 2019 Bonds have not been registered under the Securities Act of 1933, as amended, or any state securities laws in reliance upon exemptions contained in such act and laws. Neither the Securities and Exchange Commission nor any state securities commission has passed upon the accuracy or adequacy of this OFFICIAL STATEMENT. Any representation to the contrary is unlawful.

***The yields/prices at which the 2019 Bonds are offered to the public may vary from the initial reoffering yields on the inside front cover page of this OFFICIAL STATEMENT. In addition, the successful bidder may allow concessions or discounts from the initial offering prices of the 2019 Bonds to dealers and others. In connection with the offering of the 2019 Bonds, the successful bidder may engage in transactions that stabilize, maintain, or otherwise affect the price of the 2019 Bonds. Such transactions may include overallocments in connection with the purchase of 2019 Bonds, the purchase of 2019 Bonds to stabilize their market price and the purchase of 2019 Bonds to cover the successful bidder's short positions. Such transactions, if commenced, may be discontinued at any time.***

***Forward-Looking Statements.*** Certain statements included or incorporated by reference in this OFFICIAL STATEMENT may constitute “forward-looking statements” within the meaning of the United States Private Securities Litigation Reform Act of 1995, Section 21E of the United States Securities Exchange Act of 1934, as amended, and Section 27A of the United States Securities Act of 1933, as amended. Such statements are generally identifiable by the terminology used, such as “plan,” “project,” “forecast,” “expect,” “estimate,” “budget” or other similar words. ***The achievement of certain results or other expectations contained in such forward-looking statements involve known and unknown risks, uncertainties and other factors which may cause actual results, performance or achievements described to be materially different from any future results, performance or achievements expressed or implied by such forward-looking statements. The District does not plan to issue any updates or revisions to those forward-looking statements if or when its expectations, change, or events, conditions or circumstances on which such statements are based occur.***

The CUSIP<sup>®</sup> (Committee on Uniform Securities Identification Procedures) identification numbers are provided on the inside cover page of this OFFICIAL STATEMENT and are being provided solely for the convenience of bondholders only, and the District does not make any representation with respect to such numbers or undertake any responsibility for their accuracy. The CUSIP<sup>®</sup> numbers are subject to change after the issuance of the 2019 Bonds because of subsequent actions including, but not limited to, a refunding in whole or in part of the 2019 Bonds.

***The content from websites referenced in this OFFICIAL STATEMENT has not been reviewed for accuracy and completeness. Such information has not been provided in connection with the offering of the 2019 Bonds and is not a part of this OFFICIAL STATEMENT.***



Joint School District No. 251

**Joint School District No. 251**  
**Jefferson and Madison Counties, State of Idaho**

# OFFICIAL STATEMENT RELATED TO

**\$13,480,000**

## **Joint School District No. 251 Jefferson and Madison Counties, State of Idaho General Obligation Refunding Bonds, Series 2019 (Sales Tax Guaranty Program)**

### INTRODUCTION

This introduction is only a brief description of the 2019 Bonds, as hereinafter defined, the security and source of payment for the 2019 Bonds and certain information regarding Joint School District No. 251, Jefferson and Madison Counties, State of Idaho (the “District”). The information contained herein is expressly qualified by reference to the entire OFFICIAL STATEMENT. Investors are urged to make a full review of the entire OFFICIAL STATEMENT.

See the following appendices that are attached hereto and incorporated herein by reference: “APPENDIX A—ANNUAL FINANCIAL REPORT FOR JOINT SCHOOL DISTRICT NO. 251 FOR FISCAL YEAR 2019;” “APPENDIX B—PROPOSED FORM OF OPINION OF BOND COUNSEL;” “APPENDIX C—PROPOSED FORM OF INFORMATION REPORTING AGREEMENT;” and “APPENDIX D—BOOK—ENTRY SYSTEM.”

When used herein the terms “Fiscal Year[s] 20YY” or “Fiscal Year[s] End[ed][ing] June 30, 20YY” shall refer to the year ended or ending on June 30 of the year indicated and beginning on July 1 of the preceding calendar year. Capitalized terms used but not otherwise defined herein have the same meaning as given to them in the Resolution, as hereinafter defined.

#### **Public Sale/Electronic Bid**

The 2019 Bonds will be awarded pursuant to competitive bidding received by means of the PARITY® electronic bid submission system on November 5, 2019, as set forth in the OFFICIAL NOTICE OF BOND SALE (dated as of the date of this OFFICIAL STATEMENT) to Morgan Stanley & Co. LLC., New York, New York at a “true interest rate” of 1.4257%.

*Morgan Stanley & Co. LLC., an underwriter of the Bonds, has entered into a distribution agreement with its affiliate, Morgan Stanley Smith Barney LLC. As part of the distribution arrangement, Morgan Stanley & Co. LLC may distribute municipal securities to retail investors through the financial advisor network of Morgan Stanley Smith Barney LLC. As part of this arrangement, Morgan Stanley & Co. LLC may compensate Morgan Stanley Smith Barney LLC for its selling efforts with respect to the Bonds.*

#### **The District**

The District, established in 1948, covers 339 square miles in the southeastern section of Jefferson County and the southwest portion of Madison County in southeastern Idaho. Approximately 99% of the District is located in Jefferson County (the “County”), and 1% is located in Madison County (together, the “Counties”). The County had 29,439 residents according to the 2018 US Census Bureau. The District’s headquarters are located in the City of Rigby, Idaho, which serves as the County seat. The City of Rigby was incorporated in

1890 and had 4,193 residents according to the 2018 estimate by the US Census Bureau. The District's 2017 population was 24,063, according to the US Census Bureau.

The District is funded from a combination of local tax sources and state funds. See "TAXES AND STATE FUNDING" below.

### **The 2019 Bonds**

This OFFICIAL STATEMENT, including the cover page, introduction and appendices, provides information in connection with the issuance and sale by the District of its \$13,480,000 General Obligation Refunding Bonds, Series 2019 (Sales Tax Guaranty Program) (the "2019 Bonds or "2019 Bond"), initially issued in book-entry form.

### **Security**

The 2019 Bonds will be general obligations of the District, payable from the proceeds of ad valorem taxes to be levied, without limitation as to rate or amount, on all of the taxable property in the District, fully sufficient to pay the 2019 Bonds as to both principal and interest. See "SECURITY AND SOURCES OF PAYMENT" and "TAXES AND STATE FUNDING—Tax Levy And Collection" below.

Payment of the principal of and interest on the 2019 Bonds when due is guaranteed by the State of Idaho (the "State") pursuant to the sales tax pledge under the provisions of the Idaho School Bond Guaranty Act, Title 33, Chapter 53, Idaho Code (the "Sales Tax Guaranty Program"). See "STATE OF IDAHO GUARANTY" below.

### **Authority And Purpose**

*Authority.* The 2019 Bonds are being issued pursuant to (i) Title 33, Chapter 11, Idaho Code, as amended; the Registered Public Obligations Act of Idaho, Title 57, Chapter 9, Idaho Code, as amended; the Municipal Bond Law, Title 57, Chapter 2; and the bond refunding provisions of Title 57, Chapter 5, Idaho Code (collectively, the "Act"), (ii) the Resolution of the District adopted on October 9, 2019 (the "Resolution"), which provides for the issuance of the 2019 Bonds and delegates to certain officers of the District the authority to accept the winning bid at the competitive sale of the 2019 Bonds, subject to certain limitations, and (iii) other applicable provisions of law.

*Purpose.* The 2019 Bonds are being issued to refund certain outstanding general obligation bonds previously issued by the District and the payment of costs associated with the issuance of the 2019 Bonds. See "THE 2019 BONDS—Plan Of Refunding," and "—Sources And Uses Of Funds" below.

### **No Redemption Provisions**

The 2019 Bonds are not subject to optional redemption prior to maturity. See "THE 2019 BONDS—No Redemption Provisions" below.

### **Registration, Denominations, Manner Of Payment**

The 2019 Bonds are issuable only as fully-registered bonds and, when initially issued, will be registered in the name of Cede & Co., as nominee for The Depository Trust Company, New York, New York ("DTC"). DTC will act as securities depository of the 2019 Bonds. Purchases of 2019 Bonds will be made in book-entry form only, in the principal amount of \$5,000 or any whole multiple thereof, through brokers and dealers who are, or who act through, DTC's Direct Participants (as defined herein). Beneficial Owners (as defined herein) of the 2019 Bonds will not be entitled to receive physical delivery of bond certificates so long as DTC or a successor securities depository acts as the securities depository with respect to the 2019 Bonds. "Direct Participants,"



“Indirect Participants” and “Beneficial Owners” are defined under “APPENDIX D—BOOK—ENTRY SYSTEM” below.

Principal of and interest on the 2019 Bonds (interest payable March 15 and September 15 of each year, commencing March 15, 2020) are payable by Zions Bancorporation, National Association, Boise, Idaho (“Zions Bancorporation”), as paying agent (the “Paying Agent”) for the 2019 Bonds, to the registered owners of the 2019 Bonds. So long as Cede & Co. is the registered owner of the 2019 Bonds, DTC will, in turn, remit such principal and interest to its Direct Participants, for subsequent disbursements to the Beneficial Owners of the 2019 Bonds, as described under “APPENDIX D—BOOK—ENTRY SYSTEM” below.

So long as DTC or its nominee is the registered owner of the 2019 Bonds, neither the District nor the Paying Agent will have any responsibility or obligation to any Direct or Indirect Participants of DTC, or the persons for whom they act as nominees, with respect to the payments to or the providing of notice for the Direct Participants, Indirect Participants or the Beneficial Owners of the 2019 Bonds. Under these same circumstances, references herein and in the Resolution to the “Bondowners” or “Registered Owners” of the 2019 Bonds shall mean Cede & Co. and shall not mean the Beneficial Owners of the 2019 Bonds.

### **Tax-Exempt Status Of The 2019 Bonds**

In the opinion of Hawley Troxell Ennis & Hawley LLP, Bond Counsel, assuming continuous compliance with certain covenants described herein, interest on the 2019 Bonds is excluded from gross income pursuant to Section 103 of the Internal Revenue Code of 1986, as amended to the date of delivery of the 2019 Bonds (the “Code”), and interest on the 2019 Bonds is excluded from alternative minimum taxable income, as defined in Section 55(b)(2) of the Code. Interest on the 2019 Bonds is excluded from Idaho taxable income under present Idaho income tax laws. See “LEGAL MATTERS—Tax Exemption” herein.

### **Professional Services**

In connection with the issuance of the 2019 Bonds, the following have served the District in the capacity indicated.

#### *Bond Counsel*

Hawley Troxell Ennis & Hawley LLP  
877 Main St Ste 1000  
PO Box 1617  
Boise ID 83701-1617  
208.344.6000 | f 208.954.5421  
[nmiller@hawleytroxell.com](mailto:nmiller@hawleytroxell.com)

#### *Attorney for the District*

Nelson Hall Parry Tucker, PLLC  
490 Memorial Dr  
Idaho Falls ID 83402  
208.522.3001 | f 208.523.7254  
[drnelson@nhptlaw.com](mailto:drnelson@nhptlaw.com)

#### *Escrow Agent, Paying Agent, and Bond Registrar*

Zions Bancorporation, National Association  
800 W Main St Ste 700  
Boise ID 83702  
208.501.7496 | f 855.855.9705  
[jennifer.mabbott@zionsbancorp.com](mailto:jennifer.mabbott@zionsbancorp.com)

#### *Municipal Advisor*

Zions Public Finance, Inc.  
800 W Main St, Ste 700  
Boise ID 83702  
208.501.7533  
[christian.anderson@zionsbancorp.com](mailto:christian.anderson@zionsbancorp.com)

### **Conditions Of Delivery, Anticipated Date, Manner, And Place Of Delivery**

The 2019 Bonds are offered, subject to prior sale, when, as and if issued and received by the successful bidder, subject to the approval of legality of the 2019 Bonds by Bond Counsel, and certain other conditions. Certain legal matters will be passed on for the District by Nelson Hall Parry Tucker, PLLC, Idaho Falls, Idaho. It is expected that the 2019 Bonds, in book-entry form only, will be available for delivery in Boise, Idaho for deposit with the Paying Agent, as fast agent of DTC, on or about Tuesday, November 19, 2019.

## Information Reporting Agreement (Disclosure Undertaking)

The District will enter into an Information Reporting Agreement (the “Disclosure Undertaking”) for the benefit of the owners of the 2019 Bonds. For a detailed discussion of the Disclosure Undertaking, previous undertakings and timing of submissions see “INFORMATION REPORTING AGREEMENT” below and “APPENDIX C—PROPOSED FORM OF INFORMATION REPORTING AGREEMENT.”

### Basic Documentation

This OFFICIAL STATEMENT speaks only as of its date, and the information contained herein is subject to change. Brief descriptions of the District’s Board of Trustees (the “Board”), the District, the 2019 Bonds, and the Resolution are included in this OFFICIAL STATEMENT. Such descriptions do not purport to be comprehensive or definitive. All references herein to the Resolution are qualified in their entirety by reference to such document, and references herein to the 2019 Bonds are qualified in their entirety by reference to the form thereof included in the Resolution. The “basic documentation” which includes the Resolution, the closing documents and other documentation authorizing the issuance of the 2019 Bonds and establishing the rights and responsibilities of the District and other parties to the transaction may be obtained from the “contact persons” as indicated below.

### Contact Persons

As of the date of this OFFICIAL STATEMENT, additional requests for information may be directed to Zions Public Finance, Inc., Boise, Idaho, as municipal advisor to the District (the “Municipal Advisor”):

Christian Anderson, Vice President, [christian.anderson@zionsbancorp.com](mailto:christian.anderson@zionsbancorp.com)

Zions Public Finance, Inc.  
800 W Main St Ste 700  
Boise ID 83702  
208.501.7533

As of the date of this OFFICIAL STATEMENT, the chief contact persons for the District concerning the 2019 Bonds are:

Chad Martin, Superintendent, [chmartin@sd251.org](mailto:chmartin@sd251.org)  
Bryce Bronson, Business Manager, [bbronson@sd251.org](mailto:bbronson@sd251.org)

Joint School District No. 251  
3850 E 300 N  
Rigby ID 83442  
208.745.6693 | f 208.745.0848

As of the date of this OFFICIAL STATEMENT, the chief contact person for the State concerning the guaranty for the 2019 Bonds under the Sales Tax Guaranty Program is:

Paul Stewart, Investment Officer, [paul.stewart@sto.idaho.gov](mailto:paul.stewart@sto.idaho.gov)

Office of the Idaho State Treasurer  
700 West Jefferson Ste. 126  
Boise ID 83720  
208.332.2938 | f 208.332.2961  
[sto.idaho.gov](http://sto.idaho.gov)

## INFORMATION REPORTING AGREEMENT

The District will enter into a Disclosure Undertaking for the benefit of the Beneficial Owners of the 2019 Bonds to send certain information annually and to provide notice of certain events to the Municipal Securities Rulemaking Board (“MSRB”) through its Electronic Municipal Market Access system (“EMMA”) pursuant to the requirements of paragraph (b)(5) of Rule 15c2-12 (the “Rule”) adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended. The information to be provided on an annual basis, the events which will be noticed on an occurrence basis and other terms of the Disclosure Undertaking, including termination, amendment and remedies, are set forth in the proposed form of Disclosure Undertaking in “APPENDIX C—PROPOSED FORM OF INFORMATION REPORTING AGREEMENT.”

The Disclosure Undertaking requires the District to submit its annual financial report (Fiscal Year Ending June 30) and other operating and financial information on or before December 27 (180 days from the end of the Fiscal Year). The District will submit the Fiscal Year 2020 financial report and other operating and financial information for the 2019 Bonds on or before December 27, 2020, and annually thereafter on or before each December 27.

A failure by the District to comply with the Disclosure Undertaking will not constitute a default under the Resolution, and Bondowners of the 2019 Bonds are limited to the remedies provided in the Disclosure Undertaking. A failure by the District to comply with the Disclosure Undertaking must be reported in accordance with the Rule and must be considered by any broker, dealer or municipal securities dealer before recommending the purchase or sale of the 2019 Bonds in the secondary market. Any such failure may adversely affect the marketability of the 2019 Bonds.

## STATE OF IDAHO GUARANTY

### **The Guaranty; Pledge of State Sales Tax**

School districts are eligible to apply for a guaranty by the Idaho State School Bond Guaranty Program pursuant to the provisions of the Idaho School Bond Guaranty Act, Title 33, Chapter 53, Idaho Code (the “Sales Tax Guaranty Program”) and may apply for further credit enhancement by the Credit Enhancement Program supported by the public school’s endowment fund, pursuant to section 57-728, Idaho Code (the “Credit Enhancement Program”) (the Sales Tax Guaranty Program and the Credit Enhancement Program, collectively referred to herein as the “Programs”). School districts may have outstanding up to \$40 million of school bonds guaranteed by both the Programs and may obtain a guaranty solely by the Sales Tax Guaranty Program if bonds to be guaranteed or already guaranteed are more than \$40 million.

As of the date of this OFFICIAL STATEMENT, Moody’s has assigned its “Aa1” rating to bonds that are guaranteed by the Sales Tax Guaranty Program. Moody’s has assigned its “Aaa” rating to bonds that are guaranteed by the Credit Enhancement Program and the Sales Tax Guaranty Program. ***The 2019 Bonds are guaranteed by the Sales Tax Guaranty Program only.***

### **The Sales Tax Guaranty Program**

*General.* Any school district may apply to the Idaho State Treasurer (the “State Treasurer”) for the State’s guaranty of its eligible bonds. Pursuant to the Sales Tax Guaranty Program, the sales tax of the State is pledged to guarantee full and timely payment of the principal of (either at the stated maturity or by any advancement of maturity pursuant to a mandatory sinking fund payment) and interest on, refunding bonds issued on and after March 1, 1999, which meet certain requirements detailed below, for voter-approved bonds which were voted on by the electorate prior to March 1, 1999, and voter-approved bonds for new projects which were voted on by the electorate on and after March 1, 1999, as such payments shall become due (except that in the event of any acceleration of the due date of such principal by reason of mandatory or optional redemption or acceleration resulting from default or otherwise, other than any advancement of maturity pursuant to a mandatory sinking

fund payment, the payments guaranteed shall be made in such amounts and at such times as such payments of principal would have been due had there not been any such acceleration) (the “Guaranty”). The Guaranty is good for the life of the bond, even if the State Treasurer later determines a district is ineligible for future guaranties. See in this section “State Treasurer to Monitor District’s Fiscal Solvency” below.

*On September 20, 2019, the State Treasurer issued to the District a Certificate of Eligibility for the Sales Tax Guaranty Program for the 2019 Bonds (the “Certificate of Eligibility”).*

The Certificate of Eligibility evidences the District’s eligibility for the Sales Tax Guaranty Program for 90 days from the date of issuance. Once the 2019 Bonds are issued pursuant to the Certificate of Eligibility, the Guaranty is in effect for so long as the 2019 Bonds are outstanding.

In addition, the Sales Tax Guaranty Program provides that the State pledges to and agrees with the holders of bonds that the State will not alter, impair, or limit the rights vested by the program with respect to bonds until the bonds, together with applicable interest, are fully paid and discharged. However, this pledge does not preclude an alteration, impairment, or limitation if adequate provision is made by law for the protection of the holders of the bonds.

*Program Limitations.* Bonds issued by the Idaho Bond Bank Authority (“IBBA”) and the Sales Tax Guaranty Program are both secured by State sales tax. The State implemented a debt capacity policy that caps the Sales Tax Guaranty Program at the combined “maximum annual debt service” of bonds issued thereunder and the IBBA’s revenue bonds/municipal loan program can be no greater than 20% of prior Fiscal Year audited State sales tax revenue. The State’s sales tax revenue for Fiscal Year 2018 was \$1.805 billion. The combined maximum annual debt service under the Sales Tax Guaranty Program and IBBA’s revenue bonds/municipal program as of March 2019 was \$190.7 million, resulting in a percentage of 10.6%.

As of the date of this OFFICIAL STATEMENT, the following District bonds outstanding are guaranteed by the Sales Tax Guaranty Program.

<u>Series</u>	<u>Purpose</u>	<u>Original Principal Amount</u>	<u>Final Maturity Date</u>	<u>Current Principal Outstanding</u>
2019 (1).....	Refunding	\$13,480,000	September 15, 2027	\$13,480,000
2018 .....	School building	31,665,000	September 15, 2038	31,455,000
2015 .....	Refunding	4,925,000	September 1, 2022	2,685,000
2010C.....	Building/QSCB	15,000,000	September 1, 2029	15,000,000
2010A (2).....	Building/BABS	21,805,000	March 1, 2020 (3)	0
2009 .....	Building/QSCB	5,000,000	September 1, 2025	<u>5,000,000</u>
Total principal amount of outstanding guaranteed .....				<u>\$67,620,000</u>

- (1) As of the date of this OFFICIAL STATEMENT, these bonds are considered issued and outstanding.
- (2) The outstanding 2010A Bonds, in the amount of \$17,020,000, will be refunded by the 2019 Bonds. The 2019 Bonds will be guaranteed by the Sales Tax Guaranty Program. As of the date of this OFFICIAL STATEMENT, the 2010A Bonds will be considered refunded.
- (3) Final maturity date after these bonds were refunded by the 2019 Bonds.

**Guaranty Procedures**

The Sales Tax Guaranty Program is for the protection of the bondholders. Ultimate liability for the payment of the 2019 Bonds remains with the District. Accordingly, the Sales Tax Guaranty Program contains provisions, including interception of State aid to the District, possible action to compel levy of a tax sufficient to reimburse the State for any payments made to bondholders pursuant to its Guaranty, and various oversight provisions to assure that the District, and not the State, will ultimately be responsible for debt service on the 2019 Bonds.

Under the Sales Tax Guaranty Program, the District's Superintendent is required to transfer moneys sufficient for scheduled debt service payments on the 2019 Bonds to the Paying Agent at least 15 days before any principal or interest payment date for the 2019 Bonds. If the Superintendent is unable to transfer the scheduled debt service payment to the Paying Agent at least 15 days before the payment date, the Superintendent must immediately notify the Paying Agent and the State Treasurer. In addition, if the Paying Agent has not received the scheduled debt service payment at least 15 days prior to the scheduled debt service payment date for the 2019 Bonds the Paying Agent must notify the State Treasurer in writing at least 10 days prior to the payment date. The Sales Tax Guaranty Program further provides that if sufficient moneys have not been transferred to the Paying Agent, then the State Treasurer shall, on or before the scheduled payment date, transfer sufficient moneys to the Paying Agent to make the scheduled debt service payment. Payment by the State of a debt service payment on the 2019 Bonds discharges the obligation of the District to the bondholders for that payment to the extent of the State's payment and transfers the District's obligation for that payment to the State.

If one or more payments are made by the State Treasurer pursuant to the Sales Tax Guaranty Program, the State Treasurer shall immediately intercept any payments from any sources of operating moneys provided by the State to the District that would otherwise be paid to the District, and apply these intercepted payments to reimburse the State until all obligations of the District to the State arising from these payments are paid in full, including interest and penalties payable pursuant to the Sales Tax Guaranty Program. The State has no obligation to replace any moneys intercepted. The Sales Tax Guaranty Program obligates the District to reimburse all moneys drawn by the State Treasurer on its behalf, pay interest to the State on all moneys paid at not less than the average prime rate for national money center banks plus 1%, and to pay any additional penalties, which may be imposed by the State Treasurer pursuant to the Sales Tax Guaranty Program at a rate of not more than 5% of the amount paid by the State pursuant to its Guaranty, for each instance payment is made. If the State Treasurer determines amounts obtained pursuant to the Sales Tax Guaranty Program will not be sufficient to reimburse the State within one year from a payment the State makes, the State Treasurer must pursue any legal action against the District necessary to compel it to levy and provide tax revenues sufficient to pay debt service and to meet its repayment obligations to the State.

The District may use property taxes or other moneys to replace intercepted funds if the moneys are derived from taxes originally levied to make the payment, but which were not timely received by the District; taxes from a supplemental levy made to make the missed payment or to replace the intercepted moneys; moneys transferred from the undistributed reserve, if any, of the District, or any other source of money on hand and legally available. The District may not replace operating funds intercepted by the State with moneys collected and held to make payments on the 2019 Bonds if that replacement would divert moneys from the payment of future debt service on the 2019 Bonds and increase the risk that the Guaranty would be called upon an additional time.

***Since the inception of the Programs, the State has not been called upon to pay the principal of or interest on any bonds guaranteed under the Programs.***

### **State Treasurer to Monitor District's Fiscal Solvency**

The Sales Tax Guaranty Program also charges the State Treasurer with the responsibility to monitor, evaluate and, at least annually, report his or her findings as to the fiscal solvency of each school district. Pursuant to the Sales Tax Guaranty Program, the State Treasurer will receive annual statements of the financial condition of the District and a copy of the complete audit of the financial statements of the District, which is prepared pursuant to Section 33-701, Idaho Code. The State Treasurer is also required to report his conclusions regarding the fiscal solvency of the District at least annually to the Governor, the Idaho State Legislature (the "State Legislature"), the Endowment Fund Investment Board and the State Superintendent of Public Instruction. In addition, the State Treasurer must immediately report any circumstances suggesting that the District will be unable to meet its debt service obligations and immediately recommend a course of remedial action.

**Status Of The Programs**

As of the date of this OFFICIAL STATEMENT, the State has the following bonds guaranteed under the Programs:

	Sales Tax Guaranty Program (1)	Sales Tax Guaranty and Credit Enhance- ment Programs
Number of school districts with bonds outstanding.....	60	58
Number of outstanding bond issues.....	120	84
Outstanding principal guaranteed .....	\$1,305,312,020	\$611,840,798

(1) Districts included in the Sales Tax Guaranty Program column may also have bonds that are secured by both Programs. Does not include the 2019 Bonds.

(Source: Office of the Idaho State Treasurer.)

**State Of Idaho–Financial And Operating Information**

The State produces a Comprehensive Annual Financial Report (“CAFR”) in accordance with generally accepted accounting principles as defined by the Government Accounting Standards Board. The State’s Fiscal Year 2018 CAFR may be found at <http://www.sco.idaho.gov>. The State’s most recent official statement for its tax anticipation notes (base CUSIP®451434) is currently on file with EMMA. Such information contained on websites shall not be considered to be a part of this OFFICIAL STATEMENT and is not provided in connection with the offering of the 2019 Bonds.

**BOND LEVY EQUALIZATION SUPPORT PROGRAM**

**Bond Levy Subsidy Program**

In 2002, the State created a Bond Levy Equalization Support Program (the “Bond Levy Subsidy Program”). The Bond Levy Subsidy Program provides for a subsidy payment (the “Levy Subsidy Payments”) from the State’s Bond Levy Equalization Fund to school districts to offset a portion of the costs of annual bond interest and redemption payments made on bonds approved at elections occurring on or after September 15, 2002.

**Availability Of The Levy Subsidy**

To determine the amount of the average payment, the Idaho State Department of Education (the “DOE”) calculates a value index (the “Value Index”) annually for each school district based upon the following three components: (i) the district’s market value per support unit for equalization divided by two; (ii) the average annual seasonally adjusted unemployment rate in the county in which a plurality of the school district’s market value for assessment purposes of taxable property (the “Taxable Assessed Value”) is located; and (iii) the per capita income in the county in which a plurality of the school district’s Taxable Assessed Value is located.

The Levy Subsidy Payment to a district is determined by multiplying one, minus the district’s Value Index, times the district’s average annual principal and interest on bonded indebtedness, subject to the provisions that every school district with a Value Index of less than 1.50 will receive a minimum payment of no less than 10% of its interest payments. School districts with a Value Index of 1.50 or greater receive no Levy Subsidy. The DOE disburses Levy Subsidy Payments no later than September 1 of each year for school districts in which voters have approved the issuance of qualifying bonds by no later than January 1 of that calendar year.

To be entitled to a Levy Subsidy Payment from the DOE, a district is required to annually report the status of all qualifying bonds to the DOE by January 1 of each year, including bonds approved by the voters that have

not been issued. Information submitted includes the following: (1) the actual or estimated bond interest and redemption payment schedule; (2) any qualifying bond that has been paid in full; and (3) other information as may be required by the DOE.

The 2019 Legislature appropriated \$23,387,900 for Levy Subsidy Payments for Fiscal Year 2020 disbursement, which was disbursed to qualifying school districts on or about September 1, 2019. Fiscal Year 2020 disbursements were funded from a mix of sources: \$7,939,000 from the General Fund (transferred from cigarette tax revenue), \$1,823,900 of carry over in the Levy Subsidy fund, and \$13,625,000 of Idaho Lottery proceeds, which are directed by statute to the Bond Levy Subsidy Program. Amounts available for Levy Subsidy Payments in future years are subject to appropriation by the State Legislature each year.

The District has been receiving Levy Subsidy Payments on its outstanding bonds. The District expects to receive a Levy Subsidy Payment for the 2019 Bonds beginning in September 2020. The DOE recalculates a bond's average annual principal and interest payments in circumstances where a bond is refunded to be measured by the average annual principal and interest on the refunding bonds. The District has covenanted in the Resolution to comply with the information requirements of the DOE to receive Levy Subsidy Payments. The District has complied with the information requirements of the DOE and expects to be able to continue to do so.

*The Value Index is recalculated annually. There can be no assurance that the District will qualify to receive Levy Subsidy Payments from the State or that there will be sufficient funds in the Bond Levy Equalization Fund of the State to make payments to all eligible districts. Further, there can be no assurance that the Bond Levy Subsidy Program will not be altered, amended or discontinued in the future.*

### **Benefit Of Levy Subsidy To The District**

Based on information provided by the DOE, the District's Value Index for Fiscal Year 2020 is approximately 0.700 which would entitle the District to receive an annual Levy Subsidy Payment equal to approximately 30% of the average annual debt service on qualifying bonds. The Value Index for future fiscal years (beginning with Fiscal Year 2021) will be recalculated annually by the DOE and provided in July, shortly after the beginning of the applicable fiscal year. Based on information provided by the District, the District's value index for Fiscal Year 2021 is not expected to exceed the 1.50 index cap. If the District's Value Index is above 1.50 for any fiscal year during the repayment of the 2019 Bonds, the District will not receive a subsidy payment for that fiscal year.

## **THE 2019 BONDS**

### **General**

The 2019 Bonds will be dated the date of their original issuance and delivery<sup>1</sup> (the "Dated Date") and will mature on September 15 of the years and in the amounts as set forth on the inside cover page of this OFFICIAL STATEMENT.

The 2019 Bonds will bear interest from their Dated Date at the rates set forth on the inside cover page of this OFFICIAL STATEMENT. Interest on the 2019 Bonds is payable semiannually on each March 15 and September 15, commencing March 15, 2020. Interest on the 2019 Bonds will be computed on the basis of a 360-day year comprised of 12, 30-day months. Zions Bancorporation is the bond registrar and Paying Agent for the 2019 Bonds under the Resolution (in such respective capacities, the initial "Bond Registrar").

The 2019 Bonds will be issued as fully-registered bonds, initially in book-entry form, in the denomination of \$5,000 or any whole multiple thereof, not exceeding the amount of each maturity.

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<sup>1</sup> The anticipated date of delivery is Tuesday, November 19, 2019.

## Plan Of Refunding

The District issued \$21,805,000 General Obligation Bonds, Series 2010A on May 20, 2010 (the “2010A Bonds”). The original proceeds of the 2010A Bonds were used to finance the costs of construction, expansions, and renovations to District school buildings and property and to pay the costs of issuance of the 2010A Bonds.

A portion of the proceeds of the 2019 Bonds will be used to refund all outstanding maturities of the 2010A Bonds (referred to herein as the “Refunded Bonds”). Refundings of outstanding general obligation school bonds may be issued without a vote of the electorate in the District.

Pursuant to an escrow agreement (the “Escrow Agreement”) between the District and Zions Bancorporation, National Association, Boise, Idaho, serving in its role as the escrow agent for the Refunded Bonds (the “Escrow Agent”), a portion of the proceeds of the 2019 Bonds, together with available funds of the District will purchase certain direct United States government obligations to defease and pay the Refunded Bonds maturing on and after September 1, 2025, in the principal amount of \$17,020,000, as described below:

<u>Scheduled Maturity (September 1)</u>	<u>Redemption Date</u>	<u>CUSIP® 474178</u>	<u>Principal Amount</u>	<u>Interest Rate</u>	<u>Redemption Price</u>
2025 (1) .....	March 1, 2020	DY3	\$ 8,035,000	4.65 %	100%
2026 .....	March 1, 2020	DZ0	1,830,000	5.25	100
2027 .....	March 1, 2020	EA4	1,890,000	5.40	100
2028 .....	March 1, 2020	EB2	2,585,000	5.50	100
2029 .....	March 1, 2020	EC0	<u>2,680,000</u>	5.60	100
Totals .....			<u>\$17,020,000</u>		

(1) Term bond.

The government obligations will be deposited in the custody of the Escrow Agent. The maturing principal of the government obligations, interest earned thereon, and necessary cash balance, if any, will provide funds to pay accrued interest on the Refunded Bonds on each interest payment date to and including the March 1, 2020 and to redeem the Refunded Bonds pursuant to call for redemption on March 1, 2020.

The government obligations, interest earned thereon, and necessary cash balance, if any, will irrevocably be pledged to and held in trust by the Escrow Agent for the benefit of the owner of the Refunded Bond pursuant to the escrow agreement.

Certain mathematical computations regarding the sufficiency of and the yield on the investments held under the Escrow Agreement will be verified by Public Finance Partners LLC, Minneapolis, Minnesota. See “MISCELLANEOUS—Escrow Verification” below.

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## Sources And Uses Of Funds

The sources and uses of funds in connection with the issuance of the 2019 Bonds are estimated to be as follows:

### Sources:

Par amount of 2019 Bonds.....	\$13,480,000.00
Original issue premium.....	2,037,763.65
Cash contribution from the District (1).....	<u>2,000,000.00</u>
Total .....	<u>\$17,517,763.65</u>

### Uses:

Deposit to Escrow Account .....	\$17,382,333.69
Costs of Issuance (2).....	120,151.83
Underwriter's discount.....	<u>15,278.13</u>
Total .....	<u>\$17,517,763.65</u>

- (1) The District has accumulated funds in its bond fund not needed for principal and interest payments on its outstanding bonds.
- (2) Includes legal fees, Municipal Advisor fees, rating agency fees, credit enhancement application fees, Bond Registrar and Paying Agent fees, Escrow Agent fees, escrow verification agent fees, rounding amounts, and other miscellaneous costs of issuance.

## No Redemption Provisions

The 2019 Bonds are not subject to optional redemption prior to maturity.

## Registration And Transfer; Record Date

*Registration and Transfer.* In the event the book-entry system is discontinued, any 2019 Bond may, in accordance with its terms, be transferred, upon the registration books kept by the Bond Registrar, by the person in whose name it is registered, in person or by such owner's duly authorized attorney, upon surrender of such 2019 Bond for cancellation, accompanied by delivery of a duly executed written instrument of transfer in a form approved by the Bond Registrar. No transfer will be effective until entered on the registration books kept by the Bond Registrar. Whenever any 2019 Bond is surrendered for transfer, the Bond Registrar will authenticate and deliver a new fully-registered 2019 Bond or 2019 Bonds of the same series, designation, maturity and interest rate and of authorized denominations duly executed by the Board, for a like aggregate principal amount.

The 2019 Bonds may be exchanged at the office of the Bond Registrar for a like aggregate principal amount of fully-registered 2019 Bonds of the same series, designation, maturity and interest rate of other authorized denominations.

For every such exchange or transfer of the 2019 Bonds, the Bond Registrar must make a charge sufficient to reimburse it for any tax or other governmental charge required to be paid with respect to such exchange or transfer of the 2019 Bonds.

*Record Date.* The term "Record Date" means with respect to each interest payment date, the day that is 15 days immediately preceding such interest payment date. The Bond Registrar will not be required to transfer or exchange any 2019 Bond after the Record Date with respect to any interest payment date to and including such interest payment date.

The Board, the Bond Registrar and the Paying Agent may treat and consider the person in whose name each 2019 Bond is registered in the registration books kept by the Bond Registrar as the holder and absolute owner

thereof for the purpose of receiving payment of, or on account of, the principal or redemption price thereof and interest due thereon and for all other purposes whatsoever.

### Book-Entry System

DTC will act as securities depository for the 2019 Bonds. The 2019 Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered bond certificate will be issued for each maturity of the 2019 Bonds, each in the aggregate principal amount of such maturity, and will be deposited with DTC. See “APPENDIX D—BOOK-ENTRY SYSTEM” for a more detailed discussion of the book-entry system and DTC.

The District, the Bond Registrar and the Paying Agent may treat DTC (or its nominee) as the sole and exclusive owner of the 2019 Bonds registered in its name for the purpose of payment of the principal of and interest on the 2019 Bonds, giving any notice permitted or required to be given to registered owners under the Resolution, registering the transfer of 2019 Bonds, obtaining any consent or other action to be taken by registered owners and for all other purposes whatsoever, and shall not be affected by any notice to the contrary. The District, the Bond Registrar and the Paying Agent shall not have any responsibility or obligation to any Participant, any person claiming a beneficial ownership interest in the 2019 Bonds under or through DTC or any Participant, or any other person which is not shown on the registration books of the District.

So long as Cede & Co. is the registered owner of the 2019 Bonds, as nominee of DTC, references herein and in the Resolution to the Bondowners or registered owners of the 2019 Bonds shall mean Cede & Co. and shall not mean the Beneficial Owners of the 2019 Bonds.

Neither the District, the Bond Registrar nor the Paying Agent will have any responsibility or obligation to any Participants of DTC, or the persons for whom they act as nominees, with respect to the payments to or the providing of notice to the Participants, or Beneficial Owners of the 2019 Bonds.

In the event the book-entry system is discontinued, interest on the 2019 Bonds will be payable by check or draft of the Paying Agent, mailed to the registered owners thereof at the addresses shown on the registration books of the District kept for that purpose by the Bond Registrar. The principal of all 2019 Bonds will be payable at the principal office of the Paying Agent.

### Debt Service On The 2019 Bonds

Payment Date	The 2019 Bonds		Period Total	Fiscal Total
	Principal	Interest		
March 15, 2020.....	\$ 0.00	\$ 217,177.78	\$ 217,177.78	\$ 217,177.78
September 15, 2020 .....	2,045,000.00	337,000.00	2,382,000.00	
March 15, 2021.....	0.00	285,875.00	285,875.00	2,667,875.00
September 15, 2021 .....	1,745,000.00	285,875.00	2,030,875.00	
March 15, 2022.....	0.00	242,250.00	242,250.00	2,273,125.00
September 15, 2022 .....	1,320,000.00	242,250.00	1,562,250.00	
March 15, 2023.....	0.00	209,250.00	209,250.00	1,771,500.00
September 15, 2023 .....	1,385,000.00	209,250.00	1,594,250.00	
March 15, 2024.....	0.00	174,625.00	174,625.00	1,768,875.00
September 15, 2024 .....	1,460,000.00	174,625.00	1,634,625.00	
March 15, 2025.....	0.00	138,125.00	138,125.00	1,772,750.00
September 15, 2025 .....	1,535,000.00	138,125.00	1,673,125.00	
March 15, 2026.....	0.00	99,750.00	99,750.00	1,772,875.00
September 15, 2026 .....	1,950,000.00	99,750.00	2,049,750.00	
March 15, 2027.....	0.00	51,000.00	51,000.00	2,100,750.00
September 15, 2027 .....	<u>2,040,000.00</u>	<u>51,000.00</u>	<u>2,091,000.00</u>	2,091,000.00
Totals.....	<u>\$13,480,000.00</u>	<u>\$2,955,927.78</u>	<u>\$16,435,927.78</u>	

## SECURITY AND SOURCES OF PAYMENT

The 2019 Bonds are general obligations of the District and the full faith, credit and resources of the District are pledged for the punctual payment of the principal of and interest on the 2019 Bonds. The 2019 Bonds are secured by ad valorem taxes to be levied against all taxable property within the District. More specifically, for the purpose of paying the principal of and interest on the 2019 Bonds as the same will become due, the District will levy on all taxable property located within the District, in addition to all other taxes, direct annual taxes sufficient in amount to provide for the payment of principal of and interest on the 2019 Bonds. The taxes, when collected, are required to be applied solely for the purpose of payment of principal and interest on the 2019 Bonds and for no other purpose. See “TAXES AND STATE FUNDING—Ad Valorem Tax System” below.

The District may, subject to applicable laws, apply other funds available to make payments with respect to the Bonds and thereby reduce the amount of future tax levies for such purpose.

The 2019 Bonds also have the benefit of the Sales Tax Guaranty Program as described above under the caption: “STATE OF IDAHO GUARANTY,” and are eligible for Levy Subsidy Payments as described above under the caption “BOND LEVY EQUALIZATION SUPPORT PROGRAM.”

The Levy Subsidy Payments are appropriated on an annual basis by the State Legislature and therefore do not constitute security for the 2019 Bonds because Bondowners cannot compel appropriation of such Levy Subsidy Payments. However, in the Resolution the District covenants to deposit all Levy Subsidy Payments into the bond fund for the 2019 Bonds and to use them for no other purpose. See “Bond Fund For The 2019 Bonds” below. Accordingly, Levy Subsidy Payments provide an additional source of payment for the Bonds and once received by the District, are irrevocably pledged as security for the 2019 Bonds.

The 2019 Bonds do not constitute a debt or indebtedness of the Counties, the State (except as described under “STATE OF IDAHO GUARANTY”), or any political subdivision thereof other than the District.

### **Bond Fund For The 2019 Bonds**

The Resolution creates a bond fund for the deposit of revenues and disbursement of payments of debt service on the 2019 Bonds (the “Bond Fund”). In the Resolution, the District covenants to levy and collect property taxes sufficient, together with other funds, to pay debt service on the 2019 Bonds, to deposit such revenues into the Bond Fund and to use the funds on deposit in the Bond Fund for no other purpose than for payment of principal and interest on the 2019 Bonds as they become due.

The Idaho system of ad valorem tax collection and disbursement does not require counties to segregate tax collections dedicated to pay principal and interest on bonded indebtedness of political subdivisions from the other revenues the county collects on behalf of the political subdivision. In addition to the revenues collected from the dedicated ad valorem tax levy for the District’s bonds, such revenues may include revenues from the District’s other available levies. See “TAXES AND STATE FUNDING—Ad Valorem Tax System” and “TAXES AND STATE FUNDING—School District Levies” herein. The District maintains certain policies and internal controls to ensure that monies received from the Counties are properly allocated to their intended purposes, and that monies received from the bond levy are promptly deposited into the Bond Fund. The District also has policies and internal controls in place to prevent withdrawals from the Bond Fund for any purpose other than payment of principal and interest on the 2019 Bonds.

Similarly, Levy Subsidy Payments received from the State are direct deposited to the District in the same manner as other state funds. In the Resolution, the District covenants to deposit the Levy Subsidy Payments into the Bond Fund, and the District’s internal controls verify that Levy Subsidy Payments are properly allocated to the payment of debt service and promptly recorded into the Bond Fund.

The Resolution pledges the revenues from the bond levy, Levy Subsidy Payments once received, and all funds on deposit in the Bond Fund for the payment of principal and interest on the 2019 Bonds.

The 2019 Bonds will be general obligations of the District, payable from the proceeds of ad valorem taxes to be levied without limitation as to rate or amount on all the taxable property in the District, fully sufficient to pay the 2019 Bonds as to both principal and interest. See “TAXES AND STATE FUNDING—Ad Valorem Tax System” and “STATE OF IDAHO SCHOOL FINANCE” below.

## **THE DISTRICT**

### **General**

The District, established in 1948, covers 339 square miles in the southeastern section of Jefferson County and the southwest portion of Madison County in southeastern Idaho. Approximately 99% of the District is located in the County, and 1% is located in Madison County. The County had 29,439 residents according to the 2018 US Census Bureau. The District’s headquarters are located in the City of Rigby, Idaho, which serves as the county seat. The City of Rigby was incorporated in 1890 and had 4,193 residents according to the 2018 estimate by the US Census Bureau. The District’s 2017 population was 24,063, according to the US Census Bureau.

Other portions of the County are served by two other school districts: Joint School District No. 252 (Ririe) and School District No. 253 (West Jefferson).

The District presently operates one pre-school center, six elementary schools, one middle, and one senior high school, one alternative senior high school, and an online school.

### **District Enrollment And Average Daily Attendance**

The amount of State funding provided to each school district is determined, in part, by support units calculated for each district, which units are calculated largely based on average daily attendance (“ADA”) at each district. ADA is calculated in accordance with Idaho Code § 33–1003A, based on the entire school year except that the 28 weeks having the highest ADA, not necessarily consecutive, may be used. Accordingly, an increase or decrease in a district’s enrollment and ADA will affect the level of state funding received by the district. In the event a school district’s annual ADA drops for a period of one year, Idaho Code § 33–1003 provides for only a minimal percentage decrease in funding to allow a school district one year to adjust to the lower ADA. Although the District’s ADA has remained relatively stable to date, students of the District could be recruited to a number of area charter schools or could petition to enroll in a neighboring school district, which would result in a reduction of state funding based on the District’s decreased ADA.

Following is a table showing the historical ADA for the District, calculated in accordance with Idaho statutes.

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**Historical Average Daily Attendance and Enrollment**

Fiscal Year (1)	Elementary (P-4)	Middle (5-8)	Secondary (9-12)	Total	% Change	ADA
2020 (2).....	2,480	2,061	1,775	6,316	2.8	6,061
2019.....	2,490	1,993	1,661	6,144	4.1	5,708
2018.....	2,439	1,853	1,609	5,901	5.8	5,508
2017.....	2,343	1,721	1,512	5,576	2.7	5,213
2016.....	2,345	1,618	1,464	5,427	3.6	5,052
2015.....	2,305	1,525	1,406	5,236	2.5	4,905
2014.....	2,275	1,539	1,292	5,106	0.9	4,779
2013.....	2,220	1,545	1,294	5,059	3.0	4,695
2012.....	2,162	1,470	1,280	4,912	3.0	4,623
2011.....	2,061	1,488	1,218	4,767	0.5	4,483
2010.....	2,060	1,392	1,289	4,741	1.6	4,449

(1) Historical enrollment as of fall each year, except otherwise indicated.

(2) Estimated fall enrollment; source: The District.

(Source: The Idaho State Department of Education.)

The ADA funding formula system has been in effect, with certain modifications, since 1994. The last several Legislative sessions have considered changes to this system, culminating in a report in 2018 of an interim legislative committee that recommended the formula system transition from “counting students based on average daily attendance to counting students based on enrollment.” The 2019 legislative session did not enact any changes to the system, but did enact HB 293, which adds definitions and requires school districts to report enrollment data so that a comparison between an ADA system and an enrollment-based system can be evaluated by the 2020 Legislature.

**Form Of Government**

*Board of Trustees.* The determination of policies for the management of the District is the responsibility of its Board the members of which are elected by the qualified electors within the District. The District is divided into seven representative zones, and a member of the Board is elected from each of the seven zones. Members serve four-year terms, which are staggered to provide continuity.

The Board is empowered, among other things, to: (i) implement core curriculum; (ii) administer tests which measure the progress of each student, and are used to create plans to improve the student’s progress; (iii) implement training programs for school administrators; (iv) purchase, sell and improve school sites, buildings and equipment; (v) construct and furnish school buildings; (vi) establish, locate and maintain elementary, secondary and applied technology schools; (vii) maintain school libraries; (viii) make and enforce all necessary rules and regulations for the control and management of the public schools in the District; (ix) adopt bylaws and rules for its own procedure; and (x) appoint a superintendent of schools, business administrator, and such officers or employees as are deemed necessary for the promotion of the interests of the schools.

*Superintendent.* The Superintendent of Schools (the “Superintendent”) is appointed by the Board and is responsible for the actual administration of the schools in the District. The powers and duties of the Superintendent are prescribed by the Board. Pursuant to State law, the Superintendent is required to prepare and submit to the Board an annual budget itemizing anticipated revenues and expenditures for the next school year. The current Superintendent is employed by the Board for a three-year term.

*Business Manager.* The Business Manager (the “Business Manager”) is appointed by the Board and reports to the Superintendent. The duties of the Business Manager, among others, are to (i) keep an account and prepare and publish an annual statement of moneys received by the District and amounts paid out of the treasury and

(ii) have custody of the records and papers of the Board. The Business Manager is the custodian of all moneys belonging to the District and is required to prepare and submit to the Board a monthly report of the receipts and disbursements of the Business Manager’s office.

Current members of the Board, the Superintendent, the Business Manager and their respective terms in office are as follows:

<u>Office</u>	<u>Person</u>	<u>Years in Service</u>	<u>Expiration of Current Term/Contract (2)</u>
Chairperson .....	Angie Robison	19	December 2021
Vice Chairperson .....	Leon Clark	14	December 2019
Trustee .....	Roy Ellis	6	December 2021
Trustee .....	Michael Peterson (1)	14	December 2019
Trustee .....	David Grant	6	December 2021
Trustee .....	Bruce Byram	2	December 2021
Trustee .....	Leanna Poole	1	December 2021
Superintendent .....	Chad Martin	1	Appointed
Business Manager .....	Bryce Bronson	3	Appointed

- (1) Mr. Peterson served a prior three-year term on the Board.
- (2) The 2018 Legislature adopted Senate Bill 1280, which changed the election date for school district trustees from the 3rd Tuesday in May in odd-numbered years, to the general election in November in odd-numbered years. The legislation extended the terms of incumbent trustees through the end of the year in which their current term would have expired on June 30. Beginning with elections in November 2019, the terms of school district trustees will run from January 1 of the year following the election for a term of four years thereafter.

**District Staff**

The District employs approximately 688 persons in the following capacities: 320 certified staff (including teachers); 18 administrators; 168 classified staff; 57 adjunct coaches; and 125 substitutes.

**Other Post–Employment Benefits; Pension System**

*Other Post–Employment Benefits.* The District funds post-retirement benefits on a current basis through PERSI. The District provides a continuation of medical insurance coverage to employees who retire at the end of their service to the District before the age of 65. As of June 30, 2019, the District reports an Actuarial Accrued Liability of \$1,006,836. As of the date of this OFFICIAL STATEMENT, the District does not anticipate that the impact of this liability will be significant to the District’s overall financial position. See “APPENDIX A—FINANCIAL REPORT OF JOINT SCHOOL DISTRICT NO. 251 FOR FISCAL YEAR 2019–Notes to Financial Statements–Note 4. Other Post–Employment Benefits (OPEB)–Healthcare Benefits” (page A–24).

*Pension System.* The District is a member of the Idaho State Public Employees’ Retirement System (“PERSI”). PERSI is the administrator of a multiple employer cost-sharing defined benefit public employee retirement system. A retirement board (the “PERSI Board”), appointed by the governor and confirmed by the legislature, manages the system which includes selecting investment managers to direct the investment, exchange and liquidation of assets in the managed accounts and to establish policy for asset allocation and other investment guidelines. The PERSI Board is charged with the fiduciary responsibility of administering the plan.

PERSI is the administrator of seven fiduciary funds, including three defined benefit retirement plans, the Public Employee Retirement Fund Base Plan (“PERSI Base Plan”), the Firefighters’ Retirement Fund, and the Judge’s Retirement Fund; two defined contribution plans, the Public Employee Retirement Fund Choice Plans 401(k) and 414(k); and two Sick Leave Insurance Reserve Trust Funds, one for State employers and one for school district employers.

PERSI membership is mandatory for eligible employees of participating employers. Employees must be: (i) working 20 hours per week or more; (ii) teachers working a half-time contract or greater; or (iii) persons who are elected or appointed officials. Membership is mandatory for State agency and local school district employees, and membership by contract is permitted for participating political subdivisions such as cities and counties. As of June 30, 2018, PERSI had 71,112 active members, 37,588 inactive members (of whom 13,133 are entitled to vested benefits), and 46,907 annuitants. In addition, there were 797 participating employers in the PERSI Base Plan and total membership in PERSI was 155,607.

Annual actuarial valuations for PERSI are provided by the private actuarial firm of Milliman, which has provided the actuarial valuations for PERSI since PERSI's inception. The net position for all pension and other funds administered by PERSI increased \$1.2 billion during Fiscal Year 2018 and increased \$1.6 billion during Fiscal Year 2017. The increase in the defined benefit plans reflects the total of contributions received and an investment return of more than benefits paid and administrative expenses. All of the plans experienced investment gains in Fiscal Year 2018 as a result of positive market performance. Net investment income for all of the funds administered by PERSI for the Fiscal Years ended June 30, 2018 and 2017 was \$1.4 billion and \$1.9 billion, respectively.

As of June 30, 2018, the funding ratio (actuarial value of assets divided by actuarial accrued liability) for the PERSI Base Plan was 91.2%, which is an increase from the funding ratio of 89.6% as of June 30, 2017. The higher the funding ratio, the better the plan is funded. The amortization period (estimated time to payoff unfunded liability) for PERSI's Base Plan as of June 30, 2018 is to 16.6 years, which is lower than the 25-year amortization period required by statute.

Because of the statutory requirement that the amortization period for the unfunded actuarial liability be 25 years or less, the PERSI Board, at its October 18, 2016 meeting, approved a total contribution rate increase of 1% scheduled to take effect July 1, 2018. In October 2017, the PERSI Board delayed this rate increase until July 1, 2019. During its October 2018 meeting, the PERSI Board voted to implement the 1% contribution rate increase effective July 1, 2019. The prior contribution rates and the current contribution rates effective July 1, 2019 are as follows:

	Member		Employer	
	General/ Teacher	Fire/ Police	General/ Teacher	Fire/ Police
Rates through June 30, 2019...	6.79%	8.36%	11.32%	11.66%
Rates effective July 1, 2019...	7.16	8.81	11.94	12.28

(Source: Financial Statements June 30, 2018 Public Employee Retirement System of Idaho.)

The PERSI Strategic Plan 2019–2022 is available on the PERSI website for additional information.

The District's required and paid contributions to PERSI for Fiscal Years 2018, 2017, and 2016 were \$1,853,916, \$1,624,812, and \$1,744,992, respectively. Contribution requirements of PERSI and its members are established by the PERSI Board within limitations, as defined by State law.

The District is required to record a liability and expense equal to its proportionate share of the collective net pension liability and expense of PERSI due to the implementation of GASB 68. The District reported a liability for its proportionate share of the net pension liability. The District's proportion of the net pension liability is based on the District's share of contributions in the Base Plan pension plan relative to the total contributions of all participating PERSI Base Plan employers. On July 1, 2018, the District's proportion was 0.5725984% or \$8,445,926.

PERSI issues a publicly available financial report that includes financial statements and required supplementary information and may be found at <http://www.persi.idaho.gov>. See “APPENDIX A—FINANCIAL REPORT OF JOINT SCHOOL DISTRICT NO. 251 FOR FISCAL YEAR 2019—Notes to Financial Statements—Note 6. Pension Plans” (page A–28).

## **Risk Management And Cybersecurity**

*General.* The District manages its risks through the purchase of individual insurance policies through a commercial insurance company. The District has earthquake protection included in its insurance policies. As of the date of this OFFICIAL STATEMENT, all policies are current and in force. The District believes its risk management policies and coverages are normal and within acceptable coverage limits for the type of services the District provides and settled claims have not exceeded insurance coverage in any of the previous three years. See also “LEGAL MATTERS—Litigation.”

*Cybersecurity.* The District employs a complex technology environment to conduct its operations and faces multiple cyber security threats such as hacking, phishing, viruses, malware, ransomware and other attacks to its computing and other electronic platforms and systems. As a recipient and provider of personal, private, or sensitive information, the District may be the target of cybersecurity incidents that could result in adverse consequences to information and systems. Cybersecurity incidents could result from unintentional events or from deliberate attacks. To mitigate the risks and consequences of cybersecurity incidents or cyberattacks the District has invested in technological safeguards and has adopted policies and procedures to protect information as well as ensure compliance with state and federal regulations. In addition, the District maintains cybersecurity coverage in its insurance policies. The costs of remedying any damage from a cyber-attack or protecting against future attacks could be substantial and expose the District to material litigation and other legal risks. To date, the District has not experienced a material breach of cybersecurity.

## **Investment Of Funds**

Chapter 12 of Title 67, Idaho Code, provides authorization for the investment of funds as well as specific direction as to what constitutes an allowable investment. District procedures are consistent with the Idaho Code. The Idaho Code limits investments to the following general types: (i) certain revenue bonds, general obligation bonds, local improvement district bonds and registered warrants of State and local governmental entities; (ii) time deposits accounts and tax anticipation and interest-bearing notes; (iii) bonds, treasury bills, debentures or other similar obligations issued or guaranteed by agencies or instrumentalities of the government of the State of Idaho or the United States; and (iv) repurchase agreements.

The District has adopted a formal investment policy and is governed by Idaho Code 67–1210 and 67–1210A. Local governments, including the District, are also authorized to invest in the Local Government Investment Pool (“LGIP”), established as cooperative endeavors to enable public entities of the State to aggregate funds for investment. This pooling is intended to improve administrative efficiency and increase investment yield. The LGIP is managed by the State Treasurer’s Office. Information about the LGIP investments is available from the Idaho State Treasurer at <http://sto.idaho.gov>. The District does invest in the LGIP.

Investments are stated at cost, except for investments in the deferred compensation agency fund, which are reported at market value. Interest income on such investments is recorded as earned in the General Fund of the District unless otherwise specified by law.

See APPENDIX A—ANNUAL FINANCIAL REPORT FOR JOINT SCHOOL DISTRICT NO. 251 FOR FISCAL YEAR 2019—Notes To The Financial Statements—Note 2. Cash and Cash Equivalents” (page A–20).



## DEMOGRAPHIC INFORMATION ABOUT THE DISTRICT

### Population

The following historical population information is provided for the City of Rigby and the County.

	<u>Rigby City</u>	<u>% Over Prior Period</u>	<u>The County</u>	<u>% Over Prior Period</u>
2018 Estimate (1).....	4,193	6.3	29,439	3.5
2010 Census.....	3,945	31.6	26,142	36.5
2000 Census.....	2,998	11.8	19,155	15.8
1990 Census.....	2,681	2.2	16,543	8.1
1980 Census.....	2,624	14.4	15,304	30.4
1970 Census (2).....	2,293	0.5	11,740	0.6

(1) 2018 estimate percent change as compared to the 2010 Census.

(2) 1970 percent change as compared to 1960 Census.

(Source: U.S. Department of Commerce, Bureau of the Census.)

### Economic Indicators of the County

#### Per Capita, Total Personal Income and Median Income

	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
<b>Per Capita Income (1)</b>					
Jefferson County .....	\$33,779	\$32,577	\$31,266	\$29,943	\$29,845
% change from prior year .....	3.7	4.2	4.4	0.3	1.2
State of Idaho .....	41,826	40,508	39,780	37,792	36,167
% change from prior year .....	3.3	1.8	5.3	4.5	2.8
<b>Total Personal Income (1)</b>					
Jefferson County (\$ in thousands).....	\$960,867	\$905,855	\$847,154	\$806,088	\$799,343
% change from prior year .....	6.1	6.9	5.1	0.8	1.8
State of Idaho (\$ in millions) .....	71,813	68,055	65,611	61,616	56,112
% change from prior year .....	5.5	3.7	6.5	5.8	3.8
<b>Median Income (2)</b>					
Jefferson County .....	\$59,869	\$61,156	\$53,555	\$52,428	\$52,950
% change from prior year .....	(2.1)	14.2	2.1	(1.0)	5.7
State of Idaho .....	52,280	51,647	48,311	47,572	46,621
% change from prior year .....	1.2	8.6	(1.5)	3.6	2.9

(1) Source: Bureau of Economic Analysis, U.S. Department of Commerce.

(2) Source: U.S. Census Bureau, Small Area Income and Poverty Estimates.

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## Largest Employers

The following is a list of the largest employers in the County:

<u>Firm (1)</u>	<u>Business</u>	<u>Employees</u>
Jefferson School District #251 .....	Educational services/local government	700–799
Idahoan Foods, LLC .....	Manufacturing	500–599
IDA Gold Corp. ....	Manufacturing	200–299
Broulim’s Foodtown .....	Retail trade	200–299
Jefferson County .....	Public administration	100–199
Blaine Larsen Farms, Inc. ....	Agriculture, forestry, fishing, and hunting	100–199
West Jefferson School District #253.....	Educational services/local government	100–199
State of Idaho Department of Transportation....	State government	90–99
Jefferson Central Fire District.....	Local government	70–79
Tadd Jenkins Chevrolet.....	Retail trade	40–49
Nelson Electric LLC .....	Construction	40–49
Ron’s Tire & Motorsports.....	Retail trade	40–49
Ball Brothers Produce.....	Wholesale trade	40–49
Alphagraphics .....	Professional and business services	40–49
Rollin Shuttle Services of Idaho .....	Transportation and warehousing	30–39
U.S. Postal Services .....	Federal government	30–39
Smith Roofing & Siding LLC.....	Construction	30–39

(1) Some employers may not be included on this list because they have not signed a consent form.

(Source: Idaho Department of Labor, Communications and Research, Quarterly Report of Employment and Wages 1<sup>st</sup> Quarter 2019; information gathered September 2019.)

## Labor Market Data Of The County And Employment By Industry

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Total civilian work force.....	13,487	13,057	12,803	12,458	12,248
Unemployed.....	305	327	394	431	497
Percent of labor force unemployed .....	2.3	2.5	3.1	3.5	4.1
Total employment .....	13,183	12,730	12,409	12,028	11,751
Average covered wage .....	\$32,946	\$31,678	\$30,629	\$29,531	\$28,222
Average covered employment .....	6,857	6,548	6,305	6,083	5,953
Agriculture .....	698	739	725	747	719
Construction.....	822	797	687	584	547
Manufacturing.....	1,117	1,044	996	971	1,041
Trade, Utilities, and Transportation .....	1,292	1,252	1,241	1,200	1,210
Information .....	39	19	21	20	13
Financial activities .....	188	183	158	149	128
Professional and Business Services .....	388	272	257	238	201
Educational and Health Services (Private).....	567	556	580	474	258
Leisure and Hospitality .....	316	288	291	371	433
Other Services.....	99	116	105	100	87
Government.....	1,332	1,271	1,245	1,229	1,319

(Source: Report of Employment & Wages, Idaho Department of Labor; information gathered August 2019; annual average.)

**Annual New Privately–Owned Residential Building Permits Within The County**

<u>Year</u>	<u>Buildings</u>	<u>Units</u>	<u>Construction Cost</u>
2018 .....	161	161	\$29,868,994
2017 .....	195	195	35,570,512
2016 .....	169	169	30,228,192
2015 .....	136	136	26,795,500
2014 .....	79	79	15,452,629

(Source: U.S. Census Bureau.)

**Rate Of Unemployment—Annual Average**

<u>Year</u>	<u>The County</u>	<u>State of Idaho</u>	<u>United States</u>
2019 (1).....	2.5%	2.9%	3.7%
2018 .....	2.3	2.8	3.9
2017 .....	2.5	3.2	4.4
2016 .....	3.1	3.8	4.9
2015 .....	3.5	4.2	5.3
2014 .....	4.1	4.9	6.2

(1) August 2019 only, seasonally adjusted.

(Source: U.S Bureau of Labor Statistics.)

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**DEBT STRUCTURE OF THE DISTRICT**

**Outstanding General Obligation Bonded Indebtedness**

<u>Series</u>	<u>Purpose</u>	<u>Original Principal Amount</u>	<u>Final Maturity Date</u>	<u>Current Principal Outstanding</u>
2019 (a) .....	Refunding	\$13,480,000	September 15, 2027	\$13,480,000
2018 (1) .....	School building	31,665,000	September 15, 2038	31,455,000
2015 (1) .....	Refunding	4,925,000	September 1, 2022	2,685,000
2010C (2) .....	Building/QSCB	15,000,000	September 1, 2029	15,000,000
2010A (3) .....	Building/BABS	21,805,000	March 1, 2020 (4)	0
2009 (5) .....	Building/QSCB	5,000,000	September 1, 2025	<u>5,000,000</u>
Total principal amount of outstanding direct general obligation debt.....				<u>\$67,620,000</u>

- (a) For purposes of this OFFICIAL STATEMENT, the 2019 Bonds will be considered issued and outstanding. Rated “Aa1” (Sales Tax Guaranty; underlying “Aa3”) by Moody’s, as of the date of this OFFICIAL STATEMENT.
- (1) Rated “Aaa” (Sales Tax and Credit Enhancement Guaranty; underlying “Aa3”) by Moody’s, as of the date of this OFFICIAL STATEMENT.
- (2) These bonds were privately placed and are rated “Aa1” (Sales Tax Guaranty; no underlying) by Moody’s. These bonds are federally taxable, Qualified School Construction Bonds (“QSCB”). The QSCB was issued with a federal interest subsidy rate of 5.43%. These bonds will mature on September 1, 2029. However, the District is required to make an annual sinking fund deposit of \$882,353 (or less, depending on interest earnings) beginning September 1, 2015 through September 1, 2029 into a sinking fund held by Zion Bancorporation, as escrow agent for the 2010C General Obligation Bonds (as of October 11, 2019, the balance in this sinking fund is \$6,206,831). See “Debt Schedule Of Outstanding General Obligation Bonds By Fiscal Year” below.
- (3) These bonds will be refunded by the 2019 Bonds.
- (4) Final maturity date after these bonds are refunded by the 2019 Bonds.
- (5) These bonds were privately placed and are rated “Aa1” (Sales Tax Guaranty; no underlying) by Moody’s. These bonds are federally taxable, QSCB bonds and the QSCB tax credit rate is 5.94% with a supplemental coupon of 1.55%. These bonds will mature on September 1, 2025. However, the District is required to make an annual sinking fund deposit of \$384,615 (or less, depending on interest earnings), beginning September 1, 2015 through September 1, 2025 to a sinking fund held by Zion Bancorporation, as escrow agent for the 2009 General Obligation Bonds (as of October 11, 2019, the balance in this sinking fund is \$2,705,543). See “Debt Schedule Of Outstanding General Obligation Bonds By Fiscal Year” below.

**No Debt Obligations**

The District has no other debt obligations outstanding, as of the date of this OFFICIAL STATEMENT.

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## Debt Service Schedule of Outstanding General Obligation Bonds by Fiscal Year

Series 2010C QSCB \$15,000,000											
Fiscal Year Ending June 30	Series 2019 \$13,480,000		Series 2018 \$31,665,000		Series 2015 \$4,925,000		Principal	Interest (1)	Federal Interest Rate Subsidy (2)	Estimated Annual Contribution To Sinking Account	
	Principal	Interest	Principal	Interest	Principal	Interest					
2019.....	\$ 0	\$ 0	\$ 0	\$ 470,577	\$ 905,000	\$ 122,025	\$ 0	\$ 814,500	\$ (814,500)	\$ 882,353	
2020.....	0	217,178	210,000	1,578,000	930,000	94,500	0	814,500	(814,500)	882,353	
2021.....	2,045,000	622,875	610,000	1,557,500	955,000	66,225	0	814,500	(814,500)	882,353	
2022.....	1,745,000	528,125	640,000	1,526,250	985,000	37,125	0	814,500	(814,500)	882,353	
2023.....	1,320,000	451,500	940,000	1,486,750	745,000	11,175	0	814,500	(814,500)	882,353	
2024.....	1,385,000	383,875	1,410,000	1,428,000	-	-	0	814,500	(814,500)	882,353	
2025.....	1,460,000	312,750	1,470,000	1,356,000	-	-	0	814,500	(814,500)	882,353	
2026.....	1,535,000	237,875	1,540,000	1,280,750	-	-	0	814,500	(814,500)	882,353	
2027.....	1,950,000	150,750	1,640,000	1,201,250	-	-	0	814,500	(814,500)	882,353	
2028.....	2,040,000	51,000	1,720,000	1,117,250	-	-	0	814,500	(814,500)	882,353	
2029.....	-	-	1,180,000	1,044,750	-	-	0	814,500	(814,500)	882,353	
2030.....	-	-	1,240,000	984,250	-	-	15,000,000	407,250	(407,250)	882,353	
2031.....	-	-	1,730,000	910,000	-	-	-	-	-	-	
2032.....	-	-	1,815,000	821,375	-	-	-	-	-	-	
2033.....	-	-	1,905,000	728,375	-	-	-	-	-	-	
2034.....	-	-	2,000,000	630,750	-	-	-	-	-	-	
2035.....	-	-	2,100,000	528,250	-	-	-	-	-	-	
2036.....	-	-	2,205,000	420,625	-	-	-	-	-	-	
2037.....	-	-	2,320,000	307,500	-	-	-	-	-	-	
2038.....	-	-	2,435,000	188,625	-	-	-	-	-	-	
2039.....	-	-	2,555,000	63,875	-	-	-	-	-	-	
<b>Totals.....</b>	<b>\$ 13,480,000</b>	<b>\$ 2,955,928</b>	<b>\$ 31,665,000</b>	<b>\$ 19,630,702</b>	<b>\$ 4,520,000</b>	<b>\$ 331,050</b>	<b>\$ 15,000,000</b>	<b>\$ 9,366,750</b>	<b>\$ (9,366,750)</b>	<b>\$ 10,588,235</b>	

Series 2009 QSCB \$5,000,000											
Fiscal Year Ending June 30	Series 2010A \$21,805,000		Principal	Interest (5)	Estimated Annual Contributions to Sinking Account	Total Payment Required For Debt Service	<b>Totals</b>				
	Principal	Interest (3)					Total Principal (6)	Total Interest (3)	Total Debt Service		
2019.....	\$ 1,170,000	\$ 946,003	\$ 0	\$ 77,500	\$ 384,615	\$ 462,115	\$ 3,341,968	\$ 1,616,105	\$ 4,958,073		
2020.....	1,210,000	891,848	0	77,500	384,615	462,115	3,616,968	2,859,025	6,475,994		
2021.....	0	0 (4)	0	77,500	384,615	462,115	4,876,968	2,324,100	7,201,068		
2022.....	0	0 (4)	0	77,500	384,615	462,115	4,636,968	2,169,000	6,805,968		
2023.....	0	0 (4)	0	77,500	384,615	462,115	4,271,968	2,026,925	6,298,893		
2024.....	0	0 (4)	0	77,500	384,615	462,115	4,061,968	1,889,375	5,951,343		
2025.....	0	0 (4)	0	77,500	384,615	462,115	4,196,968	1,746,250	5,943,218		
2026.....	0	0 (4)	5,000,000	38,750	384,615	423,365	4,341,968	1,557,375	5,899,343		
2027.....	0	0 (4)	-	-	-	-	4,472,353	1,352,000	5,824,353		
2028.....	0	0 (4)	-	-	-	-	4,642,353	1,168,250	5,810,603		
2029.....	0	0 (4)	-	-	-	-	2,062,353	1,044,750	3,107,103		
2030.....	0	0 (4)	-	-	-	-	2,122,353	984,250	3,106,603		
2031.....	-	-	-	-	-	-	1,730,000	910,000	2,640,000		
2032.....	-	-	-	-	-	-	1,815,000	821,375	2,636,375		
2033.....	-	-	-	-	-	-	1,905,000	728,375	2,633,375		
2034.....	-	-	-	-	-	-	2,000,000	630,750	2,630,750		
2035.....	-	-	-	-	-	-	2,100,000	528,250	2,628,250		
2036.....	-	-	-	-	-	-	2,205,000	420,625	2,625,625		
2037.....	-	-	-	-	-	-	2,320,000	307,500	2,627,500		
2038.....	-	-	-	-	-	-	2,435,000	188,625	2,623,625		
2039.....	-	-	-	-	-	-	2,555,000	63,875	2,618,875		
<b>Totals.....</b>	<b>\$ 2,380,000</b>	<b>\$ 1,837,850</b>	<b>\$ 5,000,000</b>	<b>\$ 581,250</b>	<b>\$ 3,076,923</b>	<b>\$ 3,658,173</b>	<b>\$ 65,710,159</b>	<b>\$ 25,336,780</b>	<b>\$ 91,046,938</b>		

- (1) These bonds are federally taxable, issuer subsidy, QSCB and were issued with a coupon rate of 5.43% per annum.
- (2) Assumes interest due will be paid from the federal interest rate subsidy of 5.43%.
- (3) Does not reflect the original 35% federal interest rate subsidy on the 2010A GO Bonds which were issued as Build America Bonds.
- (4) These bonds were refunded by the 2019 Bonds.
- (5) Issued at a 1.55% interest rate (and the tax credit interest rate was 5.94%).
- (6) Includes payments made on mandatory sinking fund payments.

**Other Financial Considerations; Future Issuance Of Debt**

*Short-term borrowing.* Under Idaho Code, the District is permitted to issue notes for a period of up to one year in anticipation of taxes, State funds and other revenues receivable in the current fiscal year. The District does not currently have any notes outstanding.

The cycle for receiving State funds and local tax revenues places the greatest potential stress on the District’s general fund cash flow in June and July of each year until State funds are received in mid-August. The District monitors its budget and cash flow monthly and maintains a contingency plan for short-term bank financing in the June-August time frame if needed.

*Leases and Other Obligations.* Idaho Code provides broad authority for the District to purchase personal property and equipment for school purposes. The District may finance such purchases over more than one year if such purchases constitute “ordinary and necessary” expenses as interpreted under the Idaho Constitution. The District may also finance such purchases under lease-purchase agreements that give the District the right to non-renew the lease on an annual basis as part of its budget and appropriation process and the right to cancel the lease without penalty. The District is a party to various equipment lease agreements. The annual payments under such leases are not material to the District’s financial statements and are consequently included in general operating expense and not separately reported.

*Future issuance of debt.* Other than the issuance of the 2019 Bonds the District does not anticipate the issuance of any other debt within the next three years.

**Overlapping General Obligation Debt**

General obligation debt of taxing entities that overlap the District is called “overlapping debt.” As of the date of this OFFICIAL STATEMENT, there is no overlapping debt within District’s boundaries. (Source: Office of the County Treasurer.)

**Debt Ratios**

The following table sets forth the ratios of general obligation debt that is expected to be paid from taxes levied specifically for such debt and not from other revenues over the market value of property within the District and the population of the District. The State’s general obligation debt is not included in the debt ratios because the State currently levies no property tax for payment of general obligation debt.

	To 2019 Taxable Assessed <u>Value (1)</u>	To 2019 Full Market <u>Value (2)</u>	To 2017 Population Estimate Per <u>Capita (3)</u>
Direct general obligation debt.....	4.78%	3.41%	\$2,810
Direct and overlapping general obligation debt.....	4.78	3.41	2,810

- (1) Based on a 2019 Taxable Assessed Value of \$1,415,900,330, which value excludes homeowners’ exemptions. Taxable Assessed Value is the Full Market Value less statutory exemptions and is the value against which tax levies are applied.
- (2) Based on a 2019 Market Value of \$1,981,050,705, which value includes homeowners’ exemptions and urban renewal value.
- (3) Based on a 2017 population estimate of 24,063 by the U.S. Census Bureau.

**General Obligation Legal Debt Limit And Additional Debt Incurring Capacity**

Section 33–1103, Idaho Code, establishes limits on bonded indebtedness for school districts in Idaho. An elementary school district that employs not less than six teachers, or a school district operating an elementary school or schools, and a secondary school or schools, or issuing bonds for the acquisition of a secondary school

or schools, may issue bonds in an amount not to exceed 5% of the Taxable Assessed Value plus all taxable property excluded from taxation pursuant to Idaho Code, 63–602G (the “Full Market Value”) plus the value of any urban renewal within the District, less the Current Outstanding Indebtedness (hereinafter defined). “Current Outstanding Indebtedness” means the sum of unredeemed outstanding bonds, minus all moneys in the bond interest and redemption funds, and minus the sum of all taxes levied for the redemption of such principal of the bonds. The Current Outstanding Indebtedness and the unexhausted debt–incurring power of a district shall each be determined as of the date of approval by the electors in the school bond election. The 2019 Bonds are general obligation bonds subject to this debt limitation.

The legal debt limit and additional debt incurring capacity of the District are based on the Full Market Value for 2019, and are calculated as follows:

2019 Full Market Value .....	<u>\$1,981,050,705</u>
“Full Market Value” times 5% equals the (“Debt Limit”) .....	99,052,535
Less: current outstanding general obligation debt (1) .....	(67,620,000)
Plus: other statutory adjustments (2) .....	<u>11,535,157</u>
Estimated additional debt incurring capacity.....	<u>\$42,967,692</u>

- 
- (1) Represents voter–approved general obligations of the District, and the effects of the 2019 Bond issue.
  - (2) Plus, all moneys in the bond interest redemption fund, and the sum of all taxes levied but uncollected, for the redemption of principal on such bonds (See “General Obligation Legal Debt Limit And Additional Debt Incurring Capacity” above).

Source: Idaho State Tax Commission, September 2019 (market values); the District (debt information).

### **Federal Funding Cuts**

*Federal Sequestration.* Pursuant to the Budget Control Act of 2011 (the “BCA”), cuts to federal programs necessary to reduce federal spending to levels specified in the BCA (known as “sequestration”) were ordered in federal fiscal years ending September 30, 2013 through 2021 and were subsequently extended through September 30, 2030. These reductions include cuts to the subsidy payments to be made to issuers of Qualified School Construction Bonds (“QSCBs”) and various other federal expenditures.

The District is impacted by federal sequestration in Fiscal Year 2020 with reductions in subsidy payments for the QSCBs outstanding. The District anticipates that any future reductions of subsidy payments with respect to the outstanding QSCBs and reductions in other federal grants because of sequestration would have no material impact on its operations or financial position. The District cannot predict whether Congress will act to eliminate or extend sequestration in the future.

### **No Defaulted Obligations**

The District has never failed to pay principal of and interest on its bond obligations when due.

## **FINANCIAL INFORMATION REGARDING THE DISTRICT**

### **Fund Structure; Accounting Basis**

The accounting policies of the District conform to all generally accepted accounting principles for governmental units in general and the State’s school districts’ accounting policies in particular. The accounts of the District are organized on the basis of funds or groups of accounts, each of which is considered to be a separate set of self–balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures. District resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The various funds are grouped in the

financial statements. See “APPENDIX A—ANNUAL FINANCIAL REPORT FOR JOINT SCHOOL DISTRICT NO. 251 FOR FISCAL YEAR 2019—Notes To The Financial Statements—Note 1—Summary of Significant Accounting Policies” (page A–15).

### **Budgets And Budgetary Accounting**

The District operates within the budget requirements for school districts as specified by State law and as interpreted by the State Superintendent of Public Instruction.

No later than 28 days prior to its annual meeting (the annual meeting is the date of its regular July meeting in each year) the board of trustees of each school district shall have prepared a budget, in form prescribed by the state superintendent of public instruction, and shall have called and caused to be held a public hearing thereon, and at such public hearing, or at a special meeting held no later than 14 days after the public hearing, shall adopt a budget for the ensuing year.

### **Financial Management**

*Fund Accounting System (GASB Statement 54).* The Board adopted a formal fund balance policy designed to encourage consideration of unanticipated events that could adversely affect the financial condition of the District and jeopardize the continuation of necessary public services. The District will maintain adequate fund balances and reserves in order to: (i) provide sufficient cash flow for daily financial needs; (ii) secure and maintain investment grade bond ratings; (iii) offset significant economic downturns or revenue shortfalls; and (iv) provide funds for unforeseen expenditures related to emergencies.

*Undistributed Reserve In School District Budget.* A board of trustees of any school district may create and establish a general fund contingency reserve within the annual school district budget. The general fund contingency reserve may not exceed 5% of the total general fund budget, or the equivalent value of one “support unit” as defined and described under the Idaho Code. Disbursements from said fund may be made by resolution from time to time as the board of trustees determines necessary for contingencies that may arise. The balance of said fund shall not be accumulated beyond the budgeted fiscal year. If any money remains in the contingency reserve, it shall be treated as an item of income in the following year’s budget.

### **Financial Reporting**

The financial statements of the District (the “Financial Statements”) are prepared in accordance with accounting principles generally accepted in the United States of America (“GAAP”), as prescribed by the Governmental Accounting Standard Board (“GASB”). In addition to presenting the financial position, results of operations and changes in financial position of the District’s funds, the Financial Statements reconcile differences in reporting activities between the budgetary basis, as presented in the annual approved budget, and the generally accepted accounting principles as is used in the preparation of the financial report.

### **Financial Summaries**

The summaries contained herein were extracted from the District’s basic financial statements and required supplementary information for Fiscal Years 2015 through 2019. The summaries have not been audited. See “APPENDIX A—ANNUAL FINANCIAL REPORT FOR JOINT SCHOOL DISTRICT NO. 251 FOR FISCAL YEAR 2019” below.



# Joint School District No. 251 (Jefferson and Madison Counties)

## Statement of Net Position

### Governmental Activities

(This summary has not been audited)

	As of June 30				
	2019	2018	2017	2016	2015
Assets					
Cash and cash equivalents.....	\$48,280,175	\$13,481,216	\$ 10,736,625	\$ 9,163,935	\$ 12,288,533
Accounts receivable.....	196,009	150,909	98,487	111,984	53,067
Taxes receivable.....	2,042,955	1,869,786	3,237,927	1,630,707	1,644,093
Due from other governmental agencies.....	1,744,492	1,380,735	1,254,903	1,045,494	1,270,028
Inventory.....	79,727	75,392	78,753	103,713	104,667
Postemployment benefit asset.....	1,136,424	1,029,050	-	-	-
Capital assets:					
Land and improvements not being depreciated.....	2,999,498	2,633,214	2,633,214	2,633,214	2,633,214
Construction in progress.....	4,351,409	-	-	-	-
Buildings.....	82,693,002	82,500,362	82,420,185	82,317,328	82,081,312
Equipment and vehicles.....	9,559,484	9,063,876	8,902,659	8,470,747	7,916,044
Less: accumulated depreciation.....	(28,219,069)	(26,219,436)	(24,541,165)	(22,504,839)	(20,416,510)
Total receivables.....	124,864,106	85,965,104	84,821,588	82,972,283	87,574,448
Deferred outflows of resources:					
Expenses unavailable for use.....	4,745,798	3,759,989	7,794,827	3,201,566	2,279,650
Liabilities:					
Accounts payable.....	2,334,280	886,275	682,352	342,022	275,059
Other accrued expenses.....	3,982,107	3,391,417	3,084,618	3,040,357	2,906,146
Long-term liabilities:					
Due within one year:					
Bonds, capital leases and contracts.....	3,616,968	3,341,968	3,276,968	2,576,968	2,966,968
Accrued interest.....	657,059	92,525	296,845	300,461	397,357
Compensated absences.....	129,771	125,319	116,180	114,050	92,216
Postemployment benefit payable.....	1,006,836	924,099	816,578	822,564	789,240
Portion due or payable after one year:					
Bonds, capital leases and contracts.....	62,291,221	34,243,192	37,585,160	40,197,127	47,504,095
Net pension liability.....	8,445,926	8,641,556	11,080,255	7,024,936	2,297,162
Total liabilities.....	82,464,168	51,646,351	56,938,956	54,418,485	57,228,243
Deferred inflows of resources:					
Revenues available for use.....	6,576,678	1,552,088	3,938,071	4,903,678	5,474,204
Net Position:					
Invested in capital assets, net of related debt.....	30,300,331	30,300,331	28,274,602	27,841,894	21,345,640
Restricted for:					
Capital improvements.....	2,199,892	2,201,381	2,066,138	1,693,467	2,170,584
Debt service.....	5,333,082	4,858,825	5,333,082	3,269,101	6,352,098
Child nutrition.....	598,776	598,775	474,401	462,565	499,671
Other projects.....	350,196	350,196	155,025	160,152	177,008
Unrestricted.....	1,786,781	(1,782,854)	(4,545,178)	(6,575,493)	(3,393,350)
Total net position.....	\$40,569,058	\$36,526,654	\$ 31,758,070	\$ 26,851,686	\$ 27,151,651

(Source: Information extracted from the District's annual financial report for the indicated years. This summary itself has not been audited.)

# Joint School District No. 251 (Jefferson and Madison Counties)

## Statement of Activities

### Total Governmental Activities

(This summary has not been audited)

	Net (Expense) Revenue and Changes in Net Assets				
	Fiscal Year Ended June 30				
	2019	2018	2017	2016	2015
Governmental activities:					
Instruction.....	\$ (22,144,595)	\$ (19,957,790)	\$ (17,971,805)	\$ (17,581,516)	\$ (16,025,547)
Support services.....	(3,326,587)	(2,264,517)	(2,241,572)	(1,987,869)	(1,632,315)
Plant maintenance and operations.....	(3,988,809)	(3,533,331)	(3,728,061)	(3,251,088)	(3,040,635)
General administration.....	(3,348,785)	(3,262,520)	(3,048,411)	(2,746,245)	(2,624,206)
Transportation.....	(536,087)	(447,322)	(411,523)	(393,804)	(554,904)
Food services.....	9,242	97,929	(3,932)	(37,019)	(24,947)
Interest on long-term debt.....	(1,579,609)	(693,000)	(2,269,328)	(496,994)	(1,315,995)
Total governmental activities.....	<u>(34,915,230)</u>	<u>(30,060,551)</u>	<u>(29,674,632)</u>	<u>(26,494,535)</u>	<u>(25,218,549)</u>
General revenues:					
Taxes:					
Property taxes, levied for general purposes.....	491,800	619,212	701,758	368,211	613,085
Property taxes, levied for debt service.....	4,813,084	2,614,826	5,157,094	3,640,414	3,225,019
Property taxes, levied for capital improvements.....	-	-	-	-	117
Grants, contributions, and other revenue not restricted.....	2,789,427	2,465,380	2,412,140	2,135,910	2,037,745
State aid-formula grants.....	28,542,762	26,486,157	23,976,946	22,332,185	20,719,865
Unrestricted investments earnings.....	703,025	129,288	64,959	35,359	37,030
Miscellaneous.....	683,731	723,542	804,034	576,260	535,184
Special item: gain on sale of capital assets.....	161,912	11,300	-	4,016	10,862
Gain or loss on pension expense.....	771,453	906,008	1,464,085	(2,897,785)	2,893,879
Transfers.....	440	-	-	-	-
Total general revenues.....	<u>38,957,634</u>	<u>33,955,713</u>	<u>34,581,016</u>	<u>26,194,570</u>	<u>30,072,786</u>
Change in net assets.....	4,042,404	3,895,162	4,906,384	(299,965)	4,854,237
Net position-beginning, restated.....	<u>36,526,654</u>	<u>32,631,492</u>	<u>26,851,686</u>	<u>27,151,651</u>	<u>22,297,414</u>
Net position-ending.....	<u>\$ 40,569,058</u>	<u>\$ 36,526,654</u>	<u>\$ 31,758,070</u>	<u>\$ 26,851,686</u>	<u>\$ 27,151,651</u>

(Source: Information extracted from the District's annual financial report for the indicated years. This summary itself has not been audited.)

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## Joint School District No. 251 (Jefferson and Madison Counties)

### Balance Sheet—Maintenance and Operation—General Fund

(This summary has not been audited)

	<b>June 30</b>				
	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Assets and other debits					
Cash and investments.....	\$ 6,619,569	\$ 6,441,917	\$ 5,225,051	\$ 4,745,420	\$ 4,083,748
Receivables:					
Taxes receivable, net.....	266,283	218,739	402,314	203,836	242,128
Due from other funds.....	255,381	197,341	286,998	206,760	331,770
Receivable from other governments.....	1,211,821	773,835	649,994	529,158	676,904
Other.....	196,009	150,909	83,168	94,480	34,185
Inventory.....	<u>1,222</u>	<u>4,021</u>	<u>9,209</u>	<u>21,675</u>	<u>19,319</u>
Total assets.....	<u>\$ 8,550,285</u>	<u>\$ 7,786,762</u>	<u>\$ 6,656,734</u>	<u>\$ 5,801,329</u>	<u>\$ 5,388,054</u>
Liabilities, fund balances and other credits					
Liabilities:					
Accounts payable.....	\$ 379,758	\$ 599,468	\$ 419,037	\$ 215,309	\$ 143,210
Accrued Liabilities:					
Other accrued expenses.....	<u>3,633,539</u>	<u>2,906,433</u>	<u>2,820,448</u>	<u>2,694,654</u>	<u>2,588,588</u>
Total liabilities.....	<u>4,013,297</u>	<u>3,505,901</u>	<u>3,239,485</u>	<u>2,909,963</u>	<u>2,731,798</u>
Deferred inflows of resources:					
Revenues available for use.....	<u>26,678</u>	<u>52,595</u>	<u>25,456</u>	<u>25,763</u>	<u>28,085</u>
Fund balance and other credits					
Nonspendable:					
Supplies inventory.....	1,222	4,021	9,209	21,675	19,319
Committed:					
Board policy 7100.....	2,308,294	1,900,947	1,900,947	1,776,822	1,668,036
Assigned:					
Budget for fiscal year.....	—	—	—	227,088	71,585
Other purposes.....	1,397,657	591,921	591,921	612,617	819,391
Unassigned.....	<u>803,137</u>	<u>1,731,377</u>	<u>889,716</u>	<u>227,401</u>	<u>49,840</u>
Total fund balances.....	<u>4,510,310</u>	<u>4,228,266</u>	<u>3,391,793</u>	<u>2,865,603</u>	<u>2,628,171</u>
Tort liabilities and fund balances....	<u>\$ 8,550,285</u>	<u>\$ 7,786,762</u>	<u>\$ 6,656,734</u>	<u>\$ 5,801,329</u>	<u>\$ 5,388,054</u>

(Source: Information extracted from the District's annual financial report for the indicated years. This summary itself has not been audited.)

## Joint School District No. 251 (Jefferson and Madison Counties)

### Statement of Revenues, Expenditures and Changes in Fund Balance

#### Maintenance and Operation (General) Fund

(This summary has not been audited)

	Fiscal Year Ended June 30				
	2019	2018	2017	2016	2015
Revenues:					
Property taxes.....	\$ 726,753	\$ 395,595	\$ 705,038	\$ 497,296	\$ 562,523
Earnings on investments.....	186,325	128,722	57,540	26,592	22,872
Other local.....	130,579	197,502	265,218	144,072	186,305
State apportionment:					
Base.....	25,245,925	23,449,323	21,230,712	19,775,924	18,319,972
Transportation.....	1,734,546	1,548,720	1,416,543	1,388,459	1,297,610
State paid benefits.....	3,296,837	3,036,834	2,746,234	2,556,261	2,399,893
Other state revenue.....	1,634,518	1,406,496	1,199,694	897,765	977,624
Federal grants and assistance.....	800	-	-	-	-
Total revenues.....	32,956,283	30,163,192	27,620,979	25,286,369	23,766,799
Expenditures:					
Current:					
Instruction.....	21,200,264	18,892,387	16,986,911	16,268,619	14,930,682
Support Services.....	2,157,835	1,609,785	1,558,471	1,410,438	1,166,611
Plant maintenance and operations.....	4,372,487	3,540,229	3,705,171	2,935,310	2,552,789
Administration.....	2,592,067	3,115,386	2,882,672	2,582,875	2,561,668
Transportation.....	2,003,128	1,839,682	1,681,490	1,608,583	1,573,344
Total expenditures.....	32,325,781	28,997,469	26,814,715	24,805,825	22,785,094
Revenues over (under) expenditures.....	630,502	1,165,723	806,264	480,544	981,705
Other financing sources (uses):					
Operating transfers in.....	32,355	32,624	61,599	60,837	62,282
Operating transfers out.....	(380,810)	(361,874)	(341,673)	(303,949)	(311,180)
Total other financing sources (uses).....	(348,455)	(329,250)	(280,074)	(243,112)	(248,898)
Excess of revenues and other resources over expenditures .....	282,047	836,473	526,190	237,432	732,807
Fund balance, beginning of year.....	4,228,263	3,391,793	2,865,603	2,628,171	1,895,364
Fund balance, end of year.....	\$ 4,510,310	\$ 4,228,266	\$ 3,391,793	\$ 2,865,603	\$ 2,628,171

(Source: Information extracted from the District's annual financial report for the indicated years. This summary itself has not been audited.)

## TAXES AND STATE FUNDING

### Overview

This section describes the process for levying and collecting taxes as well as receipt of State resources. Significant recent changes to State funding sources are described below and under the heading entitled “STATE OF IDAHO SCHOOL FINANCE.”

*Operating Resources.* The District receives revenues from three primary sources for operations: local sources, State sources, and federal sources. In Fiscal Year 2019, State sources represented approximately 97% of the District’s total General Fund revenue, local sources (from property taxes) represented approximately 3%, and federal sources represented less than 1%. The District’s tax levy is certified to the Boards of County Commissioners in September. The County Treasurer from each of the Counties disburses tax receipts to the District approximately one month after the statutory payment dates.

*Resources for Capital Projects.* The District may pay for capital improvements from unappropriated resources, voter-approved general obligation bonds, voter-approved special plant facilities levies, and donations. General obligation bond levies and special plant facilities levies are property tax levies that are certified above and beyond all other amounts certified to be levied and collected.

### Tax Levy And Collection

The District’s taxes are collected by the Counties. Prior to the second Monday in September, the District certifies its levy for all funds, including the debt service fund, to the Boards of County Commissioners of the Counties. These levies are based on the equalized or adjusted valuations assessed within the District. These levies are then incorporated within the total levy for all local government units for each property owner. Taxes become due on December 20 but may be paid in installments on December 20 and June 20. Payment is made to the treasurer of each county and transmitted to the District monthly. A penalty of 2% is applied to taxes paid after the December 20 and June 20 payment dates plus interest at the rate of 1% per month, calculated from January 1 of the year following the date of the levy, on the amount of the unpaid installment plus the penalty. Delinquent taxes on property outstanding for three years subject the property to a county tax deed and said property can be auctioned off for tax purposes.

### Ad Valorem Tax System

Property taxes are established and collected by individual counties and taxing districts to provide local services and do not generate revenue for State use. The State has the responsibility of overseeing property tax procedures to make sure they comply with State laws. In addition, the Idaho State Tax Commission is responsible for valuing public utilities, railroad car companies and railroads which, collectively, are called operating property.

Property taxes apply to homes (including manufactured housing), farms, businesses, industry, warehouses, offices, most privately-owned real estate, and operating property, as well as personal property such as machinery and equipment, farm implements and office furniture and equipment. Exemptions from property tax include inventories, livestock, stored property in transit, pollution control facilities, household belongings, clothing, property licensed motor or recreational vehicles, and most property belonging to religious, fraternal and educational organizations and institutions. Partial exemptions are available for residential improvement and the speculative value of agricultural land. Partial tax credits are available to elderly, widowed and disabled homeowners.

Timberland is taxed per the acreage involved and rural electrical associations pay a 3 ½% tax on adjusted gross revenue instead of property tax. Counties collect the tax, which is computed by the State Tax Commission and apportioned on a wire mile basis.

Complaints or disagreement concerning assessed values of real or personal property are being taken to the assessors of the respective county. If differences are not resolved at this level, a property owner may proceed through the County Board of Equalization, State Board of Tax Appeals or District Court, and the Idaho State

Supreme Court. Operating property assessments must be appealed to the State Tax Commission, then through the courts.

Certain property acts in the Idaho Code provide that all real and personal property within the District are to be subject to assessment as of January 1 of each year, unless otherwise provided by law. All taxes levied upon real property shall be a lien upon the real property assessed. All taxes levied upon personal property shall be a lien upon the real property of the owner.

### **Property Tax Exemptions**

*Homeowner's Property Tax Exemption.* The homeowner's property tax exemption provides a permanent exemption from ad valorem taxation for 50% of the market value for assessment purposes of a homeowner's primary residence including up to one acre of the land value, up to a maximum of \$100,000 (the "Homeowner's Exemption").

*Business Investment Property Tax Exemption:* Under Idaho Code 63-602NN local county commissioners can declare that all or a portion of the market value of the improvements of a defined project with investments that meet certain tax incentive criteria can be exempt from property tax for a specified period. The exemption can be up to 100% per year for up to five years for each project. The investment must be in new manufacturing facilities valued at a minimum of \$500,000 and land is not eligible for the exemption. Any existing buildings are not eligible for the exemption and approval of the exemption is at the discretion of the local county commissioners.

Use of the business investment property tax exemption ("Business Exemption") only exempts the collection of property taxes on new business investment and does not impact the District's ability to repay the 2019 Bonds. Following the expiration of the Business Exemption the value of the new investment of property will be included in the District's Taxable Assessed Value for future tax levy certifications. As of the date of this OFFICIAL STATEMENT, there are no projects within the County that currently receive the Business Exemption (source: The Office of the County Assessor).

*Personal Property Tax Exemption:* The 2019 Bonds are secured by an unlimited tax on taxable property in the District. Taxable property includes real property and personal property. Idaho currently has a \$3,000 exemption on a de minimus item of personal taxable property, a \$100,000 exemption on business personal property, and an exemption on agricultural machinery and equipment. The State appropriates funds from the State sales tax receipts to taxing districts to replace revenues lost through these exemptions. Because of the replacement provision, the District does not expect these exemptions to influence the District's finances. However, there is no assurance the State Legislature will appropriate sufficient moneys in future years to replace the lost revenues.

### **School District Levies**

*Tax Levy Procedure.* Prior to the commencement of each Fiscal Year, the Board adopts a resolution to adopt its annual budget and approve submission of its property tax levies to the Boards of County Commissioners of the Counties. The budget and tax levy process are described under "FINANCIAL INFORMATION REGARDING THE DISTRICT—Budgets and Budgetary Accounting" above. The District's tax levy is certified to the Boards of County Commissioners in September. The treasurer of each county disburses tax receipts to the District approximately one month after the statutory payable dates. The District may levy the following ad valorem taxes for the following purposes:

*Supplemental M&O Levy.* Subject to voter approval school districts can levy and collect a supplemental maintenance and operation levy (the "Supplemental M&O Levy"). The Supplemental M&O Levy may be authorized for up to two years for a non-charter district through an election approved by a simple majority of the district electors voting in such an election. *The District does not levy a Supplemental Levy.*

*Emergency Levy; Tort Levy; Judgment Levy.* Taxes may be levied and collected for the purpose of paying for a specific, unanticipated expenditure, judgment, or legal claim for which funds were not budgeted

in the prior year (a “Emergency, Tort, or Judgment Levy”). *The District currently levies an Emergency levy, but not a Tort or Judgment Levy.* The District’s Emergency Levy for Fiscal Year 2020 is estimated at \$780,522.

*Tuition Levy.* When a pupil leaves the school district of his residence to attend a nonresident school, the receiving district is authorized to charge for the tuition of its nonresident pupils where tuition has not been waived. The District is authorized to levy (above the regular maintenance and operation levy, if levied) for the purpose of paying tuition costs of students who, under the authorization of the board of trustees of the district, attend school in another district either in or out of the State (the “Tuition Levy”). *The District does not levy a Tuition Levy.*

*Bond Levy.* Subject to voter approval and debt limitations the District may levy a tax for the purposes of repaying voter approved debt for specific capital projects (the “Bond Levy”). *The District has levied a Bond Levy for the last five years.* The District’s Bond Levy for Fiscal Year 2020 is estimated at \$5,333,459.

*Plant Facilities Levy.* A plant facilities levy must be authorized by voter approval. The annual dollar amount of the levy requested is limited to an amount that does not exceed 0.4% of the taxable market value of a school district as of December 31 of the year immediately prior to the year of election (the “Plant Facilities Levy”). The collection term of a Plant Facilities Levy is limited to 10 years. *The District does not levy a Plant Facilities Levy.*

**Historical Tax Rates**

	Tax Rate (Fiscal Year)				
	<u>2019–20*</u>	<u>2018–19</u>	<u>2017–18</u>	<u>2016–17</u>	<u>2015–16</u>
Maintenance and Operation (General Fund):					
Supplemental Maintenance and Operation.....	.000000000	.000000000	.000000000	.000000000	.000000000
Emergency.....	.000543404	.000551739	.000544705	.000485950	.000529691
Tort Liability .....	.000000000	.000000000	.000000000	.000000000	.000000000
Judgment/Tuition.....	.000000000	.000000000	.000000000	.000000000	.000000000
Total Maintenance and Operation Fund .....	.000543404	.000551739	.000544705	.000485950	.000529691
Bond Levy .....	.003722686	.003714490	.003720932	.003779685	.003736398
Plant .....	.000000000	.000000000	.000000000	.000000000	.000000000
Total All Funds .....	<u>.004266090</u>	<u>.004266229</u>	<u>.004265637</u>	<u>.004265635</u>	<u>.004266089</u>

\* Estimated by the District.  
(Source: *Tax Levies for School Purposes*, State Superintendent of Public Instruction.)

**Total Property Tax Rates For The District (Rigby City Taxing Area Only)**

Taxing Entity	Total Tax Rate Within Taxing Area				
	<u>2018–19</u>	<u>2017–18</u>	<u>2016–17</u>	<u>2015–16</u>	<u>2014–15</u>
Rigby City.....	.009040546	.009539371	.009534935	.010074871	.009996718
Jefferson County.....	.004086001	.004449563	.004613645	.004488979	.004343927
Cemetery (Pioneer).....	.000189234	.000203202	.000204556	.000207532	.000209704
Flood Control (#01).....	.000007463	.000007704	.000007803	.000007793	.000007592
Roads (County System).....	.000497119	.000382461	.000279026	.000685143	.000840000
The District (S.D. No. 251).....	<u>.004266229</u>	<u>.004265637</u>	<u>.004265635</u>	<u>.004266090</u>	<u>.004273898</u>
Totals.....	<u>.018086592</u>	<u>.018847938</u>	<u>.018905600</u>	<u>.019730408</u>	<u>.019671839</u>

(Source: Associated Taxpayers Of Idaho, 2019–20 tax rate information is not available.)

## Market Value Of Property Of The District

The Assessors of the Counties annually assign “valuation of market value for assessment purposes” to all taxable real and personal property within the Counties. The following table shows the history of the values for the District during the last five years:

Tax Year	Full Market Value (1) (2)	% Change	Homeowner’s Exemption	Taxable Assessed Value (3)	% Change	Urban Renewal Value (4)
2019.....	\$1,981,050,705	14.0	\$544,693,942	\$1,415,900,330	14.9	\$20,456,433
2018.....	1,737,190,636	11.7	505,064,051	1,232,126,585	13.2	19,446,106
2017.....	1,554,755,775	6.7	466,005,247	1,088,750,528	6.3	17,208,365
2016.....	1,456,991,835	9.8	432,954,821	1,024,037,014	10.1	14,617,375
2015.....	1,326,917,254	4.8	396,808,616	930,108,638	4.3	13,512,593

(1) Each year all taxable property must be assessed at 100% of the current market value.

(2) Includes Urban Renewal value.

(3) Taxable Assessed Value is the Full Market Value less statutory exemption.

(4) Incremental value assessed to that portion of the URA that lie within the District.

(Source: Idaho State Tax Commission.)

## Tax Collection Record Of The District

Tax Year	Net Taxes Levied (1)	Amount Collected	% Collected
2018 .....	\$5,281,523	\$5,054,211	95.7
2017 .....	4,677,507	4,616,012	98.7
2016 .....	4,403,779	4,373,371	99.3
2015 .....	4,002,718	4,003,653	100.0
2014.....	3,823,034	3,798,698	99.3

(1) Includes delinquent taxes, penalties, and taxes cancelled.

(Source: Offices of the county treasurers of Jefferson and Madison counties; as of June 2019.)

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## The Largest Taxpayers Of The District

The following list represents the largest ten taxpayers in the District (Jefferson County only).

<u>Taxpayer</u>	<u>Type of Business</u>	<u>2018 Taxable Value</u>	<u>% of District's 2018 Taxable Value</u>
Idahoan Foods.....	Food products	\$31,868,571	2.6%
PacifiCorp .....	Utilities	24,725,283	2.0
Union Pacific Railroad Co.....	Railroads	10,059,592	0.8
Mickelsen Properties, LLC .....	Farmland	6,728,157	0.5
Intermountain Gas Company .....	Utilities	5,313,173	0.4
Canon Shelley Property LP.....	Real estate	4,331,355	0.4
FedEx Ground Package System Inc.	Shipping Co.	4,324,000	0.4
Polaris Sales Inc.....	Wholesale	3,951,600	0.3
Valley Wide Cooperative.....	Farm supplies wholesaler	3,879,010	0.3
Challenger Pallet & Supply Inc.....	Manufacturing	<u>3,789,952</u>	0.3
Totals.....		<u>\$98,970,693</u>	8.0%

(Source: The Office of the County Treasurer; 2019 taxpayer valuation is not available.)

## STATE OF IDAHO SCHOOL FINANCE

### General

The State Legislature appropriates State and federal moneys for support of public-school districts (the “Schools Appropriations”). The Schools Appropriations are deposited into the “Public School Income Fund” for further distribution by the DOE to school districts pursuant to a formula set forth in Idaho Code Section 33–1002 and accompanying rules and regulations of the DOE. See “State Support to the District” below. The amount of State funding provided to each school district is determined, in part, by support units calculated for each district, which units are calculated largely based on ADA at each district. ADA is calculated in accordance with Idaho Code Section 33–1003A, based on the entire school year except that the 28 weeks having the highest ADA, not necessarily consecutive, may be used. Accordingly, an increase or decrease in a district’s ADA will affect the level of state funding received by the district. See “THE DISTRICT—District Enrollment And Average Daily Attendance” herein for a discussion of the District’s ADA.

The State sets an annual budget based on the State’s Fiscal Year which begins on July 1 and ends on the following June 30. Both the executive and legislative branches play a role in the budget setting process. All State agencies, including the DOE, submit a budget request to the Division of Financial Management (the “DFM”) in the Governor’s office and to the Legislative Services Office not later than September 1 of each year. The Governor, through DFM, then prepares a proposed budget for the subsequent fiscal year, and the Governor submits this budget recommendation to the State Legislature within five days after the commencement of the annual legislative session in early January. The Governor’s budget recommendation is based on revenue projections developed by DFM.

The Joint Finance–Appropriations Committee (“JFAC”), a joint committee composed of the Senate Finance Committee and the House Appropriations Committee then initiates legislative action on the state budget. Considering the Governor’s recommendation, JFAC hears presentations of, or reviews without hearings, budget requests of all State agencies and drafts a series of appropriation bills that are sent to the entire legislative body. The JFAC budget is based on the revenue projections of a joint legislative economic outlook committee. Upon passage by each legislative body, the appropriation bills for each agency are sent to the Governor for signature.

The Governor has “line-item” veto power for distinct appropriations. The Idaho Constitution requires a balanced budget, stating that appropriations must match the projected revenues currently provided for by law.

The State Legislature usually adjourns before April 15, once it has adopted a budget, set appropriations for the upcoming fiscal year, and, if necessary, revised the current fiscal year’s budget. The appropriations, as enacted by the State Legislature, constitute the limit for each agency’s authorized expenditures, subject to limited flexibility for emergency situations and/or unanticipated revenue.

If during the course of a fiscal year the Governor determines anticipated revenues expected to be available fail to meet the State Legislature’s authorized expenditures, the Governor may issue an executive order to reduce (or holdback) the spending authority on file in the office of the State Controller for any department, agency, or institution of the State.

Beginning in 2003, the State established a series of budget reserve funds, including principally a Public Education Stabilization Fund (the “Education Stabilization Fund”) and a general budget reserve fund (the “General Reserve Fund”). Both funds act as reserve accounts from which the State can draw funds to make up revenue shortfalls and into which funds are deposited in times of surplus. The Education Stabilization Fund is dedicated only for public education. In Fiscal Years 2009–2011 almost the entire balances in both the Education Stabilization Fund and the General Reserve Fund were drawn down to support budgets for those years. Beginning in Fiscal Year 2012 the State Legislature has appropriated surplus funds for deposit in these funds each year, restoring the Education Stabilization Fund to approximately \$65 million and the General Reserve Fund to approximately \$349.6 million at June 30, 2018. In 2019 the General Reserve Fund increased to \$373.2 million at June 30, 2019. The Education Stabilization Fund was reduced to \$62.2 million as a result of transfers for legally required expenditures that exceeded the original Fiscal Year 2019 appropriations. For the entire Fiscal Year 2019 State budget, actual expenditures were less than appropriations, such that in addition to the General Reserve Fund and the Education Stabilization Fund, the State begins the Fiscal Year 2020 with an unobligated opening General Fund balance of \$101.4 million.

### Appropriations To Public Schools

The State legislature convened its 2019 session on January 7, 2019 and adjourned on April 11, 2019 having set the appropriations and budgets for Fiscal Year 2020. The Legislature appropriated a total of \$2,267,808,000 to public schools, an increase of 5.9% from the Fiscal Year 2019 appropriation. Of this, \$1,898,407,200 was appropriated from the General Fund and represented an increase of approximately 6.3% for public school support appropriations from the General Fund for Fiscal Year 2020 compared to Fiscal Year 2019. The balance of the total appropriation consisted of dedicated funds, which include lottery receipts, endowment fund earnings and cigarette taxes, which totaled \$105,062,300, and federal funds of \$264,338,500.

The State funding schedule for distributions is as follows:

Payment Date	Payment Amount
August 15	50%
November 15	20%
February 15	20%
May 15	10%
July 15	Final payment adjustment (1)

Percentages approximate the distribution to be received, final amounts may vary.

(1) For the Fiscal Year ending the previous June 30.

## Legislation Affecting Public School Appropriations

The State Legislature annually reviews the overall framework for funding of public schools. Generally, these actions relate to operations funding and do not affect the District’s ability to pay debt service on the 2019 Bonds, which is funded from local property tax revenues allowed to be levied without limitation as needed to pay debt service on the 2019 Bonds.

Originating with a broad-based task force appointed by Governor Butch Otter, in 2015 the Legislature adopted a “career ladder” compensation system and a commitment over the next five years to increase funding for teacher salaries by a total of approximately \$214 million. The 2019 Legislature appropriated \$49.7 million, thus funding the fifth and final year of this five-year plan, and also appropriated an additional \$7.3 million, representing a 3% increase over Fiscal Year 2019, for base salaries for administrators and classified staff, which are categories of employees not on the career ladder.

HB 291 of the 2019 Legislature funds a new task force appointed by Governor Brad Little who was elected in November 2018 to consider education funding issues in future years.

The District cannot predict the outcome of other recommendations of the task force or of other possible proposals regarding education funding, programs, or requirements, all of which are subject to the plenary authority of the State Legislature to consider and approve or reject.

## State Support To The District

In Fiscal Year 2019, the dedicated and appropriated funding sources from the State account for approximately 93% of the District’s budgeted General Fund revenue. A summary of funds the District has received from the State over the past five years follows:

	Fiscal Year Ended June 30				
	2019	2018	2017	2016	2015
August.....	\$13,932,626	\$12,819,543	\$12,056,835	\$11,141,023	\$10,252,623
November.....	5,565,921	5,125,818	4,816,000	4,465,748	4,154,277
February.....	6,307,194	6,346,067	5,031,794	5,054,488	4,607,031
May.....	3,291,137	2,981,919	2,841,451	2,538,091	2,221,646
July.....	1,211,821	773,835	649,994	529,158	676,904
Total.....	<u>\$30,308,699</u>	<u>\$28,396,074</u>	<u>\$25,396,074</u>	<u>\$23,728,508</u>	<u>\$21,912,481</u>
% change over prior year.	6.7	11.8	7.0	8.3	5.9

(Source: The District.)

See “FINANCIAL INFORMATION REGARDING THE DISTRICT—Financial Summaries” above.

## Legislative Referrals

Referrals are proposed laws that originate from the State Legislature to be voted on by the people. In Idaho, both houses of the State Legislature must vote and must pass by two-thirds of its members to refer a statute or constitutional amendment for a popular vote. Such referrals cannot be vetoed by the governor. According to the Elections Division of the Idaho Secretary of State, there are no current proposed Legislative referrals.

## The Initiative Process

Article I, Section 3 of the Idaho Constitution provides that the people of the State have reserved to themselves the power of initiative and referendum, pursuant to which measures to enact, or repeal laws can be placed on the statewide general election ballot for consideration by the voters. The initiative and referendum powers

relate only to laws; the Idaho Supreme Court has ruled that the Idaho Constitution cannot be amended by initiative or referendum.

In 1997, the State Legislature enacted significant procedural prerequisites including signature distribution requirements, to qualify an initiative or referendum measure for submittal to the electors. Any person may file a proposed measure with the signatures of 20 qualified electors of the State with the Idaho Secretary of State's office. The Idaho Attorney General is required by law to review and make recommendations (if any) on the petition to the petitioner before issuing a certificate of review to the Secretary of State. The petitioner then, within 15 working days, files the measure with the Secretary of State for assignment of a ballot title and submittal to the Attorney General. The Attorney General, within 10 working days thereafter, shall provide a ballot title for the measure. Any elector that submitted written comments who is dissatisfied with the ballot title certified by the Attorney General may petition the Idaho Supreme Court seeking a revision of the certified ballot title.

Once the ballot title has been certified and the form of the petition has been approved by the Secretary of State, the proponents of the measure shall print the petition and, during an 18-month circulation period or until April 30 in an election year, whichever occurs first, may start gathering the petition signatures necessary to place the proposed measure on the ballot.

To be placed on a general election ballot, not less than four months prior to the election, the proponents must submit to the Secretary of State petitions signed by a number of qualified voters equal to at least 6% of the qualified electors in at least a majority of the State's 35 legislative districts, and the total number of signatures must be 6% of the total registered voters of the State.

Proponents of measures are permitted to compensate persons obtaining signatures for the petition, but in such instances the petition must contain a notice of such payment to the elector whose signature is being sought.

### **Historical Initiative Petitions**

According to the Elections Division of the Idaho Secretary of State, there were two initiative petitions and three referendums that qualified for the ballot between 2006 and 2016. In 2018, two initiatives qualified for the November 6, 2018 state-wide election. An initiative related to Medicaid expansion was approved by the voters and an initiative related to horse racing was not approved. The District does not believe that the Medicaid expansion initiative will affect the finances of the District or the ability of the District to levy and collect property taxes for the payment of the 2019 Bonds.

## **LEGAL MATTERS**

### **Absence Of Litigation Concerning The 2019 Bonds**

To the best of the District's knowledge there is no litigation pending questioning the validity of the 2019 Bonds or the power and authority of the District to issue the 2019 Bonds. To the best of the District's knowledge there is no litigation pending which would materially affect the finances of the District or affect the District's ability to meet debt service requirements on the 2019 Bonds. The attorneys for the District, Nelson Hall Parry Tucker, PLLC, Idaho Falls, Idaho, have advised that, to the best of their knowledge after due inquiry, there is no pending or threatened litigation that would legally stop, enjoin, or prohibit the issuance, sale or delivery of the 2019 Bonds.

### **Litigation**

*Pending Class Action Lawsuit.* On May 9, 2018, parents of children in two other Idaho school districts filed a class action lawsuit (the "Federal Lawsuit") in the United States District Court for the District of Idaho against

every school district and charter school in the State, including the District. The Federal Lawsuit alleges violations of the Fifth and Fourteenth Amendments to the Constitution of the United States of America, and of Article I, Section 14 of the Idaho Constitution. The Federal Lawsuit plaintiffs requested a declaratory judgment that certain fees and other costs school districts require students to pay violate Article IX, Section 1 of the Constitution of the State of Idaho and constitute a taking of private property without just compensation. The Federal Lawsuit also alleges damages of at least \$20 million per year since October 1, 2012.

Legal counsel bringing this case also represents parents in two specific school districts in a case brought in State of Idaho District Court alleging that the activity fees violate state law (the “Zeyen Case”). The trial court in the Zeyen Case held that Idaho law bars monetary recovery for fees paid. The plaintiffs then sought to amend the complaint to add a claim for a Due Process violation, but the trial court denied that amendment on the basis that it came too late in the litigation. Plaintiffs appealed the rulings of the trial court to the Idaho Supreme Court.

On November 20, 2018, the District, along with all other named defendant districts, filed a motion to dismiss the Federal Lawsuit on a number of procedural grounds including that plaintiffs lack standing to sue the districts, that class certification was inappropriate because the claims asserted were not common to all plaintiffs, and that plaintiffs failed to state a claim under the Takings Clause of the Fifth Amendment of the United States Constitution. On January 30, 2019, the Federal Court issued an order staying the Federal Lawsuit and the determination of class certification until the Idaho Supreme Court decides in the Zeyen Case whether claims for relief exist under State law.

On October 23, 2019, the Idaho Supreme Court issued a decision in the Zeyen Case affirming the District Court’s decisions. As a result, the District has limited future exposure to a case like the Zeyen case because plaintiffs residing in the District would need to file suit and such person could sue for prospective relief only under Idaho law. However, because the Idaho Supreme Court did not address the merits of a Due Process violation, but only that the Zeyen’s efforts to assert such claims was not timely made, potential Due Process claims remain unresolved.

The District expects that the plaintiffs will seek to resume the Federal Lawsuit to pursue claims based on Due Process theories and to certify a class. If so, the District nonetheless believes it has various defenses to such claims. In addition, under Idaho Law, the District may certify a special ad valorem tax levy without voter approval to discharge a judgment, and the amount permitted to be certified is not legally limited. If a judgment were to be entered against the District in a significant sum, the District would be able to pay the judgment from the special tax levy.

***Accordingly, regardless of the outcome of the Federal Lawsuit, the District does not expect the Federal Lawsuit to have a material adverse effect on the on-going operations of the District, nor its ability to pay principal and interest on the 2019 Bonds which are paid from a separate dedicated tax levy.***

## **Tax Exemption**

In the opinion of Hawley Troxell Ennis & Hawley LLP, Bond Counsel, assuming continuous compliance with certain covenants described herein, interest on the 2019 Bonds is excluded from gross income pursuant to the Code, as amended to the date of delivery of the 2019 Bonds, and interest on the 2019 Bonds is excluded from alternative minimum taxable income, as defined in Section 55(b)(2) of the Code. Interest on the 2019 Bonds is excluded from Idaho taxable income under present Idaho income tax laws. The Code imposes several requirements that must be met with respect to the 2019 Bonds in order for the interest thereon to be excluded from gross income and alternative minimum taxable income (except to the extent of the aforementioned adjustment applicable to corporations).

Certain of these requirements must be met on a continuous basis throughout the term of the 2019 Bonds. These requirements include: (i) limitations as to the use of proceeds of the 2019 Bonds, and (ii) limitations on the extent to which the proceeds of the 2019 Bonds may be invested in higher yielding investments. The Board will covenant that they will take all steps to comply with the requirements of the Code to the extent necessary

to maintain the exclusion of interest on the 2019 Bonds from gross income and alternative minimum taxable income (except to the extent of the aforementioned adjustments applicable to corporations) under present federal income tax laws. Bond Counsel's opinion as to the exclusion of interest on the 2019 Bonds from gross income and alternative minimum taxable income (to the extent described above) is rendered in reliance on these covenants and assumes continuous compliance therewith. The failure or inability of the District to comply with these requirements could cause the interest on the 2019 Bonds to be included in gross income, alternative minimum taxable income or both from the date of issuance.

Section 55 of the Code contains a 20% alternative minimum tax on the alternative minimum taxable income of corporations. Under the Code, for taxable years beginning after 1989, 75% of the excess of a corporation's "adjusted current earnings" over the corporation's alternative minimum taxable income (determined without regard to this adjustment and the alternative tax net operating loss deduction) is included in the corporation's alternative minimum taxable income for purposes of the alternative minimum tax applicable to the corporation. "Adjusted current earnings" includes interest on the 2019 Bonds. The alternative minimum tax on corporations described in this paragraph has been repealed effective for taxable years beginning after December 31, 2017 but continues to apply for taxable years of corporations that begin before January 1, 2018. Corporations with taxable years that do not coincide with the calendar year should consult their tax advisors about inclusion of interest on the 2019 Bonds in alternative minimum taxable income of the corporation as described in this paragraph during the corporation's taxable year that begins during calendar year 2017.

The Code contains numerous provisions that may affect an investor's decision to purchase the 2019 Bonds. Beneficial Owners should be aware that the ownership of tax exempt obligations by particular persons and entities, including, without limitation, financial institutions, insurance companies, recipients of Social Security or Railroad Retirement benefits, taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry tax-exempt obligations, foreign corporations doing business in the United States and certain "Subchapter S" corporations, may result in adverse federal tax consequences. Bond Counsel's opinion relates only to the exclusion of interest on the 2019 Bonds from gross income and alternative minimum taxable income as described above and will state that no opinion is expressed regarding other federal tax consequences arising from the receipt or accrual of interest on ownership of the 2019 Bonds. Beneficial Owners should consult their own tax advisors as to the applicability of these consequences.

Amendments to the federal tax laws could be proposed or enacted in the future, and there can be no assurance that any such future amendments which may be made to the federal tax laws will not adversely affect the value of the 2019 Bonds, the exclusion of interest on the 2019 Bonds from gross income or alternative minimum taxable income or both from the date of issuance of the 2019 Bonds or any other date or result in other adverse federal tax consequences.

The Internal Revenue Service (the "IRS") has an ongoing program of auditing tax-exempt obligations to determine whether, in the view of the IRS, interest on such tax-exempt obligations is includable in the gross income of the owners thereof for federal income tax purposes. It cannot be predicted whether or not the IRS will commence an audit of the 2019 Bonds. If an audit is commenced, under current procedures the IRS may treat the District as the taxpayer and the Bondholders may have no right to participate in such procedure. The commencement of an audit could adversely affect the market value and liquidity of the 2019 Bonds until the audit is concluded, regardless of the ultimate outcome. Moreover, because achieving judicial review in connection with an audit examination of tax-exempt Bonds is difficult, obtaining an independent review of IRS positions with which the District legitimately disagrees may not be practicable. Any action of the IRS, including but not limited to selection of the 2019 Bonds for audit, or the course or result of such audit, or an audit of bonds presenting similar tax issues may affect the market price for, or the marketability of, the 2019 Bonds, and may cause the District or the Beneficial Owners to incur significant expense.

The opinions expressed by Bond Counsel are based on existing law as of the date of delivery of the 2019 Bonds. No opinion is expressed as of any subsequent date nor is any opinion expressed with respect to pending or proposed litigation. Amendments to the federal or state laws may be pending now or could be proposed in the future that, if enacted into law, could adversely affect the value of the 2019 Bonds, the exclusion

of interest on the 2019 Bonds or any other from gross income or alternative minimum taxable income or both from the date of issuance of the 2019 Bonds or any other date, or that could result in other adverse tax consequences. In addition, future court actions or regulatory decisions could affect the market value of the 2019 Bonds. For example, although the U.S. Supreme Court recently decided that the U.S. Constitution does not preclude the current practice that states grant more favorable tax treatment to bonds issued by issuers inside the state than bonds issued outside that state, the pendency of such case caused uncertainty until it was decided. There can be no assurance that other cases may from time to time create uncertainty or could result in a change in the treatment for state tax purposes of obligations such as the 2019 Bonds, or a change in the market value of the 2019 Bonds. Owners of the 2019 Bonds are advised to consult with their own tax advisors with respect to such matters.

### **Premium Bonds**

The initial public offering price of certain maturities of the 2019 Bonds (the “Premium Bonds”), as shown on the inside front cover, are issued at original offering prices more than their original principal amount. The difference between the amount of the Premium Bonds at the original offering price and the principal amount payable at maturity represents “bond premium” under the Code. As a result of requirements of the Code relating to the amortization of bond premium, under certain circumstances an initial owner of a Bond may realize a taxable gain upon disposition of such a bond, even though such bond is sold or redeemed for an amount equal to the original owner’s cost of acquiring such bond. All owners of 2019 Bonds are advised that they should consult with their own tax advisors with respect to the tax consequences of owning and disposing of 2019 Bonds, whether the disposition is pursuant to a sale of the 2019 Bonds or other transfer, or redemption.

### **Tax Legislative Changes**

Current law may change so as to directly or indirectly reduce or eliminate the benefit of the exclusion of interest on the 2019 Bonds from the gross income for federal income tax purposes. Any proposed legislation, whether or not enacted, could also affect the value and liquidity of the 2019 Bonds. Prospective purchasers of the 2019 Bonds should consult with their own tax advisors with respect to the effects of any proposed or future legislation.

### **Municipal Reorganization**

Idaho Code Section 67–3903 permits school districts, as taxing districts of the State, to file a petition for federal bankruptcy relief, in accordance with Chapter 9 of the United States Bankruptcy Code, which permits municipalities to file a voluntary petition for the adjustment of debts. Prior to filing such petition, the taxing district is required to adopt a resolution authorizing the filing. The statute authorizes the taxing district to take actions to consummate a plan of readjustment pursuant to its bankruptcy proceedings, including cancellation and remission of moneys payable under bonds, warrants or other obligations; issuance of refunding bonds on certain conditions, adoption of necessary ordinances, assessment, levy and collection of taxes to enforce collections necessary pursuant to the plan of readjustment, cancellation or reduction in taxes or special assessments for bonds refunded under the plan as a result of reduction in debt service accomplished by such refunding and to take any other actions necessary for accomplishment of the plan. Prior to refunding bonds or levying any taxes or special assessments, the taxing district is required to provide notice and hold a hearing prior to the adoption of the plan for readjustment requiring such actions.

Bankruptcy proceedings, if initiated by the District, could have an adverse effect on the owners of the 2019 Bonds, including but not limited to delay in the enforcement of their remedies, subordination of their claims to those supplying goods or services to the District and to the administrative expenses of the bankruptcy proceedings and the imposition of a plan of reorganization reducing or delaying payment of the 2019 Bonds.

The District does not expect to file a petition for federal bankruptcy relief.

## **General**

The authorization and issuance of the 2019 Bonds are subject to the approval of Hawley Troxell Ennis & Hawley LLP, Boise, Idaho, Bond Counsel. Certain legal matters will be passed upon for the District by Nelson Hall Parry Tucker, PLLC, Idaho Falls, Idaho. The approving opinion of Bond Counsel will be delivered with the 2019 Bonds. A copy of the opinion of Bond Counsel in substantially the form set forth in “APPENDIX B—PROPOSED FORM OF OPINION OF BOND COUNSEL” of this OFFICIAL STATEMENT will be made available upon request from the contact person as indicated under “INTRODUCTION—Contact Persons” above.

Bond Counsel has reviewed this document only to confirm that the portions of it describing the 2019 Bonds and the authority to issue the 2019 Bonds, the security for the 2019 Bonds and tax matters relative to the 2019 Bonds present a fair summary of such matters.

## **MISCELLANEOUS**

### **Bond Ratings**

As of the date of this OFFICIAL STATEMENT, the 2019 Bonds have been rated “Aa1” by Moody’s based upon the guaranty of the 2019 Bonds under the Sales Tax Guaranty Program. Moody’s rates all bond issues guaranteed under the Sales Tax Guaranty Program “Aa1”. An explanation of the above ratings may be obtained from Moody’s. The District has not directly applied to S&P or Fitch Ratings for a rating on the 2019 Bonds.

The 2019 Bonds have an “Aa3” underlying rating from Moody’s.

Such ratings do not constitute a recommendation by the rating agencies to buy, sell or hold the 2019 Bonds. Such ratings reflect only the views of Moody’s and any desired explanation of the significance of such ratings should be obtained from Moody’s. Generally, a rating agency bases its rating on the information and materials furnished to it and on investigations, studies and assumptions of its own.

There is no assurance that the ratings given 2019 Bonds will continue for any given period of time or that the ratings will not be revised downward or withdrawn entirely by the rating agencies if, in their judgment, circumstances so warrant. Any such downward revision or withdrawal of such ratings may have an adverse effect on the market price of the 2019 Bonds.

### **Escrow Verification**

Public Finance Partners LLC, Minneapolis, Minnesota, will verify the accuracy of the mathematical computations concerning the adequacy of the maturing principal amounts of and interest earned on the obligations of the United States of America, together with other escrowed moneys to be placed in the Escrow Account, to pay, when due interest on the 2019 Bonds through March 1, 2020 and to pay pursuant to prior redemption, the principal amount of the redemption price of the Refunded Bonds, and the mathematical computations of the yield on the 2019 Bonds. Such verifications shall be based in part upon information supplied by the Municipal Advisor.

### **Municipal Advisor**

The District has entered into an agreement with the Municipal Advisor whereunder the Municipal Advisor provides financial recommendations and guidance to the District with respect to preparation for sale of the 2019 Bonds, timing of sale, tax-exempt bond market conditions, costs of issuance and other factors related to the sale of the 2019 Bonds. The Municipal Advisor has read and participated in the drafting of certain portions of this OFFICIAL STATEMENT and has supervised the completion and editing thereof. The Municipal Advi-



sor has not audited, authenticated or otherwise verified the information set forth in the OFFICIAL STATEMENT, or any other related information available to the District, with respect to accuracy and completeness of disclosure of such information, and the Municipal Advisor makes no guaranty, warranty or other representation respecting accuracy and completeness of the OFFICIAL STATEMENT or any other matter related to the OFFICIAL STATEMENT.

### **Independent Auditors**

All State school districts, pursuant to Idaho Code 33-701, must obtain an audit annually. The required audit may be performed by independent public accountants certified by the State as capable of auditing municipal corporations. The District's audit reports for Fiscal Years 2015 through 2019 fairly represent the District's financial condition and results of its operations and the cash flows of its proprietary fund types are in conformance with GAAP.

The financial statements of the District as of June 30, 2019 and for the year then ended, included in this OFFICIAL STATEMENT, have been audited by Searle Hart & Associates, Rexburg, Idaho ("Searle Hart") as stated in its report in "APPENDIX A—ANNUAL FINANCIAL REPORT FOR JOINT SCHOOL DISTRICT NO. 251 FOR FISCAL YEAR 2019." The District's audits for Fiscal Years 2015 through 2019 were performed by Searle Hart.

Searle Hart has not participated in the preparation or review of this OFFICIAL STATEMENT. Based upon their non-participation, they have not consented to the use of their name in this OFFICIAL STATEMENT.

### **Additional Information**

All quotations contained herein from and summaries and explanations of the State Constitution, statutes, programs and laws of the State, court decisions and the Resolution, do not purport to be complete, and reference is made to said State Constitution, statutes, programs, laws, court decisions and the Resolution for full and complete statements of their respective provisions.

Any statements in this OFFICIAL STATEMENT involving matters of opinion, whether or not expressly so stated, are intended as such and not as representation of fact.

The appendices attached hereto are an integral part of this OFFICIAL STATEMENT and should be read in conjunction with the foregoing material.

This OFFICIAL STATEMENT and its distribution and use have been duly authorized by the District.

**Board of Trustees of Joint School District No. 251,  
Jefferson and Madison Counties, State of Idaho**

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**APPENDIX A**

**ANNUAL FINANCIAL REPORT FOR  
JOINT SCHOOL DISTRICT NO. 251  
FOR FISCAL YEAR 2019**

The annual financial statements for Fiscal Year 2019 are contained herein. Copies of current and prior financial statements are available upon request from the contact persons as indicated under “INTRODUCTION—Contact Persons” above.

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**JEFFERSON JOINT SCHOOL DISTRICT #251  
RIGBY, IDAHO  
ANNUAL FINANCIAL REPORT  
and  
COMPLIANCE REPORTS  
with  
INDEPENDENT AUDITORS' REPORT  
For the Year Ended June 30, 2019**

**JEFFERSON JOINT SCHOOL DISTRICT #251  
ANNUAL FINANCIAL AND COMPLIANCE REPORT  
For the Year Ended June 30, 2019**

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**JEFFERSON JOINT SCHOOL DISTRICT #251  
ANNUAL FINANCIAL AND COMPLIANCE REPORT  
For the Year Ended June 30, 2019**

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***INDEPENDENT AUDITOR'S REPORT***

The Board of Trustees  
Jefferson Joint School District #251  
Rigby, Idaho

**Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Jefferson Joint School District #251, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

**Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

**Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we obtained is sufficient and appropriate to provide a basis for our audit opinions.



## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Jefferson Joint School District #251 as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the schedules of employer contributions-PERSI OPEB, employer's share of net OPEB asset, changes in total OPEB liabilities and related ratios, employer's share of net pension liability PERSI, schedule of employer contributions PERSI, and budgetary comparison information on pages 40 through 49 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's response to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Jefferson Joint School District #251's basic financial statements. The accompanying combining and individual nonmajor fund financial statements, the Statement of Changes in Assets and Liabilities-Agency Funds, and the Schedule of Expenditures of Federal Awards, as required by the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements, the Statement of Changes in Assets and Liabilities-Agency Funds, and the Schedule of Expenditures of Federal Awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the

audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, the Statement of Changes in Assets and Liabilities-Agency Funds, and the Schedule of Expenditures of Federal Awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated October 9, 2019, on our consideration of Jefferson Joint School District #251's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Jefferson Joint School District #251's internal control over financial reporting and compliance.

*Searle Hart & Associates PLLC*

Rexburg, Idaho  
October 9, 2019

## **FINANCIAL SECTION**

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**STATEMENT OF NET POSITION**  
**June 30, 2019**

	<b>GOVERNMENTAL ACTIVITIES</b>
<b>ASSETS</b>	
Cash and equivalents	\$ 48,280,175
Accounts receivable	196,009
Taxes receivable	2,042,955
Due from other governmental agencies	1,744,492
Inventory	79,727
Postemployment benefit asset	1,136,424
<b>Capital assets</b>	
Land and improvements not being depreciated	2,999,498
Construction in progress	4,351,409
Buildings	82,693,002
Equipment and vehicles	9,559,484
Less: Accumulated depreciation	<u>(28,219,069)</u>
Total Capital Assets	<u>71,384,324</u>
<b>TOTAL ASSETS</b>	<u>124,864,106</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Expenses unavailable for use	<u>4,745,798</u>
<b>LIABILITIES</b>	
Accounts payable	2,334,280
Other accrued expenses	3,982,107
<b>Long-term liabilities</b>	
<b>Due within one year</b>	
Bonds, capital leases and contracts	3,616,968
Accrued interest	657,059
Compensated absences	129,771
Postemployment benefit payable	1,006,836
<b>Due in more than one year</b>	
Bonds, capital leases and contracts	62,291,221
Net pension liability	<u>8,445,926</u>
<b>TOTAL LIABILITIES</b>	<u>82,464,168</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Revenue unavailable for use	<u>6,576,678</u>
<b>NET POSITION</b>	
Invested in capital assets, net of related debt	30,300,331
Restricted for:	
Capital Projects	2,199,892
Debt Service	5,333,082
Child Nutrition	598,776
Other Projects	350,196
Unrestricted	<u>1,786,781</u>
<b>TOTAL NET POSITION</b>	<u><u>\$ 40,569,058</u></u>

The notes to the financial statements are an integral part of this statement.

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**STATEMENT OF ACTIVITIES**  
**For the Year Ended June 30, 2019**

<u>Functions/Programs</u>	<u>Expenses</u>	<u>Program Revenue</u>		<u>Net (Expense)</u>
		<u>Charges for</u>	<u>Operating</u>	<u>Revenue and</u>
		<u>Services</u>	<u>Grants and</u>	<u>Changes in Net</u>
			<u>Contributions</u>	<u>Position</u>
				<u>Governmental</u>
				<u>Activities</u>
<b>Primary government</b>				
Governmental Activities:				
Instruction	\$ 25,578,857	\$ 34,071	\$ 3,400,191	\$ (22,144,595)
Support services	3,473,183	-	146,596	(3,326,587)
Plant maintenance & operations	3,988,809	-	-	(3,988,809)
General administration	3,348,785	-	-	(3,348,785)
Transportation	2,270,838	205	1,734,546	(536,087)
Food services	1,668,096	515,125	1,162,213	9,242
Interest on long-term debt	1,579,609	-	-	(1,579,609)
<b>TOTAL GOVERNMENTAL ACTIVITIES</b>	<b>\$ 41,908,177</b>	<b>\$ 549,401</b>	<b>\$ 6,443,546</b>	<b>(34,915,230)</b>
General revenues:				
Taxes:				
Property taxes, levied for general purposes				491,800
Property taxes, levied for debt service				4,813,084
Property taxes, levied for capital improvements				-
Grants and contributions not restricted to specific programs				2,789,427
State aid - formula grants				28,542,762
Unrestricted investment earnings				703,025
Miscellaneous				683,731
<i>Special item</i> - gain on sale of assets				161,912
Gain or loss on pension expense				771,453
Transfers				440
<b>TOTAL GENERAL REVENUES</b>				<b>38,957,634</b>
				Change in net position 4,042,404
				Net position - Beginning 36,526,654
				<b>NET POSITION - Ending \$ 40,569,058</b>

**JEFFERSON JOINT SCHOOL DISTRICT #251  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
June 30, 2019**

	<u>GENERAL FUND</u>	<u>DEBT SERVICE</u>	<u>CAPITAL PROJECTS</u>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 6,619,569	\$ 4,618,980	\$ 33,596,421
Taxes receivable, net	266,283	1,776,672	-
Due from other funds	255,381	-	-
Receivable from other governments	1,211,821	-	-
Other receivables	196,009	-	-
Inventory	1,222	-	-
	<hr/>	<hr/>	<hr/>
TOTAL ASSETS	8,550,285	6,395,652	33,596,421
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Expenditures unavailable for use	-	-	-
	<hr/>	<hr/>	<hr/>
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	<u>\$ 8,550,285</u>	<u>\$ 6,395,652</u>	<u>\$ 33,596,421</u>
<b>LIABILITIES AND FUND BALANCES</b>			
<b>LIABILITIES</b>			
Accounts payable	\$ 379,758	\$ -	\$ 1,537,487
Interfund payable	-	-	-
Other accrued expenses	3,633,539	-	-
	<hr/>	<hr/>	<hr/>
TOTAL LIABILITIES	4,013,297	-	1,537,487
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Revenue unavailable for use	26,678	181,272	-
	<hr/>	<hr/>	<hr/>
<b>FUND BALANCES</b>			
<b>Nonspendable:</b>			
Inventories	1,222	-	-
<b>Committed to:</b>			
Board Policy 7100	2,308,294	-	-
<b>Assigned:</b>			
Debt service	-	6,214,380	-
Other purposes	1,397,657	-	32,058,934
<b>Unassigned</b>	803,137	-	-
	<hr/>	<hr/>	<hr/>
TOTAL FUND BALANCES	4,510,310	6,214,380	32,058,934
	<hr/>	<hr/>	<hr/>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	<u>\$ 8,550,285</u>	<u>\$ 6,395,652</u>	<u>\$ 33,596,421</u>

<b>OTHER GOVERNMENTAL FUNDS</b>	<b>TOTAL GOVERNMENTAL FUNDS</b>
\$ 3,445,205	\$ 48,280,175
-	2,042,955
-	255,381
532,671	1,744,492
-	196,009
78,505	79,727
<u>4,056,381</u>	<u>52,598,739</u>
-	-
<u>\$ 4,056,381</u>	<u>\$ 52,598,739</u>
\$ 417,035	\$ 2,334,280
255,381	255,381
<u>348,568</u>	<u>3,982,107</u>
<u>1,020,984</u>	<u>6,571,768</u>
-	<u>207,950</u>
78,505	79,727
-	2,308,294
-	6,214,380
2,956,892	36,413,483
-	<u>803,137</u>
<u>3,035,397</u>	<u>45,819,021</u>
<u>\$ 4,056,381</u>	<u>\$ 52,598,739</u>

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**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE**  
**STATEMENT OF NET POSITION**  
**June 30, 2019**

Total fund balance, governmental funds \$ 45,819,021

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not current financial resources and therefore are not reported in this fund financial statement, but are reported in the governmental activities of the Statement of Net Position.

Historical Cost	99,603,393
Accumulated Depreciation	(28,219,069)

Certain other expenses unavailable for use are not available to pay current period expenditures and therefore are not reported in this fund financial statement, but are reported in the governmental activities of the Statement of Net Position.

4,745,798

Certain other revenues unavailable for use are not available to pay current period expenditures and therefore are not reported in this fund financial statement, but are reported in the governmental activities of the Statement of Net Position.

(6,576,678)

Property taxes receivable have been levied and are due this year, but are not available soon enough to pay for the current period's expenditures, and therefore are unavailable for use in the funds.

207,950

Long-term liabilities, including bonds payable, are not due and payable in the current period, and therefore are not reported as liabilities in the funds. Long-term liabilities at year end consisted of:

General obligation bonds	(65,908,189)
Postemployment benefit asset	1,136,424
Accrued compensated absences	(129,771)
Accrued interest payable	(657,059)
Postemployment benefit payable	(1,006,836)
Net pension liability	(8,445,926)

Net position of governmental activities in the Statement of Net Position

\$ 40,569,058

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**For the Year Ended June 30, 2019**

	<u>GENERAL FUND</u>	<u>DEBT SERVICE</u>	<u>CAPITAL PROJECTS</u>
<b>REVENUES</b>			
Property taxes	\$ 726,753	\$ 4,813,084	\$ -
Food service	-	-	-
Other local	130,579	-	-
State apportionment base	25,245,925	-	-
State apportionment transportation	1,734,546	-	-
State apportionment benefits	3,296,837	-	-
Investment earnings	186,325	50,319	448,853
Other State revenue	1,634,518	1,136,477	-
Federal grants and assistance	800	-	-
	<u>32,956,283</u>	<u>5,999,880</u>	<u>448,853</u>
<b>TOTAL REVENUES</b>			
<b>EXPENDITURES</b>			
Instruction	21,200,264	-	-
Support services	2,157,835	-	-
Plant maintenance & operations	4,372,487	-	-
General administration	2,592,067	-	-
Central services	-	-	-
Transportation	2,003,128	-	-
Food service	-	-	-
Debt service:			
Principal	-	3,341,968	-
Interest and other charges	-	1,302,358	-
Capital outlay	-	-	4,391,409
	<u>32,325,781</u>	<u>4,644,326</u>	<u>4,391,409</u>
<b>TOTAL EXPENDITURES</b>			
Excess (deficiency) of revenues over expenditures	<u>630,502</u>	<u>1,355,554</u>	<u>(3,942,556)</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Proceeds from sale of bonds	-	-	36,000,000
Transfers in	32,355	-	-
Transfers out	(380,810)	-	-
	<u>(348,455)</u>	<u>-</u>	<u>36,000,000</u>
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>			
<b>SPECIAL ITEM</b>			
Proceeds from sale of assets	-	-	-
Net change in fund balances	282,047	1,355,554	32,057,444
Fund balances - Beginning	<u>4,228,263</u>	<u>4,858,826</u>	<u>1,490</u>
<b>FUND BALANCES - Ending</b>	<u>\$ 4,510,310</u>	<u>\$ 6,214,380</u>	<u>\$ 32,058,934</u>

The notes to the financial statements are an integral part of this statement.

<b>OTHER GOVERNMENTAL FUNDS</b>	<b>TOTAL GOVERNMENTAL FUNDS</b>
\$ -	\$ 5,539,837
515,125	515,125
314,545	445,124
-	25,245,925
-	1,734,546
-	3,296,837
17,528	703,025
1,387,697	4,158,692
3,614,057	3,614,857
<hr/>	<hr/>
5,848,952	45,253,968
<hr/>	<hr/>
2,414,363	23,614,627
1,314,908	3,472,743
30,098	4,402,585
32,364	2,624,431
-	-
-	2,003,128
1,668,096	1,668,096
-	3,341,968
-	1,302,358
1,012,957	5,404,366
<hr/>	<hr/>
6,472,786	47,834,302
<hr/>	<hr/>
(623,834)	(2,580,334)
<hr/>	<hr/>
-	36,000,000
380,810	413,165
(32,355)	(413,165)
<hr/>	<hr/>
348,455	36,000,000
<hr/>	<hr/>
161,912	161,912
<hr/>	<hr/>
(113,467)	33,581,578
3,148,864	12,237,443
<hr/>	<hr/>
\$ 3,035,397	\$ 45,819,021
<hr/> <hr/>	<hr/> <hr/>

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT**  
**OF ACTIVITIES**

**For the Year Ended June 30, 2019**

Net change in fund balances - total governmental funds: \$ 33,581,578

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report outlays for capital assets as expenditures because such outlays use current financial resources. In contrast, the Statement of Activities reports only a portion of the outlay as expense. The outlay is allocated over the assets' estimated useful lives as depreciation expense for the period. This is the amount by which capital outlays \$5,576,647 exceeded depreciation \$2,111,210 in the current period. 3,465,437

Property tax revenues (including penalties and interest) in the Statement of Activities that do not provide current financial resources are not reported as revenues in the fund. (234,953)

Governmental funds report bond proceeds as current financial resources. In contrast, the Statement of Activities treats such issuance of debt as a liability. Governmental funds report repayment of bond principal as an expenditure, In contrast, the Statement of Activities treats such repayments as a reduction in long-term liabilities. This is the amount by which repayments exceeded proceeds. (32,699,355)

Governmental funds do not report the pension contribution expense and revenue because it does not provide current financial resources. In contrast, the Statement of Activities reports the expense and revenue. Thus, the change in net position differs from the change in fund balance by this pension contribution expense and revenue. 664,079

Some expenses reported in the statement of activities do not require the use of current financial resources and these are not reported as expenditures in governmental funds:

Accrued interest not reflected on Governmental funds	(564,534)
Postemployment benefit not reflected on Governmental funds	107,374
Amortization of bond costs	(272,770)
Compensated absences not reflected on Governmental funds	(4,452)

Change in net position of governmental activities \$ 4,042,404

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**STATEMENT OF FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
**June 30, 2019**

	<b>PREMIUM STABILIZATION EXPENDABLE TRUST FUND</b>	<b>AGENCY FUNDS</b>
<b>ASSETS</b>		
Cash and cash equivalents	\$ 285,624	\$ 446,442
Receivables	-	-
<b>TOTAL ASSETS</b>	<b>285,624</b>	<b>446,442</b>
<b>LIABILITIES</b>		
Accounts payable	1,396	-
Interfund payable	-	-
Due to student groups	-	446,442
<b>TOTAL LIABILITIES</b>	<b>1,396</b>	<b>446,442</b>
<b>NET POSITION</b>		
Held in trust for employee benefits	\$ 284,228	\$ -

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
**For the Year Ended June 30, 2019**

	<b>PREMIUM STABILIZATION EXPENDABLE TRUST FUND</b>
<b>ADDITIONS</b>	
Contributions:	
District contributions	\$ -
Plan members	189,235
Total contributions	<u>189,235</u>
Investment earnings:	
Interest	<u>12,152</u>
Total additions	<u>201,387</u>
<b>DEDUCTIONS</b>	
Benefits	226,471
Administrative	<u>15,347</u>
Total deductions	<u>241,818</u>
Change in net position	(40,431)
Net position - beginning	<u>324,659</u>
Net position - ending	<u><u>\$ 284,228</u></u>

**NOTES TO THE FINANCIAL STATEMENTS**

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**INDEX TO NOTES TO THE FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2019**

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**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2019**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The Jefferson Joint School District #251 (District) is the basic level of government exercising oversight responsibility for all activities related to public school education in Jefferson Joint School District, Jefferson County, Idaho. The Board of Trustees, a seven-member group, is elected by the public and as such has governance responsibility over all activities related to public elementary and secondary school education within the jurisdiction of the school district. The Board of Trustees have decision making authority, the power to designate management, the responsibility to significantly influence operations and primary accountability for fiscal matters. The District is not included in any other governmental "reporting entity."

The District prepares its basic financial statements in conformity with Generally Accepted Accounting Principles (GAAP) promulgated by the Governmental Accounting Standards Board (GASB) and other authoritative sources identified in *Statement of Auditing Standards No. 69* of the American Institute of Certified Public Accountants.

In 2003, the District implemented GASB Statement No. 34, *Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments*, GASB Statement No. 37, *Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments: Omnibus* which provides additional guidance for the implementation of GASB Statement No. 34, and GASB Statement No. 38, *Certain Financial Statement Note Disclosures* which changes note disclosure requirements for governmental entities.

GASB Statement No. 34 established a new financial reporting model for state and local governments that included the addition of management's discussion and analysis, government-wide financial statements, required supplementary information and the elimination of the effects of internal service activities and the use of account groups to the already required fund financial statements and notes. The GASB determined that fund accounting has and will continue to be essential in helping governments to achieve fiscal accountability and should, therefore, be retained. The GASB also determined that government-wide financial statements are needed to allow users of financial reports to assess a government's operational accountability. The new GASB model integrates fund based financial reporting and government-wide financial reporting as complementary components of a single comprehensive financial reporting model.

**A. Reporting Entity**

The District is considered an independent entity for financial reporting purposes and is considered a primary government. As required by generally accepted accounting principles, these financial statements have been prepared based on considerations regarding the potential for inclusion of other entities, organizations or functions as part of the District's financial reporting entity. Based on these considerations, the District's basic financial statements do not include any other entities. Additionally, as the District is considered a primary government for financial reporting purposes, its activities are not considered a part of any other governmental or other type of reporting entity.

Considerations regarding the potential for inclusion of other entities, organizations or functions in the District's financial reporting entity are based on criteria prescribed by generally accepted accounting principles. These same criteria are evaluated in considering whether the District is a part of any other governmental or other type of reporting entity.

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2019**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)**

The overriding elements associated with prescribed criteria considered in determining that the District's financial reporting entity status is that of a primary government are; that it has a separately elected governing body; it is legally separate; and it is fiscally independent of other state and local governments.

Additionally, prescribed criteria under generally accepted accounting principles include considerations pertaining to organizations for which the primary government is financially accountable; and considerations pertaining to other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

**B. Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Changes in Net Position) report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. The governmental activities are supported by tax revenues and intergovernmental revenues. The District has no business-type activities that rely, to a significant extent, on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting operational or capital requirements of a particular function. The District does not allocate general (indirect) expenses to other functions. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

**C. Measurement Focus, Basis of Accounting and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year end. Property taxes, sales taxes, franchise taxes, licenses, and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds.

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2019**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)**

Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants, block grants, and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, followed by block grants, and then by general revenues.

Buildings, furniture, fixtures, equipment and vehicles of the District are depreciated using the straight line method over the following estimated useful lives:

<u>Category of Asset</u>	<u>Estimated Useful Lives</u>
Buildings and improvements	20-50
Equipment	5-20
Vehicles	8

**D. Compensated Absences**

The liability for compensated absences reported in the government-wide statements consists of unpaid, accumulated vacation leave balances. The liability has been calculated using vesting method, in which leave amounts for employees who currently are eligible to receive termination payments are included. The entire compensated absences owed are reported in the government-wide financial statements.

**E. Long-term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as deferred outflows/inflows of resources in the applicable governmental activities statement of net position. For other long-term obligations, only that portion expected to be financed from expendable, available financial resources is reported as a deferred outflows/inflows of resources in a governmental fund. For bonds issued after June 30, 2004, bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**F. Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2019**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)**

**G. Fund Accounting**

According to generally accepted accounting principles for governmental units, the District's financial operations are accounted for in the following funds:

GOVERNMENTAL FUND TYPES

General Fund

This fund accounts for the general operating (sometimes called the Maintenance & Operations, or M&O) fund of the District. It is used to account for all financial resources except those required to be accounted for in any other fund.

Special Revenue Funds

These funds account for federal and state funded grants as well as locally funded educational programs whose expenditures are limited to specific purposes. Such grants have been awarded to the district with the purpose of accomplishing specified educational tasks defined in the grant agreements.

Debt Service Fund

This fund accounts for the use of taxes levied and other revenues collected for the retirement of debt principal, interest and related costs.

Capital Projects Fund

This fund is used to account for the school plant facility tax levied and other resources to be used for the construction, purchase and maintenance of school buildings, buses, and equipment.

Fiduciary Fund Types

Trust and Agency Funds

Trust and agency funds are used to account for assets held by the district in a trustee capacity or as an agent for student groups and employees.

**H. Budgets**

Annual budgets are prepared and adopted by the board of Trustees before the beginning of the fiscal year which is July 1st. Budgets are prepared on the GAAP basis of accounting. Annual appropriated budgets are adopted for the general, special revenue, debt service, and capital projects funds. All annual appropriations lapse at fiscal yearend. The District amended its budgets during the year to adjust for updated information. The amended budgets were approved by the Board of Trustees.

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting – under which purchase orders, contracts, and other commitments for the expenditures of resources are recorded to reserve that portion of the applicable appropriation – is utilized in the governmental funds. Encumbrances outstanding at year end are reported as assigned fund balance to indicate an obligation of the District.

The District budgets transfers from the general fund to other funds to cover the costs incurred by these funds in excess of the revenues generated. Certain indirect costs are charged to several special revenue funds through budgeted transfers from the special revenue funds to the general fund.

**JEFFERSON JOINT SCHOOL DISTRICT #251  
NOTES TO FINANCIAL STATEMENTS  
For the Year Ended June 30, 2019**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)**

**I. Property Tax**

Property taxes are collected by the County Treasurer and remitted to the District monthly. Taxes are payable in semi-annual installments due December 20 and June 20 of each year after which time they become delinquent. Taxes levied but not received by the district by June 30 have been accrued and taxes still unpaid after sixty days beyond the fiscal year are shown as deferred inflows of resources.

**J. Nonspendable and Spendable Fund Balances**

Fund balance is separated into nonspendable and spendable fund balance. Nonspendable fund balance includes amounts that cannot be spent because they are either: (1) not in spendable form; or (2) legally or contractually required to be maintained intact. Spendable amounts are classified into restricted, committed, assigned and unassigned. The following is a list of nonspendable and spendable fund balance designations for Jefferson School District #251.

*Nonspendable for inventories.* This fund balance cannot be spent. It is designated to be used for inventories.

*Committed to Board Policy 7100.* This fund balance is committed for 7% of gross revenue as mandated by Board Policy 7100.

*Assigned for debt service.* This designation was created to segregate a portion of the fund balance account for debt service, including both principal payments and interest payments. The designation was established to satisfy restrictions imposed by various bond agreements.

*Assigned for other purposes.* This reserve indicates fund balances that can only be spent for purposes authorized by the funding source.

*Unassigned.* This fund balance is not assigned to any specific purpose. The District will use the unassigned fund balance for expenditures in the subsequent fiscal year.

**K. Net Position**

Net position represent the difference between assets and liabilities. Net position invested in capital assets, net of related debt, consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net position invested in capital assets, net of related debt excluded unspent debt proceeds. Net position are reported as restricted when there are limitations imposed on their use either through enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Restricted resources are used first to fund appropriation.

The District first applied restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

**L. Pensions**

For purposes of measuring the net pension liability and pension expense, information about the fiduciary net position of the Public Employee Retirement System of Idaho Base Plan (Base Plan) and additions to deductions from the Base Plan's fiduciary net position have been determined on the same basis as they are reported by the Base Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

**JEFFERSON JOINT SCHOOL DISTRICT #251  
NOTES TO FINANCIAL STATEMENTS  
For the Year Ended June 30, 2019**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)**

**M. Other Post-Employment Benefits – Healthcare Benefits**

PERSI employees who retire and have not yet become eligible for Federal Medicare coverage are eligible to purchase insurance through the District's healthcare plan. Although retirees pay their own premium, there is an implicit cost due to increased group premiums when retirees are included in District insurance plans. For the purpose of measuring the net other post-employment benefit liability, deferred outflows of resources and deferred inflows of resources related to other post-employment benefits, and other post-employment benefit expenses, information about fiduciary net position of the implicit medical benefit Plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. Benefit payments are recognized when due and payable in accordance with the benefit terms.

**N. Other Post-Employment Benefits – Sick Leave Plan**

For purposes of measuring the net OPEB asset, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense (expense offset), information about the fiduciary net position of the Public Employee Retirement System of Idaho (PERSI or System) Sick Leave Insurance Reserve Fund and additions to/deductions from Sick Leave Insurance Reserve Fund's fiduciary net position have been determined on the same basis as they are reported by the Sick Leave Plan. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**2. CASH AND CASH EQUIVALENTS**

Cash and cash equivalents are defined as those financial instruments which have a maturity date of three months or less from the date of acquisition.

**Deposits**

The carrying amount of the Districts deposits with financial institutions was \$5,746,478 and the bank balance was \$6,223,127. The amount not covered by FDIC insurance was \$5,458,350.

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2019**

**2. CASH AND CASH EQUIVALENTS (Cont.)**

Investments

Statutes authorize the District to invest in obligations of the U.S. Treasury and U.S. agencies and repurchase agreements. The District's investments at year end consisted of \$43,265,761 invested in the Idaho State Investment Pool and Zion's Bank with some collateralized by Federal Home Loan Seattle Bank's Standby Letters of Credit. The Idaho State Investment Pool is not covered by Federal Deposit Insurance, but is primarily invested in government-backed securities. The Idaho State Treasurer provides oversight for investments by or through any department or institution of the State of Idaho. Amounts held by the State Investment Pool were held in the following investments: government agency notes, commercial paper, corporate bonds, U.S. treasury notes, money market accounts, repurchase agreements, and purchased accrued interest. All investments for the State Investment Pool are not collateralized. The investments held by the State Investment Pool are carried at cost plus accrued interest which is the fair market value also. Information necessary to determine the level of collateralization for the State Investment Pool was unavailable. Of Zion's Bank investments, \$2,618,166 was collateralized through Federal Home Loan Seattle Bank Standby LOC.

The District had the following accounts. All deposits are carried at cost plus accrued interest.

<u>Depository Account:</u>	Bank Balance
Insured	\$764,777
Uninsured and uncollateralized	5,458,350
Total deposits	<u>\$6,223,127</u>

Investments:

Collateral held by Zions Bank through Federal Home Loan Seattle Bank's Standby Letters of Credit for safe- keeping in the District's name AAA rated	\$2,618,166
Uncollateralized and held by Idaho State Investment Pool in the pool's safekeeping agent in the pool's name unrated fund	\$43,265,761
Uninsured and uncollateralized	-

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2019**

**3. CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2019, was as follows:

	BALANCE 7/1/2018	ADDITIONS	DELETIONS	BALANCE 6/30/2019
Capital assets not being depreciated				
Construction in progress	\$ -	\$ 4,351,409	\$ -	\$ 4,351,409
Land				
Elementary	830,675	366,284	-	1,196,959
Secondary	912,871	-	-	912,871
Other	889,668	-	-	889,668
Total capital assets not being depreciated	<u>2,633,214</u>	<u>4,717,693</u>	<u>-</u>	<u>7,350,907</u>
Capital assets being depreciated				
Buildings				
Elementary	19,596,602	192,640	-	19,789,242
Secondary	60,632,857	-	-	60,632,857
Admin.	2,270,903	-	-	2,270,903
	<u>82,500,362</u>	<u>192,640</u>	<u>-</u>	<u>82,693,002</u>
Accumulated depreciation	<u>(19,679,142)</u>	<u>(1,640,605)</u>	<u>-</u>	<u>(21,319,747)</u>
Net buildings	<u>62,821,220</u>	<u>(1,447,965)</u>	<u>-</u>	<u>61,373,255</u>
Equipment				
Elementary	734,710	118,270	-	852,980
Secondary	1,570,490	152,371	-	1,722,861
Admin.	509,396	22,304	-	531,700
	<u>2,814,596</u>	<u>292,945</u>	<u>-</u>	<u>3,107,541</u>
Accumulated depreciation	<u>(1,571,061)</u>	<u>(200,656)</u>	<u>-</u>	<u>(1,771,717)</u>
Net equipment	<u>1,243,535</u>	<u>92,289</u>	<u>-</u>	<u>1,335,824</u>
Vehicles	6,249,281	373,369	(170,706)	6,451,944
Accumulated depreciation	<u>(4,969,234)</u>	<u>(269,949)</u>	<u>111,577</u>	<u>(5,127,606)</u>
Net vehicles	<u>1,280,047</u>	<u>103,420</u>	<u>(59,129)</u>	<u>1,324,338</u>
Total capital assets being depreciated	<u>65,344,802</u>	<u>(1,252,256)</u>	<u>(59,129)</u>	<u>64,033,417</u>
Capital assets, net	<u>\$ 67,978,016</u>	<u>\$ 3,465,437</u>	<u>\$ (59,129)</u>	<u>\$ 71,384,324</u>

In the government-wide Statement of Activities the column labeled "Expenses" includes charges for depreciation expense to the following functions or programs:

EXPENSE	
Instruction	\$ 1,763,701
Transportation	269,949
General administration	45,512
Plant maintenance and operations	32,048
Total	<u>\$ 2,111,210</u>



**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2019**

**3. CAPITAL ASSETS (cont.)**

The School District’s capitalization policy is to capitalize equipment and buildings over \$10,000. Such assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

**4. OTHER POST-EMPLOYMENT BENEFITS (OPEB) – HEALTHCARE BENEFITS**

*Plan Description*

Jefferson Joint School District #251’s Employee Group Benefits Plan is a single-employer defined benefit healthcare plan administered by Blue Cross of Idaho. Blue Cross provides medical and prescription drug insurance benefits to eligible retirees and their eligible dependents. Delta Dental and Willamette Dental provide dental insurance benefits to eligible retirees and their eligible dependents. A retiree who retires with the Public Employee Retirement System of Idaho (PERSI) is eligible to keep the District’s health insurance as a retiree until age 65, or until the retiree is eligible for coverage under Medicare. Retirement eligibility is determined based on a minimum of reaching age 55 with at least 5 years of membership with a PERSI employer. The retiree is on the same medical plan as the District’s active employees.

*Funding Policy*

The contribution requirement of plan members is established by the District’s insurance committee in conjunction with our insurance provider. The required contribution is based on a projected pay-as-you-go financing requirements. For fiscal year 2019, the District contributed approximately \$136,142 of the annual required contribution of \$195,233. Retirees are required to pay 100% of the premiums for both the retiree and the dependent coverage.

*Net Other Post-Employment Benefit Liability*

The Net Other Post-Employment Benefit Liability (NOL) was measured as of June 30, 2019, and the total other post-employment benefit liability was determined by an actuarial valuation as of June 30, 2019.

*Plan Members*

Plan participants as of June 30, 2019 are summarized by status as follows:

	Accrued Liability	Annual Required Contribution	Participant Counts
Active participants	\$ 956,999	\$ 192,741	396
Inactive participants	49,837	2,492	7
	<u>\$ 1,006,836</u>	<u>\$ 195,233</u>	<u>403</u>

**JEFFERSON JOINT SCHOOL DISTRICT #251  
NOTES TO FINANCIAL STATEMENTS  
For the Year Ended June 30, 2019**

**4. OTHER POST-EMPLOYMENT BENEFITS (OPEB) - HEALTH CARE BENEFITS (cont.)**

*Actuarial Methods and Assumptions*

The District does not pre-fund benefits. The current funding policy is to pay benefits directly from general assets on a pay-as-you-go basis and there is not a trust for accumulating plan assets. The following actuarial methods and assumptions were used in the June 30, 2019 accounting valuation:

Valuation Timing	Actuarial valuations are performed biennially as of June 30, 2019 for accounting purposes only. The most recent valuation was performed as of June 30, 2019.
Actuarial Cost Method	Entry age normal
Projected Payroll Increases	3.75%
Discount Rate	3.50%
Health Cost Trend Rates	Medical with vision and prescription trend is 7.5% from the year ending June 30, 2019, then gradually decreasing to an ultimate rate of 3.8% for 2076 and beyond. Dental trend is 4% from the year ending June 30, 2019, then gradually lowering to 2.0% for 2023 and beyond, as shown in the June 30, 2019 valuation report.
Retirement	Based on PERSI with 19% of males and 10% of females eligible at age 55, 30% of males and 26% of females first year eligible at age 60, and 36% of males and 49% of females eligible at age 65.
Participation	45% of future retirees are assumed to elect medical coverage, 44.9% of future retirees are assumed to elect dental coverage, and 70% of the future retirees who elect medical or dental coverage and are married are assumed to elect spousal coverage as well.
Mortality	RP-2000 Mortality for Employees, Healthy Annuitants, and Disabled Annuitants with generational projection per Scale AA with adjustments, set back one year for males and two years for females.
Retiree Contributions	The retiree contributions are a weighted average of all retiree contributions for the period July 1, 2018 to June 30, 2019. The cost of Medical and Prescription Drug was \$7,107 for a retiree or surviving spouse, and \$8,513 for a spouse. For Dental it was \$382 for a retiree or surviving spouse, and \$445 for a spouse.

<b>Total OPEB Liability</b>	<b>June 30, 2019</b>
Actuarially Determined Contribution (ADC)	\$ 195,233
Total OPEB Liability (TOL)	\$ 1,006,836
Covered Employee Payroll	\$ 15,931,779
TOL as a Percentage of Payroll	6.32%
Participants	403

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2019**

**4. OTHER POST-EMPLOYMENT BENEFITS (OPEB) – HEALTHCARE BENEFITS (cont.)**

The total OPEB liability was determined by an actuarial valuation as of the valuation date, calculated based on the discount rate and actuarial assumptions below, and was then projected forward to the measurement date. There have been no significant changes between the valuation date and the fiscal year end. Any significant changes during this period must be reflected as prescribed by GASB 75.

**Discount Rate**

Discount Rate 3.50%

20 Year Tax-Exempt Municipal Bond Index 3.50%

The discount rate was based on the 20-year Municipal Bond Index on June 30, 2019.

*Other Key Actuarial Assumptions*

The total OPEB liability as of June 30, 2019 was based on the 2018 PERSI Experience study for demographic assumptions and the June 30, 2019 OPEB Valuation for the economic and OPEB specific assumptions.

<b><u>Changes in total OPEB liability</u></b>	<b>Increase (Decrease) Total OPEB Liability</b>
Balance as of June 30, 2018	\$ 1,032,384
Changes for the year:	
Service Cost	142,420
Interest	38,604
Differences in experience	(291,880)
Changes of assumptions or other inputs	121,920
Benefit payments (estimated)	(36,613)
Net Change in TOL	<u>(25,548)</u>
Balance as of June 30, 2019	<u><u>\$ 1,006,836</u></u>

Sensitivity Analysis

The following presents the total OPEB liability of the school district, calculated using the discount rate of 3.50%, as well as what the school district's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current trend rates.

	<b><u>1% Decrease</u></b>	<b><u>Discount Rate</u></b>	<b><u>1% Increase</u></b>
	<b><u>2.50%</u></b>	<b><u>3.50%</u></b>	<b><u>4.50%</u></b>
Total June 30, 2019 OPEB liability	1,082,394	1,006,836	938,571

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2019**

**4. OTHER POST-EMPLOYMENT BENEFITS (OPEB) – HEALTHCARE BENEFITS (cont.)**

*Other Post-employment benefits Expense and Deferred Outflows of Resources and Deferred Inflows for Resources Related to Other Post-employment Benefits*

Schedule of Deferred Inflow/Outflows of Resources

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ (291,880)
Changes in assumptions or other inputs	121,920	-
Amortization	-	(10,750)
	<u>\$ 121,920</u>	<u>\$ (302,630)</u>

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to other post-employment benefits will be recognized in OPEB expense as follows:

<u>Year ended June 30:</u>	
2019	(10,750)
2020	(10,750)
2021	(10,750)
2022	(10,750)
2023	(10,750)
Thereafter	(116,210)

**5. CHANGES IN LONG-TERM DEBT AND DEBT SERVICE REQUIREMENTS**

The general obligation bond issue 200 series was refunded by refunding bond 2015 series issued \$4,950,000. The cash flows required to service the old debt are \$12,287,750. The cash flows required to service the new debt are \$9,393,250. This results in an economic gain of \$2,894,500 over time from this advanced refunding transaction.

The debt balance at June 30, 2016 defeased through the 2015 advanced refunding was \$9,655,000 and was called March 1, 2018.

In November 2018, the District issued \$31,665,000 of general obligation bonds for the construction of a new elementary school and improvements to existing schools.

In December 2007, and early 2010, the District issued \$5,000,000 of Qualified School Construction Bonds, \$21,805,000 general obligation Build America Bonds, and \$3,195,000 general obligation bonds.

In December 2010, the District issued \$15,000,000 general obligation QSCB bonds.

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2019**

**5. CHANGES IN LONG-TERM DEBT AND DEBT SERVICE REQUIREMENTS (Cont.)**

A summary of general long-term debt transactions of the District, for the year ended June 30, 2019, follows:

	BALANCE 7/1/2018	ADDITIONS	RETIREMENT	BALANCE 6/30/2019	DUE WITHIN ONE YEAR
General obligation bond	\$ 37,585,160	\$ 31,665,000	\$ 3,341,971	\$ 65,908,189	\$ 3,616,968
Pension Liability	8,641,556	-	195,630	8,445,926	-
OPEB - Healthcare Plan	1,032,384	-	25,548	1,006,836	1,006,836
Compensated absences	125,319	4,452	-	129,771	129,771
Total	\$ 47,384,419	\$ 31,669,452	\$ 3,563,149	\$ 75,490,722	\$ 4,753,575

Debt service requirements to amortize bond and lease debt to maturity as of June 30, 2019, are as follows:

	PRINCIPAL	INTEREST	TOTAL
2020	\$ 3,616,968	\$ 2,329,701	\$ 5,946,669
2021	4,071,968	2,244,097	6,316,065
2022	4,166,968	2,145,739	6,312,707
2023	4,266,968	2,041,148	6,308,116
2024	4,031,968	1,930,872	5,962,840
2025-2029	21,885,995	7,495,077	29,381,072
2030-2034	12,252,354	4,123,526	16,375,880
2035-2039	11,615,000	1,508,875	13,123,875
Total	\$ 65,908,189	\$ 23,819,035	\$ 89,727,224

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2019**

**5. CHANGES IN LONG-TERM DEBT AND DEBT SERVICE REQUIREMENTS (Cont.)**

Changes to bond principal and lease payable and future interest payable are summarized as follows:

PRINCIPAL	Balance 7/1/2018	New Debt	Debt Retired	Balance 6/30/2019
2018 Seies	\$ -	\$ 31,665,000	\$ -	\$ 31,665,000
2015 GO	4,520,000	-	(905,000)	3,615,000
2009 QSCB	3,076,923	-	(384,616)	2,692,307
2010 Series A, B & C	29,988,237	-	(2,052,355)	27,935,882
Lease Payable	-	-	-	-
<b>Totals</b>	<b>\$ 37,585,160</b>	<b>\$ 31,665,000</b>	<b>\$ (3,341,971)</b>	<b>\$ 65,908,189</b>
<b>INTEREST TO BE PROVIDED</b>				
2018 Series	\$ -	\$ 19,160,125	\$ -	\$ 19,160,125
2015 GO	331,050	-	(122,025)	209,025
2009 QSCB	581,250	-	(77,500)	503,750
2010 Series A, B & C	4,561,036	-	(614,901)	3,946,135
Lease Payable	-	-	-	-
<b>Totals</b>	<b>\$ 5,473,336</b>	<b>\$ 19,160,125</b>	<b>\$ (814,426)</b>	<b>\$ 23,819,035</b>

**6. PENSION PLANS**

*Plan Description*

The District contributes to the Base Plan which is a cost-sharing multiple-employer defined benefit pension plan administered by Public Employee Retirement System of Idaho (PERSI or System) that covers substantially all employees of the State of Idaho, its agencies and various participating political subdivisions. The cost to administer the plan is financed through the contributions and investment earnings of the plan. PERSI issues a publicly available financial report that includes financial statements and the required supplementary information for PERSI. That report may be obtained on the PERSI website at [www.persi.idaho.gov](http://www.persi.idaho.gov).

Responsibility for administration of the Base Plan is assigned to the Board comprised of five members appointed by the Governor and confirmed by the Idaho Senate. State law requires that two members of the Board be active Base Plan members with at least ten years of service and three members who are Idaho citizens not members of the Base Plan except by reason of having served on the Board.

**JEFFERSON JOINT SCHOOL DISTRICT #251  
NOTES TO FINANCIAL STATEMENTS  
For the Year Ended June 30, 2019**

**6. PENSION PLANS (cont.)**

*Pension Benefits*

The Base Plan provides retirement, disability, death and survivor benefits of eligible members or beneficiaries. Benefits are based on members' years of service, age, and highest average salary. Members become fully vested in their retirement benefits with five years of credited service (5 months for elected or appointed officials). Members are eligible for retirement benefits upon attainment of the ages specified for their employment classification. The annual service retirement allowance for each month of credited service is 2.0% (2.3% for police/firefighters) of the average monthly salary for the highest consecutive 42 months.

The benefit payments for the Base Plan are calculated using a benefit formula adopted by the Idaho Legislature. The Base Plan is required to provide a 1% minimum cost of living increase per year provided the Consumer Price Index increases 1% or more. The PERSI Board has the authority to provide higher cost of living increases to a maximum of the Consumer Price Index movement of 6%, whichever is less; however, any amount above the 1% minimum is subject to review by the Idaho Legislature.

*Member and Employer Contributions*

Member and employer contributions paid to the Base Plan are set by statute and are established as a percent of covered compensation. Contribution rates are determined by the PERSI Board within limitations, as defined by state law. The Board may make periodic changes to employer and employee contribution rates (expressed as percentages of annual covered payroll) that are adequate to accumulate sufficient assets to pay benefits when due.

The contribution rates for employees are set by statute at 60% of the employer rate for general employees and 72% for police and firefighters. As of June 30, 2018, it was 6.79% for general employees and 8.36% for police and firefighters. The employer contribution rate as a percentage of covered payroll is set by the Retirement Board and was 11.32% for general employees and 11.66% for police and firefighters. The District's contributions were \$2,344,541 for the year ended June 30, 2019.

*Pension Liabilities, Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions*

At June 30, 2019, the District reported a liability for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension

*Pension Liabilities, Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (cont.)*

liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions in the Base Plan pension plan relative to the total contributions of all participating PERSI Base Plan employers. At June 30, 2018, the District's proportion was 0.5725984 percent.

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2019**

**6. PENSION PLANS (cont.)**

For the year ended June 30, 2019, the District recognized pension expense (revenue) of \$8,445,926. At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,476,697	\$ -
Net difference between projected and actual earnings on pension plan investments	-	938,390
Changes in the employer's proportion and differences between the employer's contributions and the employer's proportionate contributions	137,195	637,872
District contributions subsequent to the measurement date	2,690,844	-
Total	<u>\$ 4,304,736</u>	<u>\$ 1,576,262</u>

A portion of deferred outflows of resources related to pensions resulting from employer contributions subsequent to the measurement date of \$2,690,844 for the year ended June 30, 2019, will be recognized as a reduction of the net pension liability in the subsequent year.

The average of the expected remaining service lives of all employees that are provided with pensions through the System (active and inactive employees) determined at July 1, 2017 the beginning of the measurement period ended June 30, 2018 is 4.8 years.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expenses (revenue) as follows:

<u>Year ended June 30:</u>	
2019	686,546
2020	80,896
2021	(692,083)
2022	(174,924)

*Pension Liabilities, Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Cont.)*

*Actuarial Assumptions*

Valuations are based on actuarial assumptions, the benefit formulas, and employee groups. Level percentages of payroll normal costs are determined using the Entry Age Normal Cost Method. Under the Entry Age Normal Cost Method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated as a level percentage of each year's earnings of the individual between entry age and assumed exit age. The Base Plan amortizes any unfunded actuarial accrued liability based on a level percentage of payroll. The maximum amortization period for the Base Plan permitted under Section 59-1322, Idaho Code, is 25 years.



**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2019**

**6. PENSION PLANS (cont.)**

The total pension liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.00%
Salary increases	3.75%
Salary inflation	3.75%
Investment rate of return (net of investment expenses)	7.05%
Cost-of-living adjustment	1.00%

Mortality rates were based on the RP – 2000 combined table for healthy males or females as appropriate with the following offsets:

- Set back 3 years for teachers
- No offset for male fire and police
- Forward on year for female fire and police
- Set back one year for all general employees and all beneficiaries

An experience study was performed for the period 2013 through 2017 which reviewed all economic and demographic assumptions other than mortality. Mortality and all economic assumptions were studied in 2018 for the period from July 1, 2013 through June 30, 2017. The Total Pension Liability as of June 30, 2018 is based on the results of an actuarial valuation date July 1, 2018.

The long-term expected rate of return on pension plan investments was determined using the building block approach and a forward-looking model in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

*Actuarial Assumptions (cont.)*

Even though history provides a valuable perspective for setting the investment return assumption, the System relies primarily on the approach which builds upon the latest capital market assumptions. Specifically, the System uses consultants, investment managers and trustees to develop capital market assumptions in analyzing the System's asset allocation. The assumptions and the System's formal policy for asset allocation are show below. The formal asset allocation policy is somewhat more conservative than the current allocation of System's assets.

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2019**

**6. PENSION PLANS (cont.)**

The best-estimate range for the long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. The capital market assumptions are as of January 1, 2018.

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Nominal Rate of Return (Arithmetic)</b>	<b>Long-Term Expected Real Rate of Return (Arithmetic)</b>
Core Fixed Income	30.00%	3.05%	0.80%
Broad US Equities	55.00%	8.30%	6.05%
Developed Foreign Equities	15.00%	8.45%	6.20%
Assumed Inflation - Mean		2.25%	2.25%
Assumed Inflation - Standard Deviation		1.50%	1.50%
Portfolio Arithmetic Mean Return		6.75%	4.50%
Portfolio Standard Deviation		12.54%	12.54%
Portfolio Long-Term (Geometric) Expected Rate of Return		6.13%	3.77%
Assumed Investment Expenses		0.40%	0.40%
Portfolio Long-term (Geometric) Expected Rate of Return, Net of Investment Expenses		5.73%	3.37%
Portfolio Long-Term Expected Real Rate of Return, Net of Investment Expenses			4.19%
Portfolio Standard Deviation			14.16%
<b>Valuation Assumptions Chosen by PERSI Board</b>			
Long-Term Expected Real Rate of Return, Net of Investment Expenses			4.05%
Assumed Inflation			3.00%
<b>Long-term Expected Geometric Rate of Return, Net of Investment Expenses</b>			<b>7.05%</b>

**JEFFERSON JOINT SCHOOL DISTRICT #251  
NOTES TO FINANCIAL STATEMENTS  
For the Year Ended June 30, 2019**

**6. PENSION PLANS (cont.)**

*Discount Rate*

The discount rate used to measure the total pension liability was 7.05% for 2018. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate. Based on these assumptions, the pension plans' net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The long-term expected rate of return was determined net of pension plan investment expense but without reduction for pension plan administrative expense.

*Sensitivity of the Employer's proportionate share of the net pension liability to changes in the discount rate.*

The following presents the Employer's proportionate share of the net pension liability calculated using the discount rate of 7.05% for 2018, as well as what the Employer's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.05%) or 1-percentage-point higher (8.05%) than the current rate:

	<b>1% Decrease (6.10%)</b>	<b>Current Discount Rate (7.10%)</b>	<b>1% Increase (8.10%)</b>
Employer's proportionate share of the net pension liability (asset)	21,142,065	8,445,926	(2,066,997)

*Pension plan fiduciary net position*

Detailed information about the pension plan's fiduciary net position is available in the separately issued PERSI financial report.

PERSI issues a publicly available financial report that includes financial statements and the required supplementary information for PERSI. That report may be obtained on the PERSI website at [www.persi.idaho.gov](http://www.persi.idaho.gov).

*Payables to the pension plan*

At June 30, 2018, the District had no payables for the defined benefit pension plan.

**7. PAYROLL EXPENDITURES AND RELATED LIABILITIES**

Many employee contracts were signed for the nine-month period September 1, 2018 through May 31, 2019, to be paid over the twelve months of September 1, 2018 through August 31, 2019. The financial statements reflect the salary expense for this period. The accrued payroll reflects the final two months of these contracts.

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2019**

**8. RISK MANAGEMENT**

The District is exposed to various risks related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The District's risk management program encompasses various means of protecting the District against loss by obtaining property, casualty and liability coverage through commercial insurance carriers. Settled claims have not exceeded insurance coverage in any of the previous three years.

**9. NONMONETARY TRANSACTIONS**

The District received \$153,757 in USDA Commodities during the 2018-2019 fiscal year. The commodities received are valued at the average wholesale price as determined by the distributing agency. All commodities received by the District were treated as revenue and expense of the fund receiving the commodities.

**10. INTERFUND TRANSFERS AND BALANCES**

During the course of its operations, the District had numerous transactions between funds to finance operations and provide services. To the extent that certain transactions between funds had not been paid or received as of June 30, 2019, balances of interfund amounts receivable or payable have been recorded. The interfund balances as of June 30, 2019, were as follows:

	Receivable	Payable
General Fund	\$ 255,381	\$ -
Capital Projects	-	-
Various Other Special Revenue Funds	-	255,381
<b>TOTAL</b>	<b>\$ 255,381</b>	<b>\$ 255,381</b>

Interfund transfers for the year ended June 30, 2019, consisted of the following:

	TRANSFER IN	TRANSFER OUT
General Fund	\$ 32,355	\$ 380,810
Child Nutrition	38,661	11,283
School Plant Facilities	192,149	-
E-Rate	150,000	-
Other Special Revenue Funds	-	21,072
<b>TOTAL</b>	<b>\$ 413,165</b>	<b>\$ 413,165</b>

A transfer was made from the General Fund to various funds to provide for budgeted expenditures of \$413,165. The funds went to School Plant Facilities and various Other Governmental Funds.

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2019**

**11. OTHER POST-EMPLOYMENT BENEFITS (OPEB) – SICK LEAVE PLAN**

The District contributes to the Sick Leave Insurance Reserve Fund (Sick Leave Plan) which is a cost-sharing multiple-employer defined benefit OPEB plan that covers members receiving retirement benefits that are administered by PERSI that covers members receiving retirement benefits and various participating political subdivisions. The cost to administer the plan is financed through the contributions and investment earnings of the plan. PERSI issues a publicly available financial report that includes financial statements and the required supplementary information for the Sick Leave Plan. That report may be obtained on the PERSI website at [www.persi.idaho.gov](http://www.persi.idaho.gov).

Responsibility for administration of the Sick Leave Plan is assigned to the Board comprised of five members appointed by the Governor and confirmed by the Idaho Senate. State law requires that two members of the Board be active Base Plan members with at least ten years of service and three members who are Idaho citizens not members of the Base Plan except by reason of having served on the Board.

*OPEB Benefits*

Group retiree health, dental, accident, and life insurance premiums may qualify as a benefit. Retirees who have a sick leave account can use their balance as a credit towards these premiums paid directly to the applicable insurance company.

*Employer Contributions*

The contribution rate for employers are set by statute at .065% of covered compensation for state members. Covered school members contribution rates are set by statute based on the number of sick days offered by the employer. The contribution rate of 1.16% for school members with nine or ten sick days, 1.26% for school members with 11-14 sick days. If a school member has more than 14 days of sick leave then the contribution rate will be set by the PERSI Retirement Board based on current cost and actuarial data and reviewed annually. The District's contributions were \$213,686 for the year ended June 30, 2018.

*OPEB Liabilities, OPEB Expense (Expense Offset), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB*

At June 30, 2019, the District reported an asset for its proportionate share of the net OPEB asset. The net OPEB asset was measured as of June 30, 2018, and the total OPEB liability used to calculate the net OPEB asset was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB asset was based on the District's share of contributions relative to the total contributions of all participating Sick Leave employers. At June 30, 2018, the District's proportion was 1.3700952 percent.

For the year ended June 30, 2019, the District recognized OPEB expense (expense offset) of \$62,190. \$134,340 reported as deferred outflows of resources related to OPEBs resulting from employer contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB asset in the year ending June 30, 2019.

**JEFFERSON JOINT SCHOOL DISTRICT #251  
NOTES TO FINANCIAL STATEMENTS  
For the Year Ended June 30, 2019**

**11. OTHER POST-EMPLOYMENT BENEFITS (OPEB) – SICK LEAVE PLAN (Cont.)**

*Actuarial Assumptions*

Valuations are based on actuarial assumptions, the benefit formulas, and employee groups. The Sick Leave Plan amortizes any net OPEB asset based on a level of percentage of payroll. The maximum amortization period for the Sick Leave Plan permitted under Section 59-1322, Idaho Code, is 25 years.

The total OPEB liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.00%
Salary increases	3.75%
Salary inflation	3.75%
Investment rate of return	7.05%, net of investment expenses

The long-term expected rate of return on OPEB plan investments was determined using the building block approach and a forward-looking model in which best estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The health care trend rate is not applicable as the benefit amount a participant will receive is established with a set amount upon retirement thus would have no impact.

Even though history provides a valuable perspective for setting the investment return assumption, the System relies primarily on an approach which builds upon the latest capital market assumptions. Specifically, the System uses consultants, investment managers and trustees to develop capital market assumptions in analyzing the System's asset allocation. The assumptions and the System's formal policy for asset allocation are shown below. The formal asset allocation policy is somewhat more conservative than the current allocation of the System's assets.

The best-estimate range for the long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation.

**JEFFERSON JOINT SCHOOL DISTRICT #251  
NOTES TO FINANCIAL STATEMENTS  
For the Year Ended June 30, 2019**

**11. OTHER POST-EMPLOYMENT BENEFITS (OPEB) – SICK LEAVE PLAN (Cont.)**

**Capital Market Assumptions**

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Nominal Rate of Return (Arithmetic)</b>	<b>Long-Term Expected Real Rate of Return (Arithmetic)</b>
Core Fixed Income	30.00%	3.05%	0.80%
Broad US Equities	55.00%	8.30%	6.05%
Developed Foreign Equities	15.00%	8.45%	6.20%
Assumed Inflation - Mean		2.25%	2.25%
Assumed Inflation - Standard Deviation		1.50%	12.54%
Portfolio Arithmetic Mean Return		6.75%	4.50%
Portfolio Standard Deviation		12.54%	12.54%
Portfolio Long-Term (Geometric) Expected Rate of Return		6.13%	3.77%
Assumed Investment Expenses		0.40%	0.40%
Portfolio Long-term (Geometric) Expected Rate of Return, Net of Investment Expenses		5.73%	3.37%
Portfolio Long-Term Expected Real Rate of Return, Net of Investment Expenses			4.19%
Portfolio Standard Deviation			14.16%
<b>Valuation Assumptions Chosen by PERSI Board</b>			
Long-Term Expected Real Rate of Return, Net of Investment Expenses			4.05%
Assumed Inflation			3.00%
<b>Long-term Expected Geometric Rate of Return, Net of Investment Expenses</b>			<b>7.05%</b>

*Discount Rate*

The discount rate used to measure the total OPEB liability was 7.05%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate. Based on these assumptions, the OPEB plan's net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability. The long-term expected rate of return was determined net of OPEB plan investment expense but without reduction for OPEB plan administrative expense.

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2019**

**11. OTHER POST-EMPLOYMENT BENEFITS (OPEB) – SICK LEAVE PLAN (Cont.)**

*Sensitivity of the net OPEB asset to changes in the discount rate.*

The following presents the District’s proportionate share of the net OPEB asset calculated using the discount rate of 7.05 percent, as well as what the Employer’s proportionate share of the net OPEB asset would be if it were calculated using the discount rate that is 1-percentage-point lower (6.05%) or 1-percentage-point higher (8.05%) than the current rate:

	<b>1% Decrease</b>	<b>Current</b>	<b>1% Increase</b>
	<b>(6.05%)</b>	<b>Discount Rate</b>	<b>(6.05%)</b>
	<hr/>	<hr/>	<hr/>
Employer’s proportionate share of the net OPEB liability (asset)	(1,003,427)	(1,136,424)	(1,261,330)
<b>OPEB Expense</b>			
Service cost and interest		\$ 336,472	
Expected investment return		(279,325)	
Administrative expenses		929	
Amortization of differences between expected and actual experience		20,090	
Amortization of changes of assumptions		900	
Amortization of net difference between projected and actual investment earnings on OPEB plan investments		(16,876)	
OPEB expense		<hr/> <u>\$ 62,190</u> <hr/>	

*OPEB plan fiduciary net position*

Detailed information about the OPEB plan’s fiduciary net position is available in the separately issued PERSI financial report.

PERSI issued a publicly available financial report that includes financial statements and the required supplementary information for PERSI. That report may be obtained on the PERSI website at [www.persi.idaho.gov](http://www.persi.idaho.gov).



**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2018**

**12. DEFERRED OUTFLOWS/INFLOWS OF RESOURCES**

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District's deferred outflows of resources consist of bond issue expenses from previous bond issues.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District's deferred inflows of resources for the Statement of Net Position consists of bond premiums from outstanding bonds that will reduce the interest expense in future periods. The District has one type of item, which arises only under a modified accrual basis of accounting, that qualifies for reporting in this category. Accordingly the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes. This amount is deferred and recognized as an inflow of resources in the period that amounts become available.

A summary of deferred inflows and outflows follows:

	DEFERRED INFLOWS OF RESOURCES	DEFERRED OUTFLOWS OF RESOURCES
Bond Issue Expenses	\$ -	\$ 184,802
Bond Premiums	4,630,281	-
Pension Outflows	-	4,304,736
Pension Inflows	1,576,262	-
OPEB - Outflows	-	256,260
OPEB - Inflows	370,135	-
	<u>\$ 6,576,678</u>	<u>\$ 4,745,798</u>

Deferred inflows of resources at June 30, 2018, represent revenues that are not available for use by the District to liquidate current year liabilities. A summary of deferred inflows by fund follows:

	GENERAL	DEBT SERVICE	OTHER GOVERNMENTAL	TOTAL
Property tax	\$ 26,678	\$ 181,272	\$ -	\$ 207,950
Other revenue	-	-	-	-
TOTAL	<u>\$ 26,678</u>	<u>\$ 181,272</u>	<u>\$ -</u>	<u>\$ 207,950</u>

**13. SUBSEQUENT EVENTS**

Subsequent events have been considered through the report date of October 9, 2019. There were no subsequent events that will have a material impact on the operation of the District.

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**REQUIRED SUPPLEMENTARY INFORMATION**

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**BUDGET AND ACTUAL (WITH VARIANCES) - GENERAL FUND**  
**For the year ended June 30, 2019**

	<b>BUDGETED AMOUNTS</b>		<b>ACTUAL AMOUNTS</b>	<b>VARIANCE</b>
	<b>ORIGINAL</b>	<b>FINAL</b>		<b>FAVORABLE (UNFAVORABLE)</b>
<b>REVENUES</b>				
Property taxes	\$ 605,000	\$ 732,728	\$ 726,753	\$ (5,975)
Food service	-	-	-	-
Other local	124,500	215,682	130,579	(85,103)
State apportionment base	25,573,376	25,573,376	25,245,925	(327,451)
State apportionment transportation	1,501,100	1,501,100	1,734,546	233,446
State apportionment benefits	3,345,794	3,345,794	3,296,837	(48,957)
Investment earnings	51,868	51,868	186,325	134,457
Other State revenue	1,468,254	1,506,220	1,634,518	128,298
Federal grants and assistance	-	-	800	800
<b>TOTAL REVENUES</b>	<b>32,669,892</b>	<b>32,926,768</b>	<b>32,956,283</b>	<b>29,515</b>
<b>EXPENDITURES</b>				
Instruction	21,255,308	21,748,390	21,200,264	548,126
Support services	1,903,900	1,987,322	2,157,835	(170,513)
Plant maintenance and operation	4,735,592	5,194,264	4,372,487	821,777
General administration	2,552,472	2,552,472	2,592,067	(39,595)
Central services	2,286,762	2,286,762	-	2,286,762
Transportation	1,956,075	1,963,396	2,003,128	(39,732)
Food service	-	-	-	-
Debt Service:				
Principal	-	-	-	-
Interest and other charges	-	-	-	-
Capital Outlay	-	-	-	-
<b>TOTAL EXPENDITURES</b>	<b>34,690,109</b>	<b>35,732,606</b>	<b>32,325,781</b>	<b>3,406,825</b>
Excess (deficiency) of revenues over expenditures	(2,020,217)	(2,805,838)	630,502	3,436,340
<b>OTHER FINANCING SOURCES (USES)</b>				
Proceeds from capital leases	-	-	-	-
Proceeds from sale of bonds	-	-	-	-
Transfers in	49,454	49,454	32,355	17,099
Transfers out	(917,130)	(917,995)	(380,810)	537,185
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>(867,676)</b>	<b>(868,541)</b>	<b>(348,455)</b>	<b>554,284</b>
<b>SPECIAL ITEM</b>				
Proceeds from sale capital assets	-	-	-	-
Net change in fund balances	\$ (2,887,893)	\$ (3,674,379)	282,047	\$ 3,956,426
Fund balances - Beginning			4,228,263	
<b>FUND BALANCES - Ending</b>			<b>\$ 4,510,310</b>	

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**BUDGET AND ACTUAL (WITH VARIANCES) - DEBT SERVICE**  
**For the year ended June 30, 2019**

	<b>BUDGETED AMOUNTS</b>		<b>ACTUAL AMOUNTS</b>	<b>VARIANCE</b>
	<b>ORIGINAL</b>	<b>FINAL</b>		<b>FAVORABLE (UNFAVORABLE)</b>
<b>REVENUES</b>				
Property taxes	\$ 4,325,733	\$ 4,325,733	\$ 4,813,084	\$ 487,351
Food service	-	-	-	-
Transportation fees	-	-	-	-
Other local	-	-	-	-
State apportionment base	-	-	-	-
State apportionment transportation	-	-	-	-
State apportionment benefits	-	-	-	-
Investment earnings	-	-	50,319	50,319
Other State revenue	1,140,000	1,140,000	1,136,477	(3,523)
Federal grants and assistance	-	-	-	-
<b>TOTAL REVENUES</b>	<b>5,465,733</b>	<b>5,465,733</b>	<b>5,999,880</b>	<b>534,147</b>
<b>EXPENDITURES</b>				
Instruction	-	-	-	-
Support services	-	-	-	-
Plant maintenance and operation	-	-	-	-
General administration	-	-	-	-
Central services	-	-	-	-
Transportation	-	-	-	-
Food service	-	-	-	-
Debt Service:				
Principal	3,341,968	3,341,968	3,341,968	-
Interest and other charges	951,694	951,694	1,302,358	(350,664)
Capital Outlay	-	-	-	-
<b>TOTAL EXPENDITURES</b>	<b>4,293,662</b>	<b>4,293,662</b>	<b>4,644,326</b>	<b>(350,664)</b>
Excess (deficiency) of revenues over expenditures	<u>1,172,071</u>	<u>1,172,071</u>	<u>1,355,554</u>	<u>183,483</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	-	-	-	-
Transfers out	(6,505,153)	(6,505,153)	-	6,505,153
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>(6,505,153)</b>	<b>(6,505,153)</b>	<b>-</b>	<b>6,505,153</b>
<b>SPECIAL ITEM</b>				
Proceeds from sale capital assets	-	-	-	-
Net change in fund balances	<u>\$ (5,333,082)</u>	<u>\$ (5,333,082)</u>	1,355,554	<u>\$ 6,688,636</u>
Fund balances - Beginning			<u>4,858,826</u>	
<b>FUND BALANCES - Ending</b>			<u>\$ 6,214,380</u>	

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**BUDGET AND ACTUAL (WITH VARIANCES) - CAPITAL PROJECTS**  
**For the year ended June 30, 2019**

	<b>BUDGETED AMOUNTS</b>		<b>ACTUAL AMOUNTS</b>	<b>VARIANCE</b>
	<b>ORIGINAL</b>	<b>FINAL</b>		<b>FAVORABLE (UNFAVORABLE)</b>
<b>REVENUES</b>				
Property taxes	\$ -	\$ -	\$ -	\$ -
Food service	-	-	-	-
Transportation fees	-	-	-	-
Other local	-	-	-	-
State apportionment base	-	-	-	-
State apportionment transportation	-	-	-	-
State apportionment benefits	-	-	-	-
Investment earnings	-	-	448,853	448,853
Other State revenue	-	-	-	-
Federal grants and assistance	-	-	-	-
<b>TOTAL REVENUES</b>	<b>-</b>	<b>-</b>	<b>448,853</b>	<b>448,853</b>
<b>EXPENDITURES</b>				
Instruction	-	-	-	-
Support services	-	-	-	-
Plant maintenance and operation	-	-	-	-
General administration	-	-	-	-
Central services	-	-	-	-
Transportation	-	-	-	-
Food service	-	-	-	-
Debt Service:				
Principal	-	-	-	-
Interest and other charges	-	-	-	-
Capital Outlay	-	34,763,628	4,391,409	30,372,219
<b>TOTAL EXPENDITURES</b>	<b>-</b>	<b>34,763,628</b>	<b>4,391,409</b>	<b>30,372,219</b>
Excess (deficiency) of revenues over expenditures	-	(34,763,628)	(3,942,556)	30,821,072
<b>OTHER FINANCING SOURCES (USES)</b>				
Proceeds from sale of bonds	-	-	36,000,000	(36,000,000)
Transfers in	-	-	-	-
Transfers out	-	-	-	-
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>-</b>	<b>-</b>	<b>36,000,000</b>	<b>(36,000,000)</b>
<b>SPECIAL ITEM</b>				
Proceeds from sale capital assets	-	-	-	-
Net change in fund balances	\$ -	\$ (34,763,628)	32,057,444	\$ 66,821,072
Fund balances - Beginning			1,490	
<b>FUND BALANCES - Ending</b>			<b>\$ 32,058,934</b>	

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**NOTES TO THE BUDGET TO ACTUAL COMPARISON**  
**For the Year Ended June 30, 2019**

1. The legally adopted budget for Jefferson Joint School District #251 is based on the modified accrual basis of accounting.
2. Actual expenditures exceeded the budgeted amount in the debt service fund. Additional monies were available to cover the overage.

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS – HEALTHCARE**  
**For the Year Ended June 30, 2019**

<b>Total OPEB Liability</b>	<u>2019</u>
Service Cost	\$ 142,420
Interest on total OPEB Liability	38,604
Changes of benefit terms	(291,880)
Effect of assumptions changes or inputs	121,920
Expected benefit payments	<u>(36,613)</u>
Net change in total OPEB liability	(25,549)
 Total OPEB liability, beginning	 <u>1,032,384</u>
Total OPEB liability, ending	\$ 1,006,835
Covered employee payroll	\$ 15,931,779
Total OPEB liability as a % of covered employee payroll	6.32%

\*GASB Statement No. 75 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the District will present information for those years for which information is available.

Data is measured as of June 30, 2019



**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**SCHEDULE OF EMPLOYER CONTRIBUTIONS PERSI OPEB PLAN – SICK LEAVE PLAN**  
**For the Year Ended June 30, 2019**

	2018
Statutorily required contribution	\$ 213,724
Contributions in relation to the statutorily required contribution	\$ 213,685
Contribution (deficiency) excess	\$ (39)
Employer's covered-employee payroll	\$ 15,931,779
Contributions as a percentage of covered-employee payroll	1.34%

\*GASB Statement No. 75 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the District will present information for those years for which information is available.

Data reported is measured as of June 30, 2018

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**SCHEDULE OF EMPLOYER'S SHARE OF NET OPEB ASSET – SICK LEAVE PLAN**  
**For the Year Ended June 30, 2019**

	<u>2018</u>
Employer's portion of the net OPEB asset	1.3700952%
Employer's proportionate share of the net OPEB asset	\$ 1,136,424
Employer's covered employee payroll	\$ 15,931,779
Employer's proportional share of the net OPEB asset as a percentage of its covered employee payroll	7.13%
Plan fiduciary net position as a percentage of the total OPEB Asset	135.69%

\*GASB Statement No. 75 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the District will present information for those years for which information is available.

Data reported is measured as of June 30, 2018

**JEFFERSON JOINT SCHOOL DISTRICT #251  
SCHEDULE OF EMPLOYER'S SHARE OF NET PENSION LIABILITY PERSI – BASE PLAN  
LAST 10 – FISCAL YEARS\***

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Employer's portion of net the pension liability	0.5725984%	0.5497774%	0.5465918%	0.5334703%
Employer's proportionate share of the net pension liability	\$ 8,445,926	\$ 8,641,556	\$ 11,080,255	\$ 7,024,936
Employer's covered-employee payroll	\$ 18,325,417	\$ 16,985,677	\$ 15,826,184	\$ 14,889,740
Employer's proportional share of the net pension liability as a percentage of it's covered -employee payroll	46.09%	50.88%	70.01%	47.18%
Plan fiduciary net position as a percentage of the total pension liability	91.69%	90.68%	87.26%	91.38%
	<u>2015</u>			
Employer's portion of net the pension liability	0.5348668%			
Employer's proportionate share of the net pension liability	\$ 3,937,457			
Employer's covered-employee payroll	\$ 14,457,157			
Employer's proportional share of the net pension liability as a percentage of it's covered -employee payroll	27.24%			
Plan fiduciary net position as a percentage of the total pension liability	94.95%			

\*GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the District will present information for those use for which information is available.

Data reported is measured as of June 30, 2018, 2017, 2016, 2015, and 2014.

**JEFFERSON JOINT SCHOOL DISTRICT #251  
SCHEDULE OF EMPLOYER CONTRIBUTIONS PERSI – BASE PLAN  
LAST 10 – FISCAL YEARS\***

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Statutorily required contribution	\$ 2,223,637	\$ 1,853,916	\$ 1,624,812	\$ 1,744,992
Contributions in relation to the statutorily required contribution	\$ 2,113,685	\$ 1,959,227	\$ 1,825,804	\$ 1,790,380
Contribution (deficiency) excess	\$ 109,953	\$ (105,311)	\$ (200,993)	\$ (45,388)
Employer’s covered-employee payroll	\$ 18,325,417	\$ 16,985,677	\$ 15,826,184	\$ 14,889,740
Contributions as a percentage of covered-employee payroll	11.53%	11.53%	11.54%	12.02%
	<u>2015</u>			
Statutorily required contribution	\$ 1,738,540			
Contributions in relation to the statutorily required contribution	\$ 1,663,362			
Contribution (deficiency) excess	\$ 75,177			
Employer’s covered-employee payroll	\$ 14,457,157			
Contributions as a percentage of covered-employee payroll	11.51%			

\*GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the District will present information for those use for which information is available.

Data is reported is measured as of June 30, 2018, 2017, 2016, 2015, and 2014.

**JEFFERSON JOINT SCHOOL DISTRICT #251  
 NOTES TO PERSI PLAN SCHEDULES  
 For the Year Ended June 30, 2019**

**Methods and Assumptions Used in Calculations of Actuarially Determined Contributions**

The actuarially determined contribution rates in the employer's contributions are calculated as of June 30, 2018. The following actuarial methods and assumptions were used to determine contribution rates reported in that schedule.

	PERSI Base Plan
Valuation Date	July 1, 2018
Actuarial cost method	Entry age normal
Amortization method	Level percentage of projected payroll open
Remaining amortization period	16.6 years
Asset valuation method	Market value
<u>Actuarial assumptions</u>	
Investment Rate of Return - Gross	7.00%
Projected salary increases	4.25 - 10.00%
Includes salary inflation	3.75%
Postretirement benefit increase	1.00%
Implied price inflation rate	3.00%
Discount Rate - Actuarial Accrued Liability	7.00%

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**SUPPLEMENTARY INFORMATION**

**JEFFERSON JOINT SCHOOL DISTRICT #251  
COMBINING BALANCE SHEET  
NONMAJOR SPECIAL REVENUE FUNDS  
June 30, 2019**

	<b>ED FOUNDATION FUND</b>	<b>DRIVER'S ED</b>	<b>PRO TECHNICAL</b>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 134,991	\$ -	\$ -
Receivable from other governments	-	42,855	-
Taxes receivable, net	-	-	-
Due from other funds	-	-	-
Inventory	-	-	-
<b>TOTAL ASSETS</b>	<b>134,991</b>	<b>42,855</b>	<b>-</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Expenditures unavailable for use	-	-	-
<b>TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>	<b>\$ 134,991</b>	<b>\$ 42,855</b>	<b>\$ -</b>
<b>LIABILITIES AND FUND BALANCES</b>			
<b>LIABILITIES</b>			
Accounts payable	\$ 12,415	\$ 493	\$ 7,570
Other accrued expenses	-	5,912	3,501
Interfund payable	-	1,454	(11,071)
<b>TOTAL LIABILITIES</b>	<b>12,415</b>	<b>7,859</b>	<b>-</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Revenue unavailable for use	-	-	-
<b>FUND BALANCES</b>			
Assigned - other purposes	122,576	34,996	-
Unassigned	-	-	-
<b>TOTAL FUND BALANCES</b>	<b>122,576</b>	<b>34,996</b>	<b>-</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>	<b>\$ 134,991</b>	<b>\$ 42,855</b>	<b>\$ -</b>



<u>STATE TECHNOLOGY</u>	<u>IDAHO SUBSTANCE ABUSE</u>	<u>TITLE I BASIC</u>	<u>MIGRANT ED</u>	<u>TITLE VI-B SCHOOL-AGE</u>
\$ 465,158	\$ 73,746	\$ -	\$ -	\$ -
-	-	137,398	4,555	308,489
-	-	-	-	-
-	-	-	-	-
<u>465,158</u>	<u>73,746</u>	<u>137,398</u>	<u>4,555</u>	<u>308,489</u>
-	-	-	-	-
<u>\$ 465,158</u>	<u>\$ 73,746</u>	<u>\$ 137,398</u>	<u>\$ 4,555</u>	<u>\$ 308,489</u>
\$ 222,958	\$ 73,746	\$ -	\$ 63	\$ 18,015
-	-	73,673	4,492	93,515
-	-	63,725	-	196,959
<u>222,958</u>	<u>73,746</u>	<u>137,398</u>	<u>4,555</u>	<u>308,489</u>
-	-	-	-	-
242,200	-	-	-	-
-	-	-	-	-
<u>242,200</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>\$ 465,158</u>	<u>\$ 73,746</u>	<u>\$ 137,398</u>	<u>\$ 4,555</u>	<u>\$ 308,489</u>

**JEFFERSON JOINT SCHOOL DISTRICT #251  
 COMBINING BALANCE SHEET  
 NONMAJOR SPECIAL REVENUE FUNDS  
 June 30, 2019**

	<u>TITLE VI-B PRESCHOOL</u>	<u>TITLE-V INNOVATION</u>	<u>PERKINS PRO TECHNICAL</u>
<b>ASSETS</b>			
Cash and cash equivalents	\$ -	\$ -	\$ -
Receivable from other governments	-	11,516	-
Taxes receivable, net	-	-	-
Due from other funds	-	-	-
Inventory	-	-	-
	<u>-</u>	<u>11,516</u>	<u>-</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Expenditures unavailable for use	-	-	-
	<u>-</u>	<u>-</u>	<u>-</u>
<b>TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>	<u>\$ -</u>	<u>\$ 11,516</u>	<u>\$ -</u>
<b>LIABILITIES AND FUND BALANCES</b>			
<b>LIABILITIES</b>			
Accounts payable	\$ -	\$ -	\$ 3,653
Other accrued expenses	-	7,437	562
Interfund payable	-	4,079	(4,215)
	<u>-</u>	<u>11,516</u>	<u>-</u>
<b>TOTAL LIABILITIES</b>	<u>-</u>	<u>11,516</u>	<u>-</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Revenue unavailable for use	-	-	-
	<u>-</u>	<u>-</u>	<u>-</u>
<b>FUND BALANCES</b>			
Assigned - other purposes	-	-	-
Unassigned	-	-	-
	<u>-</u>	<u>-</u>	<u>-</u>
<b>TOTAL FUND BALANCES</b>	<u>-</u>	<u>-</u>	<u>-</u>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>	<u>\$ -</u>	<u>\$ 11,516</u>	<u>\$ -</u>

<b>LANGUAGE INSTRUCTION</b>	<b>IMPROVING TEACHER QUALITY</b>	<b>MEDICAID</b>	<b>E-RATE</b>	<b>CHILD NUTRITION</b>
\$ -	\$ -	\$ 42,198	\$ 65,663	\$ 672,708
5,862	21,996	-	-	-
-	-	-	-	-
-	-	-	-	78,505
<u>5,862</u>	<u>21,996</u>	<u>42,198</u>	<u>65,663</u>	<u>751,213</u>
-	-	-	-	-
<u>\$ 5,862</u>	<u>\$ 21,996</u>	<u>\$ 42,198</u>	<u>\$ 65,663</u>	<u>\$ 751,213</u>
\$ 254	\$ 187	\$ 1,134	\$ 65,663	\$ 10,359
5,125	17,842	41,064	-	95,445
483	3,967	-	-	-
<u>5,862</u>	<u>21,996</u>	<u>42,198</u>	<u>65,663</u>	<u>105,804</u>
-	-	-	-	-
-	-	-	-	645,409
-	-	-	-	-
-	-	-	-	645,409
<u>\$ 5,862</u>	<u>\$ 21,996</u>	<u>\$ 42,198</u>	<u>\$ 65,663</u>	<u>\$ 751,213</u>

**JEFFERSON JOINT SCHOOL DISTRICT #251  
 COMBINING BALANCE SHEET  
 NONMAJOR SPECIAL REVENUE FUNDS  
 June 30, 2019**

	<b>SCHOOL PLANT FACILITIES</b>	<b>TOTAL NONMAJOR SPECIAL REVENUE</b>
<b>ASSETS</b>		
Cash and cash equivalents	\$ 1,990,741	\$ 3,310,214
Receivable from other governments	-	489,816
Taxes receivable, net	-	-
Due from other funds	-	-
Inventory	-	78,505
	<u>1,990,741</u>	<u>3,878,535</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Expenditures unavailable for use	-	-
	<u>-</u>	<u>-</u>
<b>TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>	<u>\$ 1,990,741</u>	<u>\$ 3,878,535</u>
<b>LIABILITIES AND FUND BALANCES</b>		
<b>LIABILITIES</b>		
Accounts payable	\$ 525	396,557
Other accrued expenses	-	339,155
Interfund payable	-	264,998
	<u>525</u>	<u>1,000,710</u>
<b>TOTAL LIABILITIES</b>	<u>525</u>	<u>1,000,710</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Revenue unavailable for use	-	-
	<u>-</u>	<u>-</u>
<b>FUND BALANCES</b>		
Assigned - other purposes	1,990,216	2,877,825
Unassigned	-	-
	<u>1,990,216</u>	<u>2,877,825</u>
<b>TOTAL FUND BALANCES</b>	<u>1,990,216</u>	<u>2,877,825</u>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>	<u>\$ 1,990,741</u>	<u>\$ 3,878,535</u>

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**JEFFERSON JOINT SCHOOL DISTRICT #251  
COMBINING STATEMENT OF  
REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES  
NONMAJOR SPECIAL REVENUE FUNDS  
For the Year Ended June 30, 2019**

	<b>ED FOUNDATION FUND</b>	<b>DRIVER'S ED</b>	<b>PRO TECHNICAL</b>
<b>REVENUES</b>			
Property taxes	\$ -	\$ -	\$ -
Intergovernmental-State	-	23,063	198,786
Intergovernmental-Federal	-	-	-
Transportation fees	-	-	-
Investment earnings	-	-	-
Miscellaneous	-	-	-
Other local	172,106	30,842	-
<b>TOTAL REVENUES</b>	<b>172,106</b>	<b>53,905</b>	<b>198,786</b>
<b>EXPENDITURES</b>			
Instruction	174,163	48,058	198,786
Support services	-	-	-
General administration	-	-	-
Plant maintenance & operations	-	-	-
Food service	-	-	-
Capital outlay	-	-	-
Debt service-principal	-	-	-
Debt service-interest	-	-	-
<b>TOTAL EXPENDITURES</b>	<b>174,163</b>	<b>48,058</b>	<b>198,786</b>
Excess (deficiency) of revenues over expenditures	(2,057)	5,847	-
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	-	-	-
Transfers out	-	-	-
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>SPECIAL ITEM</b>			
Proceeds from sale of equipment	-	-	-
Net change in fund balances	(2,057)	5,847	-
Fund balance - Beginning	124,633	29,149	-
<b>FUND BALANCES - Ending</b>	<b>\$ 122,576</b>	<b>\$ 34,996</b>	<b>\$ -</b>

<u>STATE TECHNOLOGY</u>	<u>IDAHO SUBSTANCE ABUSE</u>	<u>TITLE I BASIC</u>	<u>MIGRANT ED</u>	<u>TITLE VI-B SCHOOL-AGE</u>
\$ -	\$ -	\$ -	\$ -	\$ -
641,873	73,746	-	-	-
-	-	669,035	16,911	1,029,896
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
<u>641,873</u>	<u>73,746</u>	<u>669,035</u>	<u>16,911</u>	<u>1,029,896</u>
-	-	570,279	16,911	857,385
596,087	73,746	57,345	-	160,400
-	-	32,890	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
<u>596,087</u>	<u>73,746</u>	<u>660,514</u>	<u>16,911</u>	<u>1,017,785</u>
45,786	-	8,521	-	12,111
-	-	-	-	-
-	-	(8,521)	-	(12,111)
<u>-</u>	<u>-</u>	<u>(8,521)</u>	<u>-</u>	<u>(12,111)</u>
-	-	-	-	-
45,786	-	-	-	-
196,414	-	-	-	-
<u>\$ 242,200</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**JEFFERSON JOINT SCHOOL DISTRICT #251  
COMBINING STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN FUND  
BALANCES  
NONMAJOR SPECIAL REVENUE FUNDS  
For the Year Ended June 30, 2019**

	<b>TITLE VI-B PRESCHOOL</b>	<b>TITLE-V INNOVATION</b>	<b>PERKINS PRO TECHNICAL</b>
<b>REVENUES</b>			
Property taxes	\$ -	\$ -	\$ -
Intergovernmental-State	-	-	-
Intergovernmental-Federal	28,759	59,390	56,230
Transportation fees	-	-	-
Investment earnings	-	-	-
Miscellaneous	-	-	-
Other local	-	-	-
	<u>28,759</u>	<u>59,390</u>	<u>56,230</u>
<b>EXPENDITURES</b>			
Instruction	28,759	58,950	56,230
Support services	-	-	-
General administration	-	-	-
Plant maintenance & operations	-	-	-
Food service	-	-	-
Capital outlay	-	-	-
Debt service-principal	-	-	-
Debt service-interest	-	-	-
	<u>28,759</u>	<u>58,950</u>	<u>56,230</u>
Excess (deficiency) of revenues over expenditures	-	440	-
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	-	-	-
Transfers out	-	(440)	-
	<u>-</u>	<u>(440)</u>	<u>-</u>
<b>SPECIAL ITEM</b>			
Proceeds from sale of equipment	-	-	-
Net change in fund balances	-	-	-
Fund balance - Beginning	-	-	-
<b>FUND BALANCES - Ending</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>



<b>LANGUAGE INSTRUCTION</b>	<b>IMPROVING TEACHER QUALITY</b>	<b>MEDICAID</b>	<b>E-RATE</b>	<b>CHILD NUTRITION</b>
\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	1,162,213
36,429	139,416	415,778	-	-
-	-	-	-	515,125
-	-	-	-	10,013
-	-	-	-	-
-	-	-	90,023	-
<u>36,429</u>	<u>139,416</u>	<u>415,778</u>	<u>90,023</u>	<u>1,687,351</u>
36,429	125,352	242,535	-	-
-	14,064	173,243	240,023	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	1,668,096
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
<u>36,429</u>	<u>139,416</u>	<u>415,778</u>	<u>240,023</u>	<u>1,668,096</u>
-	-	-	(150,000)	19,255
-	-	-	150,000	38,661
-	-	-	-	(11,283)
-	-	-	150,000	27,378
-	-	-	-	-
-	-	-	-	46,633
-	-	-	-	598,776
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 645,409</u>

**JEFFERSON JOINT SCHOOL DISTRICT #251  
COMBINING STATEMENT OF  
REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES  
NONMAJOR SPECIAL REVENUE FUNDS  
For the Year Ended June 30, 2019**

	<b>SCHOOL PLANT FACILITIES</b>	<b>TOTAL NONMAJOR SPECIAL REVENUE</b>
<b>REVENUES</b>		
Property taxes	\$ -	\$ -
Intergovernmental-State	450,229	2,328,061
Intergovernmental-Federal	-	2,451,844
Transportation fees	-	515,125
Investment earnings	7,515	17,528
Miscellaneous	-	-
Other local	21,574	111,597
	<u>479,318</u>	<u>5,424,155</u>
<b>EXPENDITURES</b>		
Instruction	-	1,992,830
Support services	-	1,314,908
General administration	-	32,890
Plant maintenance & operations	30,098	30,098
Food service	-	1,668,096
Capital outlay	1,012,957	1,012,957
Debt service-principal	-	-
Debt service-interest	-	-
	<u>1,043,055</u>	<u>6,051,779</u>
Excess (deficiency) of revenues over expenditures	(563,737)	(627,624)
<b>OTHER FINANCING SOURCES (USES)</b>		
Transfers in	192,149	380,810
Transfers out	-	(32,355)
	<u>192,149</u>	<u>348,455</u>
<b>SPECIAL ITEM</b>		
Proceeds from sale of equipment	161,912	161,912
Net change in fund balances	(209,676)	(117,257)
Fund balance - Beginning	<u>2,199,892</u>	<u>2,995,082</u>
<b>FUND BALANCES - Ending</b>	<u><u>\$ 1,990,216</u></u>	<u><u>\$ 2,877,825</u></u>

**JEFFERSON JOINT SCHOOL DISTRICT #251**  
**STATEMENT OF CHANGES IN ASSETS AND LIABILITIES**  
**AGENCY FUNDS**  
**June 30, 2019**

	<b>BALANCE</b>			<b>BALANCE</b>
	<b>07/01/18</b>	<b>RECEIPTS</b>	<b>DISBURSEMENTS</b>	<b>06/30/19</b>
<b>ASSETS</b>				
Cash and cash equivalents	\$ 536,371	\$ 1,369,129	\$ 1,459,058	\$ 446,442
Receivable from general fund	-	-	-	-
Receivables	-	-	-	-
Inventory of house for sale	-	-	-	-
	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>
<b>TOTAL ASSETS</b>	<b><u>\$ 536,371</u></b>	<b><u>\$ 1,369,129</u></b>	<b><u>\$ 1,459,058</u></b>	<b><u>\$ 446,442</u></b>
<b>LIABILITIES</b>				
Accounts payable	\$ -	\$ -	\$ -	\$ -
Interfund payable	-	-	-	-
Due to student organizations				
Elementary Schools:				
Harwood	9,933	3,835	3,855	9,913
Jefferson	14,201	11,005	14,526	10,680
Midway	19,103	18,615	16,572	21,146
Roberts	5,053	9,661	8,964	5,750
South Fork	17,310	14,388	14,770	16,928
Farnsworth	-	-	-	-
Middle Schools:				
Rigby	215,930	256,519	257,800	214,649
High Schools				
Rigby High School	250,776	1,049,273	1,135,570	164,479
Rigby High School-Student Activities	-	-	-	-
Jefferson High School	4,065	5,833	7,001	2,897
	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>
<b>TOTAL LIABILITIES</b>	<b><u>\$ 536,371</u></b>	<b><u>\$ 1,369,129</u></b>	<b><u>\$ 1,459,058</u></b>	<b><u>\$ 446,442</u></b>

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**OTHER SUPPLEMENTARY INFORMATION**

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**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

***INDEPENDENT AUDITOR'S REPORT***

The Board of Trustees  
Jefferson Joint School District #251  
Rigby, Idaho

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Jefferson Joint School District #251, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated October 9, 2019.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Jefferson Joint School District #251's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Jefferson Joint School District #251's internal control. Accordingly, we do not express an opinion on the effectiveness of Jefferson Joint School District #251's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Jefferson Joint School District #251's financial statements

are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Searle Hart & Associates PLLC*

Rexburg, Idaho  
October 9, 2019





**REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL  
CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

**INDEPENDENT AUDITOR'S REPORT**

The Board of Trustees  
Jefferson Joint School District #251  
Rigby, Idaho

**Report on Compliance for Each Major Federal Program**

We have audited Jefferson Joint School District #251's compliance with the types of compliance requirements described in the OMB Compliance Supplement that could have a direct and material effect on each of Jefferson Joint School District #251's major federal programs for the year ended June 30, 2019. Jefferson Joint School District #251's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

**Management's Responsibility**

Management is responsible for compliance with the requirements of laws, regulations, contracts and grants applicable to each of its federal programs.

**Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of Jefferson Joint School District #251's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Jefferson Joint School District #251's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination on Jefferson Joint School District #251's compliance.

**Opinion on Each Major Federal Program**

In our opinion, Jefferson Joint School District #251 complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2019.

## Report on Internal Control over Compliance

Management of Jefferson Joint School District #251 is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Jefferson Joint School District #251's internal control over compliance with types of requirements that could have a direct and material effect on a major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Jefferson Joint School District #251's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Searle Hart & Associates PLLC*

Rexburg, Idaho

October 9, 2019

**JEFFERSON JOINT SCHOOL DISTRICT #251  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED JUNE 30, 2019**

	<b>FEDERAL CFDA NUMBER</b>	<b>PASS THROUGH ENTITY ID#</b>	<b>PASS THROUGH TO SUBRECIPIENTS</b>	<b>FEDERAL EXPENDITURES</b>
<b><u>U.S. DEPARTMENT OF AGRICULTURE</u></b>				
Passed Through State Department of Education:				
School Breakfast Program	10.553	201919N109947	\$ -	\$ 163,505
National School Lunch Program	10.555	201919N109947	-	957,366
Summer Food Service Program for Children	10.559	201818N109947	-	47,529
<b>Total Child Nutrition Cluster</b>			-	1,168,400
Fresh Fruit and Vegetable Program	10.582	201919L160347	-	18,145
<b>TOTAL U.S. DEPARTMENT OF AGRICULTURE</b>			-	<b>1,186,545</b>
<b><u>U.S. DEPARTMENT OF EDUCATION</u></b>				
Passed Through State Department of Education:				
Title VI-B School Age	84.027	H027A180088	-	983,561
Title VI-B Preschool	84.173	H173A180030	-	25,789
<b>Total Special Education Cluster (IDEA)</b>			-	1,009,350
Title I-A Basic	84.010	S010A180012	-	693,343
Title I-C Migrant	84.011	S010A180012	-	16,764
English Language Acquisition	84.365	S365A180012	-	38,677
Title II-A Teacher Quality	84.367	S367A180011	-	130,566
Perkins Vocational Education	84.048	V048A180012	-	130,566
Title IV-Student Support	84.424	S424A180013	-	47,875
State Library Program	45.310	LS-00-18-0013-18	-	800
<b>TOTAL U.S. DEPARTMENT OF EDUCATION</b>			-	<b>2,067,941</b>
<b>TOTAL</b>			\$ -	<b>\$ 3,254,486</b>

**JEFFERSON JOINT SCHOOL DISTRICT #251  
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED JUNE 30, 2019**

**NOTE 1- BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards (the schedule) includes the federal award activity of Jefferson Joint School District #251 under programs of the federal government for the year ended June 30, 2019. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of Jefferson Joint School District #251, it is not intended to and does not present the financial position, changes in net assets, or cash flows of Jefferson Joint School District #251.

**NOTE 2- SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying schedule of expenditures of federal awards is presented using the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

**NOTE 3- NONMONETARY TRANSACTIONS**

Nonmonetary assistance is reported for the Food Distribution Program at fair market value of commodities received which established by the State Department of Education. The District held an undetermined amount of those commodities in inventory at June 30, 2019.

**NOTE 4- DE MINIMIS INDIRECT COST RATE**

Jefferson Joint School District #251 has elected not to use the 10-percent *de minimis* indirect cost rate allowed under the Uniform Guidance.

**JEFFERSON JOINT SCHOOL DISTRICT #251  
 SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
 FOR THE YEAR ENDED JUNE 30, 2019**

SECTION I - SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of Auditor's Report Issued: Unmodified

Internal Control Over Financial Reporting:

Material Weaknesses Identified	_____ YES	<u> X </u> NO
Significant Deficiencies Identified that are not considered to be material weaknesses	_____ YES	<u> X </u> None Reported
Noncompliance Material to financial statements noted	_____ YES	<u> X </u> NO

Federal Awards

Internal Control Over Major Programs:

Material Weaknesses Identified	_____ YES	<u> X </u> NO
Significant Deficiencies Identified that are not considered to be material weaknesses	_____ YES	<u> X </u> None Reported

Type of Auditor's Report Issued on Compliance For Major Programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	_____ YES	<u> X </u> NO
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Identification of Major Programs:

10.553, 10.555, 10.559 Child Nutrition Cluster

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000

Auditee Qualified as Low-Risk Auditee	<u> X </u> YES	_____ NO
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SECTION II - FINANCIAL STATEMENT FINDINGS

None reported

SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported

**JEFFERSON JOINT SCHOOL DISTRICT #251  
STATUS OF PRIOR YEAR AUDIT FINDINGS  
FOR THE YEAR ENDED JUNE 30, 2019**

*None reported last year.*

**APPENDIX B**

**PROPOSED FORM OF OPINION OF BOND COUNSEL**

Upon the delivery of the 2019 Bonds, Hawley Troxell Ennis & Hawley LLP, Bond Counsel, proposes to issue their final approving opinion in substantially the following form:

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November 19, 2019

Board of Trustees  
Joint School District No. 251  
Jefferson and Madison Counties, Idaho  
3850 E. 300 N.  
Rigby, Idaho 83442

*Re:* Joint School District No. 251, Jefferson and Madison Counties,  
State of Idaho--General Obligation Refunding Bonds, Series 2019

This is to certify that we have acted as Bond Counsel in connection with the issuance by Joint School District No. 251, Jefferson and Madison Counties, State of Idaho (the "District"), of its \$13,480,000 General Obligation Refunding Bonds, Series 2019 (the "Bonds"), dated the date hereof, and issued pursuant to a Resolution of the District adopted October 9, 2019 (the "Bond Resolution") and the Certificate as to Pricing and Related Matters dated November 5, 2019 (the "Pricing Certificate"), authorized pursuant to the Bond Resolution (the Bond Resolution together with the Pricing Certificate, the "Resolution"). We have examined the Constitution and laws of the State of Idaho and such certified proceedings and other papers as we deem necessary to render this opinion.

Our services as Bond Counsel have been limited to the preparation of the legal proceedings and supporting certificates authorizing the issuance of the Bonds under the applicable laws of the State of Idaho and to a review of the transcript of such proceedings and certifications. As to questions of fact material to our opinion, we have relied upon the certified proceedings and other certifications of public officials furnished to us without undertaking to verify the same by independent investigation. Our examination has been limited to the foregoing as they exist or are in effect as of the date hereof. Our opinion is limited to the matters expressly set forth herein, and we express no opinion concerning any other matters.

The Bonds bear interest from their date at the rates per annum set forth below payable pursuant to the provisions of the Resolution, and mature on the dates in each of the designated years and in the principal amounts set forth below:



<u>September 15</u> <u>Year</u>	<u>Amount</u> <u>Maturing</u>	<u>Interest Rate</u> <u>(Per Annum)</u>
2020	\$2,045,000	5.00%
2021	1,745,000	5.00
2022	1,320,000	5.00
2023	1,385,000	5.00
2024	1,460,000	5.00
2025	1,535,000	5.00
2026	1,950,000	5.00
2027	2,040,000	5.00

The Bonds are issuable as fully registered bonds in the denomination of \$5,000 or any integral multiple thereof. The Bonds are not subject to optional redemption prior to maturity.

The Bonds are being issued under the authority of chapter 11 of Title 33, chapters 2, 5 and 9 of Title 57 and Section 57-504, Idaho Code, as amended, for the purpose of refunding \$13,480,000 principal amount of the District’s outstanding General Obligation Bonds, Series 2010A (Federally Taxable-Issuer Subsidy-Build America Bonds) (the “Refunded Bonds”). The District has directed Zions Bancorporation, National Association, Corporate Trust Department, Boise, Idaho, as escrow agent (the “Escrow Agent”), to apply a portion of the proceeds of the sale of the Bonds to the purchase of certain obligations of the United States of America (the “Defeasance Securities”) as set forth in Attachment I to the Escrow Agreement dated November 19, 2019, between the District and the Escrow Agent (the “Escrow Agreement”), and deposit such Defeasance Securities together with a cash deposit in trust in an escrow account created under the Escrow Agreement. Under the Escrow Agreement, the Escrow Agent will apply the principal of the Defeasance Securities and the interest thereon, together with the cash deposit, to the payment of principal of and interest on the Refunded Bonds as such principal and interest become due thereon pursuant to stated maturity or call for redemption.

We have relied upon an accountant’s report of Public Finance Partners LLC, as to the accuracy of the mathematical computations (i) concerning the adequacy of the maturing principal of and interest on the Defeasance Securities and the cash deposit to pay when due pursuant to stated maturity or call for redemption principal of and interest on the Refunded Bonds, and (ii) of the yield on the Bonds and the yield on the Defeasance Securities purchased with proceeds of the sale of the Bonds.

We have relied on calculations made by Zions Bancorporation, National Association as municipal advisor, for the calculation of savings in debt service to be realized by the District as a result of refunding the Refunded Bonds.

Based upon the foregoing, we are of the opinion that, under existing law:

1. The Resolution has been duly adopted and authorized by the District's Board of Trustees and constitutes a legal, valid, and binding agreement of the District, enforceable against the District in accordance with its terms, except as such enforceability may be limited by laws relating to bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights generally from time to time in effect and from the application of general principles of equity and public policy limitations on the exercise of any rights to indemnification and contribution.

2. The Bonds have been duly authorized, executed, and delivered under the Constitution and the laws of the State of Idaho.

3. The Bonds are valid and legally binding general obligations of the District, enforceable in accordance with their terms except to the extent such enforcement is limited by the bankruptcy laws of the United States of America and by the reasonable exercise of the sovereign police power of the State of Idaho.

4. Provision has been made for the levy and collection each year of ad valorem taxes on all the taxable property within the District sufficient to pay the principal of and interest on the Bonds as the same become due, and all of the taxable property in the District is subject to the levy of ad valorem taxes to pay the same without limitation as to rate or amount.

5. The interest on the Bonds is not includable in gross income of the owners of the Bonds for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations; it should be noted, however, that for the purpose of computing the alternative minimum tax imposed on corporations (as defined for federal income tax purposes), such interest is taken into account in determining adjusted current earnings. The foregoing opinion set forth in this paragraph 5 assumes that the District will comply with certain covenants in the Resolution relating to requirements of the Internal Revenue Code of 1986, as amended (the "Code").

6. To the extent that interest on the Bonds is not includable in gross income of the owners thereof for federal income tax purposes, interest on the Bonds is exempt from taxes imposed by the Idaho Income Tax Act, as amended.

7. Based upon the certificate of eligibility issued to the District by the Treasurer of the State of Idaho, payment of the interest and the principal of the Bonds when due is guaranteed

by the sales tax collected by the State of Idaho under the provisions of the Idaho School Bond Guaranty Act, Title 33, chapter 53, Idaho Code.

8. Upon the issuance of the Bonds and the application of the proceeds thereof to refund the Refunded Bonds in accordance with the Resolution and the Escrow Agreement, the Refunded Bonds shall be deemed duly paid and discharged for the purposes of the indebtedness limitation contained in Section 33-1103, Idaho Code, and all other purposes.

It is to be understood that the rights of the holders of the Bonds and the enforceability thereof may be subject to bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable, and their enforcement may also be subject to the exercise of judicial discretion in appropriate cases.

Ownership of tax-exempt obligations, including the Bonds, may result in collateral federal income tax consequences to certain taxpayers. Prospective purchasers of the Bonds should consult their own tax advisors as to the applicability of any such collateral consequences.

Very truly yours,

HAWLEY TROXELL ENNIS & HAWLEY LLP

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**APPENDIX C**

**PROPOSED FORM OF INFORMATION REPORTING AGREEMENT**

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**JOINT SCHOOL DISTRICT NO. 251,  
JEFFERSON AND MADISON COUNTIES, STATE OF IDAHO**

**INFORMATION REPORTING AGREEMENT**

Re: \$13,480,000 initial principal amount of General Obligation Refunding Bonds, Series 2019 dated November 19, 2019 (the "Bonds"), of Joint School District No. 251, Jefferson and Madison Counties, State of Idaho (the "Issuer") and issued pursuant to a Resolution authorizing the issuance and the sale of the Bonds (the "Resolution")

THIS INFORMATION REPORTING AGREEMENT (the "Agreement") is executed and delivered by the Issuer and Zions Public Finance, Inc. (also known for purposes of this Agreement as the "Disclosure Agent") as of the date set forth below in order for the Issuer to authorize and direct the Disclosure Agent, as the agent of the Issuer, to make certain information available to the public in compliance with Section (b)(5)(i) of Rule 15c2-12, as hereinafter defined.

WITNESSETH:

1. **Background.** The Issuer issued the Bonds pursuant to the Resolution. The CUSIP number assigned to the final maturity of the Bonds is 474178 FT2.

2. **Appointment of Disclosure Agent.** The Issuer hereby appoints the Disclosure Agent, and any successor Disclosure Agent acting as such under the Resolution, as its agent under this Agreement to disseminate the financial information and notices furnished by the Issuer hereunder in the manner and at the times as herein provided and to discharge the other duties assigned.

3. **Information to be Furnished by the Issuer.** The Issuer hereby covenants for the benefit of the registered and beneficial owners of the Bonds that, as long as the Bonds are outstanding under the Resolution, the Issuer will deliver the following information to the Disclosure Agent:

a. Within 180 days after the end of the Issuer's fiscal year (June 30 of each year), the audited financial statements of the Issuer prepared in accordance with generally-accepted accounting principles, together with the report thereon of the Issuer's independent auditors, beginning with fiscal year ending June 30, 2020. If audited financial statements are not available by the time specified herein, unaudited financial statements will be provided and audited financial statements will be provided when, and if, available. The Issuer shall include with each submission a written representation addressed to the Disclosure Agent to the effect that the financial statements are the financial statements required by this Agreement and that they

comply with the applicable requirements of this Agreement. For the purposes of determining whether information received from the Issuer is the required financial statements, the Disclosure Agent shall be entitled conclusively to rely on the Issuer's written representation made pursuant to this Section.

b. Within 180 days after the end of the Issuer's fiscal year, beginning with fiscal year ending June 30, 2020, the other financial, statistical and operating data for said fiscal year of the Issuer in the form and scope similar to the financial, statistical and operating data contained in the Issuer's Official Statement, specifically the tables and/or information contained under the following headings and subheadings of the Official Statement reflected on the referenced pages of the Official Statement:

#### DEBT STRUCTURE OF THE DISTRICT

- Outstanding General Obligation Bonded Indebtedness – page 22
- General Obligation Legal Debt Limit and Additional Debt Incurring Capacity – page 24

#### TAXES AND STATE FUNDING

- Historical Tax Rates – page 33
- Market Value Of The District – page 34
- Tax Collection Record Of The District – page 34
- The Largest Taxpayers Of The District – page 35

#### STATE OF IDAHO SCHOOL FINANCE

- State Support to the District – page 37

#### THE DISTRICT

- District Enrollment And Average Daily Attendance (historical only) – page 15

c. The Disclosure Agent shall provide notice to the Issuer of its requirement to provide the information listed in Sections 3.a. and 3.b. at least thirty (30) days prior to the date such information is to be provided to the Disclosure Agent by the Issuer. Any or all of the items listed above in Sections 3.a. or 3.b. may be incorporated by reference from other documents, including official statements of debt issues of the Issuer which have been previously submitted to the Repository or the SEC. If the document incorporated by reference is a final official statement, it must be available from the MSRB. The Issuer shall clearly identify each such document incorporated by reference. In the event Issuer is unable or fails to provide the required annual financial information specified in Sections 3.a. and 3.b. above on or before the date specified therein, Issuer shall timely submit to the Repository notice of such failure in the form attached hereto as Exhibit A.

d. Within ten (10) business days after the occurrence of the event, notice of any of the following events with respect to the Bonds:

- (1) Principal and interest payment delinquencies;
- (2) Nonpayment-related defaults, if material;
- (3) Unscheduled draws on debt service reserves reflecting financial difficulties;
- (4) Unscheduled draws on credit enhancements reflecting financial difficulties;
- (5) Substitution of credit or liquidity providers, or their failure to perform;
- (6) Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the security, or other material events affecting the tax status of the security;
- (7) Modifications to rights of security holders, if material;
- (8) Bond calls, if material, and tender offers;
- (9) Defeasances;
- (10) Release, substitution or sale of property securing repayment of the securities, if material;
- (11) Rating changes;
- (12) Bankruptcy, insolvency, receivership or similar event of the obligated person;<sup>1</sup>
- (13) The consummation of a merger, consolidation, or acquisition involving an obligated person or the sale of all or substantially all of the assets of the obligated person, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive

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<sup>1</sup>

For the purposes of the event identified in paragraph (12) above, the event is considered to occur when any of the following occur: The appointment of a receiver, fiscal agent or similar officer for an obligated person in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the obligated person, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the obligated person.



agreement relating to any such actions, other than pursuant to its terms, if material;

(14) Appointment of a successor or additional trustee or the change of name of a trustee, if material;

(15) Incurrence of a Financial Obligation of the obligated person, if material; or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the obligated person, any of which affect securities holders, if material; and

(16) Default, event of acceleration, termination event, modification of terms or other similar events under the terms of a Financial Obligation of the obligated person, any of which reflect financial difficulties

e. Although the Disclosure Agent disclaims any affirmative obligation to monitor occurrences affecting the Issuer, the Disclosure Agent shall promptly advise the Issuer whenever, in the course of performing its duties under the Resolution, the Disclosure Agent identifies an occurrence that would require the Issuer to provide a notice of the occurrence of any of the events listed in Section 3.d. above; provided that the failure of the Disclosure Agent so to advise the Issuer of such occurrence shall not constitute a breach by the Disclosure Agent of any of its duties and responsibilities hereunder.

**4. Manner and Time by Which Information is to be Made Public by the Disclosure Agent.**

a. The information required to be delivered to the Disclosure Agent pursuant to Sections 3.a and 3.b hereof shall be referred to as the Continuous Disclosure Information (the "Continuous Disclosure Information"), and the notices required to be delivered to the Disclosure Agent pursuant to Section 3.d hereof shall be referred to as the Event Information (the "Event Information").

b. After the receipt of any Continuous Disclosure Information or any Event Information, the Disclosure Agent will deliver the information as provided in the following Section 4.c.

c. It shall be the Disclosure Agent's duty

(1) to deliver the Continuous Disclosure Information to the Repository once it is received from the Issuer not later than five (5) days after receipt thereof;

(2) to deliver the Event Information to the Repository immediately upon receipt from the Issuer and within ten (10) business days of the occurrence of the subject event;

(3) to determine the identity and address of the then existing Repository to which Continuous Disclosure Information and Event Information

must be sent under rules and regulations promulgated by the MSRB or by the SEC.

d. The Disclosure Agent shall have no duty or obligation to disclose to the Repository any information other than (i) Continuous Disclosure Information that the Disclosure Agent actually has received from the Issuer and (ii) Event Information about which the Disclosure Agent has received notice from the Issuer. Any such disclosures shall be required to be made only as and when specified in this Agreement. The Disclosure Agent's duties and obligations are only those specifically set forth in this Agreement, and the Disclosure Agent shall have no implied duties or obligations.

e. All Continuous Disclosure Information and Event Information, or other financial information and notices pursuant to this undertaking are to be provided to the Repository in electronic PDF format (word-searchable) as prescribed by the MSRB. All documents provided to the MSRB pursuant to this undertaking must be accompanied by identifying information as prescribed by the MSRB.

## **5. Indemnification.**

a. The Disclosure Agent shall have no obligation to examine or review the Continuous Disclosure Information and shall have no liability or responsibility for the accurateness or completeness of the Continuous Disclosure Information disseminated by the Disclosure Agent hereunder. .

b. The Issuer hereby agrees to hold harmless and to indemnify the Disclosure Agent, its employees, officers, directors, agents and attorneys from and against any and all claims, damages, losses, liabilities, reasonable costs and expenses whatsoever (including attorneys' fees and expenses, whether incurred before trial, at trial, or on appeal, or in any bankruptcy or arbitration proceedings), which may be incurred by the Disclosure Agent by reason of or in connection with the disclosure of information in accordance with this Agreement, except to the extent such claims, damages, losses, liabilities, costs or expenses result directly from the willful or negligent conduct of the Disclosure Agent in the performance of its duties under this Agreement.

**6. Compensation.** The Issuer hereby agrees to compensate the Disclosure Agent for the services provided and the expenses incurred pursuant to this Agreement in an amount to be agreed upon from time to time hereunder. Such compensation shall be in addition to any fees previously agreed upon with respect to the fiduciary services of the Disclosure Agent in its capacity as the Disclosure Agent.

**7. Enforcement.** The obligations of the Issuer under this Agreement shall be for the benefit of the registered and beneficial holders of the Bonds. Any holder of the Bonds then outstanding, including any beneficial owner of the Bonds (as defined in the Resolution), may enforce specific performance of such obligations by any judicial proceeding available. However, any failure by the Issuer to perform in accordance with this Agreement shall not constitute a default under the Resolution. Neither the Issuer nor the Disclosure Agent shall have any power or duty to enforce this Agreement.

This Agreement shall inure solely to the benefit of the Issuer, the Disclosure Agent and the holders and beneficial owners from time to time of the Bonds and shall create no rights in any other person or entity.

**8. Definitions.** As used herein, the following terms shall have the following meanings:

“Financial Obligation” means a (a) debt obligation; (b) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (c) guarantee of (a) or (b); provided that “financial obligation” shall not include municipal securities as to which a final official statement (as defined in Rule 15c2-12) has been provided to the MSRB consistent with Rule 15c2-12.

"MSRB" shall mean the Municipal Securities Rulemaking Board.

“obligated person” as defined in Rule 15c2-12 shall mean any person, including an issuer of municipal securities, who is either generally or through an enterprise, fund, or account of such person committed by contract or other arrangement to support payment of all, or part of the obligations on the municipal securities to be sold in the offering (other than providers of municipal bond insurance, letters of credit, or other liquidity facilities).

"Official Statement" shall mean the final official statement relating to the Bonds dated November 5, 2019.

"Repository" shall mean MSRB through its Electronic Municipal Market Access system (“EMMA”) at <http://emma.msrb.org>, or such other nationally recognized municipal securities information repository recognized by the SEC from time to time pursuant to the Rule.

"Rule 15c2-12" shall mean Rule 15c2-12, as amended, promulgated by the SEC under the Securities Exchange Act of 1934, as amended.

"SEC" shall mean the Securities and Exchange Commission.

**9. Amendments and Termination.** This Agreement may be amended with the mutual agreement of the Issuer and the Disclosure Agent and without the consent of any registered or beneficial holders of the Bonds under the following conditions:

a. the amendment is made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature, or status of the obligated person or type of business conducted;

b. this Agreement, as amended, would have complied with the requirements of Rule 15c2-12 at the time of the primary offering, after taking into account any amendments or interpretations of Rule 15c2-12, as well as any change in circumstances; and

c. the amendment does not materially impair the interests of holders of the Bonds, as determined by parties unaffiliated with the Issuer (such as the Disclosure Agent or nationally recognized bond counsel).

Any party to this Agreement may terminate this Agreement by giving written notice of an intent to terminate to the other parties at least thirty (30) days prior to such termination, provided that no such termination shall relieve the obligation of the Issuer to comply with Rule 15c2-12(b)(5) either through a successor agent or otherwise.

The undertaking contained in this Agreement shall be in effect from and after the issuance and delivery of the Bonds and shall extend to the earlier of (i) the date all principal and interest on the Bonds shall have been paid pursuant to the terms of the Resolution; (ii) the date that the Issuer shall no longer constitute an "obligated person" within the meaning of Rule 15c2-12; or (iii) the date on which those portions of Rule 15c2-12 that require this written undertaking (a) are held to be invalid by a court of competent jurisdiction in a nonappealable action, (b) have been repealed retroactively, or (c) in the opinion of counsel who is an expert in federal securities laws, acceptable to the Issuer or the Disclosure Agent, otherwise, do not apply to the Bonds. The Issuer shall notify the Repository if this Agreement is terminated pursuant to (iii), above.

**10. Successor Disclosure Agent.** Upon the transfer of the duties created under the Resolution from the current Disclosure Agent to a successor Disclosure Agent, such successor Disclosure Agent shall succeed to the duties under this Agreement without any further action on the part of any party, and the then current Disclosure Agent shall have no further duties or obligations upon the transfer to a successor Disclosure Agent. Such Successor Disclosure Agent may terminate this Agreement or cause it to be amended as provided in paragraph 9.

**11. Additional Information.** Nothing in this Agreement shall be deemed to prevent the Issuer from disseminating (or cause the Disclosure Agent to disseminate) any other information, using the means of dissemination set forth in this Agreement or any other means of communication, or including any other information in any Continuous Disclosure Information or notice of the occurrence of any Event Information, in addition to that which is required by this Agreement. If the Issuer chooses to include any information in any Continuous Disclosure Information or Event Information in addition to that which is specifically required by this Agreement, the Issuer shall have no obligation under this Agreement to update such information or include it in any future Continuous Disclosure Information or notice of occurrence of any Event Information.

If the Issuer provides to the Disclosure Agent information relating to the Issuer or the Bonds, which information is not designated as Event Information, and directs the Disclosure Agent to provide such information to the Repository, the Disclosure Agent shall provide such information in a timely manner to the Repository.

**12. Notices.** Notices and the required information under this Agreement shall be given to the parties at their addresses set forth below under their signatures or at such places as the parties to this Agreement may designate from time to time.

**13. Counterparts.** This Agreement may be executed in one or more counterparts, and each such instrument shall constitute an original counterpart of this Agreement.

*[The remainder of this page has been left blank intentionally.]*

14. **Governing Law.** This Agreement shall be governed by the laws of the State of Idaho.

IN WITNESS WHEREOF, the Issuer and the Disclosure Agent have caused this Agreement to be executed and delivered by a duly authorized officer of each of them, all as of this 19<sup>th</sup> day of November, 2019.

ISSUER: JOINT SCHOOL DISTRICT NO. 251,  
JEFFERSON AND MADISON COUNTIES,  
STATE OF IDAHO

By: \_\_\_\_\_  
Chair, Board of Trustees

DISCLOSURE AGENT: ZIONS PUBLIC FINANCE, INC..

By: \_\_\_\_\_  
Vice President



## APPENDIX D

### BOOK-ENTRY SYSTEM

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.6 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has an S&P rating of "AA+". The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [dtcc.com](http://dtcc.com).

Purchases of 2019 Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the 2019 Bonds on DTC's records. The ownership interest of each actual purchaser of each 2019 Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the 2019 Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in 2019 Bonds, except in the event that use of the book-entry system for the 2019 Bonds is discontinued.

To facilitate subsequent transfers, all 2019 Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of 2019 Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not affect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the 2019 Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such 2019 Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of 2019 Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the 2019 Bonds, such as redemptions, tenders, defaults, and proposed amendments to the bond documents. For example, Beneficial Owners of 2019 Bonds may wish to ascertain that the nominee holding the 2019 Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the 2019 Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to 2019 Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the District as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the 2019 Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds, distributions and dividend payments on the 2019 Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detailed information from the District or the Paying Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the Paying Agent, or the District, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of distributions and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the District or the Paying Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the 2019 Bonds at any time by giving reasonable notice to the District or the Paying Agent. Under such circumstances, in the event that a successor depository is not obtained, 2019 Bond certificates are required to be printed and delivered.

The District may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, 2019 Bond certificates will be printed and delivered to DTC.

*The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the District believes to be reliable, but the District takes no responsibility for the accuracy thereof.*

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