OFFICIAL STATEMENT DATED SEPTEMBER 15. 2016

NEW ISSUE (BOOK-ENTRY ONLY)

RATING ON BONDS: S&P: "AA-" RATING ON NOTES: Not Rated (See "RATING" herein)

In the opinion of Wilentz, Goldman & Spitzer, P.A., Woodbridge, New Jersey ("Bond Counsel"), under existing statutes, regulations, rulings and court decisions, and assuming continuing compliance with certain covenants described herein, interest on the Bonds and Notes (as respectively defined herein) (i) is not includable in gross income for Federal income tax purposes pursuant to section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), and (ii) is not treated as a preference item under Section 57 of the Code for purposes of computing the Federal alternative minimum tax imposed on individuals and corporations. Bond Counsel is further of the opinion that, under existing laws of the State of New Jersey, interest on the Bonds and Notes and any gain on the sale thereof are not includable in gross income under the New Jersey Gross Income Tax Act, as amended. See "TAX EXEMPTION" herein.

\$12,606,000
CITY OF CLIFTON
IN THE COUNTY OF PASSAIC
STATE OF NEW JERSEY
GENERAL OBLIGATION BONDS, SERIES 2016
Consisting of:
\$4,756,000 General Improvement Bonds, Series 2016
and
\$7,850,000 Sewer Utility Bonds, Series 2016

BOND ANTICIPATION NOTES

NON-CALLABLE

\$17,983,000

CITY OF CLIFTON

IN THE COUNTY OF PASSAIC

STATE OF NEW JERSEY

Dated: Date of Delivery Due: October 10, 2017 Coupon: 2.00% Yield: 0.96%

CALLABLE

Dated: Date of Delivery

Due: October 1, as shown on the inside front cover

The \$12,606,000 aggregate principal amount of General Obligation Bonds, Series 2016, consisting of \$4,756,000 aggregate principal amount of General Improvement Bonds, Series 2016 (the "General Improvement Bonds") and \$7,850,000 aggregate principal amount of Sewer Utility Bonds (the "Sewer Utility Bonds" and together with the General Improvement Bonds the "Bonds"), are general obligations of the City of Clifton, in the County of Passaic, State of New Jersey (the "City") for which the full faith and credit of the City are pledged. The City is authorized and required by law to levy ad valorem taxes on all taxable property within the City without limitation as to rate or amount for the payment of the principal thereof and the interest thereon.

The \$17,983,000 aggregate principal amount of Bond Anticipation Notes, dated the date of delivery (the "Notes"), are also general obligations of the City, payable in the first instance from the proceeds of the sale of the bonds in anticipation of the issuance of which the Notes are issued, but if not so paid or if not paid from other sources, are payable ultimately from ad valorem taxes levied upon all the taxable property within the City for the payment of the Notes and the interest thereon without limitation as to rate or amount

The Bonds and the Notes will be issued in fully registered book-entry only form and, when issued, will be registered in the name of and held by Cede & Co., as nominee of The Depository Trust Company, New York, New York ("DTC"). DTC, an automated depository for securities and clearing house for securities transactions, will act as securities depository for the Bonds and the Notes. Individual purchases of the Bonds will be made in book-entry only form in the principal amount of \$1,000 or any integral multiple thereof, with a minimum purchase of \$5,000 required.

The Bonds shall bear interest from the date of delivery thereof, payable semi-annually on the first day of April and October of each year, commencing April 1, 2017, at such rates of interest as shown on the inside front cover hereof until maturity or prior redemption. The Bonds will be payable as to principal upon presentation and surrender thereof at the offices of the City or a duly designated paying agent. Interest on the Bonds will be paid by check, draft or wire transfer mailed, delivered or transmitted by the City to the registered owner thereof as of the Record Dates (as defined herein).

The Notes will bear interest at the rate set forth above, commencing their date of delivery. Interest on the Notes will be payable at maturity as set forth above. Principal of and interest on the Notes will be payable by the City or a duly designated paying agent at the date of maturity.

While DTC is acting as securities depository for the Bonds and the Notes, the principal of and interest on the Bonds and the Notes will be payable by wire transfer to DTC or its nominee, which is obligated to remit such principal and interest payments to DTC Participants. DTC Participants and Indirect Participants will be responsible for remitting such principal and interest payments to the Beneficial Owners of the Bonds or the Notes. See "BOOK-ENTRY ONLY SYSTEM" herein.

The Bonds are authorized by, and are issued pursuant to, the provisions of the Local Bond Law, N.J.S.A. 40A:2-1 et seq., as amended and supplemented (the "Local Bond Law"), various bond ordinances duly adopted by the City Council on the dates set forth herein and by resolutions duly adopted by the City Council on September 6, 2016. The Notes are authorized by, and are issued pursuant to, the provisions of the Local Bond Law, and various bond ordinances duly adopted by the City Council on the dates set forth herein.

The General Improvement Bonds are being issued to: (i) permanently finance the cost of various capital improvements by and in the City in the amount of \$4,756,000 and (ii) pay the costs associated with the issuance of the General Improvement Bonds. The Sewer Utility Bonds are being issued to: (i) permanently finance the cost of various sewer utility improvements by and in the City in the amount of \$7,850,000 and (ii) pay the costs associated with the issuance of the Sewer Utility Bonds. The Notes are being issued to: (i) refund, on a current basis (along with \$23,000 budgeted funds), a \$1,500,000 portion of prior bond anticipation notes of the City issued in the amount of \$15,052,460 on October 13, 2015 and maturing on October 12, 2016 and (ii) temporarily finance the cost of various other capital improvements by and in the City in the amount of \$16,483,000.

The Bonds are subject to optional redemption prior to their stated maturities as set forth herein. See "DESCRIPTION OF THE BONDS" under the subheading entitled "Optional Redemption". The Notes are not subject to redemption prior to their stated maturity.

The Bonds and the Notes are not debt or obligations, legal, moral or otherwise of the State of New Jersey, or any county, municipality or political subdivision thereof other than the City.

This cover page and inside front cover page contains certain information for quick reference only. It is <u>not</u> a summary of the issue. Investors must read the entire Official Statement, including all appendices, to obtain information essential to making an informed investment decision.

The Bonds and Notes are offered when, as and if issued and delivered subject to the approval of the legality thereof by Wilentz, Goldman & Spitzer, P.A., Woodbridge, New Jersey, Bond Counsel, and certain other conditions. Phoenix Advisors, LLC, Bordentown, New Jersey has served as Financial Advisor to the City in connection with the issuance of the Bonds and the Notes. Certain legal matters will be passed upon for the City by the City Attorney, Matthew T. Priore, Esq., Clifton, New Jersey. It is anticipated that the Bonds and the Notes will be available for delivery through DTC on or about October 11, 2016.

FIDELITY CAPITAL MARKETS (as to the Bonds only)

MATURITIES, PRINCIPAL AMOUNTS, INTEREST RATES AND YIELDS

General Combined Improvement Sewer Utility Principal Interest Bonds Bonds **Amounts** <u>Year</u> Rates **Yields** 2017 \$301.000 \$225,000 \$526,000 2.000% 0.850% 275,000 2018 225,000 500,000 2.000 0.880 2019 280,000 225,000 505,000 2.000 1.060 2020 300,000 225,000 525,000 2.000 1.240 2021 300,000 225,000 525,000 4.000 1.350 2022 550,000 425,000 975,000 2.000 1.500 2023 550,000 450,000 1,000,000 4.000 1.550 2024 550,000 450,000 1,000,000 4.000 1.700 2025* 550,000 450,000 1,000,000 3.000 1.800 550,000 2026 450,000 1,000,000 2.000 2.020 2027 550,000 450,000 1,000,000 2.000 2.120 2028 2.250 450,000 450,000 2.125 450,000 2029 450,000 2.250 2.400 2030 450,000 450,000 2.250 2.500 2031 450,000 450,000 2.375 2.550 2032 450,000 450,000 2.500 2.650 2033 450,000 450,000 2.625 2.750 450,000 2034 450,000 2.625 2.800 2035* 450,000 450,000 3.000 2.850 2036* 2.900 450,000 450,000 3.000 Total: \$4,756,000 \$12,606,000 \$7,850,000

* Priced at the stated yield to the first optional redemption date of October 1, 2024 at a redemption price of 100%.

CITY OF CLIFTON IN THE COUNTY OF PASSAIC STATE OF NEW JERSEY

MAYOR

James A. Anzaldi

CITY COUNCIL

Peter C. Eagler William Gibson Raymond Grabowski Steven Hatala, Jr. Joseph C. Kolodziej Lauren E. Murphy

CITY ATTORNEY

Matthew T. Priore, Esq. Clifton, New Jersey

CITY MANAGER

Dominick Villano

CHIEF FINANCIAL OFFICER

Joseph Kunz

CITY CLERK

Nancy Ferrigno

INDEPENDENT AUDITORS

Lerch, Vinci & Higgins, LLP Fair Lawn, New Jersey

FINANCIAL ADVISOR

Phoenix Advisors, LLC Bordentown, New Jersey

BOND COUNSEL

Wilentz, Goldman & Spitzer, P.A. Woodbridge, New Jersey

No dealer, broker, salesperson or other person has been authorized by the City of Clifton, in the County of Passaic, State of New Jersey (the "City") to give any information or to make any representations with respect to the Bonds and Notes other than those contained in this Official Statement and if given or made, such information or representation must not be relied upon as having been authorized by the City. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds and Notes in any jurisdiction in which it is unlawful for any person to make such an offer, solicitation or sale.

The information contained herein has been provided by the City, The Depository Trust Company, New York, New York ("DTC") and other sources deemed reliable by the City; however, no representation or warranty is made as to its accuracy or completeness, and as to the information from sources other than the City, such information is not to be construed as a representation or warranty by the City.

This Official Statement is not to be construed as a contract or agreement between the City and the purchasers or owners of any of the Bonds or Notes. Any statements made in this Official Statement involving matters of opinion, whether or not expressly so stated, are intended merely as opinions and not as representations of fact. The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale hereunder shall, under any circumstances, create any implication that there has been no change in any of the information herein since the date hereof, or the date as of which such information is given, if earlier. The City has not confirmed the accuracy or completeness of information relating to DTC, which information has been provided by DTC.

References in this Official Statement to laws, rules, regulations, resolutions, ordinances, agreements, reports and documents do not purport to be comprehensive or definitive. All references to such documents are qualified in their entirety by reference to the particular document, the full text of which may contain qualifications of and exceptions to statements made herein and may not be reproduced or used in whole or part, for any other purpose. This Official Statement should be read in its entirety.

The presentation of information is intended to show recent historical information except as expressly stated otherwise, is not intended to indicate future or continuing trends in the financial condition of other affairs of the City. No representation is made that past experience, as is shown by the financial and other information, will necessarily continue or be repeated in the future.

The order and placement of materials in this Official Statement, including the Appendices, are not deemed to be a determination of the relevance, materiality or importance, and this Official Statement, including the Appendices, and must be considered in its entirety.

In order to facilitate the distribution of the Bonds and Notes, the respective Underwriters may engage in transactions intended to stabilize the price of the Bonds and Notes at a level above that which might otherwise prevail in the open market. Such stabilizing, if commenced, may be discontinued at any time. The prices at which the Bonds and Notes are offered to the public by the respective Underwriters and the yields resulting there from may vary from the initial public offering prices or yields on the cover page and/or inside cover page hereof. In addition, the Underwriters may allow concessions or discounts from such initial public offering prices to dealers and others.

The Underwriters have reviewed the information in this Official Statement in accordance with and as part of their responsibilities to investors under the Federal Securities laws as applied to the facts and circumstances of this transaction, but the Underwriters do not guarantee the accuracy or completeness of such information.

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OFFICIAL STATEMENT

OF THE

CITY OF CLIFTON IN THE COUNTY OF PASSAIC, STATE OF NEW JERSEY RELATING TO

\$12,606,000 GENERAL OBLIGATION BONDS, SERIES 2016 Consisting of: \$4,756,000 General Improvement Bonds, Series 2016 and \$7,850,000 Sewer Utility Bonds, Series 2016

\$17,983,000 BOND ANTICIPATION NOTES

INTRODUCTION

The purpose of this Official Statement is to provide certain information regarding the financial and economic condition of the City of Clifton (the "City"), in the County of Passaic (the "County"), State of New Jersey (the "State"), in connection with the sale and issuance of \$12,606,000 General Obligation Bonds, Series 2016, consisting of: \$4,756,000 aggregate principal amount of General Improvement Bonds, Series 2016 (the "General Improvement Bonds") and \$7,850,000 Sewer Utility Bonds, Series 2016 (the "Sewer Utility Bonds" and together with the General Improvement Bonds, the "Bonds") and \$17,983,000 Bond Anticipation Notes (the "Notes") of the City. This Official Statement, which includes the cover page, inside front cover page and appendices attached hereto, has been authorized by the City Council, and executed by and on behalf of the City by its Chief Financial Officer, to be distributed in connection with the sale of the Bonds and Notes.

This Official Statement contains specific information relating to the Bonds and Notes including their general description, certain legal matters, historical financial information and other information pertinent to this issue. This Official Statement should be read in its entirety.

All financial and other information presented herein has been provided by the City from its records, except for information expressly attributed to other sources. The presentation of information is intended to show recent historical information and, but only to the extent specifically provided herein, certain projections of the immediate future, and is not necessarily indicative of future or continuing trends in the financial position or other affairs of the City.

DESCRIPTION OF THE BONDS

General Description

The Bonds are dated the date of delivery thereof and shall bear interest at the rates shown on the inside front cover page hereof from such date, payable semi-annually on the first day of April and October of each year (each an "Interest Payment Date") until maturity or prior redemption, commencing April 1, 2017. Interest on the Bonds is calculated on the basis of twelve (12) thirty (30) day months in a three hundred sixty (360) day year and will be paid by check, draft or wire transfer mailed, transmitted or delivered to the registered owners of the Bonds as of each respective March 15 and September 15 preceding each Interest Payment Date (the "Record Dates"), at the address shown on the registration books for the Bonds kept for that purpose by the City's Chief Financial Officer, as Registrar and Paying Agent.

The Bonds will mature on October 1 in each of the years and in the respective principal amounts as set forth on the inside front cover page.

The Bonds, when issued, will be registered in the name of and held by Cede & Co., as nominee for The Depository Trust Company, New York, New York ("DTC"). DTC will act as securities depository for the

Bonds (the "Securities Depository"). Purchases of beneficial interests in the Bonds will be made in bookentry only form, without certificates, in denominations of \$1,000 each or any integral multiple thereof, with minimum purchases of \$5,000 required. Under certain circumstances, such beneficial interests in the Bonds are exchangeable for one or more fully registered Bond certificates of like series, maturity and tenor in authorized denominations.

So long as DTC or its nominee, Cede & Co., is the registered owner of the Bonds, payments of the principal of and interest on the Bonds will be made directly by the City as Paying Agent, or some other paying agent as may be designated by the City, to Cede & Co. Disbursement of such payments to the DTC Participants (as hereinafter defined) is the responsibility of DTC and disbursement of such payments to the owners of beneficial interests in the Bonds is the responsibility of the DTC Participants and Indirect Participants (as hereinafter defined). See "BOOK-ENTRY ONLY SYSTEM" herein.

Optional Redemption

The Bonds maturing prior to October 1, 2025 are not subject to redemption prior to their stated maturities. The Bonds maturing on or after October 1, 2025 are redeemable at the option of the City, in whole or in part, on any date on or after October 1, 2024, upon notice as required herein, at one hundred percent (100%) of the principal amount being redeemed (the "Redemption Price"), plus accrued interest to the date fixed for redemption.

Notice of Redemption

Notice of redemption ("Notice of Redemption") shall be given by mailing such notice at least thirty (30) days but not more than sixty (60) days before the date fixed for redemption by first class mail in a sealed envelope with postage prepaid to the registered owners of such Bonds at their respective addresses as they last appear on the registration books kept for that purpose by the City or a duly appointed Bond Registrar. So long as DTC (or any successor thereto) acts as Securities Depository for the Bonds, Notice of Redemption shall be sent to such Securities Depository and shall not be sent to the beneficial owners of the Bonds. Any failure of the Securities Depository to advise any of its participants or any failure of any participant to notify any beneficial owner of any Notice of Redemption shall not affect the validity of the redemption proceedings. If the City determines to redeem a portion of the Bonds prior to maturity, such Bonds shall be selected by the City. The Bonds to be redeemed having the same maturity shall be selected by the Securities Depository in accordance with its regulations.

If Notice of Redemption has been given as provided herein, the Bonds or the portion thereof called for redemption shall be due and payable on the date fixed for redemption at the Redemption Price, together with accrued interest to the date fixed for redemption. Interest shall cease to accrue on the Bonds after the date fixed for redemption.

Authorization for the Issuance of the Bonds

The Bonds are authorized by, and are issued pursuant to, the provisions of the Local Bond Law, N.J.S.A. 40A:2-1 et seq., as amended and supplemented (the "Local Bond Law"), and are authorized by various bond ordinances duly adopted by the City Council of the City on the dates set forth in the chart on the following page and published and approved as required by law, and by resolutions duly adopted by the City Council on September 6, 2016.

The bond ordinances authorizing the Bonds were published in full or in summary after their final adoption along with the statement that the twenty (20) day period of limitation within which a suit, action or proceeding questioning the validity of such bond ordinances could be commenced began to run from the date of the first publication of such statement. The Local Bond Law provides, that after issuance, all obligations shall be conclusively presumed to be fully authorized and issued by all laws of the State, and all persons shall be estopped from questioning their sale, execution or delivery by the City. Such estoppel period has concluded as of the date of this Official Statement.

Purpose of the Bonds

The General Improvement Bonds are being issued to permanently finance the cost of various capital improvements by and in the City in the amount of \$4,756,000.

The purposes for which the General Improvement Bonds are to be issued have been authorized by duly adopted, approved and published bond ordinances of the City, which bond ordinances are described on the following table by ordinance number, description and date of final adoption and the amount of General Improvement Bonds to be issued for such purposes. The bond ordinances are:

Ordinance Number	Description and Date of Final Adoption	Amount
6908-10	Acquisition of technology equipment for use by the police and fire departments, finally adopted November 3, 2010	\$ 613,655
6977-11	Various capital improvements, finally adopted September 6, 2011	277,458
7037-12	Various 2012 capital improvements, finally adopted August 8, 2012	1,643,515
7056-12	Various road improvements, finally adopted October 16, 2012	475,000
7085-13	Various road improvements, finally adopted April 16, 2013	948,442
7107-13	Various 2013 capital improvements, finally adopted June 18, 2013	512,430
7108-13	Soil remediation of Phase II and Phase III of the Athenia Steel Recreation Complex, finally adopted June 18, 2013	<u>285,500</u>
	TOTAL	\$4,756,000

The Sewer Utility Bonds are being issued to permanently finance the cost of various sewer utility improvements by and in the City in the amount of \$7,850,000.

The purposes for which the Sewer Utility Bonds are to be issued have been authorized by duly adopted, approved and published bond ordinances of the City, which bond ordinances are described on the following table by ordinance number, description and date of final adoption and the amount of Sewer Utility Bonds to be issued for such purposes. The bond ordinances are:

Ordinance Number	Description and Date of Final Adoption	Amount
7036-12, as amended by 7216- 15	Bonsal Preserve sewer improvements, finally adopted August 8, 2012 (7036-12) and June 16, 2015 (7216-15)	\$4,000,000
7162-14	Various sewer improvements, finally adopted May 20, 2014	3,850,000
	TOTAL	<u>\$7,850,000</u>

Payment of Bonds

As hereinafter stated, the Bonds are general obligations of the City for which the full faith and credit of the City will be pledged. The City is authorized and required by law to levy *ad valorem* taxes on all taxable property within the City for the payment of principal of and interest on Bonds without limitation as to rate or amount.

DESCRIPTION OF THE NOTES

General Description

The Notes shall be dated and shall bear interest as shown on the front cover page of this Official Statement. The Notes shall bear interest at the rate as indicated on the cover of this Official Statement, payable upon maturity. Interest on the Notes is calculated on the basis of twelve (12) thirty (30) day months in a three hundred sixty (360) day year.

The Notes will be issued as fully registered notes in book-entry only form, and when issued, will be registered in the name of and held by Cede & Co., as nominee of DTC. DTC will act as securities depository for the Notes. Principal of and interest on the Notes will be payable by the City or a duly designated paying agent on the date of maturity by wire transfer of immediately available funds to DTC or its nominee. Purchases of beneficial interests in the Notes will be made in book-entry only form, without certificates, in denominations of \$1,000 or any integral multiple thereof, with a minimum purchase of \$5,000 required, through book entries made on the books and records of DTC and its participants. Under certain circumstances, such beneficial interests in the Notes are exchangeable for one or more fully registered Note certificates in authorized denominations.

The Note certificate will be on deposit with DTC. DTC will be responsible for maintaining a bookentry system for recording the interests of its participants and transfers of the interests among its participants. The participants will be responsible for maintaining records regarding the beneficial ownership interests in the Notes on behalf of the individual purchasers. Individual purchasers of the Notes will not receive certificates representing their beneficial ownership interests in the Notes, but each book-entry owner will receive a credit balance on the books of its nominee, and this credit balance will be confirmed by an initial transaction statement stating the details of the Notes purchased. So long as DTC or its nominee, Cede & Co., is the registered owner of the Notes, payments of the principal of and interest on the Notes will be made by the City or a duly designated paying agent directly to DTC or its nominee, Cede & Co., which will in turn remit such payments to DTC Participants, which will in turn remit such payments to the beneficial owners of the Notes. See "DESCRIPTION OF THE BONDS" herein.

Optional Redemption

The Notes are not subject to redemption prior to their stated maturity.

Authorization for the Issuance of the Notes

The Notes are authorized by, and are issued pursuant to, the provisions of the Local Bond Law, N.J.S.A. 40A:2-1 et seq., as amended and supplemented (the "Local Bond Law"), and are authorized by various bond ordinances duly adopted by the City Council of the City on the dates set forth under "Purpose of the Notes" herein and published and approved as required by law.

The bond ordinances authorizing the Notes were published in full or in summary after their final adoption along with the statement that the twenty (20) day period of limitation within which a suit, action or proceeding questioning the validity of such bond ordinances could be commenced began to run from the date of the first publication of such statement. The Local Bond Law provides, that after issuance, all obligations shall be conclusively presumed to be fully authorized and issued by all laws of the State, and all persons shall be estopped from questioning their sale, execution or delivery by the City. Such estoppel period has concluded as of the date of this Official Statement.

Purpose of the Notes

The Notes are being issued to (i) refund, on a current basis (along with \$23,000 budgeted funds), a \$1,500,000 portion of prior bond anticipation notes of the City issued in the amount of \$15,052,460 on October 13, 2015 and maturing on October 12, 2016 (the "Prior Notes") and (ii) temporarily finance the cost of various capital improvements by and in the City in the amount of \$16,483,000. The Notes and the improvements or purposes for which the Notes are to be issued have been authorized by bond ordinances duly adopted by the City, which bond ordinances are described on the following table by ordinance number, description and date of final adoption:

Ordinance Number	Description and Date of Final Adoption	Amount
7036-12 as amended by 7216- 15	Bonsal Preserve sewer improvements, finally adopted August 8, 2012 (7036-12) and June 16, 2015 (7216-15)	\$2,000,000
7161-14	Various 2014 capital improvements, finally adopted May 20, 2014	8,153,000
7163-14	Various sewer improvements, finally adopted May 20, 2014	1,500,000
7217-15	Various sewer improvements, finally adopted June 16, 2015	4,690,000
7218-15	Various sewer improvements, finally adopted June 16, 2015	<u>1,640,000</u>
	TOTAL	<u>\$17,983,000</u>

Payment of Notes

As hereinafter stated, the Notes are general obligations of the City for which the full faith and credit of the City will be pledged. The City is authorized and required by law to levy *ad valorem* taxes on all taxable property within the City for the payment of principal of and interest on Notes without limitation as to rate or amount.

SECURITY FOR THE BONDS AND NOTES

The Bonds and Notes are valid and legally binding general obligations of the City for which the full faith and credit of the City are irrevocably pledged for the punctual payment of the principal of and interest on the Bonds and Notes. Unless otherwise paid from other sources, the City has the power and is obligated by law to levy *ad valorem* taxes upon all the taxable property within the City for the payment of the principal of the Bonds and Notes and the interest thereon without limitation as to rate or amount.

The City is required by law to include the total amount of principal of and interest on all of its general obligation indebtedness, such as the Bonds and Notes, for the current year in each annual budget unless provision has been made for payment of such general obligation indebtedness from other sources. The enforceability of rights or remedies with respect to the Bonds and Notes may be limited by bankruptcy, insolvency or other similar laws affecting creditors' rights or remedies heretofore or hereafter enacted. See "RISK TO HOLDERS OF BONDS AND NOTES" and "MUNICIPAL BANKRUPTCY" herein.

The Bonds and Notes are not a debt or obligation, legal, moral or otherwise of the State or any county, municipality or political subdivision thereof, other than the City.

THE CITY

The City is located in the lower part of the County and encompasses an area of 11.75 square miles. See "APPENDIX A" for more information concerning the City including demographic and statistical information.

NO DEFAULT

There is no report of any default in the payment of the principal of, redemption premium, if any, and interest on the bonds, notes or other obligations of the City as of the date hereof.

MARKET PROTECTION

The City does not anticipate issuing any additional bonds or bond anticipation notes in 2016.

BOOK-ENTRY ONLY SYSTEM

The description which follows of the procedures and record keeping with respect to beneficial ownership interests in the Bonds and Notes, payment of principal and interest, and other payments on the Bonds and Notes to DTC Participants or Beneficial Owners (as such terms are defined or used herein), confirmation and transfer of beneficial ownership interests in the Bonds and Notes and other related transactions by and between DTC, DTC Participants and Beneficial Owners, is based on certain information furnished by DTC to the City. Accordingly, the City does not make any representations concerning these matters.

DTC will act as securities depository for the Bonds and Notes. The Bonds and Notes will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for the Bonds, in the aggregate principal amount of the issue of the Bonds, and will be deposited with DTC. One fully registered Note certificate will be issued for the Notes in the aggregate principal amount of the Notes, as set forth on the cover hereof, and will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 100 countries that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of "AA+". The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com and www.dtc.org.

Purchases of the Bonds or Notes under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds or Notes on DTC's records. The ownership interest of each actual purchaser of Bonds or Notes ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant

through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds or Notes are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds or Notes, except in the event that use of the book-entry system for the Bonds or Notes is discontinued.

To facilitate subsequent transfers, all Bonds or Notes deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co. or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds or Notes with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds or Notes; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds or Notes are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of the Bonds or Notes may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds or Notes, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. For example, Beneficial Owners of the Bonds or Notes may wish to ascertain that the nominee holding the Bonds or Notes for their benefit has agreed to obtain and transmit notices to Beneficial Owners, or in the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds or Notes, unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the City as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds or Notes are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on the Bonds and Notes will be made to Cede & Co. or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the City or the Paying Agent, on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name", and will be the responsibility of such Participant and not of DTC, nor its nominee, Paying Agent or the City, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest on the Bonds and Notes to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the City or Paying Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as securities depository with respect to the Bonds or Notes at any time by giving reasonable notice to the City or Paying Agent. Under such circumstances, in the event that a successor securities depository is not obtained, Bond and Note certificates are required to be printed and delivered.

The Paying Agent, upon direction of the City, may decide to discontinue use of the system of bookentry transfers through DTC (or a successor securities depository). In that event, Bond and Note certificates will be printed and delivered.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the City believes to be reliable, but the City takes no responsibility for the accuracy thereof.

Discontinuance of Book-Entry Only System

In the event that the book-entry-only system is discontinued and the Beneficial Owners become registered owners of the Bonds or Notes, the following provisions apply: (i) the Bonds or Notes may be exchanged for an equal aggregate principal amount of Bonds or Notes in other authorized denominations and of the same maturity, upon surrender thereof at the office of the City or Paying Agent; (ii) the transfer of any Bonds or Notes may be registered on the books maintained by the City or Paying Agent for such purposes only upon the surrender thereof to the City or Paying Agent together with the duly executed assignment in form satisfactory to the City or Paying Agent; and (iii) for every exchange or registration of transfer of Bonds or Notes, the City or Paying Agent may make a charge sufficient to reimburse for any tax or other governmental charge required to be paid with respect to such exchange or registration of transfer of the Bonds or Notes. Interest on the Bonds or Notes will be payable by check or draft, mailed on the Interest Payment Date to the registered owners thereof.

PROVISIONS FOR THE PROTECTION OF GENERAL OBLIGATION DEBT

Procedure for Authorization

The City has no constitutional limit on its power to incur indebtedness other than that it may issue obligations only for public purposes pursuant to State statutes. The authorization and issuance of City debt, including the purpose, amount and nature thereof, the method and manner of the incurrence of such debt, the maturity and terms of repayment thereof, and other related matters are statutory. The City is not required to submit the proposed incurrence of indebtedness to a public referendum.

The City, by bond ordinance, may authorize and issue negotiable obligations for the financing of any capital improvement or property which it may lawfully acquire, or any purpose for which it is authorized or required by law to make an appropriation, except current expenses and payment of obligations (other than those for temporary financings). Bond ordinances must be finally adopted by the recorded affirmative vote of at least two-thirds of the full membership of the City Council and approved by the Mayor. The Local Bond Law requires publication and posting of the bond ordinance. If the bond ordinance requires approval or endorsement of the State, it cannot be finally adopted until such approval has been received. The Local Bond Law provides that a bond ordinance shall take effect twenty (20) days after the first publication thereof after final adoption. At the conclusion of the twenty-day period all challenges to the validity of the obligations authorized by such bond ordinance shall be precluded except for constitutional matters. Moreover, after issuance, all obligations are conclusively presumed to be fully authorized and issued by all laws of the State and any person shall be estopped from questioning their sale, execution or delivery by the City.

Local Bond Law (N.J.S.A. 40A:2-1 et seq.)

The Bonds and Notes are being issued pursuant to the provisions of the Local Bond Law. The Local Bond Law governs the issuance of bonds and bond anticipation notes to finance certain municipal capital expenditures. Among its provisions are requirements that bonds or notes must mature within the statutory period of usefulness of the projects being financed, that bonds be retired in serial or sinking fund installments, and that, unlike school debt, and with some exceptions, including self-liquidating obligations and the improvements involving State grants, a five percent (5%) cash down payment must be generally provided. Such down payment must have been raised by budgetary appropriations, from cash on hand previously contributed for the purpose or by emergency resolution adopted pursuant to the Local Budget Law, N.J.S.A. 40A:4-1 et seq., as amended and supplemented (the "Local Budget Law"). All bonds and notes issued by the City are general "full faith and credit" obligations.

Short Term Financing

Local governmental units (including the City) may issue bond anticipation notes to temporarily finance a capital improvement or project in anticipation of the issuance of bonds if the bond ordinance or subsequent resolution so provides. Such bond anticipation notes for capital improvements may be issued in an aggregate amount not exceeding the amount of bonds authorized in the ordinance, as may be amended and supplemented, creating such capital expenditure. A local unit's bond anticipation notes may be issued and renewed for periods not exceeding one (1) year, with the final maturity occurring and being paid no later

than the first day of the fifth month following the close of the tenth fiscal year after the original issuance of the notes, provided that no notes may be renewed beyond the third anniversary date of the original notes and each anniversary date thereafter, unless an amount of such note at least equal to the first legally payable installment of the anticipated bonds (the first year's principal payment), is paid and retired from funds other than the proceeds of obligations on or before the third anniversary date and each anniversary date thereafter.

The issuance of tax anticipation notes by a municipality is limited in amount by the provisions of the Local Budget Law and may be renewed from time to time, but, in the case of a municipality such as the City, all such notes and renewals thereof must mature not later than 120 days after the end of the fiscal year in which such notes were issued.

Refunding Bonds (N.J.S.A. 40A:2-51 et seq.)

Refunding bonds may be issued pursuant to the Local Bond Law for the purpose of paying, funding or refunding outstanding bonds, including emergency appropriations, the actuarial liabilities of a non-State administered public employee pension system and amounts owing to others for taxes levied in the local unit, or any renewals or extensions thereof, and for paying the cost of issuance of refunding bonds. The Local Finance Board, in the Division of Local Governmental Services, New Jersey Department of Community Affairs (the "Local Finance Board") must approve the authorization of the issuance of refunding bonds.

Statutory Debt Limitation (N.J.S.A. 40A:2-6 et seq.)

There are statutory requirements which limit the amount of debt which the City is permitted to authorize. The authorized bonded indebtedness of a City is limited by the Local Bond Law and other laws to an amount equal to three and one-half percent (3 1/2%) of its stated average equalized valuation basis, subject to certain exceptions noted below. The stated equalized valuation basis is set by statute as the average of the equalized valuations of all taxable real property, together with improvements to such property, and the assessed valuation of certain Class II railroad property within the boundaries of the City for each of the last three (3) preceding years as annually certified in the valuation of all taxable real property, in the Table of Equalized Valuation by the Director of the Division of Taxation, in the New Jersey Department of the Treasury (the "Division of Taxation"). Certain categories of debt are permitted by statute to be deducted for the purposes of computing the statutory debt limit. The Local Bond Law permits the issuance of certain obligations, including obligations issued for certain emergency or self-liquidating purposes, notwithstanding the statutory debt limitation described above; but, with certain exceptions, it is then necessary to obtain the approval of the Local Finance Board. See "Exceptions to Debt Limitation-Extensions of Credit" herein.

As shown in APPENDIX A, the City has not exceeded its statutory debt limit.

Exceptions to Debt Limitation – Extensions of Credit (N.J.S.A. 40A:2-7 et seq.)

The debt limit of the City may be exceeded with the approval of the Local Finance Board. If all or any part of a proposed debt authorization is to exceed its debt limit, the City must apply to the Local Finance Board for an extension of credit. The Local Finance Board considers the request, concentrating its review on the effect of the proposed authorization on outstanding obligations and operating expenses and the anticipated ability to meet the proposed obligations. If the Local Finance Board determines that a proposed debt authorization is not unreasonable or exorbitant, that the purposes or improvements for which the obligations are issued are in the public interest and for the health, welfare and convenience or betterment of the inhabitants of the City and that the proposed debt authorization would not materially impair the credit of the City or substantially reduce the ability of the City to meet its obligations or to provide essential services that are in the public interest and makes other statutory determinations, approval is granted. In addition to the aforesaid, debt in excess of the debt limit may be issued to fund certain obligations, for self-liquidating purposes and, in each fiscal year, in an amount not exceeding two-thirds of the amount budgeted in such fiscal year for the retirement of outstanding obligations (exclusive of obligations issued for utility or assessment purposes) plus two-thirds of the amount raised in the tax levy of the current fiscal year by the local unit for the payment of bonds or notes of any school district. The City has not exceeded its debt limit.

Local Fiscal Affairs Law (N.J.S.A. 40A:5-1 et seq.)

The Local Fiscal Affairs, N.J.S.A. 40A:5-1 et seq., as amended and supplemented (the "Local Fiscal Affairs Law"), regulates the non-budgetary financial activities of local governments. An annual, independent audit of the local unit's accounts for the previous year must be performed by a Registered Municipal Accountant licensed in the State of New Jersey. The audit, conforming to the Division of Local Government Services, in the New Jersey Department of Community Affairs (the "Division") "Requirements of Audit", must be completed within six (6) months (June 30) after the close of the City's fiscal year (December 31), includes recommendations for improvement of the local unit's financial procedures. The audit report must be filed with the City Clerk and is available for review during regular municipal business hours and shall, within five (5) days thereafter be filed with the Director of the Division (the "Director"). A synopsis of the audit report, together with all recommendations made, must be published in a local newspaper within thirty (30) days of the City Clerk's receipt of the audit report. Accounting methods utilized in the conduct of the audit conform to practices prescribed by the Division, which practices differ in some respects from generally accepted in the United States.

Annual Financial Statement (N.J.S.A. 40A:5-12 et seq.)

An annual financial statement ("Annual Financial Statement") which sets forth the financial condition of a local unit for the fiscal year must be filed with the Division not later than January 26 (in the case of a county) and not later than February 10 (in the case of a municipality) after the close of the calendar fiscal year, such as the City, or not later than August 10 of the State fiscal year for those municipalities which operate on the State fiscal year. The Annual Financial Statement is prepared either by the Chief Financial Officer or the Registered Municipal Accountant for the local unit. It reflects the results of operations for the year of the Current and Utility Funds. If the statement of operations results in a cash deficit, the deficit must be included in full in the succeeding year's budget. The entire annual financial statement is filed with the clerk of the local unit and is available for review during business hours.

Investment of Municipal Funds

Investment of funds by municipalities is governed by N.J.S.A. 40A:5-14 et seq. Such statute requires municipalities to adopt a cash management plan pursuant to the requirements outlined by said statute. Once a municipality adopts a cash management plan it must deposit or invest its funds pursuant to such plan. N.J.S.A. 40A:5-15.1 provides for the permitted securities a municipality may invest in pursuant to its cash management plan. Some of the permitted securities are as follows: (a) obligations of, or obligations guaranteed by, the United States of America ("Government Obligations"), (b) Government money market mutual funds which invest in securities permitted under the statute, (c) bonds of certain Federal Government agencies having a maturity date not greater than 397 days from the date of purchase, (d) bonds or other obligations of the particular municipality or school districts of which the local unit is a part or within which the school district is located, and (e) bonds or other obligations having a maturity date not greater than 397 days from the date of purchase and approved by the Division of Investment, in the New Jersey Department of the Treasury. Municipalities are required to deposit their funds in banks satisfying certain security requirements set forth in N.J.S.A. 17:9-41 et seq. Municipalities are required to deposit their funds in interest-bearing bank accounts to the extent practicable and other permitted investments.

FINANCIAL MANAGEMENT

Accounting and Reporting Practices

The accounting policies of the City conform to the accounting principles applicable to local governmental units which have been prescribed by the Division. A modified accrual basis of accounting is followed with minor exceptions. Revenues are recorded as received in cash except for certain amounts which may be due from other governmental units and which are accrued. Receivables for property taxes are recorded with offsetting reserves on the balance sheet of the City's Current Fund; accordingly, such amounts are not recorded as revenue until collected. Other amounts that are due to the City which are susceptible to accrual are also recorded as receivables with offsetting reserves and recorded as revenue only when received. Expenditures are generally recorded on the accrual basis, except that unexpended

appropriations at December 31, unless canceled by the governing body, are reported as expenditures with offsetting appropriation reserves. Appropriation reserves are available, until lapsed at the close of the succeeding fiscal year, to meet specific claims, commitments or contracts incurred during the preceding fiscal year. Lapsed appropriation reserves are credited to the results of operations. As is the prevailing practice among municipalities and counties in the State, the City does not record obligations for accumulated unused vacation and sick pay.

Local Budget Law (N.J.S.A. 40A:4-1 et seq.)

The foundation of the State local finance system is the annual cash basis budget. Every local unit, including the City, must adopt an annual operating budget in the form required by the Division. Certain items of revenue and appropriation are regulated by law and the proposed operating budget cannot be finally adopted until it has been certified by the Director, or in the case of a local unit's examination of its own budget as described herein, such budget cannot be finally adopted until a local examination certificate has been approved by the Chief Financial Officer and governing body of the local unit. The Local Budget Law requires each local unit to appropriate sufficient funds for payment of current debt service and the Director, or in the case of the local examination, the local unit may review the adequacy of such appropriations. Among other restrictions, the Director or, in the case of local examination, the local unit may examine the budget with reference to all estimates of revenue and the following appropriations: (a) payment of interest and debt redemption charges, (b) deferred charges and statutory expenditures, (c) cash deficit of the preceding year, (d) reserve for uncollected taxes, and (e) other reserves and non-disbursement items. Taxes levied are a product of total appropriations, less non-tax revenues, plus a reserve predicated on the prior year's collection experience.

The Director, in reviewing the budget, has no authority over individual operating appropriations, unless a specific amount is required by law, but the Director's budgetary review functions, focusing on anticipated revenues, and serves to protect the solvency of the local unit. Local budgets, by law and regulation, must be in balance on a "cash basis", i.e., the total of anticipated revenues must equal the total of appropriation. N.J.S.A. 40A:4-22. If in any year the City's expenditures exceed its realized revenues for that year, then such excess (deficit) must be raised in the succeeding year's budget.

In accordance with the Local Budget Law and related regulations, (i) each local unit, with a population of 10,000 persons, must adopt and annually revise a six (6) year capital program, and (ii) each local unit, with a population under 10,000 persons, must adopt (with some exceptions) and annually revise a three (3) year capital program. See "CAPITAL IMPROVEMENT PROGRAM" herein.

Municipal public utilities are supported by the revenues generated by the respective operations of the utilities, in addition to the general taxing power upon real property. For each utility, there is established a separate budget. The anticipated revenues and appropriations for each utility are set forth in the separate section of the budget. The budget is required to be balanced and to provide fully for debt service. The regulations regarding anticipation of revenues and deferral of charges apply equally to the budgets of the utilities. Deficits or anticipated deficits in utility operations which cannot be provided for from utility surplus, if any, are required to be raised in the "current" or operating budget.

Local Examination of Budgets (N.J.S.A. 40A:4-78(b))

Chapter 113 of the Laws of New Jersey of 1996 (N.J.S.A. 40A:4-78(b)) authorizes the Local Finance Board to adopt rules that permit certain municipalities to assume the responsibility, normally granted to the Director, of conducting the annual budget examination required by the Local Budget Law. Since 1997 the Local Finance Board has developed regulations that allow "eligible" and "qualifying" municipalities to locally examine their budget every two (2) of three (3) years. [Under the regulations prescribed by the Local Finance Board, the City was not eligible for local examination of its budget in 2013. The City has adopted its 2016 budget in accordance with the procedures described under the heading entitled, "FINANCIAL MANAGEMENT – Local Budget Law (N.J.S.A. 40A: 4-1 et seq.)".

State Supervision (N.J.S.A. 52:27BB-1 et seq.)

State law authorizes State officials to supervise fiscal administration in any municipality which is in default on its obligations; which experiences severe tax collection problems for two (2) successive years; which has a deficit greater than four percent (4%) of its tax levy for two (2) successive years; which has failed to make payments due and owing to the State, county, school district or special district for two (2) consecutive years; which has an appropriation in its annual budget for the liquidation of debt which exceeds twenty-five percent (25%) of its total operating appropriations (except dedicated revenue appropriations) for the previous budget year; or which has been subject to a judicial determination of gross failure to comply with the Local Bond Law, the Local Budget Law or the Local Fiscal Affairs Law which substantially jeopardizes its fiscal integrity. State officials are authorized to continue such supervision for as long as any of the conditions exist and until the municipality operates for a fiscal year without incurring cash deficit.

Limitations on Expenditures ("Cap Law") (N.J.S.A. 40A:4-45.1, et seq.)

N.J.S.A. 40A:4-45.3 places limits on municipal tax levies and expenditures. This law is commonly known as the "Cap Law" (the "Cap Law"). The Cap Law provides that the City shall limit any increase in its budget to 2.5% or the Cost-Of-Living Adjustment, whichever is less, of the previous year's final appropriations, subject to certain exceptions. The Cost-Of-Living Adjustment is defined as the rate of annual percentage increase, rounded to nearest half percent, in the Implicit Price Deflator for State and Local Government Purchases of Goods and Services produced by the United States Department of Commerce for the year preceding the current year as announced by the Director. However, in each year in which the Cost-Of-Living Adjustment is equal to or less than 2.5%, the City may, by ordinance, approved by a majority vote of the full membership of the governing body, provide that the final appropriations of the City for such year be increased by a percentage rate that is greater than the Cost-Of-Living Adjustment, but not more than 3.5% over the previous year's final appropriations. See N.J.S.A. 40A:4-45.14. In addition, N.J.S.A. 40A:4-45.15a restored "CAP" banking to the Local Budget Law. Municipalities are permitted to appropriate available "CAP Bank" in either of the next two (2) succeeding years' final appropriations. The City has not utilized a portion of its "Cap Bank" in its 2013 Budget. Along with the permitted increases for total general appropriations there are certain items that are allowed to increase outside the "CAP".

Additionally, new legislation constituting P.L. 2010, c.44, effective July 13, 2010, imposes a 2% cap on the tax levy of a municipality, county, fire district or solid waste collection district, with certain exceptions and subject to a number of adjustments. The exclusions from the limit include increases required to be raised for capital expenditures, including debt service, increases in pension contributions in excess of 2%, certain increases in health care costs in excess of 2%, and extraordinary costs incurred by a local unit directly related to a declared emergency. The governing body of a local unit may request approval, through a public question submitted to the legal voters residing in its territory, to increase the amount to be raised by taxation, and voters may approve increases above 2% not otherwise permitted under the law by an affirmative vote of 50%.

The Division of Local Government Services has advised that counties and municipalities must comply with both budget "CAP" and the tax levy limitation. Neither the tax levy limitation nor the "CAP" law, however, limits the obligation of the City to levy *ad valorem* taxes upon all taxable property within the boundaries of the City to pay debt service on bonds and notes, including the Bonds and Notes.

Deferral of Current Expenses

Supplemental appropriations made after the adoption of the budget and determination of the tax rate may be authorized by the governing body of a local unit, including the City, but only to meet unforeseen circumstances, to protect or promote public health, safety, morals or welfare, or to provide temporary housing or public assistance prior to the next succeeding fiscal year. However, with certain exceptions described below, such appropriations must be included in full as a deferred charge in the following year's budget. Any emergency appropriation must be declared by resolution according to the definition provided in N.J.S.A. 40A:4-48, and approved by at least two-thirds of the full membership of the governing body and shall be filed with the Director. If such emergency appropriations exceed three percent (3%) of the adopted operating budget, consent of the Director is required. N.J.S.A. 40A:4-49.

The exceptions are certain enumerated quasi-capital projects ("special emergencies") such as (i) the repair and reconstruction of streets, roads or bridges damaged by snow, ice, frost, or floods, which may be amortized over three (3) years, and (ii) the repair and reconstruction of streets, roads, bridges or other public property damaged by flood or hurricane, where such expense was unforeseen at the time of budget adoption, the repair and reconstruction of private property damaged by flood or hurricane, tax map preparation, re-evaluation programs, revision and codification of ordinances, master plan preparations, drainage map preparation for flood control purposes, studies and planning associated with the construction and installation of sanitary sewers, authorized expenses of a consolidated commission, contractually required severance liabilities resulting from the layoff or retirement of employees and the preparation of sanitary and storm system maps, all of which projects set forth in this section (ii) may be amortized over five (5) years. N.J.S.A. 40A:4-53, -54, -55, -55.1. Emergency appropriations for capital projects may be financed through the adoption of a bond ordinance and amortized over the useful life of the project as described above.

Budget Transfers

Budget transfers provide a degree of flexibility and afford a control mechanism. Pursuant to N.J.S.A. 40A:4-58, transfers between major appropriation accounts are prohibited until the last two (2) months of the municipality's fiscal year. Appropriation reserves may be transferred during the first three (3) months of the current fiscal year to the previous fiscal year's budget. N.J.S.A. 40A:4-59. Both types of transfers require a two-thirds vote of the full membership of the governing body. Although sub-accounts within an appropriation are not subject to the same year-end transfer restriction, they are subject to internal review and approval. Generally, transfers cannot be made from the down payment account, the capital improvement fund, contingent expenses or from other sources as provided in the statute.

Anticipation of Real Estate Taxes

The same general principle that revenue cannot be anticipated in a budget in excess of that realized in the preceding year applies to property taxes. N.J.S.A 40A:4-29 sets limits on the anticipation of delinquent tax collections and provides that, "[t]he maximum which may be anticipated is the sum produced by the multiplication of the amount of delinquent taxes unpaid and owing to the local unit on the first day of the current fiscal year by the percentage of collection of delinquent taxes for the year immediately preceding the current fiscal year."

In regard to current taxes, N.J.S.A. 40A:4-41(b) provides that, "[r]eceipts from the collection of taxes levied or to be levied in the municipality, or in the case of a county for general county purposes and payable in the fiscal year shall be anticipated in an amount which is not in excess of the percentage of taxes levied and payable during the next preceding fiscal year which was received in cash by the last day of the preceding fiscal year."

This provision requires that an additional amount (the "reserve for uncollected taxes") be added to the tax levy required to balance the budget so that when the percentage of the prior year's tax collection is applied to the combined total, the sum will at least equal the tax levy required to balance the budget. The reserve requirement is calculated as follows:

Total of Local, County, and School Levies

- Anticipated Revenues = Cash Required from Taxes to Support Local Municipal Budget and Other Taxes

Cash Required from Taxes to Support Local Municipal Budget and Other Taxes

Prior Year's Percentage of Current Tax Collection (or Lesser %)

- Cash Required from Taxes to Support Local Municipal Budget and Other Taxes

- Amount to be Raised by

Taxation

Anticipation of Miscellaneous Revenues

N.J.S.A 40A:4-26 provides that, "[n]o miscellaneous revenues from any source shall be included as an anticipated revenue in the budget in an amount in excess of the amount actually realized in cash from the same source during the next preceding fiscal year, unless the director shall determine upon application by the governing body that the facts clearly warrant the expectation that such excess amount

will actually be realized in cash during the fiscal year and shall certify such determination, in writing, to the local unit."

No budget or amendment thereof shall be adopted unless the Director shall have previously certified his approval of such anticipated revenues except that categorical grants-in-aid contracts may be included for their face amount with an offsetting appropriation. The fiscal years of such grants rarely coincide with a municipality's calendar fiscal year. Grant revenues are fully realized in the year in which they are budgeted by the establishment of accounts receivable and offsetting reserves.

Debt Statements

The City must report all new authorizations of debt or changes in previously authorized debt to the Division through the filing of Supplemental and Annual Debt Statements. The Supplemental Debt Statement must be submitted to the Division before final passage of any debt authorization other than a refunding debt authorization. Before the end of the first month (January 31) of each fiscal year of the City, the City must file an Annual Debt Statement which is dated as of the last day of the preceding fiscal year (December 31) with the Division and with the City Clerk. This report is made under oath and states the authorized, issued and unissued debt of the City as of the previous December 31. Through the Annual and Supplemental Debt Statements, the Division monitors all local borrowing. Even though the City's authorizations are within its debt limits, the Division is able to enforce State regulations as to the amounts and purposes of local borrowings.

CAPITAL IMPROVEMENT PROGRAM

In accordance with the Local Budget Law, the City must adopt and may from time to time amend rules and regulations for capital budgets, which rules and regulations must require a statement of capital undertakings underway or projected for a period not greater than over the next ensuing six (6) years as a general improvement program. The Capital Budget and Capital Improvement Program must be adopted as part of the annual budget pursuant to N.J.A.C. 5:30-4. The Capital Budget does not by itself confer any authorization to raise or expend funds, rather it is a document used for planning. Specific authorization to expend funds for such purposes must be granted, by a separate bond ordinance, by inclusion of a line item in the Capital Improvement Section of the budget, by an ordinance taking money from the Capital Improvement Fund, or other lawful means.

TAX ASSESSMENT AND COLLECTION

Assessment and Collection of Taxes

Property valuations (assessments) are determined on true values as arrived at by the cost approach, market data approach and capitalization of net income (where applicable). Current assessments are the result of maintaining new assessments on a "like" basis with established comparable properties for newly assessed or purchased properties resulting in a decline of the assessment ratio to true value to its present level. This method assures equitable treatment to like property owners.

Upon the filing of certified adopted budgets by the City, the local school district and the County, the tax rate is struck by the County Board of Taxation based on the certified amounts in each of the taxing districts for collection to fund the budgets. The statutory provisions for the assessment of property, levying of taxes and the collection thereof are set forth in N.J.S.A. 54:4-1 et seq. Special taxing districts are permitted in New Jersey for various special services rendered to the properties located within the special district.

Tax bills are sent in June of the current fiscal year. Taxes are payable in four quarterly installments on February 1, May 1, August 1 and November 1. The August and November tax bills are determined as the full tax levied for municipal, county and school purposes for the current municipal fiscal year, less the amount charged as the February and May installments for municipal, county and school purposes in the current fiscal year. The amounts due for the February and May installments are determined as by the municipal governing body as either one-quarter or one-half of the full tax levied for municipal, county of school purposes for the preceding fiscal year.

Tax installments not paid on or before the due date are subject to interest penalties of eight percent (8%) on the first \$1,500 of the delinquency and, then eighteen percent (18%) per annum on any amount in excess of \$1,500. A penalty of up to six percent (6%) of the delinquency in excess of \$10,000 may be imposed on a taxpayer who fails to pay that delinquency prior to the end of the tax year in which the taxes become delinquent. Delinquent taxes open for one year or more are annually included in a tax sale in accordance with State Statutes. Tax title liens are periodically assigned to the City Attorney (as defined herein) for in rem foreclosures in order to acquire title to these properties.

The provisions of chapter 99 of the Laws of New Jersey of 1997 allow a municipality to sell its total property tax levy to the highest bidder either by public sale with sealed bids or by public auction. The purchaser shall pay the total property tax levy bid amount in quarterly installments or in one annual installment. Property taxes will continue to be collected by the municipal tax collector and the purchaser will receive as a credit against his payment obligation the amount of taxes paid to the tax collector. The purchaser is required to secure his payment obligation to the municipality by an irrevocable letter of credit or surety bond. The purchaser is entitled to receive, all delinquent taxes and other municipal charges owing, due and payable upon collection by the tax collector. The statute sets forth bidding procedures, minimum bidding terms and requires the review and approval of the sale by the Division.

Tax Appeals

New Jersey Statutes provide a taxpayer with remedial procedures for appealing an assessed valuation that the taxpayer deems excessive. The taxpayer has a right to file a petition on or before the 1st day of April of the current tax year for its review or the 1st day of May for municipalities that have conducted revaluations. The County Board of Taxation and the Tax Court of New Jersey have the authority after a hearing to increase, decrease or reject the appeal petition. Adjustments by the County Board of Taxation are usually concluded within the current tax year and reductions are shown as cancelled or remitted taxes for that year. If the taxpayer believes the decision of the County Board of Taxation to be incorrect, appeal of the decision may be made to the Tax Court of New Jersey. State tax court appeals tend to take several years to conclude by settlement or trial and any losses in tax collection from prior years, after an unsuccessful trial or by settlement, are charged directly to operations.

TAX EXEMPTION

Federal Income Tax Treatment

The Internal Revenue Code of 1986, as amended (the "Code"), establishes certain requirements which must be met at the time of, and on a continuing basis subsequent to, the issuance of the Bonds and Notes in order for the interest on the Bonds and Notes to be and remain excluded from gross income for Federal income tax purposes under Section 103 of the Code. Noncompliance with such requirements could cause the interest on the Bonds or Notes to be included in gross income for Federal income tax purposes retroactive to the date of issuance of the Bonds and Notes. The City will represent in its tax certificate that it expects and intends to comply and will comply, to the extent permitted by law, with such requirements.

In the opinion of Wilentz, Goldman & Spitzer, P.A., Woodbridge, New Jersey, Bond Counsel, under existing statutes, regulations, rulings and court decisions, and assuming continuing compliance by the City with the requirements of the Code described above, interest on the Bonds and Notes is not includable in gross income for Federal income tax purposes pursuant to Section 103 of the Code and will not be treated as a preference item under Section 57 of the Code for purposes of computing the Federal alternative minimum tax imposed on individuals and corporations; such interest on the Bonds and Notes will, however, be included in the adjusted current earnings of a corporation for purposes of the Federal alternative minimum tax imposed on corporations.

The Bonds and Notes do not constitute "qualified tax-exempt obligations" as defined in and for the purpose of Section 265(b)(3) of the Code.

Additional Federal Income Tax Consequences Relating to Bonds and Notes

Prospective purchasers of the Bonds and Notes should be aware that ownership of, accrual or receipt of interest on or disposition of tax-exempt obligations, such as the Bonds and Notes, may have

additional Federal income tax consequences for certain taxpayers, including, without limitation, taxpayers eligible for the earned income credit, recipients of certain Social Security and Railroad Retirement benefits, taxpayers that may be deemed to have incurred or continued indebtedness to purchase or carry tax-exempt obligations, financial institutions, property and casualty insurance companies, foreign corporations and certain S corporations. Prospective purchasers of the Bonds and Notes should also consult with their tax advisors with respect to the need to furnish certain taxpayer information in order to avoid backup withholding.

State Taxation

Bond Counsel is also of the opinion that interest on the Bonds and Notes, and any gain on the sale thereof, is not includable in gross income under the existing New Jersey Gross Income Tax Act, 1976 N.J. Laws c. 47, as amended. Except as provided above, no opinion is expressed with respect to other State and local tax consequences of owning the Bonds or Notes.

Prospective Tax Law Changes

Federal, state or local legislation, administrative pronouncements or court decisions may affect the federal and State tax-exempt status of interest on the Bonds and Notes and the State tax-exempt status of interest on the Bonds and Notes, gain from the sale or other disposition of the Bonds and Notes, the market value of the Bonds and Notes or the marketability of the Bonds and Notes. The effect of any legislation, administrative pronouncements or court decisions cannot be predicted. Prospective purchasers of the Bonds and Notes should consult their own tax advisors regarding such matters.

Other Tax Consequences

Except as described above, Bond Counsel expresses no opinion with respect to any Federal, state, local or foreign tax consequences of ownership of the Bonds and Notes. Bond Counsel renders its opinion under existing statutes, regulations, rulings and court decisions as of the date of issuance of the Bonds and Notes and assumes no obligation to update its opinion after such date of issuance to reflect any future action, fact, circumstance, change in law or interpretation, or otherwise. Bond Counsel expresses no opinion as to the effect, if any, on the tax status of the interest on the Bonds and Notes paid or to be paid as a result of any action hereafter taken or not taken in reliance upon an opinion of other counsel.

See $\underline{\mathsf{APPENDIX}\ \mathsf{C}}$ for the complete text of the proposed form of Bond Counsel's legal opinion with respect to the Bonds and $\underline{\mathsf{APPENDIX}\ \mathsf{D}}$ for the complete text of the proposed form of Bond Counsel's legal opinion with respect to the Notes.

Prospective purchasers of the Bonds and Notes should consult their tax advisors with respect to all tax consequences (including but not limited to those listed above) of holding the Bonds and Notes.

LEGALITY FOR INVESTMENT

The State and all public officers, municipalities, counties, political subdivisions and public bodies, and agencies thereof, all banks, bankers, trust companies, savings and loan associations, savings banks and institutional building and loan associations, investment companies, and other persons carrying on banking business, all insurance companies, and all executors, administrators, guardians, trustees, and other fiduciaries may legally invest any sinking funds, moneys or other funds belonging to them or within their control in any obligations of the City, including the Bonds and Notes, and such Bonds and Notes are authorized security for any and all public deposits.

RISK TO HOLDERS OF BONDS AND NOTES

It is understood that the rights of the holders of the Bonds and Notes, and the enforceability thereof, may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable and that their enforcement may also be subject to the exercise of judicial discretion in appropriate cases.

Municipal Bankruptcy

THE CITY HAS NOT AUTHORIZED THE FILING OF A BANKRUPTCY PETITION. THIS REFERENCE TO THE BANKRUPTCY CODE OR THE STATE STATUTE SHOULD NOT CREATE ANY IMPLICATION THAT THE CITY EXPECTS TO UTILIZE THE BENEFITS OF ITS PROVISIONS, OR THAT IF UTILIZED, SUCH ACTION WOULD BE APPROVED BY THE LOCAL FINANCE BOARD, OR THAT ANY PROPOSED PLAN WOULD INCLUDE A DILUTION OF THE SOURCE OF PAYMENT OF AND SECURITY FOR THE BONDS AND NOTES, OR THAT THE BANKRUPTCY CODE COULD NOT BE AMENDED AFTER THE DATE HEREOF.

The undertakings of the City should be considered with reference to 11 U.S.C. §101 et seq., as amended and supplemented (the "Bankruptcy Code"), and other bankruptcy laws affecting creditors' rights and municipalities in general. The Bankruptcy Code permits the State or any political subdivision, public agency, or instrumentality that is insolvent or unable to meet its debts to commence a voluntary bankruptcy case by filing a petition with a bankruptcy court for the purpose of effecting a plan to adjust its debts; directs such a petitioner to file with the court a list of petitioner's creditors; provides that a petition filed under this chapter shall operate as a stay of the commencement or continuation of any judicial or other proceeding against the petitioner; grants priority to certain debts owed, and provides that the plan must be accepted in writing by or on behalf of creditors holding at least two-thirds in amount and more than one half in number of the allowed claims of at least one (1) impaired class. The Bankruptcy Code specifically does not limit or impair the power of a state to control by legislation or otherwise, the procedures that a municipality must follow in order to take advantage of the provisions of the Bankruptcy Code.

The Bankruptcy Code provides that special revenue acquired by the debtor after the commencement of the case shall remain subject to any lien resulting from any security agreement entered into by such debtor before the commencement of such bankruptcy case. However, special revenues acquired by the debtor after commencement of the case shall continue to be available to pay debt service secured by those revenues. Furthermore, the Bankruptcy Code provided that a transfer of property of a debtor to or for the benefit of any holder of a bond or note, on account of such bond or note, may be avoided pursuant to certain preferential transfer provisions set forth in such act.

Reference should also be made to N.J.S.A. 52:27-40 et seq. which provides that a local unit, including the City, has the power to file a petition in bankruptcy with any United States Court or court in bankruptcy under the provisions of the Bankruptcy Code, for the purpose of effecting a plan of readjustment of its debts or for the composition of its debts; provided, however, the approval of the Local Finance Board, as successor to the Municipal Finance Commission, must be obtained.

Remedies of Holders of Bonds or Notes (N.J.S.A. 52:27-1 et seq.)

If the City defaults for over sixty (60) days in the payment of the principal of or interest on any bonds or notes outstanding, any holder of such bonds or notes may bring an action against the City in the Superior Court of New Jersey (the "Superior Court") to obtain a judgment that the City is so in default. Once a judgment is entered by the Superior Court to the effect that the City is in default, the Municipal Finance Commission (the "Commission") would become operative in the City. The Commission was created in 1931 to assist in the financial rehabilitation of municipalities which were in default in their obligations. The powers and duties of the Commission are exercised within the Division, which constitutes the Commission.

The Commission exercises direct supervision over the finances and accounts of any municipality which has been adjudged by the Superior Court to be in default of its obligations. The Commission continues in force in such municipalities until all bonds, notes or other indebtedness of the municipality

which have fallen due, and all bonds or notes which will fall due within one (1) year (except tax anticipation or revenue anticipation notes), and the interest thereon, have been paid, funded or refunded, or the payment thereof has been adequately provided for by a cash reserve, at which time the Commission's authority over such municipality ceases. The Commission is authorized to supervise tax collections and assessments, to approve the funding or refunding of bonds, notes or other indebtedness of the municipality which the Commission has found to be outstanding and unpaid, and to approve the adjustment or composition of claims of creditors and the readjustment of debts under the Bankruptcy Code.

CERTIFICATES OF THE CITY

Upon the delivery of the Bonds and Notes, the original purchaser shall receive a certificate, in form satisfactory to Bond Counsel and signed by officials of the City, stating to the best knowledge of said officials, that this Official Statement as of its date did not contain any untrue statement of a material fact, or omit to state a material fact necessary to make the statements therein, in light of the circumstances under which they were made, not misleading; and stating, to the best knowledge of said officials, that there has been no material adverse change in the condition, financial or otherwise, of the City from that set forth in or contemplated by this Official Statement. In addition, the respective original purchaser of the Bonds and Notes shall also receive certificates in form satisfactory to Bond Counsel evidencing the proper execution and delivery of the Bonds and Notes and receipt of payment therefor, and a certificate dated as of the date of the delivery of the Bonds and Notes, and signed by the officers who signed the Bonds and Notes, stating that no litigation is then pending or, to the knowledge of such officers, threatened to restrain or enjoin the issuance or delivery of the Bonds or Notes or the levy or collection of taxes to pay the Bonds or Notes, as applicable, or the interest thereon, or questioning the validity of the statutes or the proceedings under which the Bonds or Notes, as applicable, are issued, and that neither the corporate existence or boundaries of the City, nor the title of any of the said officers to the respective offices, is being contested.

APPROVAL OF LEGAL PROCEEDINGS

All legal matters incident to the authorization, the issuance, the sale and the delivery of the Bonds and Notes are subject to the approval of Bond Counsel, whose approving legal opinions will be delivered with the Bonds and Notes substantially in the form set forth as <u>APPENDIX C</u> and <u>APPENDIX D</u>, respectively, hereto. Certain legal matters with respect to the Bonds and Notes will be passed on for the City by its City Attorney, Matthew T. Priore, Esq., Clifton, New Jersey (the "City Attorney").

ADDITIONAL INFORMATION

Inquiries regarding this Official Statement, including information additional to that contained herein, may be directed to the City of Clifton, Joseph Kunz, Chief Financial Officer, 900 Clifton Avenue, Clifton, New Jersey 07013, (973) 470-5787 and Lisa A. Gorab, Esq., Wilentz, Goldman & Spitzer, P.A., 90 Woodbridge Center Drive, Woodbridge, New Jersey 07095, (732) 855-6459, or Anthony P. Inverso, Phoenix Advisors, LLC, 4 West Park Street, Bordentown, New Jersey 08505, (609) 291-0130.

FINANCIAL ADVISOR

Phoenix Advisors, LLC, Bordentown, New Jersey has served as financial advisor to the City with respect to the issuance of the Bonds and Notes ("Financial Advisor"). The Financial Advisor is not obligated to undertake, and has not undertaken, either to make an independent verification of or to assume responsibility for the accuracy, completeness, or fairness of the information contained in the Official Statement and the appendices hereto. The Financial Advisor is an independent firm and is not engaged in the business of underwriting, trading or distributing municipal securities or other public securities.

LITIGATION

To the knowledge of the City Attorney there is no litigation of any nature now pending or threatened, restraining or enjoining the issuance or the delivery of the Bonds or Notes offered for sale or the levy and collection of any taxes to pay the principal of or the interest on said Bonds or Notes, or in any

manner questioning the authority of a proceeding for the issuance of the Bonds or Notes or for the levy or collection of taxes to pay the principal of and interest on the Bonds or Notes, or any action contesting the corporate existence or boundaries of the City or the title of any of its present officers. Further, to the knowledge of the City Attorney, there is no litigation presently pending or threatened against the City that, in the opinion of the City Attorney, would have a material adverse impact on the financial condition of the City if adversely decided. The respective original purchasers of the Bonds and Notes will receive a certificate of the City Attorney to such effect upon the closing of the Bonds and Notes.

COMPLIANCE WITH SECONDARY MARKET DISCLOSURE REQUIREMENTS FOR THE BONDS

The City has convenanted for the benefit of the holders of the Bonds and the beneficial owners of the Bonds to provide certain financial information and operating data of the City on or prior to September 1 of each year and to comply with the provisions of Rule 15c2-12 (the "Rule") promulgated by the Securities and Exchange Commission pursuant to the Securities Exchange Act of 1934, as amended and supplemented, and as detailed in a Continuing Disclosure Certificate (the "Certificate") to be executed on behalf of the City by its Chief Financial Officer, in the form appearing in APPENDIX E attached hereto. Such Certificate shall be delivered concurrently with the delivery of the Bonds. Annual financial information, including operating data, and notices of events specified in the Rule, if material, shall be filed with the Municipal Securities Rulemaking Board (the "MSRB").

The City had a clerical error in its Continuing Disclosure Agreements dated December 29, 2009 and February 2, 2010 (the "Erroneous Agreements") whereby the Erroneous Agreements mis-state that the City will provide all required annual financial information and operating data for its year ending December 31 by January 31, which date is only 30 days after the City's year end. It is impossible for the City to meet such January 31 deadline. The January 31 deadline date is erroneous and should have read July 31 which date would be consistent with other prior continuing disclosure obligations of the City. On July 30, 2014, the City filed a notice on the MSRB's Electronic Municipal Market Access Dataport ("EMMA") amending the filing deadline on the Erroneous Agreements to July 31 of each year.

Within the five years immediately preceding the date of this Official Statement, the City filed its audited financial statements, annual debt statements and operating data, as required by previous filing requirements, by July 31 in the years ending December 31, 2010, 2011, 2012 and 2013. Based upon the January 31 deadline of the Erroneous Agreements, the City had failed to provide annual financial information, annual debt statements and operating data in a timely manner for these years. Additionally, the City acknowledges that it previously failed to file material event notices and late filing notices in connection with its untimely filings of: (i) audited financial information; (ii) annual debt statements; (iii) operating data; (iv) bond insurance rating changes in 2011, 2013 and 2014; and (v) a rating change in 2011. Such notices of material events and late filings have since been filed with the MSRB's EMMA. The City appointed Phoenix Advisors, LLC in July of 2014 to serve as continuing disclosure agent.

COMPLIANCE WITH SECONDARY MARKET DISCLOSURE REQUIREMENTS FOR THE NOTES

The City has covenanted for the benefit of the holders of the Notes to provide notices of the occurrence of certain enumerated events with respect to the Notes, as set forth in section (b)(5)(i)(C) of the Rule (the "Notices"). The Notices will be filed by the City with the MSRB. The specific nature of the Notices will be detailed in a certificate to be executed on behalf of the City by its Chief Financial Officer, in the form appearing in $\underline{\mathsf{APPENDIX}}\ \mathsf{F}$ hereto, such certificate to be delivered concurrently with the delivery of the Notes.

PREPARATION OF OFFICIAL STATEMENT

Bond Counsel has participated in the preparation and review of this Official Statement and in the collection of financial, statistical or demographic information contained in this Official Statement but has not verified the accuracy, completeness, or fairness thereof, and, accordingly, expresses no opinion or other assurance with respect thereto.

Lerch, Vinci & Higgins, LLP, Fair Lawn, New Jersey, the Auditor to the City, has participated in the preparation of the information contained in this Official Statement but has not verified the accuracy,

completeness, or fairness thereof, and, accordingly, expresses no opinion or other assurance with respect thereto, but takes responsibility for the financial statements to the extent specified in the Independent Auditors' Report appearing in <u>APPENDIX B</u> hereto.

The City Attorney has not participated in the preparation of the information contained in this Official Statement, nor has he verified the accuracy, completeness, or fairness thereof, and, accordingly, expresses no opinion or other assurance with respect thereto, but has reviewed the section under the caption entitled "LITIGATION" and expresses no opinion or assurance other than that which is specifically set forth therein with respect thereto.

All other information has been obtained from sources which the City considers to be reliable but it makes no warranty, guarantee or other representation with respect to the accuracy and completeness of such information.

RATING

S&P Global Ratings, acting through Standard & Poor's Financial Services LLC ("Standard & Poor's"), has assigned a rating of "AA-" to the Bonds. The Notes have not been rated.

An explanation of the significance of the ratings on the Bonds may be obtained from Standard & Poor's at 55 Water Street, New York, New York 10041. Such rating reflects only the views of Standard & Poor's, and there is no assurance that the rating will continue for any period of time or that it will not be revised or withdrawn entirely, if in the judgment of Standard & Poor's, circumstances so warrant. Any revision or withdrawal of the rating may have an adverse effect on the market price of the Bonds. Except as set forth in the Disclosure Certificate, the City has not agreed to take any action with respect to any proposed rating changes or to bring the rating changes, if any, to the attention of the owners of the Bonds.

UNDERWRITING

The Bonds have been purchased from the City at a public sale by Fidelity Capital Markets, a division of National Financial Services, LLC (the "Bond Underwriter") at a price of \$12,984,180.00. The purchase price of the Bonds reflects the par amount of Bonds, less an Underwriter's discount of \$113,826.00 plus a net original issue premium of \$492,006.00.

The Notes have been purchased from the City at a public sale by J.P. Morgan Securities LLC (the "Note Underwriter") at a price of \$18,166,426.60. The purchase price of the Notes reflects the par amount of Notes, less an Underwriter's discount of \$1,258.81 plus an original issue premium of \$184,685.41.

The Bond Underwriter intends to offer the Bonds to the public initially at the offering yields set forth on the inside front cover page of this Official Statement, which may subsequently change without any requirement of prior notice. The Bond Underwriter reserves the right to join with dealers and other underwriters in offering the Bonds to the public. The Bond Underwriter may offer and sell the Bonds to certain dealers (including dealers depositing the Bonds into investments trusts) at yields higher than the public offering yields set forth on the inside front cover page of this Official Statement, and such yields may be changed, from time to time, by the Bond Underwriter without prior notice.

The Note Underwriter may offer and sell the Notes to certain dealers (including dealers depositing the Notes into investment trusts) at a yield higher than the public offering yield stated on the front cover page hereof.

FINANCIAL STATEMENTS

The financial statements of the City for the years ended December 31, 2015 and 2014, together with the Notes to the Financial Statements for the years then ended, are presented in <u>APPENDIX B</u> to this Official Statement. The financial statements referred to above have been audited by Lerch, Vinci & Higgins, LLP, Fair Lawn, New Jersey, independent auditors, as stated in their report appearing in APPENDIX B.

MISCELLANEOUS

All quotations from summaries and explanations of the provisions of the laws of the State herein do not purport to be complete and are qualified in their entirety by reference to the official compilation thereof.

This Official Statement is not to be construed as a contract or an agreement between the City and any purchasers or holders of any of the Bonds or Notes. Any statements made in this Official Statement involving matters of opinion, whether or not expressly so stated, are intended merely as opinions and not as representations of fact. The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there have been no changes in the affairs of the City, the State or any of their agencies or authorities, since the date hereof.

This Official Statement has been duly executed and delivered on behalf of the City by the Chief Financial Officer.

CITY OF CLIFTON

/s/ Joseph Kunz JOSEPH KUNZ, Chief Financial Officer

DATED: September 15, 2016



APPENDIX A

CERTAIN FINANCIAL AND DEMOGRAPHIC INFORMATION CONCERNING THE CITY OF CLIFTON



DEMOGRAPHIC AND ECONOMIC FACTORS

Size and Geographical Location

The City of Clifton (the "City") is situated in the lower part of Passaic County (the "County") in the State of New Jersey (the "State") portion of the New York metropolitan area. The City encompasses an area of 11.75 square miles. The Passaic River forms its eastern boundary. Neighboring communities include the City of Paterson, the Township of Montclair, the Township of Bloomfield, the Township of Nutley, the City of Passaic, the Borough of Woodland Park, the Township of Little Falls, the Borough of Rutherford, the Borough of Elmwood Park and the City of Garfield.

Form of Government

The City has operated under the Municipal Manager form of government since 1934. Under this form of government, the City Manager, who is appointed by the City Council, functions as the Chief Executive and Administrative Officer of the City.

The City Manager, who also functions as the Director of Public Safety, makes all police and fire department appointments and promotions from Civil Service eligibility lists. Additionally, the City Manager is responsible for the hiring of all other municipal employees. The City Manager attends all meetings of the City Council and is obligated to implement all of its policy decisions.

The City Charter provides for an elected body of seven (7) members each serving a four-year term. City Council elections are non-partisan with the Council members being elected at large and representing the City as a whole. The City Council in turn selects a Mayor from among its members.

As policy-making body of the City, the City Council has the power to do whatever it deems necessary to promote and maintain the health, safety, welfare, comfort and peace of the City. The Mayor does, however, have additional responsibilities including presiding at City Council meetings and making appointments to the Planning Board and the Board of Library Trustees. City Council meetings, which are open to the public, are held in the City Hall Council Chambers on the first and third Tuesday of each month.

Transportation

The City is located about 13 miles from the Lincoln Tunnel. Residents have access to all parts of New York and New Jersey via nearby highways including Routes 3, 20, 21, 46, the Garden State Parkway, and Interstate 80. Transportation by bus and N.J. Transit commuter train service is also available.

Protection

The City is served by a police department consisting of approximately 150 police officers, including detectives. The department is broken down into the administrative services bureau, the field operations bureau and the investigations bureau. The administrative bureau is responsible for the day-to-day operations of the department including purchasing, hiring, budgeting, maintenance of records, crime statistics, evidence, jail management, new officer training and in-service training. The field operation bureau is directly responsible for the general protection of the City and its residents, as well as enforcement of City ordinances, traffic control and safety, implementing community programs and crime prevention. The investigations bureau is responsible for the investigation of adult and youth related offenses, community policing and crime prevention. The department owns and operates approximately forty (40) marked police cars, thirty (30) unmarked police cars and fifteen (15) other vehicles.

The City's fire department has approximately 140 uniformed personnel who work out of six (6) fire stations. The headquarters for the fire department are located next to City Hall. The department has earned a Class 1, highest public protection rating, by the Insurance Services Office. The department maintains the most up-to-date equipment including eight (8) pumper trucks, one (1) ladder truck, one (1) quint apparatus, five (5) ambulances, one (1) haz-mat response vehicle and one (1) foam pumper. The department also has eight (8) fire prevention vehicles, one (1) chief vehicle, one (1) deputy chief vehicle, one (1) training officer vehicle, one (1) communication officer vehicle and one (1) reserve vehicle. There are over 1,500 fire hydrants within the City limits.

Sanitation and Sewerage Services

The City provides garbage collection for all homes on a twice-weekly basis. These services are contracted by public bid.

The City is a member of the Passaic Valley Sewerage Commission ("PVSC") and is responsible for payment of the cost of the maintenance, repair and operation, including debt service, of PVSC based on the City's proportionate share of sewerage discharged into the system. The City's obligation is provided for in full in the municipal budget.

Utilities

Electricity and gas are supplied by Public Service Electric & Gas Company. Water is supplied by the Passaic Valley Water Commission ("PVWC") which is owned and operated by the City and the Cities of Paterson and Passaic.

Industry

A large amount of diversified industry has been attracted to the City, serving to assure the City's economic position. The City has several advantages to offer industry including accessible highways, a convenient location to a large labor supply and a location near the ports of New York and Newark. In addition, it is serviced by the Conrail Railroad.

Housing

As is the case with all older municipalities, it cannot be assumed that growth in the City will stop even though there is no more vacant land to be developed. Recent trends demonstrate that growth continues and land uses change. There is also a trend to redevelop presently built-up land that contains functionally obsolete buildings by demolishing existing structures and building new structures. The new use is always one that is up-to-date to better service the community and its people. Pressures for development will continue. The scarcity of land combined with a favorable tax rate has resulted in relatively high land values.

Recreation

The City's Recreation Center offers a wide variety of programs and activities including: aerobic dancing, drawing and painting, arts and crafts, gymnastics, track and field, and a supplemental program of education for basic school skills.

Presently, there are twenty-nine (29) parks and playgrounds and thirty-two (32) tennis courts for the citizens' enjoyment.

Employment and Unemployment Comparisons

For the years 2011 to 2015, the New Jersey Department of Labor reported the following annual average employment information for the City of Clifton, the County of Passaic and the State of New Jersey:

	Total Labor <u>Force</u>	Employed <u>Labor Force</u>	Total <u>Unemployed</u>	Unemployment <u>Rate</u>
City				
2015	45,731	43,063	2,668	5.8%
2014	45,391	42,271	3,120	6.9%
2013	43,007	39,215	3,792	8.8%
2012	43,805	39,398	4,407	10.1%
2011	43,296	39,028	4,268	9.9%
County				
2015	249,659	232,524	17,135	6.9%
2014	248,437	228,264	20,173	8.1%
2013	241,354	217,363	23,991	9.9%
2012	246,789	218,970	27,819	11.3%
2011	244,242	216,912	27,330	11.2%
<u>State</u>				
2015	4,543,800	4,288,800	255,000	5.6%
2014	4,518,700	4,218,400	300,300	6.6%
2013	4,537,800	4,166,000	371,800	8.2%
2012	4,595,500	4,159,300	436,200	9.5%
2011	4,545,200	4,120,000	425,200	9.4%

Source: New Jersey Department of Labor, Division of Labor Market and Demographic Research.

Population

<u>Area</u>	<u>1980</u>	<u>1990</u>	<u>2000</u>	<u>2010</u>	<u>2015</u> *
City	74,388	71,742	78,672	84,136	86,334
County State	447,685 7,365,011	453,060 7,730,188	489,049 8,414,350	501,226 8,791,894	510,916 8,958,013
State	7,303,011	1,130,100	0,414,330	0,171,074	0,550,015

^{*} Estimate

Source: Census Data.

Income as of 2014

	Median Household <u>Income</u>	Median Family <u>Income</u>	Per Capita <u>Income</u>
City	\$68,096	\$80,749	\$31,073
County	59,513	69,341	27,795
State	72,062	87,999	36,359

Source: U.S. Census Bureau, 2010-2014 American Community Survey 5 Year Estimates.

DEBT INFORMATION OF THE CITY

The City must report all new authorizations of debt or changes in previously authorized debt to the Division. The Supplemental Debt Statement, as this report is known, must be submitted to the Division before final passage of any debt authorization. Before January 31 of each year, the City must file an Annual Debt Statement with the Director and with the City Clerk. This report is made under oath and states the authorized, issued and unissued debt of the City as of the previous December 31. Through the Annual and Supplemental Debt Statements, the Division monitors all local borrowing.

Debt Incurring Capacity as of December 31, 2015

us of 2 cccamsor 01, 2010	<u>Year</u> 2013 2014 2015 Total	Equalized Valuation Amount \$ 9,684,163,291 9,448,405,229 9,331,088,369 \$ 28,463,656,889	· -	
Municipal Equalized Valuation Basis (last 3 ye	ears average)		\$	9,487,885,630
3 1/2% Borrowing Margin Net Debt Issued, Outstanding and A Remaining Municipal Borrowing Ca			<u>\$</u>	332,075,997 84,007,358 248,068,639
Local School 4% Borrowing Margin Debt, Issued, Outstanding and Author Remaining School Borrowing Capacitation			\$	379,515,425 10,637,000 368,878,425

Source: The City's 2015 Annual Audit Report

Gross and Statutory Net Debt as of December 31,

	Gross Debt	Statutory 1	Statutory Net Debt			
<u>Year</u>	Amount	Amount	Percentage			
2015	\$ 119,078,805	\$ 84,007,358	0.88%			
2014	105,964,967	75,452,474	0.79%			
2013	101,348,005	72,303,905	0.75%			
2012	102,875,474	71,402,287	0.73%			
2011	99,017,877	72,503,569	0.71%			

Source: The City's Annual Audit Reports

Statement of Indebtedness As of December 31, 2015

General Purpose				
Bonds	\$	46,820,797		
Notes		5,296,242		
Loans		311,734		
Authorized But Not Issued		24,175,099		T
Sewer Utility Purpose			\$	76,603,872
Bonds		12,754,203		
Notes		9,756,218		
Loans		997,491		
Authorized But Not Issued		8,330,021		
				31,837,933
Local School				
Bonds Issued and Authorized				10,637,000
Total Gross Debt				119,078,805
Statutory Deductions				
Municipal Purpose		1,091,956		
Sewer Utility Purpose		23,342,491		
Local School		10,637,000		
				35,071,447
Total Net Debt			Φ.	
			\$	84,007,358
Overlapping Debt	\$	72 549 614		
County of Passaic(1) Passaic County Utilities Authority(1)	Ф	72,548,614 11,596,971		
North Jersey District Water Supply Commission(2)		1,726,268		
Passaic Valley Sewerage Commission(2)		14,727,727		
Passaic Valley Water Commission(3) (2014)		18,770,248		
Total Overlapping Debt		10,770,210	\$	119,369,828
Total Overlapping Best			Ψ	117,307,020
Gross Debt				
Per Capita (2015 Census - 86,334)			\$	1,379
Percent of Net Valuation Taxable (2016- \$5,336,363,109)				2.23%
Percent of Estimated True Value of Real Property (2016 - \$9,430,462,733)			1.26%
Net Municipal Debt				
Per Capita (2015 Census - 86,334)			\$	973
Percent of Net Valuation Taxable (2016- \$5,336,363,109)				1.57%
Percent of Estimated True Value of Real Property (2016 - \$9,430,462,733)			0.89%
Overall Debt (Net and Overlapping Debt)				
Per Capita (2015 Census - 86,334)			\$	2,356
Percent of Net Valuation Taxable (2016- \$5,336,363,109)				3.81%
Percent of Estimated True Value of Real Property (2016 - \$9,430,462,733)			2.16%

Source: The City's 2015 Annual Audit Report
(1) Based on equalized value of municipality to County
(2) Based on usage
(3) Based on ownership (City: 14.29%)

TAX INFORMATION OF THE CITY

Current Tax Collections

		Collection During Year of Levy					
<u>Year</u>	Tax Levy		Amount	Percent			
2015	\$ 278,973,504	\$	274,563,505	98.42%			
2014	273,561,294		269,748,244	98.61%			
2013	265,057,926		261,720,924	98.74%			
2012	259,600,635		256,054,604	98.63%			
2011	254,560,150		251,060,783	98.62%			

Source: The City's Annual Audit Reports

Delinquent Taxes and Tax Title Liens

<u>Year</u>	 nx Title <u>Liens</u>	 amount of elinquent <u>Taxes</u>	<u>D</u>	Total Delinquent	Percentage of <u>Levy</u>	
2015	\$ 10,009	\$ 3,509,004	\$	3,519,013	1.26%	
2014	8,998	3,229,058		3,238,056	1.18%	
2013	486,122	3,121,440		3,607,562	1.36%	
2012	411,726	3,257,279		3,669,005	1.41%	
2011	338,362	3,151,701		3,490,063	1.37%	

Source: The City's Annual Audit Reports

Assessed Valuations of Property Owned by the City of Clifton Acquired for Taxes

<u>Year</u>	<u>Amount</u>
2015	\$ 1,441,100
2014	1,441,100
2013	45,500
2012	45,500
2011	45,500

Source: The City's Annual Audit Reports

Ten Largest Taxpayers

The largest taxpayers in the City and their 2016 assessed valuations are listed below:

<u>Taxpayer</u>	;	Assessment			
Hoffman La Roche*	\$	66,727,200			
201 Main Ave LLC		48,877,300			
Castleton Assoc. LLC		40,501,500			
GI TC 2 Peekay Drive LLC		37,000,000			
Clifton Commons, I LLC		33,509,800			
Public Service		31,977,300			
Country Club Towers I & II LLC		23,531,900			
Clifton Lifestyle Ctr LLC		21,802,500			
Exelis Inc (ITT)		20,322,900			
Syertowne Shopping Center, LLC		19,678,800			
Total	\$	343,929,200			
Total as of a % of Net Valuation Taxable (5,336,363,109)		6.45%			

Source: The City, Tax Assessor.

Assessed Valuations Land and Improvements by Class

<u>Year</u>	Vacant Land	Residential	Commercial	<u>Industrial</u>	Apartment	<u>Farm</u>	<u>Total</u>
2016	\$37,157,800	\$3,781,163,700	\$808,070,700	\$561,400,300	\$140,877,500	\$ 304,200	\$5,328,974,200
2015	39,415,500	3,772,378,500	813,665,200	577,381,000	139,836,800	304,200	5,342,981,200
2014	38,276,900	3,759,934,300	811,607,300	599,812,900	138,806,600	304,200	5,348,742,200
2013	40,759,600	3,746,259,000	796,276,600	586,032,700	138,258,000	304,000	5,307,889,900
2012	44,528,100	3,746,979,000	771,504,900	579,642,100	138,159,500	11,900	5,280,825,500

Source: The City's Tax List District Summary.

^{*} On June 26, 2012, Hoffman LaRoche announced the closing of its research and development site located within the Township of Nutley (the "Township") and the City. The closure resulted in the loss of 1,000 jobs at the facility. In July 2016, Seton Hall University and Hackensack Meridian Health announced a long-term agreement to lease 16 acres of the site for a new medical school. Approximately 25% of the site is located in the City while 75% is located in the Township.

Assessed Valuations Net Valuation Taxable

<u>Year</u>	Real Property	Business Personal <u>Property</u>	Net Valuation <u>Taxable</u>	Ratio of Assessed Value to True Value of <u>Real Property</u>	To	otal True Value of Assessed <u>Property</u>
2016	\$ 5,328,974,200	\$ 7,388,909	\$ 5,336,363,109	57.26%	\$	9,430,462,733
2015	5,342,981,200	7,174,308	5,350,155,508	56.61%		9,558,441,489
2014	5,348,742,200	6,824,144	5,355,566,344	54.81%		9,877,196,508
2013	5,307,889,900	8,385,316	5,316,275,216	56.93%		9,449,850,579
2012	5,280,825,500	8,525,158	5,289,350,658	54.67%		9,795,029,000

Source: County Abstract of Ratables.

Total Tax Requirements Including School and County Purposes

<u>Year</u>	<u>Total</u>	<u>Municipal</u>	Local <u>School</u>	County
2016	\$ 280,678,657	\$ 79,311,557	\$ 130,853,039	\$ 70,514,061
2015	278,973,504	78,266,476	128,336,184	72,370,844
2014	273,561,294	78,394,596	125,879,099	69,287,599
2013	265,057,926	77,488,214	123,583,481	63,986,231
2012	259,600,635	75,840,767	121,630,815	62,129,053

Source: The City, Tax Collector and Annual Audits.

Components of Real Estate Tax Rate (Per \$100 of Assessment)

<u>Year</u>	<u>]</u>	<u> Fotal</u>	<u>Mu</u>	<u>ınicipal</u>	Local School	<u>C</u>	<u>ounty</u>
2016	\$	5.260	\$	1.486	\$ 2.452	\$	1.322
2015		5.209		1.458	2.399		1.351
2014		5.102		1.459	2.350		1.293
2013		4.972		1.447	2.325		1.200
2012		4.903		1.429	2.300		1.174

Source: The City, Tax Collector and Annual Audits.

SUMMARY OF MUNICIPAL BUDGETS Current Fund (As Adopted)

		<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
Anticipated Revenues						
Fund Balance Anticipated	\$	4,300,000	\$ 6,055,538	\$ 4,725,000	\$ 4,526,628	\$ 4,250,000
Miscellaneous Revenues		21,403,816	23,043,219	21,026,865	22,247,347	22,988,583
Receipts from Delinquent Taxes		3,400,000	3,000,000	3,000,000	3,000,000	3,000,000
Amount to be Raised by Taxes for						
Support of Municipal Budget		79,311,557	 78,027,095	78,139,152	76,917,833	 75,604,675
	\$	108,415,373	\$ 110,125,852	\$ 106,891,017	\$ 106,691,808	\$ 105,843,258
Appropriations						
Salaries and Wages	\$	46,839,989	\$ 47,973,396	\$ 47,060,746	\$ 44,273,272	\$ 46,054,949
Other Expenses		35,958,183	36,708,711	35,604,440	37,536,849	35,589,641
Deferred Charges and Statutory						
Expenditures		11,614,051	10,879,730	10,265,331	11,378,187	10,091,603
Capital Improvement Fund		822,150	1,265,015	500,000	700,000	1,140,100
Municipal Debt Service		7,681,000	7,799,000	7,665,500	7,103,500	7,266,965
Judgements				295,000	200,000	200,000
Reserve for Uncollected Taxes		5,500,000	 5,500,000	5,500,000	5,500,000	 5,500,000
	-		 _	 		
	\$	108,415,373	\$ 110,125,852	\$ 106,891,017	\$ 106,691,808	\$ 105,843,258

Sewer Utility Fund (As Adopted)

	<u>2016</u>		<u>2015</u> <u>2014</u>		<u>2014</u>	<u>2013</u>	<u>2012</u>	
Anticipated Revenues								
Fund Balance Anticipated	\$	25,000	\$ 125,000	\$	600,000	\$ 350,000		
Rents		10,963,195	10,200,700		8,246,000	7,843,000	\$	8,445,460
Interest and Costs on Sewer		100,000	100,000		79,000	75,000		
Debt Service Reimbursement -								
Hoffman LaRoche		49,500	48,000		53,600	79,800		80,094
Sewer Capital Fund Balance		-	-		379,900	250,000		-
		_	 		_	 _		
	\$	11,137,695	\$ 10,473,700	\$	9,358,500	\$ 8,597,800	\$	8,525,554
Appropriations		_	 		_	 _		_
Salaries and Wages	\$	837,300	\$ 820,700	\$	604,000	\$ 520,000	\$	556,000
Other Expenses		7,376,895	7,041,000		6,416,500	6,277,220		6,378,162
Deferred Charges and Statutory								
Expenditures		155,500	152,000		103,000	98,080		90,192
Capital Improvement Fund		352,000	350,000		350,000	40,000		
Municipal Debt Service		2,416,000	2,110,000		1,885,000	1,662,500		1,501,200
		_	 					
	\$	11,137,695	\$ 10,473,700	\$	9,358,500	\$ 8,597,800	\$	8,525,554

Source: The City's Adopted Municipal Budgets.

Comparative Schedule of Fund Balances Current Fund

	Utilized in Budget of Succeeding Year				
\$ 8,760,343	\$	4,300,000			
10,140,238		6,055,538			
9,634,463		4,725,000			
8,396,828		4,526,628			
8,579,298		4,250,000			
<u>D</u>	10,140,238 9,634,463 8,396,828	December 31 of Suc \$ 8,760,343 \$ 10,140,238 9,634,463 8,396,828			

Sewer Utility Fund

<u>Year</u>	d Balance cember 31	Utilized in Budget of Succeeding Year			
2015	\$ 573,511	\$	25,000		
2014	376,579		125,000		
2013	693,309		600,000		
2012 (1)	393,402		350,000		

(1) Inception year

Source: The City's Annual Audit Reports



APPENDIX B

AUDITED FINANCIAL STATEMENTS OF THE CITY OF CLIFTON FOR THE YEARS ENDING DECEMBER 31, 2015 AND 2014



DIETER P. LERCH, CPA, RMA, PSA GARY J. VINCI, CPA, RMA, PSA GARY W. HIGGINS, CPA, RMA, PSA JEFFREY C. BLISS, CPA, RMA, PSA PAUL J. LERCH, CPA, RMA, PSA DONNA L. JAPHET, CPA, PSA JULIUS B. CONSONI, CPA, PSA ANDREW D. PARENTE, CPA, RMA, PSA

ELIZABETH A. SHICK, CPA, RMA, PSA
ROBERT W. HAAG, CPA, PSA
DEBORAH K. LERCH, CPA, PSA
RALPH M. PICONE, CPA, RMA, PSA
DEBRA GOLLE, CPA
CINDY JANACEK, CPA, RMA
MARK SACO, CPA
SHERYL M. NICOLOSI, CPA
ROBERT AMPONSAH, CPA

INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of the City Council City of Clifton Clifton, New Jersey

Report on the Financial Statements

We have audited the accompanying balance sheets - regulatory basis of the various funds and account group of the City of Clifton, as of December 31, 2015 and 2014, and the related statements of operations and changes in fund balance - regulatory basis, related statements of revenues - regulatory basis and statements of expenditures - regulatory basis of the various funds for the years then ended, and the related notes to the financial statements.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial accounting and reporting principles and practices that demonstrate compliance with the regulatory basis of accounting and budget laws prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States and the audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the

effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the financial statements are prepared by the City of Clifton on the basis of the financial accounting and reporting principles and practices that demonstrate compliance with the regulatory basis of accounting and budget laws prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the financial reporting requirements of the State of New Jersey for municipal government entities.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of each fund of the City of Clifton as of December 31, 2015 and 2014, or changes in financial position, or, where applicable, cash flows for the years then ended.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements – regulatory basis referred to above present fairly, in all material respects, the financial position – regulatory basis of the various funds and account group of the City of Clifton as of December 31, 2015 and 2014, and the results of operations and changes in fund balance – regulatory basis of such funds, the respective revenues – regulatory basis and expenditures – regulatory basis of the various funds for the years then ended in accordance with the financial accounting and reporting principles and practices prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey as described in Note 1.

Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated June 30, 2016 on our consideration of the City of Clifton's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the City of Clifton's internal control over financial reporting and compliance.

By/s/

LERCH, VINCI & HIGGINS, LLP Certified Public Accountants Registered Municipal Accountants

Fair Lawn, New Jersey June 30, 2016

CITY OF CLIFTON COMPARATIVE BALANCE SHEETS - REGULATORY BASIS CURRENT FUND AS OF DECEMBER 31, 2015 AND 2014

		<u>2015</u>		<u>2014</u>
ASSETS				
REGULAR FUND				
Cash	\$	24,545,119	\$	24,135,391
Cash - Petty Cash Funds				800
Cash - Change Funds		1,510		1,510
Due from State of New Jersey -				
Senior Citizens' and Veterans' Deductions		44,829	_	29,950
		24,591,458		24,167,651
Receivables and Other Assets With				
Full Reserves				
Delinquent Property Tax Receivable		3,509,004		3,229,058
Special Improvement District Tax Receivable		6,608		6,846
Tax Title Liens Receivable		10,009		8,998
Property Acquired for Taxes - Assessed Valuation		1,441,100		1,441,100
Due from Other Trust Fund		1,325		
Due from Community Development Block Grant Fund		18,917		25,075
Due from Public Housing Voucher Program Fund		10,717	_	13,605
		4,997,680		4,724,682
	-	· · · · · ·		
Deferred Charges				
Special Emergency Authorizations		800,000	_	1,200,000
		200,000		1 200 000
		800,000		1,200,000
Total Regular Fund		30,389,138		30,092,333
	-	· · · · · ·		
GRANT FUND				
Grants Receivable		3,879,383		2,560,299
Due from Current Fund		261,225		1,188,192
Total Grant Fund		4,140,608		3,748,491
		7,170,000	_	
Grand Total	\$	34,529,746	\$	33,840,824

CITY OF CLIFTON COMPARATIVE BALANCE SHEETS - REGULATORY BASIS CURRENT FUND AS OF DECEMBER 31, 2015 AND 2014

		<u>2015</u>		<u>2014</u>
LIABILITIES, RESERVES AND FUND BALANCE				
REGULAR FUND				
Liabilities and Reserves				
Appropriation Reserves	\$	2,885,436	\$	2,734,874
Encumbrances Payable		1,795,743		1,492,988
Accounts Payable		381,701		386,567
Tax Appeal Judgements Payable		676,480		166,331
Fees Payable		30,447		32,053
Prepaid Taxes		1,546,486		1,055,347
Prepaid Special Improvement District Taxes		1,585		1,315
Prepaid Rent		44,147		46,214
Tax Overpayments - Property Taxes		53,554		109,333
County Tax Payable		73,685		81,173
Local District School Taxes Payable		8,315,602		7,087,059
Due to Grant Fund		261,225		1,188,192
Due to Other Trust Fund				16,330
Due to General Capital Fund				900
Miscellaneous Reserves		99,457		99,457
Reserve for Tax Appeals		465,567		729,280
		16,631,115		15,227,413
Reserve for Receivables and Other Assets		4,997,680		4,724,682
Fund Balance		8,760,343		10,140,238
Total Decider Frond		20 200 120		20 002 222
Total Regular Fund		30,389,138	_	30,092,333
GRANT FUND				
Encumbrances Payable		401,200		966,200
Appropriated Grant Reserves		3,738,193		2,552,010
Unappropriated Grant Reserves		1,215		230,281
	-	<u> </u>		
Total Grant Fund		4,140,608		3,748,491
				· /
Grand Total	\$	34,529,746	\$	33,840,824

CITY OF CLIFTON

COMPARATIVE STATEMENTS OF OPERATIONS AND CHANGES IN FUND BALANCE - REGULATORY BASIS CURRENT FUND

	<u>2015</u>	<u>2014</u>
REVENUE AND OTHER INCOME REALIZED:		
Fund Balance Utilized	\$ 6,055,538	\$ 4,725,000
Miscellaneous Revenue Anticipated	25,128,095	22,929,768
Receipts from Delinquent Taxes	3,178,208	3,009,523
Receipts from Current Taxes	274,563,505	269,748,244
Non-Budget Revenues	1,185,917	1,176,550
Other Credits to Income:		
Unexpended Balance of Appropriation Reserves Lapsed	2,076,994	1,322,253
Cancellation of Accounts Payable	6,874	
Cancellation of Appropriated Grant Reserves	2,458	
Interfunds Returned	 9,046	1,251
Total Income	 312,206,635	302,912,589
EXPENDITURES		
Budget Appropriations:		
Operations		
Salaries and Wages	50,028,581	46,455,582
Other Expenses	36,750,111	36,827,350
Deferred Charges and Statutory Expenditures	10,829,730	10,265,331
Capital Improvements	1,490,015	1,041,750
Municipal Debt Service	7,719,082	7,615,672
Judgements		295,000
County Taxes	72,297,159	69,206,426
Amount Due County for Added and Omitted Taxes	73,685	81,173
Local District School Taxes	128,336,184	125,879,099
Cancelled Grants Receivable	1,690	1,750
Prior Years' Senior Citizens and	,	,
Veterans Deductions Disallowed	3,430	10,808
Interfunds Advanced	1,325	1,873
Total Expenditures	 307,530,992	297,681,814
Excess in Revenue (Brought Forward)	4,675,643	5,230,775
	 , ,	- , ,

CITY OF CLIFTON COMPARATIVE STATEMENTS OF OPERATIONS AND CHANGES IN FUND BALANCE - REGULATORY BASIS CURRENT FUND

		<u>2015</u>		<u>2014</u>
Excess in Revenue (Carried Forward)	\$	4,675,643	\$	5,230,775
Fund Balance, January 1		10,140,238	-	9,634,463
		14,815,881		14,865,238
Decreased by: Utilized as Anticipated Revenue	_	6,055,538		4,725,000
Fund Balance, December 31	\$	8,760,343	\$	10,140,238

CITY OF CLIFTON

COMPARATIVE STATEMENTS OF REVENUES - REGULATORY BASIS CURRENT FUND

		<u>2015</u>	_	014
	Budget Afte Modification		Budget After Modifications	Realized
FUND BALANCE ANTICIPATED	\$ 6,055,5	<u>\$ 6,055,5</u>	\$ 4,725,000	\$ 4,725,000
MISCELLANEOUS REVENUES				
Licenses:	170.0	00 212	150 000	150 001
Alcoholic Beverages	178,0		,	
Other	265,0		*	
Fees and Permits	662,4	75 645,7	799 714,000	665,846
Municipal Court	1 525 0		1.750.000	1.054.405
Fines and Costs	1,725,0			
Interest and Costs on Taxes	750,0	,		· · · · · · · · · · · · · · · · · · ·
Interest on Investments and Deposits	138,0			
Recreation Fees	172,5			
Ambulance Fees	1,745,0			
Energy Receipts Tax Consolidated Municipal Property	8,825,3	34 8,825,3	334 8,663,406	8,663,406
Tax Relief Aid	1,227,5	19 1,227,5	1,389,447	1,389,447
Uniform Construction Code Fees	1,500,0			
Public and Private Revenues Offset	,,-	, .,.	, ,	,- ,
Municipal Alcohol Education Rehab Program	17,0	91 17,0	91 13,588	13,588
Municipal Alliance on Alcoholism and Drug Abuse	54,0	,		- ,
Municipal Alliance on Alcoholism and Drug Abuse - Reserve	5,3			
Safe and Secure Community Program	60,0			60,000
Senior Citizens/Disabled Resident Transp Cty of Passaic	105,20	,		· · · · · · · · · · · · · · · · · · ·
Office of Aging Program Grant-Cty of Passaic	24,9			
Office of Aging Program - Title IIIB	25,7			
Non-Public School Nursing Services	196,8			
State of NJ Body Armor Replac. Fund	20,0			
NJDOT - Safe Corridors	1,4			,
Distracted Driving Statewide Crackdown	5,0			
NJ Local Pedestrian Safety Grant	8,4			15,000
Pedestrian Safety, Educationa nd Enforcement Fund	23,60			,,,,,,
FEMA Grant	-,-		10,000	10,000
Delta Dental	2,50	00 2,5		
P.C.C.H.C Concert	1,4			,
Passaic County Open Space Trust Fund -	ŕ	Í		
Athenia Steel	200,0	00 200,0	000 400,000	400,000
Park Assessment Master Plan	25,0	00 25,0	000	
Sperling Park - Tennis Court			70,875	70,875
Albion Park - Tennis Court			70,875	
NJ Department of Transportation				
Municipal Aid - Curie Avenue	250,0	00 250,0	000	
Urban Aid - Curie Avenue	37,3			
Municipal Aid - 2015 Multiple Street Road Resurfacing Project	227,6			
NJ Div of State Police - Hazmat Training Grant	.,.	.,.	17,450	17,450
Clean Communities Program	138,7	04 138,7		
FEMA - Assistance to Firefighters Grant	1,730,5			
Click it or Ticket	4,0			
Drive Sober or Get Pulled Over	12,20			
NJ Health Department Accreditation Grant	,-	,-	1,255	
City Green and Passaic County Community Garden	1,0	00 1,0		
OEM - EMAA Grant	10,0			-, 0
FEMA Grant - Homeland Security	15,0			
the state of the s	-5,0	,0		

CITY OF CLIFTON

COMPARATIVE STATEMENTS OF REVENUES - REGULATORY BASIS CURRENT FUND

	<u> </u>	2015	<u>2014</u>					
	Budget After	•	Budget After					
	Modification	Realized	Modifications	Realized				
Public and Private Revenues Offset (Continued)								
Click it or Ticket - Reserve			\$ 4,000	\$ 4,000				
Drive Sober or Get Pulled Over - Reserve			4,400	4,400				
Drunk Driving Enforcement Fund - Reserve			27,182	27,182				
State of NJ Body Armor Replac. Fund - Reserve			17,396	17,396				
Recycling Tonnage Grant - Reserve	\$ 224,41	7 \$ 224,417	180,708	180,708				
Special Items of Revenue								
Wallington Animal Control	8,00	00 8,161	7,844	8,001				
Carlstadt Animal Control			7,283	7,390				
Little Falls Health Officer	99,92	101,921	97,994	99,923				
Passaic Health Officer	33,50	00 55,147	33,500	26,494				
SID Reimbursement - Police			26,000	26,000				
Hydrant Inspection Fee - PVWC	160,00	00 168,650	160,000	164,850				
Hazmat Fees	20,00	00 20,371	35,000	21,993				
Uniform Fire Safety Act	195,00	00 181,424	190,000	196,165				
Cable Television Franchise Fees	750,00	750,380	732,000	732,365				
Rents	29,00	00 28,500	30,000	29,000				
In Lieu of Taxes (40:55C-40)	260,00	00 262,556	250,000	264,315				
Police Extra Duty-Administration Fees	250,00	00 284,399	140,000	288,230				
Police Extra Duty-Vehicles	250,00		140,000	322,530				
Sale of Recyclable Materials	350,00	0 295,396	340,000	352,328				
Hotel Occupancy Tax	275,00		270,000	292,264				
General Capital Fund Balance	700,00	,	,	,				
Reserve for Payment of Debt - General Capital	1,000,00	*	750,000	750,000				
Verizon Franchise Fees	278,00		236,000	236,198				
CDBG Indirect Costs	40,00		40,000	40,000				
CDD C Mandet Costs	10,00	10,000	10,000	10,000				
Total Miscellaneous Revenues	25,314,80	25,128,095	22,187,363	22,929,768				
RECEIPTS FROM DELINQUENT TAXES	3,000,00	3,178,208	3,000,000	3,009,523				
AMOUNT TO BE RAISED BY TAXES FOR								
SUPPORT OF MUNICIPAL BUDGET								
Local Tax for Municipal Purposes	74,875,35	76,204,737	74,908,306	76,850,700				
Minimum Library Tax	3,151,74		3,230,846	3,230,846				
•				· · · · · · · · · · · · · · · · · · ·				
	78,027,09	79,356,477	78,139,152	80,081,546				
Total Budget Revenues	\$ 112,397,43	<u>\$113,718,318</u>	\$ 108,051,515	<u>\$ 110,745,837</u>				

2015 STATEMENT OF EXPENDITURES CURRENT FUND [THIS PAGE INTENTIONALLY LEFT BLANK]

FOR THE YEAR ENDED DEC	SEMBER 31, 2015
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	Appropriated		Expended					
		Вι	ıdget After		Paid or			
	Budget	M	odification		Charged	I	Reserved	Cancelled
OPERATIONS - WITHIN "CAPS"								
GENERAL GOVERNMENT								
Administrative and Executive								
Salaries and Wages								
Municipal Council	\$ 28,500	\$	28,500	\$	28,248	\$	252	
Personnel	283,160		223,160		190,789		32,371	
City Manager	222,700		222,700		218,157		4,543	
City Clerk	232,500		232,500		223,980		8,520	
Economic Development	69,000		69,000		52,553		16,447	
Management Info. Systems	170,000		170,000		152,552		17,448	
Bureau of Cable Television	15,000		15,000		10,148		4,852	
Other Expenses								
Municipal Council	5,000		5,000		3,305		1,695	
Personnel	152,000		212,000		204,043		7,957	
City Manager	61,000		61,000		58,144		2,856	
City Clerk	90,500		90,500		81,272		9,228	
Economic Development	2,000		2,000		100		1,900	
Management Info. Systems	146,500		146,500		48,609		97,891	
Bureau of Cable Television	5,500		5,500		4,672		828	
Advertising, Printing, Postage & Office Supplies								
Other Expenses	50,000		50,000		50,000		-	
Financial Administration								
Salaries and Wages	456,500		453,100		449,582		3,518	
Other Expenses	164,200		164,200		136,316		27,884	
Auditing Expenses	70,900		70,900		58,995		11,905	
Tax Assessor								
Salaries and Wages	507,000		503,600		492,865		10,735	
Other Expenses	78,500		78,500		75,732		2,768	
Tax Collector								
Salaries and Wages	217,600		224,400		221,831		2,569	
Other Expenses	39,500		39,500		30,277		9,223	
Legal Services & Costs								
Salaries and Wages	468,000		463,000		461,067		1,933	
Other Expenses	95,500		115,500		86,885		28,615	
Engineering Services and Costs								
Salaries and Wages	423,700		388,700		317,417		71,283	
Other Expenses	42,500		62,500		48,388		14,112	
Zoning and Planning								
Salaries and Wages	102,000		102,000		72,534		29,466	
Other Expenses	90,500		90,500		63,489		27,011	
Environmental Protection Commission								
(R.S. 40A:56A-1)								
Salaries and Wages	1,100		1,100				1,100	
Other Expenses	800		800		373		427	
Rent Leveling Board								
Salaries and Wages	1,600		1,600		1,600		-	
Other Expenses	750		750		194		556	

	<u>Appropriated</u> Budget After			Exper			
	Budget		get After ification	Paid or Charged	Е	Reserved	Cancelled
OPERATIONS - WITHIN "CAPS" (Cont'd)	<u>Buuget</u>	Mou	<u>mcanon</u>	Charged	<u>r</u>	<u>keserveu</u>	Cancened
GENERAL GOVERNMENT (Cont'd)							
Housing Director							
Salaries and Wages	\$ 248,000	\$	248,000	\$ 189,029	\$	58,971	
Other Expenses	29,000		29,000	17,675		11,325	
Alcoholic Beverage Control							
Salaries and Wages	5,000		5,000	4,827		173	
Other Expenses	400		400	39		361	
Traffic Safety Council							
Salaries and Wages	1,100		1,100	680		420	
Other Expenses	250		250			250	
PUBLIC SAFETY							
Fire							
Salaries and Wages	15,585,000		15,551,000	15,534,364		16,636	
Other Expenses	566,500		600,500	593,439		7,061	
Police	• • • • • • • • • • • • • • • • • • • •						
Salaries and Wages	20,461,000		20,361,000	20,038,779		322,221	
Other Expenses	569,500		669,500	615,865		53,635	
Office of Emergency Management	11 000		11.000			11.000	
Salaries and Wages	11,000		11,000	12 471		11,000	
Other Expenses	16,500		16,500	13,471		3,029	
HEALTH AND WELFARE							
Board of Health							
Salaries and Wages	756,500		756,500	704,576		51,924	
Other Expenses	119,600		119,600	119,563		37	
Human Services							
Salaries and Wages	171,000		171,000	115,908		55,092	
Mental Health Program	4 4 000		4 4 0 0 0				
Other Expenses	16,000		16,000	15,480		520	
Animal Control Shelter	127 000		127.000	117.025		10.065	
Salaries and Wages	137,000		137,000	117,935		19,065	
RECREATION AND EDUCATION							
Public Playgrounds and Recreation							
Salaries and Wages	557,000		557,000	552,662		4,338	
Other Expenses	198,470		198,470	191,599		6,871	
Senior Citizens and Handicapped Programs							
Salaries and Wages	364,000		361,500	280,739		80,761	
Other Expenses	19,900		19,900	18,035		1,865	
Arts Center and Sculpture Park							
Salaries and Wages	41,000		44,500	44,313		187	
Other Expenses	9,390		8,390	3,532		4,858	

		ppropriated Budget After			Exper Paid or			
OPERATIONS - WITHIN "CAPS" (Cont'd)	Budget	Mo	dification		Charged	į	Reserved	Cancelled
SANITATION								
Garbage and Trash - Contractual	\$ 4,100,000	\$	4,100,000	\$	4,067,620	\$	32,380	
Trash Removal - Multi-family Dwelling Units								
Other Expenses	800,000		800,000		9,782		790,218	
PUBLIC WORKS								
Salary and Wages								
Street and Road Maintenance	1,237,500		1,227,500		1,177,202		50,298	
Other Public Works Functions-Admin.	220,000		178,000		168,960		9,040	
Recycling Collection	571,500		521,500		512,315		9,185	
Shade Tree	771,500		778,500		778,500		-	
Vehicle Maintenance	630,000		630,000		630,000		-	
Maintenance of Parks	708,500		738,500		738,500		-	
Other Expenses								
Street and Road Maintenance	564,500		594,500		574,145		20,355	
Other Public Works Functions	27,250		27,250		25,116		2,134	
Recycling Collection	14,200		14,200		6,834		7,366	
Shade Tree	30,800		35,800		33,823		1,977	
Vehicle Maintenance	617,300		647,300		639,629		7,671	
Maintenance of Parks	37,800		37,800		34,642		3,158	
UNIFORM CONSTRUCTION CODE -								
APPROPRIATIONS OFFSET								
BY DEDICATED REVENUES								
(N.J.A.C. 5:23-4.17)								
Salaries and Wages	708,000		708,000		708,000		-	
Other Expenses	158,000		158,000		155,727		2,273	
MUNICIPAL COURT								
Municipal Court Administration								
Salaries and Wages	806,000		806,000		725,157		80,843	
Other Expenses	229,500		229,500		190,234		39,266	
Public Defender (P.L. 1997, C. 256)								
Salaries and Wages	25,000		25,000		25,000		-	
UNCLASSIFIED								
Insurance								
General Liability	1,079,300		1,079,300		1,079,300		-	
Self-Insurance Trust Fund: Other Insurance	1,355,300		1,255,300		1,237,300		18,000	
Unemployment Insurance	1		1				1	
Employee Group Health	16,952,500		16,852,500		16,852,500		-	
Employee Group Health Benefit - Waiver	235,000		235,000		206,064		28,936	
Purchase/Lease of Automobiles	550,000		550,000		548,718		1,282	

FOR THE YEAR ENDED DECEMBER 31, 2015

		Appro	pria	ted		Expen	ded		
			Buc	dget After		Paid or			
		Budget	Mo	dification		Charged	F	Reserved	Cancelled
OPERATIONS - WITHIN "CAPS" (Cont'd)									
UNCLASSIFIED (Cont'd)									
Utilities:									
Gasoline	\$	522,000	\$	422,000	\$	350,000	\$	72,000	
Fuel Oil		500,000		400,000		217,000		183,000	
Electricity		645,000		545,000		502,000		43,000	
Telephone and Telegraph		360,000		360,000		353,985		6,015	
Heating Oil		30,000		30,000		3,824		26,176	
Street Lighting		790,000		840,000		771,151		68,849	
Reserve for Accumulated Absences	_	50,000		550,000	_	550,000		-	
Total Operations Within "CAPS"		79,503,571		79,553,571		76,889,655		2,663,916	-
Contingent	_	50,000		50,000	_	22,000		28,000	
Total Operations Including Contingent - Within "CAPS"		79,553,571		79,603,571	_	76,911,655		2,691,916	
Detail:									
Salaries and Wages		47,263,960		47,465,960		46,490,769		975,191	-
Other Expenses (Including Contingent)		32,289,611		32,137,611		30,420,886		1,716,725	
Deferred Charges and Statutory Expenditures -									
Municipal Within "CAPS"									
STATUTORY CHARGES									
Contribution to:									
Public Employees Retirement System		1,730,665		1,730,665		1,651,565		79,100	
Social Security System (O.A.S.I.)		1,535,400		1,485,400		1,481,627		3,773	
Police and Firemen's Retirement System of N.J.		7,183,665		7,183,665		7,183,662		3	
Defined Contribution Retirement Plan	_	30,000		30,000		11,186		18,814	
Total Deferred Charges and Statutory									
Expenditures - Municipal Within "CAPS"	_	10,479,730	_	10,429,730	_	10,328,040		101,690	
Total General Appropriations for									
Municipal Purposes Within "CAPS"	_	90,033,301	_	90,033,301	_	87,239,695		2,793,606	
OPERATIONS - EXCLUDED FROM "CAPS"									
Reserve for Tax Appeals		900,000		900,000		900,000			
Maintenance of Free Public Library	_	3,151,740		3,151,740		3,093,310	_	58,430	
Total Other Operations - Excluded from "CAPS"		4,051,740		4,051,740		3,993,310		58,430	

FOR THE YEAR ENDED DECEMBER 31, 2015

	<u>Appro</u>	opriated Pudget After	Exper Paid or	nded	
	Budget	Budget After Modification	Charged	Reserved	Cancelled
OPERATIONS - EXCLUDED FROM "CAPS" (Cont'd)	Dauger	1.10diffeation	Chargea	10001 vou	Cuncencu
Interlocal Municipal Services Agreements					
Animal Control Services					
Salaries and Wages	\$ 8,000	\$ 8,000	\$ 8,000		
Board of Health Services					
Salaries and Wages	133,423	133,423	133,423		
Total Interlocal Municipal Services Agreements	141,423	141,423	141,423		
Additional Appropriations Offset by Revenues (N.J.S. 40A:4-45.3h)					
Fire					
Salaries and Wages	160,000	160,000	160,000		
Other Expenses	20,000	20,000	6,600	\$ 13,400	-
Total Additional Appropriations Offset by Revenues	180,000	180,000	166,600	13,400	-
Public and Private Programs Offset by Revenues					
Safe and Secure Communities Program					
Police - Salaries and Wages - State Share N.J. Department of Education - Nursing	60,000	60,000	60,000		
Services - Salaries and Wages	105,285	196,815	196,815		
Delta Dental	2,500	2,500	2,500		
Clean Communities Grant	2,300	2,300	2,300		
Other Expenses		138,704	138,704		
Recycling Tonnage	224,417	224,417	224,417		
Alcohol Education and Rehabilitation Program	22.,	22.,.17	22 ., ,		
Salaries and Wages		17,091	17,091		
Senior Cit. and Disabled Res. Transportation Grant		,	,		
Salaries and Wages	105,203	105,203	105,203		
Drive Sober or Get Pulled Over Grant - S & W	7,200	7,200	7,200		
Drive Sober State Wide Labor Day - Grant - S & W		5,000	5,000		
Drunk Driving Enforcement Fund - S & W		5,000	5,000		
NJ Body Armor Replacement Fund					
Other Expenses		20,096	20,096		
Office of Aging Program Grant					
Salaries and Wages - County Share	24,960	24,960	24,960		
Municipal Alliance	59,322	59,322	59,322		
Municipal Alliance - Match	14,830	14,830	14,830		
FEMA Grant	15,000	25,000	25,000		
Matching Funds for Grants	20,000	20,000		20,000	
Office on Aging Program Grant					
Grant - Salaries and Wages - Local Share	79,615	79,615	79,615		
Office of Aging Title IIIB - Salaries and Wages	25,750	25,750	25,750		
SAFER Grant - Salaries and Wages		1,730,564	1,730,564		
NJDOT - Safe Corridors	1,491	1,491	1,491		
P.C.C.H.C Concert	1,400	1,400	1,400		
NJ Local Pedestrian Safety Grant	8,400	32,000	32,000		
Community Garden and Neighborhood Click it or Ticket	-	1,000 4,000	1,000 4,000	-	-
T 1711 171 7 00 1 7	755,373	2,801,958	2,781,958	20,000	
Total Public and Private Program Offset by Revenues	133,313	2,001,700	2,701,700		

FOR THE YEAR ENDED DECEMBER 31, 2015

		Appropriated			Expended					
			Bud	get After		Paid or				
		Budget	Mod	lification		Charged	F	Reserved	Ca	ancelled
OPERATIONS - EXCLUDED FROM "CAPS" (Cont'd)										
Detail:										
Salaries and Wages	\$	709,436	\$	2,562,621	\$	2,562,621		-		-
Other Expenses		4,419,100		4,612,500	_	4,520,670	\$	91,830		
CAPITAL IMPROVEMENTS - EXCLUDED FROM "CAPS"										
Capital Improvement Fund Public and Private Programs Offset by Revenues Passaic County Open Space:		750,000		750,000		750,000				
Park Assessment Master Plan				25,000		25,000				
Athenia Steel Recreation Facility Phase II				200,000		200,000				
NJ DOT -										
Municipal Aid - Curie Ave.		250,000		250,000		250,000				
Urban Aid - Curie Ave.		37,370		37,370		37,370				
Municipal Aid - 2015 Mult. Street Road Project		200,000		200,000		200,000				
Urban Aid - 2015 Mult. Street Road Project		27,645		27,645		27,645				-
Total Capital Improvements Excluded from "CAPS"		1,265,015		1,490,015		1,490,015				
MUNICIPAL DEBT SERVICE -										
EXCLUDED FROM "CAPS"										
Payment of Bond Principal		5,400,000		5,400,000		5,337,682			\$	62,318
Payment of Bond Anticipation Notes and Capital Notes		400,000		400,000		400,000			Ψ	-
Interest on Bonds		1,900,000		1,900,000		1,883,230				16,770
Interest on Notes		58,000		58,000		58,000				-
Green Trust Loan Program:		/		,		,				
Loan Repayments for Principal and Interest		41,000		41,000		40,170				830
Total Municipal Debt Service - Excluded from "CAPS"		7,799,000		7,799,000		7,719,082				79,918
DEFERRED CHARGES - MUNICIAPL -										
EXCLUDED FROM "CAPS"		400,000		400,000		400,000				
Special Emergency Authorizations - 5 Years	-	400,000	-	400,000		400,000				
Total Deferred Charges - Municipal - Excluded										
from "CAPS"		400,000		400,000		400,000				-

	Appropriated			Expended					
		Budget After			Paid or				
	Budget	Mo	odification		Charged		Reserved	<u>C</u> :	ancelled
Total General Appropriations for Municipal									
Purposes Excluded from "CAPS"	\$ 14,592,551	\$	16,864,136	\$	16,692,388	\$	91,830	\$	79,918
Subtotal General Appropriations	104,625,852		106,897,437		103,932,083		2,885,436		79,918
Reserve for Uncollected Taxes	 5,500,000	_	5,500,000		5,500,000	_			
Total General Appropriations	\$ 110,125,852	\$	112,397,437	\$	109,432,083	\$	2,885,436	\$	79,918
Original Budget Added by 40A:4-87		\$	110,125,852 2,271,585						
		\$	112,397,437						

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2014 STATEMENT OF EXPENDITURES CURRENT FUND [THIS PAGE INTENTIONALLY LEFT BLANK]

	Appropriated Budget After			<u>Expended</u> Paid or				
	Budget	Mo	dification		Charged	R	eserved	Cancelled
OPERATIONS - WITHIN "CAPS"								
GENERAL GOVERNMENT								
Administrative and Executive								
Salaries and Wages								
Municipal Council	\$ 24,501	\$	24,501	\$	24,501			
Personnel	182,710		182,710		176,408	\$	6,302	
City Manager	231,400		232,400		232,215		185	
City Clerk	225,000		225,000		221,303		3,697	
Economic Development	32,700		33,200		33,107		93	
Management Info. Systems	156,400		156,400		147,186		9,214	
Bureau of Cable Television	14,000		14,000		11,683		2,317	
Other Expenses								
Municipal Council	5,000		5,000		4,311		689	
Personnel	140,000		140,000		121,218		18,782	
City Manager	62,050		61,050		55,157		5,893	
City Clerk	90,200		90,200		83,988		6,212	
Economic Development	2,175		1,675		•		1,675	
Management Info. Systems	45,500		45,500		45,028		472	
Bureau of Cable Television	5,000		5,000		4,627		373	
Advertising, Printing, Postage & Office Supplies	,,,,,,		.,		,-			
Other Expenses	77,000		77,000		47,934		29,066	
Financial Administration	,		,		,		,	
Salaries and Wages	500,000		500,000		492,909		7,091	
Other Expenses	174,500		174,500		106,752		67,748	
Auditing Expenses	72,000		72,000		67,126		4,874	
Tax Assessor	,		. =,		21,2		.,	
Salaries and Wages	413,800		423,800		420,565		3,235	
Other Expenses	73,750		73,750		71,457		2,293	
Tax Collector	,		,		,		-,	
Salaries and Wages	383,000		373,000		352,975		20,025	
Other Expenses	74,000		74,000		53,755		20,245	
Legal Services & Costs	,,,,,,,		,,,,,,		,		-,	
Salaries and Wages	457,000		457,000		446,329		10,671	
Other Expenses	40,000		50,000		46,842		3,158	
Engineering Services and Costs	.,		,		-,-		-,	
Salaries and Wages	440,000		440,000		393,816		46,184	
Other Expenses	40,000		40,000		38,321		1,679	
Zoning and Planning	,		,		,		-,	
Salaries and Wages	76,000		76,000		66,939		9,061	
Other Expenses	109,250		109,250		54,195		55,055	
Environmental Protection Commission	,		,		,		,	
(R.S. 40A:56A-1)								
Salaries and Wages	1,100		1,100		61		1,039	
Other Expenses	800		800		543		257	
Rent Leveling Board								
Salaries and Wages	1,600		1,600		1,535		65	
Other Expenses	750		750		-,		750	
r								

	<u> </u>	Approp	riated Budget After	Expo Paid or	<u>ended</u>	
	Budge		Modification	Charged	Reserved	Cancelled
OPERATIONS - WITHIN "CAPS" (Cont'd)	Duage	<u></u>	<u> </u>	Chargea	<u>reserved</u>	Cancened
GENERAL GOVERNMENT (Cont'd)						
Housing Director						
Salaries and Wages	\$ 203	,500	\$ 203,500	\$ 179,136	5 \$ 24,364	
Other Expenses		,000	27,000	19,440		
Alcoholic Beverage Control						
Salaries and Wages	5	,000	5,000	5,000) -	
Other Expenses		400	400	39	361	
Traffic Safety Council						
Salaries and Wages	1	,100	1,100	850	250	
Other Expenses		250	250		250	
PUBLIC SAFETY						
Fire						
Salaries and Wages	14,965	,000	14,965,000	14,788,689	176,311	
Other Expenses	619	,300	619,300	619,300	-	
Police						
Salaries and Wages	19,803		19,803,211	19,499,801	303,410	
Other Expenses	600	,900	600,900	539,394	61,506	
Office of Emergency Management						
Salaries and Wages		,000	11,000	2,288		
Other Expenses	13	,750	13,750	13,720	30	
HEALTH AND WELFARE						
Board of Health						
Salaries and Wages		,500	750,500	750,500		
Other Expenses	123	,750	123,750	111,221	12,529	
Human Services						
Salaries and Wages	166	,000	126,000	113,150	12,850	
Mental Health Program	20	000	20.000	20.02		
Other Expenses	30	,000	30,000	29,825	5 175	
Animal Control Shelter		000	122 000	105.255		
Salaries and Wages	147	,000	132,000	105,257	26,743	
RECREATION AND EDUCATION						
Public Playgrounds and Recreation						
Salaries and Wages	519	,000	519,000	501,669	17,331	
Other Expenses	229	,230	229,230	184,207	45,023	
Senior Citizens and Handicapped Programs						
Salaries and Wages	298	,500	298,500	202,222	96,278	
Other Expenses	19	,840	19,840	19,481	359	
Arts Center and Sculpture Park						
Salaries and Wages		,000	42,000	40,285		
Other Expenses	9	,390	10,390	9,557	833	

	Appropriated Budget After Budget Modification		<u>Expended</u> Paid or <u>Charged</u> <u>Reserved</u>			Cancelled		
OPERATIONS - WITHIN "CAPS" (Cont'd)								
SANITATION								
Garbage and Trash - Contractual \$	4,100,000	\$	4,048,000	\$	3,866,718	\$	181,282	
Trash Removal - Multi-family Dwelling Units	900.000		250,000				250,000	
Other Expenses	800,000		250,000				250,000	
PUBLIC WORKS								
Salary and Wages								
Street and Road Maintenance	1,185,000		1,220,000		1,209,501		10,499	
Other Public Works Functions-Admin.	190,000		181,000		180,460		540	
Recycling Collection	593,116		568,116		523,009		45,107	
Shade Tree	720,000		730,000		730,000		-	
Vehicle Maintenance	609,000		609,000		596,468		12,532	
Maintenance of Parks	712,800		712,800		682,258		30,542	
Other Expenses								
Street and Road Maintenance	490,945		505,945		472,140		33,805	
Other Public Works Functions	37,650		27,650		22,745		4,905	
Recycling Collection	35,625		35,625		11,315		24,310	
Shade Tree	43,600		43,600		28,137		15,463	
Vehicle Maintenance	604,475		629,475		569,673		59,802	
Maintenance of Parks	50,500		50,500		38,811		11,689	
UNIFORM CONSTRUCTION CODE -								
APPROPRIATIONS OFFSET								
BY DEDICATED REVENUES								
(N.J.A.C. 5:23-4.17)								
Salaries and Wages	673,200		703,200		703,200		_	
Other Expenses	127,500		97,500		96,069		1,431	
Cutor Enquises	127,000		77,000		,0,00,		1,.01	
MUNICIPAL COURT								
Municipal Court Administration								
Salaries and Wages	795,000		795,000		756,789		38,211	
Other Expenses	246,900		246,900		211,471		35,429	
Public Defender (P.L. 1997, C. 256)								
Salaries and Wages	25,000		25,000		25,000			
UNCLASSIFIED								
Insurance								
General Liability	1,100,000		1,100,000		1,100,000			
Self-Insurance Trust Fund: Other Insurance	1,200,000		1,200,000		1,200,000			
Unemployment Insurance	100		100		100			
Employee Group Health	15,666,945		16,966,945		16,966,945			
Employee Group Health Benefit - Waiver	150,000		150,000		150,000			
Purchase/Lease of Automobiles	575,000		575,000		530,700		44,300	

OPERATIONS - WITHIN "CAPS" (Cont'd)	Appropriated Budget After Budget Modification		Expend Paid or <u>Charged</u>			Reserved	Cancelled		
UNCLASSIFIED (Cont'd)									
Utilities:									
Gasoline Fuel Oil	\$	600,000 595,000	\$	600,000 595,000	\$	499,680 450,000	\$	100,320 145,000	
Electricity		750,000		740,000		612,992		127,008	
Telephone and Telegraph		360,500		360,500		357,619		2,881	
Heating Oil		20,000		20,000		20,000		-	
Street Lighting		700,000		710,000		708,678		1,322	
Reserve for Accumulated Absences	_	1,000,000	_	250,000	_	250,000	_		
Total Operations Within "CAPS"		77,439,663		77,439,663		75,128,295		2,311,368	-
Contingent		50,000	_	50,000				50,000	
Total Operations Including Contingent - Within "CAPS"	_	77,489,663	_	77,489,663	_	75,128,295		2,361,368	
Detail:									
Salaries and Wages		46,499,138		45,791,638		44,867,064		924,574	-
Other Expenses (Including Contingent)	_	30,990,525	_	31,698,025	_	30,261,231	_	1,436,794	-
Deferred Charges and Statutory Expenditures - Municipal Within "CAPS" STATUTORY CHARGES									
Contribution to:		1 606 462		1 606 462		1.547.062		50.500	
Public Employees Retirement System Social Security System (O.A.S.I.)		1,606,463 1,520,000		1,606,463 1,520,000		1,547,963 1,519,917		58,500 83	
Police and Firemen's Retirement System of N.J.		6,708,868		6,708,868		6,708,685		183	
Defined Contribution Retirement Plan		30,000	_	30,000	_	8,863	_	21,137	
Total Deferred Charges and Statutory		0.065.221		0.065.221		0.505.400		70.002	
Expenditures - Municipal Within "CAPS"		9,865,331	_	9,865,331	_	9,785,428	_	79,903	
Total General Appropriations for Municipal Purposes Within "CAPS"		87,354,994		87,354,994		84,913,723		2,441,271	-
			_		-			 -	
OPERATIONS - EXCLUDED FROM "CAPS"		1 000 000		1 000 000		1 000 000			
Reserve for Tax Appeals Maintenance of Free Public Library		1,000,000 3,230,846		1,000,000 3,230,846		1,000,000 3,000,924		229,922	_
Manuchance of Free Lubic Library	_	3,230,640	_	3,230,640	-	3,000,924	_	229,322	
Total Other Operations - Excluded from "CAPS"	_	4,230,846	_	4,230,846		4,000,924		229,922	

	Appr			<u>E</u> Paid or	xpended		
	Budget		lification	Charged	Reserved	Cancelle	d
OPERATIONS - EXCLUDED FROM "CAPS" (Cont'd)							=
Interlocal Municipal Services Agreements							
Animal Control Services							
Salaries and Wages	\$ 15,127	\$	15,127	\$ 15,	127		
Board of Health Services							
Salaries and Wages	131,494		131,494	122,0	613 \$ 8,88	- 1	
Total Interlocal Municipal Services Agreements	146,621	_	146,621	137,	740 8,88	-	_
Additional Appropriations Offset by Revenues							
(N.J.S. 40A:4-45.3h)							
Fire							
Salaries and Wages	160,000		160,000	160,0			
Other Expenses	35,000	<u> </u>	35,000	10,2	250 24,75	-	_
Total Additional Appropriations Offset by Revenues	195,000	<u> </u>	195,000	170,2	250 24,75	0 -	_
Public and Private Programs Offset by Revenues							
Safe and Secure Communities Program							
Police - Salaries and Wages - State Share			60,000	60,0	000		
Fire Prevention and Safety Grant			17,450	17,4	450		
City Green/Passaic Co. Garden and Farming Program N.J. Department of Education - Nursing			2,500		500		
Services - Salaries and Wages	92,640)	92,640	92.0	640		
Delta Dental	2,500		2,500		500		
Clean Communities Grant	_,,		_,	_,.			
Other Expenses			114,093	114,0	093		
Recycling Tonnage	180,708		180,708	180,			
Alcohol Education and Rehabilitation Program	,		,	,			
Salaries and Wages			13,588	13.5	588		
Drunk Driving Enforcement Fund			10,000	10,			
Salaries and Wages	27,182		27,182	27,	182		
Senior Cit. and Disabled Res. Transportation Grant	_,,		,	,			
Salaries and Wages	105,415		105,415	105,2	203	\$ 2	12
Drive Sober or Get Pulled Over Grant	12,800		17,800		800	, -	
NJ Health Department Accreditation Grant	,		1,255		255		
NJ Body Armor Replacement Fund			-,	-,-			
Other Expenses	17,396	;	44,208	44,	208		
Office of Aging Program Grant	.,		,	,			
Salaries and Wages - County Share			25,750	24,9	960	7'	90
Office of Aging Title IIIB - Salaries and Wages	25,750)	25,750	25,			
FEMA Grant	10,000		10,000		000		
Assistance to Firefighters Grant	10,000		348,300	348,			
Matching Funds for Grants - Office on Aging Program Gra	109,665		109,665	79,0		0	
NJ Local Pedestrian Safety Grant	15,000		15,000		000		
Clicket or Ticket	4,000		8,000		000 -		_
Total Public and Private Program Offset by Revenues	603,056	<u> </u>	1,221,804	1,190,	752 30,05	0 1,00	02
Total Operations - Excluded from "CAPS"	5,175,523		5,794,271	5,499,	293,60	1,00	02

	Appro	opriated	Exper	nded		
	Budget	Budget After Modification	Paid or Charged	Reserved	Cancelled	
OPERATIONS - EXCLUDED FROM "CAPS" (Cont'd)	Duaget	Wodification	Charged	Reserved	Cancened	
Detail:						
Salaries and Wages Other Expenses	\$ 561,608 4,613,915	\$ 664,946 5,129,325	\$ 655,063 4,844,603	\$ 8,881 284,722	\$ 1,002	
CAPITAL IMPROVEMENTS - EXCLUDED FROM "CAPS"						
Capital Improvement Fund Public and Private Programs Offset by Revenues	500,000	500,000	500,000			
Passaic County Open Space:						
Athenia Steel Recreation Facility		400,000	400,000			
Sperling Park - Tennis Courts		70,875	70,875			
Albion Park - Tennis Courts		70,875	70,875			
Total Capital Improvements Excluded from "CAPS"	500,000	1,041,750	1,041,750			
MUNICIPAL DEBT SERVICE - EXCLUDED FROM "CAPS"						
Payment of Bond Principal	5,200,000	5.200.000	5,189,268		10.732	
Payment of Bond Anticipation Notes and Capital Notes	235,000	235,000	235,000		-	
Interest on Bonds	2,100,000	2,100,000	2,061,437		38,563	
Interest on Notes	74,500	74,500	74,500		-	
Green Trust Loan Program:						
Loan Repayments for Principal and Interest	56,000	56,000	55,467		533	
Total Municipal Debt Service - Excluded from "CAPS"	7,665,500	7,665,500	7,615,672		49,828	
DEFERRED CHARGES - MUNICIAPL -						
EXCLUDED FROM "CAPS" Special Emergency Authorizations - 5 Yeas	400,000	400,000	400,000			
Total Deferred Charges - Municipal - Excluded from "CAPS"	400,000	400,000	400,000			
Judgements	295,000	295,000	295,000			

		Budget After	Exper Paid or		a
	Budget	Modification	Charged	Reserved	Cancelled
Total General Appropriations for Municipal					
Purposes Excluded from "CAPS"	\$ 14,036,023	\$ 15,196,521	\$ 14,852,088	\$ 293,603	\$ 50,830
Subtotal General Appropriations	101,391,017	102,551,515	99,765,811	2,734,874	50,830
Reserve for Uncollected Taxes	5,500,000	5,500,000	5,500,000		
Total General Appropriations	\$106,891,017	\$108,051,515	\$ 105,265,811	\$ 2,734,874	\$ 50,830
Original Budget		\$106,891,017			
Added by 40A:4-87		1,160,498			
		\$108,051,515			

CITY OF CLIFTON COMPARATIVE BALANCE SHEETS - REGULATORY BASIS TRUST FUND

AS OF DECEMBER 31, 2015 AND 2014

	Balance, December 31, 2015	Balance, December 31, 2014
ASSETS		
ANIMAL CONTROL FUND		
Cash	\$ 2,986	\$ 15,298
OTHER TRUST FUND		
Cash	16,728,439	14,238,733
Other Accounts Receivable Due from Current Fund	88,792	16,330
Due from Current Fund		10,550
	16,817,231	14,255,063
UNEMPLOYMENT COMPENSATION INSURANCE FUND Cash	175,045	189,900
SELF-INSURANCE FUND		
Cash	6,680,665	3,811,708
COMMUNITY DEVELOPMENT BLOCK GRANT FUND		
Cash	113,483	206,811
Community Development Block Grant Receivable	2,094,717	1,850,602
	2,208,200	2,057,413
REVOLVING LOAN FUND		
Cash	478,325	477,115
Total Assets	\$ 26,362,452	\$ 20,806,497

CITY OF CLIFTON

COMPARATIVE BALANCE SHEETS - REGULATORY BASIS TRUST FUND

AS OF DECEMBER 31, 2015 AND 2014

	Balance, December 31, 2015	Balance, December 31, 2014
LIABILITIES, RESERVES AND FUND BALANCE		
ANIMAL CONTROL FUND		
Accounts Payable Reserve for Animal Control Fund Expenditures	\$ 1,162 1,824	\$ 6,526 8,772
	2,986	15,298
OTHER TRUST FUND		
Escrow Deposits	1,312,780	1,488,195
Lien Collections Payable	36,362	90,946
Payroll Deductions Payable	450,300	447,661
Accounts Payable	744,932	197,569
Due to Current Fund	1,325	
Reserve for Affordable Housing	3,625,391	3,805,147
Miscellaneous Reserves and Deposits	10,646,141	8,225,545
	16,817,231	14,255,063
UNEMPLOYMENT COMPENSATION INSURANCE FUND		
Due to State - Claims Payable	18,624	1,494
Reserve for Unemployment Compensation	156,421	188,406
	175,045	189,900
SELF-INSURANCE FUND		
Claims Payable	1,352,230	270,880
Reserve for Self-Insurance Expenditures	5,328,435	3,540,828
	6,680,665	3,811,708
COMMUNITY DEVELOPMENT BLOCK GRANT FUND		
Contracts Payable	845,782	314,893
Due to Current Fund	18,917	25,075
Authorized Budgets and Improvement Authorizations	1,184,959	1,510,634
Reserve for Program Income	102,051	82,249
Reserve for Miscellaneous Deposits	56,491	124,562
	2,208,200	2,057,413
REVOLVING LOAN FUND Reserve for Revolving Loan Program	478,325	477,115
Total Liabilities, Reserves and Fund Balance	\$ 26,362,452	\$ 20,806,497
Total Liabilities, Reserves and Fund Dalance	φ 20,302,432	Ψ 20,000,437

CITY OF CLIFTON COMPARATIVE BALANCE SHEETS - REGULATORY BASIS GENERAL CAPITAL FUND AS OF DECEMBER 31, 2015 AND 2014

ASSETS	Balance, December 31, 2015		D	Balance, ecember 31, 2014
Cash	\$	6,724,103	\$	11,782,684
Grants Receivable		711,791		711,791
Due from Current Fund				900
Deferred Charges to Future Taxation:				
Funded		47,132,531		52,503,721
Unfunded		29,471,015		15,607,623
Total Assets	\$	84,039,440	\$	80,606,719
LIABILITIES, RESERVES AND FUND BALANCE				
General Serial Bonds	\$	46,820,797	\$	52,158,479
Green Acres Loans		311,734		345,242
Bond Anticipation Notes		5,296,242		5,713,782
Contracts Payable		7,778,750		4,200,279
Improvement Authorizations:				
Funded		2,895,913		3,627,555
Unfunded		18,378,585		10,753,669
Capital Improvement Fund		121,558		66,352
Due to Sewer Utility Capital Fund				2,508
Reserves for:				
Acquisition of Property		74,604		74,604
Senior Citizen Housing		168,687		168,687
Debt Service		1,091,630		2,091,630
Grants Receivable		598,761		598,761
Fund Balance		502,179		805,171
Total Liabilities, Reserves and Fund Balance	\$	84,039,440	\$	80,606,719

There were Bonds and Notes Authorized But Not Issued on December 31, 2015 and 2014 of \$24,175,099 and \$9,897,535, respectively.

CITY OF CLIFTON

COMPARATIVE STATEMENTS OF CHANGES IN FUND BALANCE - REGULATORY BASIS GENERAL CAPITAL FUND

FOR THE YEARS ENDED DECEMBER 31, 2015 AND 2014

	<u>2015</u>		<u>2014</u>
Balance, January 1,	\$ 805,171	\$	1,110,818
Increased by:			
Premium on Sale of Notes	84,557		41,025
Funded Improvements Authorizations Cancelled	 312,451		2,328
Decreased By:	1,202,179		1,154,171
Anticipated as Current Fund Revenue	700,000		
Appropriated to Finance Improvement Authorizations	-		349,000
	 		2 12,000
Balance, December 31,	\$ 502,179	\$	805,171

CITY OF CLIFTON COMPARATIVE BALANCE SHEETS - REGULATORY BASIS SEWER UTILITY FUND AS OF DECEMBER 31, 2015 AND 2014

	<u>2015</u>	<u>2014</u>
ASSETS		
OPERATING FUND Cash	\$ 1,052,486	\$ 713,412
Receivables With Full Reserves Sewer User Fees Receivable	 1,509,778	746,777
	 1,509,778	746,777
Total Operating Fund	 2,562,264	1,460,189
CAPITAL FUND Cash Due from General Capital Fund	11,996,648	7,445,441 2,508
Fixed Capital Fixed Capital Authorized and Uncompleted	 21,029,955 21,385,149	20,928,314 12,820,149
Total Capital Fund	 54,411,752	41,196,412
	\$ 56,974,016	\$ 42,656,601

CITY OF CLIFTON COMPARATIVE BALANCE SHEETS - REGULATORY BASIS SEWER UTILITY FUND AS OF DECEMBER 31, 2015 AND 2014 (Continued)

LIABILITIES, RESERVES AND FUND BALANCE	<u>2015</u>			<u>2014</u>
OPERATING FUND				
Liabilities				
Appropriation Reserves	\$	248,932	\$	145,472
Encumbrances Payable		57,770		37,340
Accrued Interest Bonds		114,218		120,143
Accrued Interest Loans		9,073		11,885
Accrued Interest Notes		19,273		9,705
Prepaid Sewer Fees		29,600		12,016
Sewer Overpayments		109	_	275
		478,975		336,836
Reserve for Receivables		1,509,778		746,777
Fund Balance		573,511	_	376,576
Total Operating Fund		2,562,264		1,460,189
CAPITAL FUND				
Serial Bonds		12,754,203		13,826,521
Environmental Infrastructure Trust Loans		722,491		770,169
Wastewater Trust Loans		275,000		400,000
Bond Anticipation Notes		9,756,218		4,658,218
Contracts Payable		2,377,157		597,540
Improvement Authorizations				
Funded		2,299,573		2,568,755
Unfunded		15,136,583		9,313,354
Capital Improvement Fund		188,000		173,000
Reserve for Amortization		10,085,171		8,463,534
Deferred Reserve for Amortization		492,000		257,000
Fund Balance		325,356	_	168,321
Total Capital Fund		54,411,752		41,196,412
	\$	56,974,016	\$	42,656,601

There were Bonds and Notes Authorized But Not Issued on December 31, 2015 and 2014 of \$8,330,021 and \$5,373,021, respectively.

CITY OF CLIFTON

COMPARATIVE STATEMENTS OF OPERATIONS AND CHANGES IN OPERATING FUND BALANCE REGULATORY BASIS - SEWER UTILITY OPERATING FUND FOR THE YEARS ENDED DECEMBER 31, 2015 AND 2014

	<u>2015</u>		<u>2014</u>
REVENUES AND OTHER INCOME REALIZED			
Fund Balance Anticipated	\$	125,000	\$ 600,000
Sewer User Fees		9,882,606	8,152,175
Sewer User Fees - Direct		268,653	253,286
Miscellaneous Revenues and Fees		204,328	546,392
Non-Budget Revenues		152,983	51,043
Other Credits to Income			
Unexpended Balances of Appropriation Reserves Lapsed		138,176	 5,834
Total Income		10,771,746	 9,608,730
EXPENDITURES			
Operating		7,854,700	7,016,620
Capital Outlay		350,000	350,000
Debt Service		2,086,111	1,851,963
Deferred Charges and Statutory Expenditures		159,000	 106,880
Total Expenditures		10,449,811	 9,325,463
Statutory Excess to Fund Balance		321,935	283,267
Fund Balance, January 1,		376,576	 693,309
		698,511	976,576
Decreased by: Utilized as Anticipated Revenue		125,000	600,000
Offized as Amucipated Revenue		123,000	 000,000
Balance, December 31,	\$	573,511	\$ 376,576

CITY OF CLIFTON COMPARATIVE STATEMENTS OF CHANGES IN FUND BALANCE - REGULATORY BASIS SEWER UTILITY CAPITAL FUND FOR THE YEARS ENDED DECEMBER 31, 2015 AND 2014

	<u>2015</u>	<u>2014</u>
Balance, January 1,	\$ 168,321	\$ 594,775
Increased by:		
Premium on Sale of Notes	 157,035	 33,446
	325,356	628,221
Decreased by:		
Anticipated as Revenue in Sewer Utility Operating Fund		379,900
Appropriation to Finance Improvement Authorizations	 	 80,000
Balance, December 31,	\$ 325,356	\$ 168,321

CITY OF CLIFTON COMPARATIVE STATEMENTS OF REVENUES - REGULATORY BASIS SEWER UTILITY OPERATING FUND FOR THE YEARS ENDED DECEMBER 31, 2015 AND 2014

	<u>20</u>	<u>)15</u>	<u>20</u>	<u>)14</u>
	<u>Anticipated</u>	Anticipated Realized		Realized
Fund Balance Anticipated	\$ 125,000	\$ 125,000	\$ 600,000	\$ 600,000
Sewer User Fees	8,000,000	8,000,000	8,000,000	8,152,175
Sewer User Fees - Additional	2,035,700	1,882,606		
Sewer User Fees - Direct	165,000	268,653	246,000	253,286
Interest and Cost on User Fees	100,000	155,995	79,000	112,811
Sewer Capital Fund Balance			379,900	379,900
Debt Service Reimbursement	48,000	48,333	53,600	53,681
Total Budget Revenues	\$ 10,473,700	\$ 10,480,587	\$ 9,358,500	\$ 9,551,853

CITY OF CLIFTON STATEMENT OF EXPENDITURES - REGULATORY BASIS SEWER UTILITY OPERATING FUND FOR THE YEAR ENDED DECEMBER 31, 2015

	Appro	<u>priated</u>	Exper	<u>nded</u>	
		Budget After	Paid or		
	Budget	Modification	Charged	Reserved	Cancelled
OPERATING					
Salaries and Wages	\$ 820,700	\$ 820,700	\$ 733,489	\$ 87,211	
Other Expenses	7,041,000	7,034,000	6,889,269	144,731	
Total Operating	7,861,700	7,854,700	7,622,758	231,942	
CAPITAL IMPROVEMENTS					
Capital Improvement Fund	250,000	250,000	250,000		
Capital Outlay	100,000	100,000	84,611	15,389	
Total Capital Improvements	350,000	350,000	334,611	15,389	-
DEBT SERVICE					
Payment of Bond Principal	1,075,000	1,075,000	1,072,318		\$ 2,682
Payment of Bond Anticipation Notes	275,000	275,000	275,000		
Interest on Bonds	500,000	500,000	484,870		15,130
Interest on Notes	55,000	55,000	55,000		
Wastewater Loan - Principal & Interest	205,000	205,000	198,923	_	6,077
Total Debt Service	2,110,000	2,110,000	2,086,111		23,889
DEFERRED CHARGES AND STATUTORY					
Statutory Expenditures Contribution to					
	70.100	70.100	70 100		
Public Employees Retirement System	79,100	79,100	79,100	1 (01	
Social Security System (O.A.S.I.) Unemployment Compensation Insurance	64,600 8,300	71,600 8,300	69,999 8,300	1,601	
Onemployment Compensation insurance	8,300	6,300	6,300		
Total Deferred Charges and Statutons					
Total Deferred Charges and Statutory Expenditures	152,000	159,000	157,399	1,601	_
Experiences	132,000	137,000	131,377	1,001	
	\$10,473,700	\$ 10,473,700	\$ 10,200,879	\$ 248,932	\$ 23,889

CITY OF CLIFTON STATEMENT OF EXPENDITURES - REGULATORY BASIS SEWER UTILITY OPERATING FUND FOR THE YEAR ENDED DECEMBER 31, 2014

		<u>Appro</u>	<u>opropriated</u> <u>Expen</u>						
			Budget After		Paid or				
		<u>Budget</u>	<u>Modification</u>		Charged	<u>R</u> 6	<u>eserved</u>	<u>Ca</u>	ancelled
OPERATING									
Salaries and Wages	\$	604,000	\$ 624,000	\$		\$	5,674		
Other Expenses	_	6,416,500	6,392,620	_	6,291,739		100,881	_	
Total Operating	_	7,020,500	7,016,620		6,910,065		106,555		
CAPITAL IMPROVEMENTS									
Capital Improvement Fund		250,000	250,000		250,000				
Capital Outlay		100,000	100,000	_	61,334		38,666		
Total Capital Improvements		350,000	350,000	_	311,334		38,666		
DEBT SERVICE									
Payment of Bond Principal		880,000	880,000		875,732			\$	4,268
Payment of Bond Anticipation Notes		165,000	165,000		164,372				628
Interest on Bonds		550,000	550,000		527,656				22,344
Interest on Notes		70,000	70,000		67,502				2,498
Wastewater Loan - Principal & Interest	_	220,000	220,000	_	216,701				3,299
Total Debt Service	_	1,885,000	1,885,000		1,851,963				33,037
DEFERRED CHARGES AND STATUTORY									
Statutory Expenditures									
Contribution to									
Public Employees Retirement System		58,500	58,500		58,500				
Social Security System (O.A.S.I.)		44,500	48,380	_	48,129		251		-
Total Deferred Charges and Statutory									
Expenditures	_	103,000	106,880	_	106,629		251		
	\$	9,358,500	\$ 9,358,500	\$	9,179,991	\$	145,472	\$	33,037

CITY OF CLIFTON COMPARATIVE BALANCE SHEETS - REGULATORY BASIS PUBLIC HOUSING FUND AS OF DECEMBER 31, 2015 AND 2014

ASSETS	<u>2015</u>			<u>2014</u>
1.002.10				
MODERATE REHABILITATION FUND Cash	\$	88,671	\$	88,446
Total Moderate Rehabilitation Fund		88,671	_	88,446
VOUCHER PROGRAM FUND		124 000		210.570
Cash Land, Structures and Equipment		424,999 75,350		210,570 75,350
Total Voucher Program Fund		500,349	_	285,920
Total Assets	\$	589,020	\$	374,366
LIABILITIES AND FUND BALANCE				
MODERATE REHABILITATION FUND Fund Balance				
Unreserved/Undesignated	\$	88,671	\$	88,446
Total Moderate Rehabilitation Fund		88,671		88,446
VOUCHER PROGRAM FUND				
Liabilities:				
Accounts Payable		15,969		23,145
Due to Current Fund		10,717		13,605
Tenant Security Deposits		75,134	_	74,944
Total Liabilities		101,820		111,694
Fund Balance				
Investment in Fixed Assets		75,350		75,350
Unreserved:		73,330		75,550
Designated for Housing Assistance Payments		(18,499)		(136,602)
Undesignated		341,678	_	235,478
Total Fund Balance		398,529	_	174,226
Total Voucher Program Fund		500,349		285,920
Total Liabilities and Fund Balance	\$	589,020	\$	374,366

CITY OF CLIFTON

COMPARATIVE STATEMENTS OF OPERATIONS AND CHANGES IN FUND BALANCE REGULATORY BASIS

PUBLIC HOUSING MODERATE REHABILITATION FUND FOR THE YEARS ENDED DECEMBER 31, 2015 AND 2014

	<u>2015</u>	<u>2014</u>
REVENUES Interest Earned	\$ 225	\$ 224
Total Revenues	 225	 224
EXPENSES Housing Assistance Payments	 	 <u>-</u>
Total Expenses	 	
Excess of Revenues Over Expenses	225	224
Balance, January 1	 88,446	 88,222
Balance, December 31	\$ 88,671	\$ 88,446

CITY OF CLIFTON

COMPARATIVE STATEMENTS OF OPERATIONS AND CHANGES IN FUND BALANCE REGULATORY BASIS

PUBLIC HOUSING VOUCHER PROGRAM FUND FOR THE YEARS ENDED DECEMBER 31, 2015 AND 2014

		<u>2015</u>		<u>2014</u>
REVENUES				
HUD Public Housing Assistance Grants	\$	2,236,155	\$	1,805,414
Other Income - Portability Fees - Current Year	Ψ	796,944	4	738,953
Other Income - Portability Fees - Prior Year		151,076		730,733
Interest Earned		1,047		1,061
Total Revenues		3,185,222		2,545,428
EXPENSES				
Administrative Expenses		296,063		292,455
Housing Assistance Payments		1,916,238		1,917,355
HAP Portability Expenses		748,618		725,619
Total Expenses		2,960,919		2,935,429
Excess (Deficiency) of Revenues Over (Under) Expenses		224,303		(390,001)
Balance, January 1		174,226		564,227
Balance, December 31	\$	398,529	\$	174,226
Datatice, December 31	Ф	370,329	Ф	1/4,420

CITY OF CLIFTON COMPARATIVE BALANCE SHEETS - REGULATORY BASIS FREE PUBLIC LIBRARY FUND AS OF DECEMBER 31, 2015 AND 2014

		<u>2015</u>	<u>2014</u>
ASSETS			
Cash	<u>\$</u>	1,431,939	\$ 1,249,703
LIABILITIES AND FUND BALANCE			
Accounts Payable Fund Balance	\$	101,598 1,330,341	\$ 119,948 1,129,755
Total Liabilities and Fund Balance	\$	1,431,939	\$ 1,249,703

CITY OF CLIFTON

COMPARATIVE STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - REGULATORY BASIS FREE PUBLIC LIBRARY FUND

FOR THE YEARS ENDED DECEMBER 31, 2015 AND 2014

	<u>2015</u>		<u>2014</u>
REVENUES			
City Contribution	\$	436,809	\$ 227,828
State Aid		36,792	36,569
Fines		49,736	53,653
Lost and Paid		9,217	9,035
Book Sales		5,479	5,236
Public Use Printing and Paper Sales		23,429	15,917
Interest		4,315	2,614
Photocopies		2,802	5,561
Postage - Reimbursement		1,342	1,537
Pals Plus Rent		16,800	16,800
Community Room		2,110	1,385
Other Miscellaneous Income		2,851	7,033
Grants/Restricted Donations		15,202	9,175
Gifts/Unrestricted Donations		4,205	 352,941
Total Revenues		611,089	 745,284
EXPENDITURES			
Books/Periodicals		137,083	164,516
Consulting Services		23,417	46,231
Office/Library Supplies		11,509	19,149
Cleaning			
Janitorial Supplies		10,101	9,778
Computer Equipment and Supplies		16,903	22,229
Other Equipment		23,600	79,824
Repairs and Maintenance		93,799	99,839
Electric and Gas		8,686	12,899
Restricted Funds		16,906	10,578
Capital Improvements		44,295	42,179
Miscellaneous		24,204	 34,385
Total Expenditures		410,503	 541,607
Excess in Revenue		200,586	203,677
Fund Balance, January 1,		1,129,755	 926,078
Fund Balance, December 31,	\$	1,330,341	\$ 1,129,755

CITY OF CLIFTON COMPARATIVE BALANCE SHEETS - REGULATORY BASIS GENERAL FIXED ASSETS ACCOUNT GROUP

AS OF DECEMBER 31, 2015 AND 2014

	<u>2015</u>	<u>2014</u>
ASSETS		
Land and Land Improvements	\$ 78,892,623	\$ 78,865,265
Buildings and Building Improvements	24,425,941	24,256,283
Machinery and Equipment	25,857,887	35,236,162
Construction in Progress	909,794	365,108
	\$130,086,245	\$ 138,722,818
FUND BALANCE		
Investment in General Fixed Assets	\$130,086,245	\$ 138,722,818

NOTES TO FINANCIAL STATEMENTS

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

The City of Clifton (the "City") was incorporated in 1917 and operates under the Municipal Manager form of government. Under this form of government, the City Manager who is appointed by the City Council, functions as the Chief Executive and Administrative Officer of the City. The City Manager, who also functions as the Director of Public Safety, makes all police and fire department appointments and promotions from Civil Service eligibility lists. Additionally, he is responsible for the hiring of all other municipal employees. The City Manager attends all meetings of the City Council and he is obligated to implement all of its policy decisions. The City charter provides for an elected body of seven (7) members each serving a four-year term with each council member being elected at large and representing this City as whole. The City Council in turn selects the Mayor from among its members. As policy-making body of the City, the City Council has the power to do whatever it deems necessary to promote and maintain the health, safety, welfare, comfort and peace of the City. The Mayor does, however, have additional responsibilities including presiding at City Council meetings and making appointments to the Planning Board and the Board of Library Trustees. The City's major operations include public safety, road repair and maintenance, sanitation, fire protection, recreation and parks, health services, and general administrative services.

GASB requires the financial reporting entity to include both the primary government and component units. Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt or the levying of taxes. The City is not includable in any other reporting entity as a component unit.

The financial statements contained herein include only those boards, bodies, officers or commissions as required by NJS 40A:5-5. There were no organizations or entities which were considered component units of the City as defined by GAAP.

B. Description of Regulatory Basis of Accounting

The financial statements of the City of Clifton have been prepared on a basis of accounting in conformity with accounting principles and practices prescribed or permitted by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division") which is a regulatory basis of accounting other than accounting principles generally accepted in the United States of America (GAAP). Such principles and practices are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with respect to public funds. Under this method of accounting, the City accounts for its financial transactions through separate funds, which differ from the fund structure required by GAAP.

The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. GASB has adopted accounting statements to be used by governmental units when reporting financial position and results of operations in accordance with accounting principles generally accepted in the United States of America. (GAAP). The municipalities in the State of New Jersey do not prepare financial statements in accordance with GAAP and thus do not comply with all of the GASB pronouncements.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Basis of Presentation – Financial Statements

The City uses funds, as required by the Division, to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial administration by segregating transactions related to certain City functions or activities. The City also uses an account group, which is designed to provide accountability for certain assets that are not recorded in those Funds.

The City has the following funds and account group:

<u>Current Fund</u> – This fund is used to account for the revenues and expenditures for governmental operations of a general nature and the assets and liabilities related to such activities, including Federal and State grants not accounted for in another fund.

<u>Trust Funds</u> - These funds are used to account for assets held by the government in a trustee capacity. Funds held by the City as an agent for individuals, private organizations, or other governments are recorded in the Trust Funds.

<u>Animal Control Fund</u> - This fund is used to account for fees collected from dog and cat licenses and expenditures which are regulated by NJS 4:19-15.11.

<u>Other Trust Fund</u> - This fund is established to account for the assets and resources, which are held by the City as a trustee or agent for individuals, private organizations, other governments and/or other funds. These funds include dedicated fees/proceeds collected, developer deposits, payroll related deposits and funds deposited with the City as collateral.

<u>Unemployment Insurance Fund</u> - This fund is used to account for employee and employer contributions for the purpose of providing unemployment benefits to former eligible employees.

<u>Self- Insurance Fund</u> - This fund is used to account for the resources and expenditures for workmen's compensation and employee medical self-insurance claims and premiums.

<u>Community Development Block Grant Fund</u> - This fund is used to account for grant proceeds, program income and related expenditures for Federal Block grant entitlements.

<u>Revolving Loan Fund</u> - This fund is used to account for the receipts and disbursements relating to the City's revolving economic development loan and grant program.

<u>General Capital Fund</u> – This fund is used to account for the receipt and disbursement of funds used and related financial transactions related to the acquisition or improvement of general capital facilities and other capital assets, other than those acquired in the Current Fund.

<u>Sewer Utility Fund</u> - This fund is used to account for the revenues and expenditures for the operation of the City's sanitary sewerage system and the assets and liabilities relative to such activities. Acquisition or improvement of capital facilities and other capital assets for the sewer utility is accounted for in the capital section of the fund.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. <u>Basis of Presentation – Financial Statements</u> (Continued)

<u>Public Housing Fund</u> – This fund is used to account for the revenues and expenditures for operation of the City's Public Housing Agency.

<u>Free Public Library Fund</u> – This fund is used to account for the revenues and expenditures of funds from the City library activities generated by services provided to the Community.

<u>General Fixed Assets Account Group</u> - This account group is used to account for all general fixed assets of the City, other than those accounted for in the sewer utility and public housing funds. The City's infrastructure is not reported in the account group.

<u>Comparative Data</u> - Comparative data for the prior year has been presented in the accompanying financial statements in order to provide an understanding of changes in the City's financial position and operations. However, comparative data have not been presented in all statements because their inclusion would make certain statements unduly complex and difficult to understand.

<u>Reclassifications</u> - Certain reclassifications may have been made to the December 31, 2014 balances to conform to the December 31, 2015 presentation.

<u>Financial Statements – Regulatory Basis</u>

The GASB Codification also requires the financial statements of a governmental unit to be presented in the basic financial statements in accordance with GAAP. The City presents the regulatory basis financial statements listed in the table of contents which are required by the Division and which differ from the basic financial statements required by GAAP. In addition, the Division requires the regulatory basis financial statements listed in the table of contents to be referenced to the supplementary schedules. This practice differs from reporting requirements under GAAP.

D. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the accounting principles and practices prescribed by the Division in accordance with the regulatory basis of accounting. Measurement focus indicates the type of resources being measured. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The City of Clifton follows a modified accrual basis of accounting. Under this method of accounting, revenues, except State/Federal Aid, are recognized when received and expenditures are recorded when incurred. The accounting principles and practices prescribed or permitted for municipalities by the Division ("regulatory basis of accounting") differ in certain respects from accounting principles generally accepted in the United States of America (GAAP) applicable to local government units. The more significant differences are as follows:

<u>Cash and Investments</u> - Cash includes amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the government. Investments are reported at cost and are limited by N.J.S.A. 40A:5-15.1 et seq. GAAP requires that all investments be reported at fair value.

<u>Inventories</u> - The costs of inventories of supplies for all funds are recorded as expenditures at the time individual items are purchased. The costs of inventories are not included on the various balance sheets. GAAP requires inventories to be recorded as assets in proprietary-type funds.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Measurement Focus and Basis of Accounting (Continued)

Property Tax Revenues/Receivables - Real property taxes are assessed locally, based upon the assessed value of the property. The tax bill includes a levy for Municipal, County, and School purposes. The bills are mailed annually in June for that calendar year's levy. Taxes are payable in four quarterly installments on February 1, May 1, August 1, and November 1. The amounts of the first and second installments are determined as one-quarter of the total tax levied against the property for the preceding year. The installment due the third and fourth quarters is determined by taking the current year levy less the amount previously charged for the first and second installments, with the remainder being divided equally. If unpaid on these dates, the amount due becomes delinquent and subject to interest at 8% per annum, or 18% on any delinquency amount in excess of \$1,500. A penalty of up to 6% of the delinquency may be imposed on a taxpayer with a delinquency in excess of \$10,000 who fails to pay that delinquency prior to the end of the fiscal year in which the charges become delinquent. The school levy is turned over to the Board of Education as expenditures are incurred, and the balance, if any, must be transferred as of December 31, of each fiscal year. County taxes are paid quarterly on February 15, May 15, August 15 and November 15, to the County by the City. When unpaid taxes or any municipal lien, or part thereof, on real property, remains in arrears on April first in the year following the calendar year levy when the same became in arrears, the collector in the municipality shall, subject to the provisions of the New Jersey Statutes, enforce the lien by placing the property on a standard tax sale. The City also has the option when unpaid taxes or any municipal lien, or part thereof, on real property remains in arrears on the 11th day of the eleventh month in the fiscal year when the taxes or lien became in arrears, the collector in the municipality shall, subject to the provisions of the New Jersey Statutes, enforce the lien by placing property on an accelerated tax sale, provided that the sale is conducted and completed no earlier than in the last month of the fiscal year. The City may institute annual in rem tax foreclosure proceedings to enforce the tax collection or acquisition of title to the property. In accordance with the accounting principles prescribed by the State of New Jersey, current and delinquent taxes are realized as revenue when collected. Since delinquent taxes and liens are fully reserved, no provision has been made to estimate that portion of the tax receivable and tax title liens that are uncollectible. GAAP requires property tax revenues to be recognized in the accounting period when they become susceptible to accrual (i.e., when they are both levied and available), reduced by an allowance for doubtful accounts.

<u>Miscellaneous Revenues/Receivables</u> - Miscellaneous revenues are recognized on a cash basis. Receivables for the miscellaneous items that are susceptible to accrual are recorded with offsetting reserves on the balance sheet of the City's Current Fund. GAAP requires such revenues to be recognized in the accounting period when they become susceptible to accrual (i.e., when they are both measurable and available).

<u>Sewer Utility Revenues/Receivables</u> - Utility charges are levied semi-annually based upon a flat service charge and if applicable, an excess consumption or usage charge. Revenues from these sources are recognized on a cash basis. Receivables that are susceptible to accrual are recorded with offsetting reserves on the balance sheet of the City's sewer utility operating fund. GAAP requires such revenues to be recognized in the accounting period when they become susceptible to accrual, reduced by an allowance for doubtful accounts.

<u>Grant and Similar Award Revenues/Receivables</u> - Federal and State grants, entitlements or shared revenues received for purposes normally financed through the Current Fund are recognized when anticipated in the City's budget. GAAP requires such revenues to be recognized as soon as all eligibility requirements imposed by the grantor or provider have been met.

<u>Property Acquired for Taxes</u> – Property acquired for taxes is recorded in the Current Fund at the assessed valuation when such property was acquired, and is fully reserved. GAAP requires such property to be recorded as a capital asset in the government-wide financial statements at fair value on the date of acquisition.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Measurement Focus and Basis of Accounting (Continued)

<u>Interfunds</u> - Interfund receivables in the Current Fund are recorded with offsetting reserves, which are created by charges to operations. Income is recognized in the year the receivables are liquidated. Interfund receivables in the other funds are not offset by reserves. GAAP does not require the establishment of an offsetting reserve for interfunds and, therefore, does not recognize income in the year liquidated.

<u>Deferred Charges</u> – Certain expenditures, operating deficits and other items are required to be deferred to budgets of succeeding years. GAAP requires expenditures, operating deficits and certain other items generally to be recognized when incurred, if measurable.

<u>Appropriation Reserves</u> – Appropriation reserves are recorded as liabilities and are available, until lapsed at the close of the succeeding year, to meet specific claims, commitments or contracts incurred during the preceding year. Lapsed appropriation reserves are recorded as additions to income. Appropriation reserves do not exist under GAAP.

Expenditures – Expenditures are recorded on the "budgetary" basis of accounting. Generally, expenditures are recorded when an amount is encumbered for goods or services through the issuance of a purchase order in conjunction with an encumbrance accounting system. Outstanding encumbrances at December 31, are reported as a cash liability in the financial statements. Unexpended or uncommitted appropriations, at December 31, are reported as expenditures through the establishment of appropriation reserves unless cancelled by the governing body. GAAP requires expenditures to be recognized in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term debt, as well as expenditures related to compensated absences and claims and judgements, which are recognized when due.

Encumbrances - Contractual orders outstanding at December 31, are reported as expenditures and liabilities through the establishment of an encumbrance payable. Encumbrances do not constitute expenditures or liabilities under GAAP.

<u>Compensated Absences</u> - Expenditures relating to obligations for unused vested accumulated vacation and sick leave are not recorded until paid; however, municipalities may establish and budget reserve funds subject to NJSA 40A:4-39 for the future payment of compensated absences. GAAP requires that the amount that would normally be liquidated with expendable available financial resources be recorded as an expenditure in the operating funds and the remaining obligations are recorded as a long-term obligation in the government-wide financial statements.

<u>Incurred But Not Reported (IBNR) Reserves and Claims Payable</u> - The City has not created a reserve for any potential unreported self-insurance losses which have taken place but in which the City has not received notices or report of losses (i.e. IBNR). Additionally, the City has not recorded a liability for those claims filed, but which have not been paid (i.e. claims payable). GAAP requires that the amount that would normally be liquidated with expendable available financial resources be recorded as an expenditure in the operating funds and the remaining potential claims are recorded as a long-term obligation in the government-wide financial statements.

<u>Tax Appeals and Other Contingent Losses</u> - Losses arising from tax appeals and other contingent losses are recognized at the time a decision is rendered by an administrative or judicial body; however, municipalities may establish reserves transferred from tax collections or by budget appropriation for future payments of tax appeal losses. GAAP requires such amounts to be recorded when it is probable that a loss has been incurred and the amount of such loss can be reasonably estimated.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Measurement Focus and Basis of Accounting (Continued)

<u>Deferred School Taxes</u> – School taxes raised in advance in the Current Fund for a school fiscal year (July 1 to June 30) which remain unpaid at December 31 of the calendar year levied may be deferred to fund balance to the extent of not more than 50% of the annual levy providing no requisition has been made by the school district for such amount. GAAP does not permit the deferral of unpaid school taxes to fund balance at year end.

<u>General Fixed Assets</u> - In accordance with NJAC 5:30-5.6, Accounting for Governmental Fixed Assets, the City of Clifton has developed a fixed assets accounting and reporting system. Fixed assets are defined by the City as assets with an initial, individual cost of \$5,000 and an estimated useful life in excess of two years.

Fixed assets used in governmental operations (general fixed assets) are accounted for in the General Fixed Assets Account Group. Public domain ("infrastructure") general fixed assets consisting of certain improvements other than buildings, such as roads, bridges, curbs and gutters, streets and sidewalks and sewerage and drainage systems are not capitalized.

General Fixed Assets purchased after December 31, 1989 are stated as cost. Donated fixed assets are recorded at estimated fair market value at the date of donation.

General Fixed Assets purchased prior to December 31, 1989 are stated as follows:

Land and Buildings Machinery and Equipment Assessed Value Replacement Cost

No depreciation has been provided for in the financial statements.

Expenditures for construction in progress are recorded in the General Capital Fund until such time as the construction is completed and put into operation for general fixed assets.

Accounting for utility fund "fixed capital" remains unchanged under NJAC 5:30-5.6.

Property and equipment purchased by the Sewer Utility Fund are recorded in the capital account at cost and are adjusted for disposition and abandonment. The amounts shown do not purport to represent reproduction costs or current value. Contributions in aid of construction are not capitalized. The balance in the Reserve for Amortization and Deferred Reserve for Amortization accounts in the Sewer Utility Capital Fund represents charges to operations for the costs of acquisitions of property, equipment and improvements. The utility does not record depreciation on fixed assets.

GAAP requires that capital assets be recorded in proprietary-type funds as well as the government-wide financial statement at historical or estimated historical cost if actual historical cost is not available. In addition, GAAP requires depreciation on capital assets to be recorded in proprietary-type funds as well as in the government-wide financial statements.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Measurement Focus and Basis of Accounting (Continued)

<u>Use of Estimates</u> - The preparation of financial statements requires management of the City to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of accrued revenues and expenditures during the reporting period. Accordingly, actual results could differ from those estimates.

NOTE 2 STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. Budgets and Budgetary Accounting - An annual budget is required to be adopted and integrated into the accounting system to provide budgetary control over revenues and expenditures. Budget amounts presented in the accompanying financial statements represent amounts adopted by the City and approved by the State Division of Local Government Services as per N.J.S.A. 40A:4 et seq.

The City is not required to adopt budgets for the following funds:

Trust Funds General Capital Fund Sewer Utility Capital Fund Public Housing Fund Free Public Library Fund

The governing body is required to introduce and approve the annual budget no later than February 10, of the fiscal year. The budget is required to be adopted no later than March 20, and prior to adoption must be certified by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. The Director of the Division of Local Government Services, with the approval of the Local Finance Board may extend the introduction and approval and adoption dates of the municipal budget. The budget is prepared by fund, function, activity and line item (salary or other expense) and includes information on the previous year. The legal level of control for appropriations is exercised at the individual line item level for all operating budgets adopted. The governing body of the municipality may authorize emergency appropriations and the inclusion of certain special items of revenue to the budget after its adoption and determination of the tax rate. During the last two months of the fiscal year, the governing body may, by a 2/3 vote; amend the budget through line item transfers. Management has no authority to amend the budget without the approval of the governing body. Expenditures may not legally exceed budgeted appropriations at the line item level. During 2015 and 2014 the City Council increased the original budget by \$2,271,585 and \$1,160,498. The increases were funded by additional aid allotted to the City in 2015 and 2014. In addition, the governing body approved several budget transfers during 2015 and 2014.

NOTE 3 CASH DEPOSITS AND INVESTMENTS

The City considers petty cash, change funds, cash in banks, certificates of deposit and deposits with the New Jersey Cash Management Fund as cash and cash equivalents.

A. Cash Deposits

The City's deposits are insured through either the Federal Deposit Insurance Corporation (FDIC), Securities Investor Protection Corporation (SIPC) or New Jersey's Governmental Unit Deposit Protection Act (GUDPA). The City is required to deposit their funds in a depository which is protecting such funds pursuant to GUDPA. The New Jersey Governmental Unit Deposit Protection Act requires all banks doing business in the State of New Jersey to pledge collateral equal to at least 5% of the average amount of its public deposits and 100% of the average amount of its public funds in excess of the lesser of 75% of its capital funds or \$200 million for all deposits not covered by the FDIC.

Bank balances are insured up to \$250,000 in the aggregate by the FDIC for each bank. SIPC replaces cash claims up to a maximum of \$250,000 for each failed brokerage firm. At December 31, 2015 and 2014, the book value of the City's deposits were \$70,444,418 and \$64,567,522 and bank and brokerage firm balances of the City's deposits amounted to \$71,131,279 and \$64,916,667, respectively. The City's deposits which are displayed on the various fund balance sheets as "cash" are categorized as:

	<u>Bank Balance</u>						
Depository Account		<u>2015</u>		<u>2014</u>			
Insured Uninsured and Collateralized	\$	71,123,609 7,670	\$	64,909,005 7,662			
	<u>\$</u>	71,131,279	\$	64,916,667			

<u>Custodial Credit Risk – Deposits</u> – Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The City does not have a formal policy for custodial credit risk. As of December 31, 2015 and 2014, the City's bank balances of \$7,670 and \$7,662 were exposed to custodial credit risk as follows:

	<u>2015</u>	<u>2014</u>
Uninsured and Collateralized		
Collateral held by pledging financial institution's tru	ıst	
department but not in the City's name	\$ 7,670	\$ 7,662

NOTE 3 CASH DEPOSITS AND INVESTMENTS (Continued)

B. Investments

The City is permitted to invest public funds in accordance with the types of securities authorized by N.J.S.A. 40A:5-15.1. Investments include bonds or other obligations of the United States or obligations guaranteed by the United States of America, Government Money Market Mutual Funds, bonds or other obligations of the City or bonds or other obligations of the school districts which are a part of the City or school districts located within the City, Local Government investment pools, and agreements for the repurchase of fully collateralized securities, if transacted in accordance with NJSA 40A:5-15.1 (8a-8e).

As of December 31, 2015 and 2014 the City had no outstanding investments.

Interest earned in the General Capital Fund, Animal Control Fund and certain Other Trust Funds are assigned to the Current Fund in accordance with the regulatory basis of accounting. Interest earned in the Sewer Utility Capital Fund is assigned to the Sewer Utility Operating Fund in accordance with the regulatory basis of accounting.

NOTE 4 TAXES AND UTILITY CHARGES AND FEES RECEIVABLE

Receivables at December 31, 2015 consisted of the following:

<u>2015</u>	Current	Sewer <u>Utility</u>	<u>Total</u>
Property Taxes	\$ 3,509,004		\$ 3,509,004
Tax Title Liens	10,009		10,009
Sewer Utility Fees		\$ 1,509,778	1,509,778
Special Improvement District Taxes	 6,608	 	 6,608
	\$ 3,525,621	\$ 1,509,778	\$ 5,035,399

In 2015, the City collected \$3,178,208 from delinquent taxes and tax title liens, \$6,846 from special improvement district taxes and \$732,208 from sewer utility fees, which represented 98%, 100% and 98%, respectively, of the prior year delinquent receivable balances at December 31, 2014.

NOTE 4 TAXES AND UTILITY CHARGES AND FEES RECEIVABLE

Receivables at December 31, 2014 consisted of the following:

<u>2014</u>	<u>Current</u>	Sewer <u>Utility</u>	<u>Total</u>
Property Taxes	\$ 3,229,058		\$ 3,229,058
Tax Title Liens	8,998		8,998
Sewer Utility Fees		\$ 746,777	746,777
Special Improvement District Taxes	6,846	 	 6,846
	\$ 3,244,902	\$ 746,777	\$ 3,991,679

In 2014, the City collected \$3,009,523 from delinquent taxes and tax title liens, \$8,468 from special improvement district taxes and \$704,904 from sewer utility fees and sewer liens, which represented 83%, 100% and 95%, respectively, of the prior year delinquent receivable balances at December 31, 2013.

NOTE 5 DUE TO/FROM OTHER FUNDS

As of December 31, interfund receivables and payables that resulted from various interfund transactions were as follows:

	<u>2015</u>				<u>2014</u>					
	Γ	Oue from	Due to		Due from			Due to		
	Ot	her Funds	Other Funds		Funds Other Funds Other Funds		Other Funds		0	ther Funds
Current Fund:										
Regular	\$	30,959	\$	261,225	\$	38,680	\$	1,205,422		
Grant		261,225				1,188,192				
Trust Fund:										
Other Trust				1,325		16,330				
Community Development Block Grant				18,917				25,075		
General Capital Fund						900		2,508		
Sewer Utility Capital Fund						2,508				
Public Housing Fund:										
Voucher Program			_	10,717				13,605		
Total	\$	292,184	\$	292,184	\$	1,246,610	\$	1,246,610		

The above balances are the result of expenditures being paid by one fund on behalf of another and revenues earned in one fund which are due to another fund.

The City expects all interfund balances to be liquidated within one year.

NOTE 6 DEFERRED CHARGES TO BE RAISED IN SUCCEEDING BUDGETS

Under the regulatory basis of accounting, certain expenditures are required to be deferred to budgets of succeeding years. At December 31, the following deferred charges are reported on the balance sheets of the following funds:

<u>2015</u>	Balance, December 31,		•		Subsequent Year Budget <u>Appropriation</u>		S	Balance to ucceeding Budgets
Current Fund Special Emergency Authorization	\$	800,000	\$	400,000	\$	400,000		
<u>2014</u>								
Current Fund Special Emergency Authorization	\$	1,200,000	\$	400,000	\$	800,000		

NOTE 7 DEFERRED SCHOOL TAXES

Under the regulatory basis of accounting, regulations allow for the deferral to fund balance of not more than 50% of the annual levy when school taxes are raised in advance for a school year and have not been requisitioned by the school district as of December 31. The balance of unpaid school taxes levied, amount deferred and the amount reported as a liability (payable) at December 31, 2015 and 2014 are as follows:

	Local District School						
		<u>2015</u>	<u>2014</u>				
Balance of Tax Deferred	\$	64,180,732 55,865,130	\$	62,952,189 55,865,130			
Taxes Payable	\$	8,315,602	\$	7,087,059			

NOTE 8 FUND BALANCES APPROPRIATED

Under the regulatory basis of accounting, fund balances in the Current Fund and Sewer Utility Operating Fund are comprised of cash surplus (fund balance) and non-cash surplus (fund balance). All or part of cash surplus as of December 31 may be anticipated in the subsequent year's budget. The non-cash surplus portion of fund balance may be utilized in the subsequent year's budget with the prior written consent of the Director of the Division of Local Government Services if certain guidelines are met as to its availability. Fund balances at December 31, which were appropriated and included as anticipated revenue in their own respective fund's budget for the succeeding year were as follows:

	201	.5	2014			
	Fund	Utilized	Fund	Utilized		
	Balance	in Subsequent	Balance	in Subsequent		
	December 31,	Year's Budget	December 31,	Year's Budget		
Current Fund						
Cash Surplus	\$ 7,915,514	\$ 4,300,000	\$ 8,910,288	\$ 6,055,538		
Non-Cash Surplus	844,829		1,229,950			
	\$ 8,760,343	\$ 4,300,000	\$10,140,238	\$ 6,055,538		
Sewer Utility Operating Fund						
Cash Surplus	\$ 573,511	\$ 25,000	\$ 376,576	\$ 125,000		
Non-Cash Surplus		-				
	\$ 573,511	\$ 25,000	\$ 376,576	\$ 125,000		

NOTE 9 FIXED ASSETS

A. General Fixed Assets

The following is a summary of changes in the general fixed assets account group for the years ended December 31, 2015 and 2014.

							Chang	ge in	
	Bal	ance					Accoun	nting	Balance,
	Decen	nber 31,					Estin	nate	December 31,
	<u>20</u>	014	Ado	ditions	Red	uctions	Adjust	ment	<u>2015</u>
<u>2015</u>									
Land and Land Improvements	\$ 78	,865,265	\$	119,65	5 \$	92,297			\$ 78,892,623
Buildings and Building Improvement	24	,256,283		407,80	9	238,151			24,425,94
Machinery and Equipment	35	,236,162		941,82	5	699,229	\$ (9,6	20,871)	25,857,88
Construction in Progress		365,108		735,59	2	190,906		-	909,79
	\$ 138	,722,818	\$ 2,	204,88	1 \$ 1	,220,583	\$ (9,6	20,871)	\$ 130,086,24
		Balan	ce					I	Balance,
]	Decembe	er 31,					Dec	cember 31,
		2013	3	Ac	dditions	Red	luctions		<u>2014</u>
<u>2014</u>									
Land and Land Improvements	\$	77,73	9,998	\$ 1	,128,589	\$	3,322	\$	78,865,265
Buildings and Building Improvement		24,06	0,602		195,681				24,256,283
Machinery and Equipment		33,56	9,595	1	,991,677		325,110		35,236,162
Construction in Progress		21	7,398		290,168		142,458		365,108
	_								
	\$	135,58	7,593	\$ 3	3,606,115	\$	470,890	\$ 1	38,722,818

NOTE 9 FIXED ASSETS (Continued)

B. Sewer Utility Fund Fixed Assets

The following is a summary of changes in the sewer utility fund fixed assets for the years ended December 31, 2015 and 2014.

	Balance			Balance,
	December 31,			December 31,
	<u>2014</u>	Additions	Reductions	<u>2015</u>
<u>2015</u>				
Martin Avenue Pump Station	\$ 1,144,126			\$ 1,144,126
Nutley Quarry Trunk Sewer	3,803,000			3,803,000
Weasel Brook Culvert	2,766,955			2,766,955
Various Sewer Improvements	13,214,233	\$ 101,641		13,315,874
	\$ 20,928,314	\$ 101,641	\$ -	\$ 21,029,955
	Balance			Balance,
	December 31,			December 31,
	<u>2013</u>	Additions	Reductions	<u>2014</u>
<u>2014</u>				
Martin Avenue Pump Station	\$ 1,144,126			\$ 1,144,126
Nutley Quarry Trunk Sewer	3,803,000			3,803,000
Weasel Brook Culvert	2,664,770	\$ 102,185		2,766,955
Various Sewer Improvements	12,966,882	247,351		13,214,233
	\$ 20,578,778	\$ 349,536	\$ -	\$ 20,928,314
		•		
C. <u>Public Housing Fund Fixed Assets</u>				
	Balance			Balance,
	December 31,			December 31,
	2014	Additions	Reductions	2015
2015	<u> </u>			
Land, Structures & Equipment	\$ 75,350	\$ -	\$ -	\$ 75,350
	Balance			Balance,
	December 31,			December 31,
	<u>2013</u>	<u>Additions</u>	Reductions	<u>2014</u>
<u>2014</u>				<u>—</u>
Land, Structures & Equipment	\$ 75,350	\$ -	<u>\$</u>	\$ 75,350

NOTE 10 MUNICIPAL DEBT

The Local Bond Law governs the issuance of bonds and notes used to finance capital expenditures. General obligation bonds have been issued for both general capital and sewer utility capital fund projects. All bonds are retired in serial installments within the statutory period of usefulness. Bonds issued by the City are general obligation bonds, backed by the full faith and credit of the City. Bond anticipation notes, which are issued to temporarily finance capital projects, must be paid off within ten years and four months or retired by the issuance of bonds.

The City's debt is summarized as follows:

		<u>2015</u>		<u>2014</u>
Issued				
General				
Bonds, Notes and Loans	\$	52,428,773	\$	58,217,503
Sewer Utility				
Bonds, Notes and Loans		23,507,912		19,654,908
		75,936,685		77,872,411
Less Funds Temporarily Held to Pay Bonds				
and Notes		1,091,956		2,095,324
Net Debt Issued		74,844,729		75,777,087
	-			
Authorized But Not Issued				
General				
Bonds and Notes		24,175,099		9,897,535
Sewer Utility				
Bonds and Notes		8,330,021		5,373,021
		22 505 120		15 270 557
	-	32,505,120		15,270,556
Net Bonds and Notes Issued and Authorized	Ф	107.240.040	ф	01 047 640
But Not Issued	\$	107,349,849	\$	91,047,643

NOTE 10 MUNICIPAL DEBT (Continued)

Statutory Net Debt

The statement of debt condition that follows is extracted from the City's Annual Debt Statement and indicates a statutory net debt of .885% and .797% at December 31, 2015 and 2014, respectively.

<u>2015</u>		Gross Debt	<u>I</u>	<u>Deductions</u>	Net Debt
General Debt	\$	76,603,872	\$	1,091,956	\$ 75,511,916
School Debt		10,637,000		10,637,000	
Utility Debt		31,837,933		23,342,491	 8,495,442
Total	\$	119,078,805	\$	35,071,447	\$ 84,007,358
2014		Gross Debt	<u>I</u>	<u>Deductions</u>	Net Debt
2014 General Debt	\$	<u>Gross Debt</u> 68,115,038	<u>I</u>	<u>Deductions</u> 2,345,324	\$ Net Debt 65,769,714
	•				\$
General Debt	•	68,115,038		2,345,324	\$
General Debt School Debt	•	68,115,038 12,822,000		2,345,324 12,822,000	\$ 65,769,714

Statutory Borrowing Power

The City's remaining borrowing power under N.J.S. 40A:2-6, as amended, at December 31, was as follows:

	<u>2015</u>	<u>2014</u>
3-1/2% of Equalized Valuation Basis (Municipal) Less: Net Debt	\$ 332,075,997 84,007,358	\$ 331,433,273 <u>75,452,474</u>
Remaining Borrowing Power	\$ 248,068,639	\$ 255,980,799

NOTE 10 MUNICIPAL DEBT (Continued)

A. Long-Term Debt

The City's long-term debt consisted of the following at December 31:

General Obligation Bonds

The City levies ad valorem taxes to pay debt service on general obligation bonds. General obligation bonds outstanding at December 31 are as follows:

General Obligation Bonds	2015	2014
\$12,723,932 (\$15,765,000 Combined Issue), 2006 Bonds due in annual installments of \$246,165 to \$710,248 through August 2026, interest at 4.25% to 4.375%	\$ 2015 3,171,903	\$ 2014 3,882,151
\$12,671,158 (\$14,065,000 Combined Issue), 2009 Refunding Bonds due in annual installments of \$689,189 to \$725,224 through December 2022, interest at 3.50% to 4.50%	4,968,463	5,675,670
\$12,704,545 (\$16,854,000 Combined Issue), 2010 Bonds due in annual installments of \$912,098 to \$2,592,318 through February 2021, interest at 2.50% to 3.375%	10,450,683	11,362,781
\$1,250,000, 2010 Employment Tax Liability Refunding Bonds		250,000
\$8,312,139 (\$8,910,000 Combined Issue), 2011 Refunding Bonds due in annual installments of \$820,952 to \$867,597 through August 2022, interest at 3.00% to 5.00%	5,872,606	6,707,551
\$5,272,806 (\$6,780,000 Combined Issue), 2011 Bonds due in annual installments of \$311,080 to \$342,188 through November 2027, interest at 3.00% to 4.25%	4,106,256	4,417,336
\$4,894,044 (\$6,170,000 Combined Issue), 2012 Refunding Bonds due in annual installments of \$380,736 to \$820,962 through June 2020, interest at 4.00% to 5.00%	2,768,268	3,589,230
\$12,479,000 2013 Bonds due in annual installments of \$775,000 to \$1,450,000 through October 2025, interest at 3.00% to 4.00%	10,979,000	11,754,000
\$4,519,763 (\$5,600,000 Combined Issue), 2014 Refunding Bonds due in annual installments of \$16,142 to \$460,047 through August 2026, interest at 3.00% to 5.00%	4,503,618	4,519,760
	\$ 46,820,797	\$ 52,158,479

NOTE 10 MUNICIPAL DEBT (Continued)

A. Long-Term Debt (Continued)

General Intergovernmental Loans Payable

The City has entered into loan agreements with the New Jersey Department of Environmental Protection for the financing relating to the Garrett Mountain Property Acquisition Project and Athenia Steel Recreation Complex Project. The City levies ad valorem taxes to pay debt service on general intergovernmental loans issued. General intergovernmental loans outstanding at December 31 are as follows:

Croon Agree	<u>2015</u>	<u>2014</u>
Green Acres		
\$492,000, 1995 Loan		\$ 15,145
\$400,000, 2010 Loan due in Semi-annual		
installments of \$9,319 to \$12,314 through March, 2030, interest at 2.00%	\$ 311,734	330,097
	\$ 311,734	\$ 345,242

NOTE 10 MUNICIPAL DEBT (Continued)

A. <u>Long-Term Debt</u> (Continued)

The City pledges revenue from operations to pay debt service on sewer utility bonds issued. The sewer utility bonds outstanding at December 31 are as follows:

Sewer Utility Bonds

	<u>2015</u>	<u>2014</u>
\$3,041,068 (\$15,760,000 Combined Issue), 2006 Bonds due in annual installments of \$58,834 to \$169,753 through August 2026, interest at 4.250% to 4.375%	\$ 758,096	\$ 927,849
\$1,393,842 (\$14,065,000 Combined Issue), 2009 Refunding Bonds due in annual installments of \$75,811 to \$79,776 through December 2022, interest at 3.50% to 4.50%	546,537	624,330
\$4,149,455 (\$16,854,000 Combined Issue), 2010 Bonds due in annual installments of \$297,902 to \$846,682 through February 2021, interest at 2.50% to 3.375%	3,413,317	3,711,219
\$597,861 (\$8,910,000 Combined Issue), 2011 Refunding Bonds due in annual installments of \$59,048 to \$62,402 through August 2022, interest at 3.00% to 5.00%	422,395	482,449
\$1,507,194 (\$6,780,000 Combined Issue), 2011 Bonds due in annual installments of 88,920 to \$97,812 through November 2027, interest at 3.00% to 4.25%	1,173,744	1,262,664
\$1,275,956 (\$6,170,000 Combined Issue), 2012 Refunding Bonds due in annual installments of \$99,264 to \$214,038 through June 2020, interest at 4.00% to 5.00%	721,732	935,770
\$4,802,000, 2013 Bonds due in annual installments of \$160,000 to \$320,000 through October 2031, interest at 3.00% to 4.00%	4,642,000	4,802,000
\$1,080,237 (\$5,600,000 Combined Issue), 2014 Refunding Bonds due in annual installments of \$3,858 to \$109,953 through August 2026, interest at 3.00% to 5.00%	 1,076,382	1,080,240
	\$ 12,754,203	\$ 13,826,521

NOTE 10 MUNICIPAL DEBT (Continued)

A. Long-Term Debt (Continued)

Sewer Utility Intergovernmental Loans Payable

The City has entered into loan agreements with the New Jersey Department of Environmental Protection for the financing relating to the Nutley Quarry Trunk Sewer Project and the replacement of the Martin Avenue Pump Station. The City pledges revenue from operations to pay debt service on sewer utility intergovernmental loans issued. Sewer Utility intergovernmental loans outstanding at December 31 are as follows:

Sewer Utility Intergovernmental Loans Payable

	<u>2015</u>	<u>2014</u>
NJ Environmental Infrastructure Trust		
\$245,000, 2010 Loan due in annual		
installments of \$10,000 to \$20,000		
through August, 2029, interest at 3.00% to 5.00%	\$ 195,000	\$ 205,000
\$741,000, 2010 Loan due in semi-annual		
installments of \$12,559 to \$25,119 through		
August, 2029, interest free	 527,491	 565,169
	\$ 722,491	\$ 770,169
Wastewater Trust		
\$1,785,000, 1997 Loan due in annual		
installments of \$135,000 to \$140,000		
through August, 2017, interest at 5.00%	\$ 275,000	\$ 400,000
	\$ 275,000	\$ 400,000

NOTE 10 MUNICIPAL DEBT (Continued)

A. Long-Term Debt (Continued)

The City's principal and interest for long-term debt issued and outstanding as of December 31, 2015 is as follows:

Calendar	<u>Ger</u>	<u>ieral</u>		Sewer	<u>Utility</u>				
<u>Year</u>	<u>Principal</u>		<u>Interest</u>		<u>Principal</u>		<u>Interest</u>		<u>Total</u>
2016	\$ 5,264,360	\$	1,757,320	\$	1,302,051	\$	486,198	\$	8,809,929
2017	5,430,179		1,564,499		1,346,607		441,418		8,782,703
2018	5,616,079		1,366,914		1,416,091		393,356		8,792,440
2019	5,771,397		1,170,113		1,431,165		345,178		8,717,853
2020	5,951,673		957,202		1,486,289		294,663		8,689,827
2021-2025	17,605,757		1,944,563		4,273,333		823,217		24,646,870
2026-2030	1,493,086		73,049		2,179,158		268,318		4,013,611
2031	 		-		317,000		12,680		329,680
	\$ 47,132,531	\$	8,833,660	\$	13,751,694	\$	3,065,028	\$	72,782,913

Prior Year Defeasance of Debt

In prior years, the City defeased certain serial bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and liability for the defeased bonds are not included in the City's financial statements. On December 31, 2015 and 2014, \$5,750,000 and \$5,750,000, respectively, of bonds outstanding are considered defeased.

Changes in Long-Term Municipal Debt

The City's long-term capital debt activity for the years ended December 31, 2015 and 2014 were as follows:

	Balance, December 31,			Balance, December 31,	Due Within
<u>2015</u>	<u>2014</u>	Additions	Reductions	<u>2015</u>	One Year
General Capital Fund					
Bonds Payable Intergovernmental Loans Payable	\$ 52,158,479 345,242		\$ 5,337,682 33,508	\$ 46,820,797 311,734	\$ 5,245,628 18,732
General Capital Fund Long-Term Liabilities	\$ 52,503,721	\$ -	\$ 5,371,190	\$ 47,132,531	\$ 5,264,360
Sewer Capital Fund					
Bonds Payable Intergovernmental Loans Payable	\$ 13,826,521 1,170,169		\$ 1,072,318 172,678	\$ 12,754,203 997,491	\$ 1,119,373 182,678
General Capital Fund Long-Term Liabilities	\$ 14,996,690	<u>\$</u> -	\$ 1,244,996	\$ 13,751,694	\$ 1,302,051

NOTE 10 MUNICIPAL DEBT (Continued)

A. <u>Long-Term Debt</u> (Continued)

Changes in Long-Term Municipal Debt (Continued)

2014	December 31, <u>2013</u>	Additions	Reductions	December 31, <u>2014</u>	Within One Year
General Capital Fund Bonds Payable Intergovernmental Loans Payable General Capital Fund Long-Term	\$ 57,468,812 393,086	\$ 4,519,760	\$ 9,830,093 47,844	\$ 52,158,479 345,242	\$ 5,337,681 33,509
Liabilities Sewer Capital Fund Bonds Payable Intergovernmental Loans Payable	\$ 57,861,898 \$ 14,731,188 1,352,891	\$ 4,519,760 \$ 1,080,240	\$ 9,877,937 \$ 1,984,907 182,722	\$ 52,503,721 \$ 13,826,521 1,170,169	\$ 5,371,190 \$ 1,072,318 172,678
General Capital Fund Long-Term Liabilities	\$ 16,084,079	\$ 1,080,240	\$ 2,167,629	\$ 14,996,690	\$ 1,244,996

B. Short-Term Debt

The City's short-term debt activity for the years ended December 31, 2015 and 2014 was as follows:

Bond Anticipation Notes

			Balance,			Balance,
	Rate	Maturity	December 31, Renewed/		Retired/	December 31,
<u>Purpose</u>	<u>(%)</u>	<u>Date</u>	<u>2014</u>	<u>Issued</u>	Redeemed	<u>2015</u>
<u>2015</u>						
General Capital Fund						
Various Capital Improvements	2.00%	10/12/2016	\$ 2,965,958	\$ 2,884,976	\$ 2,965,958	\$ 2,884,976
Acquisition of Technology Equipment	2.00%	10/12/2016	1,037,324	702,324	1,037,324	702,324
Various Road Improvements	2.00%	10/12/2016	1,425,000	1,423,442	1,425,000	1,423,442
Soil Remediation of Phase II and III						
of Athenia Recreation Complex	2.00%	10/12/2016	285,500	285,500	285,500	285,500
Total General Capital Fund			\$ 5,713,782	\$ 5,296,242	\$ 5,713,782	\$ 5,296,242
Sewer Utility Capital Fund						
Various Sewer Improvements	2.00%	10/12/2016	\$ 658,218	\$ 5,756,218	\$ 658,218	\$ 5,756,218
Bonsal Preserve Sewer Improvements	2.00%	10/12/2016	4,000,000	4,000,000	4,000,000	4,000,000
Total Sewer Capital Fund			\$ 4,658,218	\$ 9,756,218	\$ 4,658,218	\$ 9,756,218

NOTE 10 MUNICIPAL DEBT (Continued)

B. Short-Term Debt (Continued)

Bond Anticipation Notes (Continued)

		Balance,								Balance,
	Rate	Maturity	De	cember 31,		Renewed/		Retired/	D	ecember 31,
<u>Purpose</u>	<u>(%)</u>	<u>Date</u>		<u>2013</u>		<u>Issued</u>		Redeemed		<u>2014</u>
<u>2014</u>										
General Capital Fund										
Various Capital Improvements	1.00%	10/14/2015	\$	3,030,958	\$	2,965,958	\$	3,030,958	\$	2,965,958
Acquisition of Technology Equipment	1.00%	10/14/2015		1,207,324		1,037,324		1,207,324		1,037,324
Various Road Improvements	1.00%	10/14/2015		1,425,000		1,425,000		1,425,000		1,425,000
Soil Remediation of Phase II and III of Athenia Recreation Complex	1.00%	10/14/2015		285,500		285,500		285,500		285,500
Total General Capital Fund			\$	5,948,782	\$	5,713,782	\$	5,948,782	\$	5,713,782
Sewer Utility Capital Fund										
Various Sewer Improvements	1.00%	10/14/2015	\$	822,590	\$	658,218	\$	822,590	\$	658,218
Bonsal Preserve Sewer Improvements	1.00%	10/14/2015		4,000,000		4,000,000		4,000,000		4,000,000
Total Sewer Capital Fund			\$	4,822,590	\$	4,658,218	\$	4,822,590	\$	4,658,218

The purpose of these short-term borrowings was to provide resources for capital construction, acquisitions or improvement projects and other purposes permitted by State Local Bond Law NJSA 40A:2 et. seq. The amounts issued for governmental activities are accounted for in the General Capital Fund. The amounts issued for the sewer utility activities are accounted for in the Sewer Utility Capital Fund.

State law requires that notes are to be issued for a period not exceeding one year and may be renewed from time to time for additional periods, none of which shall exceed one year. All bond anticipation notes, including renewals, shall mature and be paid not later than the first day of the fifth month following the close of the tenth fiscal year following the date of the original notes. In addition any note renewed beyond the third anniversary date of the original note, requires one legally payable installment to be paid.

NOTE 11 CONSTRUCTION AND OTHER SIGNIFICANT COMMITMENTS

As of December 31, the City had the following commitments with respect to unfinished capital projects:

<u>Capital Project</u> 2015	Construction Commitment	Estimated Date of Completion
2013 Street Improvements, Phase I 2013 Street Improvements, Phase II Lexington Ave. Sanitary Sewer Replacement 2013 Street Improvements, Phase III Main Memorial Pond and Field House Improvements Curie Ave. & East 7 th Street Improvements 2014 Street Improvements Patricia Place Area Sewer Improvements Tennis Court Rehab. At Five (5) Parks 2015 Street Improvements Mt. Prospect Park Stairs Replacement Replacement Sidewalk and Curbs on Various Streets Lakeview Ave. Streetscape, Phase II Rutgers Place Culvert Repairs	\$151,238 258,194 331,018 831,126 573,179 152,968 345,527 1,557,127 201,655 3,226,864 249,215 179,246 374,450 139,450	2016 2016 2016 2016 2016 2016 2016 2016
<u>2014</u>		
2009 Street Improvements 2013 Street Improvements – Phase II Lexington Ave. Sanitary Sewer Replacement 2013 Street Improvements – Phase III	\$484,096 258,194 386,995 1,763,966	2015 2015 2015 2015
As of December 31, the City has other significant committee Purpose 2015	ments as follows:	Remaining Commitment
Purchase of Forestry Truck Purchase of Aerial Ladder Truck Personal protective Equipment Purchase of Vehicles Tax Appeal Judgments		\$ 219,850 765,589 171,468 108,412 676,480
<u>2014</u>		
Personal Protective Equipment City Hall Emergency Generator Tax Appeal Judgements Public Safety Software System		\$ 386,995 331,000 166,331 131,472

NOTE 12 OTHER LONG-TERM LIABILITIES

A. Compensated Absences

Under the existing policies and labor agreements of the City, employees are allowed to accumulate (with certain restrictions) unused vacation benefits, personal, sick leave and compensation time in lieu of overtime over the life of their working careers and to redeem such unused leave time in cash (with certain limitations) upon death, retirement or by extended absence immediately preceding retirement.

It is estimated that the current cost of such unpaid compensation and salary related payments would approximate \$17,424,557 and \$18,584,849 at December 31, 2015 and 2014, respectively. These amounts which is are considered material to the financial statements, are not reported either as an expenditure or liability.

As of December 31, 2015 and 2014, the City has reserved in the Other Trust Fund \$3,532,554 and \$2,821,885, respectively to fund compensated absences in accordance with NJSA 40A:4-39.

B. <u>Deferred Pension Obligation</u>

During the year ended December 31, 2009 the City elected to contribute 50% of its normal and accrued liability components of the PFRS and PERS obligations and deferred the remaining 50% in accordance with P.L. 2009, c.19. The deferred amount totaled \$3,531,897 and will be paid back with interest over 15 years beginning in the 2012 year. The City is permitted to payoff the deferred PFRS and PERS pension obligations at any time. It is estimated that the total deferred liability including accrued interest (at 7.90% effective July 1, 2012 and 8.25% prior to July 1, 2012) at December 31, 2015 and 2014 is \$3,634,674 and \$3,861,043, respectively.

Changes in Other Long-Term Liabilities

Under the regulatory basis of accounting, certain other long-term liabilities which may be considered material to the financial statements are not reported either as an expenditure or a liability. However, under the regulatory basis of accounting, these other long-term liabilities and related information are required to be disclosed in the notes to the financial statements in conformity with the disclosure requirements of the Governmental Accounting Standards Board.

The City's changes in other long-term liabilities for the years ended December 31, 2015 and 2014 were as follows:

	Balance, December 31,			Balance, December 31,	Due Within
2015	2014	Additions	Reductions	<u>2015</u>	One Year
Compensated Absences	\$ 18,584,849		\$ 1,160,292	\$ 17,424,557	\$ 200,000
Capital Leases	82,059		82,059	-	
Deferred Pension Obligation	3,861,043	\$ 305,022	531,391	3,634,674	533,212
Net Pension Liability - PERS	37,585,730	10,010,756	1,755,650	45,840,836	
Net Pension Liability - PFRS	109,998,634	47,494,970	7,328,189	150,165,415	
Total	\$170,112,315	\$ 57,810,748	\$ 10,857,581	\$217,065,482	\$ 733,212

NOTE 12 OTHER LONG-TERM LIABILITIES (Continued)

B. <u>Deferred Pension Obligation</u> (Continued)

Changes in Other Long-Term Liabilities (Continued)

	Balance, December 31,	Prior Period	A 112.2		Balance, December 31,	Due Within
<u>2014</u>	<u>2013</u>	Adjustment (A)	Additions	Reductions	<u>2014</u>	One Year
C 1.41	Ф 15 740 056		¢ 2.400.001	ф 7 64,000	ф. 10.704.040	Φ (00,000
Compensated Absences	\$ 15,748,856		\$ 3,400,991	\$ 564,998	\$ 18,584,849	\$ 600,000
Capital Leases	225,047			142,988	82,059	82,059
Deferred Pension Obligation	4,061,010		320,820	520,787	3,861,043	531,391
Net Pension Liability - PERS		\$ 39,939,454		2,353,724	37,585,730	
Net Pension Liability - PFRS		112,985,055	3,730,016	6,716,437	109,998,634	
Total	\$ 20,034,913	\$152,924,509	\$ 7,451,827	\$ 10,298,934	\$170,112,315	\$ 1,213,450

⁽A) Represents the proportionate share of the City's net pension liability of the state sponsored employer retirement systems resulting from the requirements of Governmental Accounting Standards Board's Statement No. 68 "Accounting and Financial Reporting for Pensions".

NOTE 13 EMPLOYEE RETIREMENT SYSTEMS

The State of New Jersey sponsors and administers the following contributory defined benefit public employee retirement systems (retirement systems) covering substantially all state and local government employees which includes those City employees who are eligible for pension coverage.

Police and Firemen's Retirement System (PFRS) – established in July 1944, under the provisions of N.J.S.A. 43:16A to provide coverage to substantially all full time county and municipal police or firemen and State firemen appointed after December 31, 1944. Membership is mandatory for such employees with vesting occurring after 10 years of membership. PFRS is a cost-sharing multi-employer defined benefit pension plan.

Public Employees' Retirement System (PERS) – established in January 1955, under the provisions of N.J.S.A. 43:15A to provide coverage, including post-retirement healthcare for those eligible employees whose local employers elected to do so, to substantially all full-time employees of the State or any county, municipality, school district, or public agency provided the employee is not a member of another State-administered retirement system. Membership is mandatory for such employees and vesting occurs after 10 years of service for pension benefits and, if applicable, 25 years for post-retirement healthcare coverage. PERS is a cost-sharing multi-employer defined benefit pension plan.

NOTE 13 EMPLOYEE RETIREMENT SYSTEMS (Continued)

The State of New Jersey sponsors and administers the following defined contribution public employee retirement program covering certain state and local government employees which include those City employees who are eligible for pension coverage.

Defined Contribution Retirement Program (DCRP) – established under the provisions of Chapter 92, P.L. 2007 and Chapter 103, P.L. 2008 to provide coverage to elected and certain appointed officials, effective July 1, 2007. Membership is mandatory for such individuals with vesting occurring after one (1) year of membership. This provision was extended by Chapter 1, P.L. 2010, effective May 21, 2010, to new employees (Tier 2) of the PFRS and new employees who would otherwise be eligible to participate in PERS and do not work the minimum required hours but earn a base salary of at least \$5,000 are eligible for participation in the DCRP. DCRP is a defined contribution pension plan.

Other Pension Funds

The state established and administers a Supplemental Annuity Collective Trust Fund (SACT) which is available to active members of the State-administered retirement systems to purchase annuities to supplement the guaranteed benefits provided by their retirement system. The state or local governmental employers do not appropriate funds to SACT.

The cost of living increase for PFRS and PERS are funded directly by each of the respective systems, but are currently suspended as a result of reform legislation.

According to state law, all obligations of each retirement system will be assumed by the State of New Jersey should any retirement system be terminated.

The State of New Jersey, Department of the Treasury, Division of Pensions and Benefits, issues publicly available financial reports that include the financial statements and required supplementary information of each of the above systems, funds, and trust. The financial reports may be accessed via the New Jersey, Division of Pensions and Benefits website at www.state.nj.us/treasury/pensions.

Basis of Accounting

The financial statements of the retirement systems are prepared on the accrual basis of accounting. Employer contributions are recognized when payable to the retirement systems. Benefits and refunds are recognized when due and payable in accordance with the terms of the retirement systems.

Investment Valuation

Investments are reported at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Mortgages are valued on the basis of future principal and interest payments, and are discounted at prevailing interest rates for similar instruments. The fair value of real estate investments is based on independent appraisals. Investments that do not have an established market are reported at estimated fair values.

The State of New Jersey, Department of the Treasury, Division of Investment, issues publicly available financial reports that include the financial statements of the State of New Jersey Cash Management Fund. The financial report may be obtained by writing to the State of New Jersey, Department of the Treasury, Division of Investment, P.O. Box 290, Trenton, New Jersey 08625-0290, or at www.state.nj/treasury/doinvest.

NOTE 13 EMPLOYEE RETIREMENT SYSTEMS (Continued)

Funded Status and Funding Progress

As of July 1, 2013, the most recent actuarial valuation date, which was rolled forward to June 30, 2014, the aggregate funded ratio for all the State administered retirement systems, including PERS and PFRS is 62.8 percent with an unfunded actuarial accrued liability of \$51.0 billion. The aggregate funded ratio and unfunded accrued liability for the local PERS system is 52.08 percent and \$18.7 billion, respectively and the aggregate funded ratio and unfunded accrued liability for local PFRS is 62.4 percent and \$13.9 billion, respectively.

The funded status and funding progress of the retirement systems includes actuarial valuations which involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. These amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the probability of future events.

Actuarial calculations reflect a long-term perspective and are based on the benefits provided under the terms of the retirement systems in effect at the time of each valuation and also consider the pattern of the sharing of costs between the employer and members at that point in time. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and members in the future.

Actuarial Methods and Assumptions

In the July 1, 2013 actuarial valuations, the date of the most recent actuarial valuations, the projected unit credit was used as actuarial cost method, and the five year average of market value was used as asset valuation method for pension trust funds. The actuarial assumptions included (a) 7.90% for investment rate of return for all the retirement systems and (b) changes to projected salary increases 62.15-5.40 percent based on age for PERS and 3.95-9.62 percent based on age for PFRS.

Employer and Employee Pension Contributions

The contribution policy is set by laws of the State of New Jersey and contributions are required by active members and participating employers. Plan members and employer contributions may be amended by State of New Jersey legislation, with the amount of contributions by the State of New Jersey contingent upon the annual Appropriations Act. As defined, the various retirement systems require employee contributions based on 10.0% for PFRS, 5.50% for DCRP and 6.92% for fiscal year 2015 for PERS of employee's annual compensation.

Annual Pension Cost (APC)

Per the requirements of GASB Statement No. 27, *Accounting for Pensions by State and Local Government Employees*, for the year ended December 31, 2015 for PFRS and PERS, which are cost sharing multi-employer defined benefit pension plans, annual pension cost equals contributions made. In the DCRP, which is a defined contribution plan, member contributions are matched by a 3% employer contribution.

NOTE 13 EMPLOYEE RETIREMENT SYSTEMS (Continued)

Annual Pension Cost (APC) (Continued)

During the years ended December 31, 2015, 2014 and 2013, the City, was required to contribute for normal cost pension contributions, accrued liability pension contributions, early retirement incentive program contributions, deferred pension obligation contributions, and non-contributory life insurance premiums the following amounts which equaled the required contributions for each respective year:

Year Ended			
December 31	<u>PFRS</u>	<u>PERS</u>	<u>DCRP</u>
2015	\$ 7,172,110	\$ 1,730,665	\$ 11,186
2014	6,708,685	1,606,463	8,863
2013	7,717,020	1,631,167	5,480

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

Public Employees Retirement System (PERS)

At December 31, 2015 and 2014, the City had a liability of \$45,840,836 and \$37,585,730, respectively, for its proportionate share of the PERS net pension liability. The net pension liability was measured as of June 30, 2015 and 2014, respectively, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2014 and 2013, respectively. The City's proportionate share of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating governmental entities, actuarially determined. At June 30, 2015, the City's proportionate share was .20421 percent, which was an increase of .00346 percent from its proportionate share measured as of June 30, 2014 of .20075 percent.

For the year ended December 31, 2015 and 2014, the pension system has determined the City's pension expense to be \$2,908,754 and \$1,704,036, respectively, for PERS based on the actuarial valuation which is more than the actual contributions reported in the City's financial statements of \$1,654,947 and \$1,532,446, respectively. At December 31, 2015 and 2014, the City's deferred outflows of resources and deferred inflows of resources related to PERS pension which are not reported on the City's financial statements are from the following sources:

	2015			2014			
		Deferred Outflows Resources		Deferred Inflows Resources	Deferred Outflows Resources		Deferred Inflows Resources
Difference Between Expected and							
Actual Experience	\$	1,093,601					
Changes of Assumptions		4,922,940			\$ 1,181,897		
Net Difference Between Projected and Actual							
Earnings on Pension Plan Investments			\$	737,032		\$	2,239,905
Changes in Proportion and Differences Between							
Borough Contributions and Proportionate Share							
of Contributions		549,584		1,084,013	 -		1,328,157
Total	\$	6,566,125	\$	1,821,045	\$ 1,181,897	\$	3,568,062

NOTE 13 EMPLOYEE RETIREMENT SYSTEMS (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Public Employees Retirement System (PERS) (Continued)

At December 31, 2015 the amounts reported as deferred outflows of resources and deferred inflows of resources related to PERS pension will be recognized in pension expense as follows:

Year	
Ending	
December 31,	<u>Total</u>
2016	\$ 835,618
2017	835,618
2018	835,618
2019	1,395,594
2020	 842,632
	\$ 4,745,080

Actuarial Assumptions

The total pension liability for the June 30, 2015 measurement date was determined by an actuarial valuation as of July 1, 2014, which was rolled forward to June 30, 2015. The total pension liability for the June 30, 2014 measurement date was determined by an actuarial valuation as of July 1, 2013, which was rolled forward to June 30, 2014. This actuarial valuation used the following actuarial assumptions, applied to all periods in the measurement date:

<u>PERS</u>	<u>2015</u>	<u>2014</u>
Inflation Rate	3.04%	3.01%
Salary Increases: 2012-2021	2.15-4.40% Based on Age	2.15-4.40% Based on Age
Thereafter	3.15-5.40% Based on Age	3.15-5.40% Based on Age
Investment Rate of Return	7.90%	7.90%
Mortality Rate Table	RP-2000	RP-2000

NOTE 13 EMPLOYEE RETIREMENT SYSTEMS (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Public Employees Retirement System (PERS) (Continued)

Actuarial Assumptions

Assumptions for mortality improvements are based on Society of Actuaries Scale AA.

The actuarial assumptions used in the July 1, 2014 and 2013 valuation were based on the results of an actuarial experience study for the period July 1, 2008 to June 30, 2011.

Long-Term Expected Rate of Return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rate of return (expected returns, net of pension plans investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plans' target asset allocation as of June 30, 2015 and 2014 are summarized in the following table:

	2015		2014			
Asset Class	Target Allocation	Long-Term Expected Real Rate of Return	Target Allocation	Long-Term Expected Real Rate of Return		
Cash	5.00%	1.04%	6.00%	0.80%		
U.S. Treasuries	1.75%	1.64%				
Investment Grade Credit	10.00%	1.79%				
Core Bonds			1.00%	2.49%		
Intermediate-Term Bonds			11.20%	2.26%		
Mortgages	2.10%	1.62%	2.50%	2.17%		
High Yield Bonds	2.00%	4.03%	5.50%	4.82%		
Inflation-Indexed Bonds	1.50%	3.25%	2.50%	3.51%		
Broad US Equities	27.25%	8.52%	25.90%	8.22%		
Developed Foreign Equities	12.00%	6.88%	12.70%	8.12%		
Emerging Market Equities	6.40%	10.00%	6.50%	9.91%		
Private Equity	9.25%	12.41%	8.25%	13.02%		
Hedge Funds/Absolute Return	12.00%	4.72%	12.25%	4.92%		
Real Estate (Property)	2.00%	6.83%	3.20%	5.80%		
Commodities	1.00%	5.32%	2.50%	5.35%		
Global Debt ex US	3.50%	-0.40%				
REIT	4.25%	5.12%				

Discount Rate

The discount rate used to measure the total pension liabilities of the PERS plan was as follows:

<u>Year</u>	Discount Rate
2015	4.90%
2014	5,39%

NOTE 13 EMPLOYEE RETIREMENT SYSTEMS (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Public Employees Retirement System (PERS) (Continued)

Discount Rate (Continued)

The following table represents the crossover period, if applicable, for the PERS defined benefit plan:

Period of Projected Benefit
Payments for which the Following
Rates were Applied:

Long-Term Expected Rate of Return Through June 30, 2033

Municipal Bond Rate * From July 1, 2033 and Thereafter

Sensitivity of Net Pension Liability

The following presents the City's proportionate share of the PERS net pension liability as of December 31, 2015 calculated using the discount rate of 4.90%, as well as what the City's proportionate share of the PERS net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.90 percent) or 1-percentage-point higher (5.90 percent) than the current rate:

	1%	Current	1%
	Decrease (3.90%)	Discount Rate (4.90%)	Increase <u>(5.90%)</u>
City's Proportionate Share of			
the PERS Net Pension Liability	\$ 56,974,550	\$ 45,840,836	\$ 36,506,410

The sensitivity analysis was based on the proportionate share of the City's net pension liability at December 31, 2015. A sensitivity analysis specific to the City's net pension liability was not provided by the pension system.

Pension Plan Fiduciary Net Position

Detailed information about the PERS pension plan's fiduciary net position is available in the separately issued financial report from the State of New Jersey, Department of the Treasury, Division of Pension and Benefits. The financial report may be accessed via the New Jersey, Division of Pensions and Benefits, website at www.state.nj.us/treasury/pensions.

^{*} The municipal bond return rate used is 3.80% and 4.29% as of June 30, 2015 and 2014, respectively. The source is the Bond Buyer Go 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

NOTE 13 EMPLOYEE RETIREMENT SYSTEMS (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

Police and Firemen's Retirement System (PFRS)

At December 31, 2015 and 2014, the City had a liability of \$150,165,415 and \$109,998,634, respectively, for its proportionate share of the PFRS net pension liability. The net pension liability was measured as of June 30, 2015 and 2014, respectively, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2014 and 2013, respectively. The City's proportionate share of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating governmental entities, actuarially determined. At June 30, 2015, the City's proportionate share was .90154 percent, which was an increase of .05165 percent from its proportionate share measured as of June 30, 2014 of .84989 percent.

For the years ended December 31, 2015 and 2014, the pension system has determined the City pension expense to be \$14,173,164 and \$8,153,353, respectively, for PFRS based on the actuarial valuation which is more than the actual contributions reported in the City's financial statements of \$6,716,437 and \$6,200,600, respectively. At December 31, 2015 and 2014, the City's deferred outflows of resources and deferred inflows of resources related to PFRS pension which are not reported on the City's financial statements are from the following sources:

	2015			2014				
	Deferred Outflows of Resources			Deferred Inflows Resources		Deferred Outflows Resources	Deferred Inflows <u>of Resources</u>	
Difference Between Expected and Actual Experience Changes of Assumptions Net Difference Between Projected and Actual Earnings on Pension Plan Investments Changes in Proportion and Differences Between Borough Contributions and Proportionate Share	\$	27,724,266	\$	1,295,224 2,613,497	\$	4,129,723	\$	11,224,991
of Contributions		5,178,324				2,736,806		
Total	\$	32,902,590	\$	3,908,721	\$	6,866,529	\$	11,224,991

At December 31, 2015 the amounts reported as deferred outflows of resources and deferred inflows of resources related to PFRS pension will be recognized in pension expense as follows:

Year	
Ending	
December 31,	<u>Total</u>
2016	\$ 5,727,956
2017	5,727,956
2018	5,727,956
2019	8,534,204
2020	 3,275,797
	\$ 28,993,869

NOTE 13 EMPLOYEE RETIREMENT SYSTEMS (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Police and Firemen's Retirement System (PFRS) (Continued)

Actuarial Assumptions

The total pension liability for the June 30, 2015 measurement date was determined by an actuarial valuation as of July 1, 2014, which was rolled forward to June 30, 2015. The total pension liability for the June 30, 2014 measurement date was determined by an actuarial valuation as of July 1, 2013, which was rolled forward to June 30, 2014. This actuarial valuation used the following actuarial assumptions, applied to all periods in the measurement date:

PFRS		
TRO	<u>2015</u>	<u>2014</u>
Inflation Rate Salary Increases:	3.04%	3.01%
2012-2021	2.60-9.48%	3.95-8.62%
	Based on Age	Based on Age
Thereafter	3.60-10.48%	4.95-9.62%
	Based on Age	Based on Age
Investment Rate of Return	7.90%	7.90%
Mortality Rate Table	RP-2000	RP-2000

Assumptions for mortality improvements are based on Society of Actuaries Scale AA and one year using Scale BB.

The actuarial assumptions used in the July 1, 2014 valuation were based on the results of an actuarial experience study for the period July 1, 2010 to June 30, 2013. The actuarial assumptions used in the July 1, 2013 valuation were based on the results of an actuarial experience study for the period July 1, 2007 to June 30, 2010.

NOTE 13 EMPLOYEE RETIREMENT SYSTEMS (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Police and Firemen's Retirement System (PFRS) (Continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rate of return (expected returns, net of pension plans investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plans' target asset allocation as of June 30, 2015 and 2014 are summarized in the following table:

Asset Class	Allocation	Rate of Return	Allocation	Rate of Return
Cash	5.00%	1.04%	6.00%	0.80%
U.S. Treasuries	1.75%	1.64%		
Investment Grade Credit	10.00%	1.79%		
Core Bonds			1.00%	2.49%
Intermediate-Term Bonds			11.20%	2.26%
Mortgages	2.10%	1.62%	2.50%	2.17%
High Yield Bonds	2.00%	4.03%	5.50%	4.82%
Inflation-Indexed Bonds	1.50%	3.25%	2.50%	3.51%
Broad US Equities	27.25%	8.52%	25.90%	8.22%
Developed Foreign Equities	12.00%	6.88%	12.70%	8.12%
Emerging Market Equities	6.40%	10.00%	6.50%	9.91%
Private Equity	9.25%	12.41%	8.25%	13.02%
Hedge Funds/Absolute Return	12.00%	4.72%	12.25%	4.92%
Real Estate (Property)	2.00%	6.83%	3.20%	5.80%
Commodities	1.00%	5.32%	2.50%	5.35%
Global Debt ex US	3.50%	-0.40%		
REIT	4.25%	5.12%		

Discount Rate

The discount rate used to measure the total pension liabilities of the PFRS plan was as follows:

<u>Year</u>	<u>Discount Rate</u>
2015	5.79%
2014	6.32%

NOTE 13 EMPLOYEE RETIREMENT SYSTEMS (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Police and Firemen's Retirement System (PFRS) (Continued)

Discount Rate (Continued)

The following table represents the crossover period, if applicable, for the PFRS defined benefit plan:

Period of Projected Benefit

Payments for which the Following

Rates were Applied:

Long-Term Expected Rate of Return

Through June 30, 2045

Municipal Bond Rate *

From July 1, 2045 and Thereafter

Sensitivity of Net Pension Liability

The following presents the City's proportionate share of the PFRS net pension liability as of December 31, 2015 calculated using the discount rate of 5.79%, as well as what the City's proportionate share of the PFRS net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.79 percent) or 1-percentage-point higher (6.79 percent) than the current rate:

	1%	Current	1%	
	Decrease (4.79%)	Discount Rate (5.79%)	Increase <u>(6.79%)</u>	
City's Proportionate Share of the PFRS Net Pension Liability	\$197,965,691	\$ 150,165,415	\$111,188,561	

The sensitivity analysis was based on the proportionate share of the City's net pension liability at December 31, 2015. A sensitivity analysis specific to the City's net pension liability was not provided by the pension system.

^{*} The municipal bond return rate used is 3.80% and 4.29% as of June 30, 2015 and 2014, respectively. The source is the Bond Buyer Go 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

NOTE 13 EMPLOYEE RETIREMENT SYSTEMS (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Police and Firemen's Retirement System (PFRS) (Continued)

Special Funding Situation – PFRS

Under N.J.S.A. 43:16A-15, the City is responsible for their own PFRS contributions based on actuarially determined amounts, except where legislation was passed which legally obligated the State to make contributions if certain circumstances occurred. The legislation which legally obligates the State is as follows: Chapter 8, P.L. 2000, Chapter 318, P.L. 2001, Chapter 86, P.L. 2001, Chapter 511, P.L. 1991, Chapter 109, P.L. 1979, Chapter 247, P.L. 1993 and Chapter 201, P.L. 2001. The amounts contributed on behalf of the City by the State under this legislation is considered to be a special funding situation as defined by GASB Statement No. 68 and the State is treated as a nonemployer contributing entity. Accordingly, the City's proportionate share percentage determined under GASB Statement No. 68 is zero percent and the State's proportionate share is 100% for PFRS under this legislation.

At December 31, 2015 and 2014, the State's proportionate share of the net pension liability attributable to the City for the PFRS special funding situation is \$13,169,003 and \$11,845,004, respectively. For the years ended December 31, 2015 and 2014, the pension system has determined the State's proportionate share of the pension expense attributable to the City for the PFRS special funding situation is \$1,642,643 and \$1,500,816, respectively, which is more than the actual contributions the State made on behalf of the City of \$685,514 and \$491,839, respectively. The State's proportionate share attributable to the City was developed based on actual contributions made to PFRS allocated to employers based upon covered payroll. These on-behalf contributions have not been reported on the City's financial statements.

Pension Plan Fiduciary Net Position

Detailed information about the PFRS pension plan's fiduciary net position is available in the separately issued financial report from the State of New Jersey, Department of the Treasury, Division of Pension and Benefits. The financial reports may be accessed via the New Jersey, Division of Pensions and Benefits, website at www.state.nj.us/treasury/pensions.

NOTE 14 POST-RETIREMENT MEDICAL BENEFITS

Plan Description

The City provides a post-employment healthcare plan for its eligible retirees and their dependents. The plan is a single-employer defined healthcare plan administered by the City. In accordance with City employment contracts and personnel policies, the City provides post-retirement health coverage to its eligible retired employees and their dependents at the time of retirement at cost to the retiree as there would be, if any, if they remained an employee. Coverage for a retiree's spouse and/or dependents under certain agreements continues upon the death of the retiree. For an employee to qualify for employer provided post-retirement medical benefits, they shall have retired in compliance with the requirements of the Public Employees Retirement System, the Police and Firemen's Retirement System or eligible for retirement under Senate Bill 3026 and have not attained the age of 70 or 75 years depending on the employment contract. Under the various employment contracts, post-retirement medical benefits can begin for eligible employees upon retirement for a period beginning from age 45 and ending at age 75 depending on the employment contract. Under certain employment contracts, employee provided post-retirement medical benefits are provided to certain employees and their dependents upon permanent disability or death in the line of duty.

Funding Policy

The required contribution is funded on a pay-as-you-go basis with an additional amount to prefund benefits as determined annually by the City. For the year 2015, 2014 and 2013, the City contributed \$3,784,402, \$2,976,627 and \$3,178,912, respectively, to the plan. For the years 2015, 2014 and 2013 plan members receiving benefits contributed \$631,962, \$572,612 and \$707,872, respectively, to the plan.

Annual OPEB Cost and Net OPEB Obligation

The City's annual other post-employment benefit (OPEB) cost (expense) is calculated based on the *annual required* contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the City's annual OPEB cost for the year 2015 and 2014, the amount actually contributed to the plan, and changes in the City's net OPEB obligation to the plan.

	<u>2015</u>		<u>2014</u>
Annual Required Contribution	\$ 16,155,212	\$	13,641,261
Interest on Net OPEB Obligation	1,933,091		1,382,059
Adjustment to Annual Required Contribution	 771,079		771,079
Total Annual OPEB Cost (Expense)	18,859,382		15,794,399
Contributions Made	 4,416,364		3,549,239
Increase in Net OPEB Obligation	14,443,018		12,245,160
Net OPEB Obligation - Beginning of Year	 42,957,575		30,712,415
Net OPEB Obligation - End of Year	\$ 57,400,593	\$	42,957,575

NOTE 14 POST-RETIREMENT MEDICAL BENEFITS (Continued)

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the years 2015, 2014 and 2013 were as follows:

			Percentage of		Net
Year Ended		Annual	Annual OPEB		OPEB
December 31,	<u>(</u>	OPEB Cost	Cost Contributed	<u>(</u>	<u>Obligations</u>
2015	\$	18,859,382	23%	\$	57,400,593
2014		15,794,399	22%		42,957,575
2013		15,281,630	25%		30,712,415

Funded Status and Funding Progress

As of December 31, 2015, the most recent actuarial valuation date, the plan was not funded. The actuarial accrued liability for benefits was \$165,356,566, and the actuarial value of assets was zero, resulting in an unfunded actuarial accrued liability (UAAL) of \$165,356,566.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the December 31, 2015, actuarial valuation, the projected unit credit funding method was used. The actuarial assumptions included an annual healthcare cost trend rate of 7% percent initially, reduced by decrements to an ultimate rate of 5 percent after five years. Both rates included a 4.5 percent inflation assumption. The actuarial value of assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period. The UAAL is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at December 31, 2015 was twenty two (22) years.

NOTE 15 RISK MANAGEMENT

The City is exposed to various risks of loss related to general liability, automobile coverage, theft of, damage to and destruction of assets; errors and omissions; injuries to employees; termination of employees and natural disasters. The City has obtained commercial insurance coverage to guard against these events to minimize the exposure to the City should they occur.

The City has established a group insurance benefit plan for its employees and their eligible dependents. The City and its retirees contribute to fund the entire cost of the plan. Claims are paid directly by the plan up to a maximum benefit per person, per lifetime of \$125,000, with any excess benefit being reimbursed through a Re-Insurance Agreement with ING. A contingent liability exists with respect to reinsurance, which would become an actual liability in the event the reinsuring company might be unable to meet their obligations to the City under existing reinsurance agreements.

Estimates of claims payable and claims incurred, but not reported (IBNR) at December 31, 2015 and 2014 were determined based on claim information supplied by the claims administrator and actuary. The unpaid claims liability of \$3,884,042 and \$4,545,064 at December 31, 2015 and 2014, respectively is determined based on the requirements of the Governmental Accounting Standards Board Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. As of December 31, 2015 and 2014 the City has available in the Self-Insurance Trust Fund \$5,328,435 and \$3,540,828, respectively for the payment of unpaid self-insurance claims.

The City has estimated that the balances of claims liabilities for the group insurance medical benefit plan and workers compensation plan for the year ended December 31, 2015 and 2014 is as follows:

	<u>Decem</u>	December 31	
	<u>2015</u>	<u>2014</u>	
Estimated Claims Liabilities			
Workers Compensation	\$2,394,042	\$2,345,064	
Medical Benefits	<u>1,490,000</u>	2,200,000	
	<u>\$3,884,042</u>	<u>\$4,545,064</u>	

IBNR liability at December 31, 2014 for the workers' compensation plan was not available.

There has been no significant reduction in insurance coverage from the previous year nor have there been any settlements in excess of insurance coverage in any of the prior three years.

NOTE 15 RISK MANAGEMENT (Continued)

The City has elected to fund its New Jersey Unemployment Compensation Insurance under the "Benefit Reimbursement Method". Under this plan the City is required to reimburse the New Jersey Unemployment Trust Fund for benefits paid to its former employees and charged to its account with the State. The City is billed quarterly for amounts due to the State. The following is a summary of City contributions, employee contributions, reimbursements to the State for benefits paid and the ending balance of the City's unemployment compensation trust fund for the current and previous two years:

Year Ended December 31	City <u>ibutions</u>	r		Amount Reimbursed		Ending Balance	
2015		\$	65,322	\$	97,307	\$	156,421
2014	\$ 100		55,329		72,556		188,406
2013	300		53,650		95,715		205,533

NOTE 16 CONTINGENT LIABILITIES

The City is a party defendant in some lawsuits, none of a kind unusual for a municipality of its size and scope of operation. In the opinion of the City's Attorney, the potential claims against the City not covered by insurance policies would not materially affect the financial condition of the City.

<u>Pending Tax Appeals</u> - Various tax appeal cases were pending in the New Jersey Tax Court at December 31, 2015 and 2014. Amounts claimed have not yet been determined. The City is vigorously defending its assessments in each case. Under the accounting principles prescribed by the Division of Local Government Services, Department of community Affairs, State of New Jersey, the City does not recognize a liability, if any, until these cases have been adjudicated. The City expects such amounts, if any, could be material. As of December 31, 2015 and 2014, the City reserved \$465,567 and \$729,280, respectively in the Current Fund for tax appeals pending in the New Jersey Tax Court. Funding of any ultimate liability would be provided for in succeeding years' budget or from fund balance.

<u>Federal and State Awards</u> - The City participates in a number of federal and state programs that are fully or partially funded by grants received from other governmental units. Expenditures financed by grants are subject to audit by the appropriate grantor government. If expenditures are disallowed due to noncompliance with grant program regulations, the City may be required to reimburse the grantor government. As of December 31, 2015 and 2014, significant amounts of grant expenditure have not been audited by the various grantor agencies but the City believes that disallowed expenditures, if any, based on subsequent audits will not have a material effect on the overall financial position of the City.

NOTE 17 FEDERAL ARBITRAGE REGULATIONS

The City is subject to Section 148 of the Internal Revenue Code as it pertains to the arbitrage rebate on all tax-exempt obligations, both long and short-term debt. Under the 1986 Tax Reform Act, the Internal Revenue Service (IRS) required that all excess earnings from investment proceeds be rebated to the IRS. Arbitrage, for purposes of these regulations, is defined as the difference between the yield on the investment and the yield on the obligations issued. If there are excess earnings, this amount may be required to be rebated to the IRS. At December 31, 2015 and 2014, the City has not estimated its estimated arbitrage earnings due to the IRS, if any.

NOTE 18 SUBSEQUENT EVENTS

Debt Authorized

On March 10, 2016 the City adopted a refunding bond ordinance authorizing the issuance of up to \$3,250,000 in Bonds to refund certain series 2006 general obligation bonds. As of the date of this report the City has not issued nor awarded the sale of said bonds or notes.



APPENDIX C FORM OF APPROVING LEGAL OPINION FOR THE BONDS





90 Woodbridge Center Drive Suite 900 Box 10 Woodbridge, NJ 07095-0958 732.636.8000

2016
 , 2010

Mayor and Council of the City of Clifton Clifton, New Jersey

Ladies and Gentlemen:

We have served as Bond Counsel in connection with the authorization, sale, issuance and delivery of the \$12,606,000 aggregate principal amount of General Obligation Bonds, Series 2016, consisting of \$4,756,000 aggregate principal amount of General Improvement Bonds (the "General Improvement Bonds") and \$7,850,000 aggregate principal amount of Sewer Utility Bonds, Series 2016 (the "Sewer Utility Bonds" and together with the General Improvement Bonds, the "Bonds"), of the City of Clifton, in the County of Passaic (the "City"), a body politic and corporate of the State of New Jersey (the "State").

The Bonds are authorized by and are issued pursuant to: (i) the provisions of the Local Bond Law, N.J.S.A. 40A:2-1 et seq., as amended and supplemented (the "Local Bond Law"); (ii) various bond ordinances duly adopted by the City Council of the City and published as required by law; (iii) a resolution combining bond ordinances for the purpose of sale of the General Improvement Bonds duly adopted by the City Council of the City on September 6, 2016; (iv) a resolution combining bond ordinances for the purpose of sale of the Sewer Utility Bonds duly adopted by the Council of the City on September 6, 2016 and (v) a resolution determining the form and other details of the Bonds duly adopted by the City Council of the City on September 6, 2016.

The Bonds are issued in fully registered, book-entry only form, without coupons, initially registered in the name of and held by Cede & Co., as nominee for The Depository Trust Company, New York, New York ("DTC"), an automated depository for securities and clearing house for securities transactions. One certificate shall be issued for the aggregate principal amount of Bonds of each series maturing in each year. Purchases of the Bonds will be made in book-entry only form, without certificates, in principal denominations of \$1,000 each or any integral multiple thereof, with a minimum purchase of \$5,000 required.



So long as DTC or its nominee is the registered owner of the Bonds, payments of the principal of and interest on the Bonds will be made by the City as Paying Agent (or a Paying Agent duly appointed by the City) directly to Cede & Co., as nominee for DTC. Disbursal of such payments to DTC participants is the responsibility of DTC and disbursal of such payments to the beneficial owners of the Bonds is the responsibility of DTC participants.

The Bonds are dated and shall bear interest from their date of delivery, which interest shall be payable semi-annually on the first day of April and October (each an "Interest Payment Date") in each year until maturity or prior redemption, commencing April 1, 2017. The Bonds shall mature on October 1 in each of the years and in the principal amounts as follows:

<u>Year</u>	General Improvement Bonds	Sewer Utility Bonds	Combined Principal <u>Amounts</u>	Interest <u>Rates</u>	<u>Yields</u>
2017	\$301,000	\$225,000	\$526,000	2.000%	0.850%
2018	275,000	225,000	500,000	2.000	0.880
2019	280,000	225,000	505,000	2.000	1.060
2020	300,000	225,000	525,000	2.000	1.240
2021	300,000	225,000	525,000	4.000	1.350
2022	550,000	425,000	975,000	2.000	1.500
2023	550,000	450,000	1,000,000	4.000	1.550
2024	550,000	450,000	1,000,000	4.000	1.700
2025	550,000	450,000	1,000,000	3.000	1.800
2026	550,000	450,000	1,000,000	2.000	2.020
2027	<u>550,000</u>	450,000	1,000,000	2.000	2.120
2028		450,000	450,000	2.125	2.250
2029		450,000	450,000	2.250	2.400
2030		450,000	450,000	2.250	2.500
2031		450,000	450,000	2.375	2.550
2032		450,000	450,000	2.500	2.650
2033		450,000	450,000	2.625	2.750
2034		450,000	450,000	2.625	2.800
2035		450,000	450,000	3.000	2.850
2036		<u>450,000</u>	<u>450,000</u>	3.000	2.900
	\$4,756,000	\$7,850,000	\$12,606,000		



Mayor and Council of the City of Clifton _____, 2016 Page 3

The Bonds of this issue maturing prior to October 1, 2025 are not subject to redemption prior to their stated maturities. The Bonds maturing on or after October 1, 2025 are redeemable at the option of the City, in whole or in part, on any date on or after October 1, 2024, upon notice as required therein, at a redemption price equal to one hundred percent (100%) of the principal amount being redeemed (the "Redemption Price"), plus accrued interest to the date fixed for redemption.

We have examined such matters of law, certified copies of the proceedings, including all authorization proceedings for the Bonds, and other documents and proofs relative to the issuance and sale of the Bonds as we have deemed necessary or appropriate for the purposes of the opinion rendered below. In such examination, we have assumed the genuineness of all signatures, the authenticity of all documents submitted to us as originals and the conformity to the original documents of all documents submitted to us as copies. As to any facts material to our opinion we have, when relevant facts were not independently established, relied upon the aforesaid instruments, certificates and documents.

We are of the opinion that (i) such proceedings and proofs show lawful authority for the issuance and sale of the Bonds pursuant to the Local Bond Law, (ii) the Bonds have been duly authorized, executed and delivered and constitute valid and legally binding obligations of the City enforceable in accordance with their terms, and (iii) the City has pledged its full faith and credit for the payment of the principal of and interest on the Bonds, and, unless paid from other sources, all the taxable property within the City is subject to the levy of ad valorem taxes, without limitation as to rate or amount, for the payment of principal of and interest on the Bonds.

The Internal Revenue Code of 1986, as amended (the "Code"), establishes certain requirements which must be met at the time of, and on a continuing basis subsequent to, the issuance and delivery of the Bonds in order for interest thereon to be and remain excludable from gross income for Federal income tax purposes under Section 103 of the Code. Noncompliance with such requirements could cause the interest on the Bonds to be included in gross income for Federal income tax purposes retroactive to the date of the issuance of the Bonds. The City has covenanted in its tax certificate relating to the Bonds to maintain the exclusion of the interest on the Bonds from gross income for Federal income tax purposes pursuant to Section 103(a) of the Code.

In our opinion, under existing law, and assuming continuing compliance by the City with the aforementioned covenant, under existing statutes, regulations, rulings and court decisions, interest on the Note is not includable for Federal income tax purposes in the gross income of the owners of the Note pursuant to Section 103 of the Code. The Note is not a "specified private activity bond" within the meaning of Section 57 of the Code and, therefore, the interest on the Note will not be treated as a preference item for purposes of computing the Federal alternative minimum tax imposed by Section 55 of the Code. However, the interest on the Note owned by corporations will be included in such corporations' "adjusted current earnings" (as defined in Section 56(g) of the Code) in



Mayor and Council of the City of Clifton _____, 2016 Page 4

calculating such corporations' alternative minimum taxable income for purposes of determining the Federal alternative minimum tax.

We are also of the opinion that, under existing laws of the State of New Jersey, interest on the Bonds and any gain on the sale thereof is not includable in gross income under the New Jersey Gross Income Tax Act, 1976 N.J. Laws c. 47, as amended and supplemented.

The Bonds maturing on October 1 of the years 2017 through 2025, 2035 and 2036, inclusive (collectively, the "Premium Bonds"), have been sold to the public at a premium. Section 171 of the Code provides rules under which a bond premium may be amortized and a deduction allowed for the amount of the amortizable bond premium for a taxable year. Under Section 171(a)(2) of the Code, however, no deduction is allowable for the amortizable bond premium in the case of bonds, like the Premium Bonds, the interest on which is excludable from gross income. Under Section 1016(a)(5) of the Code, the purchaser's basis in a Premium Bond will be reduced by the amount of the amortizable bond premium disallowable as a deduction under Section 171(2) of the Code. Proceeds received from the sale, exchange, redemption or payment of a Premium Bond in excess of the owner's adjusted basis (as reduced pursuant to Section 1016(a)(5) of the Code), will be treated as a gain from the sale or exchange of such Premium Bonds and not as interest.

We are also of the opinion that the difference between the stated principal amount of the Bonds maturing on October 1 in the years 2026 through 2034, inclusive (collectively, the "Discount Bonds") and their respective initial public offering prices to the public (excluding bond houses, brokers or similar person or organizations acting in the capacity of underwriters or wholesalers) at which prices a substantial amount of the Discount Bonds of the same maturity and interest rate were sold, constitutes original issue discount which is treated as interest and is excludable from gross income for Federal income tax purposes to the same extent described above. In the case of any holder of the Discount Bonds, the amount of such original issue discount which is treated as having accrued with respect to the Discount Bonds is added to the cost basis of the holder in determining, for Federal income tax purposes, gain or loss upon disposition (including sale, redemption or payment at maturity). Holders of the Discount Bonds should consult their tax advisors for an explanation of the original issue discount rules.

Except as stated in the preceding four (4) paragraphs, we express no opinion as to any Federal, state or local tax consequences of the ownership or disposition of the Bonds. Furthermore, we express no opinion as to any Federal, state or local tax law consequences with respect to the Bonds, or the interest thereon, if any action is taken with respect to the Bonds or the proceeds thereof upon the advice or approval of other bond counsel.

This opinion is qualified to the extent that the enforceability of the rights or remedies with respect to the Bonds may be limited by bankruptcy, insolvency, debt adjustment, moratorium, reorganization or other similar laws affecting creditors' rights or remedies



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City of Clifton
, 2016
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heretofore or hereafter enacted to the extent constitutionally applicable and their enforcement may also be subject to the exercise of judicial discretion in appropriate cases.

We have examined one of the Bonds, as executed by the City, and, in our opinion, the form of each Bond and their execution are regular and proper.

Very truly yours,

WILENTZ, GOLDMAN & SPITZER, P.A.



APPENDIX D FORM OF APPROVING LEGAL OPINION FOR THE NOTES





90 Woodbridge Center Drive Suite 900 Box 10 Woodbridge, NJ 07095-0958 732.636.8000

_____, 2016

Mayor and Council of the City of Clifton Clifton, New Jersey

Ladies and Gentlemen:

We have examined certified copies of the proceedings of the City Council of the City of Clifton, in the County of Passaic, State of New Jersey (the "City"), and other proofs submitted to us relative to the issuance and sale of the

\$17,983,000 BOND ANTICIPATION NOTES

CITY OF CLIFTON IN THE COUNTY OF PASSAIC STATE OF NEW JERSEY

Dated: October 11, 2016

The \$17,983,000 Bond Anticipation Notes (the "Notes") of the City are dated October 11, 2016, matures October 10, 2017 and bears interest at the rate of two and zero hundredths percentum (2.00%) per annum. The Notes are issued in fully registered form without coupons, initially registered in the name of, and held by Cede & Co., as nominee for The Depository Trust Company, New York, New York ("DTC"), an automated depository for securities and clearing house for securities transactions. Individual purchases of the Notes will be made in book-entry only form in the principal amount of \$1,000 or any integral multiple thereof, with a minimum purchase of \$5,000 required. The Notes are issued in book-entry only form and are not subject to redemption prior to maturity. So long as DTC or its nominee is the registered owner of the Notes, payments of principal of and interest on the Notes will be made by the City or a duly designated paying agent directly to Cede & Co., as nominee for DTC.

The bonds in anticipation of which the Notes are issued have been authorized pursuant to various bond ordinances of the City having been in all respects duly adopted, approved and published as required by law.

We are of the opinion that (i) such proceedings and proofs show lawful authority for the issuance and sale of the Notes pursuant to the Local Bond Law, N.J.S.A. 40A:2-1 et seq., as amended and supplemented, (ii) the Notes are valid and legally binding



Mayor and Council of the City of Clifton _____, 2016 Page 2

obligations of the City, and (iii) all the taxable property within the City is subject to the levy of *ad valorem* taxes, without limitation as to rate or amount, for the payment of the principal of and interest on the Notes.

The Internal Revenue Code of 1986, as amended (the "Code"), establishes certain requirements which must be met at the time of, and on a continuing basis subsequent to, the issuance and delivery of the Notes in order for interest thereon to be and remain excludable from gross income for Federal income tax purposes under Section 103 of the Code. Noncompliance with such requirements could cause the interest on the Notes to be included in gross income for Federal income tax purposes retroactive to the date of the issuance of the Notes. The City has covenanted in its tax certificate relating to the Notes to maintain the exclusion of the interest on the Notes from gross income for Federal income tax purposes pursuant to section 103(a) of the Code.

In our opinion, under existing law, and assuming continuing compliance by the City with the aforementioned covenant, under existing statutes, regulations, rulings and court decisions, interest on the Notes is not includable for Federal income tax purposes in the gross income of the owners of the Notes pursuant to Section 103 of the Code. The Notes are not "specified private activity bonds" within the meaning of Section 57 of the Code and, therefore, the interest on the Notes will not be treated as a preference item for purposes of computing the Federal alternative minimum tax imposed by Section 55 of the Code. However, the interest on the Notes owned by corporations will be included in such corporations' "adjusted current earnings" (as defined in Section 56(g) of the Code) in calculating such corporations' alternative minimum taxable income for purposes of determining the Federal alternative minimum tax.

We are also of the opinion that, under existing laws of the State of New Jersey, interest on the Notes and any gain on the sale thereof is not includable in gross income under the New Jersey Gross Income Tax Act, 1976 N.J. Laws c. 47, as amended and supplemented.

Except as stated in the preceding two (2) paragraphs, we express no opinion as to any Federal, state or local tax consequences of the ownership or disposition of the Notes. Furthermore, we express no opinion as to any Federal, state or local tax law consequences with respect to the Notes, or the interest thereon, if any action is taken with respect to the Notes or the proceeds thereof upon the advice or approval of other bond counsel.

This opinion is qualified to the extent that the enforceability of the rights or remedies with respect to the Notes may be limited by bankruptcy, insolvency, debt adjustment, moratorium, reorganization or other similar laws affecting creditors' rights or remedies heretofore or hereafter enacted to the extent constitutionally applicable and their enforcement may also be subject to the exercise of judicial discretion in appropriate cases.



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We have examined the form of the unexecuted Notes and, in our opinion, the form is regular and proper.

Very truly yours,

WILENTZ, GOLDMAN & SPITZER, P.A.



APPENDIX E FORM OF CONTINUING DISCLOSURE CERTIFICATE FOR THE BONDS



FORM OF CONTINUING DISCLOSURE CERTIFICATE

This Continuing Disclosure Certificate dated October 11, 2016 (the "Disclosure Certificate") is executed and delivered by the City of Clifton, in the County of Passaic, State of New Jersey (the "City" or the "Issuer") in connection with the issuance of its \$12,606,000 aggregate principal amount of General Obligation Bonds, Series 2016, consisting of \$4,756,000 aggregate principal amount of General Improvement Bonds, Series 2016 (the "General Improvement Bonds") and \$7,850,000 aggregate principal amount of Sewer Utility Bonds, Series 2016 (the "Sewer Utility Bonds" and together with the General Improvement Bonds, the "Bonds"), all such Bonds being dated their date of delivery. The Bonds are being issued pursuant to various bond ordinances duly adopted by the City Council of the City approved and published as required by law, and, as applicable, resolutions combining City bond ordinances for purposes of sale of the Bonds and a resolution entitled, "RESOLUTION (A) DETERMINING THE FORM AND OTHER DETAILS OF THE OFFERING OF \$12,606,000 GENERAL OBLIGATION BONDS, SERIES 2016, OF THE CITY OF CLIFTON, IN THE COUNTY OF PASSAIC. STATE OF NEW JERSEY (THE "CITY"), CONSISTING OF \$4,756,000 GENERAL IMPROVEMENT BONDS, SERIES 2016 AND \$7,850,000 SEWER UTILITY BONDS, SERIES 2016 AND PROVIDING FOR THEIR SALE AND DETERMINING CERTAIN OTHER MATTERS WITH RESPECT THERETO AND (B) AUTHORIZING THE SALE AND ISSUANCE OF \$17,983,000 BOND ANTICIPATION NOTES" (the "Bond Resolution"), being duly adopted by the City Council of the City on September 6, 2016. The City covenants and agrees as follows:

SECTION 1. Purpose of the Disclosure Certificate. This Disclosure Certificate is being executed and delivered by the City for the benefit of the Holders of the Bonds and Beneficial Owners of the Bonds and in order to assist the Participating Underwriter(s) in complying with the Rule (as defined below). The City acknowledges it is an "Obligated Person" under the Rule (as defined below).

SECTION 2. <u>Definitions</u>. In addition to the definitions set forth in the Bond Resolution which apply to any capitalized term used in this Disclosure Certificate unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

"Annual Report" shall mean any Annual Report provided by the City pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate.

"Beneficial Owner" shall mean any person which (a) has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of any Bonds, as applicable (including persons holding Bonds, as applicable through nominees, depositories or other intermediaries), or (b) is treated as the owner of any Bonds, as applicable, for Federal income tax purposes.

"Continuing Disclosure Information" shall mean, collectively, (i) each Annual Report, (ii) any notice required to be filed by the City with the EMMA (as defined herein)

pursuant to Section 3 of this Disclosure Agreement, and (iii) any notice of a Listed Event required to be filed by the Authority with EMMA pursuant to Section 5 of this Disclosure Agreement.

"Disclosure Representative" shall mean the Chief Financial Officer of the City or her designee, or such other person as the City shall designate in writing from time to time for the purposes of this Disclosure Certificate.

"Dissemination Agent" shall mean, initially, the City or any Dissemination Agent subsequently designated in writing by the City which has filed with the City a written acceptance of such designation.

"EMMA" shall mean the Electronic Municipal Market Access system, a website created by the MSRB (as defined herein) and approved by the SEC (as defined herein) to provide a central location where investors can obtain municipal bond information including disclosure documents. The City or the Dissemination Agent shall submit disclosure documents to EMMA as a Portable Document File (PDF file) to www.emma.msrb.org.

"Listed Events" shall mean any of the events listed in Section 5(a) of this Disclosure Certificate.

"MSRB" shall mean the Municipal Securities Rulemaking Board.

"Rule" shall mean Rule 15c2-12(b)(5) adopted by the Securities and Exchange Commission ("SEC") under the Securities Exchange Act of 1934, as the same may be amended from time to time.

"SEC" shall mean the United States Securities and Exchange Commission.

"State" shall mean the State of New Jersey.

"Underwriters" shall mean any of the original underwriters of the Bonds required to comply with the Rule in connection with the purchase of the Bonds.

SECTION 3. Provision of Annual Reports. (a) The City shall provide or cause to be provided to the Dissemination Agent not later than August 15 of each year, (commencing August 15, 2017), an Annual Report which is consistent with the requirements of Section 4 of this Disclosure Certificate. Each Annual Report may be submitted as a single document or as separate documents comprising a package, and may cross-reference other information as provided in Section 4 of this Disclosure Certificate; provided that the audited financial statements of the City may be submitted separately from the balance of the Annual Report; and provided, further, that if the audited financial statements of the City are not available by such date, the City shall include unaudited financial statements with its Annual Report and when such audited financial statements become available to the City, the same shall be submitted to the

Dissemination Agent no later than thirty (30) days after the receipt of the same by the City.

- (b) Not later than September 1 of each year (commencing September 1, 2017) the Dissemination Agent shall file with EMMA a copy of the Annual Report received by the Dissemination Agent pursuant to subsection (a) hereof.
- (c) If the City does not provide or is unable to provide an Annual Report by the applicable date required in subsection (a) above, such that the Dissemination Agent cannot file the Annual Report with EMMA in accordance with subsection (b) above, the Dissemination Agent shall send a notice of such event to EMMA in substantially the form attached hereto as Exhibit A, with copies to the City (if the Dissemination Agent is not the City).
- (d) Each year the Dissemination Agent shall file a report with the City (if the Dissemination Agent is not the City), certifying that the Annual Report has been provided to EMMA pursuant to this Disclosure Certificate, stating the date it was provided.
- (e) If the fiscal year of the City changes, the City shall give written notice of such change to the Dissemination Agent and the Dissemination Agent shall, within five (5) business days after the receipt thereof from the City, forward a notice of such change to EMMA in the manner provided in Section 5(e) hereof.
- **SECTION 4.** <u>Content of Annual Reports</u>. (a) The City's Annual Report shall contain or incorporate by reference the following:
- (1) The audited financial statements of the City (as of December 31 of each year).

The audited financial statements are to be prepared in accordance with generally accepted auditing standards and audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division") that demonstrate compliance with the modified accrual basis, with certain exceptions, which is a comprehensive basis of accounting other than generally accepted accounting principles (GAAP) and the budget laws of the State.

- (2) The most current annual debt statement of the City (as of December 31); and.
- (3) The general financial information and operating data of the City consistent with the information set forth in Appendix A to the Official Statement dated September 15, 2016, prepared in connection with the sale of the Bonds (the "Official Statement") contained (a) under the caption entitled, "Debt Information of the City" under the subheadings entitled, "Debt Incurring Capacity as of December 31, 2015", "Gross and Statutory Net Debt as of December 31," and "Statement of Indebtedness as of December 31, 2015", (b) under the caption entitled, "Tax Information of the City" under the

subheadings entitled, "Current Tax Collections", "Delinquent Taxes and Tax Title Liens", "Assessed Valuations of Property Owned by the City of Clifton Acquired for Taxes", "Ten Largest Taxpayers", "Assessed Valuations Land and Improvements by Class", "Assessed Valuations Net Valuation Taxable", "Total Tax Requirements Including School and County Purposes", "Components of Real Estate Tax Rate (Per \$100 of Assessment)" and (c) under the caption entitled, "Summary of Municipal Budgets" under the subheading entitled, "Comparative Schedule of Fund Balances."

Any or all of the items listed above may be incorporated by reference from other documents, including official statements of debt issues with respect to which the City is an "Obligated Person" (as defined by the Rule), which have been filed with EMMA or the Securities and Exchange Commission. If the document incorporated by reference is a final official statement, it must be available from the MSRB The City shall clearly identify each such other document so incorporated by reference.

SECTION 5. Reporting of Significant Events. (a) This Section 5 shall govern the giving of notices of the occurrence of any of the following events with respect to the Bonds, as applicable:

- 1. Principal and interest payment delinquencies;
- 2. Nonpayment related defaults, if material;
- 3. Unscheduled draws on debt service reserves reflecting financial difficulties:
- 4. Unscheduled draws on credit enhancements reflecting financial difficulties:
- 5. Substitution of credit or liquidity providers, or their failure to perform;
- 6. Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds;
- 7. Modifications to rights of Bondholders, if material;
- 8. Bond calls, if material, and tender offers;
- 9. Defeasances of the Bonds;
- 10. Release, substitution or sale of property securing repayment of the Bonds, if material;

- 11. Rating changes relating to the Bonds;
- 12. Bankruptcy, insolvency, receivership or similar event of the County;
- 13. The consummation of a merger, consolidation, or acquisition involving the County or the sale of all or substantially all of the assets of the County, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material; and
- 14. Appointment of a successor or additional trustee for the Bonds or the change of name of a trustee for the Bonds, if material.

The County shall, in a timely manner not in excess of ten (10) business days after the occurrence of any Listed Event, file a notice of the occurrence of such Listed Event with the MSRB in accordance with the provisions of Section 5 of this Disclosure Certificate. In determining the materiality of any of the Listed Events specified in subsection (a) of this Section 5, the County may, but shall not be required to, rely conclusively on an opinion of counsel

- (b) Whenever the City has or obtains knowledge of the occurrence of any of the Listed Events, the City shall, as soon as possible, determine if such event would constitute information material to the Beneficial Owners of the Bonds.
- (c) If the City determines that the occurrence of a Listed Event would be material to the Beneficial Owners of the Bonds, the City shall promptly notify the Dissemination Agent in writing (if the City is not the Dissemination Agent) and the City shall instruct the Dissemination Agent to report such Listed Event and the Dissemination Agent shall report the occurrence of such Listed Event pursuant to subsection (e) hereof.
- (d) If the City determines that the occurrence of a Listed Event would not be material to the Beneficial Owners of the Bonds, the City shall promptly notify the Dissemination Agent in writing (if the Dissemination Agent is not the City) and the Dissemination Agent (if the Dissemination Agent is not the City) shall be instructed by the City not to report the occurrence.
- (e) If the Dissemination Agent has been instructed in writing by the City to report the occurrence of a Listed Event, the Dissemination Agent shall file a notice of such occurrence with EMMA, with a copy to the City (if the Dissemination Agent is not the City). Notwithstanding the foregoing, notice of Listed Events described in subsections (a)(4) and (5) hereof need not be given under this subsection any earlier than the notice (if any) of the underlying event is given to the Beneficial Owner of the affected Bonds pursuant to the Bond Resolution.

SECTION 6. <u>Termination of Reporting Obligation</u>. The City's obligations under this Disclosure Certificate shall terminate upon the defeasance, prior redemption or payment in full of all of the Bonds or when the City is no longer an "Obligated Person" (as defined in the Rule). The City shall file a notice of the termination of its reporting obligations pursuant to the provisions hereof with the Dissemination Agent, which notice shall be filed with EMMA in accordance with the provisions of Section 5(e) hereof.

SECTION 7. Compliance with the Rule. The City is currently in compliance with all previous undertakings, if any, to provide secondary market disclosure pursuant to the Rule.

SECTION 8. Dissemination Agent; Compensation. The City may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Certificate, and may discharge any such Dissemination Agent, with or without appointing a successor Dissemination Agent. The initial Dissemination Agent shall be the City. The City shall compensate the Dissemination Agent (which shall be appointed) for the performance of its obligations hereunder in accordance with an agreed upon fee structure.

SECTION 9. Amendment; Waiver. Notwithstanding any other provision of this Disclosure Certificate, the City may amend this Disclosure Certificate and any provision of this Disclosure Certificate may be waived, if such amendment or waiver (supported by an opinion of counsel expert in Federal securities laws acceptable to the City to the effect that such amendment or waiver would not, in and of itself, cause the undertakings herein to violate the Rule if such amendment or waiver had been effective on the date hereof) is (a) made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature, or status of the obligated person, or type of business conducted; (b) the undertaking, as amended or waived, would have complied with the requirements of the Rule at the time of the primary offering of the Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and (c) the amendment or waiver does not materially impair the interests of holders, as determined either by parties unaffiliated with the City or "Obligated Person," or by approving vote of the Beneficial Owners of the Bonds, as applicable pursuant to the terms of the Refunding Bond Resolution at the time of the amendment. The City shall give notice of such amendment or waiver to this Disclosure Certificate to the Dissemination Agent, which notice shall be filed in accordance with the provisions of Section 5 hereof. Notwithstanding the above, the addition of or change in the Dissemination Agent shall not be construed to be an amendment under the provisions hereof.

In the event of any amendment or waiver of a provision of this Disclosure Certificate, the City shall describe such amendment in the next Annual Report, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the City. In addition, if the amendment relates to the accounting principles to be followed in preparing

financial statements (i) notice of such change shall be given in the same manner as a Listed Event under Section 5 hereof, and (ii) the Annual Report for the year in which the change is made should present a comparison (in narrative form and also, if feasible, in quantitative form) between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

SECTION 10. Additional Information. Nothing in this Disclosure Certificate shall be deemed to prevent the City from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Certificate. If the City chooses to include any information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is specifically required by this Disclosure Certificate, the City shall have no obligation under this Disclosure Certificate to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

SECTION 11. Default. In the event of a failure of the City to comply with any provision of this Disclosure Certificate, the Holders of at least 25% aggregate principal amount of Outstanding Bonds or any Beneficial Owner of the Bonds may take such actions as may be necessary and appropriate, including seeking mandamus or specific performance by court order, to cause the City to comply with its obligations under this Disclosure Certificate. A default under this Disclosure Certificate shall not be deemed an Event of Default on the Bonds and the sole remedy under this Disclosure Certificate in the event of any failure of the City to comply with this Disclosure Certificate shall be an action to compel performance.

SECTION 12. Duties, Immunities and Liabilities of the Dissemination Agent. The Dissemination Agent shall have only such duties as are specifically set forth in this Disclosure Certificate, and, to the extent permitted by law, the City agrees to indemnify and hold the Dissemination Agent (if the Dissemination Agent is not the City) and its respective officers, directors, employees and agents, harmless against any loss, expense and liabilities which it may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorneys' fees) of defending against any claim of liability, but excluding liabilities due to the Dissemination Agent's gross negligence or willful misconduct. To the extent permitted by law, the City further releases the Dissemination Agent from any liability for the disclosure of any information required by the Rule and this Disclosure Certificate. The obligations of the City under this Section shall survive resignation or removal of the Dissemination Agent and payment of the Bonds.

SECTION 13. <u>Beneficiaries</u>. This Disclosure Certificate shall inure solely to the benefit of the City, the Dissemination Agent, the Underwriters, and the Beneficial Owners of the Bonds, including Bondholders, and shall create no rights in any other person or entity.

SECTION 14. <u>Notices</u>. All notices and submissions required hereunder shall be given to the following, or their successors, by facsimile transmission (with written confirmation of receipt), followed by hard copy sent by certified or registered mail, personal delivery or recognized overnight delivery:

(a) If to the City of Education:

City of Clifton 900 Clifton Avenue Clifton, New Jersey 07013 Attention: Chief Financial Officer

(b) Copies of all notices to the Dissemination Agent from time to time with respect to the Bonds, initially:

City of Clifton 900 Clifton Avenue Clifton, New Jersey 07013 Attention: Chief Financial Officer

Each party shall give notice from time to time to the other parties, in the manner specified herein, of any change of the identity or address of anyone listed herein.

SECTION 15. Counterparts. This Disclosure Certificate may be executed in any number of counterparts which shall be executed by authorized signatories of the City and the Dissemination Agent, as applicable, and all of which together shall be regarded for all purposes as one original and shall constitute and be but one and the same.

SECTION 16. Severability. If any one or more of the covenants or agreements in this Disclosure Certificate to be performed on the part of the City and the Dissemination Agent should be contrary to law, then such covenant or covenants, agreement or agreements, shall be deemed severable from the remaining covenants and agreements and shall in no way affect the validity of the other provisions of this Disclosure Certificate.

SECTION 17. Governing Law. This Disclosure Certificate shall be construed in accordance with and governed by the Laws of the United States of America and the State of New Jersey as applicable.

CITY OF CLIFTON

By:	
JOSEPH KUNZ,	
Chief Financial Officer	

EXHIBIT A

NOTICE TO EMMA OF FAILURE TO FILE ANNUAL REPORT

Name of Issuer:	City of Clifton, in the County of Passaic, State of New Jersey
Name of Issue:	\$12,606,000 General Obligation Bonds, Series 2016 Consisting of: \$4,756,000 General Improvement Bonds, Series 2016 and \$7,850,000 Sewer Utility Bonds, Series 2016 Dated: October 11, 2016 (CUSIP Number: 1870903J2)
Date of Issuance:	October 11, 2016
Report with respect to th	VEN that the above designated City has not provided an Annual a above-named Bonds as required by the Bond Resolution and a ertificate for the General Obligation Bonds dated October 11, y.
DATED:	
	DISSEMINATION AGENT (on behalf of the City)

cc: The City



APPENDIX F

FORM OF CERTIFICATE OF COMPLIANCE WITH SECONDARY MARKET DISCLOSURE REQUIREMENTS FOR THE NOTES



FORM OF CERTIFICATE OF COMPLIANCE WITH SECONDARY MARKET DISCLOSURE REQUIREMENTS FOR THE NOTES

I, JOSEPH KUNZ, Chief Financial Officer of the City of Clifton, in the County of Passaic (the "City"), a body politic and corporate organized and existing under the laws of the State of New Jersey, DO HEREBY CERTIFY on behalf of J.P. Morgan Securities LLC, New York, New York, the purchaser (the "Purchaser") of \$17,983,000 aggregate principal amount of Bond Anticipation Notes of the City dated October 11, 2016 and maturing October 10, 2017 (the "Notes"), in connection with the issuance of the Notes, that pursuant to the requirements of Rule 15c2-12 promulgated by the Securities and Exchange Commission pursuant to the Securities Exchange Act of 1934, as amended and supplemented (the "Rule"), specifically subsections (d)(3) and (b)(5)(i)(C) thereof, the City will provide notice of certain material events (the "Notice") to the Municipal Securities Rulemaking Board (the "MSRB") via its Electronic Municipal Market Access system ("EMMA") as a PDF file to www.emma.msrb.org, of any of the following events with respect to the Notes herein described, as applicable, if material: (1) principal and interest payment delinquencies; (2) non-payment related defaults; (3) unscheduled draws on debt service reserves reflecting financial difficulties; (4) unscheduled draws on credit enhancements reflecting financial difficulties; (5) substitution of credit or liquidity providers, or their failure to perform; (6) adverse tax opinions or events effecting the tax-exempt status of the security; (7) modifications to rights of security holders; (8) bond calls; (9) defeasances; (10) release, substitution or sale of property securing repayment of the securities; (11) rating changes; (12) bankruptcy, insolvency, receivership or similar event; (13) consummation of a merger, consolidation, or acquisition, or sale of all or substantially all of the assets of the City, entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such action; or (14) appointment of a successor or additional trustee or change of name of a trustee.

Whenever the City obtains actual knowledge of the occurrence of any of the aforementioned events and when the occurrence of such events will constitute material information to the holders of the Notes, the City shall file a Notice of each such occurrence with the MSRB via EMMA on a timely basis.

The City's obligations under this Certificate shall terminate upon the defeasance, prior redemption or payment in full of the Notes.

In the event the City fails to comply with any provision of this Certificate, any Noteholder may take such action as may be necessary and appropriate, including seeking mandamus or specific performance by court order, to cause the City to comply with its obligations under this Certificate. Notwithstanding the above, the remedy for a breach of the provisions of this Certificate or the City's failure to perform hereunder shall be limited to bringing an action to compel specific performance.

This Certificate shall inure solely to the benefit of the City, the Purchaser and the holders from time to time of the Notes, and shall create no further rights in any other person or entity hereunder.

IN WITNESS WHEREOF, I have hereunto set my hand on behalf of the City and caused the official seal of the City to be hereunto affixed and attested to by the Clerk of the City this 11th day of October, 2016.

	CITY OF CLIFTON	
(SEAL)	JOSEPH KUNZ, Chief Financial Officer	
NANCY FERRIGNO, City Clerk		