

**TOWN OF EASTON, CONNECTICUT**

**FINANCIAL STATEMENTS**

**JUNE 30, 2011**

# TOWN OF EASTON, CONNECTICUT

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## Independent Auditors' Report

Board of Finance  
Town of Easton  
Easton, Connecticut

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Easton, Connecticut, as of and for the year ended June 30, 2011, which collectively comprise the Town's basic financial statements as listed in the table of contents. These basic financial statements are the responsibility of the Town's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control over financial reporting. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements, assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall basic financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Easton, Connecticut, as of June 30, 2011, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 15, 2011 on our consideration of the Town of Easton, Connecticut's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Management's discussion and analysis on pages 3 through 9, the budgetary comparison information on pages 45 through 49, are not required parts of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Easton, Connecticut's basic financial statements. The combining and individual nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements and schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

*Blum, Shapiro & Company, P.C.*

December 15, 2011

**TOWN OF EASTON, CONNECTICUT**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**FOR THE YEAR ENDED JUNE 30, 2011**

Management of the Town of Easton offers readers these financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2011.

The purpose of the MD&A is to provide to the reader an interpretation of the financial information and results of the fiscal year.

**Financial Highlights**

- The assets of the Town exceeded its liabilities at the close of the most recent year by \$59,905,882 (*net assets*). Of this amount, \$4,275,449 (*unrestricted net assets*) may be used to meet the Town's ongoing obligations to citizens and creditors.
- The Town's total net assets increased by \$54,859. Substantially all of the increase is attributable to capital expenditures in excess of depreciation expense and an increase in investment income.
- As of the close of the current fiscal year, the Town's governmental funds reported a combined deficit ending fund balance of \$(1,094,373). The deficit is attributable to capital projects that have not yet been permanently financed.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$3,269,780 or 8% of total general fund expenditures and transfers out.
- The Town's total long-term obligations decreased by \$2,440,000 during the current fiscal year.

**Overview of the Basic Financial Statements**

This discussion and analysis are intended to serve as an introduction to the Town of Easton's basic financial statements. The Town's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all of the Town's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The statement of activities presents information showing how the Town's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements present only government activities whose functions are principally supported by taxes and intergovernmental revenues. The governmental activities of the Town include general government, public safety, public works, health and welfare, education, library, and parks and recreation.

**Fund Financial Statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resource, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a Town's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Town's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town maintains several individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the general fund and bonded capital project fund, both of which are considered to be a major fund. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The Town adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

**Proprietary funds.** The Town maintains one proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the Town's various functions. The Town uses an internal service fund to account for the Board of Education medical insurance benefits. This activity has been included within governmental activities in the government-wide financial statements.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the Town. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

**Notes to Basic Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other Information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the Town's progress in funding its obligation to provide pension benefits to its employees.

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information on pensions.

### **Government-Wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a Town's financial position. In the case of the Town, assets exceeded liabilities by \$59,905,882 at the close of the most recent fiscal year.

A large portion of the Town's net assets (91%) reflects its investment in capital assets (e.g., land, construction in progress, land improvements, buildings, building improvements, machinery and equipment and vehicles), less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

**TOWN OF EASTON NET ASSETS  
JUNE 30, 2011 AND 2010**

	<b>Governmental Activities</b>	
	<b>2011</b>	<b>2010</b>
Current and other assets	\$ 11,778,630	\$ 12,305,222
Capital assets, net of accumulated depreciation	92,448,395	93,458,482
Total assets	<u>104,227,025</u>	<u>105,763,704</u>
Long-term debt outstanding	32,523,414	31,303,111
Other liabilities	11,797,729	14,609,570
Total liabilities	<u>44,321,143</u>	<u>45,912,681</u>
Net Assets:		
Invested in capital assets, net of debt	55,630,433	53,742,220
Unrestricted	<u>4,275,449</u>	<u>6,108,803</u>
Total Net Assets	<u>\$ 59,905,882</u>	<u>\$ 59,851,023</u>

None of the Town's net assets represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net assets, \$4,275,449 may be used to meet the Town's ongoing obligations to citizens and creditors. At the end of the current fiscal year, the Town is able to report positive balances in both categories of net assets for the Town as a whole.

**TOWN OF EASTON CHANGES IN NET ASSETS  
FOR THE YEARS ENDED JUNE 30, 2011 AND 2010**

	<b>Governmental Activities</b>	
	<b>2011</b>	<b>2010</b>
Revenues:		
Program revenues:		
Charges for services	\$ 1,834,112	\$ 1,748,630
Operating grants and contributions	2,574,110	2,460,870
General revenues:		
Property taxes	37,141,113	36,028,201
Grants and contributions not restricted to specific purposes	222,757	280,491
Investment income	238,911	563,996
Miscellaneous	44,219	21,940
Total revenues	42,055,222	41,104,128
Program expenses:		
General government	3,607,371	3,393,337
Public safety	4,080,618	3,564,387
Public works	3,300,634	3,061,206
Health and welfare	505,771	504,100
Education	27,090,890	26,294,245
Library	799,462	859,668
Parks and recreation	853,867	791,741
Interest expense	1,761,750	1,344,839
Total expenses	42,000,363	39,813,523
Increase in Net Assets	54,859	1,290,605
Net Assets - Beginning of Year	59,851,023	58,560,418
Net Assets - End of Year	\$ 59,905,882	\$ 59,851,023

**Financial Analysis of the Town's Funds**

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a Town's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, governmental funds reported a combined deficit ending fund balance of \$(1,094,373), which is mainly attributed to the issuance of bond anticipation notes.

The general fund is the operating fund of the Town. At the end of the current fiscal year, unassigned fund balance was \$3,269,980. As a measure of the general fund's liquidity, it may be useful to compare the unassigned fund balance to total general fund expenditures. Unassigned fund balance represents 8% of total general fund expenditures and other financing uses, while total fund balance represents 10% of that same amount.



## **General Fund Budgetary Highlights**

The most significant difference between the original budget and the final amended budget included additional appropriations of \$95,687 and budget transfers of \$151,480 from various departments to the transfers out account to purchase equipment. The Board of Finance made special appropriations to the Senior Center, Fire Department, Town Attorney account, Insurance, MERS and Professional Services and transferred funds from police special service revenue and the emergency medical service special revenue fund to cover the expenditure.

A positive budget variance of \$194,154 in the fringe benefit account is mainly due to the increased percentage deductions from employees, as well as the reduced premiums in insurance costs due to a change in benefit plans and the employees' election to accept "in lieu of" the medical coverage. Also, there is a positive variance in the contingency account as the fire union contracts have not been settled.

## **Bonded Capital Projects Fund**

This fund accounts for financial resources from general obligation bonds to be used for major capital asset construction and/or purchases.

## **Capital Assets and Debt Administration**

**Capital assets.** The Town's investment in capital assets as of June 30, 2011 is \$92,448,395 (net of accumulated depreciation). This investment in capital assets includes land, construction in progress, land improvements, buildings, building improvements, machinery and equipment and vehicles.

Major capital asset events during the current fiscal year included the following:

- The Wells Hill Bridge Project.
- The (Old SSES) 660 Morehouse Road Facilities and the Easton Country Day has been renovated with a Fire Suppression System.
- The construction of the new Animal Shelter Facility that is being funded by two (2) grants, STEAP and LOCIP and Town bonding.
- The remaining additions and deletions consisted of various equipment and vehicles for Town departments.

**TOWN OF EASTON CAPITAL ASSETS**  
(Net of Depreciation)

	<b>Governmental</b>	
	<b>Activities</b>	
	<u>2011</u>	<u>2010</u>
Land	\$ 19,028,656	\$ 19,028,656
Construction in progress	427,896	76,402
Land improvements	454,466	476,261
Buildings	53,668,877	54,568,750
Building improvements	1,304,789	1,290,974
Machinery and equipment	351,721	342,696
Vehicles	1,372,634	1,491,519
Infrastructure	<u>15,839,356</u>	<u>16,183,224</u>
<b>Total</b>	<b><u>\$ 92,448,395</u></b>	<b><u>\$ 93,458,482</u></b>

Additional information on the Town’s capital assets can be found in Note 5 of this report.

**Long-term debt.** At the end of the current fiscal year, the Town had total debt outstanding of \$37,455,000. All of this debt comprises debt backed by the full faith and credit of the Town.

**TOWN OF EASTON OUTSTANDING DEBT**  
**General Obligation Bonds and Notes**

	<b>Governmental</b>	
	<b>Activities</b>	
	<u>2011</u>	<u>2010</u>
General obligation bonds - Town improvements	\$ 6,107,000	\$ 5,290,500
General obligation bonds - School improvements	22,522,000	23,554,500
General obligation bonds - Sewer improvements	326,000	
Bond anticipation notes	<u>8,500,000</u>	<u>11,050,000</u>
<b>Total</b>	<b><u>\$ 37,455,000</u></b>	<b><u>\$ 39,895,000</u></b>

The Town is also obligated for a portion of the Regional School District No. 9 general obligation debt in the net amount of \$10,073,635.

On July 20, 2010, the Town issued \$8,500,000 of bond anticipation notes. These bond anticipation notes bear interest at 1.0% and mature on July 8, 2011 and are for elementary school construction and land acquisition.

During the fiscal year, the Town made bond principal payments of \$2,300,000 for school and general purpose debt.

The Town maintains an “AAA” credit rating from Standard and Poor’s, for its general obligation debt.

State statutes limit the amount of general obligation debt a governmental entity may issue to 7 times its tax collections including interest and lien fees and the tax relief for elderly freeze grant. The current debt limitation for the Town is \$259,312,515 which is significantly in excess of the Town’s outstanding general obligation debt.

Additional information on the Town’s long-term debt can be found in Note 8 of this report.

## **Economic Factors and Next Year's Budget and Rates**

The following are some factors that were considered in preparing the Town's budget for the 2012 fiscal year:

- The unemployment rate for the Town is currently 5.8%. This compares favorably to the state's average unemployment rate of 9.0% and the national average rate of 9.1 %.
- Inflationary trends in the region compare favorably to national indices.
- Town's elected and appointed officials considered Town-wide trends when setting the fiscal year 2011 budget. The Town decided that it was important to continue to support the school system and adopt a budget designed to promote long-term financial stability, conservative budgeting, and while at the same time, providing excellent services to our residents and taxpayers. In order to meet these objectives, work hours have been reduced in many departments, some services were reduced, and layoffs have occurred.
- At June 30, 2011, unassigned fund balance in the general fund was \$3,269,780.

## **Requests for Information**

This financial report is designed to provide a general overview of the Town's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Chairman, Board of Finance or the Office of the Comptroller, Town of Easton, 225 Center Road, Easton, Connecticut 06612.

## TOWN OF EASTON, CONNECTICUT

## STATEMENT OF NET ASSETS

JUNE 30, 2011

	<u>Governmental Activities</u>
Assets:	
Current assets:	
Cash and cash equivalents	\$ 2,150,405
Investments	7,953,028
Receivables, net	1,424,502
Bond issuance costs	195,378
Total current assets	<u>11,723,313</u>
Noncurrent assets:	
Capital assets:	
Assets not being depreciated	19,456,552
Assets being depreciated, net	72,991,843
Total capital assets	<u>92,448,395</u>
Net pension asset	55,317
Total noncurrent assets	<u>92,503,712</u>
Total assets	<u>104,227,025</u>
Liabilities:	
Current liabilities:	
Accounts payable and accrued liabilities	2,418,160
Due to Regional School District No. 9	617,810
Unearned revenue	261,759
Bond anticipation notes	8,500,000
Total current liabilities	<u>11,797,729</u>
Noncurrent liabilities:	
Long-term liabilities due within one year	2,574,647
Long-term liabilities due in more than one year	29,948,767
Total noncurrent liabilities	<u>32,523,414</u>
Total liabilities	<u>44,321,143</u>
Net Assets:	
Invested in capital assets, net of related debt	55,630,433
Unrestricted	4,275,449
Total Net Assets	<u>\$ 59,905,882</u>

The accompanying notes are an integral part of the financial statements

## TOWN OF EASTON, CONNECTICUT

## STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2011

Functions/Programs	Expenses	Program Revenues		Net Expenses and Changes in Net Assets
		Charges for Services	Operating Grants and Contributions	
				Total Governmental Activities
Governmental activities:				
General government	\$ 3,607,371	\$ 695,448	\$ 132,680	\$ (2,779,243)
Public safety	4,080,618	240,744	37,396	(3,802,478)
Public works	3,300,634	419,839		(2,880,795)
Health and welfare	505,771	132,585	45,195	(327,991)
Education	27,090,890	22,032	2,322,688	(24,746,170)
Library	799,462	55,092	27,600	(716,770)
Parks and recreation	853,867	268,372	8,551	(576,944)
Interest and fiscal charges	1,761,750			(1,761,750)
Total Governmental Activities	\$ <u>42,000,363</u>	\$ <u>1,834,112</u>	\$ <u>2,574,110</u>	\$ <u>(37,592,141)</u>
General revenues:				
Property taxes				37,141,113
Grants and contributions not restricted to specific programs				222,757
Investment income				238,911
Miscellaneous				44,219
Total general revenues				<u>37,647,000</u>
Change in Net Assets				54,859
Net Assets - Beginning of Year				<u>59,851,023</u>
Net Assets - End of Year				\$ <u><u>59,905,882</u></u>

The accompanying notes are an integral part of the financial statements

**TOWN OF EASTON, CONNECTICUT**  
**BALANCE SHEET - GOVERNMENTAL FUNDS**

**JUNE 30, 2011**

	<u>General</u>	<u>Bonded Capital Projects</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>ASSETS</b>				
Cash and cash equivalents	\$ 46,312	\$ 96,470	\$ 1,919,925	\$ 2,062,707
Investments	7,010,417		942,611	7,953,028
Receivables:				
Property taxes	704,623			704,623
Accounts	64,832		155,787	220,619
Intergovernmental	186,955			186,955
Due from other funds		500,000	600,000	1,100,000
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
Total Assets	\$ <u>8,013,139</u>	\$ <u>596,470</u>	\$ <u>3,618,323</u>	\$ <u>12,227,932</u>
<b>LIABILITIES AND FUND BALANCES</b>				
Liabilities:				
Accounts payable	\$ 903,682	\$ 390,004	\$ 204,665	\$ 1,498,351
Accrued liabilities	616,975			616,975
Due to Regional School District No. 9	617,810			617,810
Due to other funds	1,291,511			1,291,511
Unearned revenue	773,181	24,477		797,658
Bond anticipation notes		8,500,000		8,500,000
Total liabilities	<u>4,203,159</u>	<u>8,914,481</u>	<u>204,665</u>	<u>13,322,305</u>
Fund balances:				
Restricted			157,513	157,513
Committed			3,284,964	3,284,964
Assigned	540,200			540,200
Unassigned	3,269,780	(8,318,011)	(28,819)	(5,077,050)
Total fund balances	<u>3,809,980</u>	<u>(8,318,011)</u>	<u>3,413,658</u>	<u>(1,094,373)</u>
Total Liabilities and Fund Balances	\$ <u>8,013,139</u>	\$ <u>596,470</u>	\$ <u>3,618,323</u>	\$ <u>12,227,932</u>

(Continued on next page)

## TOWN OF EASTON, CONNECTICUT

## BALANCE SHEET - GOVERNMENTAL FUNDS (CONTINUED)

JUNE 30, 2011

Reconciliation of the Balance Sheet - Governmental Funds  
to the Statement of Net Assets:

Amounts reported for governmental activities in the statement of net assets (Exhibit I) are different because of the following:

Fund balances - total governmental funds		\$ (1,094,373)
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds:		
Governmental capital assets	\$ 121,406,995	
Less accumulated depreciation	<u>(28,958,600)</u>	
Net capital assets		92,448,395
Other long-term assets are not available to pay for current-period expenditures and, therefore, are not recorded in the funds:		
Net pension asset		55,317
Property tax receivables greater than 60 days		515,764
Interest receivable on property taxes		312,305
Bond issue costs		195,378
Receivable from the state for school construction projects		20,135
Internal service funds are used by management to charge the costs of risk management to individual funds. The assets and liabilities of the internal service funds are reported with governmental activities in the statement of net assets.		
		222,928
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds:		
Bonds and notes payable		(28,955,000)
Interest payable on bonds and notes		(246,553)
Compensated absences		(1,056,672)
Net OPEB obligation		(793,538)
Deferred charges on refunding		(87,211)
Unamortized bond premium		(567,262)
Heart and hypertension		<u>(1,063,731)</u>
Net Assets of Governmental Activities (Exhibit I)		<u>\$ 59,905,882</u>

The accompanying notes are an integral part of the financial statements

## TOWN OF EASTON, CONNECTICUT

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -  
GOVERNMENTAL FUNDS

FOR THE YEAR ENDED JUNE 30, 2011

	<u>General</u>	<u>Bonded Capital Projects</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
Revenues:				
Property taxes	\$ 37,094,655	\$	\$	\$ 37,094,655
Intergovernmental	2,233,793		523,519	2,757,312
Charges for services	890,958	113,339	822,108	1,826,405
Investment income	187,049	374	51,488	238,911
Contributions			91,481	91,481
Total revenues	<u>40,406,455</u>	<u>113,713</u>	<u>1,488,596</u>	<u>42,008,764</u>
Expenditures:				
Current:				
General government	1,941,158		179,015	2,120,173
Public safety	2,379,619		110,250	2,489,869
Public works	2,072,579		277,769	2,350,348
Health and welfare	323,644		54,856	378,500
Education	25,665,283		335,334	26,000,617
Library	530,764		27,488	558,252
Parks and recreation	396,250		217,329	613,579
Employee benefits	3,192,945			3,192,945
Insurance	606,698			606,698
Debt service	3,697,398			3,697,398
Capital outlay		58,966	501,426	560,392
Total expenditures	<u>40,806,338</u>	<u>58,966</u>	<u>1,703,467</u>	<u>42,568,771</u>
Deficiency of Revenues over Expenditures	<u>(399,883)</u>	<u>54,747</u>	<u>(214,871)</u>	<u>(560,007)</u>
Other Financing Sources (Uses):				
Proceeds from sale of refunding bonds	8,485,000			8,485,000
Premium on refunded bonds	553,795			553,795
Payment to refunded bond escrow	(8,919,993)			(8,919,993)
Proceeds from sale of bonds		1,621,000	1,054,000	2,675,000
Transfers in	103,366		221,189	324,555
Transfers out	(221,189)		(103,366)	(324,555)
Net other financing sources	<u>979</u>	<u>1,621,000</u>	<u>1,171,823</u>	<u>2,793,802</u>
Net Change in Fund Balances	(398,904)	1,675,747	956,952	2,233,795
Fund Balances - Beginning of Year	<u>4,208,884</u>	<u>(9,993,758)</u>	<u>2,456,706</u>	<u>(3,328,168)</u>
Fund Balances - End of Year	<u>\$ 3,809,980</u>	<u>\$ (8,318,011)</u>	<u>\$ 3,413,658</u>	<u>\$ (1,094,373)</u>

(Continued on next page)



## TOWN OF EASTON, CONNECTICUT

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -  
GOVERNMENTAL FUNDS (CONTINUED)

FOR THE YEAR ENDED JUNE 30, 2011

Reconciliation of changes in fund balances - governmental funds to changes in net assets of governmental activities

Amounts reported for governmental activities in the statement of activities (Exhibit II) are due to:

Net change in fund balances - total governmental funds (Exhibit IV) \$ 2,233,795

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital outlay	586,084
Depreciation expense	(1,587,451)

The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins and donations) is to increase net assets. In the statement of activities, only the loss on the sale of capital assets is reported.

However, in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net assets differs from the change in fund balance by the cost of the capital assets sold. (8,720)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds and revenues recognized in the fund financial statements are not recognized in the statement of activities:

School building grant receipts	(151,010)
Increase in property tax receivable - accrual basis change	(19,620)
Increase in property tax interest and lien revenue	66,078
Net pension asset	1,688

The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The details of long-term debt and related items are as follows:

Proceeds from sale of bonds	(2,675,000)
Bond premium	(550,429)
Bond issuance costs	(169,993)
Deferred charges on refunding	(282,779)
Bond principal repayments	2,300,000
Proceeds from sale of refunding bonds	(8,485,000)
Payment to refunded bond escrow	8,919,993

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:

Net OPEB expense	(296,641)
Heart and hypertension claims	27,173
Compensated absences	(7,627)
Accrued interest payable	(24,360)
Amortization of bond issue costs	109,414

Internal Service Funds are used by management to charge costs of medical insurance to individual departments:

The net revenue of the activities of the Internal Service Fund is reported with governmental activities	<u>69,264</u>
---------------------------------------------------------------------------------------------------------	---------------

Change in Net Assets of Governmental Activities (Exhibit II)	<u>\$ 54,859</u>
--------------------------------------------------------------	------------------

The accompanying notes are an integral part of the financial statements

## TOWN OF EASTON, CONNECTICUT

## STATEMENT OF NET ASSETS

## PROPRIETARY FUND

JUNE 30, 2011

	<u>Governmental Activities</u> <u>Internal Service Fund</u>
Assets:	
Current asset:	
Cash	\$ 87,698
Due from other funds	191,511
Total assets	<u>279,209</u>
Liabilities:	
Current liabilities:	
Claims payable	<u>56,281</u>
Net Assets:	
Unrestricted	\$ <u><u>222,928</u></u>

The accompanying notes are an integral part of the financial statements

## TOWN OF EASTON, CONNECTICUT

## STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS

## PROPRIETARY FUND

FOR THE YEAR ENDED JUNE 30, 2011

	<b>Governmental Activities</b>
	<b>Internal Service Fund</b>
Operating Revenue:	
Premiums	\$ <u>1,945,300</u>
Operating Expenses:	
Claims	1,726,844
Administration	<u>149,562</u>
Total operating expenses	<u>1,876,406</u>
Operating income	68,894
Nonoperating Revenue:	
Investment income	<u>370</u>
Change in Net Assets	69,264
Total Net Assets - Beginning of Year	<u>153,664</u>
Total Net Assets - End of Year	<u>\$ <u>222,928</u></u>

The accompanying notes are an integral part of the financial statements

**TOWN OF EASTON, CONNECTICUT**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUND**  
**FOR THE YEAR ENDED JUNE 30, 2011**

	<b>Governmental            Activities</b> <hr/> <b>Internal            Service            Fund</b> <hr/>
Cash Flows from Operating Activities:	
Premiums received	\$ 1,947,360
Claim payments	(1,727,918)
Administrative payments	(149,562)
Net cash provided by operating activities	<hr/> 69,880
Cash Flows from Investing Activities:	
Income on investments	<hr/> 370
Net Increase in Cash	70,250
Cash - Beginning of Year	<hr/> 17,448
Cash - End of Year	\$ <hr/> <hr/> 87,698
Reconciliation of Operating Income to Net Cash	
Provided by Operating Activities:	
Operating income	\$ 68,894
Adjustments to reconcile operating income to net cash	
provided by operating activities:	
Decrease:	
Claims payable	(1,074)
Decrease:	
Due from other funds	<hr/> 2,060
Net Cash Provided by Operating Activities	\$ <hr/> <hr/> 69,880

The accompanying notes are an integral part of the financial statements

**TOWN OF EASTON, CONNECTICUT**  
**STATEMENT OF FIDUCIARY NET ASSETS**  
**FIDUCIARY FUNDS**  
**JUNE 30, 2011**

	<u>Pension Trust Fund</u>	<u>Agency Funds</u>
Assets:		
Cash and cash equivalents	\$ 1,020,991	\$ 1,170,695
Investments, at fair value:		
Mutual funds	11,366,810	
Accounts receivable	16,726	
Prepaid benefits	<u>45,980</u>	
Total assets	12,450,507	<u>\$ 1,170,695</u>
Liability:		
Accounts payable		<u>\$ 1,170,695</u>
Net Assets:		
Net assets held in trust for pension benefits	<u>\$ 12,450,507</u>	

The accompanying notes are an integral part of the financial statements

**TOWN OF EASTON, CONNECTICUT**  
**STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS**  
**FIDUCIARY FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2011**

	<u><b>Pension Trust Fund</b></u>
Additions:	
Contributions:	
Employer	\$ 691,269
Plan members	191,094
Total contributions	<u>882,363</u>
Investment income:	
Net appreciation in fair value of investments	1,619,219
Interest and dividends	304,685
Net investment income	<u>1,923,904</u>
Total net additions	2,806,267
Deductions:	
Benefits	<u>533,423</u>
Changes in Net Assets	2,272,844
Net Assets - Beginning of Year	<u>10,177,663</u>
Net Assets - End of Year	<u>\$ 12,450,507</u>

The accompanying notes are an integral part of the financial statements

# TOWN OF EASTON, CONNECTICUT

## NOTES TO BASIC FINANCIAL STATEMENTS

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Town of Easton (the Town) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant policies of the Town are described below.

#### A. Reporting Entity

The Town was incorporated in 1845. The Town governs itself by majority vote of the Town Meeting, its legislative body. The executive body is the Board of Selectmen. The Town provides the following services: public safety (police and fire), public works, parks and recreation, education and library.

#### B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the Town. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are normally supported by taxes and intergovernmental revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to "or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Agency funds do not have a measurement focus but are accounted for using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, expenditure reimbursement type grants, certain intergovernmental revenues, transfers, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the Town.

The Town reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Bonded Capital Projects Fund accounts for the financial revenues to be used for major capital asset construction and/or purchases funded by debt issuances.

Additionally, the Town reports the following fund types:

The Internal Service Fund accounts for risk financing activities for the medical insurance benefits as allowed by GASB Statement No. 10.

The Pension Trust Fund accounts for the activities of the Easton Employees' Retirement System, which accumulates resources for pension benefit payments to qualified employees.

The Agency Fund accounts for monies held on behalf of students and amounts held for performance related activities.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and enterprise fund financial statements to the extent that those standards do not conflict with or contradict guidance of the GASB. The Town also has the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The Town has elected not to follow subsequent private-sector guidance.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.



Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Town's internal service funds are charges to customers for medical insurance benefits. Operating expenses for internal service funds include the cost of claims and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the Town's policy to use restricted resources first, then unrestricted resources as they are needed. Unrestricted resources are used in the following order: committed, assigned then unassigned.

## **D. Assets, Liabilities and Net Assets or Equity**

### **Deposits and Investments**

Deposits - The Town considers cash equivalents as cash on hand, demand deposits, money market accounts and short-term investments with original maturities of three months or less from the date of acquisitions.

Investments - Investments for the Town are reported at fair value.

### **Receivables and Payables**

#### **Interfunds**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans).

### **Property Taxes and Other Receivables**

For the government-wide financial statements, all trade, property tax receivables are shown net of an allowance for uncollectibles. Allowance percentages range from 8-20% of outstanding receivable balances at June 30, 2011, and are calculated based upon prior collections.

For the fund financial statements, property taxes receivable at June 30, 2011, which have not been collected within 60 days of June 30, have been recorded as deferred revenue since they are not considered to be available to finance expenditures of the current year. Taxes collected during the 60 day period have been recorded as revenue.

Property taxes are assessed on property as of October 1. Taxes are billed in the following July and are due in two installments, July 1 and the following January 1. Liens are effective on the assessment date and are continued by filing before the end of the year following the due date.

## Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items), are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 for equipment, \$20,000 for improvements and \$100,000 for infrastructure, and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the primary government are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	75
Building improvements	30-50
Land improvements	6-25
Vehicles	4-28
Equipment	4-28
Infrastructure	75

## Compensated Absences

Employees are paid by prescribed formulas for absence due to vacation or sickness. The eligibility for vacation pay vests when earned for all Town employees except the Police Department, Highway Department, Fire Department and certified employees of the Easton Board of Education employees. All compensated absences are paid by the General Fund.

## Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

## **Fund Equity and Net Assets**

In the government-wide financial statements, net assets are classified into the following categories:

Invested in Capital Assets, Net of Related Debt - This category presents the net assets that reflect capital assets net of only the debt applicable to the acquisition or construction of these assets. Debt issued for non-capital purpose is excluded.

Restricted Net Assets - This category presents the net assets restricted by external parties (creditors, grantors, contributors, or laws and regulations).

Unrestricted Net Assets - This category presents the net assets of the Town which are not restricted.

The equity of the fund financial statements is defined as “fund balance” and is classified in the following categories:

Nonspendable Fund Balance - This represents amounts that cannot be spent due to form (e.g., inventories and prepaid amounts).

Restricted Fund Balance - This represents amounts constrained for a specific purpose by external parties, such as grantors, creditors, contributors or laws and regulations of their governments.

Committed Fund Balance - This represents amounts constrained for a specific purpose by a government using its highest level of decision-making authority (Town of Easton Board of Finance).

Assigned Fund Balance - For all governmental funds other than the General Fund, this represents any remaining positive amounts not classified as nonspendable, restricted or committed. For the General Fund, this includes amounts constrained for the intent to be used for a specific purpose by a governing board or a body or official that has been delegated authority to assign amounts.

Unassigned Fund Balance - This represents fund balance in the General Fund in excess of nonspendable, restricted, committed and assigned fund balance. If another governmental fund has a fund balance deficit, it is reported as a negative amount in unassigned fund balance.

## **Estimates**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities including disclosures of contingent assets and liabilities and reported revenues, expenses and expenditures during the fiscal year.

## **Comparative Data/Reclassifications**

Certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year’s presentation.

## 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

### A. Budgets and Budgetary Accounting

The Town adheres to the following procedures in establishing the budgetary data included in the financial statements of the General Fund, the only fund with a legally adopted annual budget. On or before the first Thursday in April, the Board of Finance submits to a Town Meeting, at which taxpayer comments are obtained, a proposed operating budget for the year commencing July 1. The operating budget includes proposed expenditures and the means of financing them.

- The budget is recommended by the Board of Finance at a Town Meeting and, if accepted, is adopted prior to July 1.
- The Board of Finance is authorized to transfer budgeted amounts within and between departments and to approve the first additional appropriation for a department, not to exceed \$20,000, in any one year. Additional appropriations after the first or in excess of \$20,000 must be approved by vote of a Town Meeting. During the year, the Board of Finance or Town Meeting approved additional appropriations of \$95,687 from fund balance.
- Formal budgetary integration is employed as a management control device during the year.
- The legal level of control (the level at which expenditures may not legally exceed appropriations) is at the department level.
- The Board of Education, which is not a separate legal entity but a function of the Town, is authorized under State law to make any transfers required within their budget at their discretion. Any additional appropriations must have Board of Education, Board of Finance and Town Meeting approval.
- Generally, all unencumbered appropriations lapse at year end, except for those for the Capital Projects Funds. Appropriations for capital projects are continued until completion of applicable projects, even when projects extend more than one fiscal year.

### B. Deficit Fund Balance

The following funds had fund balance deficits at June 30, 2011:

Major Fund:	
Bonded Capital Projects	\$ (8,318,011)
Non-major Funds:	
Senior Center	(800)
Solid Waste Program	(20,590)
Senior Center Van	(2,612)
Senior Center Leasing Buyout	(4,817)

The nonmajor fund deficits will be eliminated in the future with charges for services and contributions. The major fund deficit will be eliminated through permanent financing of short-term debt.

### C. Capital Projects Authorizations

The following is a summary of major Capital Projects at June 30, 2011:

<u>Fund</u>	<u>Authorization</u>	<u>Current Year Expenditures</u>	<u>Cumulative Expenditures</u>	<u>Balance June 30, 2011</u>
<b>Capital Nonrecurring:</b>				
Wells Hill bridge	\$ 729,324	\$ 57,751	\$ 611,141	\$ 118,183
Town improvement trust fund	47,475	17,772	19,979	27,496
Fire truck	1,060,420		504,063	556,357
EMS ambulance	281,400		276,106	5,294
Heat and smoke systems	6,500			6,500
Toth park pavilion	27,860		27,695	165
Senior center van	60,160		42,981	17,179
Band stand site	5,000		5,000	-
Fire code work	14,925	10,000	14,730	195
Subdivision funds	116,512		11,210	105,302
Planning and zoning town plans	52,250		47,599	4,651
Town garage	122,285		110,981	11,304
Highway salt shed	415,500		7,410	408,090
Unimproved Town Aid Roads	65,138		65,138	-
EMS defibrillator	65,355		64,260	1,095
EMS - Generator	10,375		7,522	2,853
Toth park	21,225	7,500	13,680	7,545
Revaluation	408,926	41,349	370,834	38,092
Telephone System Town Hall	6,500		6,495	5
Central Office Relocation SP Approp	19,500		19,244	256
Fire department breathing apparatus	77,500		77,353	147
Park and recreation veterans park	46,050		44,810	1,240
Morehouse Road Little League	105,000		99,695	5,305
Senior center renovation	117,830	(54,372)	117,830	-
UST/Line upgrade	47,301		47,301	-
Highway trucks	88,700		87,936	764
Staples renovation	455,000	4,757	383,560	71,440
EMS building renovations	56,805	343	54,818	1,987
Town financials	4,800		4,800	-
Animal shelter	588,000	353,278	434,220	153,780
Town hall vault	5,000		4,942	58
423 - 660 Morehouse Rd. Lead paint abatement	83,000	60,784	61,489	21,511
	<u>\$ 5,211,616</u>	<u>\$ 499,162</u>	<u>\$ 3,644,822</u>	<u>\$ 1,566,794</u>

<u>Fund</u>	<u>Authorization</u>	<u>Current Year Expenditures</u>	<u>Cumulative Expenditures</u>	<u>Balance June 30, 2011</u>
<b>Bonded Capital Projects:</b>				
Water main extension	\$ 363,164	\$	\$ 286,985	\$ 76,179
School building committee "2001"	31,239,088	9,900	31,132,229	106,859
Staples elementary	1,643,500		1,614,554	28,946
C.O. Bonding Authorization	370,858		370,442	416
South Park Avenue	6,450,000	43,801	6,226,581	223,419
HKMS school building commission	<u>11,168,617</u>	<u>5,265</u>	<u>11,164,485</u>	<u>4,132</u>
	<u>\$ 51,235,227</u>	<u>\$ 58,966</u>	<u>\$ 50,795,276</u>	<u>\$ 439,951</u>

### 3. CASH, CASH EQUIVALENTS AND INVESTMENTS

The deposit of public funds is controlled by the Connecticut General Statutes (Section 7-402) (the Statutes). Deposits may be made in a "qualified public depository" as defined by the Statutes or in amounts not exceeding the Federal Deposit Insurance Corporation insurance limit in an "out of state bank," as defined by the Statutes, which is not a "qualified public depository."

The Connecticut General Statutes (Section 7-400) permit municipalities to invest in: 1) obligations of the United States and its agencies, 2) highly rated obligations of any state of the United States or of any political subdivision, authority or agency thereof, and 3) shares or other interests in custodial arrangements or pools maintaining constant net asset values and in highly rated no-load open end money market and mutual funds (with constant or fluctuating net asset values) whose portfolios are limited to obligations of the United States and its agencies, and repurchase agreements fully collateralized by such obligations. Other provisions of the Statutes cover specific municipal funds with particular investment authority. The provisions of the Statutes regarding the investment of municipal pension funds do not specify permitted investments. Therefore, investment of such funds is generally controlled by the laws applicable to fiduciaries and the provisions of the applicable plan.

The Statutes (Sections 3-24f and 3-27f) also provide for investment in shares of the State Short-Term Investment Fund (STIF) and the State Tax Exempt Proceeds Fund (TEPF). These investment pools are under the control of the State Treasurer, with oversight provided by the Treasurer's Cash Management Advisory Board, and are regulated under the State Statutes and subject to annual audit by the Auditors of Public Accounts. Investment yields are accounted for on an amortized-cost basis with an investment portfolio that is designed to attain a market-average rate of return throughout budgetary and economic cycles. Investors accrue interest daily based on actual earnings, less expenses and transfers to the designated surplus reserve, and the fair value of the position in the pool is the same as the value of the pool shares.

#### Deposits

Deposit Custodial Credit Risk - Custodial credit risk is the risk that, in the event of a bank failure, the Town's deposit will not be returned. The Town does not have a deposit policy for custodial credit risk. The deposit of public funds is controlled by the Statutes. Deposits may be placed with any qualified public depository that has its main place of business in the State of Connecticut. The Statutes require that each depository maintain segregated collateral (not required to be based on a security agreement between the depository and the municipality and, therefore, not perfected in accordance with federal law) in an amount equal to a defined percentage of its public deposits based upon the depository's risk based capital ratio.

Based on the criteria described in GASB Statement No. 40, *Deposits and Investment Risk Disclosures*, \$2,025,518 of the Town's bank balance of \$2,799,596 was exposed to custodial credit risk as follows:

Uninsured and uncollateralized	\$ 1,899,260
Uninsured and collateral held by the pledging bank's trust department, not in the Town's name	<u>126,258</u>
Total Amount Subject to Custodial Credit Risk	<u>\$ 2,025,518</u>

### Cash Equivalents

At June 30, 2011, the Town's cash equivalents amounted to \$1,802,144. The following table provides a summary of the Town's cash equivalents (excluding U.S. government guaranteed obligations) as rated by nationally recognized statistical rating organizations. The pools all have maturities of less than one year.

	<u>Standard and Poor's</u>
State Tax Exempt Proceeds Fund*	
State Short-Term Investment Fund (STIF)	AAAm
Cutwater Asset Management	
- Connecticut Cooperative Liquid Assets Securities System (CLASS) Plus	AAAm

\*Not rated

### Investments

As of June 30, 2011, the Town had the following investments:

<u>Investment Type</u>	<u>Credit Rating</u>	<u>Fair Value</u>	<u>Investment Maturities (Years)</u>		
			<u>Less Than 1</u>	<u>1-10</u>	<u>More Than 10</u>
Interest bearing investments					
U.S. Government					
Agency Bonds	N/A	\$ 7,010,417	\$		\$
Corporate bonds	A3	75,495		75,495	
Corporate bonds	A2	25,347		25,347	
Corporate bonds	B2	2,980		2,980	
Corporate bonds	N/A	<u>49,377</u>		<u>49,377</u>	
Total		7,163,616	<u>-</u>	<u>\$ 153,199</u>	<u>-</u>
Other investments:					
Equities		103,354			
Mutual funds		<u>12,052,868</u>			
Total Investments		<u>\$ 19,319,838</u>			

\*Subject to coverage by Federal Depository Insurance and collateralization.

N/A - Not applicable

*Interest Rate Risk* - The Town limits their maximum final stated maturities to 15 years, unless specific authority is given to exceed. To the extent possible, the Town will attempt to match its investments with anticipated cash flow requirements.

*Credit Risk - Investments* - As indicated above, the Statutes limit the investment options of cities and towns. The Town has an investment policy that allows the same type of investments as the Statutes.

*Concentration of Credit Risk* - The Town has no policy limiting an investment in any one issuer that is in excess of 5% of the Town's total investments.

*Custodial Credit Risk* - Custodial credit risk for an investment is the risk that, in the event of the failure of the counterparty (the institution that pledges collateral or repurchase agreement securities to the Town or that sells investments to or buys them for the Town), the Town will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Town does not have a policy for custodial credit risk. At June 30, 2011, the Town did not have any uninsured and unregistered securities held by the counterparty or by its trust department or agent that were not in the Town's name.

#### 4. RECEIVABLES

Receivables as of the year end for the Town's individual major fund and nonmajor, internal service, and fiduciary funds in the aggregate are as follows:

	<u>General</u>	<u>Nonmajor and Other Funds</u>	<u>Total</u>
Receivables:			
Interest*	\$	\$	\$ -
Taxes	804,623		804,623
Accounts	64,832	172,513	237,345
Intergovernmental	186,955		186,955
Gross receivables	<u>1,056,410</u>	<u>172,513</u>	<u>1,228,923</u>
Less allowance for uncollectibles	<u>(100,000)</u>		<u>(100,000)</u>
Net Total Receivables	<u>\$ 956,410</u>	<u>\$ 172,513</u>	<u>\$ 1,128,923</u>

\*Accrued interest on property taxes in the amount of \$312,305 is not included in the fund financial statements.

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned.



At the end of the current fiscal year, the various components of deferred revenue and unearned revenue reported in the governmental funds were as follows:

	<u>Unavailable</u>	<u>Unearned</u>
Delinquent property taxes receivable	\$ 515,764	\$
Grant drawdowns not yet earned		251,546
Prepaid tuition		3,000
Tax overpayments		7,213
School building grants	<u>20,135</u>	
Total Deferred/Unearned Revenue for Governmental Funds	<u>\$ 535,899</u>	<u>\$ 261,759</u>

## 5. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2011 was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 19,028,656	\$	\$	\$ 19,028,656
Construction in progress	<u>76,402</u>	<u>351,494</u>		<u>427,896</u>
Total capital assets not being depreciated	<u>19,105,058</u>	<u>351,494</u>	<u>-</u>	<u>19,456,552</u>
Capital assets being depreciated:				
Land improvements	614,002		(2,233)	611,769
Buildings	69,159,779		(10,000)	69,149,779
Building improvements	1,334,469	54,433		1,388,902
Machinery and equipment	1,288,330	43,477		1,331,807
Vehicles	3,962,914	134,660		4,097,574
Infrastructure	<u>25,368,592</u>	<u>2,020</u>		<u>25,370,612</u>
Total capital assets being depreciated	<u>101,728,086</u>	<u>234,590</u>	<u>(12,233)</u>	<u>101,950,443</u>
Less accumulated depreciation:				
Land improvements	(137,741)	(19,562)		(157,303)
Buildings	(14,591,029)	(893,386)	3,513	(15,480,902)
Building improvements	(43,495)	(40,618)		(84,113)
Machinery and equipment	(945,634)	(34,452)		(980,086)
Vehicles	(2,471,395)	(253,545)		(2,724,940)
Infrastructure	<u>(9,185,368)</u>	<u>(345,888)</u>		<u>(9,531,256)</u>
Total accumulated depreciation	<u>(27,374,662)</u>	<u>(1,587,451)</u>	<u>3,513</u>	<u>(28,958,600)</u>
Total capital assets being depreciated, net	<u>74,353,424</u>	<u>(1,352,861)</u>	<u>(8,720)</u>	<u>72,991,843</u>
Governmental Activities Capital Assets, Net	<u>\$ 93,458,482</u>	<u>\$ (1,001,367)</u>	<u>\$ (8,720)</u>	<u>\$ 92,448,395</u>

Depreciation expense was charged to functions/programs of the Town as follows:

Governmental activities:	
General government	\$ 669,555
Public safety	101,313
Public works	126,281
Education	672,913
Library	<u>17,389</u>
Total Depreciation Expense - Governmental Activities	<u>\$ 1,587,451</u>

## 6. INTERFUND ACCOUNTS

At June 30, 2011, the amounts due to and from other funds were as follows:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
Internal Service Funds	General Fund	\$ 191,511
Bonded Capital Projects	General Fund	500,000
Nonmajor Governmental	General Fund	<u>600,000</u>
Total		<u>\$ 1,291,511</u>

Interfund receivables and payables generally represent temporary balances arising from reimbursement type transactions.

Interfund transfers:

	<u>Transfers In</u>		
	<u>General Fund</u>	<u>Nonmajor Governmental Funds</u>	<u>Total</u>
Transfers out:			
General Fund	\$	\$ 221,189	\$ 221,189
Nonmajor governmental	<u>103,366</u>		<u>103,366</u>
Total Transfers Out	<u>\$ 103,366</u>	<u>\$ 221,189</u>	<u>\$ 324,555</u>

All transfers represent routine recurring transactions to move resources from one fund to another.

## 7. SHORT-TERM OBLIGATIONS - BOND ANTICIPATION NOTES

The Town uses bond anticipation notes during the construction period of various public projects prior to the issuance of the bonds at the completion of the project.

	<u>Balance</u> <u>7/1/2010</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance</u> <u>6/30/2011</u>
Bond Anticipation Notes:				
Elementary school construction	\$ 3,343,941	\$ 2,350,000	\$ (3,343,941)	\$ 2,350,000
Land Acquisition	6,150,000	6,150,000	(6,150,000)	6,150,000
Water main improvements	345,006		(345,006)	-
Wells Hill Bridge	548,215		(548,215)	-
Central Office Construction	370,858		(370,858)	-
Fire Supression (Easton County Day)	83,455		(83,455)	-
Fire Supression (Zones 1-3)	<u>208,525</u>		<u>(208,525)</u>	<u>-</u>
Total	<u>\$ 11,050,000</u>	<u>\$ 8,500,000</u>	<u>\$ (11,050,000)</u>	<u>\$ 8,500,000</u>

On July 20, 2010, the Town issued \$8,500,000 of bond anticipation notes. These bond anticipation notes bear interest at 1.0% and mature on July 8, 2011 and are for elementary school construction and land acquisition.

## 8. LONG-TERM DEBT

The following is a summary of changes in long-term obligations during the fiscal year:

	<u>Original Amount</u>	<u>Date of Issue</u>	<u>Date of Maturity</u>	<u>Interest Rate (%)</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Current Portion</u>
Bonds:									
General purpose:									
Improvement bond	6,730,000	10/15/01	10/15/21	3.25-4.75	\$ 673,000	\$	\$ 336,500	\$ 336,500	\$ 336,500
Refunding bond	3,318,000	02/15/03	06/01/15	1.6-4.0	1,180,000		246,000	934,000	241,000
Improvement bond	1,424,000	07/15/10	07/15/25	1.0-3.375	-	1,424,000		1,424,000	94,000
Refunding bond (2001 issue)	3,739,500	05/28/09	10/15/21	3.0-5.0	3,437,500		25,000	3,412,500	2,500
Total general purpose					<u>5,290,500</u>	<u>1,424,000</u>	<u>607,500</u>	<u>6,107,000</u>	<u>674,000</u>
Schools:									
Improvement bond	10,370,000	10/15/01	10/15/21	3.25-4.75	1,037,000		518,500	518,500	518,500
Refunding bond	447,000	01/15/03	06/01/15	1.6-4.0	170,000		34,000	136,000	34,000
Improvement bond	12,500,000	11/01/04	11/01/24	2.75-4.3	9,375,000		9,375,000	-	
Improvement bond	9,600,000	11/01/05	11/01/25	3.75-5.0	7,680,000		480,000	7,200,000	480,000
Refunding bond (2001 issue)	5,765,500	05/28/09	10/15/21	3.0-5.0	5,292,500		35,000	5,257,500	2,500
Improvement bond	925,000	07/15/10	07/15/25	1.0-3.375	-	925,000		925,000	64,000
Refunding bond	8,485,000	06/01/11	06/01/25	2.0-5	-	8,485,000		8,485,000	485,000
Total schools					<u>23,554,500</u>	<u>9,410,000</u>	<u>10,442,500</u>	<u>22,522,000</u>	<u>1,584,000</u>
Sewer:									
Improvement bond	326,000	07/15/10	07/15/25	1.0-3.375	-	326,000		326,000	22,000
Total bonds/notes					28,845,000	11,160,000	11,050,000	28,955,000	2,280,000
Deferred charge in refunding issue					(195,568)	265,000	(17,779)	87,211	
Bond premium					16,833	553,795	3,366	567,262	
Total bonds and related liabilities					<u>28,666,265</u>	<u>11,978,795</u>	<u>11,035,587</u>	<u>29,609,473</u>	<u>2,280,000</u>
Compensated absences					1,049,045	17,384	9,757	1,056,672	211,334
Heart and hypertension					1,090,904		27,173	1,063,731	83,313
Net OPEB obligation					<u>496,897</u>	<u>296,641</u>		<u>793,538</u>	
Total General Long-Term Obligations					<u>\$ 30,806,214</u>	<u>\$ 12,292,820</u>	<u>\$ 11,072,517</u>	<u>\$ 32,523,414</u>	<u>\$ 2,574,647</u>

All long-term liabilities are generally liquidated by the General Fund.

The following is a summary of amounts to be provided by the State of Connecticut for the retirement of school bonds and bond and note maturities:

<u>Year Ending June 30,</u>	<u>To Be Provided By State</u>		<u>Bonds</u>	
	<u>For Principal</u>	<u>For Interest</u>	<u>Principal</u>	<u>Interest</u>
2012	\$ 5,175	\$ 789	\$ 2,280,000	\$ 985,531
2013	5,081	586	2,310,000	929,494
2014	5,081	387	2,345,000	853,844
2015	4,798	188	2,380,000	782,844
2016			2,175,000	706,481
2017			2,175,000	626,094
2018			2,175,000	539,769
2019			2,170,000	461,406
2020			2,150,000	386,231
2021			2,145,000	301,869
2022			2,135,000	213,119
2023			1,290,000	144,534
2024			1,290,000	96,109
2025			1,280,000	49,834
2026			655,000	13,263
Total	\$ <u>20,135</u>	\$ <u>1,950</u>	\$ <u>28,955,000</u>	\$ <u>7,090,422</u>

In addition to the above recorded amounts, the Town participates with the Town of Redding in providing a regional high school for students residing in each town. Accordingly, the outstanding debt and related interest expense of Regional School District No. 9 (the District) is shared by Easton and Redding based upon the respective number of students attending from each town. Total outstanding debt of the District at June 30, 2011, which matures through 2026, amounted to \$21,230,000. The Town's share of the debt, net of the related grant, was \$10,073,635.

### **Defeasance of Debt**

On June 1, 2011, the Town issued \$8,485,000 in General Obligation Refunding Bonds for education debt with an average interest rate of 3.43% to advance refund \$8,750,000 in 2004. The net proceeds of \$8,919,993, (after payment of \$118,802 in underwriting fees, insurance and other issuance costs) were used to purchase a portfolio of noncallable direct obligations of, or obligations guaranteed by, the United States of America. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the refunded bonds. As a result, the refunded bonds are considered defeased and have been removed from the Town's financial statements.

The Town advance funded the 2004 bonds to reduce its total debt service payments over the next 13 years by \$667,519 and to obtain an economic gain (difference between the present values of the debt service payments on the old and the new debt) of \$638,825.

### **Prior Year Defeasance of Debt**

In prior years, the Town had defeased certain general obligation bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the Town's financial statements. At June 30, 2011, \$8,670,000 of bonds outstanding is considered defeased.

## Heart and Hypertension

The Town has recognized an estimated liability for possible future heart and hypertension claims by members of the police and fire departments, based on current actuarial valuation.

## Legal Debt Limitation

The Town's indebtedness does not exceed the legal debt limitations as required by Connecticut General Statutes as reflected in the following schedule:

<u>Category</u>	<u>Debt Limit</u>	<u>Net Indebtedness</u>	<u>Balance</u>
General purpose	\$ 83,350,451	\$ 12,464,805	\$ 70,885,646
Schools	166,700,903	34,949,559	131,751,344
Sewers	138,917,419	326,000	138,591,419
Urban renewal	120,395,096		120,395,096
Pension deficit	111,133,935		111,133,935

The total overall statutory debt limit for the Town is equal to seven times annual receipts from taxation, \$259,312,515 or seven times the base for debt limitation computation.

The indebtedness reflected above includes bonds outstanding in addition to the amount of bonds authorized and unissued against which bond anticipation notes are issued and outstanding. School building grants receivable of \$20,135 for bond principal is reflected as deductions in the computation of net indebtedness.

## Authorized/Unissued Bonds

The amount of authorized/unissued bonds is \$208,805 for general purposes and \$23,059 for school purposes.

## 9. RISK MANAGEMENT

The Town is exposed to various risks of loss related to public officials and police liability, Board of Education liability, torts, thefts of, damage to, or destruction of assets, errors or omissions, injuries to employees or acts of God. Except for medical insurance, the Town purchases commercial insurance for all risks of loss. The Town established an internal service fund, the medical insurance fund, to account for and finance the retained risk of loss for the Town's medical benefits claims.

The Easton Board of Education, along with the Redding Board of Education and Regional School District No. 9, participates in a medical self-insurance plan that accounts for health benefits provided to participants and their families. Recommended monthly deposits are calculated by the plan administrator and claims processor. Settled claims have not exceeded commercial coverage in any of the past three fiscal years. There have been no significant reductions in insurance coverage from coverage in the prior year.

The medical claims fund is substantially funded by the Town's general fund based upon estimates for the number of employees and type of coverage (single or family) and trends in the insurance claims and estimates for administration. The claims liability is based on the requirements of GASB Statements No. 10 and 30, which require that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is possible that a liability has been incurred at the date of the financial statements and the amount of the possible loss can be reasonably estimated. The amount of claim accrual is based on the ultimate costs of settling the claim, which includes past experience data, inflation and other future economic and societal factors and incremental claim adjustment expenses, net of estimated subrogation recoveries. The claim accrual does not include other allocated or unallocated claims adjustment expenses.

An analysis of the activity in the claims liability for the medical insurance fund is as follows:

	<b>Claims Payable July 1</b>	<b>Current Year Claims and Changes in Estimates</b>	<b>Claims Payments</b>	<b>Claims Payable June 30</b>
2009-2010	\$ 130,471	\$ 1,738,904	\$ 1,812,020	\$ 57,355
2010-2011	57,355	1,876,406	1,877,480	56,281

## 10. PENSION PLANS

### A. Plan Description

The Town has a contributory pension plan covering substantially all full-time employees and noncertified Board of Education employees. Uniformed police department employees and fire department employees participate in the Municipal Employees' Retirement System (MERS), administered by the Municipal Employees' Retirement Commission. The certified faculty and administrative personnel of the Board of Education participate in a contributory retirement plan administered by the State Retirement Board. The Town does not contribute to this plan.

#### **Town of Easton Retirement Plan I and II**

The Town is administrator of the Town of Easton Retirement Plan I and II, a single employer defined benefit pension plan established and maintained by the Town to provide pension benefits for its full-time employees other than police officers, fire department employees and teachers. The Pension Commission makes recommendations for plan provisions which are approved by the Board of Finance. The pension plan is included in the financial statements as a single pension fund since the assets may be used to pay benefits or refunds of any plan member or beneficiary. The plan does not issue separate, stand-alone financial reports.

The Town of Easton Retirement Plan I and II provide retirement benefits. Benefits vest after 10 years of service. Members may retire at various ages as determined by employee group. Members are entitled to an annual retirement benefit, payable for life, for an amount determined by formula for each year of service. Administration costs are financed from investment earnings.

## B. Summary of Significant Accounting Policies and Plan Asset Matters

### Basis of Accounting

The Pension trust fund's financial statements are prepared using the accrual basis of accounting. Revenues (contributions and investment income) are recognized when they are earned, and expenses (benefits and administration) are recognized when they are due and payable in accordance with the terms of the plan.

### Valuation of Investments

Investments are valued at fair value based upon quoted market prices.

### Classes of Employees Covered

As of July 1, 2010, the plan's membership consisted of:

Retires and beneficiaries currently receiving benefits	49
Terminated members entitled to benefits but not yet receiving them	33
Current active members	<u>105</u>
Total	<u><u>187</u></u>

## C. Benefit Provisions

### Contributions

The contribution requirements of plan members and the Town are established according to the Pension Trust Agreement and the Pension and Employee Benefit Commission. The Pension and Employee Benefit Commission Members serve as plan trustees, as well as hiring the plan actuary. The Town's contribution to the plan is actuarially determined on an annual basis using the frozen initial liability cost method. Employees are required to contribute to the plan in varying amounts ranging from 2.25% for Board of Education employees to 6.58% for Highway Management employees.

### Schedule of Employer Contributions and Net Pension Obligation

Year Ended June 30,	Actual Contribution	Annual Required Contribution (ARC)	Percentage of ARC Contributed	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Asset (Obligation)
2006	\$ 469,000	\$ 350,716	133.7%	\$ 352,331	133.1%	\$ 147,786
2007	415,000	320,622	129.4	328,924	126.2	233,862
2008	360,000	257,959	139.6	272,278	132.2	321,584
2009	254,000	362,172	70.1	377,809	67.2	197,775
2010	554,000	687,975	80.5	698,146	79.4	53,629
2011	691,269	686,523	100.7	689,581	100.2	55,317

### Actuarial Assumptions

The data presented in the schedule of funding progress and schedule of employer contributions were determined as part of the actuarial valuation at the date indicated.

Additional information as of the actuarial valuation within the current year is as follows:

Actuarial valuation date	July 1, 2010
Actuarial cost method	Frozen Entry Age
Amortization method	Level Dollar
Remaining amortization periods	n/a
Asset valuation methods	Fair Value
Actuarial Assumptions:	
Investment rate of return	7%
Projected salary increases	3%
Cost of living adjustments	2.6 - 3.0%

### Annual Pension Cost and Net Pension Asset

The Town's annual pension cost and net pension asset for the current year were as follows:

Annual required contribution	\$ 686,523
Interest on net pension asset	(3,754)
Adjustment to annual required contribution	<u>6,812</u>
Annual pension cost	689,581
Contributions made	<u>691,269</u>
Increase in net pension asset	1,688
Net pension asset - July 1, 2010	<u>53,629</u>
Net Pension Asset - June 30, 2011	<u><u>\$ 55,317</u></u>

### Schedule of Funding Progress

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Liability(AAL) (b)	Funded (Unfunded) AAL (UAAL) (a-b)	Percentage Funded (a/b)	Covered Payroll (c)	UAAL as a % of Covered Payroll ((a-b)/c)
7/1/05	\$ 9,136,909	\$ 10,048,650	\$ 911,741	90.9%	\$ 3,101,427	29.40%
7/1/06	10,393,040	10,919,909	526,869	95.2	3,457,793	15.24
7/1/07	12,148,662	11,932,419	(216,243)	101.8	3,653,568	(5.92)
7/1/08	11,594,133	12,430,130	835,997	93.3	3,976,807	21.02
7/1/09	9,129,252	12,922,832	3,793,580	70.6	4,192,636	90.48
7/1/10	10,177,663	13,219,729	3,042,066	77.0	4,481,747	67.88



## **11. MUNICIPAL EMPLOYEES' RETIREMENT SYSTEM**

### **A. Plan Description**

Police officers and fire department employees of the Town participate in the Municipal Employees' Retirement Fund (MERF), a cost-sharing multiple-employer public employee retirement system (PERS) established by the State of Connecticut and administered by the State Retirement Commission to provide retirement and disability benefits, annual cost-of-living adjustments, and death benefits to the employees and beneficiaries of participating municipalities. Chapter 113 Part II of the General Statutes of Connecticut, which can be amended by legislative action, establishes PERS benefits, member contribution rates, and other plan provisions. MERF is considered to be a part of the State of Connecticut financial reporting entity and is included in the State's financial reports as a pension trust fund. Those reports may be obtained by writing to the State of Connecticut, Office of the State Comptroller, 55 Elm Street, Hartford, Connecticut 06106 or by calling 860-702-3480.

### **B. Funding Policy**

Plan members are required by State Statute to contribute 2-1/4% of earnings upon which Social Security tax is paid plus 5% of earnings on which no Social Security tax is paid. Each participating municipality is required to contribute at an actuarially determined rate. The current rate is 7% of annual covered payroll. The contribution requirements of the Town are established and may be amended by the State Retirement Commission. The Town's contributions to MERF for the years ended June 30, 2011, 2010 and 2009 were \$257,231, \$168,227 and \$134,489, respectively, equal to the required contributions for each year.

### **C. On-Behalf Payments**

The amount of the State Teachers' Retirement Plan contribution recognized in the General Fund intergovernmental revenues and education expenditures for contributions made by the State on-behalf of the Town's teachers was \$1,136,743.

**12. OTHER POST-EMPLOYMENT BENEFITS**

**A. Plan Description and Benefits Provided**

**Town**

In addition to the pension benefits described in Note 11, all Town employees retiring under the Town of Easton Retirement Plan are provided post-employment benefits. The level of these benefits is determined by contract for all union employees and by a Town of Easton ordinance for all non-represented employees. Per contracts and ordinances, the Town pays the full cost of these benefits. Benefits provided are as follows:

**Non-Union Employees and Highway/Public Works Employees**

Eligibility for Medical, Dental and Life Coverage	Retirement on or after attaining age 55 with 5 years of service or after 25 years of service.
Retiree/Spouse Cost of Medical Coverage	Retiree pays full cost of insurance, spouse can continue coverage after retiree's death.
Plan of Coverage	Various fully insured medical plans. Medicare supplement plan coverage on or after age 65.
Retiree/Spouse Cost of Dental Coverage	Retiree pays full cost of insurance.
Life Insurance Benefit	Fully paid for by retiree.

**Police and Fire**

Eligibility for Medical, Dental and Life Coverage	Retirement on or after attaining age 55 with 5 years of service or after 25 years of service.
Retiree/Spouse Cost of Medical Coverage	Retiree pays full cost of insurance, spouse can continue coverage after retiree's death.
Plan of Coverage	Various fully insured medical plans. Medicare supplement plan coverage on or after age 65.
Retiree/Spouse Cost of Dental Coverage	Retiree pays full cost of insurance.
Life Insurance Benefit	Fully paid for by retiree.

## **Board of Education**

The Board of Education provides certain post-retirement benefits to retirees through negotiated contracts. Eligibility for benefits is as follows:

### **Teachers**

Eligibility for Medical, Dental and Life Coverage	Retirement under State of Connecticut Teachers Retirement Plan (age 50 with 30 years, age 55 with 25 years or 60 with 10 years).
Retiree/Spouse Cost of Medical Coverage	Retiree pays full cost of insurance (COBRA rates) spouse can continue coverage after retiree's death.
Plan of Coverage	Self-insured medical plan. Medicare supplement plan coverage on or after age 65 if eligible for Medicare.
Retiree/Spouse Cost of Dental Coverage	Retiree pays full cost of insurance.
Life Insurance Benefit	None.

### **Other Board of Education Employees**

Eligibility for Medical, Dental and Life Coverage	Retirement on or after attaining age 55 with 5 years of service or after 25 years of service.
Retiree/Spouse Cost of Medical Coverage	Retiree pays full cost of insurance, spouse can continue coverage after retiree's death.
Plan of Coverage	Self-insured medical plan. Medicare supplement plan coverage on or after age 65.
Retiree/Spouse Cost of Dental Coverage	Retiree pays full cost of insurance.
Life Insurance Benefit	None.

**B. Membership**

Membership in the plan consisted of the following at July 1, 2010:

	<b>Town of Easton Retiree Medical Benefit Plan</b>
Number of retirees and eligible surviving spouses	7
Number of active participants	<u>241</u>
Total	<u><u>248</u></u>

**C. Description of Actuarial Assumptions and Methods**

The following is a summary of certain significant actuarial assumptions and other PERS information:

	<b>Town of Easton Retiree Medical Plan</b>
Actuarial valuation date	July 1, 2010
Actuarial cost method	Projected Unit Credit Cost
Amortization method	Level dollar
Remaining amortization period	30 years
Actuarial assumptions:	
Investment rate of return	4.5%/annum
Projected salary increases	n/a

Retirement Assumptions:

**Town**

Town, Fire and Police: Age 55 with 5 years of service or 25 years of service, minimum age 45.

**Board of Education**

Teachers: Age 60 and 10 years service, or 25 years service. Early retirement - age 55 and 25 years service or 25 years service.

Other: Age 55 with 5 years of service or 25 years of service, minimum age 45.

**D. Annual OPEB Cost and Net OPEB Obligations**

The Town's annual OPEB cost and net OPEB obligation for the current year were as follows:

	<b>Town of Easton Retiree Medical Benefit Plan</b>
Annual required contribution	\$ 322,373
Interest on net OPEB obligation	22,360
Adjustment to annual required contribution	(29,195)
Annual OPEB cost	<u>315,538</u>
Contribution made	<u>(18,897)</u>
Increase in net OPEB obligation	296,641
Net OPEB obligation, July 1, 2010	<u>496,897</u>
 Net OPEB Obligation, June 30, 2011	 \$ <u><u>793,538</u></u>

The annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation (asset) for the fiscal year ending June 30, 2011 is presented below. Data is only presented for two fiscal years as it is only the second year of implementation.

	<u>Annual OPEB Cost (AOC)</u>	<u>Actual Contribution</u>	<u>Percentage of AOC Contributed</u>	<u>Net OPEB Obligation (Asset)</u>
6/30/10	\$ 335,488	\$ 69,980	21%	\$ 496,897
6/30/11	315,538	18,897	6%	793,538

**Schedule of Funding Progress**

The annual other post employment benefit (OPEB) cost is calculated based on the annual required contribution (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. The following table shows the components of the annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the Town's net OPEB obligation (asset):

<u>Actuarial Valuation Date</u>	<u>Actuarial Value of Assets (a)</u>	<u>Actuarial Accrued Liability (b)</u>	<u>Underfunded AAL (OAAL) (b-a)</u>	<u>Funded Ratio (a/b)</u>	<u>Covered Payroll (c)</u>	<u>UAAL as a Percentage of Covered Payroll ((b-a)/c)</u>
7/1/08	\$ -	\$ 2,777,663	\$ 2,777,663	-%	\$ 12,665,797	21.9%
7/1/10	-	2,623,470	2,623,470	-	12,712,616	20.6%

**13. CONTINGENT LIABILITIES**

There are various lawsuits and claims pending against the Town, the ultimate effect of which, if any, cannot presently be determined; however, the ultimate resolution of these matters is not expected to have a material adverse effect on the financial condition of the Town.

State and Federal grants received by the Town are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursement to the grantor agency for any expenditures disallowed under terms of the grant. The amount of expenditures which may be disallowed, if any, cannot be determined at this time; however, the Town's management believes any such disallowance will be immaterial.

**14. SUBSEQUENT EVENTS**

On July 8, 2011, the Town issued \$8,124,000 in bond anticipation notes. The notes mature on July 6, 2012 with a rate of 1% and are for land acquisition and elementary school construction.

## TOWN OF EASTON, CONNECTICUT

**GENERAL FUND**  
**SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES**  
**BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED JUNE 30, 2011**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance With Final Budget</u>
Property Taxes:				
Property taxes, current and prior	\$ 36,853,273	36,853,273	\$ 36,894,305	\$ 41,032
Interest and lien fees	100,000	100,000	181,258	81,258
Telephone access	58,427	58,427	19,092	(39,335)
Total property taxes	<u>37,011,700</u>	<u>37,011,700</u>	<u>37,094,655</u>	<u>82,955</u>
Intergovernmental:				
Educational assistance:				
Special education and education cost share	509,144	509,144	554,834	45,690
School building grant	151,514	151,514	270,231	118,717
Other	8,572	8,572	13,220	4,648
Total educational assistance	<u>669,230</u>	<u>669,230</u>	<u>838,285</u>	<u>169,055</u>
Town assistance:				
Town aid roads	83,332	83,332	113,557	30,225
Bond subsidy payments	250,000	250,000		(250,000)
Infrastructure	615,613	615,613		(615,613)
In lieu of tax loss - boats	4,814	4,814	3,896	(918)
Elderly tax relief	37,294	37,294	37,360	66
Tax relief for the totally disabled	2,991	2,991	67	(2,924)
State owned property	63,617	63,617	59,638	(3,979)
Mashantucket Pequot grant	21,395	21,395	8,063	(13,332)
Civil preparedness	4,118	4,118	4,190	72
Property tax relief (veterans)	10,329	10,329		(10,329)
Miscellaneous	15,000	15,000	31,994	16,994
Total town assistance	<u>1,108,503</u>	<u>1,108,503</u>	<u>258,765</u>	<u>(849,738)</u>
Total intergovernmental	<u>1,777,733</u>	<u>1,777,733</u>	<u>1,097,050</u>	<u>(680,683)</u>
Investment Income	<u>375,000</u>	<u>375,000</u>	<u>187,049</u>	<u>(187,951)</u>
Charges for Services:				
Town clerk	150,000	150,000	164,537	14,537
Building inspection fees and permits	105,000	105,000	95,678	(9,322)
Health department	20,000	20,000	19,305	(695)
Planning and zoning	10,000	10,000	24,110	14,110
Conservation commission	3,000	3,000	26,476	23,476
Police department	125,000	125,000	119,200	(5,800)
First selectman	85,000	85,000	76,008	(8,992)
Municipal building leases	340,450	340,450	313,516	(26,934)

(Continued on next page)

**TOWN OF EASTON, CONNECTICUT**  
**GENERAL FUND**  
**SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES**  
**BUDGET AND ACTUAL (CONTINUED)**  
**FOR THE YEAR ENDED JUNE 30, 2011**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance With Final Budget</u>
Fire marshal	\$ 40	\$ 40	\$ 40	\$ -
Parks and recreation	29,252	29,252	28,252	(1,000)
Region 9 tuition	10,082	10,082	10,053	(29)
BOE tuition	14,106	14,106	11,979	(2,127)
Recycling bins			696	696
Highway department	1,500	1,500	1,108	(392)
Other	500	500		(500)
Total charges for services	<u>893,930</u>	<u>893,930</u>	<u>890,958</u>	<u>(2,972)</u>
Total Revenues	<u>40,058,363</u>	<u>40,058,363</u>	<u>39,269,712</u>	<u>(788,651)</u>
Other Financing Sources:				
Transfer in - Park and rec activity			8,366	8,366
Transfer in - EMS	<u>95,000</u>	<u>95,000</u>	<u>95,000</u>	<u>-</u>
Total other financing sources	<u>95,000</u>	<u>95,000</u>	<u>103,366</u>	<u>8,366</u>
Total Revenues and Other Financing Sources	<u>\$ 40,153,363</u>	<u>\$ 40,153,363</u>	39,373,078	<u>\$ (780,285)</u>
Budgetary revenues are different than GAAP revenues because:				
State of Connecticut on-behalf contributions to the Connecticut State Teachers' Retirement System for Town teachers are not budgeted			1,136,743	
Premium on refunding bonds			553,795	
Proceeds from sale of refunding bonds			<u>8,485,000</u>	
Total Revenues and Other Financing Sources as Reported on the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds - Exhibit IV			<u>\$ 49,548,616</u>	



## TOWN OF EASTON, CONNECTICUT

**GENERAL FUND**  
**SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES**  
**BUDGET AND ACTUAL**

**FOR THE YEAR ENDED JUNE 30, 2011**

	<u>Original Budget</u>	<u>Additional Appropriations and Transfers</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance With Final Budget</u>
General Government:					
Town clerk	\$ 153,697	\$	\$ 153,697	\$ 153,674	\$ 23
First selectman	154,029		154,029	150,822	3,207
Probate court	4,625		4,625	4,625	-
Registrar of voters	62,982		62,982	44,006	18,976
Board of finance	6,500		6,500	5,067	1,433
Auditors	36,250		36,250	35,100	1,150
Treasurer	172,813		172,813	169,405	3,408
Assessor	104,972		104,972	104,756	216
Board of assessment appeals	400		400	176	224
Tax collector	91,796		91,796	86,992	4,804
Town attorney	90,000	20,000	110,000	103,789	6,211
Planning and zoning commission	107,943		107,943	104,823	3,120
Zoning board of appeals	7,219		7,219	6,351	868
Building department	93,830		93,830	90,430	3,400
Technology computer	29,854		29,854	24,211	5,643
Town Hall	135,373		135,373	116,035	19,338
Communication dispatchers	224,112		224,112	194,603	29,509
Commission for the elderly	51,692		51,692	51,694	(2)
Senior center	153,944	9,313	163,257	156,136	7,121
SSS building	370,627		370,627	334,998	35,629
Cemetery	2,450		2,450	2,406	44
Public celebrations	450		450	1,059	(609)
Total general government	<u>2,055,558</u>	<u>29,313</u>	<u>2,084,871</u>	<u>1,941,158</u>	<u>143,713</u>
Public Safety:					
Police department	1,517,120	9,511	1,526,631	1,507,048	19,583
Fire department	735,016	42,884	777,900	772,655	5,245
Fire marshall	28,554		28,554	19,544	9,010
Emergency management	8,593		8,593	8,088	505
Firehouse rent	40,000		40,000	40,000	-
Conservation commission	36,171		36,171	32,284	3,887
Total public safety	<u>2,365,454</u>	<u>52,395</u>	<u>2,417,849</u>	<u>2,379,619</u>	<u>38,230</u>
Public Works:					
Recycling	127,200		127,200	123,300	3,900
Highway department	1,925,635	(1,566)	1,924,069	1,888,302	35,767
Street lights	1,432	214	1,646	1,647	(1)
Engineering and professional service:	39,330	20,000	59,330	59,330	-
Total public works	<u>2,093,597</u>	<u>18,648</u>	<u>2,112,245</u>	<u>2,072,579</u>	<u>39,666</u>
Health and Welfare:					
Health director	77,334		77,334	72,335	4,999
EMS commission	260,979		260,979	249,505	11,474
Welfare	4,091		4,091	1,804	2,287
Total health and welfare	<u>342,404</u>	<u>-</u>	<u>342,404</u>	<u>323,644</u>	<u>18,760</u>

(Continued on next page)

## TOWN OF EASTON, CONNECTICUT

**GENERAL FUND**  
**SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES**  
**BUDGET AND ACTUAL (CONTINUED)**

**FOR THE YEAR ENDED JUNE 30, 2011**

	<u>Original Budget</u>	<u>Additional Appropriations and Transfers</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance With Final Budget</u>
Education:					
Easton Board of Education:					
General instruction	\$ 6,925,467	\$ (59,127)	\$ 6,866,340	\$ 6,852,133	\$ 14,207
Kindergarten	10,940	(322)	10,618	8,616	2,002
Humanities	25,393	(3,817)	21,576	18,228	3,348
Integrated language arts	26,071	1,586	27,657	26,444	1,213
Curriculum	56,720	965	57,685	55,717	1,968
Science/math technology	35,404	(937)	34,467	34,432	35
Physical education/health	4,450	140	4,590	4,533	57
Special services	23,500	5,903	29,403	37,543	(8,140)
Special education	3,294,445	(16,749)	3,277,696	3,056,015	221,681
Guidance	6,802	335	7,137	7,064	73
Health services	172,833	(813)	172,020	166,542	5,478
Psychological services	11,710	2,500	14,210	9,319	4,891
Speech services	16,300		16,300	7,432	8,868
Educational media services	49,430	(1,489)	47,941	48,450	(509)
Technology plan	258,356	36,525	294,881	307,920	(13,039)
Board of education	72,554		72,554	99,496	(26,942)
Central administration	520,888	360	521,248	521,248	-
School administration	941,178	(24,269)	916,909	910,602	6,307
physical plant	1,422,787	58,927	1,481,714	1,529,686	(47,972)
Student transportation	803,021	2,982	806,003	803,227	2,776
Food service	3,300	(2,700)	600	6,148	(5,548)
Total Easton Board of Education	<u>14,681,549</u>	<u>-</u>	<u>14,681,549</u>	<u>14,510,795</u>	<u>170,754</u>
Regional School District No. 9	<u>10,065,195</u>	<u>-</u>	<u>10,065,195</u>	<u>10,017,745</u>	<u>47,450</u>
Total education	<u>24,746,744</u>	<u>-</u>	<u>24,746,744</u>	<u>24,528,540</u>	<u>218,204</u>
Library	<u>556,281</u>	<u>-</u>	<u>556,281</u>	<u>530,764</u>	<u>25,517</u>
Parks and Recreation:					
Parks and recreation commission	361,882	19,325	381,207	357,920	23,287
Tree warden	39,780		39,780	38,330	1,450
Total parks and recreation	<u>401,662</u>	<u>19,325</u>	<u>420,987</u>	<u>396,250</u>	<u>24,737</u>
Employee Benefits:					
Pensions	996,657	16,909	1,013,566	1,006,042	7,524
Fringe benefits	1,975,808		1,975,808	1,781,654	194,154
Social Security and Medicare	420,540		420,540	405,249	15,291
Total employee benefits	<u>3,393,005</u>	<u>16,909</u>	<u>3,409,914</u>	<u>3,192,945</u>	<u>216,969</u>

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## TOWN OF EASTON, CONNECTICUT

**GENERAL FUND  
SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES  
BUDGET AND ACTUAL (CONTINUED)**

**FOR THE YEAR ENDED JUNE 30, 2011**

	<u>Original Budget</u>	<u>Additional Appropriations and Transfers</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance With Final Budget</u>
Insurance	\$ 596,972	\$ 9,750	\$ 606,722	\$ 606,698	\$ 24
Other-Contingency	<u>125,000</u>	<u>(57,772)</u>	<u>67,228</u>	<u>-</u>	<u>67,228</u>
Debt Service:					
Principal retirement	2,386,053	811	2,386,864	2,386,864	-
Interest	1,182,563	(811)	1,181,752	1,147,782	33,970
Fiscal agent fees	<u>46,000</u>	<u>-</u>	<u>46,000</u>	<u>43,950</u>	<u>2,050</u>
Total debt service	<u>3,614,616</u>	<u>-</u>	<u>3,614,616</u>	<u>3,578,596</u>	<u>36,020</u>
Total expenditures	<u>40,291,293</u>	<u>88,568</u>	<u>40,379,861</u>	<u>39,550,793</u>	<u>829,068</u>
Other Financing Uses:					
Transfers out:					
Dog fund	62,590		62,590	62,590	-
Senior Center		7,119	7,119	7,119	-
Capital nonrecurring	<u>151,480</u>	<u>-</u>	<u>151,480</u>	<u>151,480</u>	<u>-</u>
Total other financing uses	<u>214,070</u>	<u>7,119</u>	<u>221,189</u>	<u>221,189</u>	<u>-</u>
Total Expenditures and Other Financing Uses	<u>\$ 40,505,363</u>	<u>\$ 95,687</u>	<u>\$ 40,601,050</u>	39,771,982	<u>\$ 829,068</u>
Budgetary expenditures are different than GAAP expenditures because:					
State of Connecticut on-behalf payments to the Connecticut State Teachers' Retirement System for Town teachers are not budgeted				1,136,743	
Payment to refunded bond escrow				8,919,993	
Issuance costs on bond refunding				<u>118,802</u>	
Total Expenditures and Other Financing Uses as Reported on the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds - Exhibit IV				<u>\$ 49,947,520</u>	

## TOWN OF EASTON, CONNECTICUT

## GENERAL FUND

## COMPARATIVE BALANCE SHEET

JUNE 30, 2011 AND 2010

	<u>2011</u>	<u>2010</u>
<b>ASSETS</b>		
Cash and cash equivalents	\$ 46,312	\$ 589,724
Investments	7,010,417	7,344,643
Property taxes receivable	704,623	600,637
Accounts receivable	64,832	116,673
Intergovernmental receivable	186,955	195,135
Other assets	<u>                    </u>	<u>1,043</u>
Total Assets	<u>\$ 8,013,139</u>	<u>\$ 8,847,855</u>
<b>LIABILITIES AND FUND BALANCE</b>		
Liabilities:		
Accounts payable	\$ 903,682	\$ 867,967
Accrued liabilities	616,975	1,047,682
Due to Regional School District No. 9	617,810	711,373
Due to other funds	1,291,511	1,291,707
Deferred revenue	<u>773,181</u>	<u>720,242</u>
Total liabilities	<u>4,203,159</u>	<u>4,638,971</u>
Fund balance:		
Assigned for subsequent year's budget	303,000	352,000
Assigned for potential claims	140,000	140,000
Assigned for debt service	97,200	97,200
Unassigned	<u>3,269,780</u>	<u>3,619,684</u>
Total fund balance	<u>3,809,980</u>	<u>4,208,884</u>
Total Liabilities and Fund Balance	<u>\$ 8,013,139</u>	<u>\$ 8,847,855</u>



**TOWN OF EASTON, CONNECTICUT**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING BALANCE SHEET**

**JUNE 30, 2011**

52

	<u>Special Revenue Funds</u>									
	<u>Education Grants</u>	<u>Easton Day</u>	<u>Police Donations</u>	<u>Police Grants</u>	<u>Senior Center</u>	<u>Agriculture Land Preservation</u>	<u>Cemetery Fund</u>	<u>Dog Fund</u>	<u>D.A.R.E.</u>	<u>Park and Recreation Activity Fund</u>
<b>ASSETS</b>										
Cash	\$ 41,336	\$ 4,552	\$ 9,318	\$ 119,305	\$ -	\$ 65,532	\$ 21,872	\$ 33,608	\$ 46,103	\$ 169,628
Investments										
Accounts receivable								9,184		
Due from other funds								100,000		
<b>Total Assets</b>	<b>\$ 41,336</b>	<b>\$ 4,552</b>	<b>\$ 9,318</b>	<b>\$ 119,305</b>	<b>\$ -</b>	<b>\$ 65,532</b>	<b>\$ 21,872</b>	<b>\$ 142,792</b>	<b>\$ 46,103</b>	<b>\$ 169,628</b>
<b>LIABILITIES AND FUND BALANCES</b>										
Liabilities:										
Accounts payable	\$ 16,838	\$ -	\$ -	\$ 30,014	\$ 800	\$ -	\$ -	\$ 920	\$ 104	\$ 5,256
<b>Total liabilities</b>	<b>16,838</b>	<b>-</b>	<b>-</b>	<b>30,014</b>	<b>800</b>	<b>-</b>	<b>-</b>	<b>920</b>	<b>104</b>	<b>5,256</b>
Fund Balances:										
Restricted	24,498		9,318	89,291						
Committed		4,552				65,532	21,872	141,872	45,999	164,372
Unassigned					(800)					
<b>Total fund balance</b>	<b>24,498</b>	<b>4,552</b>	<b>9,318</b>	<b>89,291</b>	<b>(800)</b>	<b>65,532</b>	<b>21,872</b>	<b>141,872</b>	<b>45,999</b>	<b>164,372</b>
<b>Total Liabilities and Fund Balances</b>	<b>\$ 41,336</b>	<b>\$ 4,552</b>	<b>\$ 9,318</b>	<b>\$ 119,305</b>	<b>\$ -</b>	<b>\$ 65,532</b>	<b>\$ 21,872</b>	<b>\$ 142,792</b>	<b>\$ 46,103</b>	<b>\$ 169,628</b>

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**TOWN OF EASTON, CONNECTICUT**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING BALANCE SHEET (CONTINUED)**

**JUNE 30, 2011**

53

	<u>Special Revenue Funds</u>									
	<u>Solid Waste Program</u>	<u>Library</u>	<u>Open Space</u>	<u>EMS Special Services</u>	<u>Police Asset</u>	<u>Records Preservation</u>	<u>Paine Barn Fund</u>	<u>Social Service</u>	<u>Town Hall Grants</u>	<u>Senior Center Leasing Buyout</u>
<b>ASSETS</b>										
Cash	\$	\$ 161,417	\$ 779,555	\$ 50,966	\$ 178,527	\$ 12,599	\$ 7,891	\$ 36,703	\$ 513	\$
Investments		837,161								
Accounts receivable	46,832			9,810						
Due from other funds										
<b>Total Assets</b>	<b>\$ 46,832</b>	<b>\$ 998,578</b>	<b>\$ 779,555</b>	<b>\$ 60,776</b>	<b>\$ 178,527</b>	<b>\$ 12,599</b>	<b>\$ 7,891</b>	<b>\$ 36,703</b>	<b>\$ 513</b>	<b>\$ -</b>
<b>LIABILITIES AND FUND BALANCES</b>										
Liabilities:										
Accounts payable	\$ 67,422	\$	\$	\$ 1,750	\$ 85	\$	\$ 1,323	\$ 354	\$	\$ 4,817
Total liabilities	67,422	-	-	1,750	85	-	1,323	354	-	4,817
Fund Balances:										
Restricted										
Committed		998,578	779,555	59,026	178,442	12,599	6,568	36,349	513	
Unassigned	(20,590)									(4,817)
Total fund balance	(20,590)	998,578	779,555	59,026	178,442	12,599	6,568	36,349	513	(4,817)
<b>Total Liabilities and Fund Balances</b>	<b>\$ 46,832</b>	<b>\$ 998,578</b>	<b>\$ 779,555</b>	<b>\$ 60,776</b>	<b>\$ 178,527</b>	<b>\$ 12,599</b>	<b>\$ 7,891</b>	<b>\$ 36,703</b>	<b>\$ 513</b>	<b>\$ -</b>

(Continued on next page)

**TOWN OF EASTON, CONNECTICUT**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING BALANCE SHEET (CONTINUED)**

**JUNE 30, 2011**

54

	<u>Special Revenue Funds</u>						<u>Capital Projects Fund</u>	<u>Total Nonmajor Governmental Funds</u>	
	<u>Miscellaneous Grants</u>	<u>Town Clerk Community Fee</u>	<u>Land Acquisition</u>	<u>Senior Center Van</u>	<u>9/11 Memorial Fund</u>	<u>Marion Penn Fund</u>	<u>Total</u>		<u>Capital Nonrecurring</u>
<b>ASSETS</b>									
Cash	\$ 31,169	\$ 12,630	\$ 7,338	\$ -	\$ 37,394	\$ -	\$ 1,827,956	\$ 91,969	\$ 1,919,925
Investments							837,161	105,450	942,611
Accounts receivable	47,131						112,957	42,830	155,787
Due from other funds							100,000	500,000	600,000
<b>Total Assets</b>	<b>\$ 78,300</b>	<b>\$ 12,630</b>	<b>\$ 7,338</b>	<b>\$ -</b>	<b>\$ 37,394</b>	<b>\$ -</b>	<b>\$ 2,878,074</b>	<b>\$ 740,249</b>	<b>\$ 3,618,323</b>
<b>LIABILITIES AND FUND BALANCES</b>									
Liabilities:									
Accounts payable	\$ 43,894	\$ -	\$ -	\$ 2,612	\$ -	\$ -	\$ 176,189	\$ 28,476	\$ 204,665
<b>Total liabilities</b>	<b>43,894</b>	<b>-</b>	<b>-</b>	<b>2,612</b>	<b>-</b>	<b>-</b>	<b>176,189</b>	<b>28,476</b>	<b>204,665</b>
Fund Balances:									
Restricted	34,406						157,513		157,513
Committed		12,630	7,338		37,394		2,573,191	711,773	3,284,964
Unassigned				(2,612)			(28,819)		(28,819)
<b>Total fund balance</b>	<b>34,406</b>	<b>12,630</b>	<b>7,338</b>	<b>(2,612)</b>	<b>37,394</b>	<b>-</b>	<b>2,701,885</b>	<b>711,773</b>	<b>3,413,658</b>
<b>Total Liabilities and Fund Balances</b>	<b>\$ 78,300</b>	<b>\$ 12,630</b>	<b>\$ 7,338</b>	<b>\$ -</b>	<b>\$ 37,394</b>	<b>\$ -</b>	<b>\$ 2,878,074</b>	<b>\$ 740,249</b>	<b>\$ 3,618,323</b>



**TOWN OF EASTON, CONNECTICUT  
NONMAJOR GOVERNMENTAL FUNDS  
COMBINING STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
FOR THE YEAR ENDED JUNE 30, 2011**

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	Special Revenue Funds									
	Education Grants	Easton Day	Police Donations	Police Grants	Senior Center	Agriculture Land Preservation	Cemetery Fund	Dog Fund	D.A.R.E.	Park and Recreation Activity Fund
Revenues:										
Intergovernmental	\$ 347,660	\$	\$	\$ 36,194	\$	\$	\$	\$	\$	\$
Charges for services					92,523			21,609		234,799
Investment income						162	63			
Contributions			250			312	5,321		7,597	8,551
Total revenues	<u>347,660</u>	<u>-</u>	<u>250</u>	<u>36,194</u>	<u>92,523</u>	<u>474</u>	<u>5,384</u>	<u>21,609</u>	<u>7,597</u>	<u>243,350</u>
Expenditures:										
Current:										
General government					104,294		5,500			
Public safety				27,792				58,767	5,476	
Public works										
Health and welfare										
Education	335,334									
Library										
Parks and recreation										217,329
Capital outlay										
Total expenditures	<u>335,334</u>	<u>-</u>	<u>-</u>	<u>27,792</u>	<u>104,294</u>	<u>-</u>	<u>5,500</u>	<u>58,767</u>	<u>5,476</u>	<u>217,329</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>12,326</u>	<u>-</u>	<u>250</u>	<u>8,402</u>	<u>(11,771)</u>	<u>474</u>	<u>(116)</u>	<u>(37,158)</u>	<u>2,121</u>	<u>26,021</u>
Other Financing Sources (Uses):										
Transfers out										(8,366)
Transfers in								62,590		
Net other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>62,590</u>	<u>-</u>	<u>(8,366)</u>
Net Change in Fund Balances	12,326	-	250	8,402	(11,771)	474	(116)	25,432	2,121	17,655
Fund Balances - Beginning of Year	<u>12,172</u>	<u>4,552</u>	<u>9,068</u>	<u>80,889</u>	<u>10,971</u>	<u>65,058</u>	<u>21,988</u>	<u>116,440</u>	<u>43,878</u>	<u>146,717</u>
Fund Balances - End of Year	<u>\$ 24,498</u>	<u>\$ 4,552</u>	<u>\$ 9,318</u>	<u>\$ 89,291</u>	<u>\$ (800)</u>	<u>\$ 65,532</u>	<u>\$ 21,872</u>	<u>\$ 141,872</u>	<u>\$ 45,999</u>	<u>\$ 164,372</u>

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**TOWN OF EASTON, CONNECTICUT**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCES (CONTINUED)**  
**FOR THE YEAR ENDED JUNE 30, 2011**

	Special Revenue Funds									
	Solid Waste Program	Library	Open Space	EMS Special Services	Police Asset	Records Preservation	Paine Barn Fund	Social Service	Town Hall Grants	Senior Center Leasing Buyout
Revenues:										
Intergovernmental	\$	\$	\$ 21,250	\$	\$	\$	\$	\$	10,844	\$
Charges for services	300,051	55,092		95,705						
Investment income		46,786	2,319		569		20			
Contributions					952			2,365		
Total revenues	<u>300,051</u>	<u>101,878</u>	<u>23,569</u>	<u>95,705</u>	<u>1,521</u>	<u>-</u>	<u>20</u>	<u>2,365</u>	<u>10,844</u>	<u>-</u>
Expenditures:										
Current:										
General government						(6,388)	1,323		5,350	
Public safety					18,215					
Public works	277,769									
Health and welfare				25,847			1,628	105		
Education										
Library		27,488								
Parks and recreation										
Capital outlay										
Total expenditures	<u>277,769</u>	<u>27,488</u>	<u>-</u>	<u>25,847</u>	<u>18,215</u>	<u>(6,388)</u>	<u>1,323</u>	<u>1,628</u>	<u>5,455</u>	<u>-</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>22,282</u>	<u>74,390</u>	<u>23,569</u>	<u>69,858</u>	<u>(16,694)</u>	<u>6,388</u>	<u>(1,303)</u>	<u>737</u>	<u>5,389</u>	<u>-</u>
Other Financing Sources (Uses):										
Transfers out				(95,000)						
Transfers in										
Net other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>(95,000)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net Change in Fund Balances	22,282	74,390	23,569	(25,142)	(16,694)	6,388	(1,303)	737	5,389	-
Fund Balances - Beginning of Year	<u>(42,872)</u>	<u>924,188</u>	<u>755,986</u>	<u>84,168</u>	<u>195,136</u>	<u>6,211</u>	<u>7,871</u>	<u>35,612</u>	<u>(4,876)</u>	<u>(4,817)</u>
Fund Balances - End of Year	<u>\$ (20,590)</u>	<u>\$ 998,578</u>	<u>\$ 779,555</u>	<u>\$ 59,026</u>	<u>\$ 178,442</u>	<u>\$ 12,599</u>	<u>\$ 6,568</u>	<u>\$ 36,349</u>	<u>\$ 513</u>	<u>\$ (4,817)</u>

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**TOWN OF EASTON, CONNECTICUT**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCES (CONTINUED)**  
**FOR THE YEAR ENDED JUNE 30, 2011**

	<u>Special Revenue Funds</u>						<u>Capital Projects Fund</u>	<u>Total Nonmajor Governmental Funds</u>	
	<u>Miscellaneous Grants</u>	<u>Town Clerk Community Fee</u>	<u>Land Acquisition</u>	<u>Senior Center Van</u>	<u>9/11 Memorial Fund</u>	<u>Marion Penn Fund</u>	<u>Total</u>		<u>Capital Nonrecurring</u>
Revenues:									
Intergovernmental	\$ 47,131						\$ 463,079	\$ 60,440	\$ 523,519
Charges for services		1,572		20,757			822,108		822,108
Investment income			1,422				51,341	147	51,488
Contributions					38,533	27,600	91,481		91,481
Total revenues	<u>47,131</u>	<u>1,572</u>	<u>1,422</u>	<u>20,757</u>	<u>38,533</u>	<u>27,600</u>	<u>1,428,009</u>	<u>60,587</u>	<u>1,488,596</u>
Expenditures:									
Current:									
General government	47,131			21,805			179,015		179,015
Public safety							110,250		110,250
Public works							277,769		277,769
Health and welfare						27,276	54,856		54,856
Education							335,334		335,334
Library							27,488		27,488
Parks and recreation							217,329		217,329
Capital outlay					2,264		2,264	499,162	501,426
Total expenditures	<u>47,131</u>	<u>-</u>	<u>-</u>	<u>21,805</u>	<u>2,264</u>	<u>27,276</u>	<u>1,204,305</u>	<u>499,162</u>	<u>1,703,467</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>-</u>	<u>1,572</u>	<u>1,422</u>	<u>(1,048)</u>	<u>36,269</u>	<u>324</u>	<u>223,704</u>	<u>(438,575)</u>	<u>(214,871)</u>
Other Financing Sources (Uses):									
Transfers out							(103,366)		(103,366)
Transfers in				7,119			69,709	151,480	221,189
Net other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>7,119</u>	<u>-</u>	<u>-</u>	<u>(33,657)</u>	<u>1,205,480</u>	<u>1,171,823</u>
Net Change in Fund Balances	-	1,572	1,422	6,071	36,269	324	190,047	766,905	956,952
Fund Balances - Beginning of Year	<u>34,406</u>	<u>11,058</u>	<u>5,916</u>	<u>(8,683)</u>	<u>1,125</u>	<u>(324)</u>	<u>2,511,838</u>	<u>(55,132)</u>	<u>2,456,706</u>
Fund Balances - End of Year	<u>\$ 34,406</u>	<u>\$ 12,630</u>	<u>\$ 7,338</u>	<u>\$ (2,612)</u>	<u>\$ 37,394</u>	<u>\$ -</u>	<u>\$ 2,701,885</u>	<u>\$ 711,773</u>	<u>\$ 3,413,658</u>

## TOWN OF EASTON, CONNECTICUT

**AGENCY FUNDS**  
**COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES**

**FOR THE YEAR ENDED JUNE 30, 2011**

	<u>Balance</u> <u>July 1, 2010</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance</u> <u>June 30, 2011</u>
<b>ASSETS</b>				
Cash:				
Performance and road bonds	\$ 1,266,025	\$	\$ 142,429	\$ 1,123,596
Student activity	<u>27,008</u>	<u>168,299</u>	<u>148,208</u>	<u>47,099</u>
Total Assets	<u>\$ 1,293,033</u>	<u>\$ 168,299</u>	<u>\$ 290,637</u>	<u>\$ 1,170,695</u>
<b>LIABILITIES</b>				
Accounts payable:				
Performance and road bonds	\$ 1,266,025	\$	\$ 142,429	\$ 1,123,596
Student activity	<u>27,008</u>	<u>168,299</u>	<u>148,208</u>	<u>47,099</u>
Total Liabilities	<u>\$ 1,293,033</u>	<u>\$ 168,299</u>	<u>\$ 290,637</u>	<u>\$ 1,170,695</u>

**TOWN OF EASTON, CONNECTICUT**  
**SCHEDULE OF DEBT LIMITATION**  
**FOR THE YEAR ENDED JUNE 30, 2011**

Total Tax Collections (including interest and lien fees):	
For the year ended June 30, 2011:	
Town of Easton	\$ 37,007,285
Reimbursement for Revenue Loss:	
Tax relief for elderly freeze	<u>37,360</u>
Base for Debt Limitation Computation	<u>\$ 37,044,645</u>

	<u>General Purpose</u>	<u>Schools</u>	<u>Sewers</u>	<u>Urban Renewal</u>	<u>Pension Deficit</u>
Debt Limitation:					
2 1/4 times base	\$ 83,350,451	\$	\$	\$	\$
4 1/2 times base		166,700,903			
3 3/4 times base			138,917,419		
3 1/4 times base				120,395,096	
3 times base					<u>111,133,935</u>
Total debt limitation	<u>83,350,451</u>	<u>166,700,903</u>	<u>138,917,419</u>	<u>120,395,096</u>	<u>111,133,935</u>
Indebtedness:					
Bonds payable	6,107,000	22,522,000	326,000		
Bonds anticipation notes payable	6,150,000	2,350,000			
Authorized, unissued debt	208,805	23,059			
Easton portion of Regional School District No. 9 bonds, net of school building grants		10,073,635			
School building grants		<u>(20,135)</u>			
Net indebtedness	<u>12,465,805</u>	<u>34,948,559</u>	<u>326,000</u>	<u>-</u>	<u>-</u>
Debt Limitation in Excess of Indebtedness	<u>\$ 70,884,646</u>	<u>\$ 131,752,344</u>	<u>\$ 138,591,419</u>	<u>\$ 120,395,096</u>	<u>\$ 111,133,935</u>

The total of the above net indebtedness amounts to: \$ 47,740,364

In no event shall total indebtedness exceed \$259,312,515 or seven times the base for debt limitation computation.