NEW ISSUE Book-Entry-Only Ratings: Moody's – Aaa Standard & Poor's – AAA (See" Ratings" herein.)

In the opinion of Bond Counsel, under existing law and subject to conditions described in the section herein entitled "TAX MATTERS," interest on the Bonds (1) is excludable from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, as amended (the "Code") and (2) is not treated as a preference item in calculating the alternative minimum tax imposed under the Code with respect to individuals and corporations. Such interest may be included in the calculation of a corporation's alternative minimum income tax and will be subject to other federal tax consequences as described in the section "Tax Matters" herein. Interest on the Bonds is excludable from gross income for purposes of income taxation by the Commonwealth of Virginia. See the section herein entitled "TAX MATTERS" regarding certain other tax considerations.

# \$69,950,000 City of Alexandria, Virginia General Obligation Capital Improvement Bonds Series 2011 (the "Bonds")

Dated: Date of Delivery

Due: July 15, as shown below

Interest Payable: January 15 and July 15
First Interest Payment: January 15, 2012

The Bonds will constitute general obligations of the City of Alexandria, Virginia (the "City") for the payment of which the full faith and credit and unlimited taxing power of the City will be irrevocably pledged. The City Council will be authorized and required, unless other funds are lawfully available and appropriated for timely payment of the Bonds, to levy and collect annually on all locally taxable property in the City an ad valorem tax over and above all other taxes authorized or limited by law and without limitation as to rate or amount, sufficient to pay principal of and interest on the Bonds as the same respectively become due and payable.

The Bonds will be issued as fully registered bonds and, when issued, will be registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York ("DTC"), which will act as securities depository of the Bonds. So long as Cede & Co. is registered owner of the Bonds, as the nominee for DTC, (a) references herein to the Bondholder or registered owner shall mean Cede & Co. and (b) principal and interest shall be payable to Cede & Co., as nominee for DTC, which will, in turn, remit such principal and interest to the DTC participants for subsequent disbursements to the beneficial owners of the Bonds. Individual purchases of beneficial ownership interest in the Bonds will be made in book-entry form only, in denominations of \$5,000 or multiples thereof. Bond certificates will be immobilized at DTC and not available for delivery to the public (See "Description of the Bonds-Book-Entry-Only System"). The Bonds will bear interest from their dated date, payable semiannually on January 15 and July 15, commencing January 15, 2012.

The Bonds are subject to optional redemption prior to their maturities as set forth in the Bonds and described in the section herein entitled "THE BONDS – DESCRIPTION OF THE BONDS – Redemption Provisions".

The Bonds are offered for delivery when, as and if issued, subject to the approval of validity by McGuireWoods LLP, Richmond, Virginia, Bond Counsel, as described herein. Certain legal matters will be passed upon for the City by the City Attorney, James L. Banks, Esquire. It is expected that the Bonds will be available for delivery through The Depository Trust Company in New York, New York, on or about July 28, 2011.

This cover page contains certain information for quick reference only. It is not a summary of this issue. Investors must read the entire Official Statement to obtain information essential to the making of an informed investment decision.

Dated: July 15, 2011

# **MATURITY SCHEDULES**

# \$69,950,000 City of Alexandria, Virginia General Obligation Capital Improvement Bonds, Series 2011

(Base CUSIP Number 015302)

Maturity <u>July 15</u>	Principal <u>Amount</u>	Interest <u>Rate</u>	Price or <u>Yield</u>	CUSIP Suffix
2012	\$1,000,000	2.000%	0.250%	J78
2013	2,000,000	4.000%	0.400%	J86
2014	3,000,000	4.000%	0.650%	J94
2015	3,765,000	5.000%	0.900%	K27
2016	3,765,000	5.000%	1.190%	K35
2017	3,765,000	5.000%	1.480%	K43
2018	3,765,000	5.000%	1.860%	K50
2019	3,765,000	2.125%	2.200%	K68
2020	3,765,000	2.250%	2.400%	K76
2021	3,760,000	4.000%	2.610%	K84
2022	3,760,000	5.000%	2.790%*	K92
2023	3,760,000	3.000%	3.150%	L26
2024	3,760,000	3.250%	3.350%	L34
2025	3,760,000	3.250%	3.450%	L42
2026	3,760,000	4.000%	3.620%*	L59
2027	3,760,000	4.000%	3.710%*	L67
2028	3,760,000	4.000%	3.800%*	L75
2029	3,760,000	4.000%	3.890%*	L83
2030	3,760,000	4.000%	4.000%	L91
2031	3,760,000	4.000%	4.080%	M25

<sup>\*</sup> Priced to first optional redemption date.

# **Optional Redemption**

The Bonds maturing on and after July 15, 2022 will be subject to optional redemption before maturity on or after July 15, 2021, at the direction of the City, in whole or in part, in installments of \$5,000, at any time or from time to time at par plus the interest accrued on the principal amount to be redeemed to the date fixed for redemption as set forth herein. See the section "THE BONDS – DESCRIPTION OF THE BONDS – Redemption Provisions— Optional Redemption."

### CITY OF ALEXANDRIA, VIRGINIA

### CITY COUNCIL

William D. Euille, Mayor Kerry J. Donley, Vice Mayor Redella S. Pepper K. Rob Krupicka Paul C. Smedberg Frank H. Fannon, IV Alicia R. Hughes

#### CITY OFFICIALS

Bruce E. Johnson, Acting City Manager Mark B. Jinks, Deputy City Manager Laura B. Triggs, Acting Chief Financial Officer James L. Banks, City Attorney Dr. Morton Sherman, Superintendent of Schools

# **BOND COUNSEL**

McGuireWoods LLP One James Center 901 East Cary Street Richmond, Virginia 23219

#### FINANCIAL ADVISOR

Davenport & Company LLC One James Center 901 East Cary Street Richmond, Virginia 23219 804.697.2900

## INDEPENDENT AUDITOR

KPMG LLP 2001 M Street, NW Washington, DC 20036

# FOR ADDITIONAL INFORMATION

City of Alexandria www.alexandriava.gov

Laura B. Triggs, Acting Chief Financial Officer 301 King Street, Room 1600 Alexandria, Virginia 22314 703.746.3900 laura.triggs@alexandriava.gov

James E. Sanderson, Jr., Davenport & Company jsanderson@investdavenport.com

Michael W. Graff, Jr., McGuireWoods LLP mgraff@mcguirewoods.com No dealer, broker, salesman or other person has been authorized to give any information or to make any representations other than as contained in this Official Statement in connection with the offering of the Bonds and, if given or made, such other information or representations must not be relied upon. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy nor shall there be a sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale.

This Official Statement is not to be construed as a contract or agreement between the City and the purchasers or owners of any of the Bonds. The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the City since the date hereof.

Certain persons participating in this offering may engage in transactions that stabilize, maintain or otherwise affect the price of the Bonds, including transactions to (a) overallot in arranging the sales of the Bonds and (b) to make purchases and sales of Bonds, for long or short account, on a when-issued basis or otherwise, at such prices, in such amounts and in such manner as the Underwriter may determine.

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#### OFFICIAL STATEMENT

# \$69,950,000 City of Alexandria, Virginia General Obligation Capital Improvement Bonds Series 2011

SECTION ONE: INTRODUCTION

The purpose of this Official Statement is to furnish information in connection with the sale by the City of Alexandria, Virginia (the "City") of \$69,950,000 General Obligation Bonds, Series 2011 (the "Bonds").

The Bonds will be general obligations of the City, for the payment of which the full faith and credit of the City are irrevocably pledged. Financial and other information contained in this Official Statement have been prepared by the City from its records (except where other sources are noted). This information speaks as of its date and is not intended to indicate future or continuing trends in the financial or economic position of the City.

### THE ISSUER

The issuer of the Bonds is the City of Alexandria, which is an independent, full-service City located on the west bank of the Potomac River. The City retains sole local governmental taxing power within its boundaries. The City is autonomous from any county, town or other political subdivision of the Commonwealth of Virginia. The City of Alexandria is authorized to issue bonds without referendum, subject to certain indebtedness limitations, for the purpose of financing its capital projects.

Alexandria's first recorded beginnings were in 1669, when the site was included in a patent granted by colonial Governor William Berkeley of Virginia. The patent was purchased by John Alexander, the pioneer for whom the town was later named. In 1749, the Virginia House of Burgesses authorized a town of 60 acres. With its incorporation in 1779, Alexandria was made a Port of Entry to the United States and a Customs House was established. Prospering, it became a city of fine houses and shops, a center of culture and trade. George Washington and George Mason were prominent in the community and served as town trustees. In 1852, Alexandria acquired city status and its first charter.

Alexandria has grown by a series of seven annexations from adjoining Arlington and Fairfax Counties, with the most recent boundary change being a minor adjustment with Fairfax County, which occurred in 1973. Alexandria's total land area is now 15.75 square miles.

Alexandria is one of America's most historic communities. It's Old and Historic District, "Old Town," is carefully preserved by strict architectural and demolition standards.

#### THE BONDS

The Bonds will be dated the date of their delivery and will mature on the dates and in the amounts set forth on the inside front cover of this Official Statement. The Bonds will be issued in authorized denominations of \$5,000 and multiples thereof and will be held by The Depository Trust Company, New York, New York ("DTC"), or by its nominee as securities depository with respect to the Bonds.

Interest on the Bonds will be payable on each January 15 and July 15 commencing January 15, 2012, until maturity. As long as the Bonds are held by DTC or its nominee, interest will be paid to Cede & Co., as nominee of DTC, on each interest payment date.

### SECURITY FOR THE BONDS

The Bonds are general obligation bonds of the City, to which the full faith and credit and unlimited taxing power of the City are pledged for the payment thereof. Refer to "DESCRIPTION OF THE BONDS - Security for the Bonds" in SECTION TWO for a more complete description of the pledge.

#### **USE OF PROCEEDS**

The proceeds of the Bonds will be used to finance certain capital improvement projects for the City, including, but not limited to, public school projects, City parks and buildings, transportation improvements (including capital contributions to the Washington Metropolitan Area Transit Authority ("WMATA")), infrastructure improvements and maintenance and upgrade of traffic control and information technology. Pending use, the bond proceeds are planned to be invested in the Commonwealth of Virginia's State Non-Arbitrage Pool.

#### OPTIONAL REDEMPTION

The Bonds maturing on and after July 15, 2022 are subject to optional redemption, in whole or in part, at the direction of the City on or after July 15, 2021. Refer to the subsection entitled "DESCRIPTION OF THE BONDS - Redemption Provisions" in SECTION TWO for a more detailed description of the optional redemption features of the Bonds.

#### **DELIVERY**

The Bonds are offered for delivery, when, as, and if issued by the City and received by the Underwriter, subject to the approval of validity by McGuireWoods LLP, Richmond, Virginia, Bond Counsel, and to certain other conditions referred to herein. Certain legal matters will be passed upon for the City by the City Attorney, James L. Banks, Esquire. It is expected that the Bonds will be available for delivery, at the expense of the City, in New York, New York, through the facilities of DTC, on or about July 28, 2011.

#### RATINGS

The Bonds have been rated as shown on the cover page hereto by Moody's Investors Service, Inc., 7 World Trade Center, 250 Greenwich Street, New York, New York 10007, and Standard & Poor's Ratings Services, a division of the McGraw Hill Companies, Inc., 55 Water Street, New York, New York 10041. A more complete description of the ratings is provided in SECTION SIX.

### OFFICIAL STATEMENT

This Official Statement has been authorized by the City for use in connection with the sale of the Bonds. Its purpose is to supply information to prospective buyers of the Bonds. Financial and other information contained in this Official Statement has been prepared by the City from its records, except where other sources are noted. The information is not intended to indicate future or continuing trends in the financial or economic position of the City.

None of the quotations from, and summaries and explanations of, laws contained in this Official Statement purport to be complete, and reference is made to said laws for full and complete statements of their provisions.

### **DISCLOSURE**

The City intends to make the final Official Statement available through the Municipal Securities Rulemaking Board (the "MSRB"). Copies of the City's Comprehensive Annual Financial Report for the year ended June 30, 2010, are available upon request from the City and at alexandriava.gov/financialreports.

# ADDITIONAL INFORMATION

Any question concerning the content of this Official Statement should be directed to Laura B. Triggs, Acting Chief Financial Officer, Post Office Box 178, Alexandria, Virginia 22313 (703.746.3900), e-mail: laura.triggs@alexandriava.gov, or to the City's Financial Advisor, Davenport & Company LLC, 901 East Cary Street, Richmond, Virginia 23219 (804.697.2900).

#### SECTION TWO: THE BONDS

### AUTHORIZATION AND PURPOSE OF THE BONDS

Issuance of the Bonds is authorized by ordinance and other procedures of the City Council adopted pursuant to and in conformity with Article VII of the Constitution of the Commonwealth of Virginia, and pursuant to the Public Finance Act of 1991 (Chapter 26, Title 15.2 of the Code of Virginia of 1950, as amended). The issuance of the Bonds was approved by Ordinance No. 4707 adopted by the City Council on March 12, 2011 (the "Ordinance"). The proceeds of the Bonds will be used to pay the costs of certain capital improvements for the City, including, but not limited to, public school projects, City parks and buildings, infrastructure improvements and maintenance and upgrade of traffic control and information technology, and to pay issuance costs of the Bonds.

#### DESCRIPTION OF THE BONDS

The Bonds will be issued in fully registered form in the denominations of \$5,000 or integral multiples thereof and will be held by The Depository Trust Company ("DTC"), or its nominee, as securities depository with respect to the Bonds. See "Book-Entry-Only System." Purchases of beneficial ownership interests in the Bonds will be made only in book-entry form and individual purchasers will not receive physical delivery of bond certificates. The Bonds will be dated the date of their delivery, will bear interest at the rates per annum set forth on the inside cover page hereof, payable on January 15, 2012 and semi-annually thereafter on July 15 and January 15 of each year (an "Interest Payment Date"), and will mature on July 15, in the years and in the principal amounts set forth on the inside cover page hereof.

### **Redemption Provisions**

### Optional Redemption

The Bonds maturing on or before July 15, 2021 are not subject to redemption prior to maturity. The Bonds maturing on or after July 15, 2022 are subject to optional redemption before maturity on or after July 15, 2021, at the direction of the City, in whole or in part, in installments of \$5,000 at any time or from time to time at par plus the interest accrued and unpaid on the principal amount to be redeemed to the date fixed for redemption.

### **Selection for Redemption**

If less than all of the Bonds are called for redemption, the maturities of the Bonds to be redeemed shall be called in such order as may be determined by the Director of Finance of the City.

If less than all of the Bonds of any maturity are called for redemption, the Bonds to be redeemed will be selected by DTC or any successor securities depository pursuant to its rules and procedures or, if the book-entry system is discontinued, will be selected by the registrar and paying agent (the "Registrar") by lot in such manner as the Registrar in its discretion may determine.

#### **Notice of Redemption**

The City shall cause notice of redemption to be sent by facsimile transmission, registered or certified mail or overnight express delivery, not less than 30 nor more than 60 days prior to the redemption date, to DTC or its nominee as the registered owner of the Bonds. The City shall not be responsible for mailing notice of redemption to anyone other than DTC or another qualified securities depository or its nominee unless no qualified securities depository is the registered owner of the Bonds. If no qualified securities depository is the registered owner of the Bonds, notice of redemption shall be mailed to the registered owners of the Bonds. Each notice of redemption shall

identify the Bonds or portions thereof to be redeemed. Interest shall cease to accrue on any Bonds duly called for prior redemption, on the redemption date, if payment thereof has been duly provided. The Registrar shall not be required to transfer or exchange any Bond or portion thereof after the notice of redemption has been duly provided. During the period that DTC or the DTC nominee is the registered holder of the Bonds, the Registrar will not be responsible for mailing notices of redemption to the beneficial owners of the Bonds. See "Description of the Bonds - Book-Entry-Only System."

# **Book-Entry-Only System**

The description which follows of the procedures and recordkeeping with respect to beneficial ownership interests in the Bonds, payment of principal of and interest and other amounts due on the Bonds to DTC, its nominee, Direct and Indirect Participants, defined below, or Beneficial Owners, confirmation and transfer of beneficial ownership interests in the Bonds and other related transactions by and between DTC, Direct and Indirect Participants and Beneficial Owners is based solely on information furnished by DTC.

The Depository Trust Company ("DTC"), New York, New York, will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity of the Bonds, in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds securities that its participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust and Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). The DTCC rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com and www.dtc.org.

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmation providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults and proposed amendments to the security documents. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar for the Bonds and request that copies of the notices be provided directly to them.

Redemption notices will be sent to DTC. If less than all of the Bonds within an issue or a maturity are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor such other DTC nominee) will consent or vote with respect to the Bonds, unless authorized by a Direct Participant in accordance with DTC's Money Market Instruments Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the City as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal of and interest and any premium payments on the Bonds will be made to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC). DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detailed information from the City on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the account of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC or the City, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal, interest and any premium to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the City, disbursement of such payments to Direct Participants is the responsibility of DTC and disbursement of such payments to the Beneficial Owners shall be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as securities depository with respect to the Bonds at any time by giving notice to the City. Under such circumstances, in the event that a successor securities depository is not obtained, certificates for the Bonds are required to be prepared, executed and delivered.

The foregoing information in this section concerning DTC and DTC's book-entry-only system has been obtained from sources that the City believes to be reliable, but the City takes no responsibility for the accuracy thereof.

The City may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, either a successor securities depository will be selected by the City or Bond certificates are required to be prepared, executed and delivered.

THE CITY HAS NO RESPONSIBILITY OR OBLIGATION TO DIRECT PARTICIPANTS, INDIRECT PARTICIPANTS OR BENEFICIAL OWNERS WITH RESPECT TO (A) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC OR BY ANY DIRECT OR INDIRECT PARTICIPANT, (B) THE PAYMENT BY ANY DIRECT OR INDIRECT PARTICIPANT OF ANY AMOUNT DUE TO ANY BENEFICIAL OWNER IN RESPECT OF THE PRINCIPAL OF, PREMIUM, IF ANY, AND INTEREST ON THE BONDS, (C) THE DELIVERY OR TIMELINESS OF DELIVERY BY ANY DIRECT OR INDIRECT PARTICIPANT OF ANY NOTICE TO ANY BENEFICIAL OWNER WHICH IS REQUIRED OR PERMITTED UNDER THE TERMS OF THE BONDS TO BE GIVEN TO BONDHOLDERS, OR (D) ANY OTHER ACTION TAKEN BY DTC, OR ITS NOMINEE, CEDE & CO., AS BONDHOLDER, INCLUDING THE EFFECTIVENESS OF ANY ACTION TAKEN PURSUANT TO AN OMNIBUS PROXY.

So long as Cede & Co. is the registered owner of the Bonds, as nominee of DTC, references in this Official Statement to the Owners of the Bonds shall mean Cede & Co. and shall not mean the Beneficial

Owners, and Cede & Co. will be treated as the only Bondholder of the Bonds for all purposes under the ordinance.

The City may enter into amendments to the agreement with DTC or successor agreements with a successor securities depository relating to the book-entry system to be maintained with respect to the Bonds without the consent of Beneficial Owners or Bondholders.

# **Security for the Bonds**

The Bonds constitute general obligations of the City, and the full faith and credit of the City are irrevocably pledged to the payment of principal of and interest on the Bonds. The proceedings authorizing the issuance of the Bonds provide that the City Council shall, in each year while any of the Bonds shall be outstanding, levy and collect on all property in the City subject to local taxation an annual ad valorem tax over and above all other taxes authorized or limited by law and without limitation as to rate or amount, sufficient to pay when due the principal of and the interest on the Bonds, unless other funds are legally available and appropriated for timely payment of the Bonds.

### Bondholders' Remedies in the Event of Default

Section 15.2-2659 of the Code of Virginia of 1950, as amended, provides that upon affidavit filed by or on behalf of any owner, or by any paying agent therefor, of a general obligation bond in default as to payment of principal or interest, the Governor shall forthwith conduct a summary investigation and, if such default is established to the Governor's satisfaction, the Governor shall immediately order the State Comptroller to withhold all funds appropriated and payable by the Commonwealth of Virginia (the "Commonwealth") to the political subdivision so in default and apply the amount so withheld to payment of the defaulted principal and interest. Section 15.2-2659 also provides for notice to registered owners of the Bonds of the default and the availability of withheld funds. The State Comptroller advises that to date no order to withhold funds pursuant to Section 15.2-2659 or its predecessor provisions Section 15.1-227.61 and Section 15.1-225 has ever been issued. Although neither Section 15.2-2659 nor its predecessors Section 15.1-227.61 or Section 15.1-225 has been approved by a Virginia court, the Attorney General of Virginia has ruled that appropriated funds may be withheld by the Commonwealth pursuant to that section. The City received a total of \$75,518,292 for the primary government and \$29,186,616 for the School Board from the Commonwealth during the fiscal year ended June 30, 2010.

Neither the Bonds nor the proceedings with respect thereto specifically provide any remedies to Bondholders if the City defaults in the payment of principal of or interest on the Bonds, nor do they contain any provision for the appointment of a trustee to enforce the interests of the Bondholders upon the occurrence of such default. Upon any default in the payment of principal or interest, a Bondholder could, among other things, seek from an appropriate court a writ of mandamus requiring the City Council to observe the covenants contained in the Bonds. The mandamus remedy, however, may be impracticable and difficult to enforce. Furthermore, the right to enforce payment of the Bonds may be limited by bankruptcy, insolvency, reorganization, moratorium, and similar laws and equitable principles, which may limit the specific enforcement of certain remedies.

Chapter 9 of the United States Bankruptcy Code (the "Bankruptcy Code") permits a municipality such as the City, if insolvent or otherwise unable to pay its debts as they become due, to file a voluntary petition for the adjustment of debts provided that such municipality is "specifically authorized, in its capacity as a municipality or by name, to be a debtor under such chapter by State law, or by a governmental officer or organization empowered by State law to authorize such entity to be a debtor..." (Bankruptcy Code, § 109(c)(2)). Current Virginia statutes do not expressly authorize the City or municipalities generally to file for bankruptcy under Chapter 9. Chapter 9 does not authorize the filing of involuntary petitions against municipalities such as the City.

Bankruptcy proceedings by the City could have adverse effects on Bondholders including (a) delay in the enforcement of their remedies, (b) subordination of their claims to claims of those supplying goods and services to the City after the initiation of bankruptcy proceedings and to the administrative expenses of bankruptcy proceedings, and (c) imposition without their consent of a reorganization plan reducing or delaying payment of the Bonds. The Bankruptcy Code contains provisions intended to ensure that, in any reorganization plan not accepted by at least a majority of a class of creditors such as the holders of general obligation bonds, such creditors will have the benefit of their original claims or the "indubitable equivalent" thereof, although such plan may not provide for payment of

the Bonds in full. The effect of these and other provisions of the Bankruptcy Code cannot be predicted and may be significantly affected by judicial interpretations.

The City has never defaulted in the payment of either principal or interest on any debt obligation.

### APPROVAL OF LEGAL PROCEEDINGS

Certain legal matters relating to the authorization and validity of the Bonds will be subject to the approval of McGuireWoods LLP, Richmond, Virginia, Bond Counsel, whose opinion with respect to the Bonds in substantially the form attached as Appendix C (the "Bond Opinion") will be furnished at the expense of the City upon delivery of the Bonds. The Bond Opinion will be limited to matters relating to the authorization and validity of the Bonds and to the tax status of interest thereon as described in the following section. Bond Counsel has not been engaged to investigate the financial resources of the City or its ability to provide for payment of the Bonds, and the Bond Opinion will make no statement as to such matters or as to the accuracy or completeness of this Official Statement or any other information that may have been relied on by anyone in making the decision to purchase Bonds. Certain legal matters will be passed on for the City by the City Attorney, James L. Banks, Esquire.

### TAX MATTERS

### **Approval of Legal Matters**

Certain legal matters relating to the authorization and validity of the Bonds are subject to the approval of McGuireWoods LLP, Richmond, Virginia, Bond Counsel, whose opinion with respect to the Bonds will be furnished at the expense of the City upon delivery of the Bonds. Bond Counsel has not verified the accuracy, completeness, or fairness of this Official Statement. Accordingly, Bond Counsel will express no opinion of any kind as to the Official Statement, and the opinions of Bond Counsel will be limited to matters relating to the authorization and validity of the Bonds and certain other matters described in this section.

Bond Counsel has not been engaged to investigate the financial resources of the City or its ability to provide for payment of the Bonds, and the opinion of Bond Counsel will make no statement as to such matters or as to the accuracy or completeness of this Official Statement or any other information that may have been relied on by anyone in the decision to purchase the Bonds.

# Opinion of Bond Counsel – Federal Income Tax Status of Interest

Bond Counsel's opinion will state that, under current law, (i) interest on the Bonds (including any accrued "original issue discount" properly allocable to the owners of the Bonds) is excludable from gross income for purposes of federal income taxation under Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), (ii) interest on the Bonds is not a specific item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations, and (iii) for purposes of the alternative minimum tax imposed on corporations (as defined for federal income tax purposes under Section 56 of Code) interest on the Bonds must be included in computing adjusted current earnings.

Bond Counsel will express no opinion regarding other federal tax consequences arising with respect to the Bonds.

Bond Counsel's opinion speaks as of its date, is based on current legal authority and precedent, covers certain matters not directly addressed by such authority and precedent, and represents Bond Counsel's judgment as to the proper treatment of interest on the Bonds for federal income tax purposes. Bond Counsel's opinion does not contain or provide any opinion or assurance regarding the future activities of the City or about the effect of future changes in the Code, the applicable regulations, the interpretation thereof or the enforcement thereof by the Internal Revenue Service (the "IRS"). The City has covenanted, however, to comply with the requirements of the Code.

# Reliance and Assumptions; Effect of Certain Changes

In delivering its opinion regarding the treatment of interest on the Bonds, Bond Counsel is relying upon certifications of representatives of the City, the underwriter of the Bonds, and other persons as to facts material to the opinion, which Bond Counsel has not independently verified.

In addition, Bond Counsel is assuming continuing compliance with the Covenants (as hereinafter defined) by the City. The Code and the regulations promulgated thereunder contain a number of requirements that must be satisfied after the issuance of the Bonds in order for interest on the Bonds to be and remain excludable from gross income for purposes of federal income taxation. These requirements include, by way of example and not limitation, restrictions on the use, expenditure and investment of the proceeds of the Bonds and the use of the property financed or refinanced by the Bonds, limitations on the source of the payment of and the security for the Bonds and the obligation to rebate certain excess earnings on the gross proceeds of the Bonds to the United States Treasury. The tax compliance agreement to be entered into by the City with respect to the Bonds contains covenants (the "Covenants") under which the City has agreed to comply with such requirements. Failure by the City to comply with the Covenants could cause interest on the Bonds to become includable in gross income for federal income tax purposes retroactively to their date of issue. In the event of noncompliance with the Covenants, the available enforcement remedies may be limited by applicable provisions of law and, therefore, may not be adequate to prevent interest on the Bonds from becoming includable in gross income for Federal income tax purposes.

Bond Counsel has no responsibility to monitor compliance with the Covenants after the date of issue of the Bonds.

Certain requirements and procedures contained, incorporated or referred to in the tax compliance agreement, including the Covenants, may be changed and certain actions may be taken or omitted under the circumstances and subject to the terms and conditions set forth in such documents. Bond Counsel expresses no opinion concerning any effect on the excludability of interest on the Bonds from gross income for federal income tax purposes of any such subsequent change or action that may be made, taken or omitted upon the advice or approval of counsel other than Bond Counsel.

# **Certain Collateral Federal Tax Consequences**

The following is a brief discussion of certain collateral federal income tax matters with respect to the Bonds. It does not purport to address all aspects of federal taxation that may be relevant to a particular owner thereof. Prospective purchasers of the Bonds, particularly those who may be subject to special rules, are advised to consult their own tax advisors regarding the federal tax consequences of owning or disposing of the Bonds.

Prospective purchasers of the Bonds should be aware that the ownership of obligations may result in collateral federal income tax consequences to certain taxpayers including, without limitation, financial institutions, certain insurance companies, certain corporations (including S corporations and foreign corporations), certain foreign corporations subject to the "branch profits tax," individual recipients of Social Security or Railroad Retirement benefits, taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry tax-exempt obligations and taxpayers attempting to qualify for the earned income tax credit.

In addition, prospective purchasers should be aware that the interest paid on, and the proceeds of the sale of, tax-exempt obligations, including the Bonds, are in many cases required to be reported to the IRS in a manner similar to interest paid on taxable obligations. Additionally, backup withholding may apply to any such payments to any Bond owner who fails to provide an accurate Form W-9 Request for Taxpayer Identification Number and Certification, or a substantially identical form, or to any Bond owner who is notified by the IRS of a failure to report all interest and dividends required to be shown on federal income tax returns. The reporting and withholding requirements do not in and of themselves affect the excludability of such interest from gross income for federal tax purposes or any other federal tax consequence of purchasing, holding or selling tax-exempt obligations.

# **Original Issue Discount**

The "original issue discount" ("OID") on any bond is the excess of such bond's stated redemption price at maturity (excluding certain "qualified stated interest" that is unconditionally payable at least annually at prescribed

rates) over the issue price of such bond. The "issue price" of a bond is the initial offering price to the public at which price a substantial amount of such bonds of the same maturity was sold. The "public" does not include bond houses, brokers, or similar persons or organizations acting in the capacity of underwriters, placement agents or wholesalers. The issue price for each maturity of the Bonds is expected to be the initial public offering price set forth on the inside cover page of this Official Statement (or, in the case of Bonds sold on a yield basis, the initial offering price derived from such yield), but is subject to change based on actual sales. OID on the Bonds with OID (the "OID Bonds") represents interest that is excludable from gross income for purposes of federal and Virginia income taxation. However, the portion of the OID that is deemed to have accrued to the owner of an OID Bond in each year may be included in determining the distribution requirements of certain investment companies and may result in some of the collateral federal income tax consequences mentioned in the preceding subsection. Therefore, owners of OID Bonds should be aware that the accrual of OID in each year may result in additional distribution requirements or other collateral federal and Virginia income tax consequences although the owner may not have received cash in such year.

Interest in the form of OID is treated under Section 1288 of the Code as accruing under a constant yield method that takes into account compounding on a semiannual or more frequent basis. If an OID Bond is sold or otherwise disposed of between semiannual compounding dates, then the OID which would have accrued for that semiannual compounding period for federal income tax purposes is to be apportioned in equal amounts among the days in such compounding period.

In the case of an original owner of an OID Bond, the amount of OID that is treated as having accrued on such OID Bond is added to the owner's cost basis in determining, for federal income tax purposes, gain or loss upon its disposition (including its sale, redemption or payment at maturity). The amounts received upon such disposition that are attributable to accrued OID will be excluded from the gross income of the recipients for federal income tax purposes. The accrual of OID and its effect on the redemption, sale or other disposition of OID Bonds that are not purchased in the initial offering at the initial offering price may be determined according to rules that differ from those described above.

Prospective purchasers of OID Bonds should consult their own tax advisors with respect to the precise determination for federal income tax purposes of interest accrued upon sale or redemption of such OID Bonds and with respect to state and local tax consequences of owning OID Bonds.

# **Bond Premium**

In general, if an owner acquires a bond for a purchase price (excluding accrued interest) or otherwise at a tax basis that reflects a premium over the sum of all amounts payable on the bond after the acquisition date (excluding certain "qualified stated interest" that is unconditionally payable at least annually at prescribed rates), that premium constitutes "bond premium" on that bond (a "Premium Bond"). In general, under Section 171 of the Code, an owner of a Premium Bond must amortize the bond premium over the remaining term of the Premium Bond, based on the owner's yield over the remaining term of the Premium Bond, determined based on constant yield principles. An owner of a Premium Bond must amortize the bond premium by offsetting the qualified stated interest allocable to each interest accrual period under the owner's regular method of accounting against the bond premium allocable to that period. In the case of a tax-exempt Premium Bond, if the bond premium allocable to an accrual period exceeds the qualified stated interest allocable to that accrual period, the excess is a nondeductible loss. Under certain circumstances, the owner of a Premium Bond may realize a taxable gain upon disposition of the Premium Bond even though it is sold or redeemed for an amount less than or equal to the owner's original acquisition cost. Prospective purchasers of any Premium Bonds should consult their own tax advisors regarding the treatment of bond premium for federal income tax purposes, including various special rules relating thereto, and state and local tax consequences, in connection with the acquisition, ownership, amortization of bond premium on, sale, exchange, or other disposition of Premium Bonds.

### Possible Legislative or Regulatory Action

Legislation and regulations affecting tax-exempt bonds are continually being considered by the United States Congress, the U.S. Department of the Treasury ("Treasury") and the IRS. In addition, the IRS has established an expanded audit and enforcement program for tax-exempt bonds. There can be no assurance that legislation enacted or proposed after the date of issue of the Bonds or an audit initiated or other enforcement or regulatory

action taken by the Treasury or the IRS involving either the Bonds or other tax-exempt bonds will not have an adverse effect on the tax status or the market price of the Bonds or on the economic value of the tax-exempt status of the interest thereon.

# Opinion of Bond Counsel—Virginia Income Tax Consequences

Bond Counsel's opinion also will state that, under current law, interest on the Bonds is excludable from gross income for purposes of income taxation by the Commonwealth. Bond Counsel will express no opinion regarding (i) other Virginia tax consequences arising with respect to the Bonds or (ii) any consequences arising with respect to the Bonds under the tax laws of any state or local jurisdiction other than Virginia. Prospective purchasers of the Bonds should consult their own tax advisors regarding the tax status of interest on the Bonds in a particular state or local jurisdiction other than Virginia.

### SECTION THREE: THE CITY OF ALEXANDRIA

Alexandria is an independent, full-service City located on the west bank of the Potomac River. The City retains sole local governmental taxing power within its boundaries and is autonomous from any county, town or other political subdivision of the Commonwealth of Virginia. Alexandria is authorized to issue bonds without referendum, subject to certain indebtedness limitations, for the purpose of financing its capital projects.

The City has no overlapping general obligation debt or taxing powers with other political subdivisions. The water system and the sewage treatment plant within the City are operated by a private company and an independent authority, respectively, and the City has no debt obligations for these facilities.

#### OVERVIEW OF GOVERNMENTAL ORGANIZATION

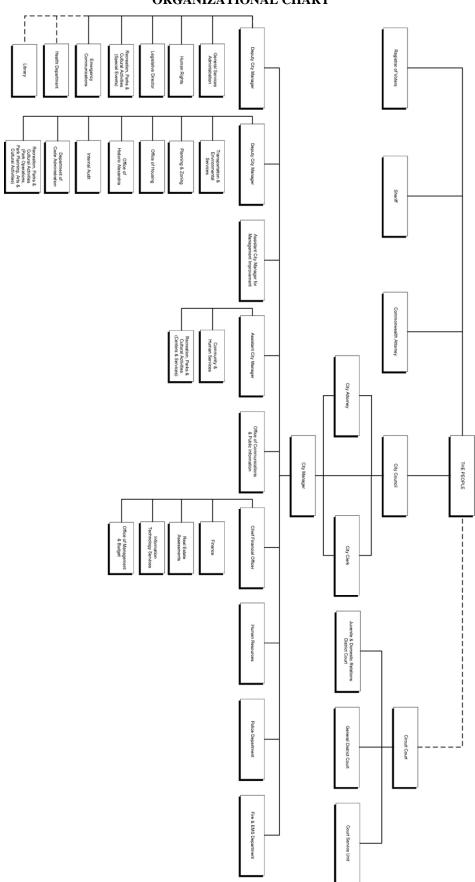
The City adopted the Council-Manager form of government in 1922. The governing body of the City is the City Council, which formulates policies for the administration of the City. The City Council is composed of a mayor and six council members elected at-large for a three-year term. The Mayor is chosen on a separate ballot. City Council appoints the City Manager who serves as the City's Chief Executive Officer. The City Manager has appointment and removal authority over department heads and other employees of the City and is responsible for implementing the policies established by the City Council.

The City provides a comprehensive range of municipal services, including: education, health, welfare, housing and human services programs; public safety and administration of justice; community development, recreation, libraries, consumer assistance, cultural and historic activities; and transportation, environmental services and planning.

The executive offices of the City are located at 301 King Street, Alexandria, Virginia 22314. The City's central telephone number is 703.746.4000. The City's website address is alexandriava.gov.

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# ALEXANDRIA CITY GOVERNMENT ORGANIZATIONAL CHART



# CERTAIN ELECTED OFFICIALS AND ADMINISTRATIVE/FINANCIAL STAFF MEMBERS

#### **Elected Officials**

Mayor William D. Euille was elected Mayor in 2003 and re-elected in May 2006 and May 2009. Prior to that, he was elected to the Alexandria City Council in 1994, re-elected both in 1997 (when he served as Vice Mayor) and in 2000. Mayor Euille serves on the Governor's Council on Virginia's Future and is president of the Virginia Transit Association. He continues to work with the Alexandria Welfare Reform Committee (*Alexandria Works!*) and the Economic Opportunities Commission. He also represents the City as president of the Council of Governments' Board of Directors and on the City Council/School Board Sub-Committee, the City Manager's Quality of Life Committee, the Northern Virginia Transportation Commission/Authority, Pension and Employee Compensation Committee, Washington Metropolitan Transit Authority Board (Alternate), and Youth Policy Commission. In the community, Mayor Euille has been active on the boards of the Alexandria YMCA, the Boys & Girls Club of Greater Washington, Hopkins House Association, Northern Virginia Urban League, and the Alexandria Scholarship Fund. He resides in Del Ray, and served on the Alexandria School Board from 1974 to 1984. As President/CEO of William D. Euille and Associates, Inc., he was a 1996 finalist for the Greater Washington Entrepreneur of the Year. Mayor Euille is a graduate of T.C. Williams High School and Quinnipiac College.

Vice Mayor Kerry J. Donley was elected to City Council in May 2009. He previously served as a member of City Council from 1988 to 1994, as Vice Mayor from 1994 to 1996, and as Mayor from 1996 to 2003. He served as Chairman of the Virginia Democratic Party from 2003 to 2005. Donley has a long history of leadership in various community organizations and previously served as chair of the Alexandria Economic Development Partnership, Washington Area Housing Partnership, Northern Virginia Transportation Commission, and Business Finance Group. He was founding Chair of the Alexandria Campaign on Adolescent Pregnancy and Open Door Housing. He co-chaired the Cameron Station Redevelopment Task Force and was a member of the Board of Directors of the Metropolitan Council of Governments. Donley received the Skull Award for Public Service from the Metropolitan Washington Council of Governments in 2002, was named the Alexandria Chamber of Commerce Business Leader of the Year in 2004, and was chosen as the Grand Marshall of the 2006 Alexandria St. Patrick's Day Parade. He served as Vice President of Crestar Bank from 1979 to 1998, Executive Vice President of Virginia Commerce Bank from 1998 to 2003, Athletic Director for T.C. Williams High School from 2005 to 2008, and currently is Senior Vice President of Virginia Commerce Bank. Donley lives in the West End, where he and his wife, Eva, have raised five daughters.

Councilwoman Redella S. "Del" Pepper was first elected to the City Council in 1985 and has been reelected every three years to the present. She served as Vice Mayor from 1996 to 1997, from 2003 to 2006, and from 2007 to 2009. Pepper Co-Chairs the Mirant Community Monitoring Group. She serves as the Mayor's Alternate on the Metropolitan Washington Council of Governments (COG) and is a former President of COG's Corporation. Pepper is the Chair of COG's Metropolitan Washington Air Quality Committee (MWAQC) and represents City Council on COG's Climate Energy and Environment Policy Committee (CEEPC). Pepper serves as the Treasurer of the Northern Virginia Regional Commission (NVRC) and as the Chair of NVRC's Operations Committee. Pepper represents the Council on the Alexandria Commission on Aging, the Commission on Information Technology, the Alexandria Environmental Action Plan Steering Committee, the City's Facilities Naming Committee, the Alexandria Works! Coalition (Job Links), and the Strategic Planning Subcommittee. Pepper serves on the Boards of the YMCA, the T. C. Williams PTSA, the Alexandria Arts Forum, the Friendship Firehouse, and the Senior Services Advisory Board. She is a former First Vice President of the Alexandria Branch NAACP and a former board member of the City's Community Services Board. She is a recipient of the Jaycees Appreciation Award, the Council of Senior Citizens Organization's Outstanding Women of Alexandria Award, and the Commission for Women's Living Legend Award. Pepper is a graduate of Grinnell College. She is married to Dr. F. J. Pepper, a practicing psychiatrist with an office in Alexandria. The Peppers moved to Alexandria in 1968. They have a married son, Murphy Pepper. He and his wife, Soo, have five children.

Councilman Rob Krupicka was elected to the City Council in May 2003 and re-elected in both 2006 and 2009. He is currently on leave from the Partnership for America's Economic Success at the Pew Charitable Trusts, where he works with business leaders around the country to promote quality early childhood programs that have a positive impact on the economy of the United States. In 2009, Governor Tim Kaine appointed him to the State Board of Education. Councilman Krupicka's other statewide roles include Chair of the Virginia Safe Routes to School Network, Chair of Governor Kaine's School Readiness Task Force and member of the Virginia Municipal

League's Transportation Committee. Locally, he is Co-Chair of Eco-Alexandria, is a Council liaison to the Alexandria Transportation Comission and the Alexandria Community Emergency Response Team, and serves on the Alexandria Youth Policy Comission, Alexandria's Campaign to Prevent Adolescent Pregnancy, the Alexandria Gang Task Force, the Community Policy Management Team, the Council of Governments Green Building Task Force and the City Council—Alexandria School Board coordinating Committee. He is a former Vice Chairman of the Alexandria Community Services Board and has been awarded the 2007 Virginia Jaycees Young Virginian of the Year, the 2006 Elizabeth Ann Campagna Award for support of children and families, and the 2006 Bike Walk Virginia State Legislative Award. He holds a degree in economics from the University of Virginia and is a graduate of the Virginia Natural Resources Leadership Institute. He currently lives in Del Ray with his wife Lisa and two daughters.

Paul C. Smedberg, first elected to the Alexandria City Council in May 2003, was re-elected to a third term in May 2009. He served on the City's highly visible Economic Sustainability Committee, which offered long-range and short-term solutions to ensure Alexandria's economic viability during the current economic downturn. He is a City representative to the Northern Virginia Transportation Commission and Northern Virginia Regional Commission and a member of both the Alexandria Marketing Committee and the City Waterfront Committee. Smedberg co-chaired the 2010-2011 Alexandria Strategic Plan, which serves as a guide for directing financial resources and analyzing program effectiveness. As co-chair of the Council's Legislative Subcommittee, he monitored proposed state and federal legislation of interest to the City. With the Mayor, Smedberg is on the Pension and Employee Compensation Committee and serves on the Board of Governors of the Alexandria Convention and Visitors Association. A member of the VRE Operations Board since 2005, he was elected Secretary of the Board in 2010 and previously served as Treasurer. He was recently named to represent Alexandria on the NVTA Planning Coordination Advisory Committee. Professionally, Smedberg is Director of Policy & Public Affairs at the American Society of Nephrology. He earned degrees in economics and history from Allegheny College and is a Fellow, Sorenson Institute for Political Leadership at the University of Virginia. In 2010, he was named an Outstanding Virginian by Equality Virginia.

Councilman Frank H. Fannon, IV was elected to City Council in May 2009. Fannon is a member of the Board of Directors of the Friendship Firehouse as well as Director of the Alexandria Aces Collegiate Baseball Team. Previously, he was the Finance Chairman of the 250<sup>th</sup> Anniversary Commission of Alexandria, a member of the Board of Directors of the Alexandria Chamber of Commerce, and a member of the Board of Governors for the Old Dominion Boat Club. He has been a member of the Sons of the American Legion since 2001 and of the Alexandria Rotary Club since 2004. Fannon graduated from West Potomac High School and received his bachelor's degree in corporate communications from Elon College in North Carolina. He is also a graduate of Leadership Alexandria and the Sorenson Institute for Political Leadership at the University of Virginia. Fannon has worked for Sun Trust Mortgage since 1995 and is currently the Branch Manager of Sun Trust Mortgage Old Town. He has lived in Worked in Old Town for the past seven years.

Councilwoman Alicia Hughes was elected to the City Council in May 2009. She serves as a member of the Alexandria Economic Opportunities Commission, the Alexandria Sister Cities Committee, Metropolitan Washington Council of Governments Public Safety and Human Services Committee, the Metropolitan Washington Council of Governments Aviation Policy Committee, and the Potomac Watershed Roundtable. Hughes is currently the Associate Director of the University of Delaware's Delaware Biotechnology Institute. She was previously employed at the United States Patent and Trademark Office. Prior to her election to City Council, Hughes served as a member of the Alexandria Social Services Advisory Board and the Alexandria Early Childhood Commission. She maintains an active presence in the community, reading to children at the Hopkins House Early Childhood Center weekly, chairing a literacy program at the Charles Houston Recreation Center, and mentoring young girls through Project StepOut, a collaboration between her sorority, Alpha Kappa Alpha, and the Alexandria Office on Women. She is also an active member of the Junior League, serving as a member of the Development and Training Committee and a life member of the Northern Virginia Urban League. Hughes received the Alexandria Commission for Women's 2009 Rising Star Award. Hughes received a B.S. in Biology from Texas Southern University and her J.D. from the University of Miami School of Law. She is also a University of Virginia Sorenson Institute Political Leaders Fellow, an Aspen Institute Rodel Fellow for Public Leadership, and a resident of Alexandria's West End.

### **Appointed Officials**

Bruce E. Johnson was appointed to serve as the Acting City Manager after the resignation of City Manager James K. Hartmann in May 2011. He was appointed to serve as Director of the Office of Management and Budget in October 2003 and promoted to be the City's Chief Financial Officer (CFO) in 2009. As Chief Financial Officer, he continued to serve as Director of the Office of Management and Budget. Prior to his original appointment, he was the Budget Director for the Administrative Office of the U.S. Courts. He has also served as Budget Director for the Federal Judiciary as well as in the U.S. Office of Management and Budget, the U.S. General Accounting Office, the U.S. House of Representatives and the U.S. Bureau of the Census. He served 7 years as an advisor to the City of Alexandria on its Budget and Fiscal Affairs Advisory Committee. He is an Association of Government Accountants Certified Government Financial Manager, a member of the Government Finance Officers Association, a graduate of the Federal Executive Institute and previous president of its alumni association. Mr. Johnson received his law degree and masters in public policy from Duke University and his undergraduate degree magna cum laude from Harvard University.

Mark B. Jinks, Deputy City Manager, has served with the City since March 1999. His responsibilities include overseeing land use planning, transportation, code administration, housing, parks, environmental services, economic development, historic preservation and project finance initiatives. Mr. Jinks served as the City's Chief Financial Officer from 1999 to 2009. Prior to his appointment as the City's Chief Financial Officer, Mr. Jinks served as the Director of the Department of Management and Finance for Arlington County, Virginia and previously its Budget Director as well as Acting Assistant County Manager, Acting Comptroller and as a Trustee of the Arlington County Retirement Fund. Mr. Jinks has also worked as Capital Programs Coordinator for the Michigan Department of Mental Health. Mr. Jinks holds both a Bachelor's degree in Political Science and a Master of Public Administration from the Pennsylvania State University. Mr. Jinks has also taught at the George Mason University School of Public Policy. Mr. Jinks has previously served as an advisor to City governments in Poland, as well as on the Debt and Fiscal Policy Committee and Disclosure Subcommittee of the Government Finance Officers Association of the United States and Canada.

James L. Banks, City Attorney, began his service with the City on May 4, 2009. Prior to joining the City, Banks worked for Seyfarth Shaw LLP, as partner to its labor and employment practice. Previously, he served as partner for McGuire Woods LLP, and served as a substitute judge in Richmond in Virginia's Thirteenth Judicial District from 1998 to 2002. In addition to his legal expertise, Mr. Banks possesses public and non-profit sector experience, serving as a City Council member and Vice Mayor of the Richmond, VA City Council and as Deputy Commonwealth's Attorney for the City of Richmond. In Richmond, he also served as president of the Board of Trustees for the Friends Association for Children, a nonprofit provider of childcare, family and educational services for low-income residents, and was board member and general counsel for the Southside Community Development and Housing Corporation, a nonprofit community development corporation. Currently, Mr. Banks serves as member of the Virginia Law Foundation Board of Directors and was formerly a member of the Metropolitan Washington Airports Authority Board of Directors. Mr. Banks is a graduate of Gettysburg College in Pennsylvania, where he is on the Board of Trustees, and received his law degree from the University of Virginia.

Laura B. Triggs, CPA, currently serves as Acting Chief Financial Officer. She previously served as Deputy Chief Financial Officer, Director of Finance, and Deputy Director of Finance/Comptroller for the City of Alexandria, Virginia. She also served as the Associate Chief Financial Officer for the District of Columbia during the District of Columbia's financial crisis and as Director of Financial Projects for the District of Columbia Financial Responsibility and Management Assistance Authority (also known as the Financial Control Board). Before that, Ms. Triggs worked for the U.S. Government Accountability Office and KPMG LLP, auditing financial, insurance, service, nonprofit, and government institutions. Ms. Triggs has also been a guest lecturer at Harvard University's Business School and has served on the Arlington, Virginia Public Schools Fiscal Advisory Commission. Ms. Triggs holds a Bachelor's degree in Accounting from Southwestern University.

### GOVERNMENTAL SERVICES AND FACILITIES

The City of Alexandria provides a comprehensive range of public services that are characteristic of its form of government under Virginia law and of its integral position within the Washington metropolitan area. These services are designed to meet the changing needs of a largely urban city and to provide an environment within which the educational, physical, social and cultural needs of its citizens are met.

### **City Attorney**

The Office of the City Attorney has the general responsibility of providing legal counsel to the City Council, the City Manager, and all departments, boards, commissions, and agencies of the City, and to represent the City in civil litigation. The Office of the City Attorney also renders opinions, on request; is responsible for drafting ordinances, deeds, affidavits, bonds, leases, and other legal papers; and institutes and prosecutes legal proceedings on behalf of the City.

#### **Finance**

The Finance Department collects and manages all City funds and administers the City's retirement and pension plans. It collects revenues and taxes, issues business licenses, assesses personal property taxes, and adjudicates parking tickets. The Finance Department strives to provide long-term financial stability to the City through effective expenditure control, reliable and equitable revenue collections practices, sound cash and debt management policies, and responsible accounting and purchasing practices.

The Pension Administration Division manages the pension and deferred compensation (457) plans for City employees, including public safety employees. The Division also advises City employees during the retirement process.

The Office of Risk Management, a division of the Finance Department, is responsible for managing the City's insurance portfolio; monitoring the adjustment of claims filed against the City; administering the City's workers' compensation program, and providing training and information to City agencies and departments on specific means for avoiding and protecting against losses.

The Purchasing Division, purchases goods, services, construction and insurance at the request and in support of the 21 Departments of the City of Alexandria government and is responsible for centralized City procurement, including the processing of purchase orders and vendor list control. All City purchases exceeding \$30,000 are made by the Purchasing Division through formal, informal or cooperative competitive bidding procedures

# **Management and Budget**

The Office of Management and Budget ("OMB") prepares the annual operating budget and capital improvement program; performs on-going fiscal and management analyses of City programs; and is responsible for budget review and analysis during the course of the fiscal year. This office also coordinates State and federal aid applications and monitors issues and legislative developments in federal and State agencies that may affect the City. OMB staff provides support to the Budget and Fiscal Affairs Advisory Committee and other task forces and advisory groups.

# **Real Estate Assessments**

The Department of Real Estate Assessments annually provides estimates, for assessment purposes, of the fair market value of all real property within the City, except that owned by public service corporations. Public service corporation assessments are provided by the State Corporation Commission and the Virginia Department of Taxation. The Department notifies property owners of any changes in assessed values and helps property owners to understand the nature of the assessment change, the reasons for the change and the avenues available for administrative review and appeal. There are three levels of appeal: first, to the Department of Real Estate Assessments; second, to the Board of Equalization and Assessment Review; and third, to the Circuit Court of Alexandria. In calendar year 2010, the Department assessed 44,624 parcels and processed 331 administrative reviews to the Department.

### **Information Technology Services**

The Department of Information Technology Services ("ITS") is responsible for most electronic information processing in the City and is the primary resource for the planning and implementation of new information technology systems. ITS provides City agencies with reliable information technology services using the most cost-

effective and efficient means available. ITS maintains the City's information infrastructure by providing networked computing services and supporting office automation for all City agencies. The Director of ITS serves as the City's Chief Information Officer.

#### **Human Resources**

The Human Resources Department is responsible for employee recruitment, selection, training, benefits, records, classification and compensation, and ensuring compliance with local, State, and federal regulations governing all phases of personnel activities. The Human Resources Department adheres to and promotes the City's Affirmative Action/Equal Opportunity policy.

#### **Communications and Public Information**

The Office of Communications and Public Information provides direct assistance to the community in response to telephone or in-person inquiries; connects the people to City departments and services; and helps people navigate City government in getting the answers or solutions they need. This team sets the customer service standards for the City. The Web Team, which is part of the Office of Communications and Public Information, develops and manages the City's website and e-government portals.

### **Police Department**

The Police Department is responsible for the maintenance of law and order, protection of persons and property, prevention and suppression of crime, investigation and apprehension of persons suspected of crimes, direction and control of traffic, traffic accident investigation, and enforcement of all State and City criminal laws. The Police Department has a full-time staff of 458 employees, of whom 320 are sworn officers.

### **Fire Department**

The Fire Department is responsible for fire and emergency medical services protection, and the prevention and suppression of fires. The Department maintains eight City-staffed and operated fire stations and five medic units providing 24-hour service. Fire suppression services are also provided through a regional program, which provides service from the closest station without regard to jurisdictional boundaries.

#### **Code Administration**

The Department of Code Administration enforces the Virginia Uniform Statewide Building Code, which governs building, mechanical, plumbing, and electrical work in the City, to ensure the health and safety of the public.

### **Emergency Communications**

The Department of Emergency Communications provides 9-1-1 call taking and emergency law enforcement, fire and EMS dispatching (as well as combinations of those services) throughout the City and to the City's mutual aid partners in the National Capital Region, including Fairfax County and Arlington County in Virginia, Washington, D.C., and Prince George's County in Maryland.

# **Transportation and Environmental Services**

The Department of Transportation and Environmental Services is responsible for the planning, engineering, design, construction, inspection, and maintenance of streets, bridges, City sewers, and traffic control mechanisms. The Department is also responsible for the coordination of transit services in the City, the collection and disposal of solid waste, and the implementation of the City's comprehensive recycling program, including the curbside collection of recyclable goods, the operation of 5 recycling centers, environmental management, environmental facility, the collection of newspapers, and special pickups for white goods, including household appliances and other metal items. In addition, the Department is responsible for responding to environmental quality issues including air quality monitoring, noise control, information related to toxic and hazardous materials; development review for the

abatement of contaminated land as identified by the City and State; water quality development review for erosion and sediment impacts and local implementation of the Chesapeake Bay Preservation Act.

### **Community and Human Services**

The Department of Community and Human Services serves the diverse needs of the citizens of Alexandria to promote economic and social independence and self-sufficiency. The Department administers a broad range of social services and financial assistance payments that are legislated by the State and federal governments. Services include child and adult protective services, companion care for the elderly, adoptive services, foster care, early childhood development programs and child day care, and refugee assistance. Financial assistance payments are provided through the Temporary Assistance for Needy Families program and other medical and general financial relief programs. The Department also administers the federally mandated Agency on Aging program, operates a residential care facility for senior citizens, and provides a special day care program for the elderly. The Department provides employment services programs for target population groups, administers programs to assist at-risk youth, ex-offenders, and homeless persons and operates the City's homeless shelter. The Department provides emergency shelter and crisis intervention services for battered women and sexual assault victims.

The Department also operates and coordinates services for persons with mental illness, mental retardation, and substance abuse problems. The services provided include residential, outpatient, inpatient, emergency, community prevention/early intervention, and vocational or day support programs for all three disability areas. The Department receives general policy direction concerning mental health-related issues from the Alexandria Community Services Board.

### **Planning and Zoning**

The Department of Planning and Zoning evaluates zoning changes, prepares small area plans, and updates the Master Plan; monitors economic and demographic trends; enforces the zoning ordinance; recommends action on requests for special use permits; participates in the review of site plans; and administers the Transportation Management Plan Special Use Permit process.

# Recreation, Parks, and Cultural Activities

The Department of Recreation, Parks, and Cultural Activities provides facilities and programming to serve the leisure, social, cultural and recreational needs of the community. The Department operates seven full-time recreation centers, five after-school centers, two large pools and four mini-pools, a nature center, and the Chinquapin Park Recreation Center, which houses the City's only indoor 25-meter pool, four racquetball courts and a fitness room with exercise machines. Special programs are also provided for people 55 years of age or older and for disabled individuals who are not effectively served by general recreation programs.

### Office of Housing

The Office of Housing coordinates and administers all City housing and housing-related programs and services, including landlord/tenant relations and assistance to low and moderate income households under the Community Development Block Grant program, funded by the U.S. Department of Housing and Urban Development; the federal Rental Rehabilitation Program, and the Virginia Housing Partnership Fund.

### Office of Human Rights

The Office of Human Rights is responsible for receiving and investigating allegations of discrimination in the areas of employment, housing education, public accommodations, credit, health and social services.

# Office of Historic Alexandria

The Office of Historic Alexandria coordinates and develops programs to preserve the City's historic character and promote tourism. The Office is responsible for the preservation of historic sites, archaeological sites,

artifacts and records, and ensuring that the use of these resources is in accordance with professional standards of scholarship and museum procedures.

#### **General Services**

The General Services Department provides support services to other City agencies in the area of facilities planning, construction and maintenance, vehicle acquisition and maintenance, printing and graphics, and communications.

### **Alexandria Public Library**

The Alexandria Library System, under the supervision of the Alexandria Library Board, provides public library services to the City of Alexandria through a central library, and three branch libraries (Burke, Duncan, and Barrett). Library services include a reference service, children's services, and special services for the homebound, persons with disabilities, and institutionalized persons. The library system holds approximately 1.2 million items, including books, magazines, newspapers and numerous non-print items, such as films, records and videotapes.

# **Health Department**

The Alexandria Health Department is one of 35 State health district offices that comprise the Virginia Health Department's Division of Community Health Services. The Health Department administers immunizations and offers family planning clinics. General medical and specialty clinics are conducted at the Flora Krause Casey Health Center. The Department records vital statistics for the City; provides laboratory services; and inspects food and personal grooming establishments, swimming pools and other businesses to ensure safe and healthful conditions.

#### Sheriff

The Sheriff administers the Alexandria Detention Center in a safe and secure manner for inmate residents, staff and volunteers. The Sheriff provides for the safe and uninterrupted operation of all judicial proceedings at the Alexandria Courthouse and the Sheriff supports the court through timely service of legal process and warrants.

# **Alexandria City Public Schools**

The Alexandria City Public Schools are governed by the Alexandria City School Board, which formulates, adopts, reviews and revises policies essential to school operations and long-range planning based on community expectations and the recommendations of the Superintendent. School Board members are elected to three-year terms, and the current Board is serving a term that started on July 1, 2009, and will run through June 30, 2012. The School Board functions independently of the City Council, but is required to prepare and submit an annual budget to the City Council for its consideration. Because the School Board can neither levy taxes nor incur indebtedness under Virginia law, the local costs of the school system are provided by appropriation from the General Fund of the City. The costs of constructing school facilities are provided by capital appropriations from the General Fund of the City or by bonds issued as City general obligations for the benefit of Alexandria City Public Schools.

The School Board's adopted FY 2011 Schools Budget provides for the operation of thirteen elementary schools, five middle schools, one ninth-grade center, one high school and the Secondary Training and Education Program ("STEP"), which provides special programs for students who are unable to function within the traditional classroom setting. The FY 2011 membership on September 30, 2010, of 11,999 represented an increase of 376 students, or 3.2 percent, from the membership of 11,623 on September 30, 2009. The typical Alexandria Public Schools teacher has a Master's Degree and 8.5 years of teaching experience.

#### PUBLIC SCHOOL FACILITIES AS OF MARCH 2011

TYPE OF SCHOOL	NUMBER
High School (including STEP*)	1
Middle Schools	5
Elementary Schools	<u>13</u>
TOTAL	19

<sup>\*</sup>STEP is the Secondary Training and Education Program

### **Alexandria Sanitation Authority**

The Alexandria Sanitation Authority ("ASA") is an independent agency which provides wastewater treatment services to most of the City of Alexandria and to a portion of southern Fairfax County. ASA levies user fees to finance its operating and capital programs. The current ASA treatment facility has a treatment capacity of 54 million gallons per day ("MGD") of which 60 percent is allocated to Fairfax County and 40 percent to the City of Alexandria. Based on City new development build-out projections the City's allocated capacity is projected to be fully utilized by about 2025. In order to provide additional capacity of up to about 11 MGD more in new capacity to carry the City until the year 2050, while undertaking a plant systems upgrade for which engineering is in process, ASA will be planning a 65 MGD eventual capacity. Implementation of such additional capacity will require an increase in permitted nutrient discharge levels for which ASA will need to acquire one or more of the following: acquisition of nutrient credits, implementation of a graywater reuse program and other conservation initiatives. In addition, wet weather flow mitigation initiatives, such as an infiltration and inflow program, will be needed in the western portion of the City.

### **Alexandria Redevelopment and Housing Authority**

The Alexandria Redevelopment and Housing Authority ("ARHA") is the primary provider of low-income housing in the City through its 1,150 public housing units as well as through the administration and issuance of federal housing choice vouchers. ARHA is primarily financed with monies from the Federal Department of Housing and Urban Development. Periodically, to assist with financing replacement public housing units, ARHA accesses federal low income housing tax credits. The City has periodically provided both short-term and long-term capital project loans to ARHA.

# **Alexandria Industrial Development Authority**

The Alexandria Industrial Development Authority ("AIDA") is a conduit financing agency to assist non-profit associations and educational institutions with access to the tax-exempt markets through the issuance of project-related revenue bonds. These AIDA bonds are secured solely by the projects themselves and are not obligations of the City of Alexandria government.

### DEMOGRAPHIC AND ECONOMIC FACTORS

# **Population Characteristics**

After growing by 15.4 percent during the 1990's to a record level of 129,173 residents in 2000, Alexandria's population growth slowed to a lower but still substantial 9.1 percent in the 2000's to 139,966 in 2010. It is expected that the City's population will increase gradually to 154,114 by 2020. The following table presents population figures for selected years through 2020.

#### POPULATION AND RATES OF CHANGE ACTUAL AND PROJECTED

	Percent				
,	Year	Population	Change		
1960		91,023	47.3		
1970		110,938	21.9		
1980		103,217	(7.0)		
1990		111,183	7.7		
2000		128,283	16.2		
2010		139,966	9.1		
2020		154,114	10.1		

Sources: 2010 Census, US Department of Commerce, Bureau of the Census; and the United States Bureau of Economic Analysis

During the 2000's, the City of Alexandria underwent significant changes. Alexandria's population increased by 9.1 percent and the number of housing units in the City increased by 12.6 percent, as the City's historic, livable urban environment located close to Washington, DC, coupled with a wide range of home ownership and rental opportunities, made the City a highly desirable location to live.

The 2010 Census showed a city whose population grew in size, but remained relatively stable in terms of racial and ethnic diversity. Due to a combination of immigration, high birth rates and better enumeration, the number of persons in Alexandria identifying themselves as Hispanic increased by 19.3 percent during the 2000's, so that the Hispanic population now comprised 16.1 percent of the City's total population in the 2010 Census. Although the number of Non-Hispanic Black and African American persons in the City increased by 4.6 percent in the 2000's, their representation in the population decreased slightly from 22.2 percent to 21.3 percent.

According to the Census, between 2000 and 2010, the City's median age grew slightly from 34.4 years to 35.6 years; however, the population under the age of 18 grew 11.3 percent from 21,537 to 23,970 or from 16.8 to 17.1 percent of the City's population. This growth in the under 18 population was primarily the result of an increase in the population under age 5, which increased from 6.2 percent of the population in 2000 to 7.1 percent in 2010. This cohort remains significantly smaller than in the surrounding suburban counties of Fairfax, Loudoun and Prince William. The under 18 population comprises 25 to 30 percent of the total population in those jurisdictions.

Comparisons between the 2010 and 2000 Censuses show that the slight increase in the median age to 35.6 years despite the increase in the number and percentage of children can be partially attributed a 22.3 percent increase in the number of residents age 62 or older. The percentage of residents age 62 or older increased from 10.8 percent to 12.1 percent of the population from 2000 to 2010.

Families, defined as households with two or more persons related by birth, marriage or adoption and residing together in a single housing unit, comprised 45.5 percent of all City households in 2010. This figure was slightly higher than the 44.8 percent of households made up by families according to the 2000 Census. Despite the increase in families, average household size remained relatively flat, declining only slightly from 2.04 to 2.03 between 2000 and 2010.

The percentage of persons 25 and older with four or more years of college rose from 54.3 percent of the population in 2000 to 59.0 percent by 2009, which is more than double the national average.

SELECTED POPULATION CHARACTERISTICS

Characteristics	Alexandria	Virginia	United States
Median Age 2000	34.4	35.7	35.3
2010	35.6	37.5	37.2
Percent under Age 5 2000	6.2	6.5	6.8
2010	7.1	6.4	6.5
Percent School Age (5-17) 2000	10.6	18.0	18.9
2010	10.0	16.8	17.5
Percent under Age 18 2000	16.8	24.6	25.7
2010	17.1	23.2	24.0
Percent of Persons 65 and Older 2000	9.0	11.2	12.4
2010	9.1	12.2	13.0
Number of Persons/Household 2000	2.04	2.54	2.59
2010	2.03	2.54	2.58
Percent of Persons 25 and Older with four or more years of college 2000 2009	54.3 59.0	29.5 33.4	24.4 27.5

Source: 2000 US Census, 2010 US Census, and 2009 American Community Survey 5-Year Estimates

# **Public School Characteristics**

Summarized below are selected items of information concerning total annual school enrollments (actual and projected).

ALEXANDRIA CITY PUBLIC SCHOOL ENROLLMENTS ACTUAL AND PROJECTED AND PERCENTAGE CHANGE 2003 THROUGH 2012

Fiscal Year	Total 1	Percentage Change
2003	11,239	-0.3
2004	10,995	-2.2
2005	10,921	-0.7
2006	10,521	-3.7
2007	10,332	-1.8
2008	10,557	2.2
2009	11,225	6.3
2010	11,623	3.5
2011	11,999	3.2
2012 <sup>2</sup>	12,381	3.2
1 Enrollments of 2 Projected for F		

Source: City of Alexandria Public School System

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# **Employment**

During the last decade, the City's economy became one of the strongest in the nation, driven by steady growth in its service-oriented employment base and income base. Despite the recent drop in service-sector employment nationwide, following national trends, the greatest employment growth for the City over the last decade has been in this sector.

EMPLOYMENT BY SECTOR AS A PERCENTAGE OF TOTAL

	3 <sup>rd</sup>	$3^{\rm rd}$
Alexandria Employment <sup>1</sup>	Quarter 2009	Quarter 2010
Construction	3.3	3.3
Manufacturing	1.4	1.4
Transportation, Communications and Utilities	4.2	4.3
Trade	9.4	9.5
Financial, Insurance and Real Estate	6.0	5.8
Services	51.5	52.5
Government		
Local	7.7	7.2
State	1.1	1.2
Federal	15.3	14.8
Agriculture	0.0	0.0
Total <sup>2</sup>	100.0	100.0

Source: Virginia Employment Commission <sup>1</sup>Including the U.S. Patent and Trademark Office

### PRINCIPAL PRIVATE EMPLOYERS AS OF SEPTEMBER 2010

(With at least 500 employees)

		Approximate Number Of	Percentage Of Total City
Company	Nature Of Business	Employees	Employment
INOVA Alexandria Hospital	Health Services	1,761	1.8
American Building Maintenance Co.	Janitorial Services	1,005	1.1
Institute for Defense Analysis	R&D/Consulting	827	0.9
CNA Corp.	R&D/Consulting	648	0.7
Grant Thornton LLP	Business Services	534	0.6

Source: Alexandria Economic Development Partnership, Inc.

### UNEMPLOYMENT RATE ANNUAL AVERAGE RATES

	2005	2006	2007	2008	2009	January 2010	January 2011
Alexandria	2.6%	2.2%	2.2%	2.7%	4.7%	5.3%	4.9%
Commonwealth of Virginia	3.5	3.0	3.0	3.9	6.7	6.9	6.5
United States	5.1	4.6	4.6	5.8	9.3	9.7	9.0

<sup>&</sup>lt;sup>2</sup>Total may differ due to rounding

#### Income

Per capita income for Alexandria was \$70,846 in 2009. Selected income data for the City and other jurisdictions in the Washington metropolitan area are compared to state and national data in the following table.

#### PER CAPITA PERSONAL INCOME JURISDICTIONS IN THE WASHINGTON, D.C. AREA 2005 TO 2009

	2005	2006	2007	2008	2009
Alexandria (VA)	\$62,947	\$68,799	\$70,448	\$72,325	\$70,846
Arlington County (VA)	63,560	68,533	72,609	74,501	73,187
Fairfax County (VA)	63,364	67,361	70,446	71,423	69,241
Commonwealth of Virginia	38,966	41,362	43,437	44,676	44,057
Washington MSA	50,140	53,409	55,986	57,784	56,984
United States	35,424	37,698	39,461	40,674	39,635

Source: US Department of Commerce, Bureau of Economic Analysis (These data have been revised from previous estimates provided by the Department of Commerce). Fairfax County, VA data includes Fairfax City, VA and the City of Falls Church, VA.

### **Economic Development Activity**

The Alexandria Economic Development Partnership, Inc. ("AEDP") is a public/private partnership whose goal is to attract, retain and assist in the expansion of businesses. AEDP has selectively targeted specific businesses to facilitate diversification of the local business base, expand the tax base, increase employment opportunities, and expand trade for local businesses.

As the marketing arm for Alexandria, AEDP focuses its efforts on promoting the City on a regional, national and international level through exhibitions, marketing events and missions, direct mail campaigns, business networking, and media outreach. At the local level, AEDP serves as a liaison between local businesses and the City. Business outreach meetings throughout the year help to connect local businesses with appropriate City services and to alert public officials of any needs or concerns. AEDP additionally provides staff support to numerous City and business entities, such as the Marketing Fund Committee, the Alexandria Industrial Development Authority, and the Small Business Development Center. In addition, the Partnership's executive director serves as an ex-officio member of the Alexandria Convention and Visitors Association Board of Directors, Alexandria Chamber of Commerce Board of Directors and other economic development organizations throughout the City. These efforts contribute to nurturing a viable and growing business environment in Alexandria.

Alexandria continues to grow as a center for national association headquarters, a center for government contracting, a center for high technology and related headquarters operations, and a center for national, regional and divisional headquarters for corporations representing a broad range of fields. Alexandria is a primary business center in the Washington metropolitan area. Lower operational costs, a competitive tax environment, unsurpassed access, diverse office opportunities, a unique ambiance, and safe work and living environments are just several of the advantages enjoyed by business operations located here. Despite recent declines due to the economic downturn, the City has approximately 3,000 more jobs in 2011 than it did in 2001.

As part of the federal Department of Defense ("DOD") Base Realignment and Closing process, the City was slated to lose some 7,200 DOD jobs from leased office space in the City. Subsequently, DOD decided to acquire land and construct a new 1.8 million square foot set of office buildings in the City to open this year, which will eventually house 6,400 DOD workers and is continuing to lease, in the short term, office space for 5,000 DOD workers. The timing of the phase-in of these 6,400 workers will be determined by federal legislative action expected in 2011. As a result, the City expects to experience a net gain in DOD jobs in 2011.

NUMBER OF BUILDING PERMITS ISSUED AND VALUE

Fiscal Year	Residential	Commercial <sup>1</sup>	Miscellaneous <sup>2</sup>	Total Building Permits	Total Value
2001	1,895	51	14,200	16,146	309,722,000
2002	1,805	37	13,380	15,222	910,764,990
2003	312	18	9,471	9,801	354,246,666
2004	763	14	12,659	13,436	365,789,889
2005	470	10	15,867	16,347	480,126,718
2006	1,389	8	17,124	18,521	493,510,491
2007	1,122	11	13,475	14,608	478,171,215
2008	628	29	10,676	11,333	393,086,250
2009	324	14	8,164	8,502	387,289,972
2010	327	10	8,260	8,597	156,425,836

Excludes 1.8 million square foot Department of Defense office building construction.

Source: City of Alexandria Department of Code Administration

VALUE OF NEW CONSTRUCTION

	VAL	UE OF NEW CONSTRU	CHON	
Fiscal Year	Residential	Commercial <sup>1</sup>	Miscellaneous <sup>2</sup>	Total Value
2000	98,634,000	114,599,000	64,810,000	278,043,000
2001	135,002,000	32,286,000	142,434,000	309,722,000
2002	174,981,553	612,675,154	123,108,283	910,764,990
2003	45,082,740	181,592,915	127,571,011	354,246,666
2004	109,390,144	81,966,555	174,433,190	365,789,889
2005	177,398,911	130,163,097	164,543,291	480,126,718
2006	272,537,290	53,870,310	167,012,891	493,510,491
2007	181,504,324	115,541,751	181,125,140	478,171,215
2008	104,539,385	134,016,584	154,530,291	393,086,260
2009	89,606,084	158,415,943	139,267,945	387,289,972
2010	48,940,298	32,243,020	75,242,518	156,425,836

<sup>&</sup>lt;sup>1</sup> Excludes the value of 1.8 million square foot Department of Defense office building construction.

Source: City of Alexandria Department of Code Administration

# **Growth and Development Goals**

The City began updating its Master Plan in 1987. The process involved developing goals and objectives for fourteen small planning areas, which allowed for extensive community debate and citizen involvement. The City's Master Plan was adopted on June 24, 1992, and includes the following land use goals and objectives:

### Goals

- 1. To have a harmonious set of land uses which preserves the predominant character of Alexandria as a city of residential neighborhoods with a lively and attractive mix of commercial, institutional or community facilities, and recreational activity, and maintains an appropriate economic base.
- 2. To preserve and enhance residential neighborhoods.

<sup>&</sup>lt;sup>2</sup> The miscellaneous category includes alterations and repairs, electrical, plumbing, and mechanical permits, and other construction activity.

<sup>&</sup>lt;sup>2</sup> The miscellaneous category includes alterations and repairs, electrical, plumbing, and mechanical permits, and other construction activity.

- 3. To preserve and enhance the historic aspect of the City.
- 4. To preserve the residential and commercial diversity that has historically characterized Alexandria.
- 5. To preserve and increase parkland (for both active and passive uses) and open space throughout the City.

# **Objectives**

- 1. To promote mixed-use development in most major development or redevelopment areas.
- 2. To maintain existing residential areas.
- 3. To ensure that new development is compatible with adjacent or nearby residential neighborhoods.
- 4. To maintain a mix of uses compatible with existing uses and pedestrian oriented scale.
- 5. To maintain existing mixed-use areas and ensure that nearby development is complementary.
- 6. To require open space or parkland, particularly in nearby developing areas targeted for dense residential and commercial use.

As part of its attempts to meet these goals and objectives, the City has begun planning for the implementation of a major new infrastructure project: the construction of the Potomac Yard Metrorail Station. The Potomac Yard Metrorail Station will service a revitalized Potomac Yard and allow it to be redeveloped as a pedestrian-oriented urban environment with a mix of uses. Redevelopment of these areas will include the construction of new hotels, residential properties, office buildings, and retail outlets as well as the creation of public open space and common private open space. The Metro station, with a cost estimated between \$190 million and \$220 million (depending on location), is planned to be funded by the City issuance of general obligation bonds. Repayment of these bonds is projected to originate from developer contributions, special tax district revenues, and incremental tax revenues generated from Potomac Yard development.

# **Office Vacancy Rates**

In FY 2010, the City switched from using Grubb & Ellis data to track office vacancies to CoStar data. Grubb & Ellis data included all business properties available for lease, even if it was currently occupied but unavailable because the occupant had not vacated the property. CoStar data includes only currently vacant property. Also, unlike Grubb & Ellis, CoStar includes small office buildings of less than 20,000 square feet, owner-occupied buildings, and medical buildings, which are a key part of Alexandria's commercial property. The addition of these categories of office space more than doubled the measured capacity of the office market in Alexandria. The City believes that the CoStar data is a better representation of the office market than the Grubb & Ellis series.

According to CoStar, Alexandria's office vacancy rate was 10.9 percent in the 4<sup>th</sup> quarter of 2010. As shown in the table below, this is lower than the office vacancy rates for Northern Virginia and the Washington, D.C. Metro Area. The Alexandria market has weathered the changing economic climate extremely well due to a diverse employment base coupled with a highly educated workforce. Alexandria competes effectively in the regional marketplace due to its adjacency to Washington, D.C.

Jurisdiction	4 <sup>th</sup> Quarter 2009	4 <sup>th</sup> Quarter 2010
Alexandria, VA	11.8%	10.9%
Northern Virginia	13.6%	12.4%
Washington D.C. Metro Area	13.3%	11.3%

Source: CoStar

### **Travel and Tourism**

With its adjacency to Washington, D.C. and the Ronald Reagan National Airport and with over 380 associations headquartered in the City, Alexandria is a major tourist destination attracting approximately one million tourists and business travelers per year. The City's Old Town area is an historically preserved, vibrant enclave of 18<sup>th</sup> and 19<sup>th</sup> century structures, which serve today as residences, restaurants, retail stores, offices, and museums, as well as arts and antique shops. The City is a major draw for residents of the Washington, D.C. Metropolitan area to visit, shop, and dine. There are nearly 4,700 hotel rooms operated in the City. The Alexandria Convention and Visitors Association estimated that the tourism industry generates over \$20 million in direct City tax revenues annually.

### **Housing**

As of January 2011, there were 72,706 total housing units (including rental apartments) located in the City of Alexandria. The average assessed value of a single-family home in 2011 is \$617,826, an increase of approximately 1.03 percent from the previous year. The average assessed value of a residential condominium as of January 1, 2011, is \$266,451, a decrease of approximately 1.15 percent compared to the previous year.

HOUSING UNITS BY TYPE OF STRUCTURE 1

	2010	2011		
Single Family:				
Detached	9,117	9,129		
Semi-Detached	5,610	5,672		
Rowhouse	6,208	6,345		
Condo Townhouse	987	1,013		
Multi-family:				
Condominium Units	19,372	19,465		
Rental Apartments	31,082	31,082		
Total:	72,376	72,706		
Public Housing & Public Housing Replacement Units	1,150	1,150		
Includes vacant and occupied units				

Source: Department of Real Estate Assessments, Department of

Housing, 2010 U.S. Census

### **Transportation**

The City's central location enables it to be served by various major highways, freight and passenger rails, bus lines and air transportation facilities. These facilities, which have been constructed in cooperation with the Commonwealth and the federal government, provide excellent transportation services for City residents, tourists, and intra-jurisdictional travelers, as well as others who work or do business in the City.

In FY 2007, an updated Transportation Plan, a part of the City's Master Plan, was approved by City Council. This plan incorporates the City's vision of a transportation system that encourages the use of alternative modes of transportation, reducing dependence on the private automobile. This system will lead to the establishment of transit-oriented, pedestrian friendly village centers, focused on neighborhood preservation and increased community cohesion, forming a more urban, vibrant and sustainable Alexandria. The City will promote a balance between travel efficiency and quality of life, providing Alexandrians with transportation choice, continued economic growth and a healthy environment.

#### Streets and Highways

Major highway facilities include Interstate 95 (the Capital Beltway), which borders Alexandria on the south, Interstate 395, which bisects western Alexandria, and the George Washington Parkway, which runs near the City's eastern border. Traditionally, decisions about streets have focused on how to accommodate the automobile. The City is changing this focus to ensure that City streets serve everyone, whether young or old, motorist or

bicyclist, walker or wheelchair user, transit user or shopkeeper. Overall, the transportation plan update addresses City streets as a shared resource—outlining actions and strategies that incorporate equal consideration of the street's travel area, pedestrian area and adjacent land uses into the transportation decision making process, with the overall goal of creating multimodal corridors that protect and enhance the character of the City and its diverse neighborhoods.

### Ronald Reagan Washington National Airport

Ronald Reagan Washington National Airport, one of the top 50 busiest airports in the world, serving approximately 16 million passengers per year, is located just outside the City's northern border. In 1987, control of Ronald Reagan Washington National and Dulles International Airports was transferred from the Federal Aviation Administration to the Metropolitan Washington Airports Authority. This transfer has enabled the Authority to undertake major capital improvements financed through user fees at the two airports.

### Freight Rail

Freight lines entering the City are CSX Transportation and Norfolk Southern Company.

#### Metro Transit System

The City of Alexandria joined the other political subdivisions in the Washington, D.C. Metropolitan Area in an agreement to develop the Metro subway and surface rail transit systems to serve the metropolitan area. The current Metrorail system has 106.3 miles and 86 stations, of which 4 are located in Alexandria.

# Bus Lines and the King Street Trolley

The City of Alexandria is served by three major bus lines, DASH, Metrobus, and the Fairfax Connector. The DASH system provides bus service within the City of Alexandria and connects with Metrobus, Metrorail, Virginia Railway Express, and other local bus systems. The Washington Metropolitan Area Transit Authority (WMATA) operates Metrobus, which consists of 335 routes and 15,000 bus stops throughout Virginia, Washington D.C., and Maryland. The Fairfax Connector system serves a number of communities throughout Fairfax County as well as areas of Alexandria and Arlington.

The City of Alexandria's free King Street Trolley transports residents, visitors, and those who work in Old Town between the King Street Metrorail Station and the Potomac River waterfront. The free trolley operates along the one-and-a-half mile route seven days a week, providing access to accommodations, dining, entertainment and shopping. The King Street Trolley has served approximately 1.5 million passengers since coming into operation on April 1, 2008.

### Virginia Railway Express

The City is also served by Virginia Railway Express (VRE), a commuter train that started operations in 1992. Two rail lines, one originating at Manassas Airport and the other in Fredericksburg, stop in Alexandria en route to and from Washington, D.C.'s Union Station. The Express diverts riders from private autos that would otherwise travel through the City using Interstate 395 or U.S. Route 1.

### Other Passenger Rail

The City is served by the North-South routes of Amtrak, as well as Virginia intra-city service.

#### Port Facilities

The port of Alexandria has one privately-operated dock for ocean going freighters, which is not frequently used, and two large public docks.

#### SECTION FOUR: CITY INDEBTEDNESS AND CAPITAL IMPROVEMENT PROGRAM

#### ISSUANCE AND AUTHORIZATION OF BONDED INDEBTEDNESS

Pursuant to the Constitution of Virginia (the "Constitution") and the Public Finance Act of 1991, Chapter 26, Title 15.2, Code of Virginia of 1950, as amended, a city in Virginia is authorized to issue bonds and notes secured by a pledge of its full faith and credit and unlimited taxing power. The Constitution and the Public Finance Act of 1991 also limit the indebtedness that may be incurred by cities to ten percent (10%) of the assessed valuation of real estate subject to local taxation. There is no requirement in the Constitution or the Code of Virginia that the issuance of general obligation bonds of the City be subject to approval of the voters of the City at referendum.

The City Council also has full authority to authorize and issue general obligation bonds under the City Charter. The authorizing procedure consists of the passage on first reading of an ordinance authorizing the issuance of bonds followed by a noticed public hearing at a subsequent meeting and the final passage on second reading following the public hearing.

As of January 1, 2011, the total assessed value of real property in the City was \$32,631,951,698, which translated into a debt limit of \$3,263,195,170. The City's net obligations subject to debt limitations as of March 1, 2011, totals \$428,795,000 and represented 13.14 percent of the allowed debt limit.

#### AUTHORIZED AND UNISSUED DEBT

In June 2008, the City issued \$63,000,000 aggregate principal amount of General Obligation Capital Improvement Bonds (the "Series 2008 Bonds"). The ordinance adopted by the City Council with respect to the Series 2008 Bonds authorized the issuance of a maximum amount of \$70,000,000 general obligation bonds. In June 2009, the City issued \$79,700,000 aggregate principal amount of General Obligation Capital Improvement Bonds (the "Series 2009 Bonds"). The ordinance adopted by the City Council with respect to the Series 2009 Bonds authorized the issuance of a maximum amount of \$106,700,000 general obligation bonds. The City does not anticipate issuing the authorized and unissued bonds in the amount of \$27,000,000 in subsequent fiscal years.

#### **OVERLAPPING DEBT**

The City is autonomous from any city, town, or political subdivision of the Commonwealth of Virginia. There are no jurisdictions with overlapping debt or taxing powers.

#### TAX AND REVENUE ANTICIPATION NOTE BORROWING

The City has not issued any revenue anticipation notes at any time for the past two decades. The City has no plans to borrow for cash flow purposes in FY 2012.

#### **DEBT INFORMATION**

Information on the City's indebtedness is presented in the following tables. Included is information on key debt ratios, debt service to expenditure ratios and selected debt service schedules.

#### DEBT STATEMENT

**Bonded Debt Outstanding:** 

Outstanding General Obligation Bonds \*
Net Tax Supported Debt:

\$428,795,000 \$428,795,000

<sup>\*</sup> As of May 1, 2011

### RATIO OF NET GENERAL DEBT $^{\rm 1}$ TO ASSESSED VALUE AND NET DEBT PER CAPITA LAST TEN FISCAL YEARS

		A	Assessed Value (\$000) <sup>2</sup>	<u> </u>		Outstandin Percentage of	0			
Year	Population <sup>3</sup>	Real Property	Personal Property	Total	Outstanding Debt	Real Property	Total Property	Personal Income (\$000)	Debt Per Capita <sup>4</sup>	Debt Per Capita As Percentage of Per Capita Income <sup>5</sup>
2001	130,677	14,632,349	1,573,358	16,205,707	107,875,000	0.74	0.67	6,931,579	833	1.6
2002	131,365	16,132,989	1,426,306	17,559,295	153,925,000	0.95	0.88	7,009,871	1,172	2.2
2003	131,602	19,225,926	1,459,886	20,685,812	143,615,000	0.75	0.69	7,165,859	1,091	2.0
2004	132,432	22,580,995	1,309,443	23,890,438	197,520,000	0.87	0.82	7,435,257	1,491	2.7
2005	132,903	27,359,650	1,359,782	28,719,432	241,890,000	0.88	0.84	7,776,966	1,820	3.1
2006	133,211	32,906,270	1,409,852	34,316,122	296,540,000	0.90	0.86	8,835,057	2,226	3.4
2007	134,193	34,243,031	1,411,599	35,654,630	278,525,000	0.81	0.75	9,507,531	2,075	2.9
2008	136,285	35,554,958	1,426,679	36,981,637	260,350,000	0.73	0.71	10,204,006	1,910	2.6
2009	138,751	34,379,163	1,354,932	35,734,095	383,950,000	1.12	1.09	10,178,071	2,767	3.8
2010	139,966	31,819,266	1,170,972	32,990,238	364,485,000	1.15	1.10	10,441,443	2,604	3.5

<sup>&</sup>lt;sup>1</sup>Net General Debt includes general obligations bonds and term notes. <sup>2</sup>Includes real and personal property as adjusted for change to levy.

The most recent two years are estimated based on per capita trends.

#### RATIO OF ANNUAL DEBT SERVICE EXPENDITURES FOR NET GENERAL DEBT<sup>1</sup> TO TOTAL GENERAL GOVERNMENTAL EXPENDITURES

Year	Principal	Interest and Other Costs	Total Debt Service	General Expenditures <sup>2</sup>	Ratio of Debt Service To General Governmental Expenditures
2001	6,815,000	5,567,314	12,382,314	401,555,221	3.08
2002	8,450,000	7,565,996	16,015,996	452,671,072	3.54
2003	10,310,000	7,173,024	17,483,024	488,044,085	3.59
2004	10,795,000	7,887,768	18,682,768	516,275,303	3.62
2005	13,115,000	9,567,247	22,682,247	545,688,442	4.16
2006	16,350,000	10,502,282	26,852,282	623,774,871	4.30
2007	17,670,000	13,306,096	30,976,096	689,280,260	4.49
2008	18,175,000	12,344,320	30,519,320	688,844,141	4.43
2009	19,100,000	12,800,634	31,900,634	720,924,777	4.42
2010	19,465,000	15,123,463	34,588,463	705,338,251	4.90

<sup>1</sup>Net General Debt includes general obligation bonds

<sup>2</sup>Includes expenditures for School Board and Library component units

Source: Alexandria Department of Planning and Zoning and the 2010 US Census; 2001 – 2009 numbers have been recalculated based on Census data

Debt per capita has been recalculated based on revised population numbers.

Personal income and per capita income represent data from the United States Bureau of Economic Analysis, as revised, that is two years old.

#### OPERATING AND CAPITAL LEASES

#### **Operating Leases**

The City and the School Board lease office space and equipment under various long-term operating lease agreements expiring at various dates through fiscal year 2025. Certain leases contain provisions for possible future increased rentals based upon changes in the Consumer Price Index.

Scheduled minimum rental payments for succeeding years ending June 30 are as follows:

FISCAL YEAR	Primary Government	School Board Component Unit
2011	6,621,815	1,030,510
2012	6,887,503	1,057,510
2013	6,194,809	1,062,752
2014	5,039,322	862,643
2015	5,249,931	895,262
2016-2020	9,437,592	
2021-2025	5,299,635	

#### COMMITMENTS AND CONTINGENCIES

#### **Washington Metropolitan Area Transit Authority**

The City's commitments to WMATA are comprised of agreements to make capital contributions for construction of the rail transit system, contributions for replacement and improvement of rail and bus equipment, and payments of operating subsidies for both the rail and bus systems.

The City and other participating jurisdictions have entered into a series of capital contributions agreements with WMATA to fund the local share of the cost of the regional Metrorail transit system. The City's commitments are summarized as follows:

#### Capital Contributions – Bus and Rail Replacement

During FY 2004, The WMATA Board, the City and other participating jurisdictions in the Washington DC area negotiated a new "Metro Matters" multi-year capital funding agreement. This agreement reflects some \$3.2 billion in Metrorail and Metrobus infrastructure capital improvements, as well as expansion of Metro transit services through the acquisition of new railcars and buses. The participating jurisdictions' share is planned at \$1.9 billion over a 20-year period with \$0.9 billion planned during the first six years. The City's share is projected at \$82.5 million over the 20-year period with \$40.7 million planned during the first six years. The Metro Matters interjurisdictional agreement was signed by the City of Alexandria on September 28, 2004. The City opted out of the new 2009 series bond issue by prefunding its share. In June 2010, a new funding agreement was signed by all members of the WMATA Compact. It sets forth a commitment of one year's funding with five planning years. The new funding agreement assumes an increase of \$150 million per year of new federal funds, matched by the Commonwealth of Virginia, the State of Maryland, and the District of Columbia. The new agreement totals to \$5.0 billion, of which \$2.5 billion will be funded by the federal government. The participating jurisdictions' financial obligations, including the City, per the Metro Matters agreement, are subject to individual jurisdictional annual appropriation consideration.

For the fiscal year ended June 30, 2010, the total City Metro Matters obligation to WMATA was \$8.8 million, \$7.4 million of which was funded from the City Capital Projects Fund with the remaining \$1.4 million being funded from credits arising from past City payments to WMATA.

#### Operating Subsidies - Bus and Rail Systems

During the year ended June 30, 2010, obligations for bus and rail subsidies amounted to \$19.9 million. The City paid this obligation from the following sources:

City payments	\$ 3,018,509
State Aid and State Motor Fuel Sales Tax revenues	18,181,869
Investment earnings	98,924
TOTAL	\$19,928,989

Expected obligations for FY 2011 are \$20.3 million, of which \$6.4 million is expected to be paid from the City's General Fund.

#### WMATA Transit Revenue Bonds

WMATA issued approximately \$1 billion of federally guaranteed transit revenue bonds to fund part of the construction of the rail transit system. Operating revenues have been insufficient to retire this debt. The federal government and WMATA entered into an agreement whereby the federal government agreed to pay two-thirds of the debt service costs for these bonds and to advance part of the remaining one third during the first three years of the agreement. The agreement requires that WMATA repay the federal advances, with interest, and one-third of the debt service on the bonds. WMATA allocated the cost of the advances and the one-third of the debt service costs among the participating jurisdictions. The City has not agreed to any payments for the one-third allocation of debt service, but the Northern Virginia Transportation Commission (NVTC) has paid, from state aid, all such costs allocated to Northern Virginia jurisdictions, of which \$1,418,200 was the City's allocation during the fiscal year ended June 30, 2010. However, NVTC has not paid any of the allocations for federal advances. In July of 1985, the Alexandria City Council authorized NVTC to pay \$4.2 million to WMATA, including accrued interest, from state aid on deposit to the credit of the City. This was the total amount allocated to the City by WMATA for advances by the federal government, including accrued interest. The City has thus, with such authorization, satisfied all claims due WMATA for transit revenue bonds.

#### Litigation

The City is contingently liable with respect to lawsuits and other claims that arise in the ordinary course of its operations. It is the opinion of City management and the City Attorney that any losses not covered by insurance reserves or fund balance commitments that may ultimately be incurred as a result of the suits and claims will not be material.

#### **Waste-To-Energy Facility**

The City has a guaranteed annual tonnage of acceptable waste commitment to the Waste to Energy Facility, which is owned and operated by a private corporation. The commitment, shared with Arlington County, is based on a percent of the solid waste the City and Arlington County expect to collect together. The facility charges fees on each ton based on defined costs and has two multi-year contracts for large haulers where a fee discount applies. It is expected that the City and Arlington County will be able to continue to meet their minimum requirement for annual tonnage of 225,000 tons per year. For FY 2010 and for every year the facility has been open, the City and Arlington County exceeded the minimum annual tonnage requirement. If the City would be required to augment this requirement, the financial effect on the City would be immaterial. This put or pay contract expires in 2013. The City, Arlington County and the owner-operator of the facility, Covanta Energy, Inc., are currently negotiating an agreement that would be put in place prior to or at the time of the expiration of the existing put or pay agreement in 2013.

The Alexandria/Arlington Waste Disposal Trust Fund (the "Trust") is a private purpose trust fund of Arlington County, Virginia and, accordingly, the financial position and results of operations of the Trust are reflected in the comprehensive annual financial report of Arlington County, Virginia. The City of Alexandria, Virginia and Arlington County, Virginia each have a 50 percent ownership interest in the Trust; however, because Arlington County performs the administrative functions for the Trust, it is reflected in the Arlington County

reporting entity. As part of the Conditional Sale and Security Agreement, pursuant to which the Corporation acquired the Waste to Energy Facility, the Corporation made a payment of \$1 million to the Trust, which was to be used as a reserve for future expenditures.

The Trust in recent years has been primarily used to subsidize the difference between the contractual tipping fee paid by haulers under special contracts and the standard tipping fee and to cover deficiencies arising in the "income-available-for-debt-service" calculations mandated by the Facility Agreement between the Corporation, the City, Arlington County, the Alexandria Sanitation Authority and the Arlington Solid Waste Authority. There are expected to be sufficient funds in the Trust fund to satisfy the obligations of the City and Arlington County to make any deficit payments through 2013.

The facility's operating costs are paid for primarily through tipping fees. The City paid \$1.8 million in tipping fees in FY 2010. In the event of an unexpected revenue shortfall at the facility, the City is not responsible for the repayment of the bonds. The Alexandria Sanitation Authority and the Arlington Solid Waste Authority have certain bond repayment obligations through 2013. After 2013, the facility becomes a merchant plant until 2025, when its ownership reverts back to the City and the County.

#### **Northern Virginia Transportation District Bonds**

In November 1999, the City signed an agreement with the Commonwealth Transportation Board to provide \$256,070 annually, subject to appropriation, to finance certain Northern Virginia Transportation District Bond projects benefiting the City and other jurisdictions in Northern Virginia. The FY 2010 payment of \$256,070 was made from the proceeds from the City's telecommunications tax received by the General Fund. The City is not liable for repayment of the 20-year bonds.

#### CAPITAL IMPROVEMENT PROGRAM

The City of Alexandria responds to the changing demands for infrastructure brought about by commercial growth and the changing needs and expectations of its residential and school communities through its multi-year capital improvement plan. The Capital Improvement Program ("CIP") is the primary planning tool for scheduling the City's capital projects. This program, which is now a ten-year CIP, is prepared and updated annually.

The FY 2012 – FY 2021 Approved Capital Improvement Program totals \$1.17 billion. Federal, State and other non-City sources fund \$64.7 million of this total. The City is responsible for the remaining \$1.11 billion, \$35.2 million of which has been funded in prior fiscal years. Thus, the remaining City share of the CIP is \$1.07 billion, an increase of 1.1 percent from the FY 2011 – FY 2020 CIP, which was modified in June 2010 to include \$275.0 million in funding for the construction of the proposed Potomac Yard Metrorail Station. This increase is primarily attributable to the real estate tax reservation for transportation initiatives, which was approved to start in 2011.

The FY 2012 – FY 2021 CIP addresses two broad areas of expenditure: protection of the City's investment in existing public facilities or infrastructure (physical assets) and planning and construction of major new public facilities and infrastructure, including School capital investment. In addition to the primary goal of capital maintenance, the CIP focuses on growth and economic development projects such as the construction of the proposed Potomac Yard Metrorail Station, and planning for three dedicated, high-capacity transit corridors. To fund these investments, the CIP's identified revenue sources over the ten-year period include \$243.5 million in City appropriations largely from General Fund transfers, \$19.1 million from the General Fund Balance, \$8.5 million in bond interest earnings, \$803.1 million in future general obligation bond issuance, and \$0.3 million in reprogrammed prior year unallocated funds. The debt service on \$265.3 million in general obligation bonds for the Potomac Yard Metrorail Station will be funded by developer contributions, special tax district revenues, and net new tax revenues generated by the project. This ten-year capital plan was balanced through calculated prioritization and decision making.

	Total Cost	Federal/State Grants, Reallocations And Others	Net City Cost	Unallocated Balance <sup>1</sup>	Remaining City Cost <sup>2</sup>
Schools	\$211,053,459	\$0	\$211,053,459	\$0	\$211,053,459
Community Development	\$44,534,401	\$17,305,314	\$27,229,087	\$3,129,997	\$24,099,090
Recreation & Parks	\$82,645,586	\$500,000	\$82,145,586	\$6,713,586	\$75,432,000
Public Buildings	\$112,375,000	\$0	\$112,375,000	\$545,000	\$111,830,000
Transportation & Transit Infrastructure	\$556,497,766	\$46,893,090	\$509,604,676	\$5,728,819	\$503,875,857
Stormwater Management	\$32,523,186	\$0	\$32,523,186	\$4,012,465	\$28,510,721
Sanitary Sewers	\$48,731,485	\$0	\$48,731,485	\$10,664,617	\$38,066,868
Information Technology Plan	\$58,883,181	\$0	\$58,883,181	\$4,365,581	\$54,517,600
Other Regional Contributions	\$7,794,501	\$0	\$7,794,501	\$0	\$7,794,501
Allowance for Inflation or Additional Projects	\$19,329,147	\$0	\$19,329,147	\$0	\$19,329,147
TOTAL CIP	\$1,174,367,712	\$64,698,404	\$1,109,669,308	\$35,160,065	\$1,074,509,243

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Unallocated balances as of April 2011.

Includes both restricted and unrestricted City funds.

#### SUMMARY OF CAPITAL IMPROVEMENT PROGRAM BY PROJECT GROUP

#### FY 2012 - FY 2021

City Share by Program Year												
	Unallocated Balance <sup>1</sup>	FY 2012	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021	Total <sup>2</sup>
Schools	\$0	\$21,986,475	\$30,949,356	\$24,930,211	\$31,371,027	\$36,386,123	\$12,000,000	\$13,000,000	\$13,500,000	\$13,366,000	\$13,564,267	\$211,053,459
Community Development	\$3,129,997	\$310,545	\$4,110,545	\$2,359,000	\$3,600,000	\$1,225,000	\$2,440,000	\$1,851,000	\$2,072,000	\$4,681,000	\$1,450,000	\$24,099,090
Recreation & Parks	\$6,713,586	\$2,050,000	\$3,448,000	\$3,508,000	\$8,688,000	\$4,423,000	\$15,273,000	\$10,123,000	\$11,773,000	\$9,823,000	\$6,323,000	\$75,432,000
Public Buildings	\$545,000	\$16,650,000	\$5,575,000	\$12,260,000	\$17,890,000	\$11,310,000	\$10,075,000	\$12,340,000	\$10,040,000	\$6,340,000	\$9,350,000	\$111,830,000
Transportation & Transit Infrastructure	\$5,728,819	\$20,243,000	\$25,868,000	\$21,078,857	\$291,968,000	\$19,818,000	\$23,738,000	\$29,388,000	\$28,388,000	\$20,848,000	\$22,538,000	\$503,875,857
Stormwater Utility	\$4,012,465	\$2,401,398	\$2,465,741	\$2,553,435	\$2,654,733	\$2,762,312	\$2,876,552	\$2,997,860	\$3,126,664	\$3,263,418	\$3,408,608	\$28,510,721
Sanitary Sewers	\$10,664,617	\$7,027,868	\$7,679,000	\$6,115,000	\$5,535,000	\$1,950,000	\$1,950,000	\$1,950,000	\$1,950,000	\$1,950,000	\$1,960,000	\$38,066,868
Information Technology Plan	\$4,365,581	\$7,524,600	\$15,373,000	\$7,570,000	\$3,690,000	\$3,185,000	\$3,235,000	\$3,485,000	\$3,485,000	\$3,485,000	\$3,485,000	\$54,517,600
Other Regional Contributions	\$0	\$701,683	\$734,128	\$770,327	\$807,600	\$847,947	\$849,368	\$758,862	\$766,862	\$774,862	\$782,862	\$7,794,501
Inflationary Allowance/ New Projects	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$2,410,138	\$7,027,138	\$9,891,871	\$19,329,147
TOTAL CIP	\$35,160,065	\$78,895,569	\$96,202,770	\$81,144,830	\$366,204,360	\$81,907,382	\$72,436,920	\$75,893,722	\$77,511,664	\$71,558,418	\$72,753,608	\$1,074,509,243

<sup>1</sup> City Share Unallocated Balance as of April 2011. 2 Includes both restricted and unrestricted City funds.

#### CAPITAL FINANCING AND DEBT MANAGEMENT

City Council passed a set of debt-related financial policies on June 9, 1987. To continue a strategy of improving the City's creditworthiness, City Council revised and reaffirmed the City's 1987 debt-related financial policies on December 9, 1997. City Council amended the policies on October 26, 1999, to allow priority consideration for an increase in the designation of fund balance for capital project funding. On June 24, 2008, City Council increased both the target and limit for debt per capita as a percentage of per capita income. By using these debt-related financial policies, the City has been able to maintain a fiscally prudent framework for establishing a realistic, usable, and financially achievable capital improvement program.

As a major long-term economic development initiative, on June 12, 2010, the City approved a major rezoning of 69 acres of prime real estate into a high density mixed-use development of over 7.5 million square feet. An integral part of this proposal, which will add approximately 10 percent to the City's tax base and generate over \$1 billion in new tax revenue over a 30-year period, would entail the construction of a new Metrorail station on the existing heavy rail Metrorail line that runs to the east of this 69 acres. The cost of this Metrorail station is estimated (in 2015 dollars) at between \$190 million and \$270 million, depending on the location of the station and other cost variables. The City is currently planning on issuing general obligation bonds to finance this Metrorail station construction project and plans to repay these bonds with new tax revenues, two special tax districts, and developer contributions. Other bond financing mechanisms are also being studied. Planning, further studies, station design and refinement of costs are scheduled to occur between 2010 and 2013. A final decision by City Council to proceed with the Metrorail station financing will be made in 2013 or 2014 at the earliest.

If the City does decide to proceed with the financing of the Metrorail station, it will require an upward revision to two of its current debt policy guideline targets and limits to address the bonds used to finance the project, in that the amount of debt that may be issued would exceed two of the City's current debt targets and ceilings (debt as a percentage of fair market real property value and debt as a percentage of per capita income).

#### **Debt Ratio Policies**

During FY 1998, the Budget and Fiscal Affairs Advisory Committee ("BFAAC"), a City Council-appointed citizen committee, analyzed the City's debt-related financial policies and examined the City's financial condition in comparison to other jurisdictions with superior credit ratings (other double-triple A rated jurisdictions). The BFAAC and the City Manager recommended that City Council reaffirm the updated debt-related financial policies, incorporating BFAAC's recommended updates to the policies, to establish a consistent set of appropriate relationships between debt targets and limits. Because three of six debt indicators measure the debt capacity of the City in relation to the size of the City and its economy, BFAAC recommended that these indicators should not produce debt capacity limits that vary greatly from each other.

City Council reaffirmed its commitment to sound financial management and adopted the updated debt-related financial policies on December 9, 1997. City Council amended the policies on October 26, 1999, to allow priority consideration for an increase in the designation of fund balance for capital project funding. On June 24, 2008, based on comparison with other AAA/Aaa rated jurisdictions and recommendations by BFAAC, City Council adopted a revision to one guideline: the debt per capita as a percent of per capita income guideline was adjusted upward to a 3.2 percent target and a 4.5 percent limit. The new target and limit are in the range of what other AAA/Aaa rated Washington area jurisdictions experience. This revision also resynchronizes this guideline with that for debt as a percentage of the fair market value of real property. These two indicators had diverged since they were last reviewed and adopted in December 1997.

These policies are currently as follows:

DEBT AS A PERCENTAGE OF FAIR MARKET REAL PROPERTY VALUE

June 30, 1986			
(At Original Adoption Of Policies)	Target	Limit	June 30, 2010
1.9%	1.1%	1.6%	1.15%

This ratio indicates the relationship between the City's debt and the full value of real property in the City as assessed annually at fair market value. It is an important indicator of the City's ability to repay debt, because real property taxes are the primary source of the City's revenues used to repay debt. A small ratio indicates that the City will be better able to withstand possible future economic downturns and continue to meet its debt obligations.

DEBT PER CAPITA AS A PERCENTAGE OF PER CAPITA INCOME

June 24 (At Adoption Of 2	,	Target	Limit	June 30, 2010
Debt per Capita	2.6%	3.2%	4.5%	3.5%
	\$1,910	(\$2,387 in 2010)	(\$3,357 in 2010)	\$2,604

This ratio is a measure of the capacity of citizens to finance tax-supported debt. A lower percentage means that taxes required to repay debt represent a smaller portion of the average citizen's income.

DEBT SERVICE AS A PERCENTAGE OF GENERAL GOVERNMENT EXPENDITURES

June 30, 1986			
(At Original Adoption Of Policies)	Target	Limit	June 30, 2010
9.8%	8%	10%	4.9%

This ratio is a measure of the City's ability to repay debt without hampering other City services. A small ratio indicates a lesser burden on the City's operating budget.

GENERAL FUND BALANCE AS A PERCENTAGE OF GENERAL FUND REVENUE

	June 30, 1986 (At Original Adoption Of Policies)	Target	Lower Limit	June 30, 2010
Spendable (Unreserved)	11.2%	N/A	10%	11.1%
Unassigned/Uncommitted (Undesignated) Uncommitted and Spendable	5.5%	5.5%	4.0%	5.3%
(Unrestricted Net Assets)	N/A	5.5%	4.0%	11.8%

These ratios indicate the ability of the City to cope with unexpected financial problems or emergencies. The Spendable (Unreserved) General Fund Balance represents the funds legally available to the City. It is desirable that the City maintain a Spendable (Unreserved) General Fund Balance that is comparable to the ratio maintained by other double-triple A rated jurisdictions, but not to fall below the limit of 10 percent. The Unassigned and Uncommitted (Undesignated) General Fund Balance corresponds to the checkbook balance of the City. Both balances are important to consider. The spendable balance includes commitments and assignments that the City Council has made but presumably could change. Net assets correspond to stockholder's equity for publicly traded companies. The larger the Unassigned and Uncommitted (Undesignated) General Fund Balance or spendable net assets, the greater the City's ability to cope with financial emergencies and fluctuations in revenue cycles.

#### **Debt Issuance Policies**

The following policies have been adopted by the City Council and represent current City plans, which are subject to change based upon actions of future City Councils.

The City will not issue tax or revenue anticipation notes to fund ongoing governmental operations. The City of Alexandria will manage its cash in a fashion that will prevent any borrowing to meet working capital needs.

The City will not issue bond anticipation notes ("BAN") for a period of longer than two years. If the City issues a BAN for a capital project, the BAN will be converted to a long-term bond or redeemed at its expiration, but will not be rolled over.

The City will continue to rely on current revenue, including its fund balance, to finance its short-lived and maintenance-oriented capital improvements. The City believes in funding a significant portion of capital improvements on a "pay-as-you-go" basis; therefore, the City will continue to finance short-lived and maintenance-oriented capital improvements with current revenues and its fund balance. The priority to consider when additional

General Fund revenues become available at the end of the fiscal year would be a commitment within the General Fund Balance for pay-as-you-go capital.

The City will not establish a trend of using General Fund equity to finance current recurring operations. The City's General Fund equity balance has been built over the years to provide the City with sufficient work capital and to enable it to finance equipment replacement, capital projects and unforeseen emergencies without borrowing. To conserve the General Fund equity balance and to avoid reliance on the balance, the City will not finance recurring operations from the General Fund equity balance for periods longer than two consecutive fiscal years, then the City will adopt in its next ensuing budget a balanced budget in which the operating revenues meet the operating expenditures without any consideration of the General Fund Equity balance.

In accordance with the City Charter and in order to meet the debt ratio targets, to schedule debt issuance and to systematically improve the capital structure, each year the City will prepare and adopt a capital improvement program. This capital improvement program will identify the source of funding for all capital projects. The debt issuances that are a part of the capital improvement program will be structured to meet the City's debt policies and debt ratio targets.

The City Manager will prepare each year and submit a set of scenarios of possible future revenues and expenditures that match the Capital Improvement Program time horizon with the proposed budget to be considered by the City Council. Those scenarios will be updated to reflect the decisions of the City Council and issued with the approved budget. In order to improve financial planning and decisions, the City Manager also will annually prepare with the approved budget a set of scenarios of possible future General Fund revenues and expenditures and their effects on the debt-related financial policy ratios outlined above, including the effect of planned borrowing under the approved CIP. Beginning in FY 2011 and continuing in all subsequent fiscal years, the City Manager will present a ten-year capital improvement program each year, rather than a six-year program as presented in prior years.

#### **Equipment Replacement Reserve Fund**

It has been the policy of the City to allocate monies each year for the future replacement of City equipment. On June 30, 1987, the City established an internal service fund (Equipment Replacement Reserve Fund) for the purpose of providing an orderly accumulation of monies to replace capital equipment. As of June 30, 2010, the Equipment Replacement Reserve Fund, which derives its revenues from scheduled equipment rental charges to user departments, had a cash balance of \$11.7 million.

#### **Risk Management Program**

The City's risk management program is designed to protect against accidental losses that would significantly affect personnel, property, the budget or the City's ability to fulfill its responsibility to the taxpayers and the public. It is the policy of the City to retain risks of losses in those areas where it believes it is more economical to manage its risk internally and account for any claims settlement in the General Fund. Exceptions are made when insurance coverage is available and when premiums are cost effective. A total of \$5 million of Spendable (Unreserved) General Fund balance has been committed to meet potential self-insurance losses.

In addition, the risk management program includes employee training in prevention and administration of workers' compensation claims. As part of the program, all employees who drive City vehicles must attend defensive driving classes.

#### SECTION FIVE: FINANCIAL INFORMATION

#### ACCOUNTING STRUCTURE AND BASIS OF ACCOUNTING

#### **Certificate of Achievement**

The Government Finance Officers Association of the United States and Canada ("GFOA") awarded the City of Alexandria a Certificate of Achievement for Excellence in Financial Reporting for the City's Comprehensive Annual Financial Report ("CAFR") for the 33<sup>rd</sup> consecutive year for fiscal year 2010. The City expects to receive the certificate for its FY 2011 CAFR. The GFOA awards a Certificate to governmental units that display excellence in financial reporting and conform to stringent reporting requirements promulgated by that Association and various authoritative bodies. For all fiscal years beginning July 1, 1990, through July 1, 2010, the City received the GFOA's Award for Distinguished Budget Presentation.

#### **Government-wide and Fund Accounting**

The basic financial statements include both government-wide (based on the City as a whole) and fund financial statements. The reporting model focus is on both the City as a whole and the fund financial statements, including the major individual funds of the governmental and business-type categories, as well as the fiduciary funds (by category) and the component units. Both the government-wide and fund financial statements (within the basic financial statements) categorize primary activities as either governmental or business type. In the government-wide Statement of Net Assets, both the governmental and business-type activities columns (a) are presented on a consolidated basis by column, and (b) are reflected, on a full accrual, economic resource basis, which incorporates long-term assets and receivables as well as long-term debt and obligations. Both government-wide and fund financial statement presentations provide valuable information that can be analyzed and compared (between years and between governments) to enhance the usefulness of the financial information. The City generally uses unspendable assets first for expenses incurred for which both unspendable and spendable assets are available. The City may defer the use of unspendable assets based on a review of the specific transaction.

The government-wide Statement of Activities reflects both the gross and net cost per functional category (public safety, public works, health and welfare, etc.) that are otherwise being supported by general government revenues (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants and contributions. The program revenues must be directly associated with the function (public safety, public works, health and welfare, etc.) or a business-type activity. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operation or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as general revenues. The City does not allocate indirect expenses. The operating grants and contributions column includes operating-specific and discretionary (either operating or capital) grants while the capital grants and contributions column reflects capital-specific grants.

In the fund financial statements, financial transactions and accounts of the City are organized on the basis of funds. The operation of each fund is considered to be an independent fiscal and separate accounting entity, with a self-balancing set of accounts recording cash and/or other financial resources together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. The fund statements are presented on a current financial resource and modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide financial statements' governmental activities column, a reconciliation is presented which briefly explains the adjustments necessary to reconcile the fund financial statements to the governmental activities column of the government-wide financial statements.

The City's fiduciary funds are presented in the fund financial statements by type (pension, private purpose and agency). Since by definition these assets are being held for the benefit of a third party (other local governments, private parties, pension participants, etc.) and cannot be used to address activities or obligations of the government,

these funds are not incorporated into the government-wide financial statements. The following is a brief description of the specific funds used by the City in FY 2011.

#### Governmental Funds

Governmental Funds are those through which most governmental functions typically are financed.

#### General Fund

The General Fund is the primary operating fund of the City. This fund is used to account for all financial transactions and resources except those required to be accounted for in another fund. Revenues are derived primarily from property and other local taxes, State and federal distributions, licenses, permits, charges for service, and interest income. A significant part of the General Fund's revenues are transferred to other funds, principally to finance the operations of the City of Alexandria School Board.

#### Special Revenue Fund

The Special Revenue Fund accounts for revenue derived from specific sources (other than major capital projects) that are restricted by legal and regulatory provisions to finance specific activities. The Special Revenue Fund is considered a major fund for government-wide reporting purposes. A significant portion of the Special Revenue Fund is used for health and welfare programs.

#### Capital Projects Fund

The Capital Projects Fund accounts for all financial resources used for the acquisition or construction of major capital facilities not being financed by proprietary funds. The Capital Projects Fund is considered a major fund for government-wide reporting purposes.

#### **Proprietary Funds**

Proprietary Funds are used to account for activities that are similar to those often found in the private sector. All assets, liabilities, net assets, revenues, expenses, and payments relating to the government's business activities are accounted for through proprietary funds. The measurement focus is on determination of net income, financial position, and cash flows. Operating revenues include charges for services. Operating expenses include costs of services as well as materials, contracts, personnel, and depreciation. All revenues and expenses not meeting these definitions are reported as non-operating revenues and expenses. In accordance with GASB Statement No. 20, the City has elected to follow GASB statements issued after November 30, 1989, rather than the Financial Accounting Standards Board, in accounting for enterprise funds to the extent these standards do not conflict with or contradict guidance of the GASB. The City has two proprietary funds - the Internal Service Fund and the component unit Alexandria Transit Company. The Internal Service Fund, which is considered an enterprise fund, accounts for the financing of goods or services provided by one department to other departments or agencies of the City on a cost reimbursement basis. The City established the Equipment Replacement Reserve Account, the internal service fund, for the purpose of providing for the accumulation of funds to replace capital equipment items used in City operations. This internal service fund derives its funding from periodic equipment rental charges assessed to the user departments in the governmental funds. This funding is then used to replace capital equipment when the need arises. The internal service fund is included in governmental activities for government-wide reporting purposes. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. The excess revenues or expenses for the fund are allocated to the appropriate functional activity. The component unit Alexandria Transit Company is considered an enterprise fund and derives its funding from fare box fees and some support from the City.

#### Fiduciary Funds

Fiduciary Funds are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, and other governments. The Fiduciary Funds of the City are the John D. Collins Private Purpose Trust Fund, Pension Trust Funds, the Mental Health Client Account, the Human Services Special Welfare Account, Human Services Dedicated Account, and the Industrial Development Authority Agency Funds.

For accounting measurement purposes, the Private Purpose Trust Fund and the Employee Retirement Funds are accounted for in essentially the same manner as proprietary funds. Private Purpose Trust Funds account for assets of which the principal may not be spent. The Employee Retirement Funds account for the assets of the City's pension plans. Agency Funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operation. Fiduciary Funds are not included in the government-wide financial statements.

#### **Basis of Accounting**

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using the current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet in the funds statements. Long-term assets and long term liability are included in the government-wide statements. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

The government-wide statements of net assets and statements of activities, all Proprietary Funds, and Private Purpose Trust Fund and Pension Trust Funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these activities are either included on the balance sheet or on the statement of fiduciary net assets. Proprietary fund-type operating statements present increases (e.g., revenues) and decreases (e.g., expenses) in net total assets.

The Statements of Net Assets, Statements of Activities, financial statements of the Proprietary Funds and Fiduciary Funds (except for agency funds) are presented on the accrual basis of accounting. Under this method of accounting, revenues are recognized when earned and expenses are recorded when liabilities are incurred without regard to receipt or disbursement of cash.

The fund financial statements of the General, Special Revenue, and Capital Projects funds are maintained and reported on the modified accrual basis of accounting using the current financial resources measurement focus. Under this method of accounting, revenues are recognized in the period in which they become measurable and available. With respect to real and personal property tax revenue and other local taxes, the term "available" is limited to collection within forty-five days of the fiscal year-end. Levies made prior to the fiscal year-end but which are not available are deferred. Interest income is recorded as earned. Federal and State reimbursement-type grants revenue is considered to be measurable and available as revenue when related eligible expenditures are incurred. Expenditures, other than accrued interest on long-term debt, are recorded when the fund liability is incurred.

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#### Five-Year Summary of General Fund Revenues and Expenditures

The financial data shown below provides a summary of revenues and expenditures of the City's General Fund for the last five fiscal years ended June 30.

		2006		2007		2008	2009	2010
Revenues:								
General Property Taxes	\$	290,055,692	\$	310,821,622	\$	324,113,019	\$ 333,482,063	\$ 337,220,918
Other Local Taxes		109,495,556		110,979,367		112,263,941	112.271,370	114,371,351
Permits, Fees, and Licenses		5,372,138		5,944,363		4,764,924	4,827,422	4,811,588
Fines and Forfeitures		3,536,342		3,628,938		3,903,807	4,116,453	3,941,372
Use of Money and Property		8,190,426		9,712,862		9,044,947	4,433,015	3,033,638
Charges for Services		10,837,058		10,286,955		11,302,195	12,404,166	13,803,578
Intergovernmental Revenues		50,232,988		53,608,403		54,447,311	53,095,127	52,465,911
Miscellaneous		842,030		590,351		618,907	1,065,130	787,960
Miscellaneous	_	042,030	-	370,331	_	010,507	1,003,130	707,500
Total Revenues:	\$	478,562,230	\$	505,572,861	\$	520,459,051	\$525,694,746	\$540,436,316
Other Financing Sources:								
Operating Transfers In	\$	-	\$	1,063,895	\$	1,311,109	\$ 2,223,910	\$ 1,301,560
Refunding Bonds		-		22,815,000		-	-	-
Premium			_	1,448,072	_			
Total Other Financing Sources	\$	-	\$	25,326,967	\$	1,311,109	\$ 2,223,910	\$ 1,301,560
Total Revenues and Other Financing Sources	\$	478,562,230	\$	530,899,828	\$	521,770,160	\$ 527,918,656	\$ 531,737,876
Expenditures: Current:								
General Government	\$	39,252,972	\$	44,983,189	\$	42,536,812	\$ 46,137,096	\$ 44,487,379
Judicial Administration	Ψ	13,904,977	Ψ	16,024,123	Ψ	17,028,954	17,958,782	17,743,109
Public Safety		97,853,993		105,381,228		108,941,895	113,896,868	111,666,800
Public Works		30,378,866		33,072,866		34,206,948	34,755,649	33,298,427
Health and Welfare		19,350,745		20,889,031		21,058,544	20,723,663	19,152,519
Culture and Recreation						23,822,427	23,109,869	20,748,594
		21,260,550		22,855,258				
Community Development		8,758,008		9,219,603		13,009,454	13,840,168	12,594,376
Education.		12,990		12,548		12,399	12,004	12,304
Transit		6,110,373		6,755,289		6,644,738	4,595,401	5,168,369
Debt Service:		16.461.601		17 720 220		10 177 000	10 100 000	10.465.000
Principal Retired		16,461,681		17,729,329		18,175,000	19,100,000	19,465,000
Interest and Fiscal Charges	_	10,502,282	_	13,307,530	_	12,344,320	12,800,635	15,123,463
Total Expenditures	\$	263,847,437	\$_	290,229,994	\$_	297,781,491	\$ 306,930,135	\$ 299,460,340
Other Financing Uses:								
Payment to Refunded Bonds Escrow Agent	\$	_	\$	24,104,018	\$	_	\$ -	\$ -
Operating Transfers Out	Ψ	58,296,860	Ψ	47,816,337	Ψ	55,343,575	50,769,720	42,940,615
Transfers Out - Component Units		151,533,567		164,032,522		174,651,343	182,702,659	179,538,720
Transfers Out - Component Onits	_		-	104,032,322	_	174,031,343		
Total Other Financing Uses	_	209,830,42	-	235,952,877	_	229,994,918	\$ 233,472,379	\$ 222,479,335
Total Expenditures and Other Financing Uses	\$_	473,677,864	\$_	524,233,704	\$_	527,776,409	\$ 540,402,514	\$ 521,939,675
Revenues and Other Financing Sources Over/ (Under) Expenditures and Other								
Financing Uses	\$	4,884,366	\$	4,716,957	\$	(6,006,249)	\$ (12,483,858)	\$ 9,798,201
Fund Balances at Beginning of Year		62,275,183		67,378,045		72,253,728	65,488,041	53,306,991
Increase/(Decrease) in Reserve For Inventory		218,496		158,726		(759,438)	302,808	(63,821)
FUND BALANCES AT END OF YEAR	\$	67,378,045	\$	72,253,728	\$	65,488,041	\$ 53,306,991	\$ 63,041,371

Summaries for fiscal years 2006 to 2010 are compiled from the CAFR and City records which the independent auditor for the City has audited. The summaries should be read in conjunction with their related financial statements and notes.

#### GENERAL FUND BALANCE FISCAL YEARS 2006 TO 2010

		2006		2007		2008		2009		2010
Unspendable:*										
Inventory of Supplies	\$	2,189,185	\$	2,347,911	\$	1,588,472		\$ 1,891,281		\$ 1,827,459
Encumbrances		1,845,820		2,345,051		1,579,168		1,967,201		2,007,557
Notes Receivable		-		-		-		400,000		400,000
Total Unspendable	\$	4,035,005	\$	4,692,962	\$	3,167,640	_	\$4,258,482	_	\$4,235,016
Spendable Committed/Assigned (Designated) For:	·	,,,,,,,,,,,	,	, ,.	·	.,,.		, , , , , ,		, , ,
Subsequent Year's Budget	\$	3,354,819	\$	1,999,550	\$	4,600,000		\$ 2,315,347		\$ 4,744,921
Next Subsequent Year's Budget Subsequent Years' Capital		3,300,000		4,000,000		1,285,347		3,600,000		2,000,000
Expenditures Next Subsequent Years' Capital		7,353,288		3,643,211		7,350,000		226,958		
Expenditures Subsequent Years' Capital Program				7,350,000		1,026,958				
FY 2011 & Beyond										10,971,240
Self-Insurance		5,000,000		5,000,000		5,000,000		5,000,000		5,000,000
Retiree Health and Life (OPEB)		8,700,000		10,700,000		10,700,000		6,500,000		3,700,000
Open Space Fund		275,703								
Affordable Housing		275,703								
Affordable Housing (AHOP) Grants		300,000								
Federal/State Grant Reductions Set- aside Monroe Avenue Pedestrian Bridge		1,000,000								
Design Funds General Schedule Employee		300,000								
Compensation Fiscal Year 2010 Revenue		4,000,000								
Shortfall Reserve Fiscal Year 2011 Natural Disasters/								4,309,397		
Emergencies										1,000,000
Storm Water Utility Fund										783,660
King Street Gardens				25,000		25,000		25,000		25,000
National Harbor				700,000		-				
Fuel Costs				500,000		250,000		250,000		
Social Services Contingency Fire Station/Affordable Housing				530,000		530,000		400,000		
Project						1,600,000				
Projects Under Discussion				3,368,000		-				
On-going Projects		2,649,421		2,345,870		2,902,820		1,694,734		2,255,523
Unassigned		26,834,106		27,399,135		27,050,271		24,727,073		28,326,641
<b>Total Spendable</b>	\$	63,343,040	\$	67,560,766	\$	62,320,401	\$	49,048,509	\$	58,806,355
Total General Fund General Fund Balance as a percent	\$	<u>67,378,045</u>	\$	72,253,728	\$	<u>65,488,041</u>	\$	53,306,991	\$	63,041,371
of General Fund Expenditures and Other Financing Uses		14.2%		13.8%		12.4%		10.6%		12.1%

<sup>\*</sup>GASB rules require the use of the categories committed, assigned, spendable and unspendable. Category titles are estimated for prior years.

#### **BUDGETARY PROCEDURES**

The City's annual budget is based on a fiscal year of July 1 to the following June 30. Under the City Charter, the City Council must adopt an appropriation ordinance for the subsequent fiscal year no later than June 27. The appropriation ordinance is based on a balanced budget of all fiscal operating expenditures to be financed from current fiscal year revenues and balances available from prior years.

The City Charter requires the City Manager to submit a balanced budget to City Council no later than the first regular meeting in April of each year. The School Board prepares the Schools' budget and transmits it to the City. The City Manager's Proposed Budget for the following year is presented to the City Council in February of each year. The Proposed Budget includes recommended funding levels for all City programs, including School operations. The Proposed Budget also includes a recommended program of capital expenditures to be financed from current revenues. A separate ten-year Capital Improvement Program (CIP) is also prepared each year, and the first year of that CIP is included in the City Manager's Proposed Budget. Estimated revenues are detailed in the Proposed Budget along with any recommended new taxes or changes in tax rate or service charges that may be proposed by the City Manager, or as directed by City Council.

Public hearings on the Proposed Budget and tax rates are held in early spring and are followed by a series of work sessions of the City Council, during which City Council discusses the proposed operating and capital programs and the revenue outlook. Final City Council decisions are made in early May, and these decisions are incorporated into the appropriation ordinance for the subsequent fiscal year. This appropriation ordinance is approved by City Council no later than June 27 for the succeeding fiscal year to commence July 1.

During the fiscal year, the Department of Finance and the Office of Management and Budget conduct detailed reviews of both expenditures and revenues. As a management tool, budgetary control is maintained in the General Fund at the character level by the encumbrance of estimated purchase amounts before the release of purchase orders to vendors. The City follows a similar procedure with Special Revenue Funds, but the level of control is the grant or program level. Throughout the fiscal year, City Council transfers appropriations among departments, divisions and projects. The City Manager has authority to transfer appropriations within departments. The City Council also approves supplemental appropriations, including the reappropriation of prior year encumbrances.

#### **FY 2011 OPERATING BUDGET**

The City Council adopted the FY 2011 Approved Operating Budget on May 3, 2010. The City's FY 2011 Approved General Fund Budget of \$531.6 million represented an increase of 0.3 percent compared to the FY 2010 Approved Budget. The General Fund Budget for FY 2011 (July 1, 2010, to June 30, 2011) is financed principally by tax revenues. For tax year 2010, which coincided with calendar year 2010, the real property tax rate increased by \$0.065 to \$0.978 per \$100 of assessed value. The 2010 tax bill on the average single-family residential property increased 2.9 percent from 2009 or \$125. The FY 2011 Approved Budget included \$167.9 million for the Alexandria City Public Schools, representing a 2.0 percent increase from the FY 2010 Budget in the City appropriation to the Schools.

As part of a continued effort to control costs and maintain a balanced budget in the face of declining revenues, the FY 2011 Approved Budget included an increase for City employees in healthcare premium costsharing ratios and a second Reduction in Force (RIF), which followed a larger reduction implemented in 2010. The budget eliminated 61 funded full and part-time staff positions (50.2 full time equivalents), approximately 2 percent of City staff. This reduction came on top of the 119 positions reduced in the FY 2010 budget. The total number of full time equivalents in FY 2011 was 36 less than funded in FY 2005. As of July 1, 2010, all new employees paid 20 percent of healthcare premiums. Existing employees' share will increase incrementally until it reaches 20 percent. These changes in cost-sharing ratios will contain the City's cost for healthcare to an annual increase of 5.1 percent in FY 2011.

The employee pay freeze implemented in FY 2010 was partially lifted. In FY 2011, employees eligible on a merit basis received salary increases ranging from 2.3 percent to 5 percent. For the third year in a row, there was no Cost of Living Adjustment or Market Rate Adjustment for City or School employees. As of March 31, 2011, total compensation for employees (including the effects of the RIF and elimination of 62 positions) increased by 1.3

percent from the FY 2010 Approved Budget, which is lower than the anticipated 1.9 percent increase in the FY 2011 Approved Budget.

#### FY 2012 APPROVED OPERATING BUDGET

The City Council adopted the FY 2012 Approved Operating Budget on May 2, 2011. The City's FY 2012 Approved General Fund Budget of \$566.9 million represents an increase of 6.6 percent compared to the FY 2011 Approved Budget. The General Fund Budget for FY 2012 (July 1, 2011, to June 30, 2012) is financed principally by tax revenues. For tax year 2011, which coincides with calendar year 2011, the adopted real property tax rate is \$0.998 per \$100 of assessed value, an increase of \$0.02 over the previous rate. At the adopted rate of \$0.998 per \$100 of assessed value, the 2011 tax bill on the average single-family residential property will increase by \$107 or 2.5 percent. (The revenues from 2.2 cents of this rate will be applied to transportation capital and operating projects.) The FY 2012 Approved Budget includes \$175.0 million for the Alexandria City Public Schools, representing a 4.2 percent increase from the FY 2011 Budget in the City appropriation to the Schools.

As part of a continued effort to control costs and maintain a balanced budget, the FY 2012 Approved Budget includes an increase for City employees in healthcare premium cost-sharing ratios. The share for employees hired prior to July 1, 2010, will increase to 16 percent as of July 1, 2011, and increase to 20 percent as of July 1, 2012. These changes in cost-sharing ratios will contain the City's cost for healthcare to an annual increase of 5.1 percent in FY 2012.

In FY 2012, employees eligible on a merit basis will receive salary increases ranging from 2.3 percent to 5 percent. For the fourth year in a row, there will be no Cost of Living Adjustment or Market Rate Adjustment for City or School employees. Total compensation for employees will increase by 3.6 percent from the FY 2011 Approved Budget, primarily due to the merit-based step increase provided in the FY 2012 Approved Budget and the continued cost of the merit-based step provided in FY 2011.

#### REVENUES

The following table shows the City's principal tax revenues by source for each of the last six fiscal years. Growth in total tax revenues has averaged 4.3 percent over the last five fiscal years although growth has slowed over the last three fiscal years due to the economic slowdown.

#### PRINCIPAL TAX REVENUES BY SOURCE

Fiscal Year	Real Property Taxes	Personal Property Taxes	Local Sales Taxes	Business License Taxes	Transient Lodging & Restaurant Food Taxes	Utility Taxes	Other Local Taxes <sup>1</sup>	Total
2005	232,528,457	31,243,560	23,812,277	27,098,032	16,781,830	18,520,667	16,770,537	366,755,360
2006	255,141,063	33,163,126	25,264,689	28,381,583	17,906,151	17,587,865	22,106,771	399,551,248
2007	274,477,589	34,487,106	25,440,638	30,947,412	18,072,899	13,836,170	24,539,175	421,800,989
2008	287,344,299	34,883,037	24,256,803	32,026,526	19,478,810	10,019,854	28,367,631	436,376,960
2009	295,518,893	36,023,945	21,679,635	30,527,956	25,505,602	10,409,248	26,088,154	445,753,433
2010	302,666,192	32,923,178	22,744,483	30,295,624	25,733,409	10,462,233	26,767,150	451,592,269

Other local taxes include cable TV franchise license tax, motor vehicle license tax, bank franchise tax, tobacco tax, recordation tax, telecommunication tax, admissions tax, cell phone tax, communications sales tax and penalties and interest on property tax.

Source: City Department of Finance

#### **Real Estate and Personal Property Taxes**

An annual ad valorem tax is levied by the City on the assessed value of real and tangible personal property located within the City. State property assessment law requires real property assessments throughout the State to be made at a ratio of 100 percent of estimated fair market value. Real property is assessed as of January 1 of the

calendar year and the taxes are due on June 15 and November 15 of the same year. The Director of Real Estate Assessments, by the authority of City ordinance, prorates billings for property incomplete on January 1, but completed during the year. Personal property taxes are due on October 5 of the calendar year in which the tax is levied. There is no limit on the property tax rates, which may be established by the City.

The penalty for late payment of property taxes is 10 percent of the tax due or \$10, whichever is greater. However, late payment penalty may not exceed the amount of the tax. Interest charges on unpaid balances are assessed at an annual rate of 10 percent the first year and 5 percent each year thereafter until all unpaid balances are paid. In the case of real estate on which delinquent taxes are not paid within three years, the City may sell the property at public auction to recover the amounts due.

During its 1998 Special Session, the General Assembly of Virginia enacted the Personal Property Tax Relief Act ("PPTRA") that required the Commonwealth to reimburse local governments for the portion of the taxes levied on the first \$20,000 of assessed value on qualifying vehicles. This portion of the tax was in turn then exempted from personal property taxes by the Commonwealth. Beginning in FY 2000, the Commonwealth reimbursed localities for 27.5 percent of the personal property tax. The reimbursement was gradually increased to 70 percent of the personal property taxes by FY 2002 and remained at 70 percent through FY 2006. Beginning in FY 2007 and thereafter, Alexandria is no longer being reimbursed for 70 percent of the personal property taxes on qualifying vehicles. Rather, the Commonwealth reimburses the City a fixed dollar amount (\$23.6 million) instead of the reimbursement schedule. In FY 2011, the City reimbursement rate was 69 percent.

The following tables set forth information concerning the City's real property tax collection rate for calendar years 2003 to 2010 and personal property tax collection rate for calendar years 2004 to 2010. The real property tax rate will increase from \$0.978 to \$0.998 per \$100 in calendar year 2011. The City's personal property tax rate remains at \$4.75 per \$100 of value for FY 2011.

## REAL ESTATE TAX LEVIES AND COLLECTIONS (Amounts in thousands)

	Collected within the <u>Fiscal Year of the Levy</u>					ctions To Date
Calendar Year Ended December 31	Taxes Levied for Calendar Year*	Amount Collected	Percentage of Levy	Collections in Subsequent Years	Amount	Percentage of Levy
2003	199,799	196,181	98.19	3,604	199,785	99.99
2004	225,156	223,047	99.06	2,094	225,141	99.99
2005	250,180	247,166	98.80	2,999	250,165	99.99
2006	267,015	264,951	99.23	1,861	266,812	99.92
2007	282,563	279,948	99.07	2,528	282,476	99.97
2008	296,204	292,996	98.92	2,801	295,797	99.86
2009	308,330	305,691	99.14	301	305,992	99.24
2010	308,848	305,548	98.93	-	305,548	98.93

<sup>\*</sup> Levy adjusted for changes since original levy

#### PERSONAL PROPERTY TAX LEVIES AND COLLECTIONS

(Amounts in thousands)

	Taxes Le	Taxes Levied for the Calendar Year		Collected within the Fiscal Year of the Levy		Total Colle	Total Collections to date	
Calendar Year Ended December 31,	Total	Commonwealth Reimbursement*	Amount	Percentage of Levy	Collections in Subsequent Years	Amount	Percentage of Levy	
2004	56,059	21,936	48,535	86.58	3,860	52,395	93.46	
2005	58,942	22,558	50,422	85.55	4,807	55,229	93.70	
2006	62,213	24,193	55,284	88.86	2,745	58,029	93.27	
2007	61,974	23,849	55,247	89.15	2,936	58,183	93.88	
2008	62,740	23,768	56,201	89.58	3,114	59,315	94.54	
2009	60,820	24,635	54,784	90.08	1,719	56,503	92.90	
2010	60,301	24,057	55,611	92.22	-	55,611	92.22	

<sup>\*</sup>Commonwealth reimbursement included in taxes levied and collections.

The City of Alexandria aggressively levies a personal property tax even where businesses or individuals have failed to file. For example, if a business is licensed in the City and fails to file a business personal property tax return, that business is automatically billed on the basis of an assumed \$75,000 in personal property. If a business filed a personal property tax return last year and fails to file a return this year, that business is automatically billed 115 percent of last year's tax levy. Automobile registrations for the personal property tax are automatically carried over each year unless the vehicle owner reports that the vehicle is no longer taxable in the City and in some cases, provides documentation of the same. If a vehicle owner fails to report that the vehicle is no longer taxable, the City will assess and bill the personal property tax as if the vehicle remains taxable. If an individual registers his or her vehicle with the Department of Motor Vehicles ("DMV") and fails to register with the City, he or she is automatically billed based on the DMV description of the vehicle. Improvements to the automatic registration process carried out in 2009 have increased revenues from this process while decreasing erroneous registrations. In many cases, personal property tax bills (for both businesses and automobiles) are ultimately reduced or relieved due to, for example, individuals moving out of the City or businesses submitting amended returns. Because the validity of these billings cannot be known at the time personal property taxes are levied, they are included in the total tax levy and artificially reduce the City's collection rate.

Under Virginia law (Section 58.1-3340), delinquent real estate taxes automatically constitute a lien on the property. The following table lists the estimated delinquent tax liens as of January 30, 2011. These liens represent a small portion of the \$308.9 million annual tax levy. The City may sell real property that has three or more years of outstanding taxes (Virginia Code Section 58.1-3965). After ten years, the City may petition the General District Court to determine if the property has been abandoned and should be sold to the State for the collection of delinquent taxes (Virginia Code sections 55-168, et seq.) Finally, any property against which a judgment has been rendered may be sold by court order (Virginia Code section 8.01-462).

TAX LIENS AS OF JANUARY 30, 2011

Calendar Year Tax Due	Delinquent Real Estate Taxes
2003	7,434
2004	7,742
2005	9,911
2006	45,719
2007	108,796
2008	249,762
2009	624,629
2010	4,440,462

Source: City Department of Finance

#### **Principal Taxpayers**

The following table sets forth the ten largest private property and public utility taxpayers of ad valorem real property taxes and the assessed value of property owned by each taxpayer. The aggregate assessed value of the ten largest private taxpayers and the ten largest public service corporations represents 11.02 percent of the \$32.6 billion of real property assessed as of January 1, 2011.

# PRINCIPAL TAXPAYERS PRIVATE PROPERTY JANUARY 1, 2011

	Owner's Name	Property	2011 Assessed Value (In millions)	Percentage of Total Assessed Valuation	
1.	LCOR Alexandria, LLC	Office Buildings	\$982.3	3.01%	
2.	AIMCO Foxchase LP	Foxchase Apartments	283.8	0.87	
3.	Washington Real Estate Investment Trust	Portfolio	251.4	0.77	
4.	Southern Towers LLC	Southern Towers Apartments	219.9	0.67	
5.	Lafayette Buildings LLC	Mark Center Office Buildings	213.9	0.66	
6.	Hoffman Buildings LP	Hoffman Office Buildings	182.9	0.56	
7.	Tishman Speyer Archstone Smith Newport Village I & II	Newport Village Apartments	165.8	0.51	
8.	T C Duke Street LLC	Office Buildings	163.6	0.50	
9.	Alexandria Apartments LLC	EOS 21 Apartments	161.1	0.49	
10.	CPYR Inc.	Potomac Yard Retail	155.7	0.48	
	Total Value of Property owned by the Ten Largest Private Property Owners \$2,780.4 8.52%				

## PUBLIC SERVICE COMPANIES JANUARY 1, 2011

	Owner's Name	2011 Assessed Value (In millions)	Percentage Of Total Assessed Valuation*
1.	Mirant Potomac River LLC	\$253.5	0.78%
2.	Virginia Electric Power Company	153.5	0.47%
3.	Covanta Alexandria/Arlington Inc.	80.8	0.25%
4.	Norfolk Southern Railway Company	72.5	0.22%
5.	Verizon Virginia, Inc.	69.7	0.21%
6.	Richmond, Fredericksburg & Potomac Railway	67.6	0.21%
7.	Virginia American Water Company	47.8	0.15%
8.	Potomac Electric Power Company	32.2	0.10%
9.	Washington Gas Light	31.3	0.10%
10.	T-Mobil Northeast, LLC	6.0	0.02%
	Total Value of Property Owned by the Ten Largest Utility Property Taxpayers	\$815.1	2.50%

Source: City's Department of Finance

The following table sets forth the assessed value of all taxable property in the City from calendar (tax) year 2000 to the present. Tax-exempt properties owned by the federal government, the Commonwealth, local government, churches and schools, totaling \$5.4 billion for calendar year 2011, are not included in the table.

HISTORICAL ASSESSED VALUATION AND PROPERTY TAX RATES

	REAL PROPERTY (\$000)			]	PERSONA	L PROPERTY	(\$000)		
Calendar Year	Residential	Commercial	Total	Tax Rate Per \$100	Motor Vehicle and Tangibles Assessment	Tax Rate Per \$100	Machine and Tools Assessment	Tax Rate Per \$100	Total Assessment
2000	6,716,942	6,578,366	13,295,308	1.110	1,359,340	4.75	13,281	4.50	1,372,621
2001	7,573,897	7,058,452	14,632,349	1.110	1,386,141	4.75	187,217	4.50	1,573,358
2002	8,889,290	7,243,699	16,132,989	1.080	1,409,955	4.75	16,351	4.50	1,426,306
2003	11,191,850	8,034,076	19,225,926	1.035	1,459,886	4.75	20,369	4.50	1,480,255
2004	13,224,543	9,532,642	22,757,185	0.995	1,391,110	4.75	17,895	4.50	1,409,005
2005	16,272,324	11,087,326	27,359,650	0.915	1,455,520	4.75	15,009	4.50	1,470,529
2006	20,331,756	12,574,963	32,906,719	0.815	1,394,947	4.75	14,906	4.50	1,409,853
2007	20,205,364	14,037,667	34,243,031	0.830	1,210,281	4.75	11,486	4.50	1,221,767
2008	20,139,614	14,071,150	34,210,764	0.845	1,223,164	4.75	17,837	4.50	1,241,001
2009	19,255,906	14,246,272	33,502,178	0.903	1,170,972	4.75	14,245	4.50	1,185,217
2010	18,203,923	12,731,953	30,935,876	0.978	1,226,896	4.75	14,336	4.50	1,241,232
2011	18,430,731	13,356,474	31,787,205	0.998	N/A	4.75	N/A	4.50	N/A

#### **Local Sales Tax**

The City one percent sales tax is collected with the Commonwealth sales tax. The Commonwealth remits the tax monies for the local portion to the City during the month following receipt. These receipts amounted to \$22.7 million or 5.0 percent of all tax revenues for the fiscal year ended June 30, 2010. The table below shows revenue from the local sales tax for the past five years.

Part of the local sales tax revenue decrease in FY 2009 is attributable to a one-time repayment of \$1.5 million to Fairfax County for businesses located in Fairfax County that had been erroneously remitting sales tax to the City. Excluding this one-time repayment, local sales tax revenues decreased by approximately 4.4 percent between FY 2008 and FY 2009 and 1.9 percent between FY 2009 and FY 2010. As of March 31, 2011, FY 2011 sales tax revenues to date show a 3.0 percent increase over FY 2010.

LOCAL SALES TAX REVENUES

Fiscal Year	Revenues	Percent Change
2006	25,264,689	6.10
2007	25,440,638	0.70
2008	24,256,803	-4.65
2009	21,679,635	-10.62
2010	22,744,483	4.91

Source: City Department of Finance

#### **Business License Taxes**

These taxes are levied for the privilege of conducting business and engaging in certain businesses, professions, trades and occupations in the City. Both flat license fees and rates established as a percentage of gross receipts are imposed. The calendar year is the tax year. All license taxes are due on March 1 of each year. Persons liable for payment of the license tax apply to the City for the license and, in cases where the tax is based on gross receipts, must furnish the City with a sworn statement of the amount of gross receipts from the previous year. In the fiscal year ended June 30, 2010, business license taxes represented 6.7 percent of all tax revenues.

BUSINESS LICENSE TAX REVENUES

Fiscal Year	Revenues	Percent Change
2005	27,098,032	5.85
2006	28,381,583	4.74
2007	30,947,412	9.04
2008	32,026,526	3.49
2009	30,527,956	-4.68
2010	30,295,624	-0.76

Source: City Department of Finance

#### **Utility Tax**

Every public service corporation that sells or furnishes a utility service must collect a City tax from the purchaser of the service. The tax rates for electricity and natural gas are based on the class of consumers and amount of energy consumption. A monthly maximum tax of \$2.40 applies for both electricity and gas for residential consumers. The tax rate for water is based on the class of consumers and the amount of the monthly utility bill. A monthly maximum tax of \$22.50 for water applies for commercial consumers. In the fiscal year ended June 30, 2010, utility taxes represented 2.3 percent of total tax revenues.

Effective January 1, 2007, State law changed and the Commonwealth assumed responsibility for collecting a flat five percent tax on landline telephone service. Phone revenues that previously appeared in this category (approximately \$0.6 million per month) now appear as part of the Communications Tax. For this reason, the substantial declines in this tax category in FY 2007, when compared to FY 2006, and in FY 2008, when compared to FY 2007, are offset by the new Communications Tax.

UTILITY TAX REVENUES

Fiscal Year	Revenues	Percent Change
2006	17,587,865	-5.04
2007	13,836,170	-21.33
2008	10,019,854	-27.58
2009	10,409,248	3.89
2010	10,462,233	0.51

Source: City Department of Finance

#### **Communications Tax**

Virginia HB568 replaced many of the telephone and cable television taxes previously collected by the City and other Virginia localities with a State administered Communications Sales and Use Tax and a uniform statewide E-911 tax on landline telephone service. Taxes previously collected by the City such as utility tax on phone service, the E-911 service tax, the cable franchise fee, and part of the gross receipt tax on telecommunications companies will now be collected by Virginia and remitted to Alexandria. The new tax of five percent on all communications services went into effect on January 1, 2007. The implementation of the new State collected tax was designed to be revenue neutral for local governments. In FY 2010, the City received \$11.3 million from the Communications Sales and Use Tax, which represented 2.5 percent of total tax revenues.

The substantial increase in this category between FY 2007 and FY 2008 reflects the fact that the revenues now covered under this tax were included in other categories for the first half of FY 2007.

COMMUNICATIONS TAX REVENUES

Fiscal Year	Revenues	Percent Change
2007	5,318,253	N/A
2008	12,402,256	133.20
2009	11,268,560	-9.14
2010	11,315,541	0.42

Source: City Department of Finance

#### **Transient Lodging Tax**

In FY 2009, the transient lodging tax rate was increased from 5.5 percent to 6.5 percent of the amount charged for hotel and motel rooms, plus \$1.00 per room per night. In addition, the Presidential inauguration in January 2009 created a significant bump in hotel room rentals and thus, transient lodging tax revenues. For the fiscal year ended June 30, 2010, transient lodging taxes amounted to \$10.8 million and represented 2.4 percent of all tax revenues.

TRANSIENT LODGING TAX REVENUES

Fiscal Year	Revenues	Percent Change
2006	7,811,884	8.75
2007	7,415,060	-5.08
2008	8,506,762	14.72
2009	10,592,806	24.52
2010	10,824,410	2.19

Source: City Department of Finance

#### **Restaurant Meals Tax**

In FY 2009, the meals tax rate levied on all food and drink (including alcoholic beverages) sold in the City was increased to four percent, up from three percent in FY 2008. In addition, the Presidential inauguration in January 2009 created a significant bump in the number of visitors to the City and thus, restaurant meals tax revenues. For the fiscal year ended June 30, 2010, restaurant meal taxes amounted to \$14.9 million and represented 3.3 percent of total tax revenues.

RESTAURANT MEALS TAX REVENUES

Fiscal Year	Revenues	Percent Change
2006	10,094,267	5.16
2007	10,657,839	5.58
2008	10,972,048	2.95
2009	14,912,796	35.92
2010	14,908,999	0.03

Source: City Department of Finance

#### **Other Taxes**

Revenues received from other local taxes include a per pack cigarette tax (which increased from \$0.70 to \$0.80 per pack in 2010), a recordation tax, a bank franchise tax, a motor vehicle license tax, telecommunication tax, admissions tax, and penalty and interest on property taxes. For the fiscal year ended June 30, 2010, other local taxes represented 3.4 percent of total tax revenues. The previously levied cable television franchise license tax, cell phone tax and a portion of the telecommunication tax became part of the communications sales and use tax effective January 1, 2007, leading to substantial decreases in this category for FY 2007 (when compared to FY 2006) and FY 2008 (when compared to FY 2007).

#### OTHER LOCAL TAX REVENUES

Fiscal Year	Revenues	Percent Change		
2006	22,106,771	31.8		
2007	19,220,922	-13.1		
2008	15,965,375	-19.9		
2009	14,819,594	-7.2		
2010	15,451,609	4.3		

Source: City Department of Finance

#### Revenues from the Commonwealth

The Commonwealth of Virginia reimburses the City for a portion of certain shared expenses involving the Circuit Court Clerk, the Commonwealth's Attorney, the Finance Department, the Health Department, Sheriff, Registrar and electoral board, and law enforcement aid. In addition, the Commonwealth provides the City with a share of motor vehicle carriers' tax, wine sale taxes, and net profits of the Alcoholic Beverage Control Board derived from liquor sales. Starting in FY 1999, the Commonwealth began to reimburse the City for the State's mandated personal property tax relief. In 2004, the General Assembly passed legislation capping personal property tax relief at \$950 million for the entire state, beginning with the year 2006 (FY 2007). The City's portion of this relief amounts to \$23.6 million in revenues each year. The accounting for grants from the Commonwealth is maintained in the Special Revenue Fund.

#### **Revenue from the Federal Government**

The federal government reimburses the City on a per diem basis for federal prisoners maintained in the City jail. The reimbursement for the year ended June 30, 2010, was \$6.6 million. Revenues from the federal government also include indirect cost reimbursement and federal drug recovery money. The accounting for grants from the federal government is maintained in the Special Revenue Fund.

The City of Alexandria and its partners received federal grant funds from the American Recovery and Reinvestment Act ("ARRA"). As of March 2011, the City of Alexandria has been awarded \$17.1 million in federal grant funds on a competitive and formula basis through the American Recovery & Reinvestment Act of 2009 ("ARRA"). Of this funding, about \$13.2 million is being spent on transportation infrastructure and transit projects. The remaining grant funds are allocated for energy efficiency and conservation projections (\$1.3 million), the expansion of early childhood programs (\$0.7 million), social safety net programs (\$1.6 million), and one-time expenditures on public safety projects (\$0.3 million).

The City's total stimulus award does not included federal funding provided to the Alexandria City Public Schools (ACPS). Since FY 2009, ACPS has received approximately \$8.4 million in stimulus funds from the federal government.

Finally, additional ARRA benefits that have accrued to the City of Alexandria, but which are not included in the \$17.1 million above, include a 35 percent Build America Bonds (BAB) interest rate subsidy from the federal government. In June 2009 the City sold \$79.7 million in general obligation bonds, of which \$44.5 million were sold as BAB bonds resulting in a reimbursement to the City of \$13.2 million over the 20-year life span of the bonds. The City will also receive \$12.4 million in reimbursements over the 20-year life span of \$72.3 million in general obligation bonds sold in July 2010. Of the total amount of bonds sold in July 2010, \$55.3 million were sold as BAB bonds. Together this equals \$25.6 million in total BAB reimbursements over the 20-years of bonds. Total BAB reimbursements were \$0.4 million in FY 2010 and \$1.6 million in FY 2011.

#### **Other Revenues**

The revenue category "Permits, Fees and Licenses" includes building permits, residential parking fees, and a variety of fees and licenses. The revenue category "Fines and Forfeitures" includes moving traffic violations fines, parking violations fines, and a variety of other court costs. The "Use of Money and Property" category consists of

revenues from the rental of City facilities and interest earnings on the City's investment portfolio. "Charges for Services" include revenues from parking meter receipts, recreational program fees, and charges for other services.

#### **EXPENDITURES**

#### **Costs of General City Government**

General City government services are paid out of the General Fund. These costs include public works, environmental services, public safety, judicial administrations, health and welfare, planning and community development, parks and recreation, libraries, governmental administration, support of regional agencies for services such as mass transit, as well as debt service.

#### **Transfers to Other Operating Funds**

The City transfers monies from the General Fund to the School Board to pay the City's share of the costs of operating public schools in the City of Alexandria. This expenditure represented 32 percent of total disbursements from the General Fund in the fiscal year ended June 30, 2010, and 77.8 percent of total General Fund receipts of the School Board. The principal sources of other revenues credited directly to the School Board are derived from the Commonwealth and the Federal Government and locally from fees imposed on students.

The City also makes transfers from the General Fund to other Component Units, Special Revenue, Capital Projects and Enterprise funds. Transfers to these funds represented approximately 11 percent of total General Fund disbursements in the fiscal year ended June 30, 2010.

#### Sanitary Sewer Special Revenue Fund

In FY 2004, the City began incrementally increasing the sewer line maintenance fee for the purpose of achieving revenue self-sufficient enterprise status for sanitary sewer maintenance, debt service and capital costs. This was accomplished in FY 2006 when the sewer line maintenance fee was increased to \$1.00 per 1,000 gallons of water used. As a result, a separate Special Revenue Fund for sanitary sewers was established in FY 2006 to account for sanitary sewer revenues and expenses apart from the General Fund. This fund is supported by sewer line maintenance fee and sewer connection fee revenues and will include operating expenditures for maintenance as well as capital contributions and debt service expenditures associated with capital reconstruction, rehabilitation and expansion projects. In FY 2011, the sewer line maintenance fee increased to \$1.25 per 1,000 gallons of water used. In the FY 2012 Approved Budget, anticipated Sanitary Sewer Special Revenue Fund revenues are comprised of \$6.7 million in sewer line maintenance fees and \$0.8 million in connection fees. Budgeted expenditures include \$2.6 million for operation and maintenance expenditures, \$1.4 million for debt service and \$3.5 million for capital projects. The City projects a fund balance of \$6.3 million as of June 30, 2011. The operations of the Sanitary Sewer Special Revenue Fund are not associated with the operations of the Alexandria Sanitation Authority, which is a separate self-sufficient fee-supported entity responsible for the construction, operation, and maintenance of a wastewater treatment system located in the City.

#### EMPLOYEE RETIREMENT PLANS

City (non-public safety), public transit and school employees are covered by a combination of defined benefit plans, which include the Virginia Retirement System ("VRS") and City supplemental retirement plans. Public safety employees are covered by a pension plan that contains defined benefit provisions and defined contribution provisions. All City employees are participants in the federal Social Security System. Further information regarding City retirement plans is provided in the "Notes to Financial Statements" in Appendix A.

#### OTHER POST-EMPLOYMENT BENEFITS ("OPEB")

In 1989, City Council voted to establish three classes of post-employment health care benefits to supplement the increasing health care costs for City retirees. The three classes are as follows: (a) Full Time City employees who are eligible to retire under the Virginia Retirement System and City Supplemental Pension Plan; (b) Fire and police employees who are eligible to retire under the current defined benefit pension plan; and (c) Fire and police employees who retired and were eligible for normal retirement with 20 years of service under the old defined

contribution retirement income plan and the retirees under the old defined benefit pension. In addition, spouses of deceased retirees are also eligible to receive continued benefits.

The plan is a reimbursement program that is based on the actual cost of the retiree's monthly premium up to a maximum amount determined by the City Council. Effective July 1, 2005, the maximum monthly amount an eligible retiree or a surviving spouse may receive is \$260. That amount has remained unchanged since then. The City Council has authority to establish or amend the provisions. As of June 30, 2010, 845 retirees were both eligible and received benefits from all three classes of this plan. Eligibility is contingent upon the retiree providing proof of participation and payment to a health insurance plan. The City contributed on a "pay-as-you-go" basis at the rate of up to \$260 per month for each retiree, for a total annual contribution of \$2.1 million for FY 2010. Employees hired after September 30, 2007, will have their retiree health benefits prorated based on the length of service.

In addition to the healthcare benefits, the City pays for basic life insurance two times the amount of salary at the time of retirement to regular full time employees with applicable reductions if over 65 at no cost to the employees. On the January 1 following the retiree's 65<sup>th</sup> birthday, the basic life insurance amount is reduced by 25 percent, followed by reductions of 10 percent of the original amount each year until the retiree's 70<sup>th</sup> birthday. The ultimate insurance amount is 25 percent of the amount of salary at the time of retirement. As of July 1, 2008, any new City employee will not be eligible to retain City-paid life insurance when they retire.

The City implemented Statement No. 45 of the Governmental Accounting Standards Board ("GASB"), (Accounting and Financing Reporting by Employers for Post Employment Benefits Other than Pensions) for the year ended June 30, 2008. The City established a Single Employer OPEB Trust and plans to fund on a phased in basis the obligation through this trust. An evaluation of its plan as of December 31, 2009, by an independent actuarial company estimated the City's unfunded actuarial received liability to be \$82.5 million. To date, the City has transferred \$14.3 million to the trust from the General Fund and has budgeted \$9.6 million in FY 2012, which is 93 percent of the annual required contribution. There are no legal or contractual requirements for contributing to the OPEB Trust Fund. The City does not issue a stand-alone financial report for the OPEB Trust Fund. The financial statements and required supplementary information are included in the City's CAFR.

The Alexandria City Public Schools (a component unit of the City) also provides a post-retirement health care subsidy per month for each retiree. For FY 2012, the Schools plan to provide a subsidy of \$265 per month to approximately 430 retirees at a total cost on a "pay-as-you-go" basis of \$1.37 million. An evaluation of their plan as of January 2011 by an independent actuarial company estimated the Unfunded Actuarial Accrued Liability to be \$11.29 million and the Annual Required Contribution to be \$1.42 million. As recommended by the actuarial study, the Schools plan to provide \$1.4 million in annual contributions for the next few years.

#### OTHER EMPLOYEE BENEFITS

City employees are granted vacation leave based upon length of employment; a maximum total of 52 days may be carried over from one year to the next. Compensatory leave is granted to some City employees for overtime work on an hour-to-hour basis; no more than 120 hours of compensatory leave may be carried over from one year to the next. The City does not place a maximum limitation on the accumulation of sick leave that may be carried over from one year to the next. Compensatory leave is vested, while sick leave vests under certain limited circumstances. As of June 30, 2010, the City's total compensated absences liability, including Schools, was \$27.3 million.

Expenses associated with retirees' health benefits, unemployment compensation and workers' compensation are funded annually. Expenses in fiscal year 2010 were \$2.1 million for retirees' health insurance, \$0.1 million for unemployment compensation and \$3.0 million for workers' compensation. The long-term workers' compensation liability as of June 30, 2010, was estimated at \$10.3 million.

#### **EMPLOYEE RELATIONS**

Many City employees are members of employee associations; however, the City of Alexandria does not, and may not under Virginia law, bargain collectively with any of its employees. The Virginia General Assembly has rejected several legislative proposals to authorize public employees to engage in collective bargaining. Public employees of Virginia, or of any county, city or towns in Virginia, do not have a legal right to strike. Any such

employee who engages in any organized strike or willfully refuses to perform his duties shall, according to Virginia law, be deemed to have terminated his employment. Re-employment of any such employee requires court approval.

#### GOVERNMENT AND SCHOOL EMPLOYEES BY FUNCTION

	2005	2006	2007	2008	2009	2010
General Government	304	300	300	297	273	269
Judicial Administration	120	121	120	120	120	123
Public Safety	926	929	933	936	937	930
Public Works	231	232	225	228	231	232
Library	55	55	55	55	56	55
Health and Welfare	502	509	514	515	511	510
Culture and Recreation	155	154	157	158	155	152
Community Development	57	57	55	55	59	57
Education	2,120	2,125	2,119	2,058	2,015	2,098
TOTAL	4,470	4,482	4,478	4,422	4,357	4,426

#### PUBLISHED FINANCIAL INFORMATION

The City issues and distributes the Comprehensive Annual Financial Report on its financial operations each fiscal year. The report covers the fiscal year ending the prior June 30.

The independent public accounting firm of KPMG LLP has audited the City's general-purpose financial statements for the fiscal year ended June 30, 2010. The City's financial statements are available through the Department of Finance, 301 King Street, Suite 1600, Alexandria, Virginia 22314 or on the City's Finance Department website at <a href="mailto:alexandriava.gov/financialreports">alexandriava.gov/financialreports</a>.

Sections of the Comprehensive Annual Financial Report of the City of Alexandria for the fiscal year ended June 30, 2010, which correspond to the basic financial statement and required supplementary information, are presented herein in Appendix A. These financial statements, along with the accompanying Notes to Financial Statements, are intended to provide a broad overview of the financial position and operating results of the City's various funds and account groups.

In addition to the Comprehensive Annual Financial Report, the City also annually publishes a comprehensive Operating Budget document and the Capital Improvement Program document. These documents are available through the Office of Management and Budget, 301 King Street, Suite 3600, Alexandria, Virginia 22314 or on the Office of Management and Budget's home page at <a href="mailto:alexandriava.gov/Budget">alexandriava.gov/Budget</a>.

#### SECTION SIX: MISCELLANEOUS

#### RATINGS

Moody's Investors Service, Inc. ("Moody's") has assigned a rating of "Aaa" and Standard & Poor's Ratings Services ("S&P") has assigned a rating of "AAA" to the Bonds as set forth on the cover page of this Official Statement. The City requested that the Bonds be rated and provided information to Moody's and S&P, including certain information that may not be included in this Official Statement.

Such ratings reflect only the respective views of such organizations. An explanation of the significance of such ratings may only be obtained from the rating agency furnishing the same. There is no assurance that such ratings will be continued for any given period of time or that they will not be revised or withdrawn entirely by either of such rating agencies, if in the judgment of either circumstance so warrants. A downward revision or withdrawal of such ratings, or any of them, may have an adverse effect on the market price of the Bonds.

#### LITIGATION

During the normal course of business, the City or its officers or employees are or may be named as defendants in litigation involving personal injury, property damage, or other matters, which are defended by the City Attorney and associated counsel. The City's potential liability is protected partially by insurance. It is the opinion of the City Attorney that any possible losses in connection with any such pending or threatened litigation will not materially affect the City's financial condition or operations. There is no litigation pending against the City, which would in any way affect the validity of the Bonds or the ability of the City to levy or collect ad valorem taxes, without limitation as to rate or amount, for the payment of the Bonds or the interest thereon.

#### **AUDITORS**

The City's Basic Financial Statements and Required Supplementary Information for the Fiscal Year ended June 30, 2010, have been audited by the independent public accounting firm of KPMG LLP. KPMG LLP has not been engaged to perform and has not performed, since the date of its report included herein, any procedures of the financial statements addressed in that report. KPMG LLP also has not performed any procedures relating to this official statement.

#### FINANCIAL ADVISOR

Davenport & Company LLC, Richmond, Virginia, serves as financial advisor to the City on debt management and capital financing matters.

#### SALE AT COMPETITIVE BIDDING

After competitive bidding on July 14, 2011, the Bonds were awarded to Citigroup Global Capital Markets Inc. (the "Underwriter"). The Underwriter has supplied the information as to the interest rates and offering prices or yields of the Bonds set forth on the inside cover hereof. If all of the Bonds are resold to the public at such public offering prices or yields, the Underwriter has informed the City that it anticipates total underwriting compensation of \$270,706.50 for the Bonds. The Underwriter may change the public offering prices or yields of the Bonds from time to time.

#### CERTIFICATES OF CITY OFFICIALS

Concurrently with the delivery of the Bonds, the City will furnish to each of the successful bidders a certificate dated the date of delivery of the Bonds, signed by the appropriate City officials and stating that (a) to their knowledge, no litigation is then pending or threatened against the City to restrain or enjoin the issuance, sale or delivery of the Bonds or the levy or collection of taxes to pay principal or interest thereon, to affect, contest or challenge the validity of the Bonds or in any manner questioning the proceedings and authority under which the

Bonds are issued, and (b) the descriptions and statements in this Official Statement (except in the subsection entitled "DESCRIPTION OF THE BONDS - Book-Entry-Only System" and the information as to yield or price on the inside cover page) on the date of this Official Statement and on the date of delivery were and are true and correct in all material respects, did not and do not contain any untrue statement of a material fact or omit to state a material fact required to be stated therein or necessary to make such descriptions and statements, in the light of the circumstances under which they were made, not misleading, and that no material adverse change has occurred in the financial condition of the City between the date of this Official Statement and the date of delivery of the Bonds other than as contemplated in this Official Statement. Such certificate will also state, however, that such City officials did not independently verify the information indicated in this Official Statement as having been obtained or derived from sources other than the City and its officers but that they have no reason to believe that such information is not accurate.

The City Attorney will also furnish to the successful bidders concurrently with the delivery of the Bonds a certificate dated the date of delivery of the Bonds, stating that the statements in the subsection herein entitled "LITIGATION" on the date of this Official Statement and on the date of delivery were and are true and correct in all material respects and did not and do not contain an untrue statement of a material fact or omit to state a material fact required to be stated therein or necessary to make such statements, in the light of the circumstances under which they were made, not misleading.

#### CONTINUING DISCLOSURE

This offering is subject to the continuing disclosure requirements of Rule 15c2-12 under the Securities Exchange Act of 1934 (the "Rule"). For purposes of the Rule, the City is an obligated person with respect to the Bonds. The City has undertaken in its Continuing Disclosure Agreement to comply with the provisions of Rule 15c2-12 (the "Rule"), promulgated by the Securities and Exchange Commission (the "SEC"), by providing certain annual financial information and material event notices required by the Rule. Such undertaking requires the City to provide only limited information at specified times. The form of the Continuing Disclosure Agreement is attached as Appendix B.

The City has not previously failed to comply with any previous undertaking with regard to the Rule.

#### SUMMARIES AND DESCRIPTIONS

All summaries in this Official Statement of provisions of the Constitution of the Commonwealth of Virginia, statutes of the Commonwealth of Virginia, resolutions or ordinances of the City, or other documents and instruments and of the Bonds are subject to the detailed provisions and judicial interpretations to which reference is hereby made for further information. Such summaries do not purport to be complete statements of any or all of such provisions.

This Official Statement and any advertisement of the Bonds are not to be construed as a contract with the purchasers of the Bonds. Any statements made in this Official Statement involving matters of opinion or estimates, whether or not so expressly identified, are set forth as such and not as representations of fact, and no representation is made that any of these estimates will be realized.

CITY OF ALEXANDRIA, VIRGINIA

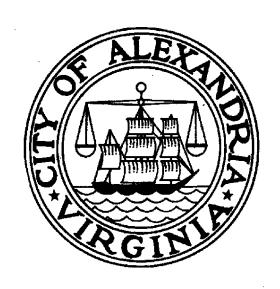
By: <u>/s/ Bruce E. Johnson</u> Acting City Manager



### APPENDIX A

# BASIC FINANCIAL STATEMENTS AND REQUIRED SUPPLEMENTARY INFORMATION FOR FISCAL YEAR ENDED JUNE 30, 2010

## INDEPENDENT AUDITORS' REPORT





KPMG LLP 2001 M Street, NW Washington, DC 20036

#### **Independent Auditors' Report**

The Honorable Mayor and Members of the City Council City of Alexandria, Virginia:

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Alexandria, Virginia (the City), as of and for the year ended June 30, 2010, which collectively comprise the City's basic financial statements identified in Exhibits I through XII in the Financial Section of the accompanying table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and the Specifications for Audits of Counties, Cities and Towns, issued by the Auditor of Public Accounts of the Commonwealth of Virginia (Specifications). Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we express no such opinion. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Alexandria, Virginia, as of June 30, 2010, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with U.S. Generally Accepted Accounting Principles.

As discussed in Note 5, the City adopted GASB Statement No. 51, Accounting and Financial Reporting for Intangible Assets, effective July 1, 2009.

In accordance with Government Auditing Standards, we have also issued our report dated November 12, 2010 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.



The accompanying management's discussion and analysis, the budgetary comparison schedules and the schedules of funding progress and employer contributions on pages 23 through 30, 102 through 104, and 105 through 107, respectively, are not a required part of the basic financial statements but are supplementary information required by U.S. Generally Accepted Accounting Principles. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

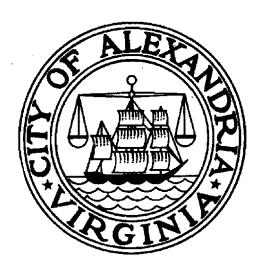
Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The information identified as schedules 1, 2, 3 and 4 in the Financial Section of the accompanying table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The information identified as the Introductory and Statistical Sections in the accompanying table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on it.



November 12, 2010

# MANAGEMENT'S DISCUSSION AND ANALYSIS



#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The following discussion and analysis of the City of Alexandria's financial performance provides an overview of the City's financial activities for the fiscal year ended June 30, 2010. Please read it in conjunction with the transmittal letter at the front of this report and the City's financial statements, which follow this section.

#### FINANCIAL HIGHLIGHTS FOR FY 2010

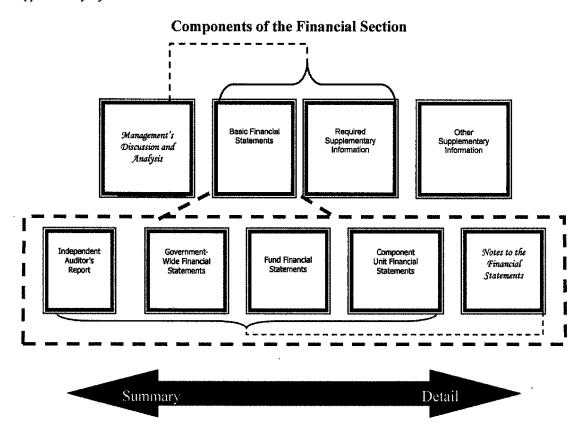
The General Fund, on a current financial resource basis, reported revenues and other financing sources in excess of expenditures and other financing uses by \$9.8 million (Exhibit IV) after making a budgeted \$4.6 million transfer to the capital projects fund and a \$38.3 million transfer to the special revenue fund.

On a government-wide basis for governmental activities, the City's general revenues of \$484.2 million were \$42.0 million more than the \$442.3 million of expenses net of program revenue (Exhibit II).

The City's total net assets, excluding component units, on the government-wide basis, totaled \$377.6 million at June 30, 2010. Of this amount, \$57.3 million is unrestricted (Exhibit I).

#### USING THE FINANCIAL SECTION OF THIS COMPREHENSIVE ANNUAL FINANCIAL REPORT

This Comprehensive Annual Financial Report consists of four sections: introductory, financial, statistical, and single audit. As the following chart shows, the financial section of this report has four components - management's discussion and analysis (this section), the basic financial statements, the required supplementary information and the other supplementary information.



#### **GOVERNMENT-WIDE STATEMENTS**

The government-wide statements report information about the City as a whole using accounting methods similar to those used by private-sector companies. The government-wide financial statements provide both long-term and short-term information about the City's overall financial status. The Statement of Net Assets and the Statement of Activities, which are the government-wide statements, report information about the City as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the City's net assets and changes in those assets. The City's net assets position the difference between assets and liabilities - is one way to measure the City's financial health, or financial position. Over time, increases or decreases in the City's net assets are one indicator of whether its financial health is improving or deteriorating. Other nonfinancial factors need to be considered, however, such as changes in the City's property tax base and the condition of the City's infrastructure, to assess the overall health of the City.

The Statement of Net Assets and the Statement of Activities include the following:

Governmental activities - Most of the City's basic services are reported here: Police, Fire, Transportation and Environmental Services, Recreation, Parks and Cultural Activities Departments, and general administration. Property taxes, other local taxes, and state and federal grants finance most of these activities.

Component units - The City includes three separate legal entities in its report - the City of Alexandria School Board, the Alexandria Library, and the Alexandria Transit Company. Although legally separate, these "component units" are important because the City is financially accountable for them, and provides operating and capital funding to them. The Alexandria Transit Company component unit is also a proprietary fund.

#### FUND FINANCIAL STATEMENTS

The fund financial statements provide additional information about the City's most significant funds - not the City as a whole. The fund financial statements focus on the individual parts of the City government.

The City has three kinds of funds:

Governmental funds - Most of the City's basic services are included in governmental funds, which focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, additional information is provided at the bottom of the governmental funds statements that explains the relationship (or differences) between them.

<u>Proprietary funds</u> - Services for which the City charges customers or City users a fee are generally reported in proprietary funds. Proprietary funds, like the government-wide statements, provide both long- and short-term financial information.

The City uses an internal service fund (one kind of proprietary fund) to report activities that provide supplies and services for the City's other programs and activities. The Equipment Replacement Reserve Fund is the City's only internal service fund. Its primary purpose is to provide for the accumulation of money to replace capital equipment used in City operations. The Transit Company component unit is considered an enterprise fund since fees are charged to fund the operations.

Fiduciary funds - The City is the trustee, or fiduciary, for its employees' pension plans and employee benefit trusts. It is also responsible for other assets (known as agency funds) that - because of a trust arrangement - can be used only for the trust beneficiaries. The City is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All of the City's fiduciary activities are reported in a separate statement of fiduciary net assets and a statement of changes in fiduciary net assets. Agency funds are City custodial funds used to provide accountability of client monies for which the City is custodian. The City excludes pension plans and agency funds from the City's government-wide financial statements because the City cannot use these assets to finance its operations.

#### FINANCIAL ANALYSIS OF THE CITY AS A WHOLE

#### **Statement of Net Assets:**

The following table presents the condensed Statement of Net Assets:

Table 1 Summary of Net Assets As of June 30, 2010 and 2009 (In millions)

	Pri	mary Go	ve	rnment				
		Governi Activ					ipc Jni	nent ts
		2010	R	2009 estated		2010		2009 Restated
Current and other assets	\$	426	\$	480	\$	59	\$	54
Capital assets	_	639	_	549	_	21		23
Total Assets	\$_	1,065	\$_	1,029	\$_	80	\$.	77
Other Liabilities	\$	286	\$	277	\$	33	\$	29
Long-term liabilities	_	401		417		11		14
Total Liabilities	\$_	687	\$_	694	\$_	44	\$_	43
Net Assets: Invested in Capital assets, net								
of related debt	\$	248	\$	153	\$	21	\$	23
Restricted Unrestricted		72 57		135 47		15		10
	\$_	377	\$ <u> </u>	335	\$_	36		. 33

Amounts may not add due to rounding

The City's net assets, (which is the City's bottom line) increased thirteen percent, or \$42 million, to \$377 million. The increase is primarily attributable to the donation of the Monroe Avenue Bridge. Component units net assets increased by \$3 million. The City's capital assets increased \$90 million mainly due to the increase in donated assets indicated above, the inclusion for the first time of the City's intangible assets totaling \$.7 million net, the completion of the new Transit bus Facility and the new Potomac Yard Fire station. Long-term liabilities decreased as no new bonds were issued during 2010 but some debt service was paid (Note 9).

#### Statement of Activities

The following chart shows the revenue and expenses of the governmental activities:

Table 2
Changes in Net Assets
For the Fiscal Years Ended June 30, 2010 and 2009
(In millions)
Total

P	rimary	Gove	rnr	nent				
		Gove	rnm	ental		Con	por	nent
			tivit				Jnit:	=
		2010		2009		2010		2009
Revenues								
Program revenues:								
Charges for services	\$	44	\$	54	\$	5	\$	6
Operating grants and contributions		65		63		44		43
Capital grant/contributions		13		20				
General revenues:								
Property taxes		337		335				
Other taxes		114		112				
Other		33		35		2		2
Payment to/from City	_	-			_	182		187
	\$_	606	_\$_	619	\$_	233	.\$_	238
Total Revenues								
Expenses								
General Government	\$	61	\$	79	\$		\$	
Judicial Administration		19		19				
Public Safety		118		120				-
Public Works		20		49				
Library		6		7		7		8
Health and Welfare		91		97				
Transit		13		13		13		13
Culture and Recreation		26		28				
Community Development		21		30				
Education		173		174		210		214
Interest on Long-term Debt		16		11				
Total Expenses	\$ _	564		627	\$_	230	\$_	236
Change in Net assets	\$_	42	_\$_	(8)	\$_	3	\$_	2
Net Assets beginning of Year	\$_	336	_\$_	343	\$_	33	\$_	31
Net Assets end of Year	\$ <u>_</u>	377	= <sup>\$</sup> =	335	\$ _	36	*=	33

Restated PY Net Assets including intangible assets \$ 336 Amounts may not add due to rounding

#### **REVENUES**

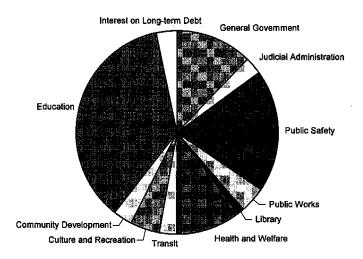
For the fiscal year ended June 30, 2010 revenues from governmental activities totaled \$606 million. Real estate tax revenues, the City's largest revenue source, reflecting the recognition of the taxes associated with the last half of calendar year 2009 and the first half of calendar year 2010 real property tax billings, were \$304 million. The increase in tax revenues is primarily attributable to a tax rate increase of  $7.5 \, \text{\textsterling}$ .

#### In addition:

- Charges for services and donations decreased by \$10 million mainly due to the completion of the Potomac Yard Fire station.
- The decrease in capital grants and contributions reflect the completion of reimbursements for the new
   Transit Facility.

Component units' nets assets increased \$3 million primarily from expenditure savings.

#### **Net Expenses for Governmental Activities**



#### **EXPENSES**

For the fiscal year ended June 30, 2010 expenses for governmental activities totaled \$564 million a decrease of \$63 million reflecting the City's focus on judicious spending. For FY 2010 the City decreased resources to most areas.

Education continues to be one of the City's highest priorities. Capital funding included \$1.9 million in addition to the City's operating subsidy to the Schools of \$165.6 million.

#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

For the fiscal year ended June 30, 2010, the governmental funds reflect a combined fund balance of \$152 million (Exhibit III). The Governmental fund balance decrease of \$61 million is primarily due to the spending of prior year's bond proceeds. In addition, these other changes in fund balance should be noted:

- The General Fund contributed \$4.6 million to pay-as-you-go financing of capital projects.
- The City contributed \$165.6 million to the schools for operations and \$1 million for snow clearing.
- The sewer fund contributed \$4.3 million to pay-as-you go capital projects.
- The City spent \$93.0 million in the Capital Projects Fund primarily to fund the new Public Safety facility.

Except for reservations of fund balances (Exhibit III), there are no significant limitations on fund balances that would affect the availability of fund resources for future uses.

#### GENERAL FUND AND SPECIAL REVENUE BUDGETARY HIGHLIGHTS

Table 3

	General Fund Budget (in millions)							•		venue l illions	_	et	
			FY	2010						FY	2010		
·	Ot	ginal	Αn	rended				Ori	ginal	Am	ended		
	В	ıdget	_B	udget	_A	ctual		Bu	dget	Bu	udget	_Ac	tual
Revenues, Transfers, and Other Financial Sources Taxes	\$	329	\$	329	\$	337	Revenues, Transfers, and Other Financial Sources Intergovernmental	. \$	40	\$	66	\$	44
Other Local Taxes		116		116		114	Other		15		18		15
Transfers and Other		83		83		81	Transfers		38		38		38
Total	\$	528	\$	528	\$	532	Total	\$	93	\$	122	\$	97
Expenditures, Transfers, and Other Financial Uses Expenditures	\$	313	\$	311	\$	299	Expenditures, Transfers, and Other Financial Uses Expenditures	\$	87	\$	116	\$	93
Transfers and Other		220		226		223	Transfers and Other		6		6		6
Total	\$	533	\$	537	\$	522	Total	\$	93	\$	122	\$	99
Change in Fund Balance	\$	(5)	\$	(10)	\$	10	Change in Fund Balance	\$	-	\$	-	\$	(2)

Amounts may not add due to rounding

Expenditures and other financing uses exceeded revenue and other financing sources by \$10 million in the General Fund for FY 2010.

Actual General Fund revenues and other financial sources were above the original budgeted and the amended budget by \$4 million during FY 2010. This is primarily due to an increase in the tax rate for real estate taxes. As a result of supplemental appropriations actual General Fund expenditures and transfers were less than the original budget by \$11 million, while General Fund expenditures were less than the amended budget by \$15 million primarily as a result of fiscal restraint by all City departments.

Actual Special Revenue Fund revenues and other financial sources were above the original budget by \$4 million. As a result of supplemental appropriations actual Special Revenue Fund expenditure and other financial uses were \$23 million less than the amended budget primarily due to the budgeting of multi-year grants. The City incurred \$7.5 million of unbudgeted expenditures related to two major snow storms.

During FY 2010, City Council amended the budget three times. These budget amendments, or supplemental appropriation ordinances, were primarily for the following purposes:

• To reappropriate monies to pay for commitments in the form of encumbrances established prior to June 30, 2009 but not paid by that date. Encumbrances for General Fund obligations for purchase orders authorized and issued, but for which goods and services were not received or paid by June 30, 2009, totaled \$2.0 million.

- To reappropriate monies (\$1.7 million) to pay for projects budgeted for FY 2009 but not completed before the end of the fiscal year.
- To reappropriate grant, donation and other revenues authorized in FY 2009 or earlier, but not expended or encumbered as of June 30, 2009.
- To appropriate grants, donations, and other revenues accepted or adjusted in FY 2010.
- To appropriate the designated General Fund balance of \$0.2 million to planned capital projects.

#### CAPITAL ASSETS

At the end of FY 2010, the City's governmental activities had invested cumulatively \$639.3 million (see Note 5) in a variety of capital assets and infrastructure, as reflected in the following schedule, which represents a net increase of \$89.2 million. In addition for full compliance with the new GASB 51standard on Intangible assets were added with a net restatement of FY 2009 Capital assets of \$0.7 million.

Table 4
Governmental Activities
Change in Capital Assets
(In millions)

	Balance 30-Jun-09	Restated 30-Jun-09	Net Additions/ Deletions	Balance 30-Jun-10
Non-Depreciable Assets			<del></del>	
Land and Land Improvements	\$88.8	\$88.8	\$3.2	\$92.0
Construction in Progress	79.2	79.2	11.0	90.2
Other Capital Assets				
Intangible Assets	-	10.9	0.4	11.3
Buildings	382.2	382.2	49.0	431.2
Infrastructure	144.1	144.1	42.3	186.4
Furniture and Other Equipment	59.8	59.8	(2.7)	57.1
Accumulated Depreciation on other			, ,	
Capital Assets	(204.7)	(214.9)	(14.0)	(228.9)
Totals	\$549.4	\$550.1	\$89.2	\$639.3
	Amounts may not add du	ue to rounding		

The FY 2010 increase in buildings reflects the completion of the new Transit Bus Facility and The Potomac Yard Fire station. The increase in infrastructure reflects the addition of the new Monroe Avenue Bridge and infrastructure projects.

The FY 2011- FY 2020 Approved Capital Improvement Program (CIP), which was approved by City Council in May 2010, sets forth for the first time a ten-year program with \$692 million in new City funding and \$15 million in other non- City sources for public improvements for the City and the Alexandria Public Schools.

For the purpose of comparison the first six years funding totals \$438 million as compared with \$398 million in the FY 2010-FY 2015 CIP. This represents (in City funding) an increase of approximately \$40 million above the FY 2010-2015 CIP. The CIP also provides an increased capital investment in quality of life initiatives, including open space acquisition, funding affordable housing initiatives and improvement in the storm water infrastructure, to enhance the quality of life in Alexandria-

#### LONG-TERM DEBT

At the end of FY 2010, the City had \$364.5 million in outstanding general obligation bonds, a decrease of \$19.5 million, or 5.1 percent, under last year. More detailed information about the City's long-term liabilities is presented in Note 9 to the financial statements.

During 2010, Moody's Investors Services, Inc. and Standard & Poor's (S&P) credit rating agencies reaffirmed the City's triple-A bond ratings. The City received its first triple-A rating from Moody's in 1986 and from S&P in 1992. Standard and Poor's Financial Management Assessment concluded that the City's financial practices were "strong."

The Commonwealth of Virginia limits the amount of general obligation debt the City can issue to ten percent of the assessed value of real property within the City. The City's outstanding debt is significantly below, or less than one-tenth of this state law limit - which would equate to \$3.2 billion for the City.

On July 20, 2010, the City Council issued \$72.3 million in General Obligation bonds. The bonds were issued with an original issue premium of \$1.9 million and a true interest cost of 2.93 percent. The issuance included \$17 million for shorter-term traditional tax-exempt bonds. The issuance also included \$55.3 million in taxable Build America Bonds for which the federal government provides a 35% interest subsidy. The \$72.3 million bonds will be used to finance public school facility improvement; police headquarters; building maintenance; contributions to DASH bus system and Metro bus and rail system; and streets, sewers an other infrastructure costs.

The City did not issue any short-term debt or have any short-term debt outstanding during FY 2010. Other short term liabilities represent unclaimed money and deposits.

#### **ECONOMIC FACTORS**

The number of jobs in the City decreased in FY 2010; as of March 2010, the number of Alexandria jobs totalled 95,246 (the latest data available from the Virginia Employment Commission). Tourism has remained relatively flat, with restaurant food tax showing a slight decrease in FY 2010.

As of 2008 (the latest data available from the U.S. Bureau of Economic Analysis), the City's major per capita income of \$72,220 remains one of the highest in the United States, and is the second highest of any major jurisdiction in Virginia. The City's office vacancy rate stood at 10.9 percent by the end of FY 2010, which is lower than the office vacancy rate in Northern Virginia (12.7 percent), as well as the Washington, DC metropolitan area (11.4 percent).

#### OTHER INFORMATION

The following regulations came into force during FY 2010.

GASB Statement No. 51, Accounting and Financial Reporting for Intangible Assets. This statement establishes accounting and financial reporting requirements for intangible assets including easements, water rights, timber rights, patents, trademarks, and computer software. See Note 5 for detailed information.

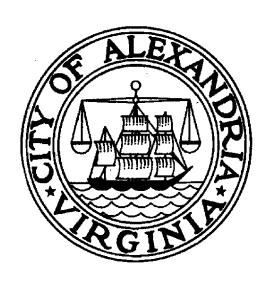
GASB Statement No. 53, Accounting and Financial Reporting for Derivative Instruments. This statement establishes accounting and financial reporting requirements for derivative instruments entered into by state and local governments. The implementation of this statement did not have a material impact on the financial statements.

GASB Statement No. 58, Accounting and Financial Reporting for Chapter 9 Bankruptcies. This statement establishes accounting and financial reporting guidance for governments that have petitioned for protection from creditors by filing for bankruptcy under Chapter 9 of the United States Bankruptcy Code. The implementation of this statement did not have a material impact on the financial statements.

#### CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. Questions concerning this report or requests for additional financial information should be directed to Laura Triggs, Director of the City of Alexandria's Finance Department, City Hall, P.O. Box 178, Alexandria, VA 22313, laura.triggs@alexandriava.gov, telephone (703) 746-3900, or visit the City's web site at alexandriava.gov.

## BASIC FINANCIAL STATEMENTS



#### CITY OF ALEXANDRIA, VIRGINIA Statement of Net Assets As of June 30, 2010

#### Exhibit I

	 nary Government Governmental	Component
	Activities	Units
ASSETS	 · · · · · · · · · · · · · · · · · · ·	 ,
Cash and Cash Equivalents	\$ 104,513,612	\$ 43,371,826
Cash and Investments with Fiscal Agents	72,384,024	2,334,376
Receivables, Net	201,809,978	300,376
Due From Other Governments	41,651,916	5,493,076
Inventory of Supplies	1,827,459	616,633
Prepaid and Other Assets	2,836,779	7,302,506
Capital Assets		
Land and Construction in Progress	182,256,511	7,504,188
Other Capital Assets, Net	 457,084,292	13,208,915
Capital Assets, Net	639,340,803	20,713,103
Total Assets	\$ 1,064,364,571	\$ 80,131,896
LIABILITIES		
Accounts Payable	\$ 16,339,622	\$ 6,282,980
Accrued Wages	11,424,079	23,406,450
Accrued Liabilities	3,851,798	-
Unclaimed property	-	1,011
Deferred Revenue	218,073,450	530,071
Other Short-term Liabilities	9,129,057	484,183
Deposits	1,550,409	-
Long-term Liabilities Due Within One Year	25,627,538	1,917,108
Long-term Liabilities Due in More Than One Year	 400,763,741	11,254,638
Total Liabilities	\$ 686,759,693	\$ 43,876,441
NET ASSETS		
Invested in Capital Assets, Net of Related Debt	\$ 248,014,454	\$ 20,713,103
Restricted for:		
Capital Projects	72,269,397	-
Unrestricted Net Assets	 57,321,026	15,542,352
TOTAL NET ASSETS	\$ 377,604,877	\$ 36,255,455

## Statement of Activities For the Fiscal Year Ended June 30, 2010 CITY OF ALEXANDRIA, VIRGINIA

					Progra	Program Revenues				Net (Expenses)	Net (Expense) Revenue and Changes in Net Assets		
					ľ	Operating				Primary Government	overnment		1
			٥	Charges for	Ğ	Grants and	Capital	Capital Grants &	٦	Governmental		Component	*
Functions/Programs		Expenses		Services	Š	Contributions	Contract	Contributions	-	Activities	Total	Units	!
Primary Government:													
Governmental Activities:	,		,		,		,						
Ceneral Governmen	•	9/9/011/10	•	15/8/61	4	000,000	n			(28,402,300)	3 (38,402,360)	A	
Judicial Administration		19,329,520		1,459,199		3,652,885		•		(14,217,436)	(14,217,436)		
Public Safety		118,339,975		11,128,591		13,726,498				(93,484,886)	(93,484,886)		
Public Works		19,532,232		17,999,459		8,274,862		12,552,777		19,294,866	19,294,866		r
Library		6,074,971		t		,				(6,074,971)	(6,074,971)		,
Health and Welfare		90,821,174		6,722,454		34,965,593				(49,133,127)	(49.133.127)		
Transit		13,076,158		•		•				(13.076.158)	(13.076.158)		,
Culture and Recreation		25 863 005		3 063 347		307 261		170 209		(881 665 66)	(22, 322, 188)		
Community Develorment		21 022 511		1.563.671		3 615 112		200 2009		(15,736,701)	(197 356 701)		
Z-4		200 000 001								(172 700 (03)	(143 000 (14)		
Education		173,280,082				1				(1/3,280,082)	(1/3,280,682)		
Interest on Long-term Local		10,337,388					١	•	Į,	(10,337,388)	(10,337,388)		
Total Primary Government	<b>ا</b> م	564,788,492	ω	43,915,352	S	65,211,896	ا *	13,330,013	es.	(442,331,231)	\$ (442,331,231)	\$	.
Component Units:													
Library	w	6,639,270	69	269.286	49	183.661	S		69	•	· •	\$ (6.186.323)	323)
Trasser		13 034 301	,	3 464 894	,	216 800		•	,	•	,		) G
Cohen Beard		100,400,61		1,500.341		72 854 064				•		(165.00,200,000)	(1967)
Piese Desire	,	60,40,012		1,727,241		45,054,704			ļ		٠	П	
Total Component Units	ها ا	230,368,229	69	5,333,521	<b>1</b>	44,255,425	S	1	م	,	**	\$ (180,779,283)	( <u>)</u>
		•											
			General Kevennes:	/ennes:									
			Taxes:										
			General	General Property Taxes:					•			,	
			Real	Real Estate					4	304,265,013	\$ 304,265,013	Ś	,
			Perso	Personal Property						32,922,488	32,922,488		
			Other	Other Local Taxes:									
			Busin	Business License Tax						30,295,624	30,295,624		
			Local	Local Sales Tax						22,744,483	22.744.483		
			Meak Tax	Tax						14 908 999	14 908 999		
			y and	Transient Lodoing Tax						10 824 410	10 824 410		
			Caller	Utility Tax						10,462,233	10.462.233		
			Conne	Communications Sales Tax	Tax					11 315 541	11 315 541		
			Motor	r Vehicle Licens	Recordati	Motor Vehicle License. Recordation, and other local taxes	al taxes			13,820,061	13,820,061		
			Transfer										
			Payment f	Payment from City of Alexandria	andria						•	181,450,396	396
			Grants and	J Contributions 3	Vot Restricts	Grants and Contributions Not Restricted to Specific Programs	grams			31,515,322	31,515,322		ı
			Inferest an	Interest and Investment Earnings	mings					375,991	375,991	129,	129,497
			Miscellaneous	STICE						787,957	787,957	2,036,280	280
			. 2	Total General Beams	3				÷	CC1 95C 197	CC 1867 238 122		173
				Change in Net Assets	: <del>1</del>				,  <u>~</u>	41 906 891	41 906 891	بر ا	
			)		2				5	1,0,000		9	200
		4	et Assets a	Net Assets at Beginning of Year, as Restated	ear, as Rest	ated		·	ļ	335,697,986			595,
		4	let Assets a	Net Assets at End of Year					<sub>ح</sub>	377,604,877	\$ 377,604,877	\$ 36,255,455	,455
									İ				ĺ

## CITY OF ALEXANDRIA, VIRGINIA Balance Sheet Governmental Funds June 30, 2010

#### **Exhibit III**

		General	Spe	cial Revenue		Capital Projects	<u></u>	Total Governmental Funds		
ASSETS	•	<b>20.000.0</b>			_					
Cash and Cash Equivalents	\$	72,822,363	\$	18,823,241	\$	1,182,795	\$	92,828,399		
Cash and Investments with Fiscal Agents		-		114,627		72,269,397		72,384,024		
Receivables, Net		198,041,377		3,689,292		-		201,730,669		
Accrued Interest		79,309		-		-		79,309		
Due From Other Governments		32,081,147		9,570,769		-		41,651,916		
Inventory of Supplies		1,827,459		•		-		1,827,459		
Prepaid and Other Assets		91,343		145,742			-	237,085		
Total Assets		304,942,998	_	32,343,671		73,452,192		410,738,861		
LIABILITIES										
Accounts Payable	\$	7,246,877	\$	2,570,233	\$	6,388,974	\$	16,206,084		
Accrued Wages	-	9,009,947	-	2,402,252	-	11,880	•	11,424,079		
Other Liabilities		8,406,057		-,,		723,000		9,129,057		
Deposits		1,550,409		-		,20,000		1,550,409		
Deferred Revenue		215,688,337		4,876,837		_		220,565,174		
Total Liabilities	\$	241,901,627	\$	9,849,322	\$	7,123,854	\$	258,874,803		
FUND BALANCES		211,701,027		7,017,322	Ψ	7,125,054		230,074,003		
Reserved for:										
Capital Projects	\$	-	\$	-	\$	39,286,809	\$	39,286,809		
Notes Receivable	-	400,000	Ť	2,650,025	•		•	3,050,025		
Inventory of Supplies		1,827,459		_,050,020		-		1,827,459		
Encumbrances		2,007,557		3,871,845		27,041,528		32,920,930		
Unreserved		58,806,355		15,972,479				74,778,834		
Total Fund Balances	\$	63,041,371	\$	22,494,349	\$	66,328,337	\$	151,864,057		
Total Liabilities and Fund Balances	\$	304,942,998	\$	32,343,671	\$	73,452,191	•	,		
	Capita	ts for the Statemer al assets used in g tial resources and	overnr	nental activities	are not	current				
	-	ted in the government		• •				629,419,082		
		long-term assets : d expenditures; th		• •		пен				
	_	ue in the governm		•	Cu.			5,091,418		
		al service funds a		, ,	nt to cha	arge the costs		, ,		
		ipment replacem				_				
		ties of the interna								
		ties in the Statem				govannana		21,473,396		
•		term liabilities, ir		•		v4		41,713,390		
	_				•			(420, 242, 072		
	report	ed as liabilities in	me go	vernmentai tun	us. 1170	にソリ		(430,243,075)		

## CITY OF ALEXANDRIA, VIRGINIA Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2010

Exhibit IV

		General	Spe	cial Revenue		Capital Projects		Total overnmental Funds
REVENUES	_							
General Property Taxes	\$	337,220,918	\$	-	\$	-	\$	337,220,918
Other Local Taxes		114,371,351		-		-		114,371,351
Permits, Fees, and Licenses		4,811,588		-		-		4,811,588
Fines and Forfeitures		3,941,372		-		=		3,941,3 <i>7</i> 2
Use of Money and Property		3,033,638		201,445		610,015		3,845,098
Charges for Services		13,803,578		11,002,812		2,180,475		26,986,865
Intergovernmental Revenue		52,465,911		44,261,307		13,330,013		110,057,231
Miscellaneous		787,960		2,852,336		1,854,081		5,494,377
Total Revenues  EXPENDITURES	\$	530,436,316	\$	58,317,900	\$	17,974,584		606,728,800
Current Operating:		•						
General Government	\$	44,487,379	\$	728,343	\$	-	\$	45,215,722
Judicial Administration		17,743,109		1,100,141		-		18,843,250
Public Safety		111,666,800		3,384,983		_		115,051,783
Public Works		33,298,427		9,035,168		-		42,333,595
Library		6,074,971		-,,		_		6,074,971
Health and Welfare		19,152,519		71,069,187		-		90,221,706
Transit		13,076,158		- 1,005,107		_		13,076,158
Culture and Recreation		20,748,594		1,006,649		_		21,755,243
Community Development		12,594,376		6,720,585		_		19,314,961
Education		165,568,264		0,720,303		1,911,676		167,479,940
Debt Service:		105,508,204		-		1,911,070		107,475,540
Principal		10 465 000						10.465.000
Interest and Other Charges		19,465,000		_		•		19,465,000
Capital Outlay		15,123,463		-		02 260 006		15,123,463
Total Expenditures	\$	470 000 000	_	02.045.056	•	93,369,996	_	93,369,996
•	<u> </u>	478,999,060	\$	93,045,056	\$	95,281,672	_\$_	667,325,788
Excess (Deficiency) of Revenues Over	•	£1.427.056	•	(24 727 155)	æ	(55 205 000)		((0.50(.000)
(Under) Expenditures OTHER FINANCING SOURCES (USES)	<u> </u>	51,437,256	\$	(34,727,156)	\$	(77,307,088)		(60,596,988)
Transfers In		1,301,560		38,331,691		8,937,625		48,570,876
Transfers Out		(42,940,615)		(5,913,543)		(25,462)		(48,879,620)
Total Other Financing Sources and Uses Net Change in Fund Balance		(41,639,055) 9,798,201		32,418,148		8,912,163	_	(308,744)
Fund Balance at Beginning of Year				(2,309,008)		(68,394,925)		(60,905,732)
Decrease in Reserve for Inventory		53,306,991		24,803,357		134,723,262		((2.021)
Fund Balance at End of Year	\$	(63,821) 63,041,371	\$	22,494,349	\$	66,328,337		(63,821)
ruid balaice at Lini (ii Tear	4	03,041,371	3	22,474,349	₽	00,328,337		
Adjustments for the Statement of Repayment and refunding of funds, but the repayment redu	bond pr ices lon	incipal is reporte g-term liabilities	in the	Statement of Net	Assets.			19,465,000
Governmental funds report ca depreciation expense to alloca	ate thos	e expenditures o	ver the	life of the assets.	This is t	the		•
amount by which new capital								83,236,343
Revenues in the Statement of not reported as revenues in th		•			resources	s are		(22 41 <del>7</del> )
and the contract of the contra	_	,			. 1.0	1 1 .		(33,417)
Issuance of debt and premium issuing debt increases long to						ids, but		
Some expenses reported in the resources and therefore are no								(3,447,781)
Internal service funds are used individual funds. The net reve	d by ma	nagement to cha	rge the	costs of certain	equipme	nt to		(2,111,101)
reported in capital outlays abo								3,656,299
Chang	ge in N	et Assets of Gov	ernmer	ıtal Activities			\$	41,906,891

## CITY OF ALEXANDRIA, VIRGINIA Statement of Net Assets Proprietary Funds – Internal Service Fund June 30, 2010

#### Exhibit V

ASSETS		
Current Assets:		
Cash and Cash Equivalents	_\$_	11,685,213
Total Current Assets	\$	11,685,213
Capital Assets:	-	
Buildings and Equipment	\$	34,653,218
Less Accumulated Depreciation		(24,731,497)
Capital Assets, Net	\$	9,921,721
Total Assets	\$	21,606,934
LIABILITIES		
Current Liabilities:		
Accounts Payable	\$	133,538
Total Current Liabilities	\$	133,538
Total Liabilities	\$	133,538
NET ASSETS		
Invested in Capital Assets	\$	9,921,721
Unrestricted Net Assets		11,551,675
Total Net Assets	\$	21,473,396
Total Liabilities and Net Assets	\$	21,606,934

#### CITY OF ALEXANDRIA, VIRGINIA

## Statement of Revenues, Expenses, and Changes in Net Assets Proprietary Funds – Internal Service Fund For the Year Ended June 30, 2010

#### Exhibit VI

Operating Revenues:		
Charges for Services	\$	4,092,741
Total Operating Revenues	\$	4,092,741
Operating Expenses:		
Materials and Supplies	\$	645,882
Depreciation		3,068,280
Total Operating Expenses	\$	3,714,162
Operating Income	\$	378,579
Nonoperating Expenses:		
Loss on Disposal of Capital Assets	\$	(99,304)
Total Nonoperating Expenses	\$	(99,304)
Net Profit/Loss Before Operating Transfers		279,275
Operating Transfers:		
Transfers In	\$	308,744
Total Net Transfers	\$	308,744
Change in Net Assets	\$	588,019
Net Assets at Beginning of Year	Ą	20,885,377
Net Assets at End of Year	\$	21,473,396

#### CITY OF ALEXANDRIA, VIRGINIA Statement of Cash Flows Proprietary Funds For the Year Ended June 30, 2010

#### **Exhibit VII**

CASH FLOWS FROM OPERATING ACTIVITIES		
Receipts From Customers	\$	4,092,741
Payments to Suppliers		(629,913)
Net Cash Provided by Operating Activities	\$	3,462,828
CASH FLOWS FROM NONCAPITAL		
FINANCING ACTIVITIES		
Operating Subsidies and Transfers from Other Funds	\$	308,744
CASH FLOWS FROM CAPITAL AND	<del></del>	
RELATED FINANCING ACTIVITIES		
Purchases of Capital Assets	\$	(3,599,465)
Net Cash Used By Capital and		
Related Financing Activities		(3,290,721)
Net Increase in Cash and Cash Equivalents	\$	172,107
Cash and Cash Equivalents at Beginning of Year		11,513,106
Cash and Cash Equivalents at End of Year	\$	11,685,213
Reconciliation of Operating Income to Net Cash		
Provided by Operating Activities	\$	378,579
Operating Income		
Adjustments to Reconcile Operating Income to Net Cash		
Provided by Operating Activities:		
Depreciation Expense		3,068,280
Change in Assets and Liabilities:		. ,
(Increase) Decrease in Accounts Payable		15,969
Net Cash Provided by Operating Activities	\$	3,462,828

#### Noncash investing, capital and financing activities:

Capital assets with a net book value of \$99,304 were retired in non-cash transactions during the year in the Internal Service Fund.

#### CITY OF ALEXANDRIA, VIRGINIA Statement of Fiduciary Net Assets At June 30, 2010

#### Exhibit VIII

		Employee Retirement Plans		Other Post imployment Benefits	P	rivate- urpose Trusts	Agency Funds
ASSETS	•		•				
Cash and Short-term Investments	\$	-	\$	-	\$	-	\$ 60,078
Investments, at Fair Value:							
U.S. Government Obligations		879,414		-		-	-
LGIP/CDARS/NOW		-		-		5,745	531,005
Mutual Funds		178,766,227		4,918,915		-	•
Stocks		25,563,484		4,818,894		-	-
Guaranteed Investment Accounts		60,952,991		-		-	-
Real Estate		8,614,344		-		-	-
Timber/Private Equity		4,465,874		215,535		-	-
Other Investments		2,320,765		91,588		-	-
Total Investments	\$	281,563,099	\$	10,044,932	\$	5,745	\$ 531,005
Total Assets	\$	281,563,099	\$	10,044,932	\$	5,745	\$ 591,083
LIABILITIES							
Refunds Payable and Other	\$	-	\$	-	\$	-	\$ 591,083
	\$	-	\$	<u>-</u>	\$		\$ 591,083
:							
NET ASSETS							
Held in Trust for:							
Pension Benefits	\$	281,563,099	\$	-	\$	-	
Other Post Employment Benefits		-		10,044,932		-	
Other Purposes	·	, -		<u>-</u>		5,745	
TOTAL NET ASSETS	\$	281,563,099	\$	10,044,932	\$	5,745	

#### CITY OF ALEXANDRIA, VIRGINIA Statement of Changes in Fiduciary Net Assets For the Fiscal Year Ended June 30, 2010

#### Exhibit IX

	Employee Retirement Plans			Other Post mployment Benefits	Private- Purpose Trusts	
ADDITIONS						
Contributions:						
Employer	\$	18,003,889	\$	5,300,000	\$	-
Plan Members		2,763,467		-		•
Total Contributions	\$	20,767,356	\$	5,300,000	\$	-
Investment Earnings:					-	,
Net Appreciation						
in Fair Value of Investments	\$	23,538,342	\$	145,027	\$	-
Interest		5,532,108		183,009		523
Net Investment Income	\$	29,070,450	\$	328,036	\$	523
Total Additions	\$	49,837,806	\$	5,628,036		523
DEDUCTIONS						
Benefits	\$	16,073,066	\$	_	\$	570
Refunds of Contributions		2,596,532		-		-
Administrative Expenses		620,662		89,294		-
Total Deductions	\$	19,290,260	\$	89,294	\$	570
Change in Net Assets	\$	30,547,546	\$	5,538,742	\$	(47)
Net Assets at Beginning of Year		251,015,553		4,506,190		5,792
Net Assets at End of Year	\$	281,563,099	\$	10,044,932	\$	5,745

## CITY OF ALEXANDRIA, VIRGINIA Statement of Net Assets Component Units As of June 30, 2010

#### Exhibit X

	S	chool Board	Library		Transit	Total
ASSETS						
Cash and Cash Equivalents	\$	42,605,229	\$ 163,873	\$	602,724	\$ 43,371,826
Cash and Investments with Fiscal Agents			2,334,376		_	2,334,376
Receivables		300,376	-			300,376
Due from Other Governments		5,384,581	-		108,495	5,493,076
Inventory of Supplies		114,667	-		501,966	616,633
Prepaid and Other Assets		7,302,506	-		•	7,302,506
Capital assets	•					
Land and Construction in Progress		999,381	-		6,504,807	7,504,188
Other Capital Assets, Net		6,085,773	 -		7,123,142	 13,208,915
Capital Assets, Net	\$	7,085,154	\$ <u>·</u>	\$	13,627,949	\$ 20,713,103
Total Assets	\$	62,792,513	\$ 2,498,249	\$	14,841,134	\$ 80,131,896
LIABILITIES						
Accounts Payable	\$	5,908,810	\$ 54,848	\$	319,322	\$ 6,282,980
Accrued Wages		22,949,786	272,055		184,609	23,406,450
Deferred Revenue		530,071	-		-	530,071
Unclaimed Property		1,011	-		-	1,011
Other Short-term Liabilities			-		484,183	484,183
Long-term Liabilities Due Within One Year		1,917,108	-		-	1,917,108
Long-term Liabilities Due in More Than One Year	_	11,254,638	 		-	11,254,638
Total Liabilities	\$	42,561,424	\$ 326,903	. \$	988,114	\$ 43,876,441
NET ASSETS						•
Invested in Capital Assets	\$	7,085,154	\$ -	\$	13,627,949	\$ 20,713,103
Unrestricted Net Assets		13,145,935	2,171,346		225,071	15,542,352
TOTAL NET ASSETS	\$	20,231,089	\$ 2,171,346	\$	13,853,020	\$ 36,255,455

# CITY OF ALEXANDRIA, VIRGINIA Statement of Activities Component Units For the Year Ended June 30, 2010

				Program Revenues	Reven				Net (E)	Net (Expense) Revenue				
						Operating		ē	nd Cha	and Changes in Net Assets	_			
			J	Charges for	J	Grants and		School						
		Expenses		Services	ර	Contributions		Board		Library		Transit		Totals
School Board														
Instructional	<del>69</del>	210,694,658	<del>69</del>	1,599,341	<b>6</b> 9	43,854,964	<del>69</del>	(165,240,353)	<del>69</del>		<del>69</del>	•	<del>6/</del> 3	(165,240,353)
Total School Board	∽	210,694,658	₩	1,599,341	es	43,854,964	s	(165,240,353)	÷	£	↔		∽	(165,240,353)
						•								
Library	<del>6</del> 9	6.639.270	€9	269.286	6/9	183.661	6-2	•	<del>6</del> 9	(6.186.323)	<del>6/</del> 3	1	69	(6.186.323)
Transit	•	13,034,301	,	3,464,894	+	216,800	i .	•	,		,	(9,352,607)	,	(9,352,607)
Total Component Units	₩	230,368,229	₩	5,333,521	<b>4</b> 9	44,255,425	69		€2	(6,186,323)	<del>6/3</del>	(9,352,607)	€/3	(180,779,283)
	Gener	General Revenues:								,				
	Payn	Payment From City					€A	165,555,960	<del>63</del>	6,074,971	<del>∽</del>	7,907,789	<del>⇔</del>	179,538,720
	Capi	Capital Payment From City	nCity					1,911,676		•		•		1,911,676
	Intern	Interest and Investment Earnings	at Earni	<b>Ş</b>						129,497				129,497
	Misc	Miscelianeous						1,996,961		22,141		17,178		2,036,280
	To	Total General Revenues	ESS				es	169,464,597	<del>\$</del>	6,226,609	<del>63</del>	7,924,967	<del>63</del>	183,616,173
	đ	Change in Net Assets	Sign				s	4,224,244	<del>\$</del>	40,286	₩.	(1,427,640)	<del>69</del>	2,836,890
	ZĘ.	Net Assets Beginning of Year	of Year					16,006,845		2,131,060		15,280,660		33,418,565
	Set	Net Assets End of Year	Ы				s	20,231,089	<del>5</del> 9	2,171,346	<del>6/3</del>	13,853,020	<del>69</del>	36,255,455

See Accompanying Notes to Financial Statements

**Exhibit XII** 

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Narrative Profile

The City of Alexandria, located in northern Virginia and bordered by the District of Columbia (Potomac River) and Arlington and Fairfax Counties, was founded in 1749 and incorporated in 1779. With a population of 151,056 and a land area of 15.75 square miles, Alexandria is the 7<sup>th</sup> largest city in the Commonwealth of Virginia and one of the most densely populated cities in the Commonwealth.

The City is governed under the City Manager-Council form of government. Alexandria engages in a comprehensive range of municipal services, including general government administration, public safety and administration of justice, education, health, welfare, housing and human service programs, transportation and environmental services, planning, community development and recreation, cultural, library, and historic activities.

The financial statements of the City of Alexandria, Virginia have been prepared in conformity with the specifications promulgated by the Auditor of Public Accounts (APA) of the Commonwealth of Virginia, and U.S. generally accepted accounting principles (GAAP) as specified by the Governmental Accounting Standards Board (GASB). The more significant of the City's accounting policies are described below.

#### A. Financial Reporting Entity

The City follows GASB Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments. GASB Statement No. 34 requires the following financial statement components:

<u>Management's Discussion and Analysis</u> – A narrative introduction and analytical overview of the government's financial activities. This analysis is similar to analysis the private sector provides in their annual reports.

Government-wide financial statements — These include financial statements prepared using full accrual accounting for all of the government's activities. This approach includes not just current assets and liabilities (such as cash and accounts payable), but also capital assets (such as buildings and infrastructure, including bridges and roads) and long-term liabilities (such as general obligation debt and unfunded pension costs). Accrual accounting also reports all of the revenues and costs of providing services each year, not just those received or paid in the current year or soon thereafter. The government-wide statements include the Statement of Net Assets and the Statement of Activities.

<u>Statement of Net Assets</u> – The Statement of Net Assets displays the financial position of the primary government (governmental and business-type activities) and its discretely presented component units. Governments report all capital assets, including infrastructure, in the government-wide Statement of Net Assets and report depreciation expense – the cost of "using up" capital assets – in the Statement of Activities. The net assets of a government are broken down into three categories – 1) invested in capital assets, net of related debt; 2) restricted; and 3) unrestricted.

<u>Statement of Activities</u> – The Statement of Activities reports expenses and revenues in a format that focuses on the cost of each of the City's functions. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or intergovernmental grants).

Exhibit XII (Continued)

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Fund Financial Statements – The fund financial statements display the financial transactions and accounts of the City based on funds. The operation of each fund is considered to be an independent accounting entity. The fund financial statements also include reconciliation to the government-wide statement, which briefly explains the differences between the fund and government-wide financial statements.

<u>Budgetary Comparison Schedules</u> – Demonstrating compliance with the adopted budget is an important component of a government's accountability to the public. Many citizens participate in the process of establishing the annual operating budgets of state and local governments, and have an interest in following the actual financial progress of their governments over the course of the year. The City Council approves revisions to its original budget over the course of the year for a variety of reasons.

As required by GAAP, these financial statements present the primary government and its component units, entities for which the City is considered to be financially accountable. Blended component units, although legally separate entities are, in substance, part of the government's operations and so data from these units are combined with data of the primary government. The City has no component units that meet the requirements for blending. The discretely presented component units, on the other hand, are reported in a separate column in the government-wide statements to emphasize they are legally separate from the primary government. Each of the City's discretely presented component units has a June 30 fiscal year-end.

#### **Component Units:**

#### City of Alexandria School Board

Since FY 1995, the Alexandria City School Board (School Board) has been elected. The School Board is substantially reliant upon the City because City Council approves the School Board's total annual budget appropriation, levies taxes, and issues debt for school projects. The legal liability for the general obligation debt issued for school capital assets remains with the City. The City's primary transaction with the School Board is the City's annual General Fund revenue support, which totaled \$166 million for operations and \$1.9 million for capital equipment in FY 2010.

The APA establishes financial reporting requirements for all localities in the Commonwealth of Virginia. The APA has determined that all Virginia School Boards shall be reported as discretely presented component units of the locality. The APA has also specified additional reporting requirements with respect to School Boards.

#### City of Alexandria Library System

City Council appoints the Library Board (Library) and approves the Library budget. The City is responsible for issuing debt, and acquiring and maintaining all capital items on behalf of the Library. The legal liability for the general obligation debt issued on behalf of the Library remains with the City. The City's primary transaction with the Library is the City's annual operating support, which was \$6.1 million for FY 2010.

Exhibit XII (Continued)

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Alexandria Transit Company

The City Council, acting as sole shareholder, elects members of the Alexandria Transit Company's board of directors. City Council approves bus routes, fares, and budgets. The City funds deficits and may issue debt on behalf of the Alexandria Transit Company. The City's primary transactions with the Alexandria Transit Company are the City's annual subsidy, which was \$7.9 million in FY 2010.

Complete financial statements for the School Board and Library component units may be obtained at each entity's administrative offices. The Alexandria Transit Company does not issue separate financial statements and is included as an enterprise fund.

City of Alexandria School Board 2000 North Beauregard Street Alexandria, Virginia 22311

City of Alexandria Library System 5005 Duke Street Alexandria, Virginia 22304-2903

#### **Excluded from Reporting Entity:**

City Council is not financially accountable for the Deferred Compensation Plan, Alexandria Economic Development Partnership, Alexandria Industrial Development Authority, Alexandria Redevelopment and Housing Authority, Alexandria Sanitation Authority, or Sheltered Homes of Alexandria, Inc. Accordingly, these entities are excluded from the City of Alexandria's financial statements.

#### B. Government-wide and Fund Financial Statements

The basic financial statements include both government-wide (based on the City as a whole) and fund financial statements. The reporting model focus is on both the City as a whole and the fund financial statements, including the major individual funds of the governmental and business-type categories, as well as the fiduciary funds, (by category) and the component units. Both the government-wide and fund financial statements (within the basic financial statements) categorize primary activities as either governmental or business type. In the government-wide Statement of Net Assets, the governmental activities column (a) is presented on a combined basis, and (b) is reflected on a full accrual, economic resource basis, which incorporates long-term assets and receivables as well as long-term debt and obligations. Both government-wide and fund financial statements presentations provide information that can be analyzed and compared (between years and between governments) to enhance the usefulness of the financial information. The City generally uses restricted assets first for expenses incurred for which both restricted and unrestricted assets are available. The City may defer the use of restricted assets based on a review of the specific transaction.

The government-wide Statement of Activities reflects both the gross and net cost per functional category (public safety, public works, health and welfare, etc.) that are otherwise being supported by general government revenues (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants, and contributions. The program revenues must be directly associated with the function (public safety, public works, health and welfare, etc.). Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operation or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues. The City does not allocate indirect expenses. The operating grants and contributions column includes operating-

Exhibit XII (Continued)

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

specific and discretionary (either operating or capital) grants, while the capital grants and contributions column reflects capital-specific grants.

In the fund financial statements, financial transactions and accounts of the City are organized on the basis of funds. The operation of each fund is considered an independent fiscal and separate accounting entity, with a self-balancing set of accounts recording cash and/or other financial resources together with related liabilities, fund balances and net assets, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. Governmental fund statements are presented on a current financial resource and modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. Since governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental activities column, a reconciliation is presented which briefly explains the adjustments necessary to reconcile the fund financial statements to the governmental activities column of the government-wide financial statements.

The City's fiduciary funds are presented in the fund financial statements by type (pension, private purpose trust and agency). Since by definition these assets are being held for the benefit of a third party (other local governments, private parties, pension participants, etc.) and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide financial statements.

The following is a brief description of the specific funds used by the City in FY 2010.

#### 1. Governmental Funds

Governmental Funds are those through which most governmental functions typically are financed.

#### a. General Fund

The General Fund is the primary operating fund of the City. This fund is used to account for all financial transactions and resources except those required to be accounted for in another fund. Revenues are derived primarily from property and other local taxes, state and federal distributions, licenses, permits, charges for service, and interest income. A significant part of the General Fund's revenues is used to finance the operations of the City of Alexandria School Board.

#### b. Special Revenue Fund

The Special Revenue Fund accounts for revenue derived from specific sources (other than major capital projects) that are restricted by legal and regulatory provisions to finance specific activities. The Special Revenue Fund is considered a major fund for reporting purposes. A significant portion of the Special Revenue Fund is used for Health and Welfare programs.

Exhibit XII (Continued)

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### c. Capital Projects Fund

The Capital Projects Fund accounts for all financial resources used for the acquisition or construction of major capital facilities not being financed by proprietary funds. The Capital Projects Fund is considered a major fund for reporting purposes.

#### 2. Proprietary Funds

Proprietary Funds are used to account for activities that are similar to those often found in the private sector. All assets, liabilities, net assets, revenues, expenses, and payments relating to the government's business activities are accounted for through proprietary funds. The measurement focus is on determination of net income, financial position, and cash flows. Operating revenues include charges for services. Operating expenses include costs of services as well as, materials, contracts, personnel, and depreciation. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses. In accordance with GASB Statement No. 20, the City has elected to follow GASB statements issued after November 30, 1989, rather than the Financial Accounting Standards Board, in accounting for enterprise funds to the extent these standards do not conflict with or contradict guidance of the GASB. The City has two proprietary funds - the Internal Service Fund and the component unit Alexandria Transit Company. The Internal Service Fund accounts for the financing of goods or services provided by one department to other departments or agencies of the City on a cost-reimbursement basis and is considered an enterprise fund. The City established the Equipment Replacement Reserve Account, the internal service fund, for the purpose of providing for the accumulation of funds to replace capital equipment items used in City operations. This internal service fund derives its funding from periodic equipment rental charges assessed to the user departments in the governmental funds. This funding is then used to replace capital equipment when the need arises. The internal service fund is included in governmental activities for government-wide reporting purposes and is not considered an enterprise fund. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. The excess revenues or expenses for the fund are allocated to the appropriate functional activity. The component unit Alexandria Transit Company is considered an enterprise fund and derives its funding from fare box fees and some support from the City.

#### 3. Fiduciary Funds

Fiduciary Funds are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, and other governments. The Fiduciary Funds of the City are the John D. Collins Private Purpose Trust Fund, Employee Retirement Funds, the Human Services Special Welfare Account, the Human Services Dedicated Account, the Industrial Development Authority Agency Funds, the Potomac Yard Affordable Housing, and the Potomac Yard Open Space Agency Funds. For accounting measurement purposes, the Private Purpose Trust Fund, the Employee Retirement Funds, and other post employment benefits are accounted for in essentially the same manner as proprietary funds. Private Purpose Trust Funds account for assets of which the principal may not be spent. The Employee Retirement Funds account for the assets of the City's pension plans and the OPEB fund. Agency Funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. Fiduciary funds are not included in the government-wide financial statements.

Exhibit XII (Continued)

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The agency funds held by the City as of end of FY 2010 comprise the following:

Human Services Special Welfare Account - This fund accounts for the current payments of supplemental security income for foster children.

Human Services Dedicated Account - This fund accounts for back payments of supplemental security income for foster children.

Industrial Development Authority Agency Fund - This fund accounts for Industrial Development Authority bond issuance fees and expenses, for which the City acts in a custodial capacity.

**Potomac Yard Affordable Housing** – This fund accounts for affordable housing donations received from Potomac Yard Development LLC for the purpose of constructing affordable housing.

#### C. Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using the current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet in the funds statements. Long-term assets and long-term liabilities are included in the government-wide statements. Operating statements of the governmental funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

The government-wide Statement of Net Assets and Statement of Activities, all proprietary funds, and private purpose trust funds and pension trust funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these activities are either included on the statement of net assets or on the statement of fiduciary net assets. These operating statements present increases (e.g., revenues or additions) and decreases (e.g., expenses or deductions) in total net assets.

The Statement of Net Assets, Statement of Activities, and the financial statements of the Proprietary Fund and Fiduciary Funds are presented on the accrual basis of accounting. Under this method of accounting, revenues are recognized when earned and expenses are recorded when liabilities are incurred without regard to receipt or disbursement of cash.

The fund financial statements of the General, Special Revenue, and Capital Projects funds are maintained and reported on the modified accruál basis of accounting using the current financial resources measurement focus. Under this method of accounting, revenues are recognized in the period in which they become measurable and available. With respect to real and personal property tax revenue and other local taxes, the term "available" is limited to collection within forty-five days of the fiscal year-end. Levies made prior to the fiscal year-end but which are not available are deferred. Interest income is recorded as earned. Federal and State reimbursement-type grants revenues are considered to be measurable and available as revenue when reimbursements for related eligible expenditures are collected within a year of the date the expenditure was incurred. Expenditures, other than accrued interest on long-term debt, are recorded when the fund liability is incurred.

Exhibit XII (Continued)

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Budgets and Budgetary Accounting

The City Council annually adopts budgets for the General Fund and Special Revenue Fund of the primary government. All appropriations are legally controlled at the departmental level for the General Fund and Special Revenue Fund. The School Board appropriation is determined by the City Council and controlled in total by the primary government. On June 13, 2009, the City Council formally approved the original adopted budget (which had been initially approved on April 27, 2009) and on June 12, 2010 approved the revised budget reflected in the required supplemental information. Budgets are prepared for the Capital Projects Fund on a project basis, which covers the life of the project. A Capital Projects Fund appropriation does not lapse until an appropriation reduction is approved by City Council.

#### **Encumbrances**

Encumbrance accounting, the recording of purchase orders, contracts, and other monetary commitments in order to reserve an applicable portion of an appropriation, is used as an extension of formal budgetary control in the General and Capital Projects Funds. Encumbrances outstanding at year-end are reported as reservations of fund balance and do not constitute expenditures or liabilities because the commitments will be honored during the subsequent fiscal year. These encumbrances are subject to reappropriation by Council ordinance in the succeeding fiscal year.

#### E. Equity in Pooled Cash and Investments

Cash resources of the individual funds, including imprest cash of \$19,965 and excluding cash held with fiscal agents in the General Fund, Special Revenue Fund, Capital Projects Fund, Proprietary Funds, Fiduciary Funds, and discretely presented component units (School Board, Library, and Alexandria Transit Company), are combined to form a pool of cash and investments to maximize interest earnings. Investments in the pool consist of the State Treasurer's Local Government Investment Pool (LGIP) and are recorded at fair value. Income from pooled investments is allocated only when contractually or legally required. All investment earnings not legally or contractually required to be credited to individual accounts or funds are credited to the General Fund.

The Library maintains separate cash and investment accounts consisting of cash and obligations of the federal government and corporate bonds and stocks recorded at fair value. All cash and investments held with fiscal agents for the primary government and its discretely presented component units are recorded at fair value.

For purposes of the statement of cash flows, the Proprietary Funds consider all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents.

The fair value of investments is based on quoted market prices. All investments in external investment pools are reported at fair value.

Exhibit XII (Continued)

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### F. Allowance for Uncollectible Accounts

The City calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance at June 30, 2010, is comprised of the following:

Taxes Receivable:	
Real Property	\$ 619,278
Personal	14,691,285
Penalties and Interest	<u>1,238,818</u>
Total taxes	\$ 16,549,381
Accounts Receivable	2,623
Notes Receivable	9,000
	<u>\$ 16,561,004</u>
SPECIAL REVENUE FUND:	
Housing Fund Notes Receivable	<u>\$ 35,947,673</u>
CAPITAL PROJECTS FUND:	

The component units' accounts receivable are considered fully collectible and therefore an allowance for uncollectible accounts is not applicable to those receivables.

Capital Projects Fund Notes Receivable

1.475.000

#### G. Inventory of Supplies and Prepaid and Other Assets

#### **Primary Government**

Inventories of consumable supplies are recorded at cost (determined on a first in, first out basis). Inventory in the General Fund consists of expendable supplies held for consumption. The costs are recorded as expenditures under the purchase method. Reported inventories in the General Fund are equally offset by a reservation of fund balance. Purchases of non-inventory items are recorded as expenses or expenditures under the purchase method. Prepaid expenditures in reimbursable grants are offset by unearned revenues until expenses or expenditures are recognized.

#### **Component Units**

Inventory for the School Board is comprised of food and commodities on hand pertaining to the Child Nutrition Cluster of programs. Inventories of consumable supplies are recorded at cost using the weighted average method. Inventories received from the U.S. Department of Agriculture are recorded at fair market value when received and the amounts consumed are recorded as revenue. The amounts of unused food commodities are reported as inventory and deferred revenue.

Inventory for the Alexandria Transit Company is comprised of parts and operating materials held for consumption. These inventories are costed by methods that approximate average cost or market value, whichever is lower.

Exhibit XII (Continued)

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Other assets in the government-wide statements also include taxes receivable discussed in Note 4 and deferred interest on refunding bonds discussed in Note 9. The total adjustment to these assets was comprised of the following:

Taxes receivable	\$	2,491,724
Deferred interest		2,599,694
Total adjustment	<u>\$</u>	5,091,418

#### H. Capital Assets

Capital outlays are recorded as expenditures of the General, Special Revenue, and Capital Projects Funds and as assets in the government-wide financial statements to the extent the City's capitalization threshold of \$5,000 is met. Depreciation is recorded on capital assets on a government-wide basis using the straight-line method and the following estimated useful lives:

Buildings	40 years
Infrastructure	25 years
Furniture and Other Equipment	3-20 years

To the extent the City's capitalization threshold of \$5,000 is met, capital outlays of the Internal Service Fund are recorded as capital assets and depreciated over their estimated useful lives on a straight-line basis on both the funds and the government-wide financial statements using the straight-line method and the following estimated useful lives:

Leasehold Improvements	3-40 years
Equipment	3-20 years

All capital assets are valued at historical cost or estimated historical cost if actual cost was not available. Donated assets are valued at their estimated fair market value on the date donated. The City does not capitalize historical treasures or works of art. The City maintains many items and buildings of historical significance. The City uses the proceeds from the sale of historical treasures or works of art to acquire other items for the collection.

Maintenance, repairs, and minor equipment are charged to operations when incurred. Expenses that materially change capacities or extend useful lives are capitalized. Upon sale or retirement of land, buildings, and equipment, the cost and related accumulated depreciation, if applicable, are eliminated from the respective accounts and any resulting gain or loss is included in the results of operations.

#### I. Compensated Absences

The City accrues compensated absences (annual and sick leave benefits) when vested. The current portions of the governmental funds' matured compensated absences liabilities are recorded as other liabilities in the General and Special Revenue Funds. The current and noncurrent portions are recorded in the government-wide financial statements. This includes the discretely presented component unit Library, since the City funds all Library personnel costs.

Exhibit XII (Continued)

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The component unit School Board accrues matured compensated absences (annual, personal, and sick leave benefits) when vested. The current and noncurrent portions of compensated absences are recorded in the School Board component unit government-wide financial statements.

The component unit Transit accrues annual and sick leave benefits in the period in which they are earned.

#### J. Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and related notes. Actual results could differ from those estimates.

#### K. Fund Balance

#### Reservations of Fund Balance

Except for those required to comply with accounting standards, all reservations and designations of fund balances reflect City Council action in the context of adoption of the City's budget.

**Approved Capital Projects** – These monies have been reserved for capital projects that City Council has already approved.

Notes Receivable – These monies have been reserved for notes receivable not expected to mature in the current fiscal year.

**Inventory of Supplies** – These monies have been reserved for reported inventories in the General Fund to comply with accounting standards.

Encumbrances – These monies have been reserved for goods and services encumbered, or ordered, before the end of the fiscal year, for which delivery of goods and services had not been made prior to the close of the fiscal year.

Exhibit XII (Continued)

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Designations (Commitments and Assignments of Fund Balance)

General Fund Commitments at June 30, 2010 consisted of the following:

Subsequent Fiscal Years' Operating Budgets		
FY 2011 – Operating Budget	\$	4,744,291
FY 2012 - Operating Budget		2,000,000
Subsequent Fiscal Years' Capital Program		
FY 2011 & Beyond		10,971,240
Self-Insurance		5,000,000
Retiree Health and Life (OPEB)		3,700,000
Fiscal Year 2011 Natural Disasters/Emergencies		1,000,000
King Street Gardens		25,000
Storm Water Utility Fund		783,660
Ongoing Projects		2,255,523
Total Designations	<u>\$_</u>	30,479,714

Subsequent Fiscal Year's Operating Budget – On June 12, 2010, City Council approved the FY 2011 Appropriations Ordinance, which appropriated \$4.7 million of General Fund Balance to meet anticipated expenditures. An additional \$2.0 million has been designated (assigned) for FY 2012.

Subsequent Fiscal Years' Capital Program – These monies (\$11.0 million) have been designated (assigned) in the Approved FY 2011 – 2020 Capital Improvement Program Funding Plans to fund a portion of the capital improvement program in FY 2011 and beyond.

Self – Insurance – These monies (\$5.0 million) have been designated (assigned) for reserves for the City's self-insurance program.

Retiree Health and Life (OPEB) - These monies (\$3.7 million) have been designated (assigned) as part of the City's efforts to fund a health and life insurance benefit trust.

King Street Gardens - These monies (\$25,000) have been designated (assigned) for the King Street Gardens.

Storm Water Utility Fund - These monies (\$783,660) have been designated (assigned) for storm water improvement projects.

Ongoing Projects – These monies (\$2.3 million) have been designated (assigned) for projects for which funding was available in the FY 2010 budget, but not completed as of the end of the fiscal year.

Exhibit XII (Continued)

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### L. Short Term Liabilities

Short Term Liabilities include unclaimed funds. The City did not have any short term debt during FY 2010.

#### M. Pollution Remediation

The City has implemented GASB Statement No. 49, "Accounting and Financial Reporting for Pollution Remediation Obligations." The implementation of GASB Statement no. 49, did not have a material impact on the financial statements of the City.

#### NOTE 2. LEGAL COMPLIANCE - BUDGETS

After a public hearing and several work sessions, the City Council adopts an annual budget no later than June 27 for the succeeding fiscal year to commence July 1. Transfers of appropriations among departments or projects are made throughout the fiscal year by the City Council. The City Council may also approve supplemental appropriations. In FY 2010, the Council approved a reappropriation of prior fiscal year encumbrances as well as various other supplemental appropriations. The City Manager has authority to transfer appropriations within each department. In FY 2010, a number of intradepartmental transfers were made.

#### NOTE 3. DEPOSITS AND INVESTMENTS

The City maintains a pool of cash and investments in which each fund participates on a dollar equivalent and daily transaction basis. Interest is distributed monthly based on the funds' average monthly balances. A "zero balance account" mechanism provides for daily sweeps of deposits made to City checking accounts, resulting in an instantaneous transfer to the investment account. Thus, the majority of funds in the City's general account are invested at all times. Exceptions to this are funds in the Library System's checking account, the School Student Activity Fund account, and some bank accounts administered by the Human Services Department. The City's pooled portfolio also excludes pension plans.

#### A. Deposits

#### **Primary Government**

At June 30, 2010, the carrying value of the City's deposits was negative \$91,048 and the bank balance was \$2,658,084. The carrying value of the City's deposits represents checks outstanding. This amount will fluctuate depending on the difference between checks issued and checks paid. The funds for these checks remain invested until the checks are presented for payment at the bank. The entire bank balance was covered by federal depository insurance or collateralized in accordance with the Virginia Security for Public Deposits Act (The Act). The Act provides for the pooling of collateral pledged with the Treasurer of Virginia to secure public deposits as a class. No specific collateral can be identified as security for one public depositor and public depositors are prohibited from holding collateral in their name as security for deposits. The State Treasury Board is responsible for monitoring compliance with the collateralization and reporting requirements of the Act and for notifying local governments of compliance by banks and savings and loan associations. A multiple financial institution collateral pool that provides for additional assessments is similar to depository insurance. If any member financial institution fails, the entire collateral pool becomes available to satisfy the claims of governmental entities. If the value of the

Exhibit XII (Continued)

#### NOTE 3. DEPOSITS AND INVESTMENTS (Continued)

pool's collateral were inadequate to cover the loss, additional amounts would be assessed on a pro rata basis to the members of the pool. Funds deposited in accordance with the requirements of the Act are considered fully secured.

#### Component Units

At June 30, 2010, the carrying value of deposits for the School Board was negative \$1,496,760 and the bank balance was \$0. The entire bank balance was covered by federal depository insurance or collateralized in accordance with the Virginia Security for Public Deposits Act as defined above.

At June 30, 2010, the carrying value of deposits and bank balance for the Library was \$257,124. Of this amount, \$257,124 was collateralized at 102 percent with U.S. government agency securities as part of a repurchase agreement with Burke and Herbert Bank and Trust Company.

Transit deposits are included in the City's pooled cash and investments.

#### **B.** Investments

State Statutes authorize the City to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, commercial paper rated A-1 by Standard and Poor's Corporation or P-1 by Moody's Commercial Paper Record, banker's acceptances, repurchase agreements, and the State Treasurer's Local Government Investment Pool (LGIP). The City's current investment policy limits investments to obligations of the United States and agencies thereof, commercial paper, LGIP and repurchase agreements fully collateralized in obligations of the United States and agencies thereof, CDARS and NOW accounts.

During fiscal year 2010 most of the City investments were placed in the State Treasurer's Local Government Investment Pool (LGIP). The LGIP is under the supervision of the Virginia Treasury Board and audited by the Auditor of Public Accounts. However, some investments were made in CDARS and NOW accounts where deposits are eligible for FDIC insurance.

The City and its discretely presented component units maintain nine pension plans. The plan provisions allow the assets of the pension plans to be invested by the pension carriers in accordance with provisions of the Code of the Commonwealth of Virginia. The Plans' investments are exposed to various risks such as interest rate, market and credit risks. Such risks, and the resulting investment security values, may be influenced by changes in economic conditions and market perceptions and expectations. Accordingly, it is at least reasonably possible that changes in the values of investment securities will occur in the near term and that such changes could materially affect the amounts reported in the statement of net assets available for benefits.

The City and its discretely presented component units' investments are subject to interest rate, credit and custodial risk as described below:

Interest Rate Risk – As a means of limiting its exposure to fair value losses arising from rising interest rates, the City's investment policy limits at least half of the City's investment portfolio to maturities of less than one year.

Credit Risk – State Statutes authorize the City to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivision thereof, commercial paper rated A-1 by Standard and Poor's Corporation or P-1 by Moody's Commercial Paper Record, banker's acceptances, repurchase agreements, and Virginia Local Government Investment Pool. The City's current investment policy

Exhibit XII (Continued)

#### NOTE 3. DEPOSITS AND INVESTMENTS (Continued)

limits investments to obligations of the United States and agencies thereof, commercial paper, and repurchase agreements fully collateralized in the Obligations of the United States and agencies thereof and the State Treasurer's Local Government Investment Pool (LGIP), CDARS (the Certificate of Deposit Account Registry Service, is a service that allows FDIC insured institutions to provide their customers with access to full FDIC insurance on CD investments up to \$50 million) and NOW accounts (Negotiable Order of Withdrawal, an interest bearing bank account with which the customer is permitted to write drafts against money held on deposit). During the fiscal year, the City held its investments in (LGIP), CDARS and NOW accounts. The investments for five of the City's seven pension plans are handled by Prudential, a company with an A (Excellent) rating, one of the top three, by A.M. Best rating agency. The investments for the two defined contribution plans are directed by employees and are invested in mutual funds and guaranteed investment accounts. The City has directed Prudential to invest funds for the other three defined benefit pension plans in guaranteed investment accounts and mutual funds. The Commonwealth of Virginia manages the investments of the Virginia Retirement System (VRS). Investments for the Firefighters and Police Officers Pension Plan - Disability Component were held at Sun Trust Bank mostly in bonds (U.S., municipal and corporate) and domestic equities. Some of the investments were moved to Prudential before the end of the year. SunTrust Bank also handles investments for OPEB trust fund for the City.

Custodial Risk – For an investment, custodial risk is the risk that in the event of the failure of the counter party the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Currently all City investments are held in LGIP, CDARS and NOW accounts. In the event the City has to invest in a local bank, the City requires a designated portfolio manager and that at the time funds are invested, collateral for repurchase agreements be held in the City's name by a custodial agent for the term of the agreement and investments in obligations of the United States or its agencies be held by the Federal Reserve in a custodial account.

As of June 30, 2010, the City had the following cash, investments and maturities:

#### **Primary Government**

	Investment Maturities (in years)						
	Fair Value	Le	ss than I year	1-:	5 years	_Lo	ng term
State Treasurer's Local Government							
Investment Pool (LGIP)	\$ 46,858,692	\$	46,858,692	\$		\$	
CDARS	33,991,685		33,991,685				
NOW Accounts	24,291,033		24,291,033				
Total Investments Controlled by City	\$ 105,141,410	\$	105,141,410	\$		\$	
OPEB Trust Investments	10,044,932						10,044,932
Pension Plan Investments (Exhibit VIII)	\$ 281,563,099	<u>\$</u>		\$		<u>\$ 2</u>	<u>81,563,099</u>
Total	\$ 396,749,441	<u>\$</u>	105,141,410	<u>\$</u>		<u>\$ 2</u>	91,608,031

Reconciliation to Total Cash and Investments:

Add:

Cash on Hand and in Banks	(91,048)
Cash With Fiscal Agent	72,444,102
Total Deposits and Investments	<u>\$ 469,102,495</u>

Exhibit XII (Continued)

#### NOTE 3. DEPOSITS AND INVESTMENTS (Continued)

#### Component Unit School Board

	Investment Maturities (in years)					
	Fair Value	Less than 1 year	1-5 years			
State Treasurer's Local Government						
Investment Pool (LGIP)	\$ 19,653,730	\$ 19,653,730	\$			
CDARS	14,258,765	14,258,765				
NOW Accounts	10,189,494	10,189,494				
Total Investments Controlled by City	\$ 44,101,989	\$ 44,101,989	\$			

The cash and investments for the Schools' fiduciary responsibilities are not included in the basic financial statements in accordance with the governmental accounting principles. The financial statements for the Schools' fiduciary responsibilities are available from the School Board.

#### **Other Component Units**

	Investment Maturities (in years)					
	Fai	r Value	Less t	han 1 year	<u>1</u> .	-5 years
State Treasurer's Local Government						
Investment Pool (LGIP)	\$	338,253	\$	338,253	\$	
CDARS		249,550		249,550		
NOW Accounts		178,794		178,794		
Total Investments Controlled by City	\$	766,597	\$	766,597	\$	

Reconciliation of total deposits and investments to the government-wide financial statements at June 30, 2010:

	 overnmental Activities	Business Type Activities	 Fiduciary Activities		Total
Primary Government					
Cash on Hand and In Banks	\$ (91,048)	\$ 	\$ 	\$	(91,048)
Cash and Investments	104,604,660		536,750		105,141,410
Cash and Investments with Fiscal Agents	 72,384,024	 	 291,668,109	_	364,052,133
Total	\$ 176,897,636	\$ 	\$ 292,204,859	<b>\$</b> _	469,102,495
Component Unit School Board					
Cash on Hand and In Banks	\$ (1,496,760)	\$ 	\$ ***	\$	(1,496,760)
Cash and Investments Controlled by City	44,101,989		***		44,101,989
Total	\$ 42,605,229	\$ 	\$ ***	\$_	42,605,229
Other Component Units					
Cash and Investments Controlled by City	\$ 163,873	\$ 602,724	\$ 	\$	766,597
Cash and Investments with Fiscal Agents	 2,334,376	 	 ***		2,334,376
Total	\$ 2,498,249	\$ \$ 602,724	\$ 	_ \$_	3,100,973
Grand Total	 <del></del> -			\$_	514,808,697

Exhibit XII (Continued)

#### **NOTE 4. RECEIVABLES**

Receivables at June 30, 2010 consist of the following:

**Primary Government** 

	General	Special Revenue	Capital Project		Total
Taxes					
Real Property	\$ 157,931,740	\$ 	\$ 	\$	157,931,740
Personal Property	44,099,076				44,099,076
Penalties and Interest	2,777,148			•	2,777,148
Other	619,388				619,388
Total Taxes	\$ 205,427,352	\$ uwa	\$ 	\$	205,427,352
Accounts	\$ 8,766,029	\$ 1,039,267	\$ 	\$	9,805,296
Interest	79,309	***			79,309
Intergovernmental	32,081,147	9,570,769			41,651,916
Notes	409,000	 38,597,698	 1,475,000		40,481,698
Gross Receivables	\$ 246,762,837	\$ 49,207,734	\$ 1,475,000	\$	297,445,571
Less: Allowance for					•
Uncollectibles	16,561,004	35,947,673	1,475,000		53,983,677
Net Receivables	\$ 230,201,833	\$ 13,260,061	\$ 	\$	243,461,894

Taxes receivable represents the current and past four years of uncollected tax levies for personal property taxes and the current and past nineteen years for uncollected tax levies on real property. The allowance for estimated uncollectible taxes receivable is 8.1 percent of the total taxes receivable at June 30, 2010 and is based on historical collection rates. Almost all of the uncollectible taxes derive from personal property taxes. Almost all of the real property tax receivables as of June 30, 2010 represent the second-half payment due for real estate taxes on November 15, 2010.

Receivables on a government-wide basis include taxes receivable of \$3.0 million that are not available to pay for current period expenditures and, therefore, are offset by the unearned revenue for the governmental funds. Tax revenues and the corresponding unearned revenue reported on a government-wide basis do not include approximately \$0.03 million of taxes that are considered current financial resources, and therefore, are reported in the governmental funds. This comprises:

Real Estate tax receivables	\$ (731,814)
Personal Property tax receivables	765,231
Total	\$ <u>33,417</u>

Exhibit XII (Continued)

#### NOTE 4. RECEIVABLES (Continued)

Governmental funds report unearned revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also include unearned revenue related to resources that have been received but not yet earned. At the end of FY 2010 unearned revenue in the governmental funds consisted of the following:

	 Unavailable		Unearned	Total
Property taxes, net of related allowances Grant proceeds received prior to	\$ 210,677,015	\$	4,594,778	\$ 215,271,793
completion of eligibility requirements  Total unearned revenue for governmental	 		5,293,381	 5,293,381
funds	\$ 210,677,015	_\$	9,888,159	\$ 220,565,174

#### **Component Units**

Receivables at June 30, 2010 consist of following:

	School		
	Board	Transit	 Total
Accounts	\$ 300,376	\$ 	\$ 300,376
Intergovernmental	5,384,581	108,495	 5,493,076
Total Receivables	\$ 5,684,957	\$ 108,495	\$ 5,793,452

All of the component units' receivables are considered to be collectible.

All deferred revenue in the component units is unearned.

#### A. Property Taxes

The City levies real estate taxes on all real property on a calendar year basis, at a rate enacted by the City Council on the assessed value of property (except public utility property) as determined by the Director of Real Estate Assessments of the City. The Commonwealth assesses public utility property. Neither the City nor the Commonwealth imposes a limitation on the tax rate. All property is assessed at 100 percent of fair market value and reassessed each year as of January 1. The Director of Real Estate Assessments, by authority of City ordinance, prorates billings for property incomplete as of January 1, but completed during the year.

Real estate taxes are billed in equal semi-annual installments due June 15 and November 15. The taxes receivable balance at June 30, 2010 includes amounts not yet received from the January 1, 2010 levy (due June 15 and November 15, 2010), less an allowance for uncollectibles. The installment due on November 15, 2010 is included as unavailable revenue since these taxes are restricted for use until FY 2011. Liens are placed on the property on the date real estate taxes become delinquent and must be satisfied prior to the sale or transfer of the property. In addition, any uncollected amounts from previous years' levies are incorporated in the taxes receivable balance. The tax rate was 97.8¢ and 90.3¢ per \$100 of assessed value during calendar years 2010 and 2009, respectively.

Exhibit XII (Continued)

#### NOTE 4. RECEIVABLES (Continued)

Personal property tax assessments on tangible business property and all motor vehicles are based on 100 percent of fair market value of the property as of January 1 of each year. For a vehicle, the tax may be prorated for the length of time the vehicle has situs in the City. Personal property taxes for the calendar year are due on October 5. Personal property taxes do not create a lien on property; however, City vehicle decals, which are required by law for all vehicles garaged in the City, may not be issued to any individual having outstanding personal property taxes. The taxes receivable balance at June 30, 2010 includes amounts not yet billed or received from the January 1, 2010 levy (due October 5, 2010). These taxes are included as unearned revenue since these taxes are restricted for use until FY 2011. The tax rates during calendar years 2010 and 2009 were \$4.75 for motor vehicles and tangible property and \$4.50 for machinery and tools per \$100 of assessed value. In addition, any uncollected amounts from prior year levies are incorporated in the taxes receivable balance. Under the provisions of the Personal Property Tax Relief Act of 1998 (PPTRA), the City billed and collected from the State 69 percent of most taxpayers' payments in FY 2010 for the January 1, 2009 levy for the Commonwealth's share of the local personal property tax payment with the remainder collected by the Commonwealth from taxpayers. Unavailable revenues include the state share of the January 1, 2010 levy.

#### B. Notes Receivable

The gross amount of notes receivable is primarily for the City's housing programs and consisted of the following at June 30, 2010:

#### **Governmental Activities**

General Fund	\$ 409,000
Special Revenue Fund	38,597,698
Capital Projects Fund	1,475,000
Less Allowance for	
Uncollectible Accounts	(37,431,673)
Net	\$ 3,050,025
Amounts due within one year	<b>\$</b> 97,359
Amounts due in more than one year	\$ 2,952,666

Exhibit XII (Continued)

#### NOTE 5. CAPITAL ASSETS

The following is a summary of the changes in capital assets for the fiscal year ended June 30, 2010:

#### **Governmental Activities**

	Restated Balance June 30, 2009		Increases			Decreases		Balance June 30, 2010	
Capital Assets Not Being Depreciated:									
Land and Land Improvements	\$	88,824,643	\$	3,194,745	\$		\$	92,019,388	
Construction in Progress		79,210,142		69,818,988		58,792,007		90,237,123	
Total Capital Assets	_		_		_		_		
Not Being Depreciated		168,034,785		73,013,733		58,792,007		182,256,511	
Depreciable Capital Assets:									
Buildings	\$	382,216,855	\$	49,096,420	\$		\$	431,313,275	
Infrastructure		144,121,593		42,314,225				186,435,818	
Intangible Assets		10,866,822		352,074		***		11,218,896	
Furniture and Other Equipment		59,749,864		5,280,780		7,992,493		57,038,151	
Total Depreciable Capital Assets	\$	596,955,134	\$	97,043,499	\$	7,992,493	\$	686 ,006,140	
Less Accumulated Depreciation for:		•							
Buildings	\$	89,677,699	\$	9,454,631	\$		\$	99,132,330	
Infrastructure		73,344,449		6,382,393				79,726,842	
Intangible Assets		10,157,173		384,632				10,541,805	
Furniture and Other Equipment		41,698,553		4,841,379		7,019,061		39,520,871	
Total Accumulated Depreciation	\$	214,877,874	\$	21,063,035	\$	7,019,061	\$	228,921,848	
Depreciable Capital Assets, Net	_\$_	382,077,260	_\$_	75,980,464	_\$_	973,432		457,084,292	
TOTALS	_\$_	550,112,045	\$	148,994,197		59,765,439	\$	639,340,803	

The City acquires and maintains all capital assets for the Library. Accordingly, Library capital assets are included in the governmental activities totals. The City implemented GASB 51 in FY 2010 and intangible assets are included in the beginning balance.

The following table shows beginning net capital assets restated for the effects of implementation of GASB Statement No. 51:

Capital Net Assets at June 30, 2009 – Primary Government	\$ 549,402,396
Net Intangible Assets (Net of Accumulated Depreciation)	 709,649
Restated Net Assets as of July 1, 2009	\$ 550,112,045

Exhibit XII (Continued)

#### **NOTE 5. CAPITAL ASSETS (Continued)**

Governmental activities capital assets, net of accumulated depreciation at June 30, 2010, are comprised of the following:

General Capital Assets, Net	\$ 629,419,082
Internal Service Fund Capital Assets, Net	9,921,721
TOTAL	<u>\$ 639,340,803</u>

Depreciation was charged to governmental functions as follows:

General Government	\$	1,613,662
Judicial Administration		486,270
Public Safety		2,747,041
Public Works		8,905,736
Health and Welfare		599,468
Culture and Recreation		2,254,318
Education		4,242,357
Community Development		214,183
Total	<u>\$.2</u>	1,063,035

Capital outlays are reported as expenditures in the governmental funds; however, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. The adjustment from governmental funds to the government-wide statements is summarized as follows:

#### **Primary Government**

City Capital Outlay	\$ 93,369,996
Donated Assets	37,611,520
Depreciation Expense	(21,063,035)
Capital Outlay not Capitalized	(26,682,138)
Total Adjustment	\$ 83,236,343

Donated assets are comprised of infrastructure donated by developers.

#### Net assets invested in capital assets, net of related debt is computed as follows:

Capital Assets (net)		\$ 639,340,803
Construction in progress		(90,237,123)
Completed Capital Assets		549,103,680
Outstanding bonds	\$ (364,485,000)	
Bond premium	 (8,873,623)	
	 (373,358,623)	
Unspent bond proceeds at SNAP	 72,269,397	
	 	(301,089,226)
Invested in Capital Assets Net of Debt		\$ 248,014,454

Exhibit XII (Continued)

#### **NOTE 5. CAPITAL ASSETS (Continued)**

#### Component Unit - School Board

The following is a summary of the changes in capital assets for the fiscal year ended June 30, 2010:

	Balance June 30, 2009		Increases	Dec	creases		Balance June 30, 2010
Capital Assets Not Being Depreciated:	 						
Land and Land Improvements	\$ 999,381	\$		\$	***	\$	999,381
Total Capital Assets	 _		_				
Not Being Depreciated	\$ 999,381	_\$_				_\$_	999,381
Depreciable Capital Assets:							
Buildings	\$ 36,364,241	\$	491,281	\$		\$	36,855,522
Furniture and Other Equipment	 11,307,456		304,916				11,612,372
Total Depreciable Capital Assets	\$ 47,671,697	\$	796,197	\$		\$	48,467,894
Less Accumulated Depreciation	 41,103,235		1,278,886				42,382,121
Depreciable Capital Assets, Net	\$ 6,568,462	\$	(482,689)	\$		\$	6,085,773
TOTALS	\$ 7,567,843	\$	(482,689)	\$		\$	7,085,154

In FY 2002, the Virginia Assembly passed a general law to respond to GASB Statement No. 34 that establishes the local option of creating, for financial reporting purposes, a tenancy in common with the local school board when a city or county issues bonds for acquisition, construction or improvement of public school property. The sole purpose of the law is to allow cities and counties the ability to record together school assets and related debt liabilities. As a result, certain assets purchased with the City's general obligation bonds are now recorded as part of the primary government. According to the law, the tenancy in common ends when the associated obligation is repaid; therefore, the assets will revert to the Alexandria School Board when the bonds are repaid. Nothing in the law alters the authority or responsibility of the local school board or control of the assets.

All depreciation was charged to education.

Exhibit XII (Continued)

#### NOTE 5. CAPITAL ASSETS (Continued)

#### Component Unit - Alexandria Transit Company

	Balance <u>June 30, 2009</u>	<u>Increases</u>	<u>Decreases</u>	Balance <u>June 30, 2010</u>
Capital Assets Not Being Depreciated: Land and Land Improvements	\$ 6,504,807	\$	\$	\$ 6,504,807
Depreciable Capital Assets:				
Equipment	\$ 21,266,275	\$ 103,087	\$ 696,234	\$ 20,673,128
Less Accumulated Depreciation	<u>12,706,878</u>	1,539,342	<u>696,234</u>	<u>13,549,986</u>
Total Depreciable Capital Assets, Net	\$ <u>8,559,397</u>	<u>\$(1,436,255)</u>	<u>\$</u>	<b>\$</b> 7,123,142
TOTALS	\$ 15.064,204	\$(1,436,255)	<u>\$</u>	<u>\$ 13,627,949</u>

All depreciation was charged to transit.

#### **Primary Government**

Construction in progress is composed of the following at June 30, 2010:

		Expended	
	Project	Through	
	<b>Authorization</b>	<u>June 30, 2010</u>	Committed
School Capital Projects	\$ 28,410,357	\$ 17,027,209	\$
Infrastructure	23,168,044	18,207,889	3,494,895
Housing and Community Improvement	595,128	87,294	95,159
Parks and Recreation Facilities	1,478,797	188,929	484,919
Public Buildings	3,534,276	2,332,702	815,296
Public Safety Buildings	64,575,581	49,536,474	14,968,934
Information Technology	3,134,327	<u>2,856,626</u>	21,642
TOTALS	<u>\$ 124,896,510</u>	<u>\$ 90,237,123</u>	<u>\$ 19,880,845</u>

#### **Component Units**

There was no construction in progress authorizations for the component units.

Exhibit XII (Continued)

#### NOTE 6. RISK MANAGEMENT

The City is exposed to various losses related to torts: theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. It is the policy of the City to retain risks of losses in those areas where it believes it is more economical to manage its risks internally and account for any claims settlement in the General Fund. Exceptions to the self-insurance program are made when insurance coverage is available and when premiums are cost effective. The City is covered by property/casualty insurance policies on real and personal property (except vehicles) and the following liability insurance policies as of June 30, 2010: public entity and public officials excess liability, medical malpractice liability, voting booths, special events, vacant buildings, volunteer liability, and commercial crime. In addition, the City maintains excess workers' compensation insurance. The City maintains a blanket surety bond on all City workers who handle funds and excess amounts on key officials. There were no material reductions in insurance coverage from coverage in the prior fiscal year, nor did settlements exceed coverage for any of the past three fiscal years.

The City is self insured for workers' compensation claims up to \$1 million and for public officers, public entity, physical damage to vehicles, and vehicle general liability under \$2 million and over \$10 million.

The following Constitutional Officers and City employees are covered by surety bonds issued in the amounts shown below by Aetna Casualty and Surety as of June 30, 2010:

Director of Finance	,
Treasury Director	)
Revenue Director	)
Clerk of the Circuit Court\$ 103,000	*
Sheriff\$ 30,000	*
All other City employees\$ 100,000	)
Alexandria Historic Restoration and Preservation Commissioners \$ 10,000	)

<sup>\*</sup> Bond provided by the Commonwealth of Virginia

#### Self-Insurance

The non-current portion of unpaid workers' compensation claims amounted to approximately \$10.3 million as of June 30, 2010 and is reflected in the government-wide statements. The current portion is recorded as an accrued liability in the General Fund and the government-wide financial statements. In FY 2010 the City became self-insured for one of the two health insurance plans offered to employees. At June 30, 2010 the current portion of employees' health insurance was \$0.9 million which represents an estimate of health insurance claims that have been incurred but not reported and are reported in accrued liabilities. The amount of expenditures did not exceed funds that are available to pay the claims. Therefore a long-term liability has not been recorded as of June 30, 2010. Liabilities are reported when it is probable that losses have occurred and the amounts of the losses can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported to date. Liabilities are determined using a combination of actual claims experience and actuarially determined amounts and include incremental claim adjustment expenses and estimated recoveries. An independent contractor processes claims and the City records a provision and liability in the government-wide statements and General Fund (current portion only) for an estimate of incurred but not reported claims.

Exhibit XII (Continued)

#### NOTE 6. RISK MANAGEMENT (Continued)

Changes in the estimated claims payable for workers' compensation and health insurance during the fiscal years ended June 30, 2010 and 2009 were as follows:

		Worker's Compensation		Health Insurance
July 1, 2008 Liability Balances	\$	7,403,373	\$	
Claims and changes in estimates		3,862,655		13,003,349
Claim Payments		(2,161,199)		(11,814,462)
June 30, 2009 Liability Balances	. \$	9,104,829	-\$	1,188,887
Claims and changes in estimates		2,947,465		13,327,587
Claim Payments		(1,779,843)		(13,633,541)
June 30, 2010 Liability Balances	\$	10,272,451	\$	882,933

#### **Insurance Designation**

In addition, the City has established a General Fund fund balance self-insurance designation of \$5 million as of June 30, 2010.

#### Risk Pools

On March 15, 1986, the City joined the Commonwealth of Virginia's Law Enforcement Liability plan, called VA Risk, on behalf of the Office of the Sheriff. The Division of Risk Management of the Commonwealth's Department of General Services operates VA Risk. It was created in accordance with Sec. 2.1-526.8:1 of the Code of Virginia, which says that the State shall have the right and duty to defend any suit seeking damages or compensation against the City's officials and employees on account of wrongful acts, even if any of the allegations of the suit are groundless, false, or fraudulent, and may make investigation and settlement of any claims or suit as deemed expedient. The limits of VA Risk coverage are \$1 million per claim. The City retains the risk for all claims in excess of \$1 million.

#### **Component Units**

The School Board carries insurance for all risks of loss, including property insurance, theft, auto liability, physical damage, and general liability insurance through the Virginia Municipal League. The School Board is self-insured for workers compensation. School management has estimated their workers compensation liability to be \$0.7 million as of June 30, 2010. Settled claims resulting from these risks have not exceeded commercial insurance coverage. There were no material reductions in insurance coverage from coverage in the prior fiscal year nor did settlements exceed coverage for any of the past three fiscal years.

The Library carries commercial insurance with the Virginia Municipal League for all risks of loss including property insurance, theft, auto liability, physical damage, and general liability insurances. There were no material reductions in insurance coverage from coverage in the prior fiscal year, nor did settlements exceed coverage for any of the past three fiscal years.

On October 1, 1987, the Alexandria Transit Company joined the Virginia Transit Liability Pool. Commercial companies service the Virginia Transit Liability Pool.

Exhibit XII (Continued)

#### NOTE 6. RISK MANAGEMENT (Continued)

The coverage and limits of the pool's liability to the City are as follows:

Commercial General Liability	\$10 million
Automobile Liability	\$10 million
Uninsured Motorist	\$50,000
Automobile Physical Damage	(Actual Value)

Under the provisions of the Virginia Workers' Compensation Act, the Alexandria Transit Company has secured the payment of Virginia compensation benefits and employers' liability coverage with the Virginia Municipal Group Self-Insurance Association (VMGSIA). VMGSIA is a public entity risk pool providing a comprehensive workers' compensation insurance program to Virginia municipalities and other local government entities. In addition to insurance coverage, the program provides risk management services with emphasis on loss control and claims administration. The Alexandria Transit Company pays an annual premium to VMGSIA for workers' compensation coverage. VMGSIA is self-sustaining through member premiums and will reinsure for claims in excess of \$5 million. Each member's premium is determined through an actuarial analysis based upon the individual member's past experience and number of employees. In FY 2010, the Alexandria Transit Company paid an annual premium of \$0.28 million for participation in this pool.

Exhibit XII (Continued)

#### NOTE 7. OPERATING LEASES

#### Rental Costs

The City and the School Board lease office space and equipment under various long-term operating lease agreements expiring at various dates through FY 2025. Certain leases contain provisions for possible future increased rentals based upon changes in the Consumer Price Index.

Scheduled minimum rental payments for succeeding fiscal years ending June 30 are as follows:

	Primary	School Board
Fiscal Year	Government	Component Unit
2011	\$ 6,621,815	\$ 1,030,510
2012	6,887,503	1,057,510
2013	6,194,809	1,062,752
2014	5,039,322	862,643
2015	5,249,931	895,262
2016-2020	9,437,592	
2021-2025	5,299,635	

Total rental costs during FY 2010 for operating leases were \$6.6 million for the Primary Government and \$2.9 million for the School Board.

#### Rental Revenues

The City also leases various City-owned properties and buildings under non-cancellable long-term lease agreements through FY 2022. The net book value of leased assets of \$3.9 million (cost of \$5.7 million less accumulated deprecation of \$1.8 million) is included in capital assets in the government-wide financial statements. Certain leases contain provisions for future increased revenues based upon changes in the Consumer Price Index.

Scheduled minimum revenues for succeeding fiscal years ending June 30 are as follows:

Fiscal Year	Total Revenues
2011	\$ 485,122
2012	39,687
2013	40,878
2014	42,104
2015	43,367
2016-2020	96.384

Exhibit XII (Continued)

#### NOTE 8. COMMITMENTS AND CONTINGENCIES

#### A. Washington Metropolitan Area Transit Authority

The City's commitments to the Washington Metropolitan Area Transit Authority (WMATA) are comprised of agreements to make capital contributions for construction of the rail transit system, contributions for replacement and improvement of rail and bus equipment, and payments of operating subsidies for both rail bus and paratransit systems.

The City and other participating jurisdictions have entered into a series of capital contributions agreements with WMATA to fund the local share of the cost of the regional Metrorail, Metrobus and Metro Access transit systems. The City's commitments are summarized as follows:

#### 1. Capital contributions - Bus and Rail Replacement

During FY 2004 the WMATA Board, the City and other participating jurisdictions in the Washington D.C. area discussed and negotiated a new "Metro Matters" multi-year capital funding agreement. This agreement reflects some \$3.2 billion in Metrorail and Metrobus infrastructure capital improvements, as well as expansion of Metro transit services through the acquisition of new railcars and buses. The participating jurisdictions' share is planned at \$1.9 billion over a 20-year period with \$0.9 billion planned during the first six years. The City's share is \$82.5 million over the 20-year period with \$40.7 million planned during the first six years. The Metro Matters interjurisdictional agreement was signed by the City of Alexandria on September 28, 2004. The City opted out of the new 2009 series bond issue by prefunding its share. In June, 2010, a new funding agreement was signed by all members of the WMATA Compact. It sets forth a commitment of one year's funding with five planning years. The new funding agreement assumes an increase of \$150 million per year of new federal funds, matched by the Commonwealth of Virginia, the State of Maryland, and the District of Columbia. The new agreement, totals to \$5.0 billion, of which \$2.5 billion will be funded by the federal government. The participating jurisdictions' financial obligations, including the City, per the Metro Matters agreement, are subject to individual jurisdictional annual appropriation consideration.

For the fiscal year ended June 30, 2010, the total City obligation was \$8.8 million \$7.4 million of which was funded from the City's capital project fund with the remaining \$1.4 million being funded from NVTC credits.

#### 2. Operating subsidies - Bus and Rail Systems

During the fiscal year ended June 30, 2010, obligations for bus and rail subsidies amounted to \$19.9 million. The City paid this obligation from the following sources:

City payments	\$ 3,018,509
State Aid and State Motor Fuel Sales Tax revenues	. 16,811,556
Investment earnings	98,924
TOTAL	<u>\$19,928,989</u>

Expected obligations for FY 2011 are \$20.3 million of which \$6.4 million is expected to be paid from the City's General Fund.

#### 3. WMATA Transit Revenue Bonds

WMATA issued approximately \$1 billion of federally guaranteed transit revenue bonds to fund part of the construction of the rail transit system. Operating revenues have been insufficient to retire this debt. The federal government and WMATA entered into an agreement whereby the federal government agreed to pay two-thirds of the debt service costs for these bonds and to advance part of the remaining one third during the first three years of the agreement. The agreement requires that WMATA repay the federal advances, with interest, and one-third of the

Exhibit XII (Continued)

#### NOTE 8. COMMITMENTS AND CONTINGENCIES (Continued)

debt service on the bonds. WMATA allocated the cost of the advances and the one-third of the debt service costs among the participating jurisdictions. The City has not agreed to any payments for the one-third allocation of debt service, but the Northern Virginia Transportation Commission (NVTC) has paid, from state aid, all such costs allocated to Northern Virginia jurisdictions, of which \$1,418,200 was the City's allocation during the fiscal year ended June 30, 2009. However, NVTC has not paid any of the allocations for federal advances. In July of 1985, the Alexandria City Council authorized NVTC to pay \$4.2 million to WMATA, including accrued interest, from state aid on deposit to the credit of the City. This was the total amount allocated to the City by WMATA for advances by the federal government, including accrued interest. The City has thus, with such authorization, satisfied all claims due WMATA for transit revenue bonds.

#### B. Litigation

The City is contingently liable with respect to lawsuits and other claims that arise in the ordinary course of its operations. It is the opinion of City management and the City Attorney that any losses not covered by insurance that may ultimately be incurred as a result of the suits and claims will not be material.

#### C. Waste-To-Energy Facility

The City has guaranteed annual tonnage of acceptable waste commitment to the Waste-to-Energy Facility, which is owned and operated by a private corporation. The commitment, which is joint with Arlington County, is based on a percent of solid waste the City and Arlington County expects to collect together. The facility charges fees on each ton based on defined costs, as well as has two multi-year contracts for large haulers where a fee discount applies. It is expected that the City and Arlington County will be able to continue to meet their minimum requirement for annual tonnage of 225,000 tons per year. For FY 2010 and for every year the facility has been open, the City and Arlington County exceeded the minimum annual tonnage requirement. If the City would be required to augment this requirement, the financial effect on the City would be immaterial.

On December 1, 1984, an inter-local joint enterprise agreement was entered into between the Alexandria Sanitation Authority and the Arlington Solid Waste Authority (the "Authorities"). The Joint Enterprise, referred to as the Alexandria/Arlington Resource Recovery Corporation, was formed to design, construct, equip, test, then operate a solid waste disposal facility having an installed capacity of 975 tons per day of mixed municipal solid waste. The facility is located at 5301 Eisenhower Avenue, Alexandria, Virginia. The Alexandria Industrial Development Authority issued revenue bonds and proceeds were lent to the Authorities to construct the facility.

On October 22, 1985, the Authorities sold the Facility to a private company ("the Corporation") pursuant to a Conditional Sale and Security Agreement (the Agreement). The sale involved the transfer of construction-in-progress together with marketable securities and other assets. The Corporation assumed the obligation to provide funds adequate to pay the current liabilities and the outstanding revenue bonds payable as of October 22, 1985. This Agreement requires the Authorities to transfer full title to the Facility only when principal and interest on the outstanding revenue bonds or any subsequent refinancing revenue bonds have been paid in full. The Agreement also entitles the Authorities to repossess the Facility if revenue bond debt service payments are not made.

In connection with this transaction, the Corporation entered into a Facility Agreement dated as of October 1, 1986, obligating it to construct the Facility and to provide waste disposal services to the City of Alexandria, Arlington County, and the Authorities for 20 years. Under the Facility Agreement, the City has a guaranteed annual tonnage of acceptable waste commitment to the Facility. The commitment was based on a percent of solid waste the City expects to collect. The Facility charges a fee on each ton based on defined costs, and the City has met its requirement for annual tonnage each year.

Federal law changes in the Clean Air Act and subsequent regulations required the City and Arlington County to invest in a retrofit for new equipment at the Waste-To-Energy Facility. In July 1998, the Authorities advance refunded \$55 million of the outstanding revenue bonds (Series 1998 A bonds) for the Facility to take

Exhibit XII (Continued)

#### NOTE 8. COMMITMENTS AND CONTINGENCIES (Continued)

advantage of lower interest rates. The Series A bonds were fully repaid in FY 2008. In November 1998, the Arlington Industrial Development Authority issued \$48.6 million in new retrofit revenue bonds (Series 1998 B bonds) to cover the cost of new pollution abatement equipment at the Facility required by federal law. The proceeds of the Series 1998 B bonds were lent to Authorities to construct the equipment.

The retrofitting of the Facility's boiler units with certain air pollution control equipment was made necessary by the U. S. Environmental Protection Agency regulations adopted pursuant to the 1990 Clean Air Act Amendments, which imposed more stringent emission limitations on waste-to energy facilities. The Corporation has agreed to design, construct, start-up, and test the equipment so that it passes the Acceptance tests.

Since Acceptance testing on each unit was completed in November 2000, the Operating Lease agreement between the Authorities and the Corporation took effect in January 2001. Since in essence the lease is a capital lease, the capital assets completed and covered by the lease and the promissory note are removed from the City records and are now considered a part of the plant. In FY 2008 they have been recorded in the same manner, as is the rest of the plant.

The Alexandria/Arlington Waste Disposal Trust Fund ("the Trust") is a private purpose trust fund of Arlington County, Virginia and, accordingly, the financial position and results of operations of the Trust are reflected in the comprehensive annual financial report of Arlington County, Virginia. The City of Alexandria, Virginia and Arlington County, Virginia each have a 50% ownership interest in the Trust; however, because Arlington County performs the administrative functions for the Trust, it is reflected in the Arlington County reporting entity. As part of the Conditional Sale and Security Agreement, the Corporation made a payment of \$1 million to the Trust, which was to be used as a reserve for future expenditures.

The Trust Fund derives its revenue from the following sources: a portion of the annual property tax assessment by the City of Alexandria, interest on invested funds and a portion of special revenues generated on contract waste and was \$0.5 million for FY 2010.

Expenditures such as capital costs of repairs, replacement/changes to the facility, and waste recycling programs/activities which benefit the two jurisdictions are eligible for reimbursement though the Trust. In addition, in FY 2010 the Trust has been used to pay consulting fees to an engineering firm for operations and maintenance audits of the facility, for oversight of the new construction and for legal consulting fees paid for services related to the issuance of retrofit financing.

The Trust also has been used to subsidize the difference between the contractual tipping fee paid by haulers under special contracts and the standard tipping fee and to cover deficiencies arising in the "income-available-for-debt-service" calculations mandated by the Facility Agreement between the Corporation, the jurisdictions, and the Authorities. In June 2001, the City of Alexandria, with the concurrence of Arlington County, took responsibility for the investment of Trust fund monies.

Operating costs of the facility are paid for primarily through tipping fees. The City paid \$1.8 million in tipping fees in FY 2010. In the event of a revenue shortfall at the facility, the City is not responsible for the repayment of the bonds. The Alexandria Sanitation Authority and the Arlington Solid Waste Authority have certain bond repayment obligations.

#### D. Northern Virginia Transportation District Bonds

In November 1999, the City signed an agreement with the Commonwealth Transportation Board to provide \$256,070 annually, subject to appropriation, to finance certain Northern Virginia Transportation District Bond projects benefiting the City and other jurisdictions in Northern Virginia. The FY 2010 payment of \$256,070 was made from the proceeds from the City's telecommunications tax received by the General Fund. The City is not liable for repayment of the 20-year bonds.

Exhibit XII (Continued)

#### NOTE 9. LONG-TERM DEBT

General Obligation Bonds - The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the City. These bonds are subject to the provisions of the Internal Revenue Code of 1986 related to arbitrage and interest income tax regulations under those provisions. The City currently has no outstanding arbitrage obligation. General obligation bonds outstanding as of June 30, 2010 are composed of the following individual issues:

\$35.2 million Public Improvement (tax-exempt) Bonds of 2009 installments ranging from \$1.1 million to		
\$4.1 million through 2019, bearing interest at rates ranging from 1.75 percent to 4.0 percent. The Bonds		
are not subject to redemption prior to maturity	<b> </b> \$	35,200,000
\$44.5 million Public Improvement (taxable-Build America) Bonds of 2009 installments ranging from		
\$4.1 million to \$4.8 million through 2029, bearing interest at rates ranging from 4.85 percent to 5.7		
percent for which the Federal government provides a 35 percent interest rate subsidy. The Bonds		
maturing on or after July 1, 2019, are subject to optional redemption before maturity on or after July 1,		
2019, at the direction of the City, in whole or in part installments of \$5,000 at any time or from time to		
time at par plus the interest accrued on the principal amount to be redeemed to the date fixed for		
redemption		44,500,000
\$58.0 million Public Improvement (tax-exempt) Bonds of 2008 installments ranging from \$0.9 million to		44,500,000
\$3.1 million through 2028, bearing interest at rates ranging from 3.375 percent to 5.0 percent. The		
Bonds maturing on or after July 15, 2019, are subject to optional redemption before maturity on or after		
July 15, 2018, at the direction of the City, in whole or in part installments of \$5,000 at any time or from		
time to time at par plus the interest accrued on the principal amount to be redeemed to the date fixed for		
		57 100 000
redemption	<b> </b>	57,100,000
\$5.0 million Public Improvement (taxable) Bonds of 2008 installments ranging from \$0.25 million to		
\$1.25 million through 2028, bearing interest at rates ranging from 4.5 percent to 5.6 percent. The Bonds		
maturing on or after July 15, 2019, are subject to optional redemption before maturity on or after July 15,		
2018, at the direction of the City, in whole or in part installments of \$5,000 at any time or from time to		
time at par plus the interest accrued on the principal amount to be redeemed to the date fixed for		
redemption		4,750,000
\$22.8 million Public Improvement (tax-exempt) Refunding Bonds of 2007 installments ranging from		
\$2.8 million to \$2.9 million through 2021, bearing interest at rates ranging from 4.0 percent to 5.0		
percent. The bonds are not subject to redemption prior to their maturity		22,815,000
\$56 million Public Improvement (tax-exempt) Bonds of 2006 installments of \$2.9 million through 2026,		
bearing interest at rates ranging from 4.00 percent to 5.0 percent. The bonds maturing on or after June		
15, 2017, are subject to optional redemption before maturity on or after June 15, 2016, at the direction of		
the City, in whole or in part installments of \$5,000 at any time or from time to time at par plus the		
interest accrued on the principal amount to be redeemed to the date fixed for redemption		46,660,000
\$15 million Public Improvement (taxable) Bonds of 2006 installments of \$0.75 million through 2026,		· · · · · · · · · · · · · · · · · · ·
bearing interest at rates ranging from 5.5 percent to 5.95 percent. The bonds maturing before December		
15, 2016 are not subject to redemption before maturity. The bonds maturing on or after June 15, 2017,		
are subject to optional redemption before maturity on or after June 15, 2016, at the direction of the City,		
in whole or in part installments of \$5,000, at any time or from time to time at par plus accrued interest on		
the principal amount to be redeemed to the date fixed for redemption		12,000,000
the state of the s		12,000,000

Exhibit XII (Continued)

#### NOTE 9. LONG-TERM DEBT (Continued)

interest at rates ranging from 3.0 percent to 5.0 percent. The bonds maturing before December 15, 2015 are not subject to redemption before maturity. Beginning December 15, 2014, bonds maturing on or after June 15, 2015 are subject to redemption at the direction of the City, in whole or in part in installments of \$5,000, at certain redemption prices that include a redemption premium plus accrued interest.  \$ 41,100,00 \$32.5 million Refunding Bonds of 2004 installments ranging from \$0.2 million to \$3.205 million through 2020, bearing interest at rates ranging from 3.5 percent to 5.0 percent. The bonds maturing before June 15, 2015 are not subject to redemption before maturity. Beginning June 15, 2015, bonds maturing on or after June 15, 2015 are subject to redemption prices that include a redemption premium plus accrued interest.  \$ 30,770,00 \$64.7 million Public Improvement Bonds of 2004 installments ranging from \$3.3 million to \$3.8 million through 2023, bearing interest at rates ranging from 4.0 percent to 5.0 percent. The bonds maturing before June 15, 2015 are subject to redemption before maturity. Beginning June 15, 2014, bonds maturing on or after June 15, 2015 are subject to redemption at the direction of the City, in whole or in part in installments of \$5,000, at certain redemption prices that include a redemption premium plus accrued interest.  \$ 41,100,00 \$30,770,0			
are not subject to redemption before maturity. Beginning December 15, 2014, bonds maturing on or after June 15, 2015 are subject to redemption at the direction of the City, in whole or in part in installments of \$5,000, at certain redemption prices that include a redemption premium plus accrued interest	\$54.8 million Public Improvement Bonds of 2004 installments of \$2.74 million through 2024, bearing		
June 15, 2015 are subject to redemption at the direction of the City, in whole or in part in installments of \$5,000, at certain redemption prices that include a redemption premium plus accrued interest			
\$5,000, at certain redemption prices that include a redemption premium plus accrued interest		l	
\$32.5 million Refunding Bonds of 2004 installments ranging from \$0.2 million to \$3.205 million through 2020, bearing interest at rates ranging from 3.5 percent to 5.0 percent. The bonds maturing before June 15, 2015 are not subject to redemption before maturity. Beginning June 15, 2015, bonds maturing on or after June 15, 2015 are subject to redemption at the direction of the City, in whole or in part in installments of \$5,000, at certain redemption prices that include a redemption premium plus accrued interest		l	
2020, bearing interest at rates ranging from 3.5 percent to 5.0 percent. The bonds maturing before June 15, 2015 are not subject to redemption before maturity. Beginning June 15, 2015, bonds maturing on or after June 15, 2015 are subject to redemption at the direction of the City, in whole or in part in installments of \$5,000, at certain redemption prices that include a redemption premium plus accrued interest		\$	41,100,000
15, 2015 are not subject to redemption before maturity. Beginning June 15, 2015, bonds maturing on or after June 15, 2015 are subject to redemption at the direction of the City, in whole or in part in installments of \$5,000, at certain redemption prices that include a redemption premium plus accrued interest		l	
after June 15, 2015 are subject to redemption at the direction of the City, in whole or in part in installments of \$5,000, at certain redemption prices that include a redemption premium plus accrued interest		l	!
installments of \$5,000, at certain redemption prices that include a redemption premium plus accrued interest		l	
interest		l	
\$64.7 million Public Improvement Bonds of 2004 installments ranging from \$3.3 million to \$3.8 million through 2023, bearing interest at rates ranging from 4.0 percent to 5.0 percent. The bonds maturing before June 15, 2015 are not subject to redemption before maturity. Beginning June 15, 2014, bonds maturing on or after June 15, 2015 are subject to redemption at the direction of the City, in whole or in part in installments of \$5,000, at certain redemption prices that include a redemption premium plus accrued interest		l	
through 2023, bearing interest at rates ranging from 4.0 percent to 5.0 percent. The bonds maturing before June 15, 2015 are not subject to redemption before maturity. Beginning June 15, 2014, bonds maturing on or after June 15, 2015 are subject to redemption at the direction of the City, in whole or in part in installments of \$5,000, at certain redemption prices that include a redemption premium plus accrued interest		<u> </u>	30,770,000
before June 15, 2015 are not subject to redemption before maturity. Beginning June 15, 2014, bonds maturing on or after June 15, 2015 are subject to redemption at the direction of the City, in whole or in part in installments of \$5,000, at certain redemption prices that include a redemption premium plus accrued interest		l	
maturing on or after June 15, 2015 are subject to redemption at the direction of the City, in whole or in part in installments of \$5,000, at certain redemption prices that include a redemption premium plus accrued interest		l	
part in installments of \$5,000, at certain redemption prices that include a redemption premium plus  accrued interest		l	
accrued interest		l	
\$54.5 million Public Improvement Bonds of 2001 due in installments of \$2.9 million through 2013, bearing interest at rates ranging from 4.25 percent to 4.5 percent. The bonds are not subject to redemption prior to maturity. (\$23.2 million refunded in May 2007)		l	
bearing interest at rates ranging from 4.25 percent to 4.5 percent. The bonds are not subject to redemption prior to maturity. (\$23.2 million refunded in May 2007)		ļ	42,900,000
redemption prior to maturity. (\$23.2 million refunded in May 2007)	\$54.5 million Public Improvement Bonds of 2001 due in installments of \$2.9 million through 2013,	l	
\$40 million Public Improvement Bonds of 1999 due in annual installments of \$2 million through 2019, bearing interest at rates ranging from 4.25 percent to 5.0 percent. The bonds are not subject to redemption prior to maturity	bearing interest at rates ranging from 4.25 percent to 4.5 percent. The bonds are not subject to	l	
bearing interest at rates ranging from 4.25 percent to 5.0 percent. The bonds are not subject to redemption prior to maturity	redemption prior to maturity. (\$23.2 million refunded in May 2007)		8,690,000
redemption prior to maturity	\$40 million Public Improvement Bonds of 1999 due in annual installments of \$2 million through 2019,		
	bearing interest at rates ranging from 4.25 percent to 5.0 percent. The bonds are not subject to	l	
Total \$ 364 485 00	redemption prior to maturity		18,000,000
<u> </u>	Total	\$	<u>364,485,000</u>

Exhibit XII (Continued)

#### NOTE 9. LONG-TERM DEBT (Continued)

Public Improvement Bonds of 2009 (Tax-Exempt)

	<u> </u>		Maturity Date
<u>CUSIP</u>	<u>Issue</u>	<u>Rate</u>	July 1,
015302D90	\$ 1,100,000	4.00%	2010
015302E24	2,200,000	3.00%	2011
015302E32	3,200,000	4.00%	2012
015302E40	4,100,000	1.75%	2013
015302E57	4,100,000	2.13%	2014
015302E65	4,100,000	3.00%	2015
015302E73	4,100,000	3.00%	2016
015302E81	4,100,000	4.00%	2017
015302E99	4,100,000	4.00%	2018
015302F23	4,100,000	4.00%	2019
Total	\$ 35,200,000	•	

Public Improvement Bonds of 2009 (Taxable-Build America Bonds)

			Maturity Date
<u>CUSIP</u>	<u>Issue</u>	<u>Rate</u>	<u>July 1, </u>
015302F31	\$ 4,100,000	4.85%	2020
015302F49	4,100,000	5.00%	2021
015302F56	4,100,000	5.10%	2022
015302F64	4,100,000	5.20%	2023
015302F72	4,100,000	5.30%	2024
015302F80	4,800,000	5.40%	2025
015302F98	4,800,000	5.50%	2026
015302G22	4,800,000	5.60%	2027
015302G30	4,800,000	5.65%	2028
015302G48	4,800,000	5.70%	2029
Total	\$ 44,500,000		

Exhibit XII (Continued)

#### NOTE 9. LONG-TERM DEBT (Continued)

Public Improvement Bonds of 2008 (Tax-exempt)

CUSIP         Issue         Rate         July 15,           015302A28         \$ 1,900,000         3.38%         2010           015302A36         2,500,000         3.38%         2011           015302A44         3,100,000         5.00%         2012           015302A51         3,100,000         3.50%         2013           015302A69         3,100,000         5.00%         2015           015302A77         3,100,000         5.00%         2016           015302A85         3,100,000         5.00%         2017           015302B27         3,100,000         5.00%         2018           015302B35         3,100,000         4.00%         2019           015302B43         3,100,000         4.25%         2020           015302B50         3,100,000         4.00%         2021           015302B68         3,100,000         4.00%         2022           015302B76         3,100,000         4.13%         2023           015302B92         3,100,000         4.25%         2025           015302C36         3,100,000         4.25%         2025           015302C26         3,100,000         4.25%         2026           015302C242		rubiic improvemen	<u>L DUHUS UI 4000 ( I MX-</u>	exempt)
015302A28         \$ 1,900,000         3.38%         2010           015302A36         2,500,000         3.38%         2011           015302A44         3,100,000         5.00%         2012           015302A51         3,100,000         3.50%         2013           015302A69         3,100,000         3.50%         2014           015302A77         3,100,000         5.00%         2015           015302A85         3,100,000         5.00%         2016           015302B27         3,100,000         4.00%         2018           015302B35         3,100,000         4.00%         2019           015302B43         3,100,000         4.25%         2020           015302B50         3,100,000         4.00%         2021           015302B68         3,100,000         4.00%         2022           015302B76         3,100,000         4.13%         2023           015302B84         3,100,000         4.20%         2024           015302C26         3,100,000         4.25%         2025           015302C26         3,100,000         4.25%         2026           015302C24         3,100,000         4.30%         2027           015302C42		·	•	Maturity Date
015302A36       2,500,000       3.38%       2011         015302A44       3,100,000       5.00%       2012         015302A51       3,100,000       3.50%       2013         015302A69       3,100,000       3.50%       2014         015302A77       3,100,000       5.00%       2015         015302A85       3,100,000       5.00%       2016         015302B27       3,100,000       5.00%       2017         015302B27       3,100,000       4.00%       2018         015302B35       3,100,000       4.00%       2019         015302B43       3,100,000       4.25%       2020         015302B50       3,100,000       4.00%       2021         015302B68       3,100,000       4.00%       2022         015302B76       3,100,000       4.13%       2023         015302B92       3,100,000       4.25%       2026         015302C26       3,100,000       4.25%       2025         015302C34       3,100,000       4.30%       2027         015302C42       3,100,000       4.38%       2028	<u>CUSIP</u>	<u>Issue</u>	<u>Rate</u>	<u>July 15,</u>
015302A44       3,100,000       5.00%       2012         015302A51       3,100,000       3.50%       2013         015302A69       3,100,000       3.50%       2014         015302A77       3,100,000       5.00%       2015         015302A85       3,100,000       5.00%       2016         015302A93       3,100,000       5.00%       2017         015302B27       3,100,000       4.00%       2018         015302B35       3,100,000       4.00%       2019         015302B43       3,100,000       4.25%       2020         015302B50       3,100,000       4.00%       2021         015302B68       3,100,000       4.13%       2023         015302B76       3,100,000       4.20%       2024         015302B84       3,100,000       4.25%       2025         015302C26       3,100,000       4.25%       2025         015302C34       3,100,000       4.25%       2026         015302C42       3,100,000       4.38%       2028	015302A28	\$ 1,900,000	3.38%	2010
015302A51       3,100,000       3.50%       2013         015302A69       3,100,000       3.50%       2014         015302A77       3,100,000       5.00%       2015         015302A85       3,100,000       5.00%       2016         015302A93       3,100,000       5.00%       2017         015302B27       3,100,000       4.00%       2018         015302B35       3,100,000       4.00%       2019         015302B43       3,100,000       4.25%       2020         015302B50       3,100,000       4.00%       2021         015302B68       3,100,000       4.13%       2023         015302B76       3,100,000       4.20%       2024         015302B92       3,100,000       4.25%       2025         015302C26       3,100,000       4.25%       2025         015302C34       3,100,000       4.30%       2027         015302C42       3,100,000       4.38%       2028	015302A36	2,500,000	3.38%	2011
015302A69       3,100,000       3.50%       2014         015302A77       3,100,000       5.00%       2015         015302A85       3,100,000       5.00%       2016         015302A93       3,100,000       5.00%       2017         015302B27       3,100,000       4.00%       2018         015302B35       3,100,000       4.00%       2019         015302B43       3,100,000       4.25%       2020         015302B50       3,100,000       4.00%       2021         015302B68       3,100,000       4.00%       2022         015302B76       3,100,000       4.13%       2023         015302B84       3,100,000       4.20%       2024         015302B92       3,100,000       4.25%       2025         015302C26       3,100,000       4.25%       2026         015302C34       3,100,000       4.30%       2027         015302C42       3,100,000       4.38%       2028	015302A44	3,100,000	5.00%	2012
015302A77       3,100,000       5.00%       2015         015302A85       3,100,000       5.00%       2016         015302A93       3,100,000       5.00%       2017         015302B27       3,100,000       4.00%       2018         015302B35       3,100,000       4.00%       2019         015302B43       3,100,000       4.25%       2020         015302B50       3,100,000       4.00%       2021         015302B68       3,100,000       4.00%       2022         015302B76       3,100,000       4.13%       2023         015302B84       3,100,000       4.20%       2024         015302B92       3,100,000       4.25%       2025         015302C26       3,100,000       4.25%       2026         015302C34       3,100,000       4.30%       2027         015302C42       3,100,000       4.38%       2028	015302A51	3,100,000	3.50%	2013
015302A85       3,100,000       5.00%       2016         015302A93       3,100,000       5.00%       2017         015302B27       3,100,000       4.00%       2018         015302B35       3,100,000       4.00%       2019         015302B43       3,100,000       4.25%       2020         015302B50       3,100,000       4.00%       2021         015302B68       3,100,000       4.13%       2023         015302B76       3,100,000       4.20%       2024         015302B84       3,100,000       4.25%       2025         015302B92       3,100,000       4.25%       2025         015302C26       3,100,000       4.25%       2026         015302C34       3,100,000       4.30%       2027         015302C42       3,100,000       4.38%       2028	015302A69	3,100,000	3.50%	2014
015302A93       3,100,000       5.00%       2017         015302B27       3,100,000       4.00%       2018         015302B35       3,100,000       4.00%       2019         015302B43       3,100,000       4.25%       2020         015302B50       3,100,000       4.00%       2021         015302B68       3,100,000       4.00%       2022         015302B76       3,100,000       4.13%       2023         015302B84       3,100,000       4.20%       2024         015302B92       3,100,000       4.25%       2025         015302C26       3,100,000       4.25%       2026         015302C34       3,100,000       4.30%       2027         015302C42       3,100,000       4.38%       2028	015302A77	3,100,000	5.00%	2015
015302B27       3,100,000       4.00%       2018         015302B35       3,100,000       4.00%       2019         015302B43       3,100,000       4.25%       2020         015302B50       3,100,000       4.00%       2021         015302B68       3,100,000       4.00%       2022         015302B76       3,100,000       4.13%       2023         015302B84       3,100,000       4.20%       2024         015302B92       3,100,000       4.25%       2025         015302C26       3,100,000       4.25%       2026         015302C34       3,100,000       4.30%       2027         015302C42       3,100,000       4.38%       2028	015302A85	3,100,000	5.00%	2016
015302B35       3,100,000       4.00%       2019         015302B43       3,100,000       4.25%       2020         015302B50       3,100,000       4.00%       2021         015302B68       3,100,000       4.00%       2022         015302B76       3,100,000       4.13%       2023         015302B84       3,100,000       4.20%       2024         015302B92       3,100,000       4.25%       2025         015302C26       3,100,000       4.25%       2026         015302C34       3,100,000       4.30%       2027         015302C42       3,100,000       4.38%       2028	015302A93	3,100,000	5.00%	2017
015302B43       3,100,000       4.25%       2020         015302B50       3,100,000       4.00%       2021         015302B68       3,100,000       4.00%       2022         015302B76       3,100,000       4.13%       2023         015302B84       3,100,000       4.20%       2024         015302B92       3,100,000       4.25%       2025         015302C26       3,100,000       4.25%       2026         015302C34       3,100,000       4.30%       2027         015302C42       3,100,000       4.38%       2028	015302B27	3,100,000	4.00%	2018
015302B50       3,100,000       4.00%       2021         015302B68       3,100,000       4.00%       2022         015302B76       3,100,000       4.13%       2023         015302B84       3,100,000       4.20%       2024         015302B92       3,100,000       4.25%       2025         015302C26       3,100,000       4.25%       2026         015302C34       3,100,000       4.30%       2027         015302C42       3,100,000       4.38%       2028	015302B35	3,100,000	4.00%	2019
015302B68       3,100,000       4.00%       2022         015302B76       3,100,000       4.13%       2023         015302B84       3,100,000       4.20%       2024         015302B92       3,100,000       4.25%       2025         015302C26       3,100,000       4.25%       2026         015302C34       3,100,000       4.30%       2027         015302C42       3,100,000       4.38%       2028	015302B43	3,100,000	4.25%	2020
015302B76       3,100,000       4.13%       2023         015302B84       3,100,000       4.20%       2024         015302B92       3,100,000       4.25%       2025         015302C26       3,100,000       4.25%       2026         015302C34       3,100,000       4.30%       2027         015302C42       3,100,000       4.38%       2028	015302B50	3,100,000	4.00%	2021
015302B84       3,100,000       4.20%       2024         015302B92       3,100,000       4.25%       2025         015302C26       3,100,000       4.25%       2026         015302C34       3,100,000       4.30%       2027         015302C42       3,100,000       4.38%       2028	015302B68	3,100,000	4.00%	2022
015302B92       3,100,000       4.25%       2025         015302C26       3,100,000       4.25%       2026         015302C34       3,100,000       4.30%       2027         015302C42       3,100,000       4.38%       2028	015302B76	3,100,000	4.13%	2023
015302C26       3,100,000       4.25%       2026         015302C34       3,100,000       4.30%       2027         015302C42       3,100,000       4.38%       2028	015302B84	3,100,000	4.20%	2024
015302C34 3,100,000 4.30% 2027 015302C42 3,100,000 4.38% 2028	015302B92	3,100,000	4.25%	2025
015302C42 3,100,000 4.38% 2028	015302C26	3,100,000	4.25%	2026
	015302C34	3,100,000	4.30%	2027
Total \$57,100,000	015302C42	3,100,000	4.38%	2028
	Total	\$57,100,000	•	

Public Improvement Bonds of 2008 (Taxable)

			Maturity Date
<b>CUSIP</b>	<u>Issue</u>	<u>Rate</u>	July 15,
015302C67	\$ 250,000	4.50%	2010
015302C75	250,000	4.50%	2011
015302C83	250,000	4.50%	2012
015302C91	250,000	4.63%	2013
015302D25	250,000	4.63%	2014
015302D33	250,000	4.80%	2015
015302D41	250,000	5.00%	2016
015302D58	250,000	5.25%	2017
015302D66	250,000	5.25%	2018
015302D74	1,250,000	5.40%	2023
015302D82	1,250,000	5.60%	2028
Total	\$ 4,750,000		

Exhibit XII (Continued)

#### NOTE 9. LONG-TERM DEBT (Continued)

The outstanding bonds have been issued as follows:

Refund	dina	Ronds	of 2007
KCIUIII	шие	Dollas	U1 4UU /

		. <u> </u>	Maturity Date
<u>CUSIP</u>	<u>Issue</u>	<u>Rate</u>	June 15,
015302ZY1	\$ 2,905,000	4.00%	2014
015302ZR6	2,890,000	4.00%	2015
015302ZS4	2,870,000	4.00%	2016
015302ZT2	2,845,000	4.00%	2017
015302ZU9	2,825,000	5.00%	2018
015302ZV7	2,825,000	5.00%	2019
015302ZW5	2,825,000	5.00%	2020
015302ZX3	2,830,000	5.00%	2021
Total	\$22,815,000		

Public Improvement Bonds of 2006 (Tax-exempt)

		Donds of 2000 (14A	Maturity Date
<u>CUSIP</u>	<u>Issue</u>	<u>Rate</u>	June 15,
015302YD8	\$ 2,920,000	5.00%	2011
015302YE6	2,920,000	5.00%	2012
015302YF3	2,920,000	5.00%	2013
015302YG1	2,920,000	4.00%	2014
015302YH9	2,915,000	4.00%	2015
015302YJ5	2,915,000	5.00%	2016
015302YK2	2,915,000	5.00%	2017
015302YL0	2,915,000	4.25%	2018
015302YM8	2,915,000	4.38%	2019
015302YN6	2,915,000	4.38%	2020
015302Y91	2,915,000	4.50%	2021
015302YQ9	2,915,000	5.00%	2022
015302YR7	2,915,000	5.00%	2023
015302YS5	2,915,000	4.25%	2024
015302Y73	2,915,000	4.25%	2025
015302YU0	2,915,000	4.38%	2026
Total	\$46,660,000	•	

Exhibit XII (Continued)

#### NOTE 9. LONG-TERM DEBT (Continued)

Public Improvement Bonds of 2006 (Taxable)

		·	Maturity Date
<b>CUSIP</b>	<u>Issue</u>	<u>Rate</u>	June 15,
015302YZ9	\$ 750,000	5.50%	2011
015302ZA3	750,000	5.50%	2012
015302ZB1	750,000	5.50%	2013
015302ZC9	750,000	5.50%	2014
015302ZD7	750,000 '	5.55%	2015
015302ZE5	750,000	5.55%	2016
015302ZF2	750,000	5.65%	2017
015302ZG0	750,000	5.70%	2018
015302ZH8	750,000	5.75%	2019
015302ZJ4	750,000	5.80%	2020
015302ZK1	750,000	5.85%	2021
015302ZL9	750,000	5.90%	2022
015302ZM7	750,000	5.95%	2023
015302ZN5	750,000	5.95%	2024
015302ZP0	750,000	5.95%	2025
015302ZQ8	750,000	5.95%	2026
Total	\$12,000,000	_	

Public 1	<b>Improvement</b>	<b>Bonds of 2004</b> (	(Tax-Exempt)

Refunding Bonds of 2004 (Tax-Exempt)

			Maturity Date				Maturity Date
<u>CUSIP</u>	<u>Issue</u>	Rate	December 15,	<u>CUSIP</u>	<u>Issue</u>	Rate	<u>June 15,</u>
015302XJ6	\$ 2,740,000	3.00	2010	015302WT5	\$ 3,205,000	3.750	2011
015302XK3	2,740,000	5.00	2011	015302WU2	3,170,000	3.500	2012
015302XL1	2,740,000	3.00	2012	015302WV0	3,130,000	5.000	2013
015302XM9	2,740,000	3.50	2013	015302WW8	3,130,000	4.000	2014
015302XN7	2,740,000	5.00	2014	015302WX6	3,085,000	4.250	2015
015302XP2	2,740,000	4.50	2015	015302WY4	3,060,000	5.000	2016
015302XQ0	2,740,000	4.50	2016	015302WZ1	3,050,000	4.250	2017
015302XR8	2,740,000	4.00	2017	015302XA5	3,015,000	4.250	2018
015302XS6	2,740,000	4.00	2018	015302XB3	2,980,000	4.250	2019
015302XT4	2,740,000	4.00	2019	015302XC1	2,945,000	4.375	2020
015302XU1	2,740,000	4.00	2020	Total	\$30,770,000		
015302XV9	2,740,000	4.00	2021	•	_		
015302XW7	2,740,000	4.00	2022				
015302XX5	2,740,000	4.25	2023				
015302XY3	2,740,000	4.50	2024				
Total	\$41,100,000						

Exhibit XII (Continued)

#### NOTE 9. LONG-TERM DEBT (Continued)

Public Improvement Bonds of 2004 (Tax-Exempt)		Public Improvement Bonds of 2001 (Tax-Exempt)					
CHICID	•	D .	Maturity Date	CITICITA		<b>-</b>	Maturity Date
<u>CUSIP</u>	<u>Issue</u>	<u>Rate</u>	<u>June 15,</u>	<u>CUSIP</u>	<u> 2000 Issue</u>	Rate	<u>June 15.</u>
015302VY5	\$ 3,300,000	5.00	2011	015302VF6	\$ 2,900,000	4.25	2011
015302VZ2	3,300,000	5.00	2012	015302VG4	2,895,000	4.40	2012
015302WA6	3,300,000	4.00	2013	015302VH2	2,895,000	4.50	2013
015302WB4	3,300,000	4.00	2014	Total	\$ 8,690,000		
015302WC2	3,300,000	4.00	2015				
015302WD0	3,300,000	4.00	2016				
015302WE8	3,300,000	4.00	2017		•		
015302WF5	3,300,000	4.00	2018				
015302WG3	3,300,000	4.00	2019				
015302WH1	3,300,000	4.13	2020				
015302WJ7	3,300,000	4.25	2021				
015302WK4	3,300,000	4.25	2022				
015302WL2 _	3,300,000	4.25	2023				
Total	\$ 42,900,000						

#### Public Improvement Bonds of 1999 (Tax-Exempt)

			Maturity Date
<u>CUSIP</u>	<u>Issue</u>	Rate	<u>January 15,</u>
015302TR3	\$ 2,000,000	4.25	2011
015302TS1	2,000,000	4.25	2012
015302TT9	2,000,000	5.00	2013
015302TU6	2,000,000	5.00	2014
015302TV4	2,000,000	4.50	2015
015302TW2	2,000,000	5.00	2016
015302TX0	2,000,000	5.00	2017
015302TY8	2,000,000	5.00	2018
015302TZ5	2,000,000	5.00	2019
Total	\$ 18,000,000		

Exhibit XII (Continued)

#### **NOTE 9. LONG-TERM DEBT (Continued)**

The requirements to pay all long-term bonds as of June 30, 2010, including interest payments of \$138.9 million, are summarized as follows:

	Serial		
Fiscal Year	Bonds		
	<u>Principal</u>		<u>Interest</u>
2011	\$ 21,065,000	\$	15,955,556
2012	22,725,000		15,024,768
2013	24,285,000		14,011,650
2014	25,195,000		12,973,544
2015	25,130,000		12,026,143
2016-2020	123,015,000		44,155,509
2021-2025			19,988,381
2026-2030	41,065,000	_	4,733,594
	\$ 364,485,000	\$	138,869,145

The General Fund meets debt service requirements for general obligation bonds. The City retains the liability for the portion of general obligation bonds issued to fund capital projects of the School Board. The City will receive \$12.8 million in Build America Bonds interest subsidy payments through 2030.

Legal Debt Margin - The City has no overlapping debt with other jurisdictions. As of June 30, 2010, the City had a legal debt limit of \$3.2 billion and a debt margin of \$2.8 billion:

Assessed Value of Real Property, January 1, 2010	\$31,819,266,000
Debt Limit: 10 Percent of Assessed Value	\$ 3,181,926,600
Amount of Debt Applicable to Debt Limit:	
General Obligation Bonds\$364,485,000	
Less Total General Obligation Debt	(364,485,000)
LEGAL DEBT MARGIN REMAINING	\$ 2,817,441,600

Unissued Bonds - Bond authorizations expire three years from the effective date of the respective bond ordinances. Authorization of bonds, bonds issued and expired during the fiscal year ended June 30, 2010, are summarized below:

	Authorized				Authorized
	and				and
	Unissued				Unissued
	July 1, 2009	Authorized	<u> Issued</u>	<u>Expired</u>	<u>June 30, 2010</u>
General Obligation Bonds	<u>\$ 34,000,000</u>	\$ 72,300,000	<u>s</u>	<u>\$ -                                   </u>	\$ 106,300,000

On July 20, 2010 the City Council issued \$72.3 million in General Obligation bonds. The bonds were issued with an original issue premium of \$1.9 million and a true interest cost of 2.93 percent. The issuance included \$17 million for shorter-term traditional tax-exempt bonds. The issuance also included \$55.3 million in taxable Build America Bonds for which the federal government provides a 35% interest subsidy. The \$72.3 million bonds will be used to finance public school facility improvement; police headquarters building maintenance; contributions to DASH bus system and Metro bus and rail system; and streets, sewers and other infrastructure costs.

The City did not issue any short-term debt or have any short-term debt outstanding during FY 2010. Other short-term liabilities represent unclaimed money and deposits.

Exhibit XII (Continued)

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#### NOTE 9. LONG-TERM DEBT (Continued)

Changes in Long-Term Liabilities - Changes in the total long-term liabilities during the fiscal year ended June 30, 2010 are summarized below. The Net Pension Obligation results from contributions to the City Supplemental Retirement Plan, the Pension for Fire and Police Plan, and the Firefighters' and Police Pension Plan that were less than the required amount. In general the City uses the General Fund to liquidate long-term liabilities.

#### Primary Government - Governmental Activities

	Balance July 1, 2009	Additions	Reductions	Balance June 30, 2010	Within One Year
General Obligation Bonds	\$ 383,950,000	\$	\$19,465,000	\$ 364,485,000	\$ 21,065,000
Bond Premium	9,434,112		560,489	8,873,623	560,489
Workers' Compensation Claims	9,104,829	2,947,465	1,779,843	10,272,451	2,382,212
Accrued Compensated Absences	19,704,340	1,231,041		20,935,381	1,103,504
Net Pension Obligation	11,656,057	3,539,899	213,747	14,982,209	
Net OPEB Obligation	7,524,302		681,687	6,842,615	
Total	\$ 441,373,640	\$ 7,718,405	\$22,700,766	\$ 426,391,279	\$25,111,205

Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities in the governmental funds. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due.

All liabilities – both current and long-term – are reported in the statement of net assets: The adjustment from modified accrual to full accrual is as follows:

Balances at June 30, 2010:

Long-term liabilities (detail above) \$ 426,391,279

Accrued interest payable 3,851,796

Adjustment \$ 430,243,075

Under the modified accrual basis of accounting used in the fund financial statements for the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the government-wide statement of activities, however, which is presented on the accrual basis, expenses are reported regardless of when financial resources are available. In addition, interest on long-term debt is recognized under the modified accrual basis of accounting when due, rather than as it accrues. This adjustment from modified accrual to full accrual is composed of the following items:

Compensated absences	\$ 1,231,041
Workers compensation	1,167,622
Change in net pension obligation	
and net OPEB obligation	2,644,465
Amortization of bond premium,	
Discount and interest	(381,223)
Accrued interest on bonds	(1,214,124)
Adjustment	<b>\$</b> 3,447,781

Exhibit XII (Continued)

#### NOTE 9. LONG-TERM DEBT (Continued)

#### Component Unit - School Board

	J	Balance uly 1, 2009	Additions	Reductions	Ju	Balance ine 30, 2010	 mounts Due Within One Year
Accrued Compensated Absences	-\$	7,409,617	\$ 11,624,518	\$11,651,156	\$	7,382,979	\$ 532,828
Capital Leases		2,265,980		1,132,990		1,132,990	1,132,990
Workers' Compensation Claims		672,245	227,956	541,215		358,986	251,290
Net OPEB Obligation		5,579,186	1,423,737	2,706,132		4,296,791	
Total	\$	15,927,028	\$ 13,276,211	\$16,031,493	\$	13,171,746	\$ 1,917,108

Exhibit XII (Continued)

#### NOTE 10. INTERFUND BALANCES AND COMPONENT UNIT TRANSACTIONS

There were no interfund receivables/payables at June 30, 2010. Interfund transfers and transactions for the year ended June 30, 2010 consisted of the following:

Transfer In/Out:		General		Special Revenue		Capital Projects		Total
Primary Government Transactions								
General Fund	\$		\$	1,301,560	\$		\$	1,301,560
Special Revenue		38,289,662		42,029				38,331,691
Capital Projects		4,626,996		4,310,629				8,937,625
Internal Service		23,957		259,325		25,462		308,744
Total	\$	42,940,615	\$	5,913,543	\$	25,462	\$	48,879,620
Component Unit								
Transactions	Φ.	165 555 060	•			1011686	•	
School Board	\$	165,555,960	\$		\$	1,911,676	\$	167,467,636
Library		6,074,971						6,074,971
Alexandria Transit		7,907,789						7,907,789
Total	\$_	179,538,720	_\$		\$	1,911,676	\$	181,450,396

Primary government transfer activities include:

Transfers from the General Fund to the Special Revenue Fund represent City funds required to match grant programs resources and taxes collected for affordable housing project

Special Revenue funds are transferred to other funds for capital and equipment purchases as determined by the terms of the grant agreements.

Transfers from the General Fund to the Capital Projects fund represent the City's budgeted pay-as-you go funding of capital projects.

Transfers from Special Revenue funds to Capital Projects represent grants received for capital related expenditures.

Transactions with the component units represent budgeted subsidies for the school operations and capital projects, library operations and transit operations. In addition, there were no capital assets transferred to Alexandria Transit.

Exhibit XII (Continued)

#### **NOTE 11. GRANTS**

The City receives financial assistance from numerous federal, state and local governmental agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any unallowed disbursements resulting from such audits could become a liability of the City. In the opinion of City management, no material refunds will be required as a result of unallowed disbursements (if any), by the grantor agencies.

#### NOTE 12. INTERGOVERNMENTAL REVENUES

Intergovernmental revenues for the City and its component units totaled \$154.3 million in FY 2010. Sources of these revenues were as follows:

GOVERNMENTAL FUNDS	
Federal Government	\$ 34,538,939
Commonwealth of Virginia	75,518,292
Total Primary Government	<u>\$ 110,057,231</u>
COMPONENT UNITS	
Federal Government:	
School Board	\$ 14,668,348
Alexandria Transit Company	63,535
Total Component Units Federal Government	<u>\$ 14,731,883</u>
Commonwealth of Virginia:	
School Board	\$ 29,186,616
Library	183,661
Alexandria Transit Company	153,265
Total Component Units Commonwealth of Virginia	\$ 29,523,542
Total Component Units	<u>\$ 44,255,425</u>
TOTAL CITY AND COMPONENT UNITS	
Total Federal Government	\$ 49,270,822
Total Commonwealth of Virginia	105,041,834
Total Intergovernmental Revenue	\$ 154.312.656

Exhibit XII (Continued)

#### NOTE 13. DUE FROM OTHER GOVERNMENTS

Due from other governments represents accrued revenue at June 30, 2010, consisting of the following:

Primary Government	
State	
General Fund	\$ 31,014,580
Special Revenue Fund	3,141,063
Total State	<u>\$ 34,155,643</u>
Federal .	
General Fund	\$ 1,066,567
Special Revenue Fund	<u>6,429,706</u>
Total Federal	<u>\$ 7,496,273</u>
Total Primary Government	<u>\$ 41,651,916</u>
Component Units	
State	
School Board	\$ 505,640
Alexandria Transit Company	<u>92,460</u>
Total State	<u>\$ 598,100</u>
Federal	
School Board	\$ 4,878,941
Alexandria Transit Company	16,035
Total Federal	\$ 4,894,976
Total	<u>\$ 47,144,992</u>

#### **NOTE 14. JOINT VENTURES**

#### A. Northern Virginia Criminal Justice Academy

The City participates in a joint venture with the Counties of Arlington and Loudoun and the Cities of Fairfax, Falls Church, Manassas, and Manassas Park to provide training for sworn law enforcement and correctional officers to satisfy requirements mandated by the Commonwealth of Virginia. The Industrial Development Authority of Loudoun County, Virginia issued \$6,585,000 Northern Virginia Criminal Justice Academy Lease Revenue Bonds, Series 1993, to finance the acquisition, renovation, and equipment of the Academy Training Center. The City and the Counties of Arlington and Loudoun have entered into a capital lease with the Industrial Development Authority of Loudoun County. The City maintains an equity interest only in the land and building of the Academy, which is reflected in the City's Statement of Net Assets. The City does not maintain an equity interest in the Academy's operations. This lease was paid in full in FY 2007. New debt of \$18.7 was issued in FY 2007. The City does not have an equity interest associated with this debt. In addition, the City pays the Northern Virginia Criminal Justice Academy for operating costs based on the pro-rata share of officers trained. In FY 2010, the City paid \$0.6 million for operating costs.

Financial statements for the Academy may be obtained at Northern Virginia Criminal Justice Academy, 45299 Research Place, Ashburn, Virginia 22011-2600.

Exhibit XII (Continued)

#### **NOTE 14. JOINT VENTURES (Continued)**

#### B. Northern Virginia Juvenile Detention Home

The City participates in a joint venture with Arlington County and the City of Falls Church to operate a regional juvenile detention home. In July 1993, the City agreed to fund 55.3 percent of the construction costs of a new facility. The final construction payments were made in FY 1995. In addition, the City pays part of the Northern Virginia Juvenile Detention Home's operating costs based on the number of beds utilized by Alexandria residents. These payments totaled \$1.6 million in FY 2010.

The City does not maintain an equity interest in the detention home. Complete separate financial statements for this operation may be obtained from Northern Virginia Juvenile Detention Home, 200 South Whiting Street, Alexandria, Virginia 22304.

#### C. Peumansend Creek Regional Jail Authority

In 1992, the City entered into an agreement with the Counties of Caroline, Arlington, Prince William, and Loudoun to form an authority to construct and operate a regional jail in Caroline County. The regional jail, which commenced operations in September 1999, is used primarily to hold prisoners from each member jurisdiction. The Regional Jail Authority is composed of two representatives, the Chief Administrative Officer and the Sheriff, from each participating jurisdiction. The City of Richmond, which was not party to the original agreement, is now a part of the project. The regional jail has the capacity for 336 prisoners. The City is guaranteed a minimum of 50 beds.

The total project cost of \$27 million, with 50 percent of the eligible construction cost (\$23.8 million) is expected to be reimbursed by the Commonwealth. The Regional Jail Authority issued \$10.2 million in revenue bonds and \$12 million of grant anticipation notes in March 1997. The City's total share is \$18.2 million, including approximately \$3.2 million in capital and debt service costs and \$15 million in operating costs over the 20-year period of debt service payments (1997-2016). For FY 2010, the City paid \$0.5 million for operating costs and \$0.1 million for debt service payments. The City does not maintain an equity interest in the jail and is not responsible for repayment of the debt.

Complete financial statements can be obtained by writing to the Regional Jail Authority at Post Office Box 1460, Bowling Green, Virginia 22427.

#### D. Washington Metropolitan Area Transit Authority

As discussed in Note 8, the City participates in a joint venture with other local jurisdictions to share in the cost of a regional transportation system. The City does not maintain an equity interest in WMATA. Complete financial statements of WMATA may be obtained from WMATA, 600 5th Street, N.W., Washington, DC 20001.

#### NOTE 15. RELATED PARTY TRANSACTIONS

Sheltered Homes of Alexandria is a not-for-profit corporation formed to obtain and maintain group homes for mentally and physically disabled or impaired adults. The corporation's trustees also serve on the Alexandria Community Services Board, whose board members are appointed by the City and whose financial activities are therefore included as part of the primary government. During FY 2010, the City made rental payments to Sheltered Homes of Alexandria totaling \$0.1 million.

Exhibit XII (Continued)

#### NOTE 16. OTHER POST EMPLOYMENT BENEFITS (OPEB)

In 1989 City Council voted to establish three classes of post employment health care benefits to supplement the increasing health care costs for City retirees. The three classes are as follows: (a) Full Time City employees who are eligible to retire under the Virginia Retirement System and City Supplemental Pension plan; (b) Fire and police employees who are eligible to retire under the current defined benefit pension plan; and (c) Fire and police employees who retired and were eligible for normal retirement with 20 years of service under the old defined contribution retirement income plan and the retirees under the old defined benefit pension. In addition, spouses of deceased retirees are also eligible to receive benefits under this provision.

This plan is a reimbursement program that is based on the actual cost of the retiree's monthly premium up to a maximum amount determined by the City Council. Effective July 1, 2005, the maximum monthly amount an eligible retiree or a surviving spouse may receive is \$260. The City Council has authority to establish or amend the provisions. As of June 30, 2010, 845 retirees were both eligible and received benefits from all three classes of this plan. Eligibility is contingent upon retiree providing proof of participation and payment to a health insurance plan. The City contributed on a "pay-as-you-go" basis at the rate of up to \$260 per month for each retiree, for a total annual contribution of \$2.1 million for FY 2010. Employees hired after September 30, 2007 will have their retirees health benefits prorated based on the length of service.

In addition to the healthcare benefits, the City pays for basic life insurance two times the amount of salary at the time of retirement to regular full time employees with applicable reductions if over 65 at no cost to the employees. On January 1, following the 65<sup>th</sup> birthday the basic life insurance amount is reduced by 25% and then by 10% each year till the 70<sup>th</sup> birthday. The ultimate insurance amount is 25% of the salary. This benefit is only available to those hired prior to July 1, 2008.

The City implemented Statement No. 45 of the Governmental Accounting Standards Boards (GASB), (Accounting and Financial Reporting by Employers for Post Employment Benefits Other than Pensions) for the year ended June 30, 2008. The City established a Single Employer OPEB Trust and plans to fund on a phased in basis the obligation through this trust. There are no legal or contractual requirements for contributing to the OPEB Trust Fund. The City does not issue a stand alone financial report for OPEB trust fund. The financial statements and required supplementary information are included in City's Comprehensive Annual Financial Report.

#### **MEMBERSHIP**

At January 1, 2010, membership consisted of:	
Retirees and Beneficiaries Currently Receiving	
Benefits	970
Terminated Employees Entitled to Benefits	
But not yet receiving them	
Active Employees	<u>2,199</u>
TOTAL	<u>3,169</u>

Exhibit XII (Continued)

#### NOTE 16. OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

#### ANNUAL OPEB COSTS AND NET OPEB OBLIGATIONS

The annual required contribution (ARC) decreased from \$10,800,769 for fiscal year 2009 to \$10,306,577 for the current year. As a percentage of the payroll, the ARC decreased from 7.35% to 7.01% this fiscal year. As of June 30, 2010, the Net OPEB Obligation (NOO) decreased to \$6,842,615 compared to \$7,524,302 for fiscal year 2009. As of December 31, 2009 the unfunded Actuarial Accrued Liability (UAAL) decreased by \$3,104,758 to 82,479,304. This decrease was due to certain valuation assumption changes; a decrease in obligations due to lowering the presumed Medicare Subsidy by 1 % and an increase due to updating the medical trend rates. The savings from plan changes to prorate the health subsidy payments for retirees hired after September 30, 2007 based on years of service and to eliminate life insurance for those hired after July 1, 2008 will be recognized over time. The net OPEB Obligation as of June 30, 2010 is as follows:

Annual Required Contribution Interest on Net OPEB Obligation Adjustment to Annual Required Contribution	\$ 10,306,577 564,323 (604,780)
Annual OPEB Cost	\$ 10,266,120
Contributions Made Increase (Decrease) in Net OPEB Obligation Net OPEB Obligation, Beginning of Year	\$ (10,947,807) (681,687) 7,524,302
Net OPEB Obligation, End Of Year	\$ 6,842,615

#### FUNDED STATUS AND FUNDING PROGRESS

The funded status of the plan as of December 31, 2009 was as follows:

Actuarial Valuation Date	(1) Actuarial Valu of Assets	(2) ne Actuarial Accrued Liability (AAL)	(3) Unfunded AAL (UAAL) (2)-(1)	(4) Funded Ratio (1/2)	(5) Covered Payroll	(6) UAAL as a Percentage of Covered Payroll ((2-1)/5)
12/31/2009	\$ 8,201,74	2 \$ 90,681,046	\$82,479,304	9.04%	\$147,006,590	56.11%

The Statement of Net Assets for the City's OPEB plan is included in footnote 17.

Actuarial valuations of the plan involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Examples include assumptions about the future employment, mortality and the healthcare cost trend.

The actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following notes to the financial statements, presents results as of December 31, 2009. The schedule will eventually provide multi-year trend information about whether the actuarial values of plan net assets are increasing or decreasing over time relative to actuarial accrued liabilities for benefits.

Exhibit XII (Continued)

#### NOTE 16. OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

#### **ACTUARIAL METHODS AND ASSUMPTIONS**

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of benefits provided at the time of each valuation and historical pattern of sharing benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of calculations.

In the December 31, 2009 actuarial valuation, the entry-age actuarial cost method was used. The actuarial assumption included 7.50% investment rate and an initial annual medical cost trend rate of 8.5% graded to 5.0% over 7 years and salary scale ranging from 3.75% to 7.50% for Fire and Police and 3.75% to 5.60% for City employees depending on service with 3.0% attributable to inflation. The plan's unfunded actuarial accrued liability is being amortized as a level dollar of projected payroll on a closed basis. Asset valuation method used was market value and the remaining amortization period as of December 31, 2009 was 28 years.

#### Schedule of Employer Contributions

Fiscal Year Ended	nual Required ontributions	Employer ontributions	Percentage Contributed
06/30/2008	\$ 10,900,053	\$ 3,922,024	36.0 %
06/30/2009	10,800,769	10,222,864	94.6%
06/30/2010	10,306,577	10,947,807	106.2%

Only three years' information was available. This will be expanded when information becomes available.

#### Three Year Trend Information

Fiscal Year Ended	Aı	nnual OPEB Cost	Percentage Contributed	_	Net OPEB Obligation
06/30/2008	\$	10,900,053	36.0%	\$	6,978,029
06/30/2009		10,769,137	94.9%		7,524,302
06/30/2010		10,266,120	106.6%		6,842,615

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS

#### **Primary Government**

The City participates in seven public employee retirement systems (PERS). One of these systems is handled by Virginia Retirement System (VRS), an agent multi-employer public retirement system that acts as a common investment and administrative agent for political subdivisions in the Commonwealth of Virginia, and is, therefore, not reflected as a City pension trust fund. Of the remaining six, four are single-employer defined benefit systems (City Supplemental, Pension for Fire and Police, Firefighters and Police Officers Pension Plan-defined benefit component, and Firefighters and Police Officers Pension Plan-disability component), where a stated methodology for determining benefits is provided, and two are defined contribution plans (Firefighters and Police Officers Pension Plan-defined contribution component and Retirement Income for Sheriff and Emergency Rescue Technicians (ERT)), where contribution requirements are not actuarially determined. All of these systems are included as part of the City's reporting entity and as such are reflected as Pension Trust Funds.

NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

					Combi	ning Schedule	of Fide	Combining Schedule of Fiduciary Net Assets	<b>2</b>							
													Post	Post Retirement		
						Em	ployee	Employee Retirement Plans	SILE				æ	Benefit Trust		
						Firefighters	and Po	Firefighters and Police Officers Pension Plan	ension	Plan						
	Ğ		Pensi	Pension for	_	Defined		Defined			<u>ø</u> ≩ ¨	Retirement Income	0	Other Post		
	Supplemental Retirement	ental rent	E Bud	Fire and Police	දී රී	Contribution Component	٥	Benefit Component	<b>–</b> 0	Disability	වී ය	for Sheriff	E	Employment Benefits		Total
ASSETS		<u>.</u>						•		,						
Investments, at Fair Value																
U.S. Government Obligations	€9	•	<b>⇔</b>	•	<del>69</del>	,	64	•	•	879,414	6-9	•	€	•	<del>6/3</del>	879,414
Matual Funds	40,08	40,084,813				9,285,232		113,716,220		6,248,090		9,431,872		4,918,915		183,685,142
Stocks	23,28	23,286,824						•		2,276,660				4,818,894		30,382,378
Guaranteed Investment Accounts	13,73	13,735,615	<b>9</b> 2	26,886,856		7,742,762		6,906,570		•		5,681,188		ı		60,952,991
Real Estate	2,52	2,520,362		•		•		6,093,982		•		•		•		8,614,344
Timber/Private Equity	1,7	1,724,273						2,741,601				•		215,535		4,681,409
Other Investments						1		•		2,320,765		•		91,588		2,412,353
Total Investments	\$ 81,35	81,351,887	\$ 26,	26,886,856	s	17,027,994	69	129,458,373	<del>6</del>	11,724,929	↔	15,113,060	<b>₽</b>	10,044,932	643	291,608,031
Total Assets	\$ 81,35	81,351,887	\$ 26,	26,886,856	٠	17,027,994	<del>49</del>	129,458,373	<del>69</del>	11,724,929	↔	15,113,060	↔	10,044,932	<del>%</del>	291,608,031
NET ASSETS																
Held in Trust for Pension Benefits	\$ 81,351,887	1,887	\$ 26,	\$ 26,886,856	se.	17,027,994	↔	\$ 129,458,373	<del>\$</del>	\$ 11,724,929	<del>6/3</del>	\$ 15,113,060	<b>↔</b>	10,044,932	69	291,608,031

Exhibit XII (Continued)

# NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

# Combining Schedule of Changes in Fiduciary Net Assets

						)	Employee Retirement Plans	tireme	nt Plans				•	Post Ber	Post Retirement Benefit Trust		
							Firefighters	and P	Firefighters and Police Officers Pension Plan	ension	Plan						
			ŧ	6	•							2	Retirement				
		Z	City Sepolemental	<u> </u>	Pension for Fire	Ö	Defined Contribution		Defined Renefit		Disability	٤	Income	O <u>\$</u>	Other Post Employment		
		~	Retirement	ធ	and Police		Component	٦	Component		Component		and ERT	-	Benefits		Total
	ADDITIONS Contributions:															-	
	Employer	€9	7,416,575	₩	1,679,131	<del>69</del>	1	₩.	7,062,118	€9	1,584,314	<b>↔</b>	261,751	<del>6/3</del>	5,300,000	₩	23,303,889
	Plan Members		196,870	,	•		•		2,378,264		188,333		, "		•		2,763,467
	Total Contributions	<b>∽</b>	7,613,445	<del>60</del>	1,679,131	↔		e۶	9,440,382	↔	1,772,647	<del>69</del>	261,751	<del>6</del> ?	5,300,000	<del>69</del>	26,067,356
	Investment Income:				Ì												
	Net Appreciation (Depreciation)																
	in Fair Value of Investments	<del>6/)</del>	8,437,745	<del>69</del>	•	₩	1,136,551	€>	12,219,770	₩	896,685	∽	847,591	<del>6</del> >>	145,027	€3	23,683,369
	Interest		1,020,051		1,636,268		243,417		2,049,874		314,906		267,592		183,009		5,715,117
	Net Investment Income	<del>6/3</del>	9,457,796	<b>69</b>	1,636,268	↔	1,379,968	<del>\$</del>	14,269,644	<del>69</del>	1,211,591	÷	1,115,183	€	328,036	<b>⇔</b>	29,398,486
	Total Additions	<b>↔</b>	17,071,241	€4	3,315,399	<b>6</b> ∕9	1,379,968	<b>↔</b>	23,710,026	<del>69</del>	2,984,238	€	1,376,934	<del>6/3</del>	5,628,036	49	55,465,842
	DEDUCTIONS																
	Benefits	€9	5,385,555	<del>69</del>	4,350,888	<del>62</del>	ı	<del>69</del>	4,415,364	₩	1,921,259	<del>⇔</del>	ı	€9	1	<del>64</del>	16,073,066
7	Refunds of Contributions		•		•		1,791,652		•				804,880		ı		2,596,532
7	Administrative Expenses		140,394		23,934		'		284,382		171,952				89,294		709,956
	Total Deductions	₩	5,525,949	<del>69</del>	4,374,822	<del>69</del>	1,791,652	∽	4,699,746	€	2,093,211	<del>59</del>	804,880	÷	89,294	<del>69</del>	19,379,554
	Net Increase (Decrease)	<del>69</del>	11,545,292	<b>⇔</b>	(1,059,423)	<del>69</del>	(411,684)	<del>\$</del>	19,010,280	<del>6/3</del>	891,027	<del>69</del>	572,054	<del>69</del>	5,538,742	<del>69</del>	36,086,288
7	Net Assets at Beginning of Year		69,806,595		27,946,279		17,439,678		110,448,093		10,833,902		14,541,006		4,506,190		255,521,743
	Net Assets at End of Year	<b>69</b>	81,351,887	<del>6</del>	26,886,856	₩.	17,027,994	S	129,458,373	↔	11,724,929	↔	15,113,060	<del>59</del>	10,044,932	<del>59</del>	291,608,031

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

The actuarial valuations for all the defined benefit pension plans are performed annually with the exception of VRS, which is performed biennially; however, an actuarial update is performed in the interim year. In the current valuation report, VRS changed the asset valuation method. The method used for prior valuation was a five year smoothed market value of assets but not less than 80% or more than 120% of the market value. VRS elected to suspend this corridor for the current valuation. The elimination of this corridor reduced the employer contribution rate from 9.82% to 7.78% with approximately \$2.5 million in savings for fiscal years 2011 and 2012. The current valuation also reflects increased rates of withdrawals for general employees, changed rates of service retirement and decreased rates of disability retirement for general employees. The number of active members shown includes those who have worked for the City at one time, but who are now active in another jurisdiction. Also the number of retirees includes those who retired from the City, as well as those who retired from another jurisdiction with service attributable to the City. The liability for the City's share of the benefits for those employees has been reflected in the pension liabilities and employer contribution rates. Financial statements and required supplementary information are presented in the VRS comprehensive annual financial report, which can be obtained by writing to the Virginia Retirement System, Post Office Box 2500, Richmond, Virginia 23218.

The City had assumed the responsibility of paying 2% of the employee share of contributions for City Supplemental pension plan. The employees commencing their participation in this plan after July 1, 2009, will make two percent of the employee contributions. The City will continue to make the two percent contribution for employees who were participants prior to July 1. 2009. However, these contributions will be characterized as employer contributions.

Since the prior valuation (As of July 1, 2008), the recommended annual employer contribution for Firefighters and Police officers pension plan increased from \$7.18 million (21.45% of projected salary) to \$7.92 million (23.8% of the projected salary). For the Disability plan these rates increased from \$1.24 million (3.72%) to \$1.47million (4.42% of projected salary). The increases in recommended employer contribution rates for both these plans are mainly due to rates of return that were far lower than projected. These increases were partially offset by salary increases that were lower than projected. The current actuarial valuation report is as of July 1, 2009 and the changes in the value of assets subsequent to that date are not reflected. Declines in the asset values will increase the actuarial cost of the plan and the effect would be spread over four years. The asset valuation method for these plans was also changed effective this valuation. The smoothing corridor around the market value was extended from 80%-120% to 75%-125% which lowered recommended contributions by \$385,518 and \$37,816 for Basic plan and Disability component, respectively. All other aspects of the asset valuation method remained same.

There were no changes in actuarial assumptions, benefit provisions, or funding method for the pension plan for Police and Fire. The major provisions of all the defined benefit pension plans are listed in this disclosure.

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

The following schedules present a description of the plan provisions and membership information, actuarial assumptions, accounting and funding policies, and contribution requirements. Six-year schedules of funding progress and trend information for defined benefit pension plans are provided in Exhibit XVI.

#### PLAN DESCRIPTION

	(1) VRS	(2)	(3)	(4)	(5)	(6)	(7)
		City Supplemental	Pension for Fire	Retirement Income for	Firefighters and Police	Fire and Police	Retirement Income for
	City	Retirement	and Police	Fire and Police	Pension	Disability	Sheriff and ERT
Administrator	State of						
Employees	Virginia	Prudential	Prudential	Prudential	Prudential	SunTrust	Prudential
Employees Covered	General body	General body Sheriff/ERT	Public Safety	Public Safety	Public Safety	Public Safety	Sheriff/ERT
Authority for							
Plan Provisions							
and Contributions	Ștate Statute	City Ordinance	City Ordinance	City Ordinance	City Ordinance	City Ordinance	City Ordinance
Plan Type	Agent Multi- Employer	Single- Employer	Single- Employer	Single- Employer	Single- Employer	Single- Employer	Single- Employer
	Defined Benefit	Defined Benefit	Defined Benefit	Defined Contribution	Defined Benefit	Defined Benefit	Defined Contribution
Stand Alone	20.102.11	250110111	Donon	Contribution	Donant	Denem	Contribution
Financial Report	Yes	No	No	No	No	No	No
Actuarial							
Valuation Date	6/30/2009	7/1/2009	7/1/2009	6/30/2010	7/1/2009	7/1/2009	6/30/2010
MEMBERSHIP AND PLAN PRO	OVISIONS			•			
Active Participants	2024	2068	0	104	446	446	247
Retirees & Beneficiaries	757	280	151	0	152	70	0
Terminated Vested & Non-vested	514	756	0	36	19	N/A	19
Normal Retirement Benefits:							
Age	65	65	60	60	55	55	60
	50 (30Yrs)	50 (30 Yrs)/ 50(25 Yrs)	50 (20 Yrs)		Any Age (25Yrs)		
Benefits Vested	5	5	10	5	5	5	5
Disability &	Disability	Disability	Disability	N/A	Disability	Disability	N/A
Death Benefits	Death	Death	Death	Death	Death	N/A	Death

Exhibit XII (Continued)

# NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

# MEMBERSHIP AND PLAN PROVISIONS

As of:	6/30/09	7/01/09	7/01/09	6/30/10	7/01/09	7/01/09	6/30/10
	(1) VRS	(2)	(3)	(4)	(5)	(6)	(7)
	City	City Supplemental Retirement	Pension For Fire and Police	Retirement Income for Fire and Police	Firefighters and Police Pension	Fire and Police Disability	Retirement Income for Sheriff and ERT
SIGNIFICANT ACTUARIAI	ASSUMPTIONS						
Investment Earnings	7.5%	7.5%	5.5%	N/A	7.5%	7.5%	N/A
Projected Salary Increases Attributable to:	•						
Inflation	2.5%	3.0%	N/A	N/A	3.0%	3.0%	N/A
Seniority/Merit	1.25% - 3.10%	Up to 4%	N/A	N/A	Up to 4.8%	Up to 4.8%	N/A
Projected Postretirement							
Increases	2.5%	None	3.0%	N/A	2.7%	2.7%	N/A
Actuarial Cost Method	Entry Age Normal Cost	Entry Age Normal Cost	Projected Unit Credit With Zero Normal Cost	N/A	Entry Age Normal Cost	Entry Age Normal Cost	N/A
Amortization Method Open/Closed	Level Percentage Open	Level dollar N/A	Level dollar Closed	N/A	Level Percentage Closed	Level Percentage Closed	N/A
Remaining Amortization Period	20	20	16	N/A	20	20	N/A
Asset Valuation Method	5-year Smoothed Market Value	Market Value	Book Value	N/A	4-year Smoothed Market	4-year Smoothed Market	N/A
Funded Status							
Actuarial Value of assets Actuarial Accrued Liability Unfunded Actuarial	341,519,985 401,354,110	69,806,595 123,842,600	27,946,279 44,821,166	N/A N/A	138,100,526 194,321,125	13,542,378 19,153,249	N/A N/A
Accrued Liability (UAAL)	59,834,125	54,036,005	16,874,887	N/A	56,220,599	5,610,871	N/A
Funded Ratio	85,1%	56.4%	62.35%	N/A	71.1%	70.7%	N/A
Annual Covered Payroll UAAL as Percentage	115,516,783	125,803,615	N/A	N/A	33,261,971	33,261,971	N/A
of Covered Payroll	51.8%	43.0%	N/A	N/A	169.0%	16.9%	N/A

The multi-year funding progress is presented in RSI.

The Pension Plan for Fire and Police is a closed plan with no active participant.

Exhibit XII (Continued)

# NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

#### FUNDING POLICY AND ANNUAL PENSION COST

As of:	6/10		6/10		6/10		6/10		6/10	6/10		6/10
PERCENTAGE OF COVERED PAYROLL CONTRIBUTED	VRS City	Sup	City plemental tirement		Pension for Fire and Police	1	Retirement Income for Fire and Police		Trefighters and Police Pension	Fire and Police Disability	ln	tirement come for ff and ERT
Employee %	5.0%		2.0%		N/A		N/A		7.4%	0,6%		N/A
Employer%	7.07%		4.39% 6.39%	\$	1,68 mîl/Yr,		, N/A		21.85%	4.94%		1.58%
AMOUNT CONTRIBUTED			9.74%									
Employee	\$ 5,671,930 *	\$	196,870 *	\$	-	\$	-	\$	2,378,264	\$ 188,333	\$	-
Employer	 7,977,375		7,416,575	_	1,679,131	_	-		7,062,118	 1,584,314		282,643
Total Amount Contributed	\$ 13,649,305	s	7,613,445	\$	1,679,131	\$	-	<u>s</u>	9,440,382	\$ 1,772,647	\$	282,643

<sup>\*</sup> The City assumed the responsibility of payment of employees' share of contributions. Starting July 1, 2009 the City's payment on behalf of the employees for City Supplemental will be characterized as employer's share. The new hires will be required to pay their share. Administrative costs of all the pension plans are financed through investment earnings except Public Safety Retirement and Sheriff Retirement plans, where the cost is assumed by the City.

#### COVERED PAYROLL

Dollar Amount	\$	112.8 mil	\$	125 mil	\$	N/A	\$	N/A	\$	32.3 mil	\$ 32.3 mil	\$ N/A	
Legally Required Reserves		N/A		N/A		N/A		N/A		N/A	N/A	N/A	
Long Term Contribution Contracts		N/A		N/A		N/A		N/A		N/A	N/A	N/A	
INVESTMENT CONCENTRATIONS Investments (other than those issued or guaranteed	i by th	e U.S. governm	nent) in s	any one organi	zation th	uat represent 5	percent o	r more of pla	n assets.				
Prudential General Account (Long Term)		•		17%		100%		45%		5%	_	62%	
Prodential Mutual Funds		*		49%		-		55%		88%	-	38%	
SunTrust Mutual Funds		*		-		-		-		-	53%	-	
State Street Global Russell 3000		*		29%		-		-		•	-	-	
Stocks				-		-		•		•	19%	-	
Others		*		-		-		-		-	20%	-	

<sup>\*</sup> Investment information not available on an individual jurisdiction basis.

The Contribution requirements for all pension plans (except VRS) are established and may be amended by City Ordinance. VRS requirements are established and may be amended by State Statutes. No contributions were made to Firefighters and Police defined contribution component plan during FY 2010.

Exhibit XII (Continued)

# NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

# **Calculation of Net Pension Obligation (Asset)**

	City Supplemental			Pension for Fire	Firefighters and Police	Fire and Police		
	Retirement			and Police	 Pension	Disability		
ARC	\$	10,284,656	\$	1,623,492	\$ 7,916,599	\$	1,469,682	
Interest on NPO		629,166		65,724	106,874		48,541	
ARC Adjustment		(822,882)		(114,220)	 (95,821)		(43,521)	
Annual Pension Cost	\$	10,090,940	S	1,574,996	\$ 7,927,652	\$	1,474,702	
Actual Deposit		(7,416,575)		(1,679,131)	 (7,062,118)		(1,584,314)	
Change in NPO	\$	2,674,365	<u> </u>	(104,135)	\$ 865,534	\$	(109,612)	
NPO Beginning of year		8,388,874		1,194,986	1,424,984		647,213	
NPO End of Year (6/30/10)	\$	11,063,239	\$	1,090,851	\$ 2,290,518	\$	537,601	

# THREE-YEAR TREND INFORMATION

	-	Actuarial Date	Annual Pension Cost (APC)		Percentage of APC Contributed	Net Pension Obligation		
City Supplemental Retirement		06/30/2008	\$	5,247,292	103.08%	, \$	7,285,247	
		06/30/2009		6,213,350	82.24%		8,388,874	
		06/30/2010		10,090,940	73.50%		11,063,239	
Pension for Fire and Police		06/30/2008	\$	1,183,272	72.00%		1,270,763	
		06/30/2009		1,632,059	104.64%		1,194,986	
		06/30/2010		1,574,996	106.61%		1,090,851	
Firefighter and Police Pension	*	06/30/2008	\$	7,132,976	101.25%	\$	1,314,838	
		06/30/2009	-	7,197,471	98.47%		1,424,984	
		06/30/2010		7,927,652	89.08%		2,290,518	
Fire and Police Disability	*	06/30/2008	\$	1,610,274	47.88%	\$	838,909	
		06/30/2009		1,253,251	115.30%		647,213	
		06/30/2010		1,474,702	107.43%		537,601	
Virginia Retirement System		06/30/2008	\$	7,490,208	100.00%	\$	-	
		06/30/2009		8,149,979	100.00%		-	
		06/30/2010		7,977,375	100.00%		-	

Firefighters and Police Pension plan commenced on January 1, 2004 and Fire and Police Disability plan converted from defined contribution to defined benefit pension plan on the same date.

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

#### **DESCRIPTION OF BENEFITS:**

VRS - City - Employees with credit for services rendered prior to July 1, 2010 are covered under plan 1, while members hired or rehired on or after July 1, 2010 are covered under plan 2. Employees are eligible for an unreduced retirement at age 65 with 5 years of service and at age 50 with 30 years of service under plan 1, and at normal Social Security retirement age with at least five years of service or when age and service are equal to 90 under plan 2. An optional reduced retirement benefit is available as early as age 55 with five years of service or age 50 with 10 years of service under plan 1 and age 60 with at least five years of service under plan 2. The retirees are entitled to an annual retirement benefit payable monthly for life in an amount equal to 1.7 percent of their average final salary (AFS) for each year of credited service. AFS under plan 1 is 36 highest consecutive months while it is 60 highest consecutive months under plan 2. In addition, retirees qualify for annual cost-of-living (COLA) increases on July 1 of the second calendar year after retirement. These benefit provisions and all other requirements are established and may be amended by State statutes.

City Supplemental Retirement Plan-Regular City employees who retire at or after age 65 or after age 50 with 30 years of credited service are entitled to an annual retirement benefit, payable monthly for life in an amount equal to the sum of (1) and (2), increased by 50 percent, plus (3):

- (1) 1.625 percent of the participant's past service compensation up to \$100, plus 0.25 percent of the participant's past service compensation in excess of \$100, multiplied by number of years of credited service earned after July 31, 1960, but prior to August 1, 1970.
- (2) 1.625 percent of the participant's average earnings up to \$100, plus 0.25 percent of the participant's average earnings in excess of \$100, multiplied by the number of years of credited service earned after July 31, 1970, but prior to January 1, 1988.
- (3) 0.80 percent of average earnings multiplied by credited service earned after December 31, 1987.

The Sheriff's Deputies, ERT and Fire Marshals who retire at age 65 or after age 50 with 25 years of service are entitled to the sum of (1), (2) and (3):

- (1) 0.6 percent of average earnings multiplied by first five years of credited service,
- (2) 0.9 percent of average earnings multiplied by next ten years of credited service, and
- (3) 1.0 percent of average earnings multiplied by all years of credited service in excess of fifteen years.

Benefit provisions are established and may be amended by City Ordinance.

Pension Plan for Fire Fighters and Police Officers (closed plan) - Employees who retired on or after age 60 are entitled to an annual retirement defined benefit, payable monthly for life, in an amount equal to 2.5 percent of final average earnings multiplied by years of credited service, up to a maximum of 30 years. The plan also provided early retirement on or after age 50 with 20 years of credited service or on or after age 56 with 10 years of credited service. This plan further provided early retirement on or after age 50 with 10 years of service with an actuarially reduced benefit. Benefit provisions are established and may be amended by City Ordinance. This plan was closed to new participants in FY 1979.

Firefighters and Police Officers Pension Plan - defined contribution component (closed plan) - The employees are entitled to contributions made on their behalf after 100 percent vesting. Benefit provisions are established and may be amended by City Ordinance. This plan was closed to new members in FY 2004 and converted to a defined benefit plan. Employees in the plan at date of conversion could leave their contributions in the defined contribution component or purchase prior service with the assets associated with their contributions.

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

Firefighters and Police Officers Pension Plan - defined benefit component - The plan provisions were approved by City Council in FY 2004 and provide retirement benefits for covered employees who retire at age 55 with 5 years of service or any age with 25 years of service. The retirees are entitled to 2.5 % of the participant's average monthly compensation (AMC), multiplied by the years of credited service up to 20 years; plus 3.2 % of the participant's AMC, multiplied by years of credited service in excess of 20 years. The maximum benefit is 82% of the AMC. The plan also allows for early retirement at age 50 with 20 years of service with reduced benefits.

Firefighters and Police Officers Pension Plan - disability component - The plan provisions provide disability benefits for firefighters and police officers. The benefits for service-connected total and permanent disability are 70 percent of final average earnings, 66 2/3 percent for non-service connected total and permanent disability and service-connected partial disability, and 50 percent for non-service connected partial disability. Benefits provisions are established and may be amended by City Ordinance. Effective January 1, 2004, this plan was merged with the Firefighters and Police Officers Pension Plan. Separate actuarial calculations have been performed for the defined benefit and disability components.

Retirement Income Plan for Deputy Sheriffs and Emergency Rescue Technicians - This plan provides for benefits to be distributed in the case of termination, retirement, death, or disability to deputy sheriffs, fire marshals and emergency rescue technicians. Distribution options include cash distribution, annuities, or a combination of the two. Benefit provisions are established and may be amended by City Ordinance.

#### NOTE 18. TERMINATION BENEFITS

The City provided termination benefits to six employees in fiscal year 2010. The benefits consisted of three to six weeks of pay based on completed years of service. The total cost to the City was \$87,705. There were no other benefits provided.

#### NOTE 19. ACCOUNTING CHANGES AND RESTATEMENTS

During the fiscal year ended June 30, 2010, the City adopted:

GASB Statement No. 51, Accounting and Financial Reporting for Intangible Assets. This statement establishes accounting and financial reporting requirements for intangible assets including easements, water rights, timber rights, patents, trademarks, and computer softer. See Note 5 and table below for detailed information.

GASB Statement No. 53, Accounting and Financial Reporting for Derivative Instruments. This statement establishes accounting and financial reporting requirements for derivative instruments entered into by state and local governments. The implementation of this statement did not have a material impact on the financial statements.

GASB Statement No. 58, Accounting and Financial Reporting for Chapter 9 Bankruptcies. This statement establishes accounting and financial reporting guidance for governments that have petitioned for protection from creditors by filing for bankruptcy under Chapter 9 of the United States Bankruptcy Code. The implementation of this statement did not have a material impact on the financial statements.

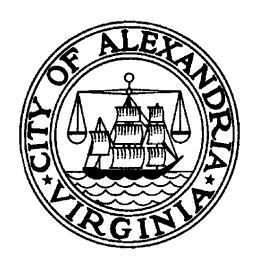
The following table shows beginning net capital assets restated for the effects of implementation of GASB Statement No. 51:

Capital Net Assets at June 30, 2009 - Primary Government	\$ 549,402,396
Net Intangible Assets (Net of Accumulated Depreciation)	 709,649
Restated Net Assets as of July 1, 2009	\$ 550.112.045

Exhibit XII (Continued)

# NOTE 20. SUBSEQUENT EVENTS

On July 20, 2010 the City Council issued \$72.3 million in General Obligation bonds. The bonds were issued with an original issue premium of \$1.9 million and a true interest cost of 2.93 percent. The issuance included \$17 million for shorter-term traditional tax-exempt bonds. The issuance also included \$55.3 million in taxable Build America Bonds for which the federal government provides a 35% interest subsidy. The \$72.3 million bonds will be used to finance public school facility improvement; police headquarters building maintenance; contributions to DASH bus system and Metro bus and rail system; and streets, sewers and other infrastructure costs.



# REQUIRED SUPPLEMENTARY INFORMATION (Unaudited)

In accordance with the Governmental Accounting Standards Board Statements No. 25, No. 27, No. 34, No. 43 and No.45 the following information is a required part of the basic financial statements.

# CITY OF ALEXANDRIA, VIRGINIA Budgetary Comparison Schedule General Fund For the Fiscal Year Ended June 30, 2010

#### **EXHIBIT XIII**

Variance from

		Original Budget		Budget as Amended		Actual		Amended Budget - Positive (Negative)
Revenues:								-
General Property Taxes	\$	329,451,111	\$	329,451,111	\$	337,220,918	\$	7,769,807
Other Local Taxes		115,930,000		115,930,000		114,371,351		(1,558,649)
Permits, Fees, and Licenses		5,367,759		5,367,759		4,811,588		(556,171)
Fines and Forfeitures		4,781,325		4,781,325		3,941,372		(839,953)
Use of Money and Property		3,859,476		3,859,476		3,033,638		(825,838)
Charges for Services		12,852,808		12,852,808		13,803,578		950, <i>77</i> 0
Intergovernmental Revenues		53,357,645 785,987		53,776,503 785,987		52,465,911 787,960		(1,310,592) 1,973
Total Revenues		526,386,111	\$	526,804,969	\$	530,436,316	\$	3,631,347
Expenditures;			_				-	
City Council	\$	524,157	\$	524,157	\$	483.902	\$	40.255
City Manager		1,654,638	Ψ	1,654,638	Ψ	1,631,203	Φ	23,435
Office on Women.		1,321,444		1,321,444		1,304,100		17,344
Citizens Assistance		557,595		565,590		545,360		20,230
Office of Management and Budget		1,139,968		1,139,968		1,102,234		37,734
18th Circuit Court.		1,340,904		1,340,904		1,322,398		18,506
18th General District Court.		79,228		79,228		52,881		26,347
Juvenile And Domestic Relations Court		34,155		34,155		28,108		6,047
Commonwealth's Attorney		2,626,465		2,626,465		2,405,320		221,145
Sheriff.		25,826,168		25,831,293		25,704,371		126,922
Clerk of Courts.		1,563,551		1,563,551		1,503,428		60,123
Other Correctional Activities		5,173,292		5,173,292		5,147,156		26,136
Court Services		1,282,262		1,282,262		1,273,202		9,060
Human Rights		614,003		614,003		561,280		52,723
Internal Audit.		223,233		223,233		217,445		5,788
Information Technology Services		6,504,441		6,659,935		6,413,983		245,952
Office of Communications.		1,306,261		1,330,221		1,132,319		197,902
City Clerk and Clerk of Council		419,178		421,330		368,394		52,936
Finance.		8,496,407		9,260,682		8,589,975		670,707
Real Estate Assessments.		1,516,494		1,516,494		1,467,395		49,099
Human Resources		3,090,821		2,965,408		2,847,170		118,238
City Attorney		8,820,589 2,806,519		9,104,346 2,806,519		8,693,065		411,281
Registrar of Voters.		1,070,439		1,070,439		2,294,946 1,014,068		511,573 56,371
General Services		11,400,484		11,477,020		11,369,943		107,077
Procurement		910,105		910,105		873,964		36,141
Transportation and Environmental Services	-	27,157,855		27,408,779		26.308.499		1,100,280
Transit Subsidies.		8,336,685		8,329,696		5,168,369		3,161,327
Fire		39,443,967		39,553,474		39,338,983		214,491
Police		53,632,400		53,659,456		51,980,201		1,679,255
Mental Health/Mental Retardation and Substance Abuse		514,292		525,292		521,429		3,863
Health		7,904,606		8,010,541		7,598,198		412,343
Human Services		9,730,287		9,977,736		9,172,505		805,231
Human Services Contributions.		2,033,259		2,100,098		2,081,514		18,584
Office of Historic Alexandria.		2,533,323		2,600,063		2,597,967		2,096
Recreation and Cultural Activities.		18,949,746		18,926,775		18,150,627		<i>77</i> 6,148
Other Educational Activities.		12,304		12,304		12,304		-
Non Departmental (including debt service)	•	52,546,592	_	48,619,352		48,182,134		437,218
	_\$	313,098,117	_\$	311,220,248	\$	299,460,340		11,759,908
Other Financing Sources (Uses):		1 201 560		1 004 550			_	
Operating Transfers In	\$	1,301,560	\$	1,301,560	\$	1,301,560	\$	
Operating Transfers Out		(41,636,256)		(46,788,223)		(42,940,615)		3,847,608
Transfers Out - Component Units	_	(178,368,645)	_	(179,538,720)		(179,538,720)		-
Total Other Financing Sources (Uses)	\$	(218,703,341)	\$	(225,025,383)	\$	(221,177,775)	\$	3,847,608
Net Change in Fund Balance,	\$	(5,415,347)	\$	(9,440,662)	\$	9,798,201	\$	19,238,863
Fund Balances at Beginning of Year.		53,306,991		53,306,991		53,306,991		-
Increase/(Decrease) in Reserve for Inventory			_		_	(63,821)		(63,821)
FUND BALANCES AT END OF YEAR	\$	47,891,644	\$	43,866,329	\$	63,041,371	\$	19,175,042

(See Accompanying Independent Auditors' Report and Notes to Schedules)

# CITY OF ALEXANDRIA, VIRGINIA Budgetary Comparison Schedule Special Revenue Fund For the Fiscal Year Ended June 30, 2010

# **Exhibit XIV**

		Original Budget		Budget as Amended		Actual		Variance From Amended Budget Positive (Negative)
Revenues:								
Use of Money and Property	\$	6.000		6,000		201,445	\$	195,445
Charges for Services.	•	14,191,049		14,684,453		11,002,812	Ψ	(3,681,641)
Permits, Fees and Licenses.		276,350		276,350		11,002,012		(276,350)
Intergovernmental Revenues.		40,150,104		65,750,707		44,261,307		(21,489,400)
Miscellaneous		999,188		3,019,888		2,852,336		(167,552)
Total Revenues	\$	55,622,691	\$	83,737,398	\$	58,317,900	\$	(25,419,498)
	<u> </u>	55,022,051	<u> </u>		4	20,317,500	Ф	(23,417,476)
Other Financing Sources:								
Operating Transfers In	\$	37,807,716	\$	37,885,369	\$	38,331,691	\$	446,322
Total Other Financing Sources	\$	37,807,716	\$	37,885,369	\$	38,331,691	\$	446,322
Total Revenues and Other Financing Sources	\$	93,430,407	\$	121,622,767	\$	96,649,591	\$	(24,973,176)
Expenditures:								
Office of Women.	\$	492,860		548,130		490,129	e	£0 001
Citizens Assistance.	Ф	5,498		15,798		,	Ф	58,001
Commonwealth's Attorney.		239,554		273,706		5,103 250,213		10,695 23,493
Sheriff		1,061,142		1,353,625		1,231,620		122,005
Clerk of Courts.	•	1,001,142		100,680		75,650		25,030
Law Library		163,713		163,713		156,629		•
Other Correctional and Judicial Activities.		193,358		193,358		•		7,084
Court Services		237,834		617,360		193,358		421.017
Human Rights.		35,100		51,100		195,443 50,131		421,917 969
Personnel		6,000		16,000		,		
Finance.		205,193		•		14,646		1,354
Planning		203,193		220,193 785,007		219,049 362,923		1,144
General Services.		148,908		804,708		302,923 157,794		422,084 646,914
Transportation and Environmental Services.		2,343,979		8,667,964		•		•
Fire.		1,107,980		1,924,230		2,422,130 1,748,611		6,245,834 175,619
Police		32,295		728,112		633,988		94,124
Office of Housing		4,252,462		8,872,823		•		_
Mental Health/Mental Retardation and Substance Abuse		30,189,399		31,047,014		5,272,424 29,578,835		3,600,399
Health		20,102,222		25,565		3,842		1,468,179
Human Services.		44,874,086		49,472,517		41,552,729		21,723
Office of Historic Alexandria		507,907		758,935		383,631		7,919,788
Recreation and Cultural Activities.		<b>-</b> '				•		375,304
Non Departmental		313,740 1,000,000		1,522,240 7,440,590		617,527 7,428,651		904,713 11,939
Total Expenditures	\$	87,411,008	\$	115,603,368	\$	93,045,056	\$	22,558,312
Other Financing Uses:		87,411,000	<u> </u>	112,003,300	<u> </u>	93,043,030	<u> </u>	22,330,312
Operating Transfers Out	\$	6,019,399		6,019,399		5,913,543	\$	105,856
and the second s	\$	6,019,399	\$	6,019,399	\$	5,913,543	\$	105,856
Total Expenditures and Other Financing Uses		93,430,407	\$	121,622,767	\$	98,958,599	\$	22,664,168
Revenues and Other Financing Sources Over/	<u>*</u>	20,100,107	Ψ.	141 1 <sub>3</sub> 044 <sub>3</sub> 101	Ψ.	70,730,379	4	,007, £00
(Under) Expenditures and Other Financing Uses	\$	_	\$	_	\$	(2,309,008)	¢	(2,309,008)
	\$	<del></del>	\$	<u>-</u>	\$	24,803,357	<u>\$</u>	24,803,357
FUND BALANCES AT END OF YEAR.	\$		<del>*</del>			22,494,349		22,494,349
	=		9		<u>\$</u>	ムム・コント・ンイン	<u>s</u>	<u> </u>

(See Accompanying Independent Auditors' Report and Notes to Schedules)

#### CITY OF ALEXANDRIA, VIRGINIA Notes to Budgetary Comparison Schedules June 30, 2010

Exhibit XV

#### (1) SUMMARY OF SIGNIFICANT BUDGET POLICIES

The City Council annually adopts budgets for the General Fund and Special Revenue Fund of the primary government. All appropriations are legally controlled at the departmental level for the General Fund and Special Revenue Fund. On June 13, 2009, the City Council approved the original adopted budget and on June 12, 2010 approved the revised budget reflected in the required supplementary information.

The budgets are integrated into the accounting system, and the budgetary data, as presented in the required supplementary information for all funds with annual budgets, compare the revenues and expenditures with the amended budgets. All budgets are presented on the modified accrual basis of accounting. Accordingly, the accompanying Budgetary Comparison Schedules for the General and Special Revenue Funds present actual expenditures in accordance with U.S. generally accepted accounting principles on a basis consistent with the legally adopted budgets, as amended. See Table XVII for the schedule of departments' expenditure detail by function. A reconciliation of the perspective difference for reporting Expenditures and Other Financing Uses in the General Fund relates to how transfers to component units are recorded in each statement and includes the following:

#### General Fund

Budget Statement Title	Bu	dgetary Statement Amount	C	Adjustment for Transfer to component Unit (Footnote 10)		Exhibit IV	Exhibit IV Title
Other Educational Activities	\$	12,304	\$	165,555,960	\$	165,568,264	Education
Transit Subsidies		5,168,369		7,907,789		13,076,158	Transit
Library Transfer		- ,		6,074,971		6,074,971	Library
Other Expenditures (not listed separately)		294,279,667		-	294,279,667		Other Expenditures (not listed separately)
Total Expenditures	\$	299,460,340	\$	179,538,720	\$ 4	78,999,060	Total Expenditures
Transfers Out - Component Units	\$	179,538,720	\$	(179,538,720)	\$	-	None
Operating Transfers Out		42,940,615		<del>-</del>		42,940,615	Operating Transfers Out
Other Financing		(1,301,560)		-		(1,301,560)	Other Expenditures (not listed separately)
Total Financing (Sources) Uses	\$	221,177,775		(179,538,720)		41,639,055	Total Financing Uses

Unexpended appropriations on annual budgets lapse at the end of each fiscal year.

# CITY OF ALEXANDRIA, VIRGINIA Public Employee Retirement Systems - Primary Government Required Supplementary Information June 30, 2010

#### **Exhibit XVI**

#### SCHEDULE OF FUNDING PROGRESS

		(1)		(2) Actuarial		(3) Unfunded	(4)		(5)	(6) UAAL as a
	Actuarial	Actuarial		Accrued		AAL	Funded		Annual	Percentage of
	Valuation	Value of		Liability		(UAAL)	Ratio		Covered	Covered Payroli
	Date	Assets		(AAL)		(2)-(1)	(1/2)		Payroll	((2-1)/5)
		 			_			-		
City Supplemental Pension (a)	06/30/2006	\$ 65,143,405	\$	96,974,375	\$	31,830,970	67.18%	\$	116,853,571	27.24%
	06/30/2007	77,046,696		107,983,990		30,937,294	71.35%		123,522,516	25.05%
	06/30/2008	76,275,945		117,964,452		41,688,507	64.66%		126,492,987	32.96%
	06/30/2009	69,806,595		123,842,600		54,036,005	56.37%		125,803,615	42.95%
Pension for Fire and Police**	06/30/2004	\$ 35,362,688	s	42,580,064	\$	7,217,376	83.05%	\$	61,778	11682,76%
	06/30/2005	33,410,759		43,482,216		10,071,457	76.84%		63,012	15983.40%
	06/30/2006	30,940,298		43,895,855		12,955,557	70.49%		71,935	18010.09%
	06/30/2007	30,875,740		42,511,290		11,635,550	72.63%		72,987	15941.95%
	06/30/2008	29,043,189		47,171,730		18,128,541	61.57%		N/A	N/A
	06/30/2009	27,946,279		44,821,166		16,874,887	62.35%		N/A	N/A
Firefighters and Police Pension.	07/01/2004	\$ 78,577,979	\$	115,340,503	\$	36,762,524	68.13%	\$	25,268,564	145.49%
	07/01/2005	88,534,386		135,445,004		46,910,618	65.37%		29,132,558	161.02%
	07/01/2006	100,513,967		152,624,962		52,110,995	65.86%		31,961,191	163.04%
	07/01/2007	115,782,806		167,092,854		51,310,048	69,29%		32,564,077	157.57%
	07/01/2008	133,567,658		181,469,715		47,902,057	73.60%		33,485,674	143.05%
	07/01/2009	138,100,526		194,321,125		56,220,599	71.07%		33,261,971	169.02%
Fire and Police Disability	07/01/2004	\$ 12,601,146	\$	8,638,183	\$	(3,962,963)	145.88%	\$	25,268,564	-15.68%
	07/01/2005	13,337,719		8,947,524		(4,390,195)	149.07%		29,132,558	-15.07%
	07/01/2006	13,830,273		12,568,299		(1,261,974)	110.04%		31,961,191	-3.95%
	07/01/2007	14,398,259		15,638,422		1,240,163	92.07%		32,564,077	3.81%
	07/01/2008	14,305,285		16,804,777		2,499,492	85.13%		33,485,674	7.46%
	07/01/2009	13,542,378		19,153,249		5,610,871	70.71%		33,261,971	16.87%
Virginia Retirement System	06/30/2004	\$ 244,033,928	\$	240,500,266	\$	(3,533,662)	101.47%	\$	90,113,045	-3.92%
	06/30/2005	250,705,689		286,667,574		35,961,885	87.46%		93,142,752	38.61%
	06/30/2006	265,845,121		312,274,142		46,429,021	85.13%		100,219,243	46.33%
	06/30/2007	302,085,645		344,775,571		42,689,926	87.62%		108,719,495	39.27%
	06/30/2008	334,817,687		378,308,775		43,491,088	88.50%		114,427,304	38.01%
	06/30/2009	341,519,985		401,354,110		59,834,125	85.09%		115,516,783	51,80%

<sup>\*\*</sup> The Pension Plan for Fire and Police is a closed plan with no active participant.

Six-year historical information of City's defined benefit pension plans is presented to help users assess each plan's funding status on a going concern basis, assess progress made in accumulating assets to pay benefits when due, and make comparisons with other public employee retirement systems.

Analysis of dollar amounts of plan net assets, actuarial accrued liability, and unfunded actuarial accrued liability in isolation can be misleading. Expressing plan net assets as a percentage of the actuarial accrued liability provides one indication of each plan's funding status on a going concern basis. Analysis of this percentage over time indicates whether the plan is financially stronger or weaker. Generally, the greater this percentage, the stronger the plan. Trends in the unfunded actuarial accrued liability and annual covered payroll are both affected by inflation. Expressing the unfunded actuarial accrued liability as a percentage of annual covered payroll approximately adjusts for the effects of inflation and aids analysis of the plan's progress made in accumulating sufficient assets to pay benefits when due. Generally, the smaller the percentage, the stronger the plan.

# See Accompanying Independent Auditors' Report

<sup>(</sup>a) The aggregate actuarial cost method was changed to entry age cost method for City Supplemental pension plan during fiscal year 2007. Only four years of information was available. This will be expanded when information becomes available.

# CITY OF ALEXANDRIA, VIRGINIA Public Employee Retirement Systems - Primary Government Required Supplementary Information June 30, 2010

Exhibit XVI (Continued)

> 58.27% 113.50% 126.30% 70.27% 101.71% 103.40%

#### SCHEDULES OF EMPLOYER CONTRIBUTIONS

#### For Defined Benefit Pension Plans

	ity Supp	olemental Retirem	ent	·	Pension	Plan for Fire and	Police
		Annual				Annual .	
Actuarial		Required	Percentage	Actuarial		Required	Percentage
<u>Date</u>		Contribution	Contributed	Date	_	Contribution	Contributed
06/30/2005	\$	3,172,787	82.70%	06/30/2005	\$	1,547,955	58.27%
06/30/2006		4,271,649	100.90%	06/30/2006		932,554	113.50%
06/30/2007		4,811,560	98.61%	06/30/2007		1,187,836	126.30%
06/30/2008		5,419,262	99.81%	06/30/2008		1,209,549	70.27%
06/30/2009		6,381,581	80.07%	06/30/2009		1,679,131	101.71%
06/30/2010		10,284,656	72.11%	06/30/2010		1,623,492	103.40%
Firefighters and Pe	olice Pen	sion		Virginia Retiren	nent Sy:	stem	
06/30/2005	\$	4,890,046	108.30%	06/30/2005	\$	1,386,592	100.00%
06/30/2006		5,938,572	97.90%	06/30/2006		1,470,239	100.00%
06/30/2007		6,985,282	91.25%	06/30/2007		7,077,570	100.00%
06/30/2008		7,116,057	101.49%	06/30/2008		7,490,208	100.00%
06/30/2009		7,184,309	98.65%	06/30/2009		8,149,979	100,00%
06/30/2010		7,916,599	89.20%	06/30/2010		7,977,375	100.00%
Fire and Police D	isability						
06/30/2005	\$	347,672	180.90%				
06/30/2006		414,340	165.80%				
06/30/2007		1,455,223	51.71%				
06/30/2008		1,610,278	47.88%				
06/30/2009		1,244,853	116.07%			,	
06/30/2010		1,469,682	107,80%				

See Accompanying Independent Auditors' Report

# CITY OF ALEXANDRIA, VIRGINIA Other Post Employment Benefits (OPEB) Required Supplementary Information June 30, 2010

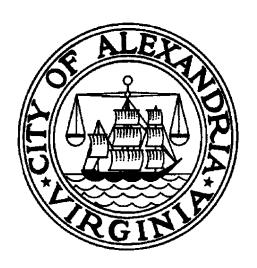
Exhibit XVI (Continued)

# SCHEDULE OF FUNDING PROCESS

	(1)	(2) Actuarial	(3) Unfunded	(4)	(5)	(6) UAAL as a	
Actuarial Valuation Date	Actuarial Value of Assets	Accrued Liability (AAL)	AAL (UAAL) (2)-(1)	Funded Ratio (1/2)	Annual Covered Payroll	Percentage of Covered Payroll ((2-1)/5)	
12/31/2007	-	84,545,602	84,545,602	0.00%	142,475,212	59.34%	
12/31/2008	4,316,727	89,900,789	85,584,062	4.80%	146,884,002	58.27%	
12/31/2009	8,201,742	90,681,046	82,479,304	9.04%	147,006,590	56.11%	

Only three years' information was available. This will be expanded when information becomes available.

See Accompanying Independent Auditors' Report



# OTHER SUPPLEMENTARY INFORMATION

# **Agency Funds**

Agency Funds are City custodial funds used to provide accountability of client monies for which the City is custodian.

Human Services Special Welfare Account – This fund accounts for the current payments of supplemental security income for foster children.

Human Services Dedicated Account - This fund accounts for back payments of supplemental security income for foster children.

Industrial Development Authority Agency Fund – This fund accounts for Industrial Development Authority bond issuance fees and expenses, for which the City acts in a custodial capacity.

Potomac Yard Affordable Housing – This fund accounts for affordable housing donations received from Potomac Yard Development LLC for the purpose of constructing affordable housing.

# Combining Schedules of Changes in Assets and Liabilities – Agency Funds For the Fiscal Year Ended June 30, 2010

# Schedule 1

	Balance July 1, 2009		Additions		Deductions		Balance June 30, 2010	
HUMAN SERVICES SPECIAL WELFARE ACCOUNT								
Assets:  Cash and Investments with Fiscal Agent	\$	7,241	\$	40,723	-	24,113	\$	23,851
Liabilities:								
Other Liabilities	<u>\$</u>	7,241	\$	40,723		24,113	\$	23,851
Total Liabilities	. \$	7,241	\$	40,723	\$	24,113	\$	23,851
HUMAN SERVICES DEDICATED ACCOUNT Assets:								
Cash and Investments with Fiscal Agent		23,742	\$	12,485	\$	-	\$	36,227
Liabilities:								
Other Liabilities	\$	23,742	\$	12,485	\$	-	\$	36,227
Total Liabilities	. \$	23,742	\$	12,485	\$	_	\$	36,227
INDUSTRIAL DEVELOPMENT AUTHORITY Assets:								
Equity in Pooled Cash and Investments	. \$	651,285	\$	92,788	-	230,247	\$	513,826
Liabilities:								
Other Liabilities	. \$	651,285	\$	92,788	\$	230,247	\$	513,826
Total Liabilities	. \$	651,285	\$	92,788	\$	230,247	\$	513,826
POTOMAC YARD AFFORDABLE HOUSING -ASLLC Assets:								
Equity in Pooled Cash and Investments.	. \$	30,346	\$	8,860,361	\$	8,873,528	\$	1 <b>7,</b> 1 <b>7</b> 9
Liabilities:								
Other Liabilities	\$	30,346	\$	8,860,361	\$	8,873,528	\$	17,179
Total Liabilities.	\$	30,346	\$	8,860,361	\$	8,873,528	\$	17,179
TOTAL ALL AGENCY FUNDS Assets:								
Equity in Pooled Cash and Investments	. \$	681,631	\$	8,953,149	\$	9,103,775	\$	531,005
Cash and Investments with Fiscal Agent		30,983		53,208		24,113		60,078
Total Assets	\$	712,614	\$	9,006,357	\$	9,127,888	\$	591,083
Liabilities:								
Other Liabilities	. \$	712,614	\$	9,006,357	\$	9,127,888	\$	591,083
Total Liabilities	\$	712,614	\$	9,006,357	\$	9,127,888	\$	591,083

# Statement of Cash Flows Component Unit Alexandria Transit Company As of June 30, 2010

# Schedule 2

Cash Flows from Operating Activities:		
Cash Received from Customers	\$	3,725,384
Cash payments to Suppliers for Goods and Services		(3,276,491)
Cash Payments to Employees for Services		(8,162,125)
Net Cash Used for Operating Activities	\$	(7,713,232)
Cash Flows from Noncapital Financing Activities:		
Payments from Primary Government		7,907,789
Cash from other non revenue receipts		4,921
Cash received from Non Operating Grant		216,799
Net Cash provided by Noncapital Financing Activities	\$	8,129,509
Cash Flows from Capital and Related Financing Activities:		
Acquisition/Sale of Capital Assets	\$	(103,087)
Net Cash Used for Capital Assets and Related Financing Activities	\$	(103,087)
Net Increase in Cash and Cash Equivalents		313,190
Cash and Cash Equivalents at Beginning of Year.		289,534
Cash and Cash Equivalents at End of Year	\$	602,724
Reconciliation of Operating Loss to Cash Used for Operating Activities:		
Operating Loss.	\$	(9,557,150)
Adjustments to Reconcile Operating Loss to Net Cash Used for Operating Activities:	===	
Depreciation Expense	\$	1,539,342
Decrease (Increase) in Accounts Receivable		248,233
Decrease (Increase) in Inventory of Supplies		(55,142)
Decrease (Increase) in Prepaid Expenses		-
Decrease (Increase) in Accounts Payable		19,150
Decrease (Increase) in Accrued Liabilities		7,556
Decrease (Increase) in Other Liabilities		84,779
Total Adjustments	\$	1,843,918
Net Cash Used for Operating Activities	<u>\$</u>	(7,713,232)

Noncash Capital and Related Financing Activities:

During Fiscal Year 2010, the City did not transfer any capital assets to Alexandria Transit.

# Combining Balance Sheet Special Revenue Funds As of June 30, 2010

# Schedule 3

		Housing		Sewer	Other Special Revenue		Total Combined Special Revenue	
ASSETS Cook and Cook Empirelents	•	4 000 040	•					
Cash and Cash Equivalents	\$	4,903,842	\$	5,372,013	\$	8,547,386	\$	18,823,241
Cash and Investments with Fiscal Agents		<b>-</b>		-		114,627		114,627
Receivables, Net		2,650,025		1,014,019		25,248		3,689,292
Due From Other Governments		976,062		-		8,594,707		9,570,769
Prepaid and Other Assets		90,000		-		55,742		145,742
Total Assets	\$	8,619,929	\$	6,386,032	\$	17,337,710	\$	32,343,671
LIABILITIES			٠					
Accounts Payable	\$	66,200		12,001	\$	2,492,032	S	2,570,233
Accrued Wages		82,631		61,363	•	2,258,258	•	2,402,252
Unearned Revenue		· •		· -		4,876,837		4,876,837
Total Liabilities	\$	148,831	\$	73,364	\$	9,627,127	\$	9,849,322
FUND BALANCES						<u> </u>		<u> </u>
Reserved for: Receivable, net	S	0.650.005	•				•	
•	3	2,650,025	\$	- 	\$	•	\$	2,650,025
Encumbrances		347,723		140,653		3,383,469		3,871,845
Unreserved		5,473,350		6,172,015		4,327,114		15,972,479
Total Fund Balances	\$	8,471,098	\$	6,312,668	\$	7,710,583	\$	22,494,349
Total Liabilities and Fund Balances	\$	8,619,929	\$	6,386,032	\$	17,337,710	\$	32,343,671

# Combining Schedule of Revenues, Expenditures and Changes in Fund Balance Special Revenue Funds As of June 30, 2010

# Schedule 4

	Housing		Sewer	So	Other ecial Revenue	Total Combined ecial Revenue
REVENUES	<del></del>					
Use of Money and Property	13,094		-		188,351	201,445
Charges for Services	-		3,519,802		7,483,010	11,002,812
Intergovernmental Revenue	2,268,820		-		41,992,487	44,261,307
Miscellaneous	991,434		-		1,860,902	2,852,336
Total Revenues	\$ 3,273,348	\$	3,519,802	\$	51,524,750	\$ 58,317,900
EXPENDITURES	 	,			·····	<u> </u>
Current Operating:						
General Government	\$ •	\$	-	\$	728,343	\$ 728,343
Judicial Administration	-		-		1,100,141	1,100,141
Public Safety	-		-		3,384,983	3,384,983
Public Works	•		1,490,033		7,545,135	9,035,168
Health and Welfare	-		-		71,069,187	71,069,187
Culture and Recreation	-		-		1,006,649	1,006,649
Community Development	 5,272,424				1,448,161	6,720,585
Total Expenditures	\$ 5,272,424	\$	1,490,033	\$	86,282,599	\$ 93,045,056
Excess (Deficiency) of Revenues Over	 					
(Under) Expenditures OTHER FINANCING SOURCES (USES)	\$ (1,999,076)	\$	2,029,769	\$	(34,757,849)	\$ (34,727,156)
Transfers In	2,677,128		-		35,654,563	38,331,691
Transfers Out	 (42,029)		(5,612,189)		(259,325)	(5,913,543)
Total Other Financing Sources and Uses	\$ 2,635,099	\$	(5,612,189)	\$	35,395,238	\$ 32,418,148
Total other financing sources (uses) and						
special items	 2,635,099		(5,612,189)		35,395,238	 32,418,148
Net Change in Fund Balance	\$ 636,023	\$	(3,582,420)	\$	637,389	\$ (2,309,008)
Fund Balance at Beginning of Year	 7,835,075		9,895,088		7,073,194	24,803,357
Fund Balance at End of Year	\$ 8,471,098	\$	6,312,668	\$	7,710,583	\$ 22,494,349

### **APPENDIX B**

#### FORM OF CONTINUING DISCLOSURE AGREEMENT

This Continuing Disclosure Agreement (this "Disclosure Agreement") is executed and delivered by the City of Alexandria, Virginia (the "City"), in connection with the issuance by the City of \$69,950,000 original aggregate principal amount of its General Obligation Capital Improvement Bonds, Series 2011 (the "Bonds"), pursuant to Ordinance No. 4707 adopted by the City Council of the City on March 12, 2011 (the "Ordinance"). Pursuant to the Ordinance, the Acting City Manager approved the offering and sale of the Bonds to Citigroup Global Capital Markets Inc. (the "Underwriter") and the offering and sale of the Bonds by the Underwriter to the public pursuant to an Official Statement relating to the Bonds, dated July 15, 2011 (the "Final Official Statement"). The City hereby represents, covenants and agrees as follows:

**Section 1.** <u>Purpose of the Disclosure Agreement</u>. This Disclosure Agreement is being executed and delivered by the City for the benefit of the Holders (as defined below) and in order to assist the Underwriter[s] in complying with the Rule (as defined below).

**Section 2.** Definitions. The following capitalized terms shall have the following meanings:

"Annual Financial Information" with respect to any Fiscal Year of the City means the following:

- (i) the annual financial statements of the City, which (A) are prepared annually in accordance with generally accepted accounting principles in effect from time to time consistently applied (<u>provided</u> that nothing in this clause (A) will prohibit the City after the date of the Final Official Statement from changing such principles so as to comply with generally accepted accounting principles as then in effect or to comply with a change in applicable Virginia law); <u>and</u> (B) are audited by an independent certified public accountant or firm of such accountants; and
- (ii) financial information and operating data with respect to the City of the type and scope that updates the information and data contained in the Final Official Statement under the captions "Debt Statement," "Five-Year Summary of General Fund Revenues and Expenditures" and "Principal Tax Revenues by Source"; provided that the City is required only to provide such financial information with respect to the immediately preceding Fiscal Year and shall not be required to restate or revise previously furnished information.

"Dissemination Agent" shall mean the City, acting in its capacity as Dissemination Agent hereunder, or any successor Dissemination Agent designated in writing by the City and which has filed with the City a written acceptance of such designation.

"Fiscal Year" shall mean the twelve-month period, at the end of which the financial position of the City and results of its operations for such period are determined. Currently, the City's Fiscal Year begins July 1 and continues through June 30 of the next year.

"Holder" shall mean, for purposes of this Disclosure Agreement, any person who is a record owner or beneficial owner of a Bond.

"Make Public" or "Made Public" has the meaning set forth in Section 4 of this Disclosure Agreement.

"MSRB" means the Municipal Securities Rulemaking Board.

"Rule" means Rule 15c2-12 under the Securities Exchange Act of 1934, as in effect from time to time.

"SEC" means the U.S. Securities and Exchange Commission.

- **Section 3.** Obligations of the City. (a) As long as the Bonds are outstanding, the City shall, in accordance with the Rule, Make Public or cause to be Made Public by the Dissemination Agent (if different from the City), the Annual Financial Information not later than 270 days after the end of each Fiscal Year beginning with the Fiscal Year ending June 30, 2011. If audited financial statements are not available as of the date by which the Annual Financial Information is to be Made Public, the City will Make Public such financial statements as may be required by the Rule and will Make Public the audited financial statements when they become available.
- (b) The City shall Make Public or cause to be Made Public by the Dissemination Agent (if different from the City), in a timely manner not in excess of ten (10) days following the occurrence of the event, notice of any of the following events that may from time to time occur with respect to the Bonds:
  - (i) principal and interest payment delinquencies;
  - (ii) non-payment related defaults, if material;
  - (iii) unscheduled draws on debt service reserves reflecting financial difficulties;
  - (iv) unscheduled draws on credit enhancements reflecting financial difficulties;
  - (v) substitution of credit or liquidity providers, or their failure to perform;
  - (vi) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds;
  - (vii) modifications to rights of Holders, if material;
  - (viii) bond calls, if material, and tender offers;
  - (ix) defeasances;
  - (x) release, substitution, or sale of property securing repayment of the Bonds, if material;
  - (xi) rating changes;
  - (xii) bankruptcy, insolvency, receivership or similar event of the City (for the purposes of the event identified in this Section (3)(b)(xii), the event is considered to occur when any of the following occur; the appointment of a receiver, fiscal agent or similar officer for the City in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the City or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the City);
  - (xiii) the consummation of a merger, consolidation, or acquisition involving the City or the sale of all or substantially all of the assets of the City, other than in the ordinary course of business, the entry into a definitive agreement to undertake

- such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
- (xiv) appointment of a successor or additional trustee or the change of name of a trustee, if material; and
- (xv) the failure of the City on or before the date required by Section 3(a) and Section 3(c) to provide Annual Financial Information to the persons and in the manner required by this Disclosure Agreement;

provided that nothing in this subsection (b) shall require the City to maintain any debt service reserve, credit enhancement or credit or liquidity providers with respect to the Bonds or to pledge any property as security for repayment of the Bonds.

- (c) The City shall notify the MSRB of any change in its Fiscal Year not later than the date on which it first provides any information to the MSRB in the then current Fiscal Year.
- (d) Any information required to be included in the Annual Financial Information may be included by specific reference to other documents available to the public on the MSRB's internet web site or filed with the SEC; provided, however, that any final official statement incorporated by reference must be available to the public on the MSRB's internet web site. The City shall identify clearly each other document so included by specific reference.
- **Section 4.** <u>Information Made Public</u>. Information shall be deemed to have been "Made Public" for purposes of this Disclosure Agreement if transmitted to the MSRB in an electronic format as prescribed by the MSRB and accompanied by identifying information as prescribed by the MSRB. Should the SEC approve any additional or subsequent filing system for satisfying the continuing disclosure filing requirements of the Rule, any filings required under this Disclosure Agreement may be made by transmitting such filing to such system, as described in the applicable SEC regulation or release approving such filing system..
- **Section 5.** <u>Identifying Information; CUSIP Numbers.</u> All documents provided to the MSRB shall be accompanied by identifying information as prescribed by the MSRB. The City shall reference, or cause the Dissemination Agent (if different from the City) to reference, the CUSIP prefix number for the Bonds in any notice provided to the MSRB pursuant to Sections 3 and 4.
- **Section 6.** <u>Termination of Reporting Obligation</u>. The obligations of the City under this Disclosure Agreement shall terminate upon the earlier to occur of the redemption, legal defeasance or payment in full of the Bonds.
- **Section 7.** <u>Dissemination Agent</u>. The City may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Agreement and may discharge any such Dissemination Agent, with or without appointing a successor Dissemination Agent. If at any time there is not any other designated Dissemination Agent, the City shall be the Dissemination Agent.
- **Section 8.** Amendment. Notwithstanding any other provision of this Disclosure Agreement, the City may amend this Disclosure Agreement, if such amendment is supported by an opinion of independent counsel with expertise in federal securities laws addressed to the City and the Underwriter of the Bonds to the effect that such amendment is permitted or required by the Rule.
- **Section 9.** Additional Information. Nothing in this Disclosure Agreement shall be deemed to prevent the City from disseminating any other information, using the means of dissemination set forth in this Disclosure Agreement or any other means of communication, or including any other information in any Annual Financial Information or notice of occurrence of an event listed in Section 3(b), in addition to that which is required by this Disclosure Agreement. If the City chooses to provide any information in addition to that which is specifically required by this Disclosure Agreement, the City shall have no obligation under this Disclosure Agreement to update such additional information or include it in any future Annual Financial Information or notice Made Public hereunder.

Section 10. Default. Any Holder, whether acting jointly or severally, may take such action as may be permitted by law, including seeking mandamus or specific performance by court order, to secure compliance with the obligations of the City under this Disclosure Agreement. In addition, any Holder, whether acting jointly or severally, may take such action as may be permitted by law to challenge the adequacy of any information provided pursuant to this Disclosure Agreement, or to enforce any other obligation of the City hereunder. A default under this Disclosure Agreement shall not be deemed an event of default under the Ordinance or the Bonds, and the sole remedy under this Disclosure Agreement in the event of any failure of the City to comply herewith shall be an action to compel performance. Nothing in this provision shall be deemed to restrict the rights or remedies of any Holder pursuant to the Securities Exchange Act of 1934, the rules and regulations promulgated thereunder, or other applicable laws.

**Section 11.** Beneficiaries. This Disclosure Agreement shall inure solely to the benefit of the City, the Underwriter and Holders from time to time of the Bonds, and shall create no rights in any other person or entity.

Date:	July	28,	2011
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CITY OF ALEXANDRIA, VIRGINIA
By: Bruce E. Johnson, Acting City Manager

# APPENDIX C

# PROPOSED FORM OF BOND COUNSEL OPINION

Set forth below is the proposed form of the opinion of McGuireWoods LLP, Bond Counsel, regarding the Bonds. It is preliminary and subject to change prior to delivery of the Bonds.

July 28, 2011

City of Alexandria Alexandria, Virginia 22314

## \$69,950,000 City of Alexandria, Virginia General Obligation Capital Improvement Bonds Series 2011

#### Ladies and Gentlemen:

We have acted as Bond Counsel in connection with the issuance and sale by the City of Alexandria, Virginia (the "City") of its \$69,950,000 General Obligation Capital Improvement Bonds, Series 2011 (the "Series 2011 Bonds"), dated the date of their delivery.

We have examined the Constitution and the laws of both the United States and the Commonwealth of Virginia and such certified proceedings and other documents of the City as we deem necessary to render this opinion. As to questions of fact material to this opinion, we have relied upon the certified proceedings and other certifications of public officials furnished to us without undertaking to verify them by independent investigation.

Based on the foregoing, in our opinion, under current law:

- 1. The Series 2011 Bonds have been authorized and issued in accordance with the Constitution and laws of the Commonwealth of Virginia and constitute valid and binding general obligations of the City for the payment of which the City's full faith and credit are pledged.
- 2. The City Council of the City has the power and is authorized and required by law to levy and collect annually, at the same time and in the same manner as other taxes of the City are assessed, levied and collected, a tax upon all taxable property within the City, over and above all other taxes authorized or limited by law and without limitation as to rate or amount, sufficient to pay when due the principal of and interest on the Bonds to the extent other funds of the City are not lawfully available and appropriated for such purpose.
- 3. Under current law, (i) interest on the Series 2011 Bonds (including any accrued "original issue discount" properly allocable to the owners of Series 2011 Bonds) is excludable from gross income for purposes of federal income taxation under Section 103 of the Internal Revenue Code of 1986, as amended (the "Code") and (ii) interest on the Series 2011 Bonds is not a specific item of tax preference for purposes of the federal alternative minimum income tax imposed on individuals and corporations. It should be noted, however, that for purposes of the alternative minimum tax imposed on corporations (as defined for federal income tax purposes) under Section 56 of the Code, interest on the Series 2011 Bonds must be included in computing adjusted current earnings. The "original issue discount" on any of the Series 2011 Bonds is the excess of its stated redemption price at maturity over the initial offering price to the public at which price a substantial amount of the Series 2011 Bonds of the same series and maturity was sold. The "public" does not include bond houses, brokers, or similar persons or organizations acting in the capacity of underwriters, placement agents, or wholesalers. We express no opinion regarding other federal tax consequences arising with respect to the Series 2011 Bonds.

In providing the opinions set forth in this paragraph, we are assuming continuing compliance with the Covenants (as hereinafter defined) by the City. The Code and the regulations promulgated thereunder contain a number of requirements that must be satisfied after the issuance of the Series 2011 Bonds in order for interest on the

Series 2011 Bonds to be and remain excludable from gross income for purposes of federal income taxation. These requirements include, by way of example and not limitation, restrictions on the use, expenditure and investment of the proceeds of the Series 2011 Bonds and the use of the property financed or refinanced by the Series 2011 Bonds, limitations on the source of the payment of and the security for the Series 2011 Bonds, and the obligation to rebate certain excess earnings on the gross proceeds of the Series 2011 Bonds to the United States Treasury. The City's non-arbitrage and tax covenants certificate dated the date hereof contains covenants (the "Covenants") under which the City has agreed to comply with such requirements. Failure by the City to comply with the Covenants could cause interest on the Series 2011 Bonds to become includable in gross income for federal income tax purposes retroactively to their date of issue. In the event of noncompliance with the Covenants, the available enforcement remedies may be limited by applicable provisions of law and, therefore, may not be adequate to prevent interest on the Series 2011 Bonds from becoming includable in gross income for federal income tax purposes.

We have no responsibility to monitor compliance with the Covenants after the date of issue of the Series 2011 Bonds.

Certain requirements and procedures contained, incorporated, or referred to in the Tax Certificate, including the Covenants, may be changed, and certain actions may be taken or omitted under the circumstances and subject to the terms and conditions set forth in such document. We express no opinion concerning the effect on the excludability of interest on the 2011 Bonds from gross income for federal tax purposes of any such subsequent change or action that may be made, taken or omitted upon the advice or approval of counsel other than this firm.

4. Interest on the Series 2011 Bonds is excludable from gross income for purposes of income taxation by the Commonwealth of Virginia. We express no opinion regarding (i) other Virginia tax consequences arising with respect to the Series 2011 Bonds or (ii) any consequences arising with respect to the Series 2011 Bonds under the tax laws of any state or local jurisdiction other than the Commonwealth of Virginia.

The rights of the owners of the Series 2011 Bonds and the enforceability of those rights are subject to bankruptcy, insolvency, reorganization, moratorium and similar laws now or hereafter in effect affecting creditors' rights. The enforceability of those rights is also subject to the exercise of judicial discretion in accordance with general principles of equity.

Our services as Bond Counsel have been limited to rendering the foregoing opinion based on our review of such legal proceedings as we deem necessary to approve the validity of the Series 2011 Bonds and the tax-exempt status of the interest on them. We have not been engaged and have not undertaken to review the accuracy, completeness or sufficiency of the Official Statement or other offering material relating to the Series 2011 Bonds and, therefore, we express no opinion as to the accuracy or completeness of any information that may have been relied upon by any owner of the Series 2011 Bonds in making a decision to purchase the Series 2011 Bonds.

This opinion is rendered as of its date, and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention or any changes in law that may hereafter occur.

Very truly yours,