RATING: Moody's: "Aa2" (See "Rating" herein.)

In the opinion of Dorsey & Whitney LLP, Bond Counsel, according to present laws, rulings and decisions and assuming compliance with certain covenants, the interest on the Bonds will be excluded from gross income for federal income tax purposes. Interest on the Bonds is not an item of tax preference for purposes of the federal alternative minimum tax under the Internal Revenue Code of 1986 (the "Code"). In the opinion of Bond Counsel, the Bonds are "qualified tax-exempt obligations" within the meaning of Section 265(b)(3) of the Code. Interest on the Bonds is exempt from State of Iowa taxes imposed by Division II and Division III of Iowa Code chapter 422, will not be included in "adjusted current earnings" to be used in computing the "state alternative minimum taxable income" of corporations for purposes of Iowa Code section 422.33, as amended, but is subject to taxes imposed by Division V of Iowa Code Chapter 422. See "TAX EXEMPTION AND RELATED TAX MATTERS" herein.

# \$8,010,000 City of North Liberty, Iowa General Obligation Urban Renewal and Refunding Bonds, Series 2019A

**Dated:** Date of Delivery **Due:** As shown on inside cover

The \$8,010,000 General Obligation Urban Renewal and Refunding Bonds, Series 2019A (the "Bonds"), are being issued in fully registered form in denominations of \$5,000 or any integral multiple thereof pursuant to the provisions of Chapters 384 and 76 of the Code of Iowa, 2019, as amended and a resolution authorizing issuance of the Bonds (the "Resolution") adopted by the City of North Liberty, Iowa (the "Issuer" or the "City") on August 13, 2019. The Depository Trust Company, New York, New York ("DTC") will act as the securities depository for the Bonds and its nominee, Cede & Co., will be the registered owner of the Bonds. Individual purchases of the Bonds will be recorded on a book-entry only system operated by DTC. Purchasers of the Bonds will not receive certificates representing their interest in the Bonds purchased. So long as DTC or its nominee, Cede & Co., is the Bondholder, the principal of, premium, if any, and interest on the Bonds will be paid by UMB Bank, n.a., West Des Moines, Iowa, as Registrar and Paying Agent (the "Registrar"), or its successor, to DTC, or its nominee, Cede & Co. Disbursement of such payments to the Beneficial Owners is the responsibility of the DTC Participants as more fully described herein. Neither the Issuer nor the Registrar will have any responsibility or obligation to such DTC Participants, indirect participants or the persons for whom they act as nominee with respect to the Bonds. See "APPENDIX E – BOOK-ENTRY SYSTEM" herein.

The Bonds will bear interest from their dated date, payable semiannually on each June 1 and December 1, commencing December 1, 2019. The Bonds are subject to redemption by the Issuer prior to their stated maturities in the manner and at the time described herein. All of the Bonds then outstanding are subject to redemption at the option of the Issuer, as a whole or in part, from any source of available funds, on June 1, 2026, or on any date thereafter at a redemption price equal to the principal amount of the Bonds, together with accrued interest to the date fixed for redemption, without premium. See "THE BONDS – Redemption" herein.

The Bonds and the interest thereon are general obligations of the Issuer, and all taxable property within the corporate boundaries of the Issuer is subject to the levy of taxes to pay the principal of and interest on the Bonds without constitutional or statutory limitation as to rate or amount. See "SECURITY AND SOURCE OF PAYMENT" herein.

Proceeds of the Bonds will be used for the purpose of paying the cost, to that extent of (1) constructing street, sidewalk, storm water drainage, sanitary sewer system, water system and related improvements, installing street signage, lighting and signalization improvements, equipping and making improvements to existing municipal parks; (2) curent refunding the callable maturities of the City's General Obligation Urban Renewal Bonds, Series 2011B, dated September 28, 2011 (the "Refunded Bonds"); and (3) paying certain costs of issuance related to the Bonds. See "PLAN OF FINANCING" herein.

The Bonds are being offered when, as and if issued by the Issuer and accepted by the Underwriter, subject to receipt of an opinion as to legality, validity and tax exemption by Dorsey & Whitney LLP, Des Moines, Iowa, Bond Counsel. Dorsey & Whitney LLP is also serving as Disclosure Counsel to the Issuer in connection with the issuance of the Bonds. It is expected that the Bonds in the definitive form will be available for delivery through the facilities of DTC on or about September 17, 2019.

# Baird

# \$8,010,000 City of North Liberty, Iowa General Obligation Urban Renewal and Refunding Bonds, Series 2019A

### **MATURITY SCHEDULE**

<u>Due</u> June 1, 2020	<u>Amount</u> \$415,000	<u>Rate</u> 2.000%	<u>Yield</u> † 1.010%	<u>Cusip Num.</u> * 660459 NQ7
June 1, 2021	\$790,000	2.000%	1.030%	660459 NR5
June 1, 2022	\$810,000	2.000%	1.050%	660459 NS3
June 1, 2023	\$830,000	2.000%	1.060%	660459 NT1
June 1, 2024	\$845,000	2.000%	1.080%	660459 NU8
June 1, 2025	\$870,000	2.000%	1.140%	660459 NV6
June 1, 2026	\$880,000	2.000%	1.250%	660459 NW4
June 1, 2027	\$410,000	2.000%	1.350%	660459 NX2
June 1, 2028	\$415,000	2.000%	1.450%	660459 NY0
June 1, 2029	\$425,000	2.000%	1.600%	660459 NZ7
June 1, 2030	\$430,000	2.000%	1.800%	660459 PA0
June 1, 2031	\$440,000	2.000%	1.900%	660459 PB8
June 1, 2032	\$450,000	2.000%	2.000%	660459 PC6

<sup>†</sup> The Bonds maturing in the years 2027 through 2031, inclusive, are priced to the call date of June 1, 2026.

<sup>\*</sup> CUSIP numbers shown above have been assigned by a separate organization not affiliated with the Issuer. The Issuer has not selected nor is responsible for selecting the CUSIP numbers assigned to the Bonds nor do they make any representation as to the correctness of such CUSIP numbers on the Bonds or as indicated above.

No dealer, broker, salesman or any other person has been authorized to give any information or to make any representations other than those contained in this Official Statement and, if given or made, such information or representations must not be relied upon as having been authorized by the Issuer or the Underwriter. This Official Statement does not constitute an offer to sell or a solicitation of any offer to buy any of the securities offered hereby in any state to any persons to whom it is unlawful to make such offer in such state. Except where otherwise indicated, this Official Statement speaks as of the date hereof. Neither the delivery of this Official Statement nor any sale hereunder shall under any circumstances create any implication that there has been no change in the affairs of the Issuer since the date hereof.

The information set forth herein has been obtained from the Issuer and from other sources that are believed to be reliable, but it is not guaranteed as to accuracy or completeness, and is not to be construed as a representation, by the Underwriter. The Underwriter has provided the following sentence for inclusion in this Official Statement. The Underwriter has reviewed the information in this Official Statement in accordance with, and as part of, its responsibilities to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Underwriter does not guarantee the accuracy or completeness of such information.

No representation is made regarding whether the Bonds constitute legal investments under the laws of any state for banks, savings banks, savings and loan associations, life insurance companies, and other institutions organized in such state, or fiduciaries subject to the laws of such state.

This Official Statement is not to be construed as a contract with the purchasers of the Bonds. Statements contained in this Official Statement which involve estimates, forecasts or matters of opinion, whether or not expressly so described herein, are intended solely as such and are not to be construed as a representation of facts.

THE BONDS HAVE NOT BEEN REGISTERED WITH THE SECURITIES AND EXCHANGE COMMISSION BY REASON OF THE PROVISIONS OF SECTION 3(a)(2) OF THE SECURITIES ACT OF 1933, AS AMENDED. THE REGISTRATION OR QUALIFICATIONS OF THE BONDS IN ACCORDANCE WITH APPLICABLE PROVISIONS OF SECURITIES LAWS OF THE STATES IN WHICH THE BONDS HAVE BEEN REGISTERED OR QUALIFIED AND THE EXEMPTION FROM REGISTRATION OR QUALIFICATION IN OTHER STATES SHALL NOT BE REGARDED AS A RECOMMENDATION THEREOF. NEITHER THESE STATES NOR ANY OF THEIR AGENCIES HAVE PASSED UPON THE MERITS OF THE BONDS OR THE ACCURACY OR COMPLETENESS OF THIS OFFICIAL STATEMENT. ANY REPRESENTATION TO THE CONTRARY MAY BE A CRIMINAL OFFENSE.

THIS OFFICIAL STATEMENT, INCLUDING THE APPENDICES ATTACHED HERETO, CONTAINS STATEMENTS WHICH SHOULD BE CONSIDERED "FORWARD-LOOKING STATEMENTS," MEANING THEY REFER TO POSSIBLE FUTURE EVENTS OR CONDITIONS. SUCH STATEMENTS ARE GENERALLY IDENTIFIABLE BY THE WORDS SUCH AS "ANTICIPATED," "PLAN," "EXPECT," "PROJECTED," "ESTIMATE," "BUDGET," "PRO FORMA," "FORECAST," "INTEND," OR OTHER WORDS OF SIMILAR IMPORT. THE ACHIEVEMENT OF CERTAIN RESULTS OR OTHER EXPECTATIONS CONTAINED IN SUCH FORWARD-LOOKING STATEMENTS INVOLVE KNOWN AND UNKNOWN RISKS, UNCERTAINTIES AND OTHER FACTORS WHICH MAY CAUSE ACTUAL RESULTS, PERFORMANCE OR ACHIEVEMENTS TO DIFFER FROM THOSE EXPRESSED OR IMPLIED BY SUCH FORWARD-LOOKING STATEMENTS. THE ISSUER DOES NOT EXPECT OR INTEND TO UPDATE OR REVISE ANY FORWARD-LOOKING STATEMENTS CONTAINED HEREIN IF OR WHEN ITS EXPECTATIONS OR EVENTS, CONDITIONS OR CIRCUMSTANCES ON WHICH SUCH STATEMENTS ARE BASED OCCUR.

In connection with the issuance of the Bonds, the Issuer will enter into a Continuing Disclosure Certificate. See "APPENDIX C – FORM OF CONTINUING DISCLOSURE CERTIFICATE."

# TABLE OF CONTENTS

INTRODUCTION	1
THE ISSUER	1
THE BONDS	1
SECURITY AND SOURCE OF PAYMENT	2
BONDHOLDERS' RISKS	2
LITIGATION	
ACCOUNTANT	
MUNICIPAL ADVISOR	
PLAN OF FINANCING	
SOURCES AND USES OF FUNDS	
TAX EXEMPTION AND RELATED TAX MATTERS	
LEGAL MATTERS	
RATING	
CONTINUING DISCLOSURE	
UNDERWRITING	
MISCELLANEOUS	
APPENDIX A – INFORMATION ABOUT THE ISSUER.	
APPENDIX B – FORM OF BOND COUNSEL OPINION	B-1
APPENDIX C – FORM OF CONTINUING DISCLOSURE CERTIFICATE	C-1
APPENDIX D – AUDITED FINANCIAL STATEMENTS OF THE ISSUER	D-1
APPENDIX E – BOOK-ENTRY SYSTEM	E-1

#### OFFICIAL STATEMENT

## \$8,010,000 City of North Liberty, Iowa General Obligation Urban Renewal and Refunding Bonds, Series 2019A

## INTRODUCTION

The purpose of this Official Statement, including the cover page and the appendices hereto (the "Official Statement"), is to set forth certain information in conjunction with the sale of \$8,010,000 General Obligation Urban Renewal and Refunding Bonds, Series 2019A (the "Bonds"), of the City of North Liberty, Iowa (the "Issuer" or the "City"). This Introduction is not a summary of this Official Statement, but is only a brief description of the Bonds and certain other matters. Such description is qualified by reference to the entire Official Statement and the documents summarized or described herein. This Official Statement should be reviewed in its entirety. The offering of the Bonds to potential investors is made only by means of the entire Official Statement, including the appendices attached hereto. All statements made in this Official Statement involving matters of opinion or of estimates, whether or not so expressly stated, are set forth as such and not as representations of fact, and no representation is made that any of the estimates will be realized. Copies of statutes, resolutions, ordinances, reports or other documents referred to herein are available, upon request, from the Issuer.

The Bonds are being issued pursuant to the provisions of Chapters 384 and 76 of the Code of Iowa, 2019, as amended (collectively, the "Act") and a Resolution adopted by the Issuer on August 13, 2019 (the "Resolution"), to evidence the obligations of the Issuer under a Loan Agreement between the Issuer and the Underwriter.

The Bonds and the interest thereon are general obligations of the Issuer, and all taxable property within the corporate boundaries of the Issuer is subject to the levy of taxes to pay the principal of and interest on the Bonds without constitutional or statutory limitation as to rate or amount. See "SECURITY AND SOURCE OF PAYMENT" herein.

Proceeds of the Bonds will be used for the purpose of paying the cost, to that extent, of (1) constructing street, sidewalk, storm water drainage, sanitary sewer system, water system and related improvements, installing street signage, lighting and signalization improvements, equipping and making improvements to existing municipal parks; (2) current refunding the callable maturities of the City's General Obligation Urban Renewal Bonds, Series 2011B, dated September 28, 2011 (the "Refunded Bonds"); and (3) paying certain costs of issuance related to the Bonds. See "PLAN OF FINANCING" and "SOURCES AND USES OF FUNDS" herein.

## THE ISSUER

The Issuer, with a 2015 U.S. Special Census population of 18,299, comprises approximately 7.83 square miles. The Issuer operates under a statutory form of government consisting of a five-member City Council, of which the Mayor is not a voting member. Additional information concerning the Issuer is included in "APPENDIX A – INFORMATION ABOUT THE ISSUER" hereto.

#### THE BONDS

#### General

The Bonds will be issued in fully registered form only, without coupons. The Bonds will be initially registered in the name of Cede & Co., as nominee of DTC. DTC will act as securities depository of the Bonds. Interest on and principal of the Bonds are payable in lawful money of the United States of America.

The Bonds are dated as of the date of their delivery, will mature on June 1 in the years and in the amounts set forth on the inside cover page hereof, and will bear interest at the rates to be set forth on the inside cover page hereof. Interest on the Bonds is payable semiannually on June 1 and December 1 in each year, beginning on December 1, 2019, calculated on the basis of a year of 360 days and twelve 30-day months. Interest shall be payable to the persons who were registered owners thereof as of the fifteenth day of the month immediately preceding the interest payment date, to the addresses appearing on the registration books maintained by the Registrar or such other address as is furnished to the Registrar in writing by a registered owner. The Bonds are issuable in denominations of \$5,000 or any integral multiple thereof.

#### Redemption

Optional Redemption. All of the Bonds then outstanding are subject to redemption at the option of the Issuer, as a whole or in part, from any source of available funds, beginning June 1, 2026, or on any date thereafter at a redemption price equal to the principal amount of the Bonds, together with accrued interest to the date fixed for redemption, without premium.

<u>Selection of Bonds for Redemption</u>. Bonds subject to redemption will be selected in such order of maturity as the Issuer may direct. If less than all of the Bonds of a single maturity are to be redeemed, the Bonds to be redeemed will be selected by lot or other random method by the Registrar in such a manner as the Registrar may determine.

<u>Notice of Redemption</u>. Prior to the redemption of any Bonds under the provisions of the Resolution, the Registrar shall give notice by certified mail or electronic means not less than thirty (30) days prior to the redemption date to each registered owner thereof.

#### SECURITY AND SOURCE OF PAYMENT

#### General

Pursuant to the Resolution and the Act, the Bonds and the interest thereon are general obligations of the Issuer, and all taxable property within the corporate boundaries of the Issuer is subject to the levy of taxes to pay the principal of and interest on the Bonds without constitutional or statutory limitation as to rate or amount. See "APPENDIX A – INFORMATION ABOUT THE ISSUER."

Section 76.2 of the Act provides that when an Iowa political subdivision issues general obligation bonds, the governing authority of such political subdivision shall, by resolution adopted before issuing the bonds, provide for the assessment of an annual levy upon all the taxable property in the political subdivision sufficient to pay the interest and principal of the bonds. A certified copy of this resolution shall be filed with the County Auditor in which the Issuer is located, giving rise to a duty of the County Auditor to annually enter this levy for collection from the taxable property within the boundaries of the issuer, until funds are realized to pay the bonds in full.

For the purpose of providing for the levy and collection of a direct annual tax sufficient to pay the principal of and interest on the Bonds as the same become due, the Resolution provides for the levy of a tax sufficient for that purpose on all the taxable property in the Issuer in each of the years while the Bonds are outstanding. The Issuer shall file a certified copy of the Resolution with the County Auditor, pursuant to which the County Auditor is instructed to enter for collection and assess the tax authorized. When annually entering such taxes for collection, the County Auditor shall include the same as a part of the tax levy for Debt Service Fund purposes of the Issuer and when collected, the proceeds of the taxes shall be converted into the Debt Service Fund of the Issuer and set aside therein as a special account to be used solely and only for the payment of the principal of and interest on the Bonds and for no other purpose whatsoever.

Pursuant to the provisions of Section 76.4 of the Code of Iowa, each year while the Bonds remain outstanding and unpaid, any funds of the Issuer which may lawfully be applied for such purpose, may be appropriated, budgeted and, if received, used for the payment of the principal of and interest on the Bonds as the same become due, and if so appropriated, the taxes for any given fiscal year as provided for in the Resolution, shall be reduced by the amount of such alternate funds as have been appropriated for said purpose and evidenced in the Issuer's budget.

## **BONDHOLDERS' RISKS**

An investment in the Bonds involves an element of risk. In order to identify risk factors and make an informed investment decision, potential investors should be thoroughly familiar with this entire Official Statement (including the appendices hereto) in order to make a judgment as to whether the Bonds are an appropriate investment.

### **Tax Levy Procedures**

The Bonds are general obligations of the Issuer, payable from and secured by a continuing ad-valorem tax levied against all of the taxable property within the boundaries of the Issuer. As part of the budgetary process of the Issuer each fiscal year the Issuer will have an obligation to request a debt service levy to be applied against all of the taxable property within the boundaries of the Issuer. A failure on the part of the Issuer to make a timely levy request or a levy request by the Issuer that is inaccurate or is insufficient to make full payments of the debt service on the Bonds for a particular fiscal year may cause Bondholders to experience delay in the receipt of distributions of principal of and/or interest on the Bonds.

## **Changes in Property Taxation**

From time to time the Iowa General Assembly has altered the method of property taxation and could do so again. Any alteration in property taxation structure could affect property tax revenues available to pay the Bonds.

Historically, the Iowa General Assembly has applied changes in property taxation structure on a prospective basis; however, there is no assurance that future changes in property taxation structure by the Iowa General Assembly will not be retroactive. It is impossible to predict the outcome of future property tax changes by the Iowa General Assembly or their potential impact on the Bonds and the security for the Bonds.

#### **Matters Relating to Enforceability of Agreements**

Bondholders shall have and possess all the rights of action and remedies afforded by the common law, the Constitution and statutes of the State of Iowa and of the United States of America for the enforcement of payment of the Bonds, including, but not limited to, the right to a proceeding in law or in equity by suit, action or mandamus to enforce and compel performance of the duties required by Iowa law and the Resolution.

The practical realization of any rights upon any default will depend upon the exercise of various remedies specified in the Resolution or the Loan Agreement. The remedies available to the Bondholders upon an event of default under the Resolution or the Loan Agreement, in certain respects, may require judicial action, which is often subject to discretion and delay. Under existing law, including specifically the federal bankruptcy code, certain of the remedies specified in the Loan Agreement or the Resolution may not be readily available or may be limited. A court may decide not to order the specific performance of the covenants contained in these documents. The legal opinions to be delivered concurrently with the delivery of the Bonds will be qualified as to the enforceability of the various legal instruments by limitations imposed by general principles of equity and public policy and by bankruptcy, reorganization, insolvency or other similar laws affecting the rights of creditors generally.

No representation is made, and no assurance is given, that the enforcement of any remedies will result in sufficient funds to pay all amounts due under the Resolution or the Loan Agreement, including principal of and interest on the Bonds.

### **Secondary Market**

There can be no guarantee that there will be a secondary market for the Bonds or, if a secondary market exists, that such Bonds can be sold for any particular price. Occasionally, because of general market conditions or because of adverse history of economic prospects connected with a particular issue, secondary marketing practices in connection with a particular Bond or Bonds issue are suspended or terminated. Additionally, prices of bond or note issues for which a market is being made will depend upon then prevailing circumstances. Such prices could be substantially different from the original purchase price of the Bonds.

EACH PROSPECTIVE PURCHASER IS RESPONSIBLE FOR ASSESSING THE MERITS AND RISKS OF AN INVESTMENT IN THE BONDS AND MUST BE ABLE TO BEAR THE ECONOMIC RISK OF SUCH INVESTMENT. THE SECONDARY MARKET FOR THE BONDS, IF ANY, COULD BE LIMITED.

#### **Rating Loss**

Moody's Investors Service ("Moody's") has assigned a rating of "Aa2" to the Bonds. Generally, a rating agency bases its rating on the information and materials furnished to it and on investigations, studies and assumptions of its own. There is no assurance that the rating will continue for any given period of time, or that such rating will not be revised, suspended or withdrawn, if, in the judgment of Moody's, circumstances so warrant. A revision, suspension or withdrawal of a rating may have an adverse effect on the market price of the Bonds.

## **Bankruptcy and Insolvency**

The rights and remedies provided in the Resolution may be limited by and are subject to the provisions of federal bankruptcy laws, to other laws or equitable principles that may affect the enforcement of creditor's rights, to the exercise of judicial discretion in appropriate cases and to limitations in legal remedies against exercise of judicial discretion in appropriate cases and to limitations on legal remedies against municipal corporations in the State of Iowa. The various opinions of counsel to be delivered with respect to the Bonds, the Loan Agreement and the Resolution, including the opinion of Bond Counsel, will be similarly qualified. If the Issuer were to file a petition under chapter nine of the federal bankruptcy code, the owners of the Bonds could be prohibited from taking any steps to enforce their rights under the Resolution. In the event the Issuer fails to comply with its covenants under the Resolution or fails to make payments on the Bonds, there can be no assurance of the availability of remedies adequate to protect the interests of the holders of the Bonds.

Under sections 76.16 and 76.16A of the Act, a city, county, or other political subdivision may become a debtor under chapter nine of the federal bankruptcy code, if it is rendered insolvent, as defined in 11 U.S.C. §101(32)(c), as a result of a debt involuntarily incurred. As used therein, "debt" means an obligation to pay money, other than pursuant to a valid and binding collective bargaining agreement or previously authorized bond issue, as to which the governing body of the city, county, or other political subdivision has made a specific finding set forth in a duly adopted resolution of each of the following: (1) that all or a portion of such obligation will not be paid from available insurance proceeds and must be paid from an increase in general tax levy; (2) that such increase in the general tax levy will result in a severe, adverse impact on the ability of the city, county, or political subdivision to exercise the powers granted to it under applicable law, including without limitation providing necessary services and promoting economic development; (3) that as a result of such obligation, the city, county, or other political subdivision is unable to pay its debts as they become due; and (4) that the debt is not an obligation to pay money to a city, county, entity organized pursuant to chapter 28E of the Code of Iowa, or other political subdivision.

### **Forward-Looking Statements**

This Official Statement contains statements relating to future results that are "forward-looking statements" as defined in the Private Securities Litigation Reform Act of 1995. When used in this Official Statement, the words "anticipated," "plan," "expect," "projected," "estimate," "budget," "pro forma," "forecast," "intend," and similar expressions identify forward-looking statements. Any forward-looking statement is subject to uncertainty. Accordingly, such statements are subject to risks that could cause actual results to differ, possibly materially, from those contemplated in such forward-looking statements. Inevitably, some assumptions used to develop forward-looking statements will not be realized or unanticipated events and circumstances may occur. Therefore, investors should be aware that there are likely to be differences between forward-looking statements and the actual results. These differences could be material and could impact the availability of funds of the Issuer to pay debt service when due on the Bonds.

## Tax Matters, Bank Qualification and Loss of Tax Exemption

As discussed under the heading "TAX EXEMPTION AND RELATED TAX MATTERS" herein, the interest on the Bonds could become includable in gross income for purposes of federal income taxation retroactive to the date of delivery of the Bonds, as a result of acts or omissions of the Issuer in violation of its covenants in the Resolution. Should such an event of taxability occur, the Bonds would not be subject to a special redemption and would remain outstanding until maturity or until redeemed under the redemption provisions contained in the Bonds, and there is no provision for an adjustment of the interest rate on the Bonds.

The Issuer will designate the Bonds as "qualified tax-exempt obligations" under the exception provided in Section 265(b)(3) of the Internal Revenue Code of 1986, as amended (the "Code"), and has further covenanted to comply with certain other requirements, which affords banks and certain other financial institutions more favorable treatment of their deduction for interest expense than would otherwise be allowed under Section 265(b)(2) of the Code. However, the Issuer's failure to comply with such covenants could cause the Bonds not to be "qualified tax-exempt obligations" and banks and certain other financial institutions would not receive more favorable treatment of their deduction for interest expense than would otherwise be allowed under Section 265(b)(2) of the Code.

It is possible that actions of the Issuer after the closing of the Bonds will alter the tax exempt status of the Bonds, and, in the extreme, remove the tax exempt status from the Bonds. In that instance, the Bonds are not subject to mandatory prepayment, and the interest rate on the Bonds does not increase or otherwise reset. A determination of taxability on the Bonds, after closing of the Bonds, could materially adversely affect the value and marketability of the Bonds.

#### **DTC-Beneficial Owners**

Beneficial Owners of the Bonds may experience some delay in the receipt of distributions of principal of and interest on the Bonds since such distributions will be forwarded by the Paying Agent to DTC and DTC will credit such distributions to the accounts of the Participants which will thereafter credit them to the accounts of the Beneficial Owner either directly or indirectly through indirect Participants. Neither the Issuer nor the Paying Agent will have any responsibility or obligation to assure that any such notice or payment is forwarded by DTC to any Participants or by any Participant to any Beneficial Owner.

In addition, since transactions in the Bonds can be effected only through DTC Participants, indirect participants and certain banks, the ability of a Beneficial Owner to pledge the Bonds to persons or entities that do not participate in the DTC system, or otherwise to take actions in respect of such Bonds, may be limited due to lack of a physical certificate. Beneficial Owners will be permitted to exercise the rights of registered Owners only indirectly through DTC and the Participants. See "APPENDIX E – BOOK-ENTRY SYSTEM."

## **Proposed Federal Tax Legislation**

From time to time, Presidential proposals, federal legislative committee proposals or legislative proposals are made that would, if enacted, alter or amend one or more of the federal tax matters described herein in certain respects or would adversely affect the market value of the Bonds. It cannot be predicted whether or in what forms any of such proposals that may be introduced, may be enacted and there can be no assurance that such proposals will not apply to the Bonds. See "TAX EXEMPTION AND RELATED TAX MATTERS" herein.

#### **Pension and OPEB Information**

The Issuer contributes to the Iowa Public Employees' Retirement System ("IPERS"), which is a state-wide multiple-employer cost-sharing defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. All full-time employees of the Issuer are required to participate in IPERS. IPERS plan members are required to contribute a percentage of their annual salary, in addition to the Issuer being required to make annual contributions to IPERS. Contribution amounts are set by State statute. The IPERS Comprehensive Annual Financial Report for its fiscal year ended June 30, 2018 (the "IPERS CAFR"), indicates that as of June 30, 2018, the date of the most recent actuarial valuation for IPERS, the funded ratio of IPERS was 82.36%, and the unfunded actuarial liability was \$6.815 billion. The IPERS CAFR identifies the IPERS Net Pension Liability at June 30, 2018, at approximately \$6.328 billion, while its net pension

liability at June 30, 2017, was approximately \$6.661 billion. The IPERS CAFR is available on the IPERS website, or by contacting IPERS at 7401 Register Drive, Des Moines, IA 50321. See "APPENDIX D – AUDITED FINANCIAL STATEMENTS OF THE ISSUER" for additional information on IPERS.

Bond Counsel, Disclosure Counsel, the Underwriter, the Municipal Advisor and the Issuer undertake no responsibility for and make no representations as to the accuracy or completeness of the information available from the IPERS discussed above or included on the IPERS website, including, but not limited to, updates of such information on the State Auditor's website or links to other Internet sites accessed through the IPERS website.

In fiscal year ended June 30, 2018, the Issuer's IPERS contribution totaled approximately \$552,988. The Issuer is current in its obligations to IPERS.

Pursuant to Governmental Accounting Standards Board Statement No. 68, IPERS has allocated the net pension liability among its members, with the Issuer's identified portion at June 30, 2018, at approximately \$3,766,217. While the Issuer's contributions to IPERS are controlled by state law, there can be no assurance the Issuer will not be required by changes in State law to increase its contribution requirement in the future, which may have the effect of negatively impacting the finances of the Issuer. See "APPENDIX D – AUDITED FINANCIAL STATEMENTS OF THE ISSUER" for additional information on pension and liabilities of the Issuer.

The City operates a single-employer health benefit plan which provides medical and prescription drug benefits for employees, retirees and their qualified beneficiaries. As of June 30, 2018, there were 86 active and 1 retired members in the plan. The medical/prescription drug coverage is provided through a fully-insured plan with Wellmark Blue Cross and Blue Shield. Retirees under age 65 pay the same premium for the medical/prescription drug benefit as active employees, which results in an implicit subsidy and an OPEB liability.

The contribution requirements of plan members are established and may be amended by the Issuer. The Issuer currently finances the retiree benefit plan on a pay-as-you-go basis. The most recent active member monthly premiums for the City and the plan members are \$430 for single coverage, \$783 for employee/dependent coverage, \$844 for employee/spouse coverage and \$1,248 for family coverage. During the year ended June 30, 2018, the City contributed \$950,364, and plan members eligible for benefits contributed \$135,327 to the plan. See "APPENDIX D – AUDITED FINANCIAL STATEMENTS OF THE ISSUER" for additional information on OPEB obligations of the Issuer.

### **Summary**

The foregoing is intended only as a summary of certain risk factors attendant to an investment in the Bonds. In order for potential investors to identify risk factors and make an informed investment decision, potential investors should become thoroughly familiar with this entire Official Statement and the appendices hereto.

## LITIGATION

The Issuer encounters litigation occasionally, as a course of business; however, no litigation currently exists that is not believed to be covered by current insurance carriers and the Issuer is not aware of any pending litigation that questions the validity of these Bonds.

#### ACCOUNTANT

The financial statements of the Issuer included as "APPENDIX D – AUDITED FINANCIAL STATEMENTS OF THE ISSUER" to this Official Statement have been examined by Winkel, Parker & Foster, CPA PC, Iowa City, Iowa to the extent and for the periods indicated in their report thereon. Such financial statements have been included herein without permission of said office, and said office expresses no opinion with respect to the Bonds or the Official Statement.

The financial statements are prepared on the basis of cash receipts and disbursements, which is a basis of accounting other than U.S. generally accepted accounting principles.

#### MUNICIPAL ADVISOR

The Issuer has retained Independent Public Advisors, LLC, Johnston, Iowa, as municipal advisor (the "Municipal Advisor") in connection with the preparation of the issuance of the Bonds. The Municipal Advisor assisted in the preparation of Appendix A hereto and in other matters relating to the planning, structuring and issuance of the Bonds. In assisting with the preparation of the Appendix A, the Municipal Advisor has relied on government officials, and other sources to provide accurate information for disclosure purposes. The Municipal Advisor is not obligated to undertake, and has not undertaken, an independent verification of the accuracy, completeness, or fairness of the information contained in the Official Statement. The Municipal Advisor is an independent advisory firm and is not engaged in the business of underwriting, trading or distributing municipal securities or other public securities.

#### PLAN OF FINANCING

The Issuer will use the proceeds of the Bonds to provide funds for the purpose of paying the cost, to that extent, of (1) constructing street, sidewalk, storm water drainage, sanitary sewer system, water system and related improvements, installing street signage, lighting and signalization improvements, equipping and making improvements to existing municipal parks; (2) current refunding the Refunded Bonds; and (3) paying certain costs of issuance related to the Bonds.

The following table includes the maturities and amounts of the Refunded Bonds that will be refunded on September 17, 2019 at a price of par plus accrued interest:

Maturity	Interest	Principal
Date	Rate	Amount
June 1, 2020	2.10%	\$410,000
June 1, 2021	2.30%	\$420,000
June 1, 2022	2.45%	\$435,000
June 1, 2023	2.60%	\$450,000
June 1, 2024	2.80%	\$465,000
June 1, 2025	3.00%	\$485,000
June 1, 2026	3.10%	\$505,000

#### SOURCES AND USES OF FUNDS

The following are estimated sources and uses of funds, with respect to the Bonds.

Sources of Funds	
Bond Principal	\$8,010,000.00
Premium	234,075.45
<b>Total Sources of Funds</b>	\$8,244,075.45
Uses of Funds	
Project Fund	\$4,775,000.00
Refunding Fund	3,170,000.00
Additional Proceeds	126,529.24
Capitalized Interest Fund	69,003.33
Costs of Issuance & Contingency <sup>(1)</sup>	123,542.88
<b>Total Uses of Funds</b>	\$8,244,075.45

<sup>(1)</sup> Includes, among other things, payment of certain legal, financial and other expenses related to the issuance of the Bonds (including, without limitation, underwriters' discount). See the discussion under the caption "UNDERWRITING" herein.

#### TAX EXEMPTION AND RELATED TAX MATTERS

#### **Federal Income Tax Exemption**

The opinion of Bond Counsel will state that under present laws and rulings, interest on the Bonds is excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed under the Code.

The opinion set forth in the preceding sentence will be subject to the condition that the Issuer comply with all requirements of the Code that must be satisfied subsequent to the issuance of the Bonds in order that interest thereon be, or continue to be, excluded from gross income for federal income tax purposes. Failure to comply with certain of such requirements may cause the inclusion of interest on the Bonds in gross income for federal income tax purposes to be retroactive to the date of issuance of the Bonds. In the resolution authorizing the issuance of the Bonds, the Issuer will covenant to comply with all such requirements.

There may be certain other federal tax consequences to the ownership of the Bonds by certain taxpayers, including without limitation, corporations subject to the branch profits tax, financial institutions, certain insurance companies, certain S corporations, individual recipients of Social Security and Railroad Retirement benefits and taxpayers who may be deemed to have incurred (or continued) indebtedness to purchase or carry tax-exempt obligations. Bond Counsel will express no opinion with respect to other federal tax consequences to owners of the Bonds. Prospective purchasers of the Bonds should consult with their tax advisors as to such matters.

#### **Proposed Changes in Federal and State Tax Law**

From time to time, there are Presidential proposals, proposals of various federal committees, and legislative proposals in the Congress and in the states that, if enacted, could alter or amend the federal and state tax matters referred to herein or adversely affect the marketability or market value of the Bonds or otherwise prevent holders of the Bonds from realizing the full benefit of the tax exemption of interest on the Bonds. Further, such proposals may impact the marketability or market value of the Bonds simply by being proposed. No prediction is made whether such provisions will be enacted as proposed or concerning other future legislation affecting the tax treatment of interest on the Bonds. In addition, regulatory actions are from time to time announced or proposed and litigation is threatened or commenced which, if implemented or concluded in a particular manner, could adversely affect the market value, marketability or tax exempt status of the Bonds. It cannot be predicted whether any such regulatory action will be implemented, how any particular litigation or judicial action will be resolved, or whether the Bonds would be impacted thereby.

Purchasers of the Bonds should consult their tax advisors regarding any pending or proposed legislation, regulatory initiatives or litigation. The opinions expressed by Bond Counsel are based upon existing legislation and regulations as interpreted by relevant judicial and regulatory authorities as of the date of issuance and delivery of the Bonds, and Bond Counsel has expressed no opinion as of any date subsequent thereto or with respect to any proposed or pending legislation, regulatory initiatives or litigation.

### **Qualified Tax-Exempt Obligations**

In the resolution authorizing the issuance of the Bonds, the Issuer will designate the Bonds as "qualified tax exempt obligations" within the meaning of Section 265(b)(3) of the Code relating to the ability of financial institutions to deduct from income for federal income tax purposes a portion of the interest expense that is allocable to tax-exempt obligations. In the opinion of Bond Counsel, the Bonds are "qualified tax-exempt obligations" within the meaning of Section 265(b)(3) of the Code.

#### State of Iowa Taxation

The opinion of Bond Counsel will also state that the interest on the Bonds is exempt from the taxes imposed by Division II (Personal Net Income Tax) and Division III (Business Tax on Corporations) of Chapter 422 of the Code of Iowa, as amended, and will not be included in "adjusted current earnings" to be used in computing the "state alternative minimum taxable income" of corporations for purposes of section 422.33 of the Code of Iowa, as amended. Interest on the Bonds is subject to the taxes imposed by Division V (Taxation of Financial Institutions) of Chapter 422 of the Code of Iowa, as amended.

## **Original Issue Premium**

The Bonds maturing in the years 2020 through 2031 are being issued at a premium to the principal amount payable at maturity. Except in the case of dealers, which are subject to special rules, Bondholders who acquire the Bonds at a premium must, from time to time, reduce their federal tax bases for the Bonds for purposes of determining gain or loss on the sale or payment of such Bonds. Premium generally is amortized for federal income tax purposes on the basis of a bondholder's constant yield to maturity or to certain call dates with semiannual compounding. Bondholders who acquire any Bonds at a premium might recognize taxable gain upon sale of the Bonds, even if such Bonds are sold for an amount equal to or less than their original cost. Amortized premium is not deductible for federal income tax purposes. Bondholders who acquire any Bonds at a premium should consult their tax advisors concerning the calculation of bond premium and the timing and rate of premium amortization, as well as the state and local tax consequences of owning and selling the Bonds acquired at a premium.

#### **LEGAL MATTERS**

Legal matters incident to the authorization, issuance and sale of the Bonds and with regard to the tax-exempt status of the interest thereon (see "TAX EXEMPTION AND RELATED TAX MATTERS" herein) are subject to the approving legal opinion of Dorsey & Whitney LLP, Des Moines, Iowa, Bond Counsel, a form of which is attached hereto as "APPENDIX B – FORM OF BOND COUNSEL OPINION." Signed copies of the opinion, dated and premised on law in effect as of the date of original delivery of the Bonds, will be delivered to the Underwriter at the time of such original delivery. The Bonds are offered subject to prior sale and to the approval of legality of the Bonds by Bond Counsel. Dorsey & Whitney LLP is also serving as Disclosure Counsel to the Issuer in connection with issuance of the Bonds.

The legal opinion to be delivered will express the professional judgment of Bond Counsel, and by rendering a legal opinion, Bond Counsel does not become an insurer or guarantor of the result indicated by that expression of professional judgment or of the transaction or the future performance of the parties to the transaction.

#### RATING

The Bonds are rated "Aa2" by Moody's. The rating reflects only the views of Moody's, and an explanation of the significance of that rating may be obtained only from Moody's and its published materials. The rating described above is not a recommendation to buy,

sell or hold the Bonds. There can be no assurance that any rating will continue for any given period of time or that it will not be revised downward or withdrawn entirely if, in the judgment of Moody's, circumstances so warrant. Therefore, after the date hereof, investors should not assume that the rating is still in effect. A downward revision or withdrawal of the rating is likely to have an adverse effect on the market price and marketability of the Bonds. The Issuer has not assumed any responsibility either to notify the owners of the Bonds of any proposed change in or withdrawal of any rating subsequent to the date of this Official Statement, except in connection with the reporting of events as provided in the Continuing Disclosure Certificate, or to contest any revision or withdrawal.

#### CONTINUING DISCLOSURE

The Issuer will covenant in a Continuing Disclosure Certificate for the benefit of the Owners and Beneficial Owners of the Bonds to provide annually certain financial information and operating data relating to the Issuer (the "Annual Report"), and to provide notices of the occurrence of certain enumerated events. The Annual Report is to be filed by the Issuer no later than twelve months after the close of each fiscal year, commencing with the fiscal year ending June 30, 2019, with the Municipal Securities Rulemaking Board, at its internet repository named "Electronic Municipal Market Access" ("EMMA"). The notices of events, if any, are also to be filed with EMMA. See "APPENDIX C – FORM OF CONTINUING DISCLOSURE CERTIFICATE." The specific nature of the information to be contained in the Annual Report or the notices of events, and the manner in which such materials are to be filed, are summarized in "APPENDIX C – FORM OF CONTINUING DISCLOSURE CERTIFICATE." These covenants have been made in order to assist the Underwriter in complying with SEC Rule 15c2-12(b)(5) (the "Rule").

During the past five years, the Issuer did not timely file audited financial statements and operating data for its fiscal year ended June 30, 2014, with respect to its Series 2012A Bonds and did not file notice of its failure to provide the aforementioned information on or before the date specified in its applicable continuing disclosure undertaking.

#### **UNDERWRITING**

The Bonds are being purchased, subject to certain conditions, by Robert W. Baird & Co., Incorporated (the "Underwriter"). The Underwriter has agreed, subject to certain conditions, to purchase all, but not less than all, of the Bonds at an aggregate purchase price of \$8,179,732.57 (reflecting the par amount of the Bonds with original issue premium of \$234,075.45 and an underwriter's discount of \$64,342.88).

The Underwriter may offer and sell the Bonds to certain dealers (including dealers depositing the Bonds into unit investment trusts, certain of which may be sponsored or managed by the Underwriter) at prices lower than the initial public offering prices stated on the cover page. The initial public offering prices of the Bonds may be changed, from time to time, by the Underwriter.

The Underwriter intends to engage in secondary market trading of the Bonds subject to applicable securities laws. The Underwriter is not obligated, however, to repurchase any of the Bonds at the request of the holder thereof.

On April 1, 2019, Baird Financial Corporation, the parent company of Baird, acquired HL Financial Services, LLC, its subsidiaries, affiliates and assigns (collectively "Hilliard Lyons"). As a result of such common control, Baird, Hilliard Lyons and Hilliard Lyons Trust Company are now affiliated. It is expected that Hilliard Lyons will merge with and into Baird later in 2019.

### **MISCELLANEOUS**

Brief descriptions or summaries of the Issuer, the Bonds, the Resolution and other documents, agreements and statutes are included in this Official Statement. The summaries or references herein to the Bonds, the Resolution and other documents, agreements and statutes referred to herein, and the description of the Bonds included herein, do not purport to be comprehensive or definitive, and such summaries, references and descriptions are qualified in their entireties by reference to such documents, and the description herein of the Bonds is qualified in its entirety by reference to the form thereof and the information with respect thereto included in the aforesaid documents. Copies of such documents may be obtained from the Issuer.

Any statements in this Official Statement involving matters of opinion or estimates, whether or not expressly so stated, are intended as such and not as representations of fact, and no representation is made that any of the estimates will be realized. This Official Statement is not to be construed as a contract or agreement between the Issuer and the purchasers or Owners of any of the Bonds.

The attached APPENDICES A, B, C, D and E are integral parts of this Official Statement and must be read together with all of the foregoing statements.

It is anticipated that CUSIP identification numbers will be printed on the Bonds, but neither the failure to print such numbers on any Bonds nor any error in the printing of such numbers shall constitute cause for a failure or refusal by the purchaser thereof to accept delivery of and pay for any Bonds.

The Issuer has reviewed the information contained herein which relates to it and has approved all such information for use within this Official Statement. The execution and delivery of this Official Statement has been duly authorized by the Issuer.

City of North Liberty, Iowa

/s/ Ryan Heiar City Administrator



### APPENDIX A

# INFORMATION ABOUT THE ISSUER

## CITY OF NORTH LIBERTY, IOWA

## **NORTH LIBERTY, IA**

CITY HALL 3 QUAIL CREEK CIRCLE North Liberty, IA 52317 Telephone 319-626-5700

## MAYOR AND CITY COUNCIL<sup>2</sup>

Terry Donahue, Mayor	Term Expires December 31, 2021
Chris Hoffman, Council Member, Mayor Pro Tempore	Term Expires December 31, 2019
Brent Smith, Council Member	. Term Expires December 31, 2019
Sarah Madsen, Council Member	Term Expires December 31, 2019
Annie Pollock, Council Member	Term Expires December 31, 2021
RaQuishia Harrington, Council Member	Term Expires December 31, 2019

## **CITY OFFICIALS**

Ryan Heiar	City Administrator
Tracey Mulcahey	Assistant City Administrator/Clerk
Debra Hilton	City Treasurer
Mary Byers	Deputy City Clerk
Grant Lientz	City Attorney

## **PROPERTY VALUES**

## **IOWA PROPERTY VALUATIONS**

In compliance with Section 441.21 of the Code of Iowa, the State Director of Revenue annually directs all County Auditors to apply prescribed statutory percentages to the assessments of certain categories of real property. The assessments finalized as of January 1 of each year are applied to the following fiscal year.

The 2018 final Actual Values were adjusted by the Johnson County Auditor. The reduced values, determined after the application of rollback percentages, are the Taxable Values subject to tax levy. For assessment year 2018, the Taxable Value rollback rate was 56.9180% of Actual Value for residential property; 56.1324% of Actual Value for agricultural property; 90% of Actual Value for commercial, industrial, and railroad property, 75.0000% of Actual Value for multiresidential property, and 100% of Actual Value for utility property.

The Legislature's intent has been to limit the growth of statewide taxable valuations for most classes of property to 3% annually; utility taxable valuation growth is limited to 8%. Political subdivisions whose taxable values are thus reduced

\_

<sup>&</sup>lt;sup>2</sup> There is currently one open position on the council.

or are unusually low in growth are allowed to appeal the valuations to the State Appeal Board, in order to continue to fund present services.

## **VALUATIONS**

	1/1/2018 VALUATIONS <sup>3</sup>	
	100%	Taxable Value
	Actual Value	(With Rollback)
Residential	\$1,318,511,085	\$725,644,677
Multiresidential	36,032,954	26,649,009
Commercial	173,475,538	144,729,415
Industrial	8,357,809	6,863,389
Railroad	2,063,423	1,857,081
Utilities w/o Gas & Electric	<u>2,565,940</u>	<u>2,565,940</u>
Gross valuation	\$1,541,006,479	\$908,309,511
Less military exemption	(659,312)	(659,312)
Net valuation	\$1,540,347,437	\$907,650,199
TIF increment (used to compute debt service levies and constitutional debt limit)	\$179,698,993	\$179,698,993
Taxed separately Ag. Land & Buildings Utilities – Gas & Electric	\$3,577,728 <sup>4</sup> 20,989,957	\$1,859,112 3,663,597

Source: Iowa Department of Management

# GROSS TAXABLE VALUATION BY CLASS OF PROPERTY<sup>5</sup>

	1/1/2018 VALUATIONS <sup>6</sup>	
	Taxable	Percent
	<u>Valuation</u>	<u>Total</u>
Residential	\$725,644,677	79.569%
Multiresidential	26,649,009	2.922%
Commercial, Industrial, Other, Railroad & Utility	156,015,825	17.108%
Utilities – Gas & Electric	<u>3,663,597</u>	<u>0.402%</u>
Total Gross Taxable Valuation	\$911,973,108	100.00%

Source: Iowa Department of Management

<sup>3</sup> For taxes payable July 1, 2019 through June 30, 2020.

<sup>&</sup>lt;sup>4</sup> Excludes \$339,972 of TIF ag land.

<sup>&</sup>lt;sup>5</sup> Before military exemption, and exclusive of agricultural land and buildings, and taxable TIF increment.

<sup>&</sup>lt;sup>6</sup> For taxes payable July 1, 2019 through June 30, 2020.

## TREND OF VALUATIONS

The 100% Actual Valuations, before rollback and after reduction of military exemption, include Ag. Land, Ag. Buildings, TIF Increment, and Gas & Electric Utilities. The Net Taxable Valuations, with the rollback and after the reduction of military exemption, include Gas & Electric Utilities, but exclude Ag. Land, Ag Buildings, and Taxable TIF Increment. Iowa cities certify operating levies against Net Taxable Valuation excluding the Taxable TIF Increment and debt service levies are certified against Net Taxable Valuations including the Taxable TIF Increment.

			Net	
			Taxable	
Assessment	Payable	100%	Valuation	Taxable
<u>Year</u>	Fiscal Year	Actual Valuation	(With Rollback)	TIF Increment
2014	2015-16	\$1,342,519,821	\$677,362,574	\$160,764,659
2015	2016-17	1,470,978,690	757,979,781	154,566,045
2016	2017-18	1,533,087,539	823,841,329	142,017,314
2017	2018-19	1,682,864,912	879,567,566	161,549,782
2018	2019-20	1.744.954.087	911.313.796	179,698,993

Source: Iowa Department of Management

#### LARGER TAXPAYERS

	Property/	1/1/2018
<u>Taxpayer</u>	<b>Business Type</b>	<b>Taxable Valuation</b>
Greenstate Credit Union	Commercial	\$26,526,420
ARC WPIACIA001 LLC	Commercial	17,639,456
Heartland Equipment Inc	Commercial	11,452,833
Keystone North Liberty LC	Commercial	10,672,800
Springfever LLC	Commercial	7,751,790
Centro Inc	Industrial	5,946,736
Frontier Distribution LLC	Commercial	5,791,500
Cameron Way Partners LLC	Commercial	5,193,239
JM Swank LLC	Commercial	4,974,300
Silver Oak Development Inc	Commercial	4,945,980

Source: Johnson County Iowa Auditor's Office.

## **INDEBTEDNESS**

## **DEBT LIMIT**

Article XI, Section 3 of the State of Iowa Constitution limits the amount of debt outstanding at any time of any county, municipality or other political subdivision to no more than 5% of the actual value of all taxable property within the corporate limits, as taken from the last state and county tax list. The debt limit for the City, based on its 2018 Actual Valuation applicable to the fiscal year 2019-20, is as follows:

2018 Actual Valuation of Property Less: Military Exemption Net Valuation	\$1,745,613,399 (659,312) \$1,744,954,087
Constitutional Debt Percentage Constitutional Debt Limit	5.00% <u>\$87,247,704</u>
Less: Applicable General Obligation Debt	(34,635,000) \$52,612,704

# DIRECT DEBT

# **General Obligation Debt Paid by Property Taxes**

				Principal
Date	Original		Final	Outstanding
of Issue	<u>Amount</u>	<u>Purpose</u>	<b>Maturity</b>	As of 08/01/19
07/13A	\$2,540,000	Refunding	6/23	\$1,055,000
11/13B	1,425,000	Corporate Purpose	6/24	750,000
10/15A	1,005,000	Corporate Purpose/Refunding	6/26	590,000
0417A	2,725,000	Corporate Purpose/Refunding	6/27	1,380,000
10/18A	1,120,000	Corporate Purpose	6/31	1,120,000
Subtota	al			\$4,895,000

# General Obligation Debt Paid by Tax Increment (Includes the Bonds, Excludes the Refunded Bonds)

Date of Issue	Original <u>Amount</u>	<u>Purpose</u>	Final <u>Maturity</u>	Principal Outstanding As of 08/01/19
09/11B	\$5,810,000	Urban Renewal	$6/19^7$	\$0
11/12B	1,815,000	Urban Renewal	6/23	755,000
11/13C	3,540,000	Urban Renewal	6/24	1,870,000
10/14C	3,090,000	Urban Renewal	6/25	1,910,000
10/15A	3,240,000	Urban Renewal & Refunding	6/26	1,915,000
04/17A	1,040,000	Urban Renewal & Refunding	6/24	635,000
04/17B	7,980,000	Urban Renewal & Refunding	6/29	6,165,000
10/18A	3,475,000	Urban Renewal	6/31	3,475,000
09/19A	8,010,000	Urban Renewal & Refunding	6/32	8,010,000
Subtotal				\$24,735,000

# **General Obligation Debt Paid by Sewer Revenues**

Date of Issue	Original <u>Amount</u>	<u>Purpose</u>	Final <u>Maturity</u>	Outstanding As of 08/01/19
10/15A	\$2,960,000	Sewer Improvements	06/26	\$2,125,000
04/17A	1,110,000	Sewer Improvements	06/27	995,000
Subtotal				\$3,120,000

A-4

020 2020 main ines are being rejunaca by the Bonas.

\_

<sup>&</sup>lt;sup>7</sup> The 2020-2026 maturities are being refunded by the Bonds.

# **General Obligation Debt Paid by Water Revenues**

				Principal
Date	Original		Final	Outstanding
of Issue	<u>Amount</u>	<u>Purpose</u>	<u>Maturity</u>	As of 08/01/19
10/15A	\$2,705,000	Water Improvements & Refunding	06/26	1,820,000
04/17A	600,000	Refunding	06/20	<u>65,000</u>
Subtotal				\$1,885,000

**Total General Obligation Debt Subject to Debt Limit:** 

\$34,635,000

# ANNUAL FISCAL YEAR DEBT SERVICE PAYMENTS

# **General Obligation Debt Paid by Property Taxes**

	Current Outstanding G.O. Debt Paid by <u>Property Taxes</u>		
Fiscal		Principal and	
<u>Year</u>	<u>Principal</u>	<u>Interest</u>	
FY 2019-20	870,000	992,530	
FY 2020-21	745,000	847,530	
FY 2021-22	755,000	840,680	
FY 2022-23	775,000	843,095	
FY 2023-24	520,000	569,153	
FY 2024-25	295,000	330,363	
FY 2025-26	305,000	332,413	
FY 2025-27	220,000	239,163	
FY 2027-28	100,000	112,563	
FY 2028-29	100,000	109,563	
FY 2029-30	105,000	111,563	
FY 2030-31	<u>105,000</u>	<u>108,308</u>	
Total	\$4,895,000	\$5,436,924	

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

# General Obligation Debt Paid by Tax Increment (Includes the Bonds, Excludes the Refunding Bonds)

Current Outstanding G.O. Debt Paid by Tax Increment The Bonds					G.O. Deb	otal ot Paid by crement
Fiscal		Principal and		Principal and	· · · · · · · · · · · · · · · · · · ·	Principal and
<u>Year</u>	<b>Principal</b>	<u>Interest</u>	<b>Principal</b>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
FY 2019-20	\$2,625,000	\$3,029,406	\$415,000	\$528,030	\$3,040,000	\$3,557,436
FY 2020-21	2,670,000	2,994,946	790,000	941,900	3,460,000	3,936,846
FY 2021-22	1,980,000	2,248,949	810,000	946,100	2,790,000	3,195,049
FY 2022-23	2,035,000	2,260,879	830,000	949,900	2,865,000	3,210,779
FY 2023-24	1,880,000	2,060,801	845,000	948,300	2,725,000	3,009,101
FY 2024-25	1,375,000	1,512,501	870,000	956,400	2,245,000	2,468,901
FY 2025-26	1,065,000	1,172,151	880,000	949,000	1,945,000	2,121,151
FY 2026-27	795,000	877,951	410,000	461,400	1,205,000	1,339,351
FY 2027-28	810,000	873,433	415,000	458,200	1,225,000	1,331,633
FY 2028-29	835,000	877,920	425,000	459,900	1,260,000	1,337,820
FY 2029-30	325,000	345,470	430,000	456,400	755,000	801,870
FY 2030-31	330,000	340,395	440,000	457,800	770,000	798,195
FY 2031-32			450,000	459,000	450,000	459,000
Total	\$16,725,000	\$18,594,802	\$8,010,000	\$8,972,330	\$24,735,000	\$27,567,132

# **General Obligation Debt Paid by Sewer Revenues**

	Total G.O. Debt Paid by Sewer Revenues		
Fiscal		Principal and	
<u>Year</u>	<u>Principal</u>	<u>Interest</u>	
FY 2019-20	\$400,000	\$472,350	
FY 2020-21	410,000	473,200	
FY 2021-22	415,000	468,800	
FY 2022-23	425,000	469,300	
FY 2023-24	435,000	469,600	
FY 2024-25	445,000	469,650	
FY 2025-26	455,000	469,450	
FY 2026-27	<u>135,000</u>	<u>139,050</u>	
Total	\$3,120,000	\$3,431,400	

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

# **General Obligation Debt Paid by Water Revenues**

# Total G.O. Debt Paid by Water Revenues

Fiscal		Principal and
<u>Year</u>	<u>Principal</u>	<u>Interest</u>
FY 2019-20	\$355,000	\$399,050
FY 2020-21	290,000	326,300
FY 2021-22	295,000	325,500
FY 2022-23	225,000	249,600
FY 2023-24	235,000	255,100
FY 2024-25	240,000	255,400
FY 2025-26	<u>245,000</u>	<u>255,600</u>
Total	\$1,885,000	\$2,066,550

## **OTHER DEBT**

The City has revenue debt payable solely from the net revenues of the Municipal Sewer System as follows:

				Principal
Date	Original		Final	Outstanding
of Issue	<u>Amount</u>	<u>Purpose</u>	<b>Maturity</b>	As of 08/01/19
08/07	\$5,271,000	Sewer Projects (SRF)	06/27	\$4,039,000
08/08A	3,250,000	Sewer Projects (SRF)	06/28	1,599,000
09/08C	1,550,000	Sewer Projects	06/23	515,000
04/14A	1,315,000	Sewer Refunding	06/25	755,000
10/16	22,337,000	Sewer Refunding & Improvement	06/37	21,383,000
Total				\$28,291,000

The City has revenue debt payable solely from the net revenues of the Municipal Waterworks System as follows:

Date of Issue	Original <u>Amount</u>	<u>Purpose</u>	Final <u>Maturity</u>	Principal Outstanding As of 08/01/19
11/12C	\$1,575,000	Refunding	06/23	\$380,000
04/14B	1,210,000	Refunding	06/26	745,000
02/17	22,072,000	Water Improvements	06/37	22,070,000
04/17C	1,190,000	Refunding	06/26	815,000
Total		· ·		\$24,010,000

The City has revenue debt payable solely from the gross revenues of the Road Use Tax Fund as follows:

				Principal
Date	Original		Final	Outstanding
of Issue	<u>Amount</u>	<u>Purpose</u>	<u>Maturity</u>	As of 08/01/19
03/12A	\$1,815,000	Street Improvements	06/27	\$1,045,000

## **TIF-backed Development Agreements**

From time to time the City, pursuant to Section 403.9 of the Code of Iowa and the Issuer's urban renewal plans, has entered into Development Agreements which contain payment obligations from the Issuer to an external party. The Issuer's payment requirements under these contracts are not structured as general liabilities of the Issuer, but rather are exclusively secured by and payable from a pledge of the City's incremental property tax revenues (TIF) to be derived from the taxable properties (or some subset thereof) contained within an urban renewal area of the Issuer pursuant to Section 403.19 of the Code of Iowa. The City's payment obligations under these contracts are routinely contingent upon development or redevelopment performance requirements of the external party and are typically made subject to annual appropriation rights by the City Council. TIF Payments under these contracts are typically due and owing semi-annually on December 1 and June 1 of each fiscal year of the City. The City's Development Agreements with an estimated remaining payment liability of \$100,000 or more, which are each subject to annual appropriation by the City, are listed in the following table:

<b>Agreement Start</b>	Agreement With	Maximum Aggregate	<b>Last Payment Date</b>
Date		Remaining Payment Amount	
FY 201819	VARS Group/Spotix	\$374,556.59	June 1, 2025
FY 201213	A&M Development,	\$4,502,225.93	June 1, 2022
	LLC (includes Corridor		
	Media and GEICO)		
FY 201415	University of Iowa	\$1,337,982.29	June 1, 2024
	Community Credit		
	Union		

#### INDIRECT DEBT

	1/1/2018	Portion of			City's
	Taxable	Taxable Value	Percent		Indirect
Taxing District	<u>Valuation</u>	In the City	<u>Applicable</u>	GO Debt <sup>6</sup>	<u>Portion</u>
Johnson County	\$9,284,799,577	\$1,092,871,901	11.77%	\$5,145,000	\$605,595
Iowa City CSD	6,833,478,180	746,416,856	10.92%	120,450,000	13,156,684
Clear Creek – Amana CSD	1,234,602,143	346,455,045	28.06%	80,880,000	22,696,611
Kirkwood Comm. College	27,440,182,308	\$1,092,871,901	3.98%	156,781,169	<u>6,244,191</u>
TOTAL					\$42,703,081

#### **DEBT RATIOS**

Debt/Actual Market Value Debt/18.299 G.O. Debt \$1,744,954,087 **Population** Direct General Obligation Debt \$34,730,000 1.990% \$1.897.92 Indirect General Obligation Debt 42,703,080 2.447% 2,333.63 Combined Debt \$77,433,080 4.438% \$4,231.55

<sup>&</sup>lt;sup>6</sup> Debt service based on publically available data. School district figures exclude Sale and Service Tax Revenue Bonds.

## LEVIES AND TAX COLLECTIONS

	Taxes	Current	% of
<u>Year</u>	Levied	Collections	Taxes Levied
2015-16	\$11,905,229	\$12,348,953	103.72%
2016-17	12,795,865	13,299,354	103.93%
2017-18	13,472,369	13,733,428	101.94%
2018-19	14,731,657	14,673,333	99.60%
2019-20	15,097,120	in process of	f collection

After the assessment of property in a calendar year, taxes are levied for collection in the following fiscal year. Taxes are certified to the County Auditor in March. The County Treasurer collects taxes for all taxing entities in the County. Statutory dates for payment without penalty are September 30 for the first installment and March 31 for the second installment. Penalty rates are established by State law at 1% per month.

## TAX RATES

<u>T</u>	ax Rates (Per	\$1,000 of Taxa	able Value)		
	<u>2015-16</u>	<b>2016-17</b>	<b>2017-18</b>	<b>2018-19</b>	<u>2019-20</u>
Johnson County	\$6.90337	\$6.77140	\$6.85143	\$6.53594	\$6.49278
City of North Liberty	11.03264	11.03264	11.03264	11.03264	11.03264
Iowa City CSD	13.86773	13.98935	13.95855	14.85629	14.79097
Clear Creek-Amana CSD	15.62084	16.75419	16.75949	16.57663	16.56460
County Assessor	0.35488	0.29377	0.31448	0.31212	0.28114
Ag. Extension	0.08129	0.07781	0.07585	0.07080	0.07039
Kirkwood Community College	1.06125	1.08048	1.13174	1.20354	1.21331
State of Iowa	0.00330	0.00330	0.00310	0.00290	
Total Tax Rate Iowa City CSD	\$33.30446	\$33.24875	\$33.36779	\$34.01423	
Total Tax Rate Clear-Creek Amana CSD	\$35.05757	\$36.01359	\$36.16873	\$35.73457	

### **LEVY LIMITS**

A city's general fund tax levy is limited to \$8.10 per \$1,000 of taxable value, with provision for an additional \$0.27 per \$1,000 levy for an emergency fund which can be used for general fund purposes (Code of Iowa, Chapter 384, Division I). Cities may exceed the \$8.10 limitation upon authorization by a special levy election. Further, there are limited special purpose levies, which may be certified outside of the above-described levy limits (Code of Iowa, Section 384.12). The amount of the City's general fund levy subject to the \$8.10 limitation is \$8.10 for FY 2019-20, and the City is not using the emergency levy. The City also levies for employee benefits. Debt service levies are not limited.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

## THE CITY

#### CITY GOVERNMENT

The City of North Liberty, Iowa (the "City") was incorporated in 1913. The City is governed by a Mayor and a Council of five members elected on a non-partisan basis. Council members serve four-year terms and the Mayor serves a four-year term. The Council meets on the second and fourth Tuesday of each month. The City maintains police and fire departments and its own water and sanitary sewer systems.

### EMPLOYEES AND PENSIONS

The City has 93 full-time and 268 part-time employees (including seasonal employees), of which 93 full-time employees are enrolled in the Iowa Public Employees Retirement System (IPERS) pension plan administered by the State of Iowa. In addition to the 361 employees of the City, there are 35 volunteer fire fighters.

The City contributes to the Iowa Public Employees' Retirement System ("IPERS"), which is a state-wide multiple-employer cost-sharing defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. All full-time employees of the Issuer are required to participate in IPERS. IPERS plan members are required to contribute a percentage of their annual salary, in addition to the Issuer being required to make annual contributions to IPERS. Contribution amounts are set by State statute. The IPERS Comprehensive Annual Financial Report for its fiscal year ended June 30, 2018 (the "IPERS CAFR") indicates that as of June 30, 2018, the date of the most recent actuarial valuation for IPERS, the funded ratio of IPERS was 82.4%, and the unfunded actuarial liability was \$6.815 billion. The IPERS CAFR is available on the IPERS website, or by contacting IPERS at 7401 Register Drive, Des Moines, IA 50321. See "APPENDIX D —AUDITED FINANCIAL STATEMENTS OF THE ISSUER" for additional information on IPERS.

In fiscal year 2018, the City's IPERS contributions totaled \$552,988 compared to a contribution in fiscal year 2017 of \$508,064.

The following table sets forth certain information about the funding status of IPERS that has been extracted from the IPERS CAFR. According to IPERS, as of the end of fiscal year 2018, there were approximately 361,412 total members participating in IPERS, including City employees. Assumptions used in calculating funding status are identified in the IPERS CAFR.

			Unfunded			
			Actuarial			UAAL as a %
			Accrued			of Covered
			Liability	Funded		Payroll
Fiscal Year	Actuarial Value	Actuarial Accrued	(UAAL)	Ratio	Covered Payroll	([b]-[a])
Ended June 30	of Assets [a]	Liability [b]	[b] – [a]	[a] / [b]	[c]	/[c]
2015	27,915,379,103	33,370,318,731	5,454,939,628	83.65%	7,326,348,141	74.46%
2016	29,033,696,587	34,619,749,147	5,586,052,560	83.86%	7,556,515,720	73.92%
2017	30,472,423,914	37,440,382,029	6,967,958,115	81.39%	7,863,160,443	88.62%
2018	31,827,755,864	38,642,833,653	6,815,077,789	82.36%	7,983,219,527	85.37%

Source: IPERS Comprehensive Annual Financial Report (Fiscal Year 2018)

## **UNION CONTRACTS**

The City has a contract with the Public Professional & Maintenance Employees Local 2003 union, expiring June 30, 2022.

## **GENERAL INFORMATION**

### LOCATION AND TRANSPORTATION

The City is located in east central Iowa in Johnson County. The City is located off Interstate 380 between the cities of Cedar Rapids and Iowa City encompassing an area of 5 square miles. The City is a rapidly growing community with a population of 18,299 according to a special City census in 2015. U.S. 2010 census. The City has seen an increase in population of 36.8% from the 2010 special census to the 2015 special census.

## **BUILDING PERMITS**

City officials reported the following construction activity as of June 30, 2019. Permits for the City are reported on a calendar year basis. The figures below include both new construction and remodeling.

	Sing	le Family	Mult	i-Family	Res	idential	Con	nmercial/	Con	mercial/
	Homes of	& Alterations	Dw	<u>vellings</u>	Alte	erations erations	Indus	trial New	Industria	l Alterations
Calendar	#	Total	#	Total	#	Total	#	Total	#	Total
Year	Issued	Valuation	Issued	Valuation	Issued	Valuation	Issued	Valuation	Issued	Valuation
2014	183	35,407,038	7	14,020,276	103	705,091	18	6,279,609	34	10,215,314
2015	82	17,053,511	7	16,335,342	47	686,829	0	0	26	495,034
2016	120	28,356,635	1	3,978,720	102	932,770	7	9,556,178	55	2,846,118
2017	120	30,200,557	20	2,640,000	128	1,467,638	7	20,782,272	56	2,978,243
2018	107	24,002,604	3	33,875,758	176	1,583,565	5	9,121,030	55	2,235,488
2019	45	9,172,000	0	0	23	1,715,423	1	1,550,000	25	722,260

	Annual Totals			
Calendar	#	Total		
Year	Issued	Valuation		
2014	345	66,627,328		
2015	162	34,570,716		
2016	285	45,671,088		
2017	1916	63,926,977		
2018	346	40,330,245		
2019	94	13,159,683		

Source: The City

## **U.S. CENSUS DATA**

1980	2,046
1990	2,926
2000	5,367
2004 (Special City Census)	7,224
2010	13,374
2015 (Special City Census)	18,299

Source: U.S. Census Bureau.

## **UNEMPLOYMENT RATES**

Annual	Johnson	State of
<u>Averages</u>	<b>County</b>	<u>Iowa</u>
2014	3.2%	4.4%
2015	2.7%	3.8%
2016	2.6%	3.7%
2017	2.5%	3.1%
2018	1.9%	2.5%

Source: Iowa Workforce Development

## **EDUCATION**

Public education is provided by the Iowa City Community School District, with certified enrollment for the 2018-19 school year of 14,285 students. The Iowa City Community School District, owns and operates several pre-school sites, twenty elementary schools, three junior high schools, three senior high schools, and one alternative school for ninth through twelfth graders. Public education is also provided by the Clear Creek – Amana Community School District, with a certified enrollment for the 2018-19 school year of 2,382. The Clear Creek-Amana Community School District, operates four elementary schools, one middle school and one high school. Private education in North Liberty is provided by Heritage Christian School (non-denominational) for grades Kindergarten through seventh grade.

Colleges and universities within thirty miles of the City are: University of Iowa, Kirkwood Community College, Hamilton College, Cornell College, Capri College, University of America, Coe College and Mount Mercy College.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

#### APPENDIX B

#### FORM OF BOND COUNSEL OPINION

We hereby certify that we have examined certified copies of the proceedings (the "Proceedings") of the City Council of the City of North Liberty (the "Issuer"), in Johnson County, Iowa, passed preliminary to the issue by the Issuer of its General Obligation Urban Renewal and Refunding Bonds, Series 2019A (the "Bonds") in the amount of \$8,135,000, in the denomination of 5,000 each, or any integral multiple thereof, dated September 17, 2019, in evidence of the Issuer's obligation under a certain loan agreement (the "Loan Agreement"), dated as of September 17, 2019. The Bonds mature on June 1 in each of the respective years and in the principal amounts and bear interest payable semiannually on June 1 and December 1 in each year, commencing December 1, 2019, at the respective rates as follows:

<u>Date</u>	<u>Principal</u>	Interest Rate	<u>Date</u>	<u>Principal</u>	Interest Rate
2020	\$415,000	%	2027	\$410,000	%
2021	\$790,000	%	2028	\$415,000	%
2022	\$810,000	%	2029	\$425,000	%
2023	\$830,000	%	2030	\$430,000	%
2024	\$845,000	%	2031	\$440,000	%
2025	\$870,000	%	2032	\$450,000	%
2026	\$880,000	%			

Principal of the Bonds maturing in the years 2027 to 2032, inclusive, is subject to optional redemption prior to maturity on June 1, 2026, or on any date thereafter on terms of par plus accrued interest.

Based upon our examination, we are of the opinion, as of the date hereof, that:

- 1. The Proceedings show lawful authority for such issue under the laws of the State of Iowa.
- 2. The Bonds and the Loan Agreement are valid and binding general obligations of the Issuer.
- 3. All taxable property within the corporate boundaries of the Issuer is subject to the levy of taxes to pay the principal of and interest on the Bonds without constitutional or statutory limitation as to rate or amount.
- 4. The interest on the Bonds (including any original issue discount properly allocable to an owner thereof) is excluded from gross income for federal income tax purposes and is not treated as a preference item in calculating the federal alternative minimum tax imposed under the Internal Revenue Code of 1986 (the "Code"). The opinions set forth in the preceding sentence are subject to the condition that the Issuer comply with all requirements of the Code that must be satisfied subsequent to the issuance of the Bonds in order that interest thereon be, or continue to be, excluded from gross income for federal income tax purposes. The Issuer has covenanted to comply with each such requirement. Failure to comply with certain of such requirements may cause the inclusion of interest on the Bonds in gross income for federal income tax purposes to be retroactive to the date of issuance of the Bonds.
- 5. The Bonds are "qualified tax-exempt obligations" within the meaning of Section 265(b)(3) of the Code. The opinion set forth in the preceding sentence is subject to the condition that the Issuer comply with all requirements of the Code that must be satisfied subsequent to the issuance of the Bonds in order that the Bonds be, or continue to be, qualified tax-exempt obligations. The Issuer has covenanted to comply with each such requirement.
- 6. The interest on the Bonds is exempt from the taxes imposed by Division II (Personal Net Income Tax) and Division III (Business Tax on Corporations) of Chapter 422 of the Code of Iowa, as amended, and will not be included in "adjusted current earnings" to be used in computing the "state alternative minimum taxable income" of corporations for purposes of Section 422.33 of the Code of Iowa, as amended. Interest on the Bonds is subject to the taxes imposed by Division V (Taxation of Financial Institutions) of Chapter 422 of the Code of Iowa, as amended.

We express no opinion regarding other federal tax consequences arising with respect to the Bonds.

The rights of the owners of the Bonds and the enforceability thereof may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable, and their enforcement may also be subject to the exercise of judicial discretion in appropriate cases.

DORSEY & WHITNEY LLP

#### APPENDIX C

### FORM OF CONTINUING DISCLOSURE CERTIFICATE

This Continuing Disclosure Certificate (the "Disclosure Certificate") is executed and delivered by the City of North Liberty, Iowa (the "Issuer"), in connection with the issuance of \$8,010,000 General Obligation Urban Renewal and Refunding Bonds, Series 2019A (the "Bonds"), dated September 17, 2019. The Bonds are being issued pursuant to a resolution of the Issuer approved on August 13, 2019 (the "Resolution"). The Issuer covenants and agrees as follows:

- Section 1. <u>Purpose of the Disclosure Certificate</u>. This Disclosure Certificate is being executed and delivered by the Issuer for the benefit of the Holders and Beneficial Owners of the Bonds and in order to assist the Participating Underwriters in complying with S.E.C. Rule 15c2-12.
- Section 2. <u>Definitions.</u> In addition to the definitions set forth in the Resolution, which apply to any capitalized term used in this Disclosure Certificate unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

"Annual Report" shall mean any Annual Report provided by the Issuer pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate.

"Beneficial Owner" shall mean any person which (a) has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, any Bonds (including persons holding Bonds through nominees, depositories or other intermediaries), or (b) is treated as the owner of any Bonds for federal income tax purposes.

"Dissemination Agent" shall mean the Dissemination Agent, if any, designated in writing by the Issuer and which has filed with the Issuer a written acceptance of such designation.

"EMMA" shall mean the MSRB's Electronic Municipal Market Access system available at http://emma.msrb.org.

"Financial Obligation" shall mean a (i) debt obligation, (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation, or, (iii) guarantee of either (i) or (ii). The term "Financial Obligation" shall not include municipal securities as to which a final official statement has been provided to the MSRB pursuant to the Rule.

"Holders" shall mean the registered holders of the Bonds, as recorded in the registration books of the Registrar.

"Listed Events" shall mean any of the events listed in Section 5(a) of this Disclosure Certificate.

"Municipal Securities Rulemaking Board" or "MSRB" shall mean the Municipal Securities Rulemaking Board, 1300 I Street NW, Suite 1000, Washington, DC 20005.

"Participating Underwriter" shall mean any of the original underwriters of the Bonds required to comply with the Rule in connection with offering of the Bonds.

"Rule" shall mean Rule 15c2-12 adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time.

"State" shall mean the State of Iowa.

## Section 3. <u>Provision of Annual Reports.</u>

(a) Not later than June 30 (the "Submission Deadline") of each year following the end of the 2018-2019 fiscal year, the Issuer shall, or shall cause the Dissemination Agent (if any) to, file on EMMA an electronic copy of its Annual Report which is consistent with the requirements of Section 4 of this Disclosure Certificate in a format and accompanied by such identifying information as prescribed by the MSRB. The Annual Report may be submitted as a single document or as separate documents comprising a package, and may cross-reference other information as provided in Section 4 of this Disclosure Certificate; provided that the audited financial statements of the Issuer may be submitted separately from the balance of the Annual Report and later than the Submission Deadline if they are not available by that date. If the Issuer's fiscal year changes, it shall give notice of such change in the same manner as for a Listed Event under Section 5(c), and the Submission Deadline beginning with the subsequent fiscal year will become one year following the end of the changed fiscal year.

- (b) If the Issuer has designated a Dissemination Agent, then not later than fifteen (15) business days prior to the Submission Deadline, the Issuer shall provide the Annual Report to the Dissemination Agent.
- (c) If the Issuer is unable to provide an Annual Report by the Submission Deadline, in a timely manner thereafter, the Issuer shall, or shall cause the Dissemination Agent (if any) to, file a notice on EMMA stating that there has been a failure to provide an Annual Report on or before the Submission Deadline.
- Section 4. <u>Content of Annual Reports.</u> The Issuer's Annual Report shall contain or include by reference the following:
  - (a) The <u>audited financial statements</u> of the Issuer for the prior fiscal year, prepared in accordance with generally accepted accounting principles promulgated by the Financial Accounting Standards Board as modified in accordance with the governmental accounting standards promulgated by the Governmental Accounting Standards Board or as otherwise provided under State law, as in effect from time to time, or, if and to the extent such audited financial statements have not been prepared in accordance with generally accepted accounting principles, noting the discrepancies therefrom and the effect thereof. If the Issuer's audited financial statements are not available by the Submission Deadline, the Annual Report shall contain unaudited financial information (which may include any annual filing information required by State law) accompanied by a notice that the audited financial statements are not yet available, and the audited financial statements shall be filed on EMMA when they become available.
  - (b) Tables, schedules or other information contained in the official statement for the Bonds, under the following captions:

Property Values
 Iowa Property Valuations
 Valuations
 Gross Taxable Valuation by Class of Property
 Trend of Valuations
 Larger Taxpayers

#### Indebtedness

Debt Limit
Direct Debt
Annual Fiscal Year Debt Service Payments
Other Debt
Indirect Debt
Debt Ratios
Levies and Tax Collections
Tax Rates
Levy Limits

Any or all of the items listed above may be included by specific reference to other documents, including official statements of debt issues of the Issuer or related public entities, which are available on EMMA or are filed with the Securities and Exchange Commission. If the document included by reference is a final official statement, it must be available on EMMA. The Issuer shall clearly identify each such other document so included by reference.

#### Section 5. Reporting of Significant Events

- (a) Pursuant to the provisions of this Section 5, the Issuer shall give, or cause to be given, notice of the occurrence of any of the following events with respect to the Bonds:
  - (1) Principal and interest payment delinquencies.
  - (2) Non-payment related defaults, if material.
  - (3) Unscheduled draws on debt service reserves reflecting financial difficulties.
  - (4) Unscheduled draws on credit enhancements reflecting financial difficulties.

- (5) Substitution of credit or liquidity providers, or their failure to perform.
- (6) Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the security, or other material events affecting the tax status of the security.
- (7) Modifications to rights of security holders, if material.
- (8) Bond calls, if material, and tender offers.
- (9) Defeasances.
- (10) Release, substitution, or sale of property securing repayment of the securities, if material.
- (11) Rating changes.
- (12) Bankruptcy, insolvency, receivership or similar event of the obligated person.

Note to paragraph (12): For the purposes of the event identified in subparagraph (12), the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for an obligated person in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the obligated person, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the obligated person.

- (13) The consummation of a merger, consolidation, or acquisition involving an obligated person or the sale of all or substantially all of the assets of the obligated person, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material.
- (14) Appointment of a successor or additional trustee or the change of name of a trustee, if material.
- (15) Incurrence of a Financial Obligation of the obligated person, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the obligated person, any of which affect security holders, if material.
- (16) Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the obligated person, any of which reflect financial difficulties.
- (b) If a Listed Event described in Section 5(a) paragraph (2), (7), (8) (but only with respect to bond calls under (8)), (10), (13), (14), or (15) has occurred and the Issuer has determined that such Listed Event is material under applicable federal securities laws, the Issuer shall, in a timely manner but not later than ten business days after the occurrence of such Listed Event, promptly file, or cause to be filed, a notice of such occurrence on EMMA, with such notice in a format and accompanied by such identifying information as prescribed by the MSRB.
- (c) If a Listed Event described in Section 5(a) paragraph (1), (3), (4), (5), (6), (8) (but only with respect to tender offers under (8)), (9), (11), (12), or (16) above has occurred the Issuer shall, in a timely manner but not later than ten business days after the occurrence of such Listed Event, promptly file, or cause to be filed, a notice of such occurrence on EMMA, with such notice in a format and accompanied by such identifying information as prescribed by the MSRB. Notwithstanding the foregoing, notice of Listed Events described in Section (5)(a) paragraphs (8) and (9) need not be given under this subsection any earlier than the notice (if any) of the underlying event is given to Holders of affected Bonds pursuant to the Resolution.
- Section 6. <u>Termination of Reporting Obligation</u>. The Issuer's obligations under this Disclosure Certificate shall terminate upon the legal defeasance, prior redemption or payment in full of all of the Bonds or upon the Issuer's receipt of an opinion of nationally recognized bond counsel to the effect that, because of legislative action or final judicial action or administrative actions

or proceedings, the failure of the Issuer to comply with the terms hereof will not cause Participating Underwriters to be in violation of the Rule or other applicable requirements of the Securities Exchange Act of 1934, as amended.

- Section 7. <u>Dissemination Agent</u>. The Issuer may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Certificate, and may discharge any such Agent, with or without appointing a successor Dissemination Agent. The Dissemination Agent shall not be responsible in any manner for the content of any notice or Annual Report prepared by the Issuer pursuant to this Disclosure Certificate. The initial Dissemination Agent shall be Independent Public Advisors, LLC.
- Section 8. <u>Amendment; Waiver</u>. Notwithstanding any other provision of this Disclosure Certificate, the Issuer may amend this Disclosure Certificate, and any provision of this Disclosure Certificate may be waived, provided that the following conditions are satisfied:
  - (a) (i) the amendment or waiver is made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of an obligated person with respect to the Bonds, or the type of business conducted; (ii) the undertaking, as amended or taking into account such waiver, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the original issuance of the Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and (iii) the amendment or waiver either (1) is approved by a majority of the Holders, or (2) does not, in the opinion of nationally recognized bond counsel, materially impair the interests of the Holders or Beneficial Owners; or
  - (b) the amendment or waiver is necessary to comply with modifications to or interpretations of the provisions of the Rule as announced by the Securities and Exchange Commission.

In the event of any amendment or waiver of a provision of this Disclosure Certificate, the Issuer shall describe such amendment in the next Annual Report, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the Issuer. In addition, if the amendment relates to the accounting principles to be followed in preparing audited financial statements, (i) notice of such change shall be given in the same manner as for a Listed Event under Section 5(c), and (ii) the Annual Report for the year in which the change is made will present a comparison or other discussion in narrative form (and also, if feasible, in quantitative form) describing or illustrating the material differences between the audited financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

- Section 9. <u>Additional Information</u>. Nothing in this Disclosure Certificate shall be deemed to prevent the Issuer from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Certificate. If the Issuer chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Certificate, the Issuer shall have no obligation under this Certificate to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.
- Section 10. <u>Default</u>. In the event of a failure of the Issuer to comply with any provision of this Disclosure Certificate, any Holder or Beneficial Owner may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to cause the Issuer to comply with its obligations under this Disclosure Certificate. Direct, indirect, consequential and punitive damages shall not be recoverable by any person for any default hereunder and are hereby waived to the extent permitted by law. A default under this Disclosure Certificate shall not be deemed an event of default under the Resolution, and the sole remedy under this Disclosure Certificate in the event of any failure of the Issuer to comply with this Disclosure Certificate shall be an action to compel performance.
- Section 11. <u>Duties, Immunities and Liabilities of Dissemination Agent.</u> The Dissemination Agent, if any, shall have only such duties as are specifically set forth in this Disclosure Certificate, and the Issuer agrees to indemnify and save the Dissemination Agent, its officers, directors, employees and agents, harmless against any loss, expense and liabilities which it may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorneys' fees) of defending against any claim of liability, but excluding liabilities due to the Dissemination Agent's negligence or willful misconduct. The obligations of the Issuer under this Section shall survive resignation or removal of the Dissemination Agent and payment of the Bonds.

Section 12. <u>Beneficiaries</u> . This Disclosure Certificate shall inure solely to the benefit of the Issuer, the Dissemination Agent, the Participating Underwriters and Holders and Beneficial Owners from time to time of the Bonds, and hall create no rights in any other person or entity.
Dated: September 17, 2019
CITY OF NORTH LIBERTY, IOWA
By Mayor
attest:
SyCity Clerk



## APPENDIX D

# AUDITED FINANCIAL STATEMENTS OF THE ISSUER

The financial statements are prepared on the basis of cash receipts and disbursements, which is a basis of accounting other than U.S. generally accepted accounting principles.



INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS
SUPPLEMENTARY AND OTHER INFORMATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS

JUNE 30, 2018

## Table of Contents

	•	Page
Officials		1
Independent Auditor's Report	•	2
Management's Discussion and Analysis		5
Basic Financial Statements:	<u>Exhibit</u>	
Government-wide Financial Statement:	•	10
Cash Basis Statement of Activities and Net Position	Α	13
Governmental Fund Financial Statement:		
Statement of Cash Receipts, Disbursements and	В	17
Changes in Cash Balances	Ь	17
Proprietary Fund Financial Statement: Statement of Cash Receipts, Disbursements and		
Changes in Cash Balances	С	21
Notes to Financial Statements	O	22
Notes to Financial Glatements		
Other Information:		
Budgetary Comparison Schedule of Receipts,		
Disbursements and Changes in Balances - Budget		
and Actual (Cash Basis) - All Governmental Funds		20
and Proprietary Funds	,	39
Notes to Other Information - Budgetary Reporting		41
Schedule of the City's Proportionate Share of the		42
Net Pension Liability Schedule of City Contributions		43
Notes to Other Information - Pension Liability		45 45
Notes to Other Information - Pension Liability		40
Supplementary Information:	<u>Schedule</u>	
Schedule of Cash Receipts, Disbursements and		
Changes in Cash Balances - Governmental Funds -		
General Fund Detail	1	46
Schedule of Cash Receipts, Disbursements and	•	=0
Changes in Cash Balances - Nonmajor Governmental Funds	2	52
Schedule of Cash Receipts, Disbursements and		
Changes in Cash Balances - Nonmajor Governmental Funds -	0	50
Capital Projects Funds	3	53
Schedule of Cash Receipts, Disbursements and		
Changes in Cash Balances - Proprietary Funds -	4	55
Water Enterprise and Sewer Enterprise Funds Detail Schedule of Cash Receipts, Disbursements and	4	55
Changes in Cash Balances - Nonmajor Proprietary Funds	5	57
Schedule of Indebtedness	6	58
Bond and Note Maturities	7	60
Schedule of Receipts by Source and Disbursements	,	
by Function - All Governmental Funds	8	66
Schedule of Expenditures of Federal Awards	9	68
Notes to the Schedule of Expenditures of Federal Awards		69

Independent Auditor's Report on Internal Control Over	
Financial Reporting and on Compliance and Other Matters	
Based on an Audit of Financial Statements Performed in	
Accordance With Government Auditing Standards	70
Independent Auditor's Report on Compliance for Each Major	
Federal Program and on Internal Control Over Compliance	
Required by the Uniform Guidance	72
Schedule of Findings and Questioned Costs	74

## Officials

Name	Title	Term Expires
Mayor and Council	Through December 2017	
Terry Donahue	Mayor	December 2017
Chris Hoffman	Mayor Pro Tem	December 2019
Annie Pollock Brian Wayson Chris Hoffman Sarah Madsen Jim Sayre	Council Member Council Member Council Member Council Member Council Member	December 2017 December 2017 December 2019 December 2019 December 2019
	Beginning January 2018	
Terry Donahue	Mayor	December 2021
Chris Hoffman	Mayor Pro Tem	December 2019
Chris Hoffman Sarah Madsen Jim Sayre Jennifer Goings Annie Pollock	Council Member Council Member Council Member Council Member Council Member	December 2019 December 2019 December 2019 December 2021 December 2021
City Staff		
Ryan Heiar	City Administrator	
Tracey Mulcahey	City Clerk/Assistant City Administrator	
Debra Hilton	Treasurer	
Scott Peterson	City Attorney	



#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council City of North Liberty, lowa

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of North Liberty, Iowa, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1. This includes determining that the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of North Liberty, lowa, as of June 30, 2018, and the respective changes in cash basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

#### **Basis of Accounting**

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the basis of cash receipts and disbursements, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### **Emphasis of a Matter**

As discussed in Note 12 to the financial statements, the City of North Liberty adopted new accounting guidance related to Governmental Accounting Standards Board (GASB) Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. Our opinions are not modified with respect to this matter.

#### **Other Matters**

#### Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of North Liberty, lowa's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the five years ended June 30, 2017 (which are not presented herein) and expressed unmodified opinions on those financial statements which were prepared on the basis of cash receipts and disbursements. The financial statements for the four years ended June 30, 2012 (which are not presented herein) were audited by other auditors and they expressed unmodified opinions on those financial statements which were prepared on the basis of cash receipts and disbursements. The supplementary information included in Schedules 1 through 9, including the Schedule of Expenditures of Federal Awards required by Title 2, U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance), is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

#### Disclaimer of Opinion on Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of North Liberty, Iowa's basic financial statements. The other information, the City's Management's Discussion and Analysis, the budgetary comparison information, the Schedule of the City's Proportionate Share of the Net Pension Liability and the Schedule of City Contributions on pages 5 through 12 and 39 through 45 has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated December 27, 2018 on our consideration of the City of North Liberty, lowa's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City of North Liberty, lowa's internal control over financial reporting and compliance.

Wenkel, Parker & Footer, apr PC

lowa City, Iowa December 27, 2018 MANAGEMENT'S DISCUSSION AND ANALYSIS

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of North Liberty provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2018. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

#### **FY 2018 FINANCIAL HIGHLIGHTS**

- Receipts of the City's governmental activities decreased approximately \$6 million from FY 2017 to FY 2018. Property tax receipts increased almost \$673,000, tax increment financing decreased approximately \$315,000 and charges for services decreased approximately \$450,000. There were no sales of new bond issues in this fiscal year. State Revolving Fund loan draws were approximately \$114,000 in this fiscal year. This is a significant decrease from the approximately \$7.3 million received in the previous fiscal year from bond sales and loan draws.
- Disbursements of the City's governmental activities increased approximately \$2 million, or 6.85%, from FY 2017 to FY 2018. Public safety disbursements increased approximately \$321,000, public works disbursements increased approximately \$193,000, health and social service disbursements increased approximately \$8,000, culture and recreation disbursements increased approximately \$138,000, community and economic development disbursements increased approximately \$137,000 and general government disbursements increased approximately \$261,000. Debt service disbursements decreased by approximately \$411,000. Capital project expenditures increased by approximately \$1,152,000.
- The City's total cash basis net position decreased 22.01%, or approximately \$4,410,000, from June 30, 2017 to June 30, 2018. Of this amount, the position of the governmental activities decreased by approximately \$4,420,000 and the position of the business type activities increased by approximately \$9,000.

#### USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Cash Basis Statement of Activities and Net Position. This statement provides information about the activities of the City as a whole and presents an overview of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide statement by providing information about the most significant funds.

Notes to Financial Statements provide additional information essential for a full understanding of the data provided in the basic financial statements.

Other Information further explains and supports the financial statements with a comparison to the City's budget for the year and the City's proportionate share of the net pension liability and related contributions.

Supplementary Information provides detailed information about the General Fund, nonmajor governmental funds, proprietary funds and the City's indebtedness. In addition, the Schedule of Expenditures of Federal Awards provides details of various federal programs benefitting the City.

#### BASIS OF ACCOUNTING

The City of North Liberty maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

## REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Cash Basis Statement of Activities and Net Position reports information which helps answer this question.

The Cash Basis Statement of Activities and Net Position presents the City's cash basis net position. Over time, increases or decreases in the City's net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Cash Basis Statement of Activities and Net Position is divided into two kinds of activities:

- Governmental Activities include public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service and capital projects. Property taxes, tax increment financing and bond sale proceeds finance a significant portion of most of these activities.
- Business Type Activities include the water, sanitary sewer, and storm sewer utilities and utility deposits. These activities are financed primarily by user charges.

Fund Financial Statements

The City of North Liberty has two kinds of funds:

1) Governmental Funds account for most of the City's basic services. These focus on how money flows into and out of those funds, and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax and Urban Renewal Tax Increment, 3) the Debt Service Funds, and 4) the Capital Projects Funds. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statements for governmental funds include a statement of cash receipts, disbursements and changes in cash balances.

2) Proprietary Funds account for the City's enterprise funds. Enterprise funds are used to report business type activities. The City maintains four enterprise funds to provide separate information on the Water, Sanitary Sewer and Storm Water utility funds and the Utility Deposits fund.

The required financial statements for proprietary funds include a statement of cash receipts, disbursements and changes in cash balances.

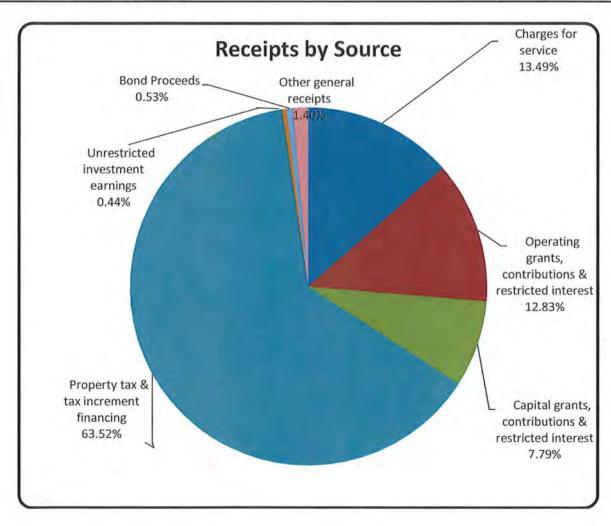
#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

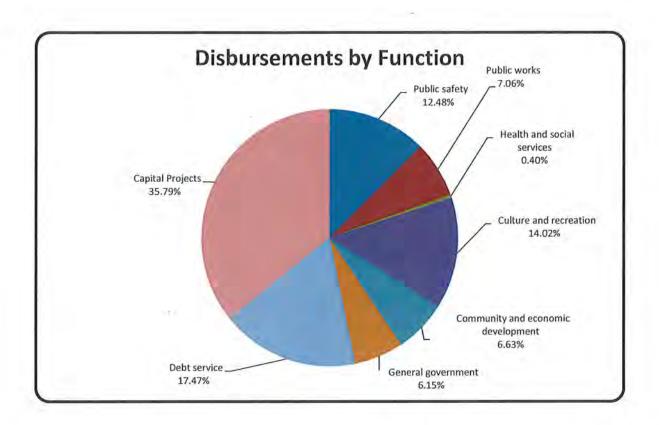
Net position may serve over time as a useful indicator of financial position. The City's cash basis net position for governmental activities decreased from a year ago, from approximately \$10,815,000 to \$6,396,000. The analysis that follows focuses on the changes in cash basis net position of governmental activities.

Changes in Cash Basis Net Position of Government Activities	
(Expressed in Thousands)	

	Year ended June 30,		
	FY 2018	FY 2017	
Receipts:			
Program Receipts:			
Charges for service	\$2,917	\$3,368	
Operating grants, contributions and restricted interest	2,775	2,306	
Capital grants, contributions and restricted interest	1,685	828	
General Receipts:			
Property tax and tax increment financing	13,734	13,376	
Unrestricted investment earnings	95	32	
Bond and loan proceeds	114	7,297	
Other general receipts	302	147	
Total Receipts	\$21,622	\$27,354	
Disbursements:			
Public safety	\$3,499	\$3,178	
Public works	1,981	1,788	

Health and social services	111	103
Culture and recreation	3,931	3,793
Community and economic development	1,860	1,723
General government	1,725	1,464
Debt service	4,899	5,310
Capital projects	10,035	8,883
Total Disbursements	\$28,041	\$26,242
Change in cash basis net position before transfers	(\$6,419)	\$1,112
Transfers, net	2,000	1,457
Change in cash basis net position	(\$4,419)	\$2,569
Cash basis net position, beginning of year	10,815	8,246
Cash basis net position, end of year	\$6,396	\$10,815





The City's total receipts for governmental activities decreased 20.95%, or approximately \$5,732,000. The total cost of all programs and services provided by the City increased by approximately \$1,800,000, or 6.86%. No new programs were added.

The City maintained the property tax rate for fiscal year 2018. With the growth in the City's taxable property, tax receipts increased approximately \$358,000 in fiscal year 2018. Because of the growth in taxable valuation in the City of North Liberty from \$757,979,781 in FY 2017 to \$823,841,329 in FY 2018, general property tax revenues increased by \$530,572 even though the City's general city tax levy remained at the maximum \$8.10 per \$1,000 of taxable valuation. The total city levy in FY 2018 was constant at \$11.03264 from the levy in FY 2017. The balance of the levy was made up of a \$0.88994 debt service levy and a \$2.04270 employee benefits levy.

The cost of all governmental activities this year was approximately \$28,041,000, compared to approximately \$26,242,000 last year. All categories saw an increase with more capital projects than the previous fiscal year.

Changes in Cash Basis Net Posit (Expressed in		
	Year Ended	June 30,
	2018	2017
Receipts:		
Program receipts:		
Charges for Service		
Water	\$3,726	\$3,315

Sanitary Sewer	4,487	4,077
Storm Water	204	198
Utility Deposits	165	166
Miscellaneous		
Water	2	91
Sanitary Sewer	· 345	179
Storm Water	1	2
General Receipts:		
Unrestricted interest on investments		
Water	1	1
Sanitary Sewer	1	1
Intergovernmental		
Sanitary Sewer	<b>-</b>	1,893
Bond and note proceeds	12,003	14,155
Total receipts	\$20,935	\$24,078
Disbursements:		
Water	\$14,399	\$8,443
Sanitary Sewer	4,217	9,445
Storm Water	152	356
Utility Deposits	158	169
Total Disbursements	\$18,926	\$18,413
Change in net cash basis net position before transfers	\$2,009	\$5,665
Transfers, net	(2,000)	(1,457)
Change in cash basis net position	\$9	\$4,208
Cash basis net position, beginning of year	9,222	5,014
Cash basis net position, end of year	\$9,231	\$9,222

Total business type activities receipts this fiscal year were approximately \$21 million compared to approximately \$24 million last year. There were no sales of new bond issues during the fiscal year. State Revolving Fund loan draws were higher due to additional water and sewer plant projects occurring concurrently in the fiscal year. Significant capital project costs in the current fiscal year continued from the previous fiscal year. The cash basis net position increased approximately \$9,000. Total disbursements for the fiscal year increased by approximately \$500,000, or 2.78%. In the upcoming fiscal year, these numbers should become relatively flat with the large capital projects being completed.

## INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As North Liberty completed the year, its governmental funds reported a combined fund balance of \$6,395,505, a decrease of approximately \$4,420,000 below last year's total of \$10,815,422. The following are the major reasons for the changes in fund balances of the major funds from the prior year.

#### General Fund

• The General Fund balance increased \$987,560 from the prior year to \$8,241,132. Property taxes increased by approximately \$531,000. Licenses and Permits increased by approximately \$186,000 due to several large building permit fees. Intergovernmental revenues increased almost \$77,000. Charges for service decreased by almost \$613,000. Some one-time fees were collected in the previous fiscal year. Public safety expenditures increased by approximately \$321,000 due to increased personnel costs in police and fire departments. Culture and recreation costs increased approximately \$140,000 due to additional programs and costs. General Government costs were approximately \$260,000 higher due to computer system upgrades and other costs. Capital project costs for fiscal year 2018 were more than \$1 million lower than in fiscal year 2017.

## Special Revenue

- The Special Revenue, Urban Renewal Tax Increment fund cash balance remained the same. Collections of the tax increment financing receipts decreased by \$315,114. The City only draws what is necessary to cover costs from this funding source.
- The Special Revenue, Road Use Tax fund cash balance decreased by \$80,308. Additional funds are being allocated to street improvement projects and other capital improvement projects.

## Debt Service - General Obligation Debt

• The Debt Service – General Obligation Debt cash balance decreased by approximately \$163,000 primarily from additional payments for refinancing several bond issues in the prior fiscal year.

## Debt Service - Road Use Tax Bond Reserve

• The Debt Service – Road Use Tax Bond Reserve was funded for the first time in fiscal year 2012. The fund has \$149,740 in debt service reserve.

## Capital Projects

- Highway 965 Improvements fund cash balance decreased by \$2,310,664 due to expenditures for project costs exceeding proceeds from bonds and grants received in the fiscal year.
- Street Capital Projects fund cash balance decreased by \$2,183,432 due to proceeds from bonds and grants for project costs not exceeding project expenditures in fiscal year 2018.

## INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

- The Water Enterprise Fund cash basis net position decreased \$741,647 to \$3,194,931, due to project costs that were funded with cash on hand.
- The Sewer Enterprise Fund cash basis net position increased \$692,613 to \$5,435,524 due to capital projects that were cash flowed during previous years being replenished with borrowings during fiscal year 2018.

#### **BUDGETARY HIGHLIGHTS**

Over the course of the year, the City amended its budget once. The amendment was not deemed acceptable due to the publication containing the incorrect date. The City had sufficient cash balances to absorb the additional costs in the proposed amendment.

The actual disbursements for the year were less in all categories than budgeted except Capital Projects, which had an overage of approximately \$346,000, Health and Social Services, \$5,800, General Government, \$5,000, Debt Service \$162,000 and Business Type Activities \$9,750,000. These

would have been addressed if the amendment had been published appropriately. All other disbursements did not exceed budgeted amounts.

#### **DEBT ADMINISTRATION**

At June 30, 2018, the City had \$84,925,000 in bonds and long-term debt compared to \$90,688,000 last year, as shown below.

Outstanding Debt at Year-End

(Expressed	l in Thousands)	
	June 30	)
·	2018	2017
General obligation bonds	\$29,520	\$33,430

 General obligation bonds
 \$29,520
 \$33,430

 Rural Economic Development loan
 200
 240

 Road Use Tax revenue bonds
 1,160
 1,275

 Revenue bonds
 54,045
 55,743

 Total
 \$84,925
 \$90,688

Debt decreased as a result of new debt incurred less than existing debts being retired. No bonds were sold in this fiscal year.

The City of North Liberty has a Moody's bond rating of Aa2 assigned by national rating agencies to the City's debt. The constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation debt of \$29,520,00 at June 30, 2018 is significantly below its constitutional debt limit of approximately \$76 million.

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The City of North Liberty's elected and appointed officials considered many factors when setting the fiscal year 2019 budget, tax rates, and fees charged for various City activities. Economic indicators such as unemployment, tax base growth, and rollback increase were taken into account when adopting the budget for fiscal year 2019. Fiscal year 2019 continues the trend of multiple, large capital projects. If all of the budget estimates are realized, the City's budgeted cash balance is expected to remain relatively steady in the upcoming fiscal year.

## CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Tracey Mulcahey, City Clerk, 3 Quail Creek Circle, P.O. Box 77, North Liberty, IA 52317.

BASIC FINANCIAL STATEMENTS

## Cash Basis Statement of Activities and Net Position (Page 1 of 2)

As of and for the Year Ended June 30, 2018

			Program Receipts					
						Operating		
		•				Grants,	Ca	pital Grants,
					C	ontributions	С	ontributions
			C	harges for	an	d Restricted	an	d Restricted
•	Dis	sbursements		Service		Interest		Interest
Functions/Programs:	<b>*****</b>							
Governmental activities:								
Public safety	\$	3,498,753	\$	131,628	\$	297,654	\$	-
Public works		1,981,066		619,742		2,334,772		_
Health and social services		110,725		-		-		-
Culture and recreation		3,931,551		1,055,548		56,450		-
Community and economic development		1,859,840		17,195		82,825		-
General government		1,724,903		917,042		3,385		-
Debt service		4,899,061		_		-		-
Capital projects		10,035,175		175,224				1,684,866
Total governmental activities		28,041,074		2,916,379		2,775,086		1,684,866
Business type activities:		•						
Water		14,398,627		3,726,607		_		
Sewer		4,217,406		4,487,448		_		300,074
Utility deposits		158,399		165,270		=		-
Stormwater management		151,860		203,679		_		=
Total business type activities		18,926,292		8,583,004		-		300,074
Total	\$	46,967,366	\$	11,499,383	\$	2,775,086	\$	1,984,940

General Receipts and Transfers:

Property and other city tax levied for:

General purposes

Debt service

Other purposes

Tax increment financing

Commercial/industrial tax replacement

Unrestricted interest on investments

Bond and loan proceeds

Miscellaneous

Sale of capital assets

Transfers

Total general receipts and transfers

Change in cash basis net position

Cash basis net position, beginning of year

Cash basis net position, end of year

## Net (Disbursements) Receipts and Changes in Cash Basis Net Position

G	Governmental Activities		Business Type Activities		Total
					,
\$	(3,069,471) 973,448 (110,725)	\$	 -	\$	(3,069,471) 973,448 (110,725)
	(2,819,553)		-		(2,819,553)
	(1,759,820)		-		(1,759,820)
	(804,476)		-		(804,476)
	(4,899,061)		-		(4,899,061)
	(8,175,085)				(8,175,085)
	(20,664,743)		<u>-</u>		(20,664,743)
	-		(10,672,020)		(10,672,020)
	-		570,116		570,116
	-		6,871		6,871
	_		51,819		51,819
			(10,043,214)		(10,043,214)
	(20,664,743)		(10,043,214)		(30,707,957)
				٠	
	6,755,610		-		6,755,610
	847,683		-		847,683
	1,664,844		-		1,664,844
	4,074,528		-		4,074,528
	390,763		4.047		390,763
	95,189		1,617 12,002,785		96,806
	113,946 177,206		48,103		12,116,731 225,309
	124,748		-0,103		124,748
	2,000,309		(2,000,309)		-
	16,244,826	_	10,052,196		26,297,022
×	(4,419,917)		8,982		(4,410,935)
	10,815,422		9,222,362		20,037,784
\$	6,395,505	\$	9,231,344	\$	15,626,849
	(Exhibit B)		(Exhibit C)		

# Cash Basis Statement of Activities and Net Position (Page 2 of 2)

As of and for the Year Ended June 30, 2018

Cash Basis Net Position

Restricted

Expendable:

Streets

Urban renewal

Capital equipment purchases

Property improvements

Employee benefits

Debt service

Hotel/motel tax

Tree purchases

Police

Housing rehabilitation

Capital projects

Utility deposits

Unrestricted

Total cash basis net position

G(	overnmental Activities	Business Type Activities		Total	
\$	1,342,075	\$	_	\$	1,342,075
Ψ	2,104,407	Ψ	_	Ψ	2,104,407
	43,759		_		43,759
	54,242		_		54,242
	•		- -		•
	2,545				2,545
	262,074		2,083,934		2,346,008
	70,818		-		70,818
	6,213		-		6,213
	5,596		-		5,596
	21,246		<u></u>		21,246
	,		252,308		252,308
	_		401,506		401,506
	2,482,530		6,493,596		8,976,126
	2,702,000		0,400,000		0,010,120
\$	6,395,505	\$	9,231,344	\$	15,626,849

## Statement of Cash Receipts, Disbursements and Changes in Cash Balances -Governmental Funds (Page 1 of 2)

As of and for the Year Ended June 30, 2018

			Special Revenue				
		General Fund		Urban Renewal k Increment	Road Use Tax		
Receipts: Property tax Tax increment financing	\$	6,677,559	\$	- \$ 4,074,528	-		
Other city tax Licenses and permits		299,170 575,399		-	-		
Use of money and property Intergovernmental Charges for service		221,864 624,666 1,943,556		- -	2,334,772		
Miscellaneous	<u></u>	472,404					
Total receipts		10,814,618		4,074,528	2,334,772		
Disbursements: Operating:							
Public safety Public works		3,498,753 818,241		- -	- 1,162,825		
Health and social services Culture and recreation		110,725 3,931,551		-	-		
Community and economic development  General government  Debt service		748,565 1,724,903		1,111,275 - -	- -		
Capital projects		1,452,773		-	-		
Total disbursements		12,285,511		1,111,275	1,162,825		
Excess (deficiency) of receipts over (under) disbursements	<b></b>	(1,470,893)	···	2,963,253	1,171,947		
Other financing sources (uses): State Revolving Fund loan draws Sale of capital assets		113,946 -		-	, <u>-</u>		
Operating transfers in Operating transfers (out)		3,533,726 (1,189,219)		(2,963,253)	(1,252,255)		
Total other financing sources (uses)		2,458,453		(2,963,253)	(1,252,255)		
Net change in cash balances		987,560		-	(80,308)		
Cash balances, beginning of year		7,253,572		1,514,312	1,416,695		
Cash balances, end of year	\$	8,241,132	\$	1,514,312 \$	1,336,387		

		Other	ojects Other			Capital Projects		/ice	Serv	Debt S	
Total		Nonmajor Governmental Funds		Street Capital Projects	965 Capital		In	Road Use Tax - Bond Reserve		General Obligation Debt	
9,161,827	\$	1,645,185	\$	-	\$	_	\$	-	\$	839,083	\$
4,074,528 327,429 575,399		19,659 -		-	•	-		-		8,600	
221,892 3,931,853		28 929,142		- -		5,000		- -		- 38,273	
1,943,556 1,145,670		- 8,120	<u></u>	665,146						-	
21,382,154		2,602,134	<u> </u>	665,146		5,000				885,956	
3,498,753 1,981,066		-		-		-		-		-	
110,725 3,931,551				_		-					
1,859,840 1,724,903		-		-		-		-		-	
4,899,061 10,035,175		1,582,430		- 4,684,308		2,315,664	·	-		4,899,061 -	
28,041,074		1,582,430		4,684,308		2,315,664		**		4,899,061	
(6,658,920)		1,019,704		(4,019,162)		(2,310,664)	·····			(4,013,105)	
113,946 124,748 9,157,870 (7,157,561)		63,046 (1,752,834)		124,748 1,710,982		- - -		- - -		3,850,116	
2,239,003		(1,689,788)		1,835,730						3,850,116	
(4,419,917)		(670,084)		(2,183,432)		(2,310,664)		-		(162,989)	
10,815,422		(14,728)		(869,896)		1,090,404		149,740		275,323	
6,395,505 Exhibit A)	\$ (	(684,812)		(3,053,328)	\$	(1,220,260)	\$	149,740	\$	112,334	\$

## Statement of Cash Receipts, Disbursements and Changes in Cash Balances -Governmental Funds (Page 2 of 2)

As of and for the Year Ended June 30, 2018

			Special Revenue				
		General Fund		Urban enewal Increment	Road Use Tax		
Cash basis fund balances:							
Restricted for:							
Street operations	\$	-	\$	- \$	1,336,387		
Street capital projects		-		-	-		
Urban renewal purposes		-		1,514,312	-		
Urban renewal projects		-		-	-		
Capital equipment purchases				-	-		
Property improvements		-		-	-		
Employee benefits		-		-	-		
Debt service		-		-	-		
Hotel/motel tax		70,818		-	-		
Tree purchases		6,213		-	-		
Police		. 5,596		-			
Housing rehabilitation		21,246		-	· <u>-</u>		
Assigned for:							
Capital equipment purchases		872,845		-	-		
Street capital projects		2,239,289			-		
Park development		170,614		-	-		
Stormwater capital projects		42,999		_	_		
Information technology upgrades		73,389		-	_		
Youth scholarships/recreation capital equipment		52,313		_	-		
Land clearing		· <u>-</u>		_			
Street light décor		_		-	_		
Unassigned		4,685,810					
Total cash basis fund balances	_\$	8,241,132	\$	1,514,312 \$	1,336,387		

See accompanying notes to financial statements.

	Debt S	Service		Capital Projects			Other		
	General Obligation Debt	Road Use Tax - Bond Reserve		Highway 965 nprovements	Street Capital Projects	Nonmajor Governmental Funds			Total
	Dent	Neserve		ipiovements	Fiojecis		Tunus	1-1-1-V	Total
\$		\$ -	\$	- \$		\$		\$	1,336,387
Ψ	_	Ψ -	Ψ	- <b>v</b>		Ψ	5,688	Ψ	5,688
	_	_		_	_		5,000		1,514,312
	_	-		-	_		590,095		590,095
		_		<b>-</b> .			43,759		43,759
	_	_		-	_		54,242		54,242
	-	_		-	_		2,545		2,545
	112,334	149,740		-	-		-		262,074
	-	-		_	_		-		70,818
	_	-		-	-		_		6,213
	-	=		=	-		-		5,596
	-	-			<del>-</del> .		-	•	21,246
	-	-		-	-				872,845
		-		-	**		40,993		2,280,282
	-	-		-	-		-		170,614
	-	-		-			-		42,999
	-	-		-	_		-		73,389
	-	-			-		-		52,313
	-	-		. <del>-</del>	19,354		-		19,354
	-	. <b>-</b>		-	11,797		-		11,797
	·	-		(1,220,260)	(3,084,479)		(1,422,134)	-	(1,041,063)
\$	112,334	\$ 149,740	\$	(1,220,260) \$	(3,053,328)	\$	(684,812)	\$	6,395,505

# Statement of Cash Receipts, Disbursements and Changes in Cash Balances - Proprietary Funds

As of and for the Year Ended June 30, 2018

		Water Enterprise	•	Sewer Enterprise	Other Nonmajor Proprietary Funds		Total
Operating receipts: Charges for service Miscellaneous	\$	3,726,607 2,301	\$	4,487,448 44,517	\$ 368,949 1,285	\$	8,583,004 48,103
Total operating receipts		3,728,908		4,531,965	 370,234		8,631,107
Operating disbursements: Business type activities		1,967,953		1,315,932	 310,259		3,594,144
Excess of operating receipts over operating disbursements		1,760,955		3,216,033	 59,975		5,036,963
Non-operating receipts (disbursements): Interest on investments Miscellaneous Debt service Capital projects		869 - (778,139) (11,652,535)	·	748 300,074 (1,754,287) (1,147,187)	 		1,617 300,074 (2,532,426) (12,799,722)
Net non-operating receipts (disbursements)		(12,429,805)		(2,600,652)	 <u></u>		(15,030,457)
Excess (deficiency) of receipts over (under) disbursements		(10,668,850)		615,381	 59,975		(9,993,494)
Other financing sources (uses): State Revolving Fund loan draws Water Sewer Stormwater Management Operating transfers: Operating transfers in		11,175,288		759,787 - 2,433,113	67,710		11,175,288 759,787 67,710 3,819,616
Operating transfers (out)	***************************************	(2,634,588)		(3,115,668)	 (69,669)		(5,819,925)
Total other financing sources (uses)	***	9,927,203		77,232	 (1,959)	-	10,002,476
Net change in cash balances  Cash balances, beginning of year		(741,647) 3,936,578		692,613 4,742,911	58,016 542,873		8,982 9,222,362
Cash balances, end of year	\$	3,194,931	\$	5,435,524	\$ 600,889	\$	9,231,344
Cash basis fund balances: Restricted for: Debt service Capital projects Utility deposits Unrestricted	\$	1,318,409 252,308 - 1,624,214	\$	765,525 - - 4,669,999	\$ 401,506 199,383	\$	2,083,934 252,308 401,506 6,493,596
Total cash basis fund balances	\$	3,194,931	\$	5,435,524	\$ 600,889	\$	9,231,344

Notes to Financial Statements

June 30, 2018

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of North Liberty, Iowa is a political subdivision of the State of Iowa located in Johnson County. It was first incorporated in 1913 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a nonpartisan basis. The City provides numerous services to citizens including public safety, public works, health and social services, culture and recreation, community and economic development, utilities and general government services.

#### A. Reporting Entity and Jointly Governed Organizations

For financial reporting purposes, the City of North Liberty, lowa has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and 1) the ability of the City to impose its will on that organization or 2) the potential for the organization to provide specific benefits or impose specific financial burdens on the City. The City has no component units which meet the Governmental Accounting Standards Board criteria.

The City also participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is not ongoing financial interest or responsibility by the participating governments. The City and its officials are members of various jointly governed organizations, including the Johnson County Assessors Conference Board, Johnson County Joint E911 Service Board, Metropolitan Planning Organization of Johnson County, East Central lowa Council of Governments, and the Johnson County Compensation Board.

#### B. Basis of Presentation

Government-wide Financial Statement - The Cash Basis Statement of Activities and Net Position reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for services.

The Cash Basis Statement of Activities and Net Position presents the City's nonfiduciary net position. Net position is reported in the following categories/components:

Nonexpendable restricted net position is subject to externally imposed stipulations which require the cash balance to be maintained permanently by the City. The City has no net position required to be reported in this category.

Expendable restricted net position results when constraints placed on the use of cash balances are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

*Unrestricted net position* consists of cash balances that do not meet the definitions of the preceding categories. Unrestricted net position often has constraints on resources imposed by management, which can be removed or modified.

#### Notes to Financial Statements

June 30, 2018

## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The Cash Basis Statement of Activities and Net Position demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

Fund Financial Statements - Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid from other funds.

#### Special Revenue:

The Urban Renewal Tax Increment Fund is used to account for urban renewal projects and repayment of general obligation debt attributable to urban renewal purposes financed by tax increment financing collections.

The Road Use Tax Fund is used to account for the road use tax allocation from the State of lowa to be used for road construction and maintenance.

#### Debt Service:

The Debt Service Fund - General Obligation Debt Fund is utilized to account for the payment of interest and principal on the City's general long-term debt.

The Debt Service Fund - Road Use Tax Bond Reserve Fund is utilized to account for the required reserve fund that must be maintained in accordance with the terms of the City's road use tax revenue bond.

#### Capital Projects:

The Capital Projects Fund - Highway 965 Improvements Fund is used to account for improvements to the main arterial highway through the City.

The Capital Projects Fund - Street Capital Projects Fund is used to account for improvements to other streets within the City.

The City reports the following major proprietary funds:

The Water Enterprise Fund accounts for the operation and maintenance of the City's water system.

The Sewer Enterprise Fund accounts for the operation and maintenance of the City's waste water treatment and sanitary sewer system.

Notes to Financial Statements

June 30, 2018

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Measurement Focus and Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with accounting principles generally accepted in the United States of America.

Under the terms of grant agreements, the City funds certain programs with a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net position available to finance the programs. Generally, it is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then with general receipts.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restrictive classifications - committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from nonoperating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as nonoperating receipts and disbursements.

#### D. Governmental Cash Basis Fund Balances

In the governmental fund financial statements, cash basis fund balances are classified as follows:

<u>Restricted</u> - Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors, or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

Assigned - Amounts the Council intends to use for specific purposes.

Unassigned - All amounts not included in the preceding classifications.

#### E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Other Information. During the year ended June 30, 2018, disbursements in the health and social services, general government, debt service, capital projects and business type activities functions exceeded budgeted amounts.

#### F. Property Tax Calendar

The City's property taxes were extended against the assessed valuation of the City as of January 1, 2016, to compute the amounts which became liens on property on July 1, 2017. These taxes were due and payable by the property owners in two installments on September 30, 2017 and March 31, 2018, at the Johnson County Treasurer's Office. These taxes are recognized as income to the City when they are received from the county.

Notes to Financial Statements

June 30, 2018

#### NOTE 2. CASH AND POOLED INVESTMENTS

The City's deposits in banks and credit unions at June 30, 2018 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. From July 1, 2017 and until July 25, 2017, the City had \$38,990 in excess of federal depository insurance coverage at a bank not authorized until July 25, 2017. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City does not have any investments that are subject to fair value guidance as set forth in Governmental Accounting Standards Board Statement No. 72, Fair Value Measurement and Application.

Interest rate risk - The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and uses of the City.

#### NOTE 3. BONDS AND NOTES PAYABLE

Annual debt service requirements to maturity for general obligation, road use tax revenue and enterprise fund revenue bonds at June 30, 2018 are as follows:

Year Ending	General Obligation Bonds			5					Jse Tax ıe Bonds		
June 30,	Princi	ipal		Interest			Principal		Interest		
2019	\$ 4,32	0,000	\$	646,881		\$	115,000	\$	28,540		
2020	4,32	5,000		557,866			120,000		26,240		
2021	4,19	0,000		467,636			120,000		23,840		
2022	3,53	0,000		380,279			125,000		21,440		
2023	3,55	0,000		304,066			130,000		18,690		
2024-2028	9,08	5,000		537,663			550,000		40,520		
2029-2033	52	0,000		13,000			-		-		
2034-2037				_	_						
Total	\$ 29,52	0,000	\$	2,907,391		\$	1,160,000	\$	159,270		

#### Notes to Financial Statements

June 30, 2018

#### NOTE 3. BONDS AND NOTES PAYABLE (Continued)

Year Ending		Enterpri				To	tol	
June 30,	F	Principal	enue Bonds Interest		•	 Principal Principal	lai	Interest
2019	\$	1,744,000	\$	873,824	•	\$ 6,179,000	\$	1,549,245
2020		1,880,000		845,834		6,325,000		1,429,940
2021		2,619,000		809,507		6,929,000		1,300,983
2022		2,478,000		759,162		6,133,000		1,160,881
2023		2,513,000		710,880		6,193,000		1,033,636
2024-2028	1	3,935,000		2,830,937		23,570,000		3,409,120
2029-2033	1	5,499,000		1,660,472		16,019,000		1,673,472
2034-2037	1	3,377,000		492,138	٠.	13,377,000		492,138
Total	\$ 5	4,045,000	\$	8,982,754		\$ 84,725,000	\$	12,049,415

#### General Obligation Urban Renewal Corporate Purpose (Tax Increment Financing) Bonds

The City has issued several general obligation urban renewal corporate purpose (tax increment financing) bonds for the purpose of defraying a portion of the costs of various construction and refurbishment projects within the City's urban renewal districts. Portions of certain other issued general obligation bonds were for the same purposes. The bonds are payable in part or in full from the tax increment financing (TIF) receipts generated by increased property values in the City's TIF districts and which are credited to the Special Revenue - Urban Renewal Tax Increment Fund in accordance with Chapter 403.19 of the Code of Iowa. TIF receipts are generally projected to produce 100 percent of the debt service requirements over the life of the bonds. The proceeds from the sales of the bonds shall be expended only for purposes which are consistent with the plans of the City's urban renewal areas. The bonds are not a general obligation of the City, however, the debt is subject to the constitutional debt limitation of the City. At June 30, 2018, the outstanding amounts on these bonds totaled approximately \$19,435,000, which are payable through June 1, 2029. Total interest remaining payable on the bonds at June 30, 2018 was approximately \$1,922,800. During the year, principal and interest paid on these bonds totaled approximately \$2,565,000 and \$470,700, respectively. Tax increment financing receipts during the year were \$4,074,528.

#### Revenue Bonds

The City has pledged future water customer receipts, net of specified operating disbursements, to repay four outstanding water revenue bond issues totaling \$26,047,000. The bonds were issued between November 2012 and April 2017. Proceeds from the sales of the bonds provided financing for the construction of several water system improvement projects in the City and to refinance the 2008 water revenue bonds. The bonds are payable solely from water customer defined net receipts and are payable through June 2037. Annual principal and interest payments on the bonds are expected to require less than 40 percent of defined net receipts. At June 30, 2018, total principal and interest remaining to be paid on the bonds was \$29,292,281. Principal and interest paid on all bonds totaled \$461,000 and \$299,139, respectively. Total defined water operating net receipts during the year were \$1,934,311.

The City has pledged future sewer customer receipts, net of specified operating disbursements, to repay seven sewer revenue bond issues totaling \$37,816,000. The bonds were issued between March 1998 and October 2016. Proceeds from the sales of the bonds provided financing for the construction of and improvements to the waste water treatment plant and for soil quality restoration projects. The bonds are payable solely from sewer customer defined net receipts and are payable through June 2037. Annual principal and interest payments on the bonds are expected to require less than 55 percent of defined net receipts. At June 30, 2018, total principal and interest remaining to be paid on the bonds was \$33,735,474. Principal and interest paid on all bonds totaled \$1,237,000 and \$499,874, respectively. Total defined sewer operating net receipts during the year were \$3,289,284.

#### Notes to Financial Statements

June 30, 2018

#### NOTE 3. BONDS AND NOTES PAYABLE (Continued)

The resolutions providing for the issuance of the enterprise fund revenue notes and bonds include the following provisions:

- (a) The notes and bonds will only be redeemed from the future earnings of the enterprise activity and the note and bond holders hold a lien on the future earnings of the funds.
- (b) Sufficient monthly cash transfers shall be made to separate sewer and water revenue sinking accounts for the purpose of making the principal and interest payments when due.
- (c) The provisions of the Water Revenue Refunding Bond Series 2014B require that \$541,255 be set aside into the Water Reserve Fund and maintained until all water revenue bonds of the City have been fully redeemed.

The provisions of the Sewer Revenue Refunding Bond Series 2014A require that \$307,105 be set aside into the Sewer Reserve Fund and maintained until all sewer revenue bonds of the City have been fully redeemed.

- (d) All funds remaining in the sewer rental and water utilities accounts after the payments of all maintenance and operating expenses and required transfers shall be placed in separate water and sewer revenue surplus accounts. These accounts are restricted for the purpose of paying any deficiency in the sinking funds. As long as the sinking funds have the full amount required to be deposited, any balance in the surplus funds may be made available to the City as the Council may from time to time direct.
- (e) User rates shall be established at a level which produces and maintains defined net receipts at the following levels:

Water - equal to at least 120% of the average amount that will come due in any fiscal year during the life of the water revenue bond issues and only during years in which water revenue bonds not funded by the State Revolving Fund are outstanding.

Sewer - equal to at least 125% of the average amount that will come due in any fiscal year during the life of the sewer revenue bond issues, and equal to at least 125% of the maximum amount that will come due in any fiscal year during the life of the sewer revenue bonds. On and after June 1, 2026, these percentages decrease to 110% for all outstanding sewer revenue bond issues.

The City has pledged future road use tax receipts to repay one road use tax revenue bond issue totaling \$1,815,000. The bonds were issued in March 2012. Proceeds from the sale of the bonds provided financing to pay for a portion of the construction costs of the public works/streets department facility. The bonds are payable solely from future road use tax receipts and are payable through June 2027. At June 30, 2018, total principal and interest remaining to be paid on the bonds was \$1,319,270. During the year, principal and interest paid on the bonds totaled \$115,000 and \$30,840, respectively.

Notes to Financial Statements

June 30, 2018

#### NOTE 3. BONDS AND NOTES PAYABLE (Continued)

#### Rural Economic Development Loan

During the year ended June 30, 2013, the City received a Rural Economic Development Loan of \$360,000 from Linn County Rural Electric Cooperative Association to provide funds for construction of a portion of the library expansion project. The loan is dated May 8, 2013 and has an interest rate of 0%. The loan is due in annual installments of \$40,000 beginning May 8, 2015, and continuing annually thereafter until final payment on May 8, 2023. There is an annual administrative fee of 1% based on the outstanding principal balance. During the year ended June 30, 2018, \$40,000 was paid on the loan and the balance of the loan at June 30, 2018 was \$200,000.

Annual maturities of the loan at June 30, 2018 are as follows:

Year ending June 30, 2019	\$ 40,000
2020	40,000
2021	40,000
2022	40,000
2023	40,000
•	\$ 200,000

#### Interest Rate Reduction

On October 24, 2017, the City Council approved a resolution providing for the reduction of the interest rate on the 2007 sewer revenue bonds from 3.00% to 1.75% effective December 1, 2017. The estimated interest savings due to the interest rate reduction is \$325,144.

## NOTE 4. PENSION PLAN

Plan Description - IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by lowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at P.O. Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under lowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits - A regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, anytime after reaching age 62 with 20 or more years of covered employment, or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will
  use the highest three-year average salary as of that date will be used if it is greater than the highest fiveyear average salary.

Notes to Financial Statements

June 30, 2018

#### NOTE 4. PENSION PLAN (Continued)

Protection occupation members may retire at normal retirement age, which is generally age 55. The formula used to calculate a protection occupation member's monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for more than 22 years of service but not more than 30 years of service.
- · The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25 percent for each month that the member receives benefits before the member's earliest normal retirement age. For service earned starting July 1, 2012, the reduction is 0.50 percent for each month that the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payment.

Disability and Death Benefits - A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or recalculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions - Contribution rates are established by IPERS following the annual actuarial valuation, which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires that the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll, based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2018, pursuant to the required rates, Regular members contributed 5.95% of covered payroll and the City contributed 8.93% of covered payroll, for a total rate of 14.88%. Protection Occupation members contributed 6.56% of covered payroll and the City contributed 9.84% of covered payroll, for a total rate of 16.40%.

The City's contributions to IPERS for the year ended June 30, 2018 totaled \$552,988.

#### Notes to Financial Statements

June 30, 2018

#### NOTE 4. PENSION PLAN (Continued)

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - At June 30, 2018, the City reported a liability of \$3,766,217 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2017, the City's proportion was 0.056538%, which was an increase of 0.000068% from its proportion measured as of June 30, 2016.

For the year ended June 30, 2018, the City's pension expense, deferred outflows of resources and deferred inflows of resources totaled \$642,888, \$1,786,998 and \$1,023,919, respectively.

There were no non-employer contributing entities to IPERS.

Actuarial Assumptions - The total pension liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of Inflation (effective June 30, 2017)

2.60% per annum.

Rates of salary increase (effective June 30, 2017) 3.25% to 16.25%, average, including

inflation. Rates vary by membership group.

Long-term investment rate of return (effective June 30, 2017)

7.00%, compounded annually, net of investment expense, including inflation.

Wage growth (effective June 30, 2017)

3.25% per annum, based on 2.60% inflation

and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study dated March 24, 2017.

Mortality rates were based on the RP-2000 Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

#### Notes to Financial Statements

June 30, 2018

## NOTE 4. PENSION PLAN (Continued)

Asset Class	Asset Allocation Percentage	Long-Term Expected Real Rate of Return
Domestic equity	24.0%	6.25%
International equity	16.0	6.71
Core plus fixed income	27.0	2.25
Public credit	3.5	3.46
Public real assets	7.0	3.27
Cash	1.0	(0.31)
Private equity	11.0	11.15
Private real assets	7.5	4.18
Private credit	3.0	4.25
Total	100.0%	

Discount Rate - The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% lower (6.00 percent) or 1% higher (8.00 percent) than the current rate:

City's proportionate share of the net pension liability:

1% decrease (6.00%)	\$ 6,970,713
Discount rate (7.00%)	3,766,217
1% increase (8.00%)	1,074,473

*IPERS' Fiduciary Net Position* - Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at www.ipers.org.

Notes to Financial Statements

June 30, 2018

#### NOTE 5. COMPENSATED ABSENCES

City employees accumulate a limited amount of earned but unused vacation and compensatory hours for subsequent use or for payment upon retirement, termination or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation and compensatory time payments payable to employees at June 30, 2018, primarily relating to the General Fund, is as follows:

Type of Benefit	Amount		
Compensatory time	\$	41,823	
Vacation		317,388	
Total	_\$_	359,211	

This liability has been computed based on rates of pay as of June 30, 2018.

Sick leave is payable when used. It is not paid upon termination, retirement or death. The approximate liability for unused sick leave at June 30, 2018, based on rates of pay as of June 30, 2018, is \$1,225,523.

#### NOTE 6. SOLID WASTE DISPOSAL CONTRACT

An agreement between the City and Johnson County Refuse for the period July 1, 2014 through June 30, 2019, provides the City and its citizens with solid waste collection and disposal services. The agreement providing for the services includes the following provisions:

- (a) The City shall pay the contractor a monthly charge (\$4.25 through October 11, 2016, amended to \$5.15 after October 11, 2016) for each single and two-family dwelling unit. These fees are for recyclables.
- (b) The fees for non-recyclable wastes are based on the current lowa City Landfill tipping fee schedule and are subject to change in the event landfill fees increase or decrease.

This agreement was replaced by a new agreement effective July 1, 2018, which provides for changes in charges depending on the various types and frequencies of solid waste and recyclables collection provided to residents.

## NOTE 7. TRANSIT SERVICES CONTRACT

An agreement for the period July 1, 2013 through June 30, 2014, between the City and the City of Coralville, provides the City and its citizens with limited transit services. The agreement providing for these services includes the following provisions:

- (a) The City shall pay the City of Coralville a monthly charge for the operating cost per hour for the number of hours of transit services provided each month.
- (b) The City shall pay the City of Coralville for the amount the City of Coralville pays to Johnson County SEATS for paratransit services provided to citizens of the City of North Liberty.
- (c) All fares collected shall be kept by the City of Coralville.
- (d) The agreement will automatically be renewed on a year-to-year basis unless one party gives notice to the other party no later than November 1 in a given year of its intent to terminate the agreement.

Notes to Financial Statements

June 30, 2018

#### NOTE 8. CONSTRUCTION CONTRACTS

The City has entered into various contracts with construction and engineering services companies totaling approximately \$51,000,000. The unpaid balances at June 30, 2018 totaled approximately \$11,000,000, which will be paid as work on the projects progresses.

#### NOTE 9. DEFICIT BALANCES

The following capital projects funds had deficit balances at June 30, 2018, because the project and construction costs were incurred prior to availability of funds:

Capital Projects - Highway 965 Improvements	\$ 1,220,260
Capital Projects - Street Capital Projects	3,053,328
Capital Projects - Ranshaw House Project	121,661
Capital Projects - Penn Street Improvements	970,596
Capital Projects - Trail Projects	329,877

The following capital reserve account within the General Fund had a deficit balance at June 30, 2018 because project costs were incurred prior to availability of funds:

General Fund - Park Development

\$ 1,060,976

The following capital projects account within the Sewer Enterprise Fund had a deficit balance at June 30, 2018 because project and construction costs were incurred prior to availability of funds:

Sewer Capital Projects

\$ 1,282,069

The deficit balances in these capital projects funds and accounts arose because project and construction costs were incurred prior to the availability of funds. These deficits will be eliminated with several sources of funds, but not limited to, proceeds from debt financing, grants, future tax increment financing collections and available funds in the water and sewer enterprise funds and other general City funds.

## **NOTE 10. RISK MANAGEMENT**

The City of North Liberty is exposed to various risks of loss related to torts, theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Notes to Financial Statements

June 30, 2018

#### **NOTE 11. LEASE COMMITMENTS**

The City entered into a lease agreement effective May 1, 2014 to lease commercial space for the City administration offices and Council chambers for the period May 1, 2014 to December 31, 2018. This agreement supersedes a lease agreement for similar facilities for the period from April 1, 2011 to December 31, 2015. The current lease agreement provides for the option to exercise up to four additional extensions of six months each at a rate not to exceed the previous year's rate plus three percent increase per annum. The current lease also provides for additional rent based on the excess of the assessed value of the property over \$1,480,510.

Lease payments are due in six month intervals each January 15 and July 15. Lease expense for the year ended June 30, 2018 was \$187,159, which included additional rent of \$11,323 based on the assessed value of the property.

Future minimum commitments under this lease as of June 30, 2018 are as follows:

Year ending June 30, 2019

\$ 90,564

#### NOTE 12. OTHER POST-EMPLOYMENT BENEFITS (OPEB)

Plan Description - The City operates a single-employer health benefit plan which provides medical and prescription drug benefits for employees, retirees and their qualified beneficiaries. Group insurance benefits are established under lowa Code Section 509A.13. The City finances the health benefit plan with Wellmark on a pay-as-you-go basis. The most recent active member monthly premium costs for the City and the plan members are \$430 for single coverage, \$783 for employee/dependent coverage, \$844 for employee/spouse coverage and \$1,248 for family coverage. During the year ended June 30, 2018, the City contributed \$950,364 and plan members eligible for benefits contributed \$135,327 to the plan. At June 30, 2018, no assets have been accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

OPEB Benefits - Employees of the City that are eligible to participate in the group health plan are eligible to continue coverage when a "qualifying event" would normally result in the loss of eligibility. "Qualifying events" are defined in the City's employee manual. Retirees and their beneficiaries under age 65 are required to pay the full cost for the continuing coverage. Continuing coverage is available until the employees and their beneficiaries attain age 65. The cost of the continuing coverage is the same as the cost for active employees, which results in an implicit rate subsidy.

At June 30, 2018, the following employees were covered by the benefit plan:

Inactive employees or beneficiaries currently receiving benefits.	1
Active employees	86
	87

## **NOTE 13. CONDUIT DEBT OBLIGATIONS**

During the year ended June 30, 2011, the City issued a total of \$2,032,000 of Midwest Disaster Area Revenue Bonds to provide financial assistance to private-sector entities for the acquisition and construction of commercial facilities in the community. The outstanding principal amount on the bonds at June 30, 2018 totaled \$707,731. The bonds are secured by property purchased with the bond proceeds and are payable solely from payments received on the underlying mortgage loans, derived from rents payable by the tenants. The bond principal and interest do not constitute liabilities of the City, and neither the City, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds.

Notes to Financial Statements

June 30, 2018

#### NOTE 14. ECONOMIC DEVELOPMENT LOANS

The City entered into two economic development loan agreements with two local business entities during the year ended June 30, 2015. The loan proceeds to these entities are to be used to increase permanent employment opportunities in the City, increase the local property tax base and diversify the City's economic composition. Details of the loan agreements are as follows:

Agreement dated August 26, 2014, with BlendCard, Inc., in the amount of \$25,000. Monthly repayment of \$460 beginning on November 26, 2014, and continuing on the 26th day of each month thereafter until October 26, 2019, on which date the remaining unpaid indebtedness is due in full. Interest at a rate of four percent (4%) per annum is due on the unpaid balance throughout the term of the note. No repayments were received on the note during the year ended June 30, 2018. The balance due on the loan at June 30, 2018 was \$19,693. The City filed a claim on this note and a judgement was entered in favor of the City. The City received \$19,838 in September 2018 to satisfy payment of the note.

Agreement dated November 25, 2014, with Moxie Solar LLC, in the amount of \$25,000. Monthly repayment of \$465 beginning on February 25, 2015, and continuing on the 25th day of each month thereafter until January 25, 2020, on which date the remaining unpaid indebtedness is due in full. Interest at a rate of four percent (4%) per annum is due on the unpaid balance throughout the term of the note. During the year ended June 30, 2018, the City received repayments of \$2,790, of which \$277 was applied to interest on the note and \$2,513 was applied to principal. The balance due on the loan at June 30, 2018 was \$12,484.

#### **NOTE 15. TAX ABATEMENTS**

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

#### City Tax Abatements

The City provides tax abatements for urban renewal and economic development projects with tax increment financing as provided for in Chapters 15A and 403 of the Code of lowa. For these types of projects, the City enters into agreements with developers which require the City, after developers meet the terms of the agreements, to rebate a portion of the property tax paid by the developers, to pay the developers an economic development grant or pay the developers a predetermined dollar amount. No other commitments were made by the City as part of these agreements.

For the year ended June 30, 2018, the City abated \$1,095,692 of property tax under the urban renewal and economic development projects.

#### Tax Abatements of Other Entities

During the year ended June 30, 2018, there were no agreements entered into by other entities that reduced property tax revenues of the City.

Notes to Financial Statements

June 30, 2018

## NOTE 16. INTERFUND AND INTRAFUND TRANSFERS

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources, move resources to facilitate the payment of principal and interest on bonds and notes payable, and move resources for the acquisition of major equipment purchases and capital projects.

The detail of interfund transfers for the year ended June 30, 2018 is as follows:

Water Enterprise - Water Operating   \$ 356,855	Transfer To	Transfer From	Amount
Sewer Operating   Stormwater Management	General Fund	Water Operating	\$ 356,855
Enterprise   Special Revenue -   Employee Benefits   1,735,834   Capital Projects -   Library Expansion   7,000   2,496,213   Capital Projects -   Urban Renewal Tax Increment   2,963,253   Special Revenue -   Road Use Tax   161,933   Water Enterprise -   Sewer Revenue Sinking   333,700   3,850,116   Capital Projects -   Sewer Enterprise -   Sewer Operating   12,000   Stormwater Management   Enterprise -   Street Capital Projects   General Fund -   Transportation Fees   330,002   Special Revenue -   Road Use Tax   865,980   Water Enterprise -   Water Operating   300,000   Water Enterprise -   Water Capital Projects   Separating   300,000   Water Enterprise -   Water Capital Projects   Separating   300,000   Water Enterprise -   Water Capital Projects   Separating   300,000   Separating   Separatin		Sewer Operating	356,855
Employee Benefits		Enterprise	39,669
Library Expansion   7,000   2,496,213   2,496,213   2,496,213   2,496,213   2,496,213   2,496,213   2,496,213   2,496,213   2,496,213   2,496,213   2,496,213   2,496,213   2,496,213   2,496,213   2,496,213   2,496,213   2,496,213   2,496,213   2,496,213   2,496,225		Employee Benefits	1,735,834
Debt Service Fund -   Special Revenue -   Urban Renewal Tax Increment   Special Revenue -   Road Use Tax   161,933   Water Enterprise -   Water Revenue Sinking   391,230   Sewer Enterprise -   Sewer Revenue Sinking   333,700   3,850,116			7,000
Urban Renewal Tax Increment   2,963,253		, ,	 
Urban Renewal Tax Increment   2,963,253	Debt Service Fund -	Special Revenue -	
Water Enterprise - Water Revenue Sinking   391,230	General Obligation Debt	Urban Renewal Tax Increment	2,963,253
Water Revenue Sinking   391,230			161,933
Sewer Revenue Sinking   333,700   3,850,116		Water Revenue Sinking	391,230
General Fund -         Special Revenue -           Equipment Revolving         Road Use Tax         224,342           Sewer Enterprise -         Sewer Operating         12,000           Stormwater Management         10,000           Enterprise         10,000           Capital Projects -         General Fund         15,000           General Fund -         Transportation Fees         330,002           Special Revenue -         Road Use Tax         865,980           Water Enterprise -         Water Operating         300,000           Water Enterprise -         Water Capital Projects         200,000	•	•	333,700
Road Use Tax   224,342			3,850,116
Sewer Enterprise -   Sewer Operating   12,000   Stormwater Management   Enterprise   10,000     246,342		·	004.040
Sewer Operating   12,000     Stormwater Management     Enterprise   10,000     246,342     Capital Projects -     Street Capital Projects   General Fund   15,000     General Fund -     Transportation Fees   330,002     Special Revenue -     Road Use Tax   865,980     Water Enterprise -     Water Operating   300,000     Water Enterprise -     Water Capital Projects   200,000     Water Capital Projects   200,000     Capital Projec	Equipment Revolving		224,342
Enterprise 10,000  246,342  Capital Projects - Street Capital Projects General Fund 15,000  General Fund - Transportation Fees 330,002  Special Revenue - Road Use Tax 865,980  Water Enterprise - Water Operating 300,000  Water Enterprise - Water Capital Projects 200,000		Sewer Operating	12,000
Capital Projects -       Street Capital Projects       General Fund (General Fund - Transportation Fees (General Fund - Trans		· · · · · · · · · · · · · · · · · · ·	10,000
Capital Projects - Street Capital Projects General Fund 15,000 General Fund - Transportation Fees 330,002 Special Revenue - Road Use Tax 865,980 Water Enterprise - Water Operating 300,000 Water Enterprise - Water Capital Projects 200,000			
Street Capital Projects         General Fund -	Capital Projects -		
Special Revenue - Road Use Tax 865,980 Water Enterprise - Water Operating 300,000 Water Enterprise - Water Capital Projects 200,000			15,000
Water Enterprise - Water Operating 300,000 Water Enterprise - Water Capital Projects			330,002
Water Operating 300,000 Water Enterprise - Water Capital Projects 200,000			865,980
Water Capital Projects200,000		Water Operating	300,000
1.710.982			 200,000
1,710,002	,		 1,710,982

## Notes to Financial Statements

June 30, 2018

# NOTE 16. INTERFUND AND INTRAFUND TRANSFERS (Continued)

Transfer To	Transfer From	Amount
General Fund - Recreation Equipment	Capital Projects - Library Expansion	10,000
Capital Projects - Land and Facilities	General Fund	63,046
Sewer Enterprise - Sewer Rental - Capital Reserve	Stormwater Management Enterprise	20,000
Total Interfund Transfers		\$ 8,396,699

The detail of intrafund transfers for the year ended June 30, 2018 is as follows:

Transfer To	Transfer From	 Amount
General Fund - Fire Equipment Reserve General Fund - Recreation Equipment	General Fund	\$ 81,656 375,000
General Fund - Police Equipment Reserve	·	30,000
General Fund - Telecommunications Equipment General Fund -		23,400
Hotel/Motel Tax General Fund -		72,599
Equipment Revolving		 146,516
		 729,171
General Fund - Park Development	General Fund - Hotel/Motel Tax	52,000
Water Enterprise - Water Revenue Sinking Water Enterprise - Water Utilities -	Water Enterprise - Water Operating	1,213,147
Capital Reserve		173,356
		 1,386,503
Sewer Enterprise - Sewer Revenue Sinking Sewer Enterprise - Sewer Rental -	Sewer Enterprise - Sewer Operating	2,207,613
Capital Reserve	1	205,500
•		 2,413,113
Total Intrafund Transfers		\$ 4,580,787

Notes to Financial Statements

June 30, 2018

## NOTE 16. INTERFUND AND INTRAFUND TRANSFERS (Continued)

Total transfers during the year ended June 30, 2018 were as follows:

Interfund transfers Intrafund transfers		\$ 8,396,699 4,580,787
		\$ 12,977,486
Reconciliation to the financial statements:	Transfers In	Transfers Out
Governmental funds (Exhibit B) Proprietary funds (Exhibit C)	\$ 9,157,870 3,819,616	\$ 7,157,561 5,819,925
	\$ 12,977,486	\$ 12,977,486

## **NOTE 17. LITIGATION**

The City and three of its police officers are defendents in a lawsuit filed October 5, 2018 by a former police officer of the City alleging certain matters related to the termination of the officer's employment with the City. The case is not scheduled for trial until February 2020. The City believes it has meritorious defense in this lawsuit. Although the outcome cannot be determined, the City does not believe it will be liable for any damages related to this matter.

## **NOTE 18. SUBSEQUENT EVENTS**

The City sold the following bond issue after June 30, 2018:

General Obligation Series 2018A

\$ 4,450,000

The City entered into three purchase agreements to purchase residential parcels for a street improvement project. The purchase price of the three parcels totaled \$923,300.

OTHER INFORMATION

# Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances -Budget and Actual (Cash Basis) - All Governmental Funds and Proprietary Funds

## Other Information

## Year Ended June 30, 2018

	G	overnmental Funds Actual	F	Proprietary Funds Actual	Total
Receipts:					
Property tax	\$	9,161,827	\$	-	\$ 9,161,827
Tax increment financing		4,074,528		-	4,074,528
Other city tax		327,429		-	327,429
Licenses and permits		575,399		-	575,399
Use of money and property		221,892		1,617	223,509
Intergovernmental		3,931,853		300,074	4,231,927
Charges for service		1,943,556		8,583,004	10,526,560
Miscellaneous		1,145,670		48,103	 1,193,773
Total receipts		21,382,154		8,932,798	 30,314,952
Disbursements:					
Public safety		3,498,753		-	3,498,753
Public works		1,981,066		-	1,981,066
Health and social services		110,725		_	110,725
Culture and recreation		3,931,551		_	3,931,551
Community and economic development		1,859,840		-	1,859,840
General government		1,724,903		_	1,724,903
Debt service		4,899,061		-	4,899,061
Capital projects		10,035,175		_	10,035,175
Business type activities				18,926,292	 18,926,292
Total disbursements		28,041,074		18,926,292	46,967,366
(Deficiency) of receipts (under) disbursements		(6,658,920)		(9,993,494)	(16,652,414)
Other financing sources, net		2,239,003		10,002,476	 12,241,479
Excess (deficiency) of receipts and other financing sources over (under) disbursements and other financing uses		(4,419,917)		8,982	(4,410,935)
Balances, beginning of year		10,815,422		9,222,362	 20,037,784
Balances, end of year	\$	6,395,505	\$	9,231,344	\$ 15,626,849

There were no funds of the City not required to be budgeted during the year ended June 30, 2018.

See accompanying independent auditor's report and accompanying Notes to Other Information.

 Budgeted Amounts	 Variance
\$ 9,197,659 4,061,816 212,894 589,600 155,400 4,714,655 10,246,204 67,500	\$ (35,832) 12,712 114,535 (14,201) 68,109 (482,728) 280,356 1,126,273
 29,245,728	1,069,224
 3,831,209 2,479,230 105,000 4,396,418 2,043,923 1,720,311 4,737,163 9,689,000 6,643,186	 332,456 498,164 (5,725) 464,867 184,083 (4,592) (161,898) (346,175) (12,283,106)
 35,645,440	 (11,321,926)
(6,399,712)	(10,252,702)
 5,274,167	 6,967,312
(1,125,545) 14,186,627	(3,285,390) 5,851,157
\$ 13,061,082	\$ 2,565,767

Notes to Other Information - Budgetary Reporting

June 30, 2018

The budgetary comparison is presented in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund or fund type. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business type activities. Function disbursements are required to be budgeted for all funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. The budget was not amended during the year ended June 30, 2018.

During the year ended June 30, 2018, disbursements in the health and social services, general government, debt service, capital projects and business type activities functions exceeded budgeted amounts.

Schedule of the City's Proportionate Share of the Net Pension Liability

# Iowa Public Employees' Retirement System For the Last Four Years \*

## Other Information

	2018	2017	2016	2015
City's proportion of the net pension liability	0.056538%	0.056470%	0.051521%	0.046738%
City's proportionate share of the net pension liability	\$ 3,766,217	\$ 3,553,832	\$ 2,545,393	\$ 1,853,576
City's total covered-employee payroll Regular Protection occupation	\$ 4,143,396 1,403,042 \$ 5,546,438	\$ 3,964,819 1,263,298 \$ 5,228,117	\$ 3,741,181 1,143,311 \$ 4,884,492	\$ 3,462,507 997,332 \$ 4,459,839
City's proportionate share of the net pension liability as a percentage of its covered-employee payroll	67.90%	67.98%	52.11%	41.56%
Plan fiduciary net position as a percentage of the total pension liability	82.21%	81.82%	85.19%	87.61%

<sup>\*</sup> In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full ten year trend is compiled, the City will present information for those years for which information is available.

See accompanying Independent Auditor's Report and accompanying Notes to Other Information.

# Schedule of City Contributions

# Iowa Public Employees' Retirement System Last Ten Fiscal Years

## Other Information

	2018 2017		2016	
Statutorily required contribution:				
Regular	\$ 393,721	\$ 370,005	\$ 354,058	
Protection occupation	159,267	138,059	124,309	
	\$ 552,988	\$ 508,064	\$ 478,367	
Contributions in relation to the statutorily required contribution:				
Regular	\$ 393,721	\$ 370,005	\$ 354,058	
Protection occupation	159,267	138,059	124,309	
	\$ 552,988	\$ 508,064	\$ 478,367	
Contribution deficiency (excess)	\$ -	<u>\$</u>	\$	
City's covered-employee payroll:				
Regular	\$ 4,413,845	\$ 4,143,396	\$ 3,964,819	
Protection occupation	1,618,562	1,403,042	1,263,298	
	\$ 6,032,407	\$ 5,546,438	\$ 5,228,117	
Contributions as a percentage of covered-employee payroll:				
Regular	8.93%	8.93%	8.93%	
Protection occupation	9.84%	9.84%	9.84%	

2015	2014	2013	2012	2011	2010	2009
\$ 334,088	\$ 309,202	\$ 285,504	\$ 257,699	\$ 201,757	\$ 178,743	\$ 162,451
115,932	101,129	95,933	82,283	67,379	59,361	47,957
\$ 450,020	\$ 410,331	\$ 381,437	\$ 339,982	\$ 269,136	\$ 238,104	\$ 210,408
\$ 334,088	\$ 309,202	\$ 285,504	\$ 257,699	\$ 201,757	\$ 178,743	\$ 162,451
115,932	101,129	95,933	82,283	67,379	59,361	47,957
\$ 450,020	\$ 410,331	\$ 381,437	\$ 339,982	\$ 269,136	\$ 238,104	\$ 210,408
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
\$ 3,741,181	\$ 3,462,507	\$ 3,293,006	\$ 3,193,298	\$ 2,902,976	\$ 2,687,862	\$ 2,558,279
1,143,311	997,332	934,112	825,306	677,179	645,230	567,536
\$ 4,884,492	\$ 4,459,839	\$ 4,227,118	\$ 4,018,604	\$ 3,580,155	\$ 3,333,092	\$ 3,125,815
8.93%	8.93%	8.67%	8.07%	6.95%	6.65%	6.35%
10.14%	10.14%	10.27%	9.97%	9.95%	9.20%	8.45%

Notes to Other Information - Pension Liability

June 30, 2018

#### Changes of Benefit Terms

Legislation enacted in 2010 modified benefit terms for Regular members. The definition of final average salary changed from the highest three to the highest five years of covered wages. The vesting requirement changed from four years of service to seven years. The early retirement reduction increased from 3 percent per year measured from the member's first unreduced retirement age to a 6 percent reduction for each year of retirement before age 65.

#### **Changes of Assumptions**

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00 percent to 2.60 percent.
- Decreased the assumed rate of interest on member accounts from 3.75 percent to 3.50 percent per year.
- Decreased the discount rate from 7.50 percent to 7.00 percent.
- Decreased the wage growth assumption from 4.00 percent to 3.25 percent.
- Decreased the payroll growth assumption from 4.00 percent to 3.25 percent.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25 percent to 3.00 percent.
- Decreased the assumed rate of interest on member accounts from 4.00 percent to 3.75 percent per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

The 2010 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted retiree mortality assumptions.
- · Modified retirement rates to reflect fewer retirements.
- Lowered disability rates at most ages.
- Lowered employment termination rates.
- Generally increased the probability of terminating members receiving a deferred retirement benefit.
- Modified salary increase assumptions based on various service duration.

SUPPLEMENTARY INFORMATION

Schedule of Cash Receipts, Disbursements and Changes in Cash Balances -Governmental Funds - General Fund Detail (Page 1 of 3)

	General	Recreation Equipment	Park Developmer	nt	Youth Sports Scholarship	Telecomm- unications Equipment	Tree Program
Receipts:			_		_	_	_
Property tax	\$ 6,677,559			_	\$ -	\$ -	\$ -
Other city tax:					• ,		
Mobile home tax	18,619	-		_		_	_
Utility tax replacement excise tax	59,432	<del></del>		_	-	_	_
Hotel/motel tax				_	-	-	-
Utility franchise fees	139,803	<u>-</u>		_	_	<u>-</u>	-
tunity wantermoo rect	 217,854				_	-	
	 						•
Licenses and permits:							
Beer and liquor	15,044	-		-	-	-	-
Cigarette	1,325	-		-	-	-	-
Business/building trades	1,700			-	-	-	-
Pet and other	1,493	-		-	-	-	-
Building	555,837	-		_	-		-
	 575,399	-		_	_	-	-
Use of money and property:							
Interest on investments	95,161	-		-	-	-	-
Rent	 126,703	-	······································	_	-	<u> </u>	
	 221,864			_			
Intergovernmental:							
_							
Commercial and industrial	204 500						
property tax replacement Police grants	281,500	-		-	-	-	-
	35,535	-		-	-	-	-
Fire department SAFR grant	73,069	-		-	-	-	-
Township fire protection	179,220	-		-	-	-	. <b>-</b>
County library contribution	39,402	-		-	-	-	-
Library grants and open access	 10,527		· · · · · · · · · · · · · · · · · · ·			-	
,	 619,253	-			-	-	
Charges for service:	,						
Inspection fees	96,695	_					-
Library fees	4,316	-		_	_	_	
Police service fees	5,649	_		_		_	-
Fire department service fees	14,779	-		_	_	_	
Zoning and subdivision	17,195	-		_	_	_	_
Garbage and recycling fees	615,775	_		_	_	_	_
Recreation charges	957,475			_	-	_	_
Compost bins	1,250			_	_	_	
Impact fees	1,200	_		_	_	_	
Mowing and snow removal	2,657	_		_	_	_	_
Cemetery plot location fees	185	_		_	_	_	_
Animal control	705	· _			_	_	-
Maps and photocopy fees	111	- -		_		- -	-
Transit fares	60	_		_			-
Administrative charges	37,680	-		_	_	- -	-
, animios da vo ondigoo	 1,754,532						
	 1,70 1,002						

		ees	Impact F	Im									
Total		Storm Water		Trans- portation		Police Seized Funds	olice ipment serve	Eq	Equipment Revolving	Fire Equipment Reserve		Library Reserve	lotei/Motel Tax
6,677,559	\$ -		- \$	\$	-	\$	_	\$	\$	\$ -		\$ .	-
18,619													
59,432	_		-		-		-		-	-	-	•	-
81,316	-		-		-		-		-	-	-	•	81,316
	-		-		-		-		-	-	-	•	81,310
139,803 299,170	 					· · · · · · · · · · · · · · · · · · ·				-	-		81,316
<u></u>									## I I I I I I I I I I I I I I I I I I				
15,044	_		-		-		-		-	-			•
1,325	-		-		-		-			-	-		-
1,700	-		-		-				-	-	-		-
1,493	-		-		-		-		-	-	-	•	-
555,837	 		-		-		-			_	-		_
575,399	 				-	·	-		-	-	_		_
95,161	-		-		-		-		-	-	-	•	-
126,703	 		-		-		<u>-</u>				-		
221,864	 				-						-		-
281,500	_		_		_		_		-	_	_		_
40,948	_		-		_		5,413		_	-	-		_
73,069	_		_		-		_		_	_	_		_
179,220	_		_		-		_		_	-	_		-
39,402	_		_		-		_		_	_	-		_
10,527	-		_		_		_		_	_	-		_
624,666	 _				-		5,413		-	-	-	•	
								•					
96,695	_		-		-		_		-	_	-		
4,316	-		-		-		-		_	-	-		-
19,449	-		-		-		13,800		-	-	-		-
14,779	-		-		-		-		-	-	-	-	-
17,195	_		-		-		_		-	-	-		_
615,775	-		-		-		-		-	-	-	-	-
957,475	-		-		-				u u	-	-	-	-
1,250	-		-		-		-		-	-	-	-	-
175,224	-		,224	175,2	-		-		-	-	-	-	-
2,657	-		-		-		-		-	-	-	-	-
185	-		-		-		-		-	-	-	-	-
705	-		-		-		-		-	-	-	-	-
111	-		-		-		-		-		-	-	-
60	-		-		-		-		-	-	-	-	-
37,680	 								-	-	_		
1,943,556	 		,224	175,2			13,800		-		-		

Schedule of Cash Receipts, Disbursements and Changes in Cash Balances -Governmental Funds - General Fund Detail (Page 2 of 3)

	General	Recreation Equipment	Park Development	Youth Sports Scholarship	Telecomm- unications Equipment	Tree Program
Receipts: (continued)	3011014.					
Miscellaneous:						
Refunds and reimbursements	6,785	_	_	-	-	-
Fines and fees	51,239	_	_	-	-	-
Donations/contributions	5,906	-	83,610	4,000	1,000	1,168
Miscellaneous	117,908	-	-	14,844	341	-
Penalties	116,074	-		-		
	297,912	-	83,610	18,844	1,341	1,168
Total receipts	10,364,373	-	83,610	18,844	1,341	1,168
Disbursements: Public Safety:	·					
Police	2,360,260	-	_	-	-	_
Emergency management	12,437	-	_	_	-	-
Fire	596,602	_		-	_	-
Building inspections/safety	510,886	-	-	-	-	-
Animal control	10,827			_	_	
Total public safety	3,491,012	-	-	<u></u>		-
Public Works:						
Traffic control and safety	29,098	_	_	_	_	_
Streets	14,245		-	_	_	_
Sanitation	662,503	-	_	-	-	_
Transit	112,395		-	-	_	-
Total public works	818,241			_		_
I lookk and popial apprison.						
Health and social services: Social services	110,725	-		-	-	,
Culture and recreation:						
Library	958,867	-	-	-	-	-
Parks	760,470	-	-	-	-	-
Recreation center	1,328,730	-	-	10,253	<u>-</u>	•
Community center	126,283	-	-	-	-	-
Aquatic center	708,490	-	-	-	-	-
Cemetery	37,652				-	
Total culture and recreation	3,920,492		<u> </u>	10,253	-	
Community and economic development:			ø	q		
Economic development	101,250	-	-	-	-	-
Tourism promotion	-	-	•••	-	-	-
Planning and zoning	326,756	-	-	-	-	-
Telecommunications	289,462			-		
Total community and				,		
economic development	717,468	-	-	· <u>-</u>	-	
·		1.00				

pment Equipment Seized Trans- Storm		Seized	Equipment		Fire Equipment	Library	Hotel/Motel
	-		11000110	Revolving	Reserve	Reserve	Tax
	-						
		-	_	1,274	-	-	-
·	-	-	-	-	-	-	-
	-	-			38,793	11,705	-
2,554 5,402 1,181 3,665 1	-	3,665	1,181	5,402	2,554	-	-
		_				_	
41,347 6,676 6,136 3,665 4	-	3,665	6,136	6,676	41,347	11,705	
41,347 6,676 25,349 3,665 175,224 - 10,8	175,224	3,665	25,349	6,676	41,347	11,705	81,316
7,741 2,3	_		7 7/1				
	_	_	7,741	_	_	_	_
5	-	_	_	_		_	_
5	_	_	_	_	-	_	_
	-	-	-	_	-	_	-
7,741 3,4	_	_	7,741	-	-		-
:	-	-	-	-	- -		~ .
	-	-	-	-	-	-,	-
60	-	-	-	-	-	-	-
<u> </u>				·-	-		
				**	-		
	-	-	_	-	_	_	-
						; ;	
9	-	-	-	_	-	806	_
70	· •	-	_	· <u>-</u>	_	-	-
1,3			-	-	-	_	-
	-	-	. ••	-	-	_	_
70	-	-	-	-	_	-	-
	_		-				<u> </u>
3,93		-				806	
10	-	-	_	-	-	-	-
	-	-	-	-	-	-	31,097
32	-	-	-	-	-	-	_
			-		-		·
		<u>-</u>	_				31,097

Schedule of Cash Receipts, Disbursements and Changes in Cash Balances -Governmental Funds - General Fund Detail (Page 3 of 3) As of and for the Year Ended June 30, 2018

		General		reation ipment	ח	Park evelopment	Youth Sports Scholars		uni	ecomm- cations uipment	F	Tree Program
Disbursements: (continued)	<del>///</del>	General	Ечи	ipitient		evelopitient	Ocholars	пр		притоп		Togram
General government:						*						
Mayor and council		18,520		-		_				-		_
City administration		1,439,373		-		-		-		-		-
Elections		2,032		-		-		-		-		=
Legal services		235,909				-		-		-		-
Other general government		29,069						-				
Total general government		1,724,903		-		<u> </u>				-		
Capital projects:												
Capital projects		54,090		213,151		550,197	11,	249		19,255		-
Total disbursements		10,836,931		213,151		550,197		502		19,255		_
Excess (deficiency) of receipts							······································			·····		
over (under) disbursements		(472,558)	(	213,151)		(466,587)	(2,	658)	·	(17,914)		1,168
Other financing sources (uses):												
State Revolving Fund loan draws		_		_		113,946		_				_
Operating transfers in		2,496,213	;	385,000		52,000		_		23,400		_
Operating transfers (out)		(807,217)				-		_				
Total other financing												
sources (uses)		1,688,996		385,000		165,946				23,400		-
Net change in cash balances		1,216,438		171,849		(300,641)	(2,	658)		5,486		1,168
Cash balances, beginning of year		4,725,050		226,839		(760,335)	54,	971		19,755		13,032
Cash balances, end of year	\$	5,941,488	\$	398,688	\$	(1,060,976)	\$ 52,	313	\$	25,241	\$	14,200
Cash basis fund balances:												
Restricted for:												
Hotel/motel tax	\$	_	\$	_	\$	_	\$	_	\$	_	\$	-
Tree purchases	*	, <del>-</del>	*	-	*		•	_	*	_	Ψ.	6,213
Police		` -		_		_		_		-		-
Housing rehabilitation		21,246		-		-				-		-
Assigned for:												
Capital equipment purchases		-	;	397,414		-		-		25,241		-
Street capital projects		-		-				-		-		-
Park development		-		-		170,614		-		-		-
Stormwater capital projects		70 200		-		-		-		-		-
Information technology upgrades		73,389		-		-		-		-		-
Youth scholarships/ recreation capital equipment							50	313				_
Unassigned		5,846,853		1,274		(1,231,590)	02,	-		_		7,987
Total cash basis fund balances			\$	398,688			¢ 50	242	\$	25,241	Φ.	
Dalatices	Φ	5,941,488	φ .	550,000	\$	(1,060,976)	ψ 5Ζ,	313	Ψ	20,241	\$	14,200

					•					Impact Fees				
Ho	tel/Motel Tax	Library Reserve		Fire Equipment Reserve		juipment evolving	Police quipment Reserve	S	Police Seized Funds	Trans- portation		Storm Water	***************************************	Total
														•
	_		-	-			-		-			-		18,520
	-		•	-		-	-		-	-		-		1,439,373
	-	•				· -	-		-	-		-		2,032 235,909
	_						 ·		_				29,069	
				-			 -		_				1,724,903	
	_	9,064	L	189,100		380,857	25,810		_	_		_		1,452,773
	31,097	9,870		189,100		380,857	33,551			i.e.		_		12,285,511
	50,219	1,835	;	(147,753)		(374,181)	(8,202)		3,665	175,224		-		(1,470,893)
								***************************************						
	-			-		-	-		-	_		-		113,946
	72,599		•	81,656		392,858	30,000		-	-		-		3,533,726
	(52,000)			<del>-</del>		<u>-</u>	 			(330,002)				(1,189,219)
	20,599		•	81,656		392,858	 30,000		-	(330,002)		_		2,458,453
	70,818	1,835		(66,097)		18,677	21,798		3,665	(154,778)		-		987,560
		14,866	i	379,407		113,138	 78,618		1,931	2,343,301		42,999		7,253,572
\$	70,818	\$ 16,701	\$	313,310	\$ .	131,815	\$ 100,416	\$	5,596	\$ 2,188,523	\$	42,999	\$	8,241,132
						,				•				
\$	70,818	\$ -	\$	-	\$	-	\$ _	\$	-	\$ -	\$		\$	70,818
	· -	•		_		-	-		-	-		-		6,213
	-	•		-		-	-		5,596	-		-		5,596 21,246
														:
	-	16,701		313,310		19,763	100,416		-	-		-		872,845
	-	•		-		-	-		-	2,239,289				2,239,289 170,614
	-			-		-	-		-	-		42,999		42,999
	-	-		-		-	-		-	-		-		73,389
	-	-		-		-	-			**		_		52,313
	-					112,052	 _			(50,766)				4,685,810
\$	70,818	\$ 16,701	\$	313,310	\$	131,815	\$ 100,416	\$	5,596	\$ 2,188,523	\$	42,999	\$	8,241,132

Schedule of Cash Receipts, Disbursements and Changes in Cash Balances -Nonmajor Governmental Funds

	Special F	Reve	enue	Other	
	Employee	D	rug Task	Capital	
Develope	 Benefits		Force	 Projects	 Total
Receipts: Property tax Other city tax	\$ 1,645,185 19,659	\$	-	\$ -	\$ 1,645,185 19,659
Use of money and property Intergovernmental Miscellaneous	70,990 -		22 752 -	6 857,400 8,120	28 929,142 8,120
Total receipts	 1,735,834		774	 865,526	 2,602,134
Disbursements: Capital projects	· -		4,721	1,577,709	1,582,430
Excess (deficiency) of receipts over (under) disbursements	 1,735,834		(3,947)	 (712,183)	 1,019,704
Other financing sources (uses): Operating transfers in Operating transfers (out)	 - (1,735,834)		-	 63,046 (17,000)	 63,046 (1,752,834)
Total other financing sources (uses)	(1,735,834)		•	46,046	 (1,689,788)
Net change in cash balances	-		(3,947)	(666,137)	(670,084)
Cash balances, beginning of year	 2,545		47,706	 (64,979)	 (14,728)
Cash balances, end of year	\$ 2,545	\$	43,759	\$ (731,116)	\$ (684,812)
Cash basis fund balances: Restricted for:					
Street capital projects Urban renewal projects Police capital equipment purchases	\$ -	\$	- - 43,759	\$ 5,688 590,095 -	\$ 5,688 590,095 43,759
Property improvements Employee benefits Assigned for:	2,545			54,242 -	54,242 2,545
Street capital projects Unassigned	 -			40,993 (1,422,134)	 40,993 (1,422,134)
Total cash basis fund balances	\$ 2,545	\$	43,759	\$ (731,116)	\$ (684,812)

Schedule of Cash Receipts, Disbursements and Changes in Cash Balances -Nonmajor Governmental Funds -Other Capital Projects Funds

		Ranshaw House Project	F	TIF Projects		Library xpansion		enn Street provements
Receipts:								
Use of money and property:								
Interest on investments	\$	-	\$	-	\$	6	\$	-
Intergovernmental: Federal grants								857,400
Miscellaneous:		-		-		-		657,400
Donations/contributions		_		_		8,120		-
Total receipts						8,126	********	857,400
·		-		_		0,120		007,400
Disbursements:								
Capital projects		107,993		-		-		1,125,943
Excess (deficiency) of receipts over (under)								
disbursements		(107,993)				8,126		(268,543)
Other financing sources (uses):								
Operating transfers in		-		-		-		-
Operating transfers (out)				_		(17,000)		
Total other financing sources (uses)				-		(17,000)		
Net change in cash balances		(107,993)		-		(8,874)		(268,543)
Cash balances, beginning of year		(13,668)		516,252		63,116		(702,053)
Cash balances, end of year	\$	(121,661)	\$	516,252	\$	54,242	\$	(970,596)
Cash basis fund balances: Restricted for:								
Street capital projects	\$	-	\$	-	\$	-	\$	-
Urban renewal projects		-		516,252		- 4 0 40		
Property improvements Assigned for:		-				54,242		-
Street capital projects		_		***		_		_
Unassigned		(121,661)						(970,596)
Total cash basis fund balances	\$	(121,661)	\$	516.252	\$	54,242	\$	(970,596)
	<u></u>	( - , 1)			<u> </u>			

5	JOBS Street Trail rojects Projects			Entryway Development			Economic evelopment Projects	and and acilities	 Total
\$	-	\$	-	\$	-	\$		\$ -	\$ 6
	-		-		-		-		857,400
	<u>-</u>		-						 8,120
	-		-		-			-	865,526
			338,406		-		4,816	 551	 1,577,709
	-		(338,406)		_		(4,816)	 (551)	 (712,183)
	<del>.</del> -		-		-		· -	63,046	63,046 (17,000)
	-		_				-	63,046	46,046
	-		(338,406)		-		(4,816)	62,495	(666,137)
	5,688	· .	8,529		40,993		78,659	 (62,495)	(64,979)
\$	5,688	\$	(329,877)	\$	40,993	\$	73,843	\$	\$ (731,116)
\$	5,688	\$	-	\$		\$	- 73,843	\$ -	\$ 5,688 590,095
	-		-		-		13,043	-	54,242
	<u>-</u>		- (329,877)		40,993		-		40,993 (1,422,134)
\$	5,688	\$	(329,877)	\$	40,993	\$	73,843	\$ _	\$ (731,116)

Schedule of Cash Receipts, Disbursements and Changes in Cash Balances - Proprietary Funds -Water Enterprise and Sewer Enterprise Funds Detail

			Water	Enterprise		
	Water Operating	Water Revenue Sinking	Water Reserve	Water Utilities- Capital Reserve	Water Capital Projects	Total
Operating receipts: Charges for service Miscellaneous	\$ 3,726,607 2,301	\$ -	\$ -	\$ -	\$ - -	\$ 3,726,607 2,301
Total operating receipts	3,728,908	<b>+</b>	_	<u></u>		3,728,908
Operating disbursements: Business type activities	1,794,597		<u></u>	173,356		1,967,953
Excess (deficiency) of operating receipts over (under) operating disbursements	1,934,311	_		(173,356)	•	1,760,955
Non-operating receipts (disbursements): Interest on investments Miscellaneous	869	-	-		-	869
Debt service Capital projects	-	(778,139) -	-	-	(11,652,535)	(778,139) (11,652,535)
Net non-operating receipts (disbursements)	869	(778,139)		<u>-</u>	(11,652,535)	(12,429,805)
Excess (deficiency) of receipts over (under) disbursements	1,935,180	(778,139)		(173,356)	(11,652,535)	(10,668,850)
Other financing sources (uses): State Revolving Fund loan draws Operating transfers:		-	-	-	11,175,288	11,175,288
Operating transfers in Operating transfers (out)	(2,043,358)	1,213,147 (391,230)	-	173,356	(200,000)	1,386,503 (2,634,588)
Total other financing sources (uses)	(2,043,358)	821,917		173,356	10,975,288	9,927,203
Net change in cash balances	(108,178)	43,778	-	-	(677,247)	(741,647)
Cash balances, beginning of year	1,608,169	733,376	541,255	124,223	929,555	3,936,578
Cash balances, end of year	\$ 1,499,991	\$ 777,154	\$ 541,255	\$ 124,223	\$ 252,308	\$ 3,194,931
Cash basis fund balances: Restricted for:			r			
Debt service Capital projects Unrestricted	\$ - - 1,499,991	\$ 777,154	\$ 541,255	\$ - 124,223	\$ - 252,308	\$ 1,318,409 252,308 1,624,214
On conficted	\$ 1,499,991	\$ 777,154	\$ 541,255		\$ 252,308	\$ 3,194,931

			•		Sewer E	nte	rprise				
							Sewer				
	_		Sewer		_		Rental -		Sewer		
	Sewer		Revenue		Sewer		Capital		Capital		
	Operating		Sinking		Reserve		Reserve		Projects		Total
\$	4,487,448	\$	_	\$	_	\$	-	\$		\$	4,487,448
*	1,913	Ψ	_	Ψ	-	Ψ	42,604	Ψ	_	Ψ	44,517
	4,489,361						42,604	****			4,531,965
							,				
	1,200,077						115 055				1 215 022
	1,200,077						115,855				1,315,932
	3,289,284						(73,251)				3,216,033
	3,203,204						(13,231)	-		_	3,210,033
											- 1-
	748		-		-		-		-		748
	-		- (4 754 007)		-		-		300,074		300,074
	-		(1,754,287)		-		-		(4 447 407)		(1,754,287)
									(1,147,187)		(1,147,187)
	748		(1,754,287)		-				(847,113)		(2,600,652)
	3,290,032		(1,754,287)		-		(73,251)		(847,113)		615,381
								•			
	_				-				759,787		759,787
									•		•
	-		2,207,613		-		225,500		-		2,433,113
	(2,781,968)		(333,700)		-		-				(3,115,668)
	(2,781,968)		1,873,913		-		225,500		759,787		77,232
	508,064		119,626		-		152,249		(87,326)		692,613
	3,705,753		338,794		307,105		1,586,002		(1,194,743)		4,742,911
Ф.		\$		\$		œ.		\$		• •	
\$	4,213,817	φ	458,420	φ	307,105	Ф	1,738,251	Φ	(1,282,069)	Ф	5,435,524
\$	_	\$	458,420	\$	307,105	\$	-	\$	-	\$	765,525
	4.040.047		-		-		4 700 071		-		
	4,213,817	•	450,400	<u>.</u>		•	1,738,251		(1,282,069)	Φ.	4,669,999
<u>\$</u>	4,213,817	\$	458,420	\$	307,105	\$	1,738,251	\$	(1,282,069)	\$	5,435,524

# Schedule of Cash Receipts, Disbursements and Changes in Cash Balances -Nonmajor Proprietary Funds

	[	Utility Deposits		ormwater nagement		Total
Operating receipts: Charges for service Miscellaneous	\$	165,270	\$	203,679 1,285	\$	368,949 1,285
Total operating receipts		165,270		204,964		370,234
Operating disbursements: Business type activities		158,399		151,860		310,259
Excess of operating receipts over operating disbursements		6,871		53,104		59,975
Other financing sources (uses): State Revolving Fund loan draws Operating transfers: Operating transfers (out)		-		67,710 (69,669)		67,710 (69,669)
Total other financing sources (uses)		-		(1,959)		(1,959)
Net change in cash balances		6,871		51,145		58,016
Cash balances, beginning of year		394,635		148,238		542,873
Cash balances, end of year	\$	401,506	\$	199,383	\$	600,889
Cash basis fund balances: Restricted for: Utility deposits	\$	404 E0G	<b>ው</b>		ď	404 506
Unrestricted	Φ	401,506 -	\$	199,383	\$	401,506 199,383
	\$.	401,506	\$	199,383	\$	600,889

## Schedule of Indebtedness

Year Ended June 30, 2018

Obligation	Date of	Interest Rates	Amount Originally Issued
General Obligation (G.O.) Bonds:			
G.O. Sewer Improvement	1/6/98	1.75 %	\$ 1,000,000
G.O. Urban Renewal Corporate Purpose	9/28/11	1.50-3.10	5,810,000
G.O. Urban Renewal Library Improvement	11/12/12	0.35-1.70	1,815,000
G.O. Refunding	7/1/13	0.35-2.15	2,540,000
G.O. Corporate Purpose	11/5/13	2.00-2.40	1,425,000
G.O. Urban Renewal Corporate Purpose	11/5/13	2.00-2.40	3,540,000
G.O. Corporate Purpose	10/30/14	2.00	3,090,000
G.O. Corporate Purpose	10/8/15	2.00	9,965,000
G.O. Corporate Purpose and Refunding	4/27/17	3.00	4,435,000
G.O. Urban Renewal Corporate Purpose and Refunding	5/9/17	2.00-2.50	7,980,000
Total			
Rural Economic Development Loan and Grant Program: Rural Economic Development Loan	5/8/13	0 %	\$ 360,000
Road Use Tax Revenue Bonds:			
Road Use Tax Series 2012A	3/29/12	2.00-3.00 %	\$ 1,815,000
Utility Revenue Bonds:			
Sewer Revenue Bond Series 1998A	3/23/98	1.75 %	\$ 323,957
Sewer Revenue Bond Series 1998B	3/23/98	1.75	3,769,043
Sewer Revenue Bond Series 2007	8/23/07 (a)	3.00/1.75	5,271,000
Sewer Revenue Bond Series 2008A	7/30/08	3.00	3,250,000
Sewer Revenue Bond Series 2008C	9/15/08	2.75-4.40	1,550,000
Water Revenue Refunding Bond Series 2012C	11/12/12	0.50-2.00	1,575,000
Sewer Revenue Refunding Bond Series 2014A	4/23/14	2.00-3.00	1,315,000
Water Revenue Refunding Bond Series 2014B	4/23/14	2.00-3.05	1,210,000
Sewer Revenue Improvement and Refunding Bond Series 2016	10/7/16	1.20	22,337,000
Water Revenue Improvement Bond Series 2017	2/24/17	1.75	22,072,000
Water Revenue Refunding Bond Series 2017C	4/27/17	2.00-2.25	1,190,000
Total			

<sup>(</sup>a) The interest rate on this bond was reduced to 1.75% on December 1, 2017.

\$ 70,000 \$ - \$ 70,000 \$ - \$ 613 \$ 3,960,000 - 390,000 3,570,000 97,492 1,115,000 - 180,000 935,000 14,218 1,565,000 - 255,000 1,310,000 25,410 1,025,000 - 135,000 890,000 21,677 2,555,000 - 340,000 2,215,000 54,037 2,505,000 - 295,000 2,210,000 50,100 8,220,000 - 880,000 7,340,000 164,400 4,435,000 - 685,000 7,295,000 145,616 7,980,000 \$ - \$ 85,000 7,295,000 \$ 164,537 \$ 33,430,000 \$ - \$ 3,910,000 \$ 29,520,000 \$ 738,100 \$ \$ \$ 1,275,000 \$ - \$ 3,910,000 \$ 29,520,000 \$ 738,100 \$ \$ \$ 1,275,000 \$ - \$ 115,000 \$ 1,160,000 \$ 30,840 \$ \$ \$ 1,275,000 \$ - \$ 117,000 4,160,000 101,579 1,896,000 - 146,000 1,750,000 56,880 740,000 - 110,000 630,000 31,630 745,000 - 180,000 655,000 12,700 985,000 - 180,000 670,000 22,835 940,000 - 95,000 870,000 22,835 940,000 - 95,000 845,000 279,539 22,072,000 - 11,000 22,071,000 236,030 279,539 22,072,000 - 11,000 22,071,000 236,030	E	Balance Beginning of Year	Issued During Year		F	Redeemed Balance During End of Year Year			Interest Paid	Interest Due and Unpaid	
\$ 240,000 \$ - \$ 40,000 \$ 200,000 \$ - \$  \$ 1,275,000 \$ - \$ 115,000 \$ 1,160,000 \$ 30,840 \$  \$ 47,000 \$ - \$ 23,000 \$ 24,000 \$ 621 \$ 514,000 - 252,000 262,000 6,790 4,277,000 - 117,000 4,160,000 101,579 1,896,000 - 146,000 1,750,000 56,880 740,000 - 110,000 630,000 31,630 745,000 - 180,000 565,000 12,700 985,000 - 115,000 870,000 22,835 940,000 - 95,000 845,000 22,665 22,337,000 - 474,000 21,863,000 279,539	\$	3,960,000 1,115,000 1,565,000 1,025,000 2,555,000 2,505,000 8,220,000 4,435,000	\$		\$	390,000 180,000 255,000 135,000 340,000 295,000 880,000 680,000	\$	935,000 1,310,000 890,000 2,215,000 2,210,000 7,340,000 3,755,000		\$ 97,492 14,218 25,410 21,677 54,037 50,100 164,400 145,616	\$ - - - - -
\$ 1,275,000 \$ - \$ 115,000 \$ 1,160,000 \$ 30,840 \$ \$ 47,000 \$ - \$ 23,000 \$ 24,000 \$ 621 \$ 514,000 - 252,000 262,000 6,790 4,277,000 - 117,000 4,160,000 101,579 1,896,000 - 146,000 1,750,000 56,880 740,000 - 110,000 630,000 31,630 745,000 - 180,000 565,000 12,700 985,000 - 115,000 870,000 22,835 940,000 - 95,000 845,000 22,665 22,337,000 - 474,000 21,863,000 279,539	\$ :	33,430,000	\$	_	\$	3,910,000	\$	29,520,000	. =	\$ 738,100	\$ _
514,000       -       252,000       262,000       6,790         4,277,000       -       117,000       4,160,000       101,579         1,896,000       -       146,000       1,750,000       56,880         740,000       -       110,000       630,000       31,630         745,000       -       180,000       565,000       12,700         985,000       -       115,000       870,000       22,835         940,000       -       95,000       845,000       22,665         22,337,000       -       474,000       21,863,000       279,539	•			-					=	30,840	 
1,190,000     -     185,000     1,005,000     27,744       \$ 55,743,000     +     \$ 1,698,000     \$ 54,045,000     \$ 799,013		514,000 4,277,000 1,896,000 740,000 745,000 985,000 940,000 22,337,000 22,072,000 1,190,000				252,000 117,000 146,000 110,000 180,000 115,000 95,000 474,000 1,000 185,000		262,000 4,160,000 1,750,000 630,000 565,000 870,000 845,000 21,863,000 22,071,000 1,005,000		6,790 101,579 56,880 31,630 12,700 22,835 22,665 279,539 236,030 27,744	- - - - - - -

Bond and Note Maturities (Page 1 of 3) June 30, 2018

General Obligation Bonds

	Corporate	Purpose	Library Im	provement	General Obliga	ation Refunding	Corporate		
	Issued Sept	. 28, 2011	Issued Nov	v. 12, 2012	Issued Jul. 1, 2013		Issued No	Issued Nov. 5, 2013	
Year Ending June 30,	Interest Rates	Amount	Interest Rates	Amount	Interest Rates	Amount	Interest Rates	Amount	
2019	1.85 %	\$ 400,000	1.00 %	\$ 180,000	1.30 %	\$ 255,000	2.00 %	\$ 140,000	
2020	2.10	410,000	1.20	185,000	1.50	260,000	2.00	140,000	
2021	2.30	420,000	1.35	185,000	1.75	260,000	2.00	145,000	
2022	2.45	435,000	1.55	190,000	1.90	265,000	2.10	150,000	
2023	2.60	450,000	1.70	195,000	2.15	270,000	2.25	155,000	
2024	2.80	465,000		-		-	2.40	160,000	
2025	3.00	485,000		-		-		-	
2026	3.10	505,000		-		-		-	
2027		-		-		-		-	
2028		-		-		-		-	
2029	_	_			=	-	-		
Total	=	\$ 3,570,000		\$ 935,000	:	\$ 1,310,000	=	\$ 890,000	

General Obligation Bonds

	Corporate Purpose		Corporate	Purpose	Corporate	e Purpose	
	Issued Oct	t. 8, 2015	Issued Apr	. 27, 2017	Issued Ma	ay 9, 2017	
Year Ending June 30,	Interest Rates	Amount	Interest Rates	Amount	Interest Rates	Amount	Total
2019	2.00 %	\$ 890,000	3.00 %	\$ 680,000	2.00 %	\$ 1,130,000	\$ 4,320,000
2020	2.00	910,000	3.00	610,000	2.00	1,155,000	4,325,000
2021	2.00	920,000	3.00	415,000	2.00	1,180,000	4,190,000
2022	2.00	935,000	3.00	425,000	2.00	445,000	3,530,000
2023	2.00	890,000	3.00	425,000	2.00	455,000	3,550,000
2024	2.00	910,000	3.00	445,000	2.00	460,000	3,170,000
2025	2.00	930,000	3.00	245,000	2.00	470,000	2,465,000
2026	2.00	955,000	3.00	250,000	2.00	480,000	2,190,000
2027		-	3.00	260,000	2.125	495,000	755,000
2028		-		-	2.25	505,000	505,000
2029	-		,		2.50	520,000	520,000
Total	=	\$ 7,340,000	:	\$ 3,755,000		\$ 7,295,000	\$ 29,520,000

General C	Obligation	Bonds
-----------	------------	-------

Corpora	te P	urpose	Corpora	te P	urpose
Issued N	lov.	5, 2013	Issued O	ct. 3	30, 2014
Interest Rates		Amount	Interest Rates		Amount
2.00 %	\$	345,000	2.00 %	\$	300,000
2.00		350,000	2.00		305,000
2.00		360,000	2.00		305,000
2.10		375,000	2.00		310,000
2.25		385,000	2.00		325,000
2.40		400,000	2.00		330,000
		-	2.00		335,000
		-			-
		-			-
		_			-
					-
	\$	2,215,000		\$	2,210,000

Rural Economic Development

Loan and Grant Program
Rural Econ. Development Issued May 8, 2013

Road Use Tax Revenue Bonds

Road Use Tax Rev. Ser. 2012A Issued Mar. 29, 2012

Interest	
<u>Rates</u>	Amount
0.00 %	\$ 40,000
0.00	40,000
0.00	40,000
0.00	40,000
0.00	40,000
	-
	-
	-
	_
	-
	 **
	\$ 200,000

Interest		
Rates		Amount
2.00 %	6\$	115,000
2.00		120,000
2.00		120,000
2.20		125,000
2.40		130,000
2.60		130,000
2.80		135,000
2.90		140,000
3.00		145,000
		-
-		-
	\$	1,160,000
	-	

Bond and Note Maturities (Page 2 of 3) June 30, 2018

Enterprise Fund Revenue Bonds

	Sewer Revenue Series	1998A	Sewer Revenu	Sewer Revenue Series 1998B			Sewer Revenue Series 2007			
	Issued Mar. 23, 19	98	Issued Ma	Issued Mar. 23, 1998			g. 23	, 2007		
Year Ending June 30,	Interest Rates Am	ount	Interest Rates	Amount		Interest Rates	/	Amount		
2019	1.75 % \$	24,000	1.75 %	\$ 262,0	00	1.75 %	\$	121,000		
2020		-			-	1.75		416,000		
2021		-			_	1.75		430,000		
2022	•	-			-	1.75		444,000		
2023		-	•		-	1.75		459,000		
2024		-		•	-	1.75		475,000		
2025		-			-	1.75		486,000		
2026		_			-	1.75		654,000		
2027		-			-	1.75		675,000		
2028		_			-			_		
2029		-			· <u>-</u>			-		
2030		-			-			-		
2031		-			-			-		
2032		-	•		-			-		
2033		-			-			-		
2034		-			-			-		
2035		-			-			-		
2036		-			-			-		
2037										
Total	\$	24,000	_	\$ 262,0	00		\$	4,160,000		

Enterprise Fund Revenue Bonds							
Sewer Revenue	Series 2008A	Sewer Revenue	Series 2008C	Water Refunding	Series 2012C		
Issued Jul.	30, 2008	Issued Sept	t. 15, 2008	Issued Nov	. 12, 2012		
Interest		Interest		Interest			
Rates	Amount	Rates	Amount	Rates	Amount		
3.00 %	\$ 151,000	4.20 %	\$ 115,000	1.60 %	\$ 185,000		
3.00	156,000	4.25	120,000	1.80	190,000		
3.00	161,000	4.30	125,000	2.00	190,000		
3.00	166,000	4.35	130,000				
3.00	171,000	4.40	140,000		•		
3.00	177,000		-		-		
3.00	183,000		-		-		
3.00	189,000		-		_		
3.00	195,000		_		-		
3.00	201,000		-		-		
	_		-		_		
	_		-		-		
	_		-		_		
	· -		-		-		
	· <b>_</b>		-		_		
	-				-		
	-		-		-		
	-		<u></u>		-		
	-		-		_		
	A 4750 000						
	\$ 1,750,000	•	\$ 630,000	•	\$ 565,000		

Bond and Note Maturities (Page 3 of 3) June 30, 2018

Enterprise Fund Revenue Bonds

	Sewer Refundi	ng Series 2014A	Water Refunding			provement Series 2016		
	Issued Ap	r. 23, 2014	Issued Apr.	23, 2014	Issued Oc	. 7, 2016		
Year Ending June 30,	Interest Rates	Amount	Interest Rates	Amount	Interest Rates	Amount		
2019	2.00 %	\$ 115,000	2.00 % \$	100,000	1.20 % \$	480,000		
2020	2.00	120,000	2.00	100,000	1.20	483,000		
2021	2.00	120,000	2.00	100,000	1.20	493,000		
2022	2.25	125,000	2.25	105,000	1.20	498,000		
2023	2.45	125,000	2.50	105,000	1.20	503,000		
2024	2.70	130,000	2.70	110,000	1.20	653,000		
2025	3.00	135,000	3.00	110,000	1.20	666,000		
2026		<b>M</b>	3.05	115,000	1.20	661,000		
2027		-		-	1.20	672,000		
2028		-	•	_	1.20	1,379,000		
2029		-		-	1.20	1,612,000		
2030		-	,	-	1.20	1,635,000		
2031		-		-	1.20	1,659,000		
2032		-		-	1.20	1,683,000		
2033		-		_	1.20	1,707,000		
2034		-		· -	1.20	1,732,000		
2035		-		_	1.20	1,757,000		
2036		-		•	1.20	1,782,000		
2037	,	-			1.20	1,808,000		
Total		\$ 870,000	<u>\$</u>	845,000	· · · · · · · · · · · · · · · · · · ·	21,863,000		

Enterprise Fund Revenue Bonds

Water Improvement Series 2017		Water Refunding Series 2017C			
Issued Feb. 24, 2017		Issued Apr. 27, 2017			
Interest Rates	Amount	Interest Rates	Amount		Total
1.75 %	\$ 1,000	2.00 %	\$ 190,000	\$	1,744,000
1.75	100,000	2.00	195,000	Ψ	1,880,000
1.75	800,000	2.25	200,000		2,619,000
1.75	800,000	2.25	210,000		2,478,000
1.75	800,000	2.25	210,000		2,513,000
1.75	800,000		, -		2,345,000
1.75	1,278,000		<u></u>		2,858,000
1.75	1,304,000				2,923,000
1.75	1,330,000		-		2,872,000
1.75	1,357,000		-		2,937,000
1.75	1,384,000		•		2,996,000
1.75	1,412,000		-		3,047,000
1.75	1,440,000		• -		3,099,000
1.75	1,469,000		-		3,152,000
1.75	1,498,000		-		3,205,000
1.75	1,528,000				3,260,000
1.75	1,559,000		-		3,316,000
1.75	1,590,000		-		3,372,000
1.75	1,621,000		**		3,429,000
	\$22,071,000	-	\$ 1,005,000	\$	54,045,000

# Schedule of Receipts By Source and Disbursements By Function - All Governmental Funds

# Last Ten Years

	2018	2017	2016	2015
Receipts:				
Property tax	\$ 9,161,827	\$ 8,495,238	\$ 7,583,031	\$ 6,861,247
Tax increment financing	4,074,528	4,389,642	4,509,489	3,918,081
Other city tax	327,429	335,049	360,492	341,057
Licenses and permits	575,399	389,066	478,562	552,067
Use of money and property	221,892	182,754	159,353	149,029
Intergovernmental	3,931,853	3,353,878	3,889,968	2,136,378
Charges for service	1,943,556	2,556,384	1,893,581	2,219,792
Special assessments	-	-	-	-
Miscellaneous	1,145,670	355,213	471,339	390,306
Total	\$ 21,382,154	\$ 20,057,224	\$ 19,345,815	\$ 16,567,957
Disbursements:				
Public safety	\$ 3,498,753	\$ 3,177,706	\$ 2,836,301	\$ 2,563,426
Public works	1,981,066	1,788,477	1,626,565	1,511,077
Health and social services	110,725	103,500	105,350	98,207
Culture and recreation	3,931,551	3,792,817	3,593,454	3,458,203
Community and economic development	1,859,840	1,723,266	1,647,664	1,166,131
General government	1,724,903	1,464,069	1,591,679	1,537,711
Debt service	4,899,061	5,309,615	4,831,259	4,528,242
Capital projects	10,035,175	8,882,559	8,023,964	4,181,863
Total	\$ 28,041,074	\$ 26,242,009	\$ 24,256,236	\$ 19,044,860

2014	2013	2012	2011	2010	2009
\$ 6,127,781	\$ 6,107,502	\$ 5,502,489	\$ 5,314,263	\$ 4,914,385	\$ 3,863,587
3,518,713	3,228,972	3,301,297	2,737,069	1,389,368	2,822,497
311,708	292,566	291,492	287,105	269,844	267,057
507,326	565,465	560,046	475,789	501,169	517,615
143,887	140,675	164,087	177,521	162,861	189,544
2,152,197	1,767,090	2,264,687	1,617,962	883,561	1,078,608
1,674,579	1,698,909	1,457,531	1,547,314	1,437,878	1,240,283
1,067	1,660	5,051	6,285	9,620	10,383
647,785	302,042	545,227	598,909	299,628	205,944
\$ 15,085,043	\$ 14,104,881	\$ 14,091,907	\$ 12,762,217	\$ 9,868,314	\$10,195,518
\$ 2,315,057	\$ 2,144,553	\$ 1,984,061	\$ 1,779,435	\$ 1,682,165	\$ 1,560,255
1,424,544	1,367,808	1,163,999	1,102,168	1,001,921	1,148,712
97,000	135,150	86,000	90,446	56,050	70,600
3,208,940	2,862,412	2,825,660	2,692,700	2,466,178	2,578,532
898,262	1,097,172	1,033,597	927,060	861,398	619,737
1,293,854	1,250,373	1,133,334	1,048,025	875,271	739,891
4,168,095	3,952,064	3,844,731	2,956,440	3,050,069	2,823,582
5,468,736	7,091,862	7,854,575	8,901,225	2,891,519	2,058,032
\$ 18,874,488	\$ 19,901,394	\$ 19,925,957	\$ 19,497,499	\$ 12,884,571	\$11,599,341

# Schedule of Expenditures of Federal Awards

For the Year Ended June 30, 2018

Fodoral Grantor/Page Through Grantor/Program Title	Federal CFDA Number	Agency or Pass-Through Number	Program/ Award Amount	Federal Award Expended
Federal Grantor/Pass-Through Grantor/Program Title	Number	Number	Amount	Experided
U.S. Department of Justice  Direct Programs:				
Bulletproof Vest Partnership Program	16.607 16.607	2016BUBX16082269 2015BUBX15077810	\$ 4,544 2,512	\$ 2,297 350
				2,647
Public Safety Partnership and Community Policing Grants	16.710	2014UMWX0153	125,000	17,887
Body-Worn Camera Policy and Implementation Program Total U.S. Department of Justice	16.835	2016-BC-BX-K005	14,910	14,910 35,444
U.S. Department of Transportation Indirect Programs:				
Passed Through Iowa Department of Transportation:				
Highway Planning and Construction	20,205 20,205	STP-U-5557(618)70-52 STP-U-5557(620)70-52	1,986,000 837,000	575,695 509,700
	•	,	•	1,085,395
Passed Through Governor's Traffic Safety Bureau:				
Alcohol Impaired Driving Countermeasures Incentive Grants I	20,601	PAP 18-402-MOPT	13,400	11,667
	20.601	PAP 17-402-MOPT	12,000	2,503
Total U.S. Department of Transportation				14,170 1,099,565
Environmental Protection Agency				
Indirect Programs:				
Passed Through Iowa Finance Authority: Capitalization Grants for Drinking				
Water State Revolving Funds	66.468	FS-87-15-DWSRF-016	22,072,000	11,642,712
U.S. Department of Homeland Security				
Direct Programs: Staffing for Adequate Fire and				
Emergency Response (SAFER)	97.083	EMW-2015-FF-00044	283,024	65,122
TOTAL EXPENDITURES OF FEDERAL AWARDS				\$ 12,842,843

See accompanying independent auditor's report and the accompanying notes to the schedule of expenditures of federal awards.

Notes to the Schedule of Expenditures of Federal Awards

For the Year Ended June 30, 2018

#### NOTE A. BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards ("the Schedule") includes the federal award activity of the City of North Liberty, lowa, under programs of the federal government for the year ended June 30, 2018. The information in the Schedule is presented in accordance with the requirements of Title 2, U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City of North Liberty, lowa, it is not intended to and does not present the financial position, changes in financial position or cash flows of the City of North Liberty, lowa.

#### NOTE B. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported in the Schedule are reported on the basis of cash receipts and disbursements, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Such expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-87, Cost Principles for State, Local and Indian Tribal Governments, or the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

# NOTE C. INDIRECT COST RATE

The City of North Liberty, Iowa has not elected to use the 10% de minimis indirect cost rate as allowed under the Uniform Guidance.



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council City of North Liberty, Iowa

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of North Liberty, Iowa, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated December 27, 2018. Our report expressed unmodified opinions on the financial statements which were prepared on the basis of cash receipts and disbursements, a basis of accounting other than accounting principles generally accepted in the United States of America.

# Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of North Liberty, lowa's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of North Liberty, lowa's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of North Liberty, lowa's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying Schedule of Findings and Questioned Costs as item II-A-18, that we consider to be a significant deficiency.

# Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of North Liberty, lowa's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Findings and Questioned Costs as items II-B-18, II-C-18 and II-D-18. In addition, we noted certain immaterial instances of noncompliance and other matters which are described in Part IV of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the City of North Liberty, lowa's operations for the year ended June 30, 2018 are based exclusively on knowledge obtained from procedures during our audit of the financial statements of the City of North Liberty, lowa. Since our audit was based on tests and samples, not all transactions that might have an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

# City of North Liberty, lowa's Responses to Findings

Wenkel, Parker & Footer, CAA PC

The City of North Liberty, Iowa's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. The City of North Liberty, Iowa's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

# Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of North Liberty, lowa during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Iowa City, Iowa

December 27, 2018



# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Honorable Mayor and Members of the City Council City of North Liberty, Iowa

# Report on Compliance for Each Major Federal Program

We have audited the City of North Liberty, Iowa's compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Compliance Supplement that could have a direct and material effect on the City of North Liberty, Iowa's major federal programs for the year ended June 30, 2018. The City of North Liberty, Iowa's major federal programs are identified in the Part I of the accompanying Schedule of Findings and Questioned Costs.

# Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the City of North Liberty, lowa's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2, U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of North Liberty, lowa's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the City of North Liberty, lowa's compliance.

#### Opinion on Each Major Federal Program

In our opinion, the City of North Liberty, Iowa complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal programs for the year ended June 30, 2018.

# Report on Internal Control Over Compliance

Management of the City of North Liberty, lowa is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City of North Liberty, lowa's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of North Liberty, lowa's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weakness or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying Schedule of Findings and Questioned Costs as item III-A-18 (2018-001), that we consider to be a significant deficiency.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

lowa City, Iowa December 27, 2018

Wenkel, Parker & Freter, CPA PC

# Schedule of Findings and Questioned Costs

Year Ended June 30, 2018

# Part I. Summary of the Independent Auditor's Results:

#### Financial Statements

Type of auditor's report issued: Unmodified

Internal control over financial reporting:

Material weakness identified?

Significant deficiency(ies) identified not considered to be

material weaknesses?

Noncompliance material to financial statements noted?

Federal Awards

Internal control over major programs:

Material weakness identified?

Significant deficiency(ies) identified not considered to be

material weaknesses? Yes .

Type of auditor's report issued on compliance for major

programs: Unmodified

Any audit findings disclosed that are required to be reported

in accordance with the Uniform Guidance, Section 200.515?

Identification of major programs:

CFDA Number 66.468

Name of Federal Program or Cluster Capitalization Grants

for Drinking Water State

Revolving Funds

CFDA Number 20.205

Name of Federal Program or Cluster Highway Planning

and Construction

Dollar threshold used to distinguish between Type A and

Type B programs: \$750,000

Auditee qualified as low-risk auditee?

# Schedule of Findings and Questioned Costs

Year Ended June 30, 2018

#### Part II. Current Year Findings Related to the Financial Statements

#### **Internal Control Deficiencies**

II-A-18 Segregation of Duties

**Criteria** - Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the City's financial statements.

**Condition** - We noted that the individuals that are responsible for recording cash receipts and preparing checks at times fill in at the front desk to cover absences of the staff that regularly work at the front desk. These individuals at times handle cash receipts from utility payments received from citizens. We noted that the person who prepares checks also mails the checks after they have been signed by authorized signers.

**Cause** - As the City has continued to experience growth and the volume of financial activity has increased, certain procedures have become obsolete due to increased staff workloads. Segregation of certain duties and compensating controls through oversight and processes have not been updated to reflect the need for additional segregation of duties.

**Effect** - Inadequate segregation of duties could adversely affect the City's ability to prevent, or detect and correct, misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

**Recommendation -** The City should review its control activities to obtain the maximum internal control possible under the circumstances by utilizing current staff and new hires in the future.

**Response** - The City implemented internal control policies at City Hall in January 2018. The policies are reviewed regularly to look for additional methods of segregation. As City Hall staff are added, additional segregation measures will be added.

Conclusion - Response accepted.

# Schedule of Findings and Questioned Costs

Year Ended June 30, 2018

# Part II. Current Year Findings Related to the Financial Statements (Continued)

#### **Instances of Noncompliance**

II-B-18 Deposits and Investments

**Criteria -** The City is required by Chapter 12C.2 of the Code of lowa to designate the authorized depositories of the City.

**Condition** - We noted that the maximum depository amount at a bank was exceeded from July 1, 2017 through July 25, 2017. We noted that this bank was removed from the City's amended depository resolution adopted April 25, 2017. The City had four certificates of deposit at the bank at the time of the amendment of the depository resolution, and through July 25, 2017. In addition, the certificates of deposit totaled \$288,990, which resulted in \$38,990 in excess of federal depository insurance.

**Cause** - The City erroneously overlooked the certificates of deposit at the bank when preparing the amendment to the depository resolution in April 2017.

**Effect** - The City's deposits remained at a bank not covered by the amendment to the depository resolution. In addition, the amount in excess of federal depository insurance coverage was at risk of loss.

**Recommendation -** The City should carefully review all of its bank accounts and certificates of deposit to ensure that all funds are covered by the City's depository resolution.

**Response** - The investments that were overlooked have been added back into the City's depository resolution. City staff implemented an update of all paperwork on those accounts as well. The City's depository resolution will be reviewed and updated as necessary.

**Conclusion - Response accepted.** 

#### II-C-18 Financial Condition

**Criteria** - The City is responsible for ensuring that adequate sources of funds are available to ensure the City remains in good financial condition.

**Condition** - The City had deficit balances at June 30, 2018 in five capital projects funds, the Park Development capital reserve account within the General Fund and the Sewer Capital Projects capital projects account within the Sewer Enterprise Fund that arose because project and construction costs were incurred prior to the availability of funds.

Cause - In many cases, the costs of construction projects and activities are expended prior to the availability of certain funds. The City has followed the practice of using available City funds to pay for project and construction costs and then seek grant reimbursements or authorize the sale of bonds to replenish the fund balances. The City should make sure that there are adequate revenues, grants, proceeds from sales of bonds and available City funds to cover the costs of these projects and construction activities.

#### Schedule of Findings and Questioned Costs

Year Ended June 30, 2018

# Part II. Current Year Findings Related to the Financial Statements (Continued)

**Instances of Noncompliance** (Continued)

II-C-18 Financial Condition (Continued)

**Effect** - The City's financial condition may be subject to risk if adequate funding and funds on hand are not available to pay for the costs of these projects as well as other operations of the City.

**Recommendation** - In many cases, the costs of construction projects and activities are expended prior to the availability of certain funds. The City has followed the practice of using available City funds to pay for project and construction costs and then seek grant reimbursements or authorize the sale of bonds to replenish the fund balances. The City should make sure that there are adequate revenues, grants, proceeds from sales of bonds and available City funds to cover the costs of these projects and construction activities.

**Response** - The City works to ensure that negative fund balances are limited. Due to capital projects crossing over fiscal years and the City borrowing for projects when they are complete, it will be common practice to have negative fund balances in capital project funds. These funds are monitored consistently.

Conclusion - Response accepted.

# II-D-18 Certified Budget

**Criteria** - The City is required by Chapter 384 of the Code of Iowa to adopt and certify an original budget, and amended budgets as necessary.

**Condition** - We noted that the Notice of Public Hearing for amending the budget for the year ended June 30, 2018 stated that the date of the Council meeting for amending the budget was May 24, 2018. The actual date of the Council meeting was May 22, 2018 and the date of the adoption and certification of the amended budget was also noted to be May 22, 2018. There was no meeting held on May 24, 2018.

**Cause -** The City erroneously used the incorrect date of the meeting when preparing the Notice of Public Hearing.

**Effect** - The City's amendment of the budget for the year was not valid due to the error, and the budget in effect for the full year was the adopted original budget. The budgeted amounts for five expenditure functions were exceeded during the year, and three of the function overexpenditures were material to the financial statements.

**Recommendation -** The City should carefully review all information prepared in the budgeting process to ensure that it is correct and consistent.

# Schedule of Findings and Questioned Costs

Year Ended June 30, 2018

# Part II. Current Year Findings Related to the Financial Statements (Continued)

**Instances of Noncompliance** (Continued)

II-D-18 Certified Budget (Continued)

**Response** - The City is having an extra reviewer look at publication documents to ensure that the dates and data are correct before sending for publication.

Conclusion - Response accepted.

# Schedule of Findings and Questioned Costs

Year Ended June 30, 2018

# Part III. Current Year Findings and Questioned Costs for Federal Awards

# **Instances of Noncompliance**

No matters were noted.

#### **Internal Control Deficiencies**

CFDA Number 66.468: Capitalization Grants for Drinking Water State Revolving Funds

Pass-through Entity Identifying Number: FS-87-15-DWSRF-016

Federal Award Year: 2018

Prior Year Finding Number: III-A-17 (2017-001)

**Environmental Protection Agency** 

Passed Through Iowa Finance Authority

CFDA Number 20.205: Highway Planning and Construction

Pass-through Entity Identifying Numbers: STP-U-5557(618)--70-52; STP-U-5557(620)--70-52

Federal Award Year: 2018
Prior Year Finding Number: N/A
U.S. Department of Transportation

Passed Through Iowa Department of Transportation

III-A-18 Segregation of Duties - The City did not properly segregate recording of cash receipts and preparing checks, including those related to federal programs. See

(2018-001) Finding II-A-18.

# Schedule of Findings and Questioned Costs

Year Ended June 30, 2018

# Part IV. Other Findings Related to Required Statutory Reporting

- IV-A-18 Certified Budget See Finding II-D-18.
- IV-B-18 **Questionable Disbursements** We noted no disbursements that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- IV-C-18 **Travel Expenses** No disbursements of City money for travel expenses of spouses of City officials or employees were noted.
- IV-D-18 **Business Transactions with City Officials and Employees** We noted no business transactions between the City and City officials or employees during the year ended June 30, 2018.
- IV-E-18 **Bond Coverage** Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that the coverage is adequate for current operations.
- IV-F-18 **Publication of Council Minutes** No transactions were noted from the minutes of the Council meetings that we believe should have been approved by the Council but were not. The minutes of all Council meetings tested for compliance with publication were made within fifteen days as required by Chapter 372.13(6) of the Code of Iowa.
- IV-G-18 **Deposits and Investments -** See Finding II-B-18.

In addition, the maximum depository amount at one of the banks the City is authorized to bank with was exceeded for two days in April 2018 and for 4 days in May 2018. It appears that the maximum depository amount was exceeded in April 2018 due to a significant receipt of property taxes, and in May 2018 due to accumulating funds for the June 1, 2018 payment of principal and interest on the City's outstanding bonds.

**Recommendation** - Total deposits on hand at the banks the City is authorized to bank with should be reviewed on a regular basis by appropriate City staff in order to minimize the time that balances at any of the authorized depositories exceed, or are expected to exceed, the maximum depository amounts.

**Response** - The City has updated the depository resolution to accommodate bond payments on June 1 of each year. The City ensures in May that the amount in the resolution is sufficient to accommodate the necessary balance accumulation.

**Conclusion** - Response accepted.

- IV-H-18 **Revenue Bonds and Notes** No instances of noncompliance with the revenue bond and note resolutions were noted.
- IV-I-18 Financial Condition See Finding II-C-18.
- IV-J-18 **Annual Urban Renewal Report** The annual urban renewal report was properly approved and certified to the lowa Department of Management on or before December 1 and no exceptions were noted.



#### APPENDIX E

#### **BOOK-ENTRY SYSTEM**

The information in this Appendix concerning The Depository Trust Company, New York, New York ("DTC") and DTC's book-entry system has been obtained from DTC. Neither the Underwriter nor the Issuer take responsibility for the accuracy or completeness thereof, or for any material changes in such information subsequent to the date hereof, or for any information provided at the web sites referenced below. Beneficial Owners should confirm the following with DTC or the Direct Participants (as hereinafter defined). So long as Cede & Co. is the Registered Owner of the Bonds, as nominee of DTC, references in the Official Statement to the Bondowners or Registered Owners of the Bonds shall mean Cede & Co. and shall not mean the Beneficial Owners of the Bonds.

# **Book-Entry System**

The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for series of the Bonds, each in the aggregate principal amount of such series, and will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Securities is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Securities unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the

Direct Participant as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Securities are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Issuer or Trustee, on any payment date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with Bonds held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the Trustee or the Issuer, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Issuer or the Trustee, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the Issuer or the Trustee. Under such circumstances, in the event that a successor depository is not obtained, Bond certificates are required to be printed and delivered.

The Issuer may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor depository). In that event, Bond certificates will be printed and delivered to DTC.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the Issuer believes to be reliable, but the Issuer does not take any responsibility for the accuracy thereof.